

113TH CONGRESS  
2D SESSION

# S. 2248

To amend the Richard B. Russell National School Lunch Act and the Child Nutrition Act of 1966 to increase the number of children eligible for free school meals, with a phased-in transition period, with an offset.

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IN THE SENATE OF THE UNITED STATES

APRIL 10, 2014

Mr. FRANKEN introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To amend the Richard B. Russell National School Lunch Act and the Child Nutrition Act of 1966 to increase the number of children eligible for free school meals, with a phased-in transition period, with an offset.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Expand School Meals

5       Act of 2014”.

## **1    TITLE I—TRANSITION PERIOD**

**2 SEC. 101. PHASED-IN INCREASE IN STATES PROVIDING  
3 FREE SCHOOL LUNCHES AND BREAKFASTS.**

4 Section 11 of the Richard B. Russell National School  
5 Lunch Act (42 U.S.C. 1759a) is amended by adding at  
6 the end the following:

7       “(h) PHASED-IN INCREASE IN STATES PROVIDING  
8 FREE SCHOOL LUNCHES AND BREAKFASTS.—

9           “(1) IN GENERAL.—The Secretary shall expand  
10          the service of free lunches and breakfasts provided  
11          at schools participating in the school lunch program  
12          under this Act and the school breakfast program  
13          under section 4 of the Child Nutrition Act of 1966  
14          (42 U.S.C. 1773) in States selected by the Secretary  
15          in accordance with paragraph (2).

16                   “(2) SELECTION OF STATES.—

17                 “(A) IN GENERAL.—A State that elects to  
18                 participate in the program under this sub-  
19                 section shall submit to the Secretary an applica-  
20                 tion at such time, in such manner, and con-  
21                 taining such information as the Secretary may  
22                 require.

23                         “(B) FIRST YEAR.—For the school year  
24                         beginning July 1, 2014, the Secretary shall en-  
25                         roll in the program under this subsection any

1 State that, as of April 10, 2014, has enacted a  
2 law under which, in compliance with this Act  
3 and the Child Nutrition Act of 1966 (42 U.S.C.  
4 1771 et seq.) (as appropriate), school food au-  
5 thorities in the State provide free breakfasts or  
6 lunches in lieu of reduced-price breakfasts or  
7 lunches in schools statewide.

8                 “(C) SUBSEQUENT YEARS.—

9                 “(i) IN GENERAL.—The Secretary  
10 shall enroll in the program under this sub-  
11 section not more than—

12                 “(I) for the school year beginning  
13 July 1, 2015, 5 additional States;

14                 “(II) for the school year begin-  
15 ning July 1, 2016, 5 additional  
16 States;

17                 “(III) for the school year begin-  
18 ning July 1, 2017, 5 additional  
19 States;

20                 “(IV) for the school year begin-  
21 ning July 1, 2018, 5 additional  
22 States; and

23                 “(V) for the school year begin-  
24 ning July 1, 2019, 5 additional  
25 States.

1                         “(ii) PRIORITY.—In enrolling States,  
2                         the Secretary shall give priority to States  
3                         that—

4                         “(I) have enacted a law described  
5                         in subparagraph (B) after April 10,  
6                         2014;

7                         “(II) have school food authorities  
8                         that provide free breakfasts or lunches  
9                         in lieu of reduced-price breakfasts or  
10                         lunches in schools in the State; or

11                         “(III) have high levels of partici-  
12                         pation in the free or reduced-price  
13                         lunch program, as determined by the  
14                         Secretary.

15                         “(3) INCOME ELIGIBILITY.—For any State en-  
16                         rolled in the program under this subsection, the in-  
17                         come guidelines for determining eligibility for free  
18                         lunches or breakfasts in the State shall be 185 per-  
19                         cent of the applicable family size income levels con-  
20                         tained in the nonfarm income poverty guidelines pre-  
21                         scribed by the Office of Management and Budget, as  
22                         adjusted annually in accordance with section  
23                         9(b)(1)(B).

24                         “(4) RELATIONSHIP TO UNIVERSAL MEAL  
25                         SERVICE IN HIGH POVERTY AREAS.—A school for

1 which a local educational agency has elected to re-  
2 ceive special assistance payments under subsection  
3 (a)(1)(F) may not receive any additional payments  
4 under this subsection.”.

5 **SEC. 102. PERIOD OF EFFECTIVENESS.**

6 The amendments made by section 101 shall be effec-  
7 tive only during the period beginning on the date of enact-  
8 ment of this Act and ending on June 30, 2019.

9 **TITLE II—PERMANENT CHANGE**

10 **SEC. 201. FREE LUNCH ELIGIBILITY.**

11 (a) IN GENERAL.—Section 9(b)(1) of the Richard B.  
12 Russell National School Lunch Act (42 U.S.C.  
13 1758(b)(1)) is amended—

14 (1) by redesignating subparagraph (B) as sub-  
15 paragraph (D);

16 (2) by striking “(b)(1)(A) Not” and inserting  
17 the following:

18 “(b) INCOME ELIGIBILITY GUIDELINES.—

19 “(1) ESTABLISHMENT.—

20 “(A) IN GENERAL.—Not”;

21 (3) in subparagraph (A)—

22 (A) in the first sentence, by striking “and  
23 reduced price”;

24 (B) in the second sentence—

5                   “(B) FREE LUNCHES.—The income guide-  
6               lines for determining eligibility for free lunches  
7               shall be 185 percent”; and

“(C) FREQUENCY OF REVISIONS.—The Office”; and

17 (A) by striking “(D) The” and inserting  
18 the following:

19                 “(D) AMOUNT OF REVISIONS.—The”; and  
20                 (B) by striking “ subparagraph (A) of this  
21                 paragraph” and inserting “ subparagraph (C)”.

22 (b) CONFORMING AMENDMENTS —



1 (cc) by striking clause (iii);

2 and

3 (dd) by redesignating  
4 clauses (iv) and (v) as clauses  
5 (iii) and (iv), respectively;

6 (v) in paragraph (7)—

(I) in the paragraph heading, by  
striking “AND REDUCED PRICE” and  
inserting “MEALS”;

(II) by striking “and reduced price policy” each place it appears and inserting “meals policy”; and

(III) in subparagraph (B), by  
striking “and reduced price meals”  
and inserting “meals”;

16 (vi) in paragraph (9)—

19 (II) by striking subparagraph  
20 (B); and

(III) by redesignating subparagraph (C) as subparagraph (B);

23 (vii) in paragraph (10), by striking  
24 “or a reduced price lunch”; and

(viii) in paragraph (11), in the first sentence, by striking “or reduced price lunches”;

(B) in subsection (c), in the third sentence,  
by striking “or at a reduced cost”;

(C) in subsection (d), by striking “or reduced price” each place it appears; and

(D) in subsection (e), by striking “, reduced price.”.

13 (A) in subsection (a)—

14 (i) in paragraph (1)—

15 (I) in subparagraph (A)—

16 (aa) by striking “the sum  
17 of”; and

18 (bb) by striking “and the  
19 product obtained by multiplying”  
20 and all that follows through “for  
21 such fiscal year”;

22 (II) in subparagraph (B)—

23 (aa) by striking “or reduced  
24 price lunches” the first place it  
25 appears;

1 (bb) by striking “or reduced  
2 price lunches, as the case may  
3 be.”; and

4 (cc) by striking “and re-  
5 duced price lunches”;

6 (III) in subparagraph (C)—  
7 (aa) in clause (ii), by strik-  
8 ing “or reduced price lunches or  
9 breakfasts” each place it ap-  
10 pears; and

11 (bb) in clause (iii), by strik-  
12 ing “or reduced price”; and

13 (IV) in subparagraph (D), by  
14 striking “and reduced price lunches”  
15 each place it appears in clauses (iii)  
16 and (iv); and

17 (ii) in paragraph (2), by striking “and  
18 the special assistance factor for reduced  
19 price” and all that follows through “free  
20 lunches”;

21 (B) in subsection (b), in the first sentence,  
22 by striking “and reduced price”;

23 (C) in subsection (d), by striking “and the  
24 average number of children who received re-

1           duced price lunches” each place it appears  
2           paragraphs (1) and (2); and

- 3                 (D) in subsection (e)—  
4                         (i) in the second sentence, by striking  
5                         “, and shall serve meals at a reduced  
6                         price” and all that follows through “such  
7                         section”; and  
8                         (ii) in the third sentence, by striking  
9                         “or reduced priced”.

10                 (3) Section 12(l)(4) of the Richard B. Russell  
11                 National School Lunch Act (42 U.S.C. 1760(l)(4))  
12                 is amended—

- 13                 (A) in subparagraph (C), by striking “and  
14                 reduced price”;  
15                 (B) by striking subparagraph (D);  
16                 (C) in subparagraph (H), by striking “or  
17                 reduced price”; and  
18                 (D) by redesignating subparagraphs (E)  
19                 through (M) as subparagraphs (D) through  
20                 (L), respectively.

21                 (4) Section 13 of the Richard B. Russell Na-  
22                 tional School Lunch Act (42 U.S.C. 1761) is amend-  
23                 ed—

- 24                 (A) in subsection (a)—

1                             (i) in paragraph (1)(A)(i), by striking  
2                             “or reduced price” each place it appears;  
3                             and

4                             (ii) in paragraph (5), by striking “or  
5                             reduced price”; and

6                             (B) in subsection (f)(3), by striking “or re-  
7                             duced price”.

8                             (5) Section 17 of the Richard B. Russell Na-  
9                             tional School Lunch Act (42 U.S.C. 1766) is amend-  
10                             ed—

11                             (A) in subsection (a)(2)(B)(i), by striking  
12                             “or reduced price”;

13                             (B) in subsection (c)—

14                             (i) in paragraph (1), by inserting “(as  
15                             calculated on the day before the date of en-  
16                             actment of the Expand School Meals Act  
17                             of 2014)” after “lunches, reduced price  
18                             lunches”;

19                             (ii) in paragraph (2), by inserting  
20                             “(as calculated on the day before the date  
21                             of enactment of the Expand School Meals  
22                             Act of 2014)” after “breakfasts, reduced  
23                             price breakfasts”; and

24                             (iii) by striking paragraph (4) and in-  
25                             serting the following:

1           “(4) DETERMINATIONS.—

2           “(A) FREE MEALS.—Determinations with  
3           regard to eligibility for free meals and supple-  
4           ments shall be made in accordance with the in-  
5           come eligibility guidelines for free lunches under  
6           section 9.

7           “(B) REDUCED PRICE MEALS.—Deter-  
8           minations with regard to eligibility for reduced  
9           price meals and supplements shall be made in  
10          accordance with the income eligibility guidelines  
11          for reduced price lunches under section 9, as in  
12          effect on the day before the date of enactment  
13          of the Expand School Meals Act of 2014.”;

14          (C) in subsection (f)(3)—

15           (i) by striking “or reduced price” each  
16          place it appears; and  
17           (ii) in subparagraph (A)(iii)(II)(aa),  
18          in the item heading, by striking “OR RE-  
19          DUCED PRICE”; and

20          (D) in subsection (r)(1)(B), by striking “or  
21          reduced price”.

22          (6) Section 17A(c)(1) of the Richard B. Russell  
23          National School Lunch Act (42 U.S.C. 1766a(c)(1))  
24          is amended in the matter preceding subparagraph  
25          (A) by striking “or reduced price”.

1                   (7) Section 18 of the Richard B. Russell Na-  
2                 tional School Lunch Act (42 U.S.C. 1769) is amend-  
3                 ed by striking subsection (j).

4                   (8) Section 19 of the Richard B. Russell Na-  
5                 tional School Lunch Act (42 U.S.C. 1769a) is  
6                 amended—

7                   (A) by striking “or reduced price” each  
8                 place it appears; and

9                   (B) by striking “and reduced price” each  
10                 place it appears.

11                  (9) Section 20(b) of the Richard B. Russell Na-  
12                 tional School Lunch Act (42 U.S.C. 1769b(b)) is  
13                 amended by striking “and reduced price”.

14                  (10) Section 21(a)(1)(B) of the Richard B.  
15                 Russell National School Lunch Act (42 U.S.C.  
16                 1769b-1(a)(1)(B)) is amended—

17                   (A) in the matter preceding clause (i), by  
18                 striking “or reduced price”; and

19                   (B) in clause (iii), by striking “and re-  
20                 duced price”.

21                  (c) TRANSITION RULES.—The Secretary of Agri-  
22                 culture shall carry out the amendments made by para-  
23                 graphs (2) and (8) of subsection (b) in accordance with  
24                 transition rules established by the Secretary.

1 **SEC. 202. FREE BREAKFAST ELIGIBILITY.**

2 (a) IN GENERAL.—Section 4 of the Child Nutrition

3 Act of 1966 (42 U.S.C. 1773) is amended—

4 (1) in subsection (b)—

5 (A) in paragraph (1)—

6 (i) in subparagraph (A)(i)(II)—

7 (I) by striking “, for reduced  
8 price breakfasts,”;9 (II) by striking “or reduced  
10 price”; and11 (III) by striking “clause (B) of  
12 this paragraph” and inserting “sub-  
13 paragraph (B)”;

14 (ii) in subparagraph (B)—

15 (I) in the third sentence, by  
16 striking “or reduced price”; and17 (II) by striking the second sen-  
18 tence;

19 (iii) by striking subparagraph (C);

20 (iv) by redesignating subparagraphs  
21 (D) and (E) as subparagraphs (C) and  
22 (D), respectively; and23 (v) in subparagraph (D) (as so redes-  
24 ignated)—

1 (I) in the subparagraph heading,  
2 by striking “AND REDUCED PRICE”  
3 and inserting “MEALS”;

(II) by striking “and reduced price policy” each place it appears and inserting “meals policy”; and

(III) by striking “and reduced price meals” and inserting “meals”; and

10 (B) in paragraph (2)—

(ii) by striking subparagraph (C); and

17 (b) CONFORMING AMENDMENTS.—

20 (A) in subsection (e)(2)(B)(ii), by striking  
21 “or reduced price”;

22 (B) in subsection (g)(2)(B)(i)(I), by strik-  
23 ing “and reduced price”; and

(C) in subsection (i), by striking “and reduced price” each place it appears in paragraphs (2)(B)(iii) and (3)(B)(i).

7                   (3) Section 20(b) of the Child Nutrition Act of  
8                   1966 (42 U.S.C. 1789(b)) is amended by striking  
9                   “and reduced-price”.

### 13 SEC. 203. PERIOD OF EFFECTIVENESS.

14 The amendments made by this title shall be effective  
15 beginning on July 1, 2019.

## 16 TITLE III—OFFSET

#### 17 SEC. 301. DENIAL OF DEDUCTION FOR PUNITIVE DAMAGES.

### 18 (a) DISALLOWANCE OF DEDUCTION.—

(A) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively,

(C) by adding at the end the following new paragraph:

3                 “(2) PUNITIVE DAMAGES.—No deduction shall  
4         be allowed under this chapter for any amount paid  
5         or incurred for punitive damages in connection with  
6         any judgment in, or settlement of, any action. This  
7         paragraph shall not apply to punitive damages de-  
8         scribed in section 104(c).”.

(2) CONFORMING AMENDMENT.—The heading for section 162(g) of such Code is amended by inserting “OR PUNITIVE DAMAGES” after “LAWS”.

12 (b) INCLUSION IN INCOME OF PUNITIVE DAMAGES  
13 PAID BY INSURER OR OTHERWISE.—

18 "SEC. 91. PUNITIVE DAMAGES COMPENSATED BY INSUR-  
19 ANCE OR OTHERWISE.

20        “Gross income shall include any amount paid to or  
21 on behalf of a taxpayer as insurance or otherwise by rea-  
22 son of the taxpayer’s liability (or agreement) to pay puni-  
23 tive damages.”.

1                   (2) REPORTING REQUIREMENTS.—Section 6041  
2       of such Code is amended by adding at the end the  
3       following new subsection:

4                   “(h) SECTION TO APPLY TO PUNITIVE DAMAGES  
5 COMPENSATION.—This section shall apply to payments by  
6 a person to or on behalf of any corporation, individual,  
7 partnership, or other entity, as insurance or otherwise, by  
8 reason of such corporation, individual, partnership, or en-  
9 tity’s liability (or agreement) to pay punitive damages.”.

10                  (3) CONFORMING AMENDMENT.—The table of  
11       sections for part II of subchapter B of chapter 1 of  
12       such Code is amended by adding at the end the fol-  
13       lowing new item:

“See. 91. Punitive damages compensated by insurance or otherwise.”.

14                  (c) EFFECTIVE DATE.—The amendments made by  
15 this section shall apply to damages paid or incurred on  
16 or after the date of the enactment of this Act.

