

113TH CONGRESS
1ST SESSION

S. 1788

To make it a negotiating principle of the United States in negotiations for bilateral, plurilateral, or multilateral agreements to seek the inclusion of provisions that promote Internet-enabled commerce and digital trade.

IN THE SENATE OF THE UNITED STATES

DECEMBER 10, 2013

Mr. THUNE (for himself and Mr. WYDEN) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To make it a negotiating principle of the United States in negotiations for bilateral, plurilateral, or multilateral agreements to seek the inclusion of provisions that promote Internet-enabled commerce and digital trade.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Digital Trade Act of
5 2013”.

6 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

7 (a) FINDINGS.—Congress makes the following find-
8 ings:

1 (1) The Internet has become an unprecedented
2 medium for competition, trade, free expression, and
3 access to information.

4 (2) The Internet is a driver of the global econ-
5 omy and must remain open, stable, and secure.

6 (3) Trade in Internet-enabled services and
7 transfers of data and other digital information have
8 become increasingly critical drivers of the economic
9 growth of the United States. The United States
10 International Trade Commission found in a July
11 2013 report, entitled “Digital Trade in the U.S. and
12 Global Economies, Part 1”, that “U.S. exports of
13 digitally enabled services (one measure of inter-
14 national digital trade) grew from \$282.1 billion in
15 2007 to \$356.1 billion in 2011, with exports exceed-
16 ing imports every year”.

17 (4) The United States is the global leader in
18 Internet-enabled platforms, networks, and services.
19 Certain liability protections for those entities under
20 the law of the United States, which promote innova-
21 tion and creativity and allow for cooperative efforts
22 to address harmful activity, have been critical to the
23 growth of the Internet economy in the United
24 States.

1 (5) According to McKinsey & Company, more
2 than $\frac{3}{4}$ of the value added by the Internet is in tra-
3 ditional industries.

4 (6) Internet-enabled commerce and digital trade
5 benefits small- and medium-size enterprises by pro-
6 viding unparalleled access to global markets.

7 (7) Proposals have been put forward by some
8 trading partners of the United States to restrict the
9 flow of lawful information across borders. Those pro-
10 posals would cause increased government control
11 over the Internet and could create a fragmented
12 Internet.

13 (8) Localization barriers to trade are frequently
14 used to protect, favor, or stimulate domestic indus-
15 tries at the expense of industries in other countries.
16 Those localization requirements harm the competi-
17 tiveness of and end-users in the United States.

18 (9) Restrictive policies regarding the flow of in-
19 formation across borders are nontariff barriers that
20 are harmful to innovation and economic advance-
21 ment. Those policies impede trade in digital products
22 and services and constrain the ability of United
23 States companies from many sectors to effectively
24 operate across borders.

1 (10) Cross-border data flows are critical to
2 manufacturers, institutions of higher education, hos-
3 pitals, retailers, financial services firms, laboratories,
4 and many other organizations that use the Internet
5 to improve their productivity and manage global net-
6 works of customers, suppliers, researchers, and em-
7 ployees.

8 (11) The free flow of information across bor-
9 ders provides choices and reduces costs to consumers
10 worldwide.

11 (12) The position of the United States Govern-
12 ment has been and is to advocate for the free flow
13 of information across borders.

14 (b) SENSE OF CONGRESS.—It is the sense of Con-
15 gress that—

16 (1) agencies in the executive branch, including
17 the Office of the United States Trade Representa-
18 tive, should be staffed with experts and leaders to
19 fulfill the mission of promoting an open, global
20 Internet that facilitates commerce and digital trade;
21 and

22 (2) private sector stakeholders should have the
23 opportunity to formally inform efforts of agencies in
24 the executive branch related to digital trade.

1 **SEC. 3. NEGOTIATING PRINCIPLES FOR INTERNET-EN-**
2 **ABLED COMMERCE AND DIGITAL TRADE.**

3 It shall be a negotiating principle of the United
4 States in negotiations for a bilateral, plurilateral, or multi-
5 lateral agreement, and in multi-stakeholder fora, to seek
6 the inclusion of binding and enforceable provisions that
7 promote and enhance Internet-enabled commerce and dig-
8 ital trade, including provisions—

9 (1) preventing or eliminating barriers to the
10 movement of electronic information across borders,
11 including by encouraging interoperability of data
12 protection regimes and eliminating barriers to ac-
13 cessing, processing, transferring, or storing informa-
14 tion;

15 (2) ensuring transparency in measures affecting
16 the free flow of information within and across bor-
17 ders;

18 (3) continuing the current practice of not im-
19 posing customs duties on electronic transmissions;

20 (4) prohibiting measures that condition market
21 access or other commercial benefits on localization of
22 data, infrastructure, or investment;

23 (5) prohibiting any country from imposing
24 measures that require an entity to use computing in-
25 frastructure or services in that country or otherwise

1 require an entity to access, process, transfer, or
2 store data in the territory of that country;

3 (6) ensuring that the Internet continues to op-
4 erate within the successful multi-stakeholder govern-
5 ance model;

6 (7) ensuring that provisions affecting inter-
7 mediary liability for Internet-enabled platforms, net-
8 works, and services are consistent with the law of
9 the United States;

10 (8) ensuring digital trade policies contemplate
11 various business activities across all industrial sec-
12 tors and allow for future technological advancement;
13 and

14 (9) otherwise eliminating discriminatory treat-
15 ment of Internet-enabled commerce and digital
16 trade.

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