

113TH CONGRESS  
2D SESSION

# S. 1903

To provide greater fee disclosures for consumers who have prepaid cards,  
and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JANUARY 9, 2014

Mr. WARNER introduced the following bill; which was read twice and referred  
to the Committee on Banking, Housing, and Urban Affairs

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## A BILL

To provide greater fee disclosures for consumers who have  
prepaid cards, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Prepaid Card Dislo-  
5       sure Act of 2014”.

6       **SEC. 2. SPENDING ACCOUNTS.**

7       (a) SPENDING ACCOUNTS.—The Electronic Fund  
8       Transfer Act (15 U.S.C. 1693 et seq.) is amended—

9               (1) by redesignating section 923 (15 U.S.C.  
10       1693 note), relating to the effective date of the Elec-

1       tronic Fund Transfer Act, as so designated by sec-  
2       tion 1073 of the Dodd-Frank Wall Street Reform  
3       and Consumer Protection Act (Public Law 111–203;  
4       124 Stat. 2060), as section 925;

5           (2) by redesignating section 922 (15 U.S.C.  
6       1693r), relating to exemptions for State regulation,  
7       as so designated by section 1073 of the Dodd-Frank  
8       Wall Street Reform and Consumer Protection Act  
9       (Public Law 111–203; 124 Stat. 2060), as section  
10      923; and

11          (3) by inserting after section 923, as so redesign-  
12      nated, the following:

13   **“SEC. 924. SPENDING ACCOUNTS; DISCLOSURE OF FEE IN-**  
14                           **FORMATION.**

15          “(a) DEFINITION.—For purposes of this section, the  
16      term ‘spending account’—

17           “(1) means a transaction account, other than  
18      as defined in section 903(2)—

19                   “(A) that is established by a consumer or  
20                   on behalf of a consumer at an insured deposi-  
21                   tory institution (as defined in section 3(c) of  
22                   the Federal Deposit Insurance Act (12 U.S.C.  
23                   1813(c)));

24                   “(B) that contains the funds of a con-  
25                   sumer;

1           “(C) to which payments are to be made by  
2 a consumer, or at the direction of a consumer;

3           “(D) to which recurring electronic fund  
4 transfers may be made, at the direction of a  
5 consumer; or

6           “(E) from which payments may be made  
7 at the direction of a consumer through the use  
8 of a card, code, or device;

9           “(2) includes a transaction account described in  
10 paragraph (1)—

11           “(A) that is operated or managed by a fi-  
12 nancial institution, or any other person; and

13           “(B) the funds of which are—

14           “(i) pooled with the funds of a person  
15 other than the person who established the  
16 account; or

17           “(ii) held in a name other than that  
18 of the person who established the account;  
19 and

20           “(3) does not include—

21           “(A) a nonreloadable general-use prepaid  
22 card, as defined in section 915(a)(2)(A), in an  
23 amount that does not exceed \$250;

1           “(B) a general-use prepaid card, as defined  
2 in section 915(a)(2)(A), that is solely associated  
3 with—

4           “(i) a health plan to which section  
5 105 of the Internal Revenue Code of 1986  
6 applies;

7           “(ii) a qualified transportation fringe,  
8 as defined in section 132(f) of the Internal  
9 Revenue Code of 1986;

10           “(iii) a health savings account, as de-  
11 fined in section 223(d) of the Internal Rev-  
12 enue Code of 1986; or

13           “(iv) any other healthcare benefit ac-  
14 count, including a healthcare account relat-  
15 ing to Medicare or Medicaid benefits;

16           “(C) a gift certificate, as defined in section  
17 915(a)(2)(B);

18           “(D) a store gift card, as defined in sec-  
19 tion 915(a)(2)(C);

20           “(E) an electronic promise, plastic card, or  
21 payment code or device described in clause (i),  
22 (v), or (vi) of section 915(a)(2)(D);

23           “(F) a nonreloadable card labeled as a gift  
24 card and marketed solely as a gift card;

1           “(G) a nonreloadable loyalty, rebate, or  
2 promotional card; or

3           “(H) a debit card or general-use prepaid  
4 card that has been provided to a person pursu-  
5 ant to a Federal, State or local government ad-  
6 ministered payment program, in which the per-  
7 son may only use the debit card or general-use  
8 prepaid card to transfer or debit funds, mone-  
9 tary value, or other assets that have been pro-  
10 vided pursuant to such program.

11       “(b) DISCLOSURE OF FEE INFORMATION.—

12           “(1) DISCLOSURE REQUIRED.—Each financial  
13 institution or entity that is operated, managed, or  
14 controlled by a financial institution, or any other  
15 person that offers a spending account shall provide  
16 to a consumer—

17           “(A) together with any application, offer,  
18 or solicitation for a spending account, a table of  
19 any fees that may be charged in connection  
20 with the spending account that—

21           “(i) can be easily understood by the  
22 consumer;

23           “(ii) is clearly and conspicuously dis-  
24 played to the consumer before purchase;  
25 and

1           “(iii) includes, at a minimum, the  
2           amount and a description of each fee that  
3           may be charged in connection with the  
4           spending account by the financial institu-  
5           tion or entity that is operated, managed, or  
6           controlled by a financial institution, or any  
7           other person; and

8           “(B) on the card or other means of access,  
9           a toll-free telephone number and website at  
10          which the consumer may access a clear and  
11          conspicuous disclosure of the fees that may be  
12          charged in connection with the spending ac-  
13          count.

14          “(2) QR CODE.—The Bureau may, in accord-  
15          ance with any rules established under paragraph (3)  
16          and in addition to the disclosure requirements under  
17          paragraph (1), require the placement of a QR code,  
18          barcode, or other similar technology on any pack-  
19          aging, card, or other object associated with a spend-  
20          ing account, provided that such QR code, barcode,  
21          or other technology is capable of providing an elec-  
22          tronic link to the disclosures required under para-  
23          graph (1) to a consumer.

24          “(3) RULES.—Not later than 9 months after  
25          the date of enactment of the Prepaid Card Dislo-

1       sure Act of 2014, the Bureau shall establish, by  
2       rule, the headings, content, and format of the fee  
3       table and estimate required under paragraph (1).”.

4       (b) TECHNICAL AND CONFORMING AMENDMENTS.—  
5       Section 903 of the Electronic Fund Transfer Act (15  
6       U.S.C. 1693a) is amended—

7               (1) by redesignating paragraph (4) (relating to  
8       the Board of Governors of the Federal Reserve Sys-  
9       tem), as so designated by section 1084(2)(A) of the  
10       Dodd-Frank Wall Street Reform and Consumer Pro-  
11       tection Act (Public Law 111–203; 124 Stat. 2081),  
12       as paragraph (3); and

13              (2) in paragraph (3), as so redesignated, by  
14       striking “term ‘Bureau’ means the Bureau of Gov-  
15       ernors” and inserting “term ‘Board’ means the  
16       Board of Governors”.

17       (c) PRESERVATION OF AUTHORITY.—Nothing in this  
18       Act shall be construed to limit, amend, or otherwise alter  
19       the authority of the Bureau of Consumer Financial Pro-  
20       tection to issue and adopt rules, take any action, or exer-  
21       cise any other power under the Electronic Fund Transfer  
22       Act, including with respect to general-use prepaid cards  
23       or any other electronic fund transfer product not subject  
24       to the provisions of this Act.

1       (d) RULE OF CONSTRUCTION RELATING TO EBT  
2 CARDS.—Nothing in this Act shall be construed to affect  
3 the regulation of electronic benefit transfers by the Bu-  
4 reau of Consumer Financial Protection.

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