

Calendar No. 580

113TH CONGRESS
2D SESSION**S. 1690**

To reauthorize the Second Chance Act of 2007.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 13, 2013

Mr. LEAHY (for himself, Mr. PORTMAN, Mr. DURBIN, Ms. KLOBUCHAR, Mr. FRANKEN, Mr. MURPHY, Mr. BROWN, Ms. LANDRIEU, Mr. MENENDEZ, Mrs. GILLIBRAND, Mr. KING, Ms. AYOTTE, Mr. KAINE, Mr. WYDEN, Mr. BLUMENTHAL, Mr. RUBIO, Mr. WHITEHOUSE, Mr. BOOKER, Mr. COONS, Ms. COLLINS, Ms. HIRONO, and Mr. SCHUMER) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

OCTOBER 1, 2014

Reported, under authority of the order of the Senate of September 18, 2014,
by Mr. LEAHY, with amendments

[Omit the part struck through and insert the part printed in *italic*]

A BILL

To reauthorize the Second Chance Act of 2007.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Second Chance Reau-
5 thorization Act of 2013”.

1 **SEC. 2. IMPROVEMENTS TO EXISTING PROGRAMS.**

2 (a) REAUTHORIZATION OF ADULT AND JUVENILE
 3 OFFENDER STATE AND LOCAL DEMONSTRATION
 4 PROJECTS.—Section 2976 of title I of the Omnibus Crime
 5 Control and Safe Streets Act of 1968 (42 U.S.C. 3797w)
 6 is amended—

7 (1) by striking subsection (a) and inserting the
 8 following:

9 “(a) GRANT AUTHORIZATION.—The Attorney Gen-
 10 eral shall make grants to States, local governments, terri-
 11 tories, or Indian tribes, or any combination thereof (in this
 12 section referred to as an ‘eligible entity’), in partnership
 13 with interested persons (including Federal corrections and
 14 supervision agencies), services providers, and nonprofit or-
 15 ganizations for the purpose of strategic planning and im-
 16 plementation of adult and juvenile offender reentry
 17 projects.”;

18 (2) in subsection (b)—

19 (A) in paragraph (3), by inserting “or re-
 20 entry courts,” after “community,”;

21 (B) in paragraph (6), by striking “and” at
 22 the end;

23 (C) in paragraph (7), by striking the pe-
 24 riod at the end and inserting “; and”; and

25 (D) by adding at the end the following:

1 “(8) promoting employment opportunities con-
 2 sistent with the Transitional Jobs strategy (as de-
 3 fined in section 4 of the Second Chance Act of 2007
 4 (42 U.S.C. 17502)).”;

5 (3) by striking subsections (d), (e), and (f) and
 6 inserting the following:

7 “(d) COMBINED GRANT APPLICATION; PRIORITY
 8 CONSIDERATION.—

9 “(1) IN GENERAL.—The Attorney General shall
 10 develop a procedure to allow applicants to submit a
 11 single application for a planning grant under sub-
 12 section (e) and an implementation grant under sub-
 13 section (f).

14 “(2) PRIORITY CONSIDERATION.—The Attorney
 15 General shall give priority consideration to grant ap-
 16 plications under subsections (e) and (f) that include
 17 a commitment by the applicant to partner with a
 18 local evaluator to identify and analyze data that
 19 will—

20 “(A) enable the grantee to target the in-
 21 tended offender population; and

22 “(B) serve as a baseline for purposes of
 23 the evaluation.

24 “(e) PLANNING GRANTS.—

1 “(1) IN GENERAL.—Except as provided in para-
 2 graph (3), the Attorney General may make a grant
 3 to an eligible entity of not more than \$75,000 to de-
 4 velop a strategic, collaborative plan for an adult or
 5 juvenile offender reentry demonstration project as
 6 described in subsection (h) that includes—

7 “(A) a budget and a budget justification;

8 “(B) a description of the outcome meas-
 9 ures that will be used to measure the effective-
 10 ness of the program in promoting public safety
 11 and public health;

12 “(C) the activities proposed;

13 “(D) a schedule for completion of the ac-
 14 tivities described in subparagraph (C); and

15 “(E) a description of the personnel nec-
 16 essary to complete the activities described in
 17 subparagraph (C).

18 “(2) MAXIMUM TOTAL GRANTS AND GEO-
 19 GRAPHIC DIVERSITY.—

20 “(A) MAXIMUM AMOUNT.—The Attorney
 21 General may not make planning grants and im-
 22 plementation grants to 1 eligible entity in a
 23 total amount that is more than a \$1,000,000.

24 “(B) GEOGRAPHIC DIVERSITY.—The At-
 25 torney General shall make every effort to en-

1 sure equitable geographic distribution of grants
2 under this section and take into consideration
3 the needs of underserved populations, including
4 rural and tribal communities.

5 “(3) PERIOD OF GRANT.—A planning grant
6 made under this subsection shall be for a period of
7 not longer than 1 year, beginning on the first day
8 of the month in which the planning grant is made.

9 “(f) IMPLEMENTATION GRANTS.—

10 “(1) APPLICATIONS.—An eligible entity desiring
11 an implementation grant under this subsection shall
12 submit to the Attorney General an application
13 that—

14 “(A) contains a reentry strategic plan as
15 described in subsection (h), which describes the
16 long-term strategy and incorporates a detailed
17 implementation schedule, including the plans of
18 the applicant to fund the program after Federal
19 funding is discontinued;

20 “(B) identifies the local government role
21 and the role of governmental agencies and non-
22 profit organizations that will be coordinated by,
23 and that will collaborate on, the offender re-
24 entry strategy of the applicant, and certifies the
25 involvement of such agencies and organizations;

1 “(C) describes the evidence-based method-
2 ology and outcome measures that will be used
3 to evaluate the program funded with a grant
4 under this subsection, and specifically explains
5 how such measurements will provide valid meas-
6 ures of the impact of that program; and

7 “(D) describes how the project could be
8 broadly replicated if demonstrated to be effec-
9 tive.

10 “(2) REQUIREMENTS.—The Attorney General
11 may make a grant to an applicant under this sub-
12 section only if the application—

13 “(A) reflects explicit support of the chief
14 executive officer, or their designee, of the State,
15 unit of local government, territory, or Indian
16 tribe applying for a grant under this subsection;

17 “(B) provides extensive discussion of the
18 role of Federal corrections, State corrections
19 departments, community corrections agencies,
20 juvenile justice systems, and tribal or local jail
21 systems in ensuring successful reentry of of-
22 fenders into their communities;

23 “(C) provides extensive evidence of collabo-
24 ration with State and local government agencies
25 overseeing health, housing, child welfare, edu-

1 cation, substance abuse, victims services, and
2 employment services, and with local law en-
3 forcement agencies;

4 “(D) provides a plan for analysis of the
5 statutory, regulatory, rules-based, and practice-
6 based hurdles to reintegration of offenders into
7 the community;

8 “(E) includes the use of a State, local, ter-
9 ritorial, or tribal task force, described in sub-
10 section (i), to carry out the activities funded
11 under the grant;

12 “(F) provides a plan for continued collabor-
13 ation with a local evaluator as necessary to
14 meeting the requirements under subsection (h);
15 and

16 “(G) demonstrates that the applicant par-
17 ticipated in the planning grant process or en-
18 gaged in comparable planning for the reentry
19 project.

20 “(3) PRIORITY CONSIDERATIONS.—The Attor-
21 ney General shall give priority to grant applications
22 under this subsection that best—

23 “(A) focus initiative on geographic areas
24 with a disproportionate population of offenders

1 released from prisons, jails, and juvenile facili-
2 ties;

3 “(B) include—

4 “(i) input from nonprofit organiza-
5 tions, in any case where relevant input is
6 available and appropriate to the grant ap-
7 plication;

8 “(ii) consultation with crime victims
9 and offenders who are released from pris-
10 ons, jails, and juvenile facilities;

11 “(iii) coordination with families of of-
12 fenders;

13 “(iv) input, where appropriate, from
14 the juvenile justice coordinating council of
15 the region;

16 “(v) input, where appropriate, from
17 the reentry coordinating council of the re-
18 gion; and

19 “(vi) other interested persons, as ap-
20 propriate;

21 “(C) demonstrate effective case assessment
22 and management abilities in order to provide
23 comprehensive and continuous reentry, includ-
24 ing—

1 “(i) planning for prerelease transi-
2 tional housing and community release that
3 begins upon admission for juveniles and
4 jail inmates, and, as appropriate, for pris-
5 on inmates, depending on the length of the
6 sentence;

7 “(ii) establishing prerelease planning
8 procedures to ensure that the eligibility of
9 an offender for Federal, tribal, or State
10 benefits upon release is established prior to
11 release, subject to any limitations in law,
12 and to ensure that offenders obtain all nec-
13 essary referrals for reentry services, includ-
14 ing assistance identifying and securing
15 suitable housing; and

16 “(iii) delivery of continuous and ap-
17 propriate mental health services, drug
18 treatment, medical care, job training and
19 placement, educational services, vocational
20 services, and any other service or support
21 needed for reentry;

22 “(D) review the process by which the ap-
23 plicant adjudicates violations of parole, proba-
24 tion, or supervision following release from pris-
25 on, jail, or a juvenile facility, taking into ac-

1 count public safety and the use of graduated,
2 community-based sanctions for minor and tech-
3 nical violations of parole, probation, or super-
4 vision (specifically those violations that are not
5 otherwise, and independently, a violation of
6 law);

7 “(E) provide for an independent evaluation
8 of reentry programs that include, to the max-
9 imum extent possible, random assignment and
10 controlled studies to determine the effectiveness
11 of such programs;

12 “(F) target moderate and high-risk offend-
13 ers for reentry programs through validated as-
14 sessment tools; and

15 “(G) target offenders with histories of
16 homelessness, substance abuse, or mental ill-
17 ness, including a prerelease assessment of the
18 housing status of the offender and behavioral
19 health needs of the offender with clear coordi-
20 nation with mental health, substance abuse, and
21 homelessness services systems to achieve stable
22 and permanent housing outcomes with appro-
23 priate support service.

1 “(4) AMOUNT.—The amount of a grant made
2 under this subsection may not be more than
3 \$925,000.

4 “(5) PERIOD OF GRANT.—A grant made under
5 this subsection shall be effective for a 2-year pe-
6 riod—

7 “(A) beginning on the date on which the
8 planning grant awarded under subsection (e)
9 concludes; or

10 “(B) in the case of an implementation
11 grant awarded to an eligible entity that did not
12 receive a planning grant, beginning on the date
13 on which the implementation grant is award-
14 ed.”;

15 (4) in subsection (h)—

16 (A) by redesignating paragraphs (2) and
17 (3) as paragraphs (3) and (4), respectively; and

18 (B) by striking paragraph (1) and insert-
19 ing the following:

20 “(1) IN GENERAL.—As a condition of receiving
21 financial assistance under subsection (f), each appli-
22 cation shall develop a comprehensive reentry stra-
23 tegic plan that—

1 “(A) contains a plan to assess inmate re-
2 entry needs and measurable annual and 3-year
3 performance outcomes;

4 “(B) uses, to the maximum extent possible,
5 randomly assigned and controlled studies, or
6 rigorous quasi-experimental studies with
7 matched comparison groups, to determine the
8 effectiveness of the program funded with a
9 grant under subsection (f); and

10 “(C) includes as a goal of the plan to re-
11 duce the rate of recidivism for offenders re-
12 leased from prison, jail or a juvenile facility
13 with funds made available under subsection (f).

14 “(2) LOCAL EVALUATOR.—A partnership with a
15 local evaluator described in subsection (d)(2) shall
16 require the local evaluator to use the baseline data
17 and target population characteristics developed
18 under a subsection (e) planning grant to derive a
19 feasible and meaningful target goal for recidivism re-
20 duction during the 3-year period beginning on the
21 date of implementation of the program.”;

22 (5) in subsection (i)(1)—

23 (A) in the matter preceding subparagraph
24 (A), by striking “under this section” and insert-
25 ing “under subsection (f)”; and

1 (B) in subparagraph (B), by striking “sub-
 2 section (e)(4)” and inserting “subsection
 3 (f)(2)(D)”;

4 (6) in subsection (j)—

5 (A) in paragraph (1), by inserting “for an
 6 implementation grant under subsection (f)”
 7 after “applicant”;

8 (B) in paragraph (2)—

9 (i) in subparagraph (E), by inserting
 10 “, where appropriate” after “support”; and

11 (ii) by striking subparagraphs (F),
 12 (G), and (H), and inserting the following:

13 “(F) increased number of staff trained to
 14 administer reentry services;

15 “(G) increased proportion of individuals
 16 served by the program among those eligible to
 17 receive services;

18 “(H) increased number of individuals re-
 19 ceiving risk screening needs assessment, and
 20 case planning services;

21 “(I) increased enrollment in, and comple-
 22 tion of treatment services, including substance
 23 abuse and mental health services among those
 24 assessed as needing such services;

1 “(J) increased enrollment in and degrees
2 earned from educational programs, including
3 high school, GED, vocational training, and col-
4 lege education;

5 “(K) increased number of individuals ob-
6 taining and retaining employment;

7 “(L) increased number of individuals ob-
8 taining and maintaining housing;

9 “(M) increased self-reports of successful
10 community living, including stability of living
11 situation and positive family relationships;

12 “(N) reduction in drug and alcohol use;
13 and

14 “(O) reduction in recidivism rates for indi-
15 viduals receiving reentry services after release,
16 as compared to either baseline recidivism rates
17 in the jurisdiction of the grantee or recidivism
18 rates of the control or comparison group.”;

19 (C) in paragraph (3), by striking “facili-
20 ties.” and inserting “facilities, including a cost-
21 benefit analysis to determine the cost effective-
22 ness of the reentry program.”;

23 (D) in paragraph (4), by striking “this sec-
24 tion” and inserting “subsection (f)”; and

1 (E) in paragraph (5), by striking “this sec-
 2 tion” and inserting “subsection (f)”;

3 (7) in subsection (k)(1), by striking “this sec-
 4 tion” each place the term appears and inserting
 5 “subsection (f)”;

6 (8) in subsection (l)—

7 (A) in paragraph (2), by inserting “begin-
 8 ning on the date on which the most recent im-
 9 plementation grant is made to the grantee
 10 under subsection (f)” after “2-year period”;
 11 and

12 (B) in paragraph (4), by striking “over a
 13 2-year period” and inserting “during the 2-year
 14 period described in paragraph (2)”;

15 (9) in subsection (o)(1), by striking “appro-
 16 priated” and all that follows and inserting the fol-
 17 lowing: “appropriated \$35,000,000 for each of fiscal
 18 years 2014 through 2018.”; and

19 (10) by adding at the end the following:

20 “(p) DEFINITION.—In this section, the term ‘reentry
 21 court’ means a program that—

22 “(1) monitors juvenile and adult eligible offend-
 23 ers reentering the community;

24 “(2) provides continual judicial supervision;

1 “(3) provides juvenile and adult eligible offend-
2 ers reentering the community with coordinated and
3 comprehensive reentry services and programs, such
4 as—

5 “(A) drug and alcohol testing and assess-
6 ment for treatment;

7 “(B) assessment for substance abuse from
8 a substance abuse professional who is approved
9 by the State or Indian tribe and licensed by the
10 appropriate entity to provide alcohol and drug
11 addiction treatment, as appropriate;

12 “(C) substance abuse treatment from a
13 provider that is approved by the State or Indian
14 tribe, and licensed, if necessary, to provide med-
15 ical and other health services;

16 “(D) health (including mental health) serv-
17 ices and assessment;

18 “(E) aftercare and case management serv-
19 ices that—

20 “(i) facilitate access to clinical care
21 and related health services; and

22 “(ii) coordinate with such clinical care
23 and related health services; and

24 “(F) any other services needed for reentry;

1 “(4) convenes community impact panels, victim
2 impact panels, or victim impact educational classes;

3 “(5) provides and coordinates the delivery of
4 community services to juvenile and adult eligible of-
5 fenders, including—

6 “(A) housing assistance;

7 “(B) education;

8 “(C) job training;

9 “(D) conflict resolution skills training;

10 “(E) batterer intervention programs; and

11 “(F) other appropriate social services; and

12 “(6) establishes and implements graduated
13 sanctions and incentives.”.

14 (b) GRANTS FOR FAMILY-BASED SUBSTANCE ABUSE
15 TREATMENT.—Part DD of title I of the Omnibus Crime
16 Control and Safe Streets Act of 1968 (42 U.S.C. 3797s
17 et seq.) is amended—

18 (1) in section 2921 (42 U.S.C. 3797s), in the
19 matter preceding paragraph (1), by inserting “non-
20 profit organizations,” before “and Indian”;

21 (2) in section 2923 (42 U.S.C. 3797s–2), by
22 adding at the end the following:

23 “(c) PRIORITY CONSIDERATIONS.—The Attorney
24 General shall give priority consideration to grant applica-
25 tions for grants under section 2921 that are submitted

1 by a nonprofit organization that demonstrates a relation-
 2 ship with State and local criminal justice agencies, includ-
 3 ing—

4 “(1) within the judiciary and prosecutorial
 5 agencies; or

6 “(2) with the local corrections agencies, which
 7 shall be documented by a written agreement that de-
 8 tails the terms of access to facilities and participants
 9 and provides information on the history of the orga-
 10 nization of working with correctional populations.”;
 11 and

12 (3) by striking section 2926(a) (42 U.S.C.
 13 3797s–5(a)), and inserting the following:

14 “(a) IN GENERAL.—There are authorized to be ap-
 15 propriated to carry out this part \$10,000,000 for each of
 16 fiscal years 2014 through 2018.”.

17 (c) GRANT PROGRAM TO EVALUATE AND IMPROVE
 18 EDUCATIONAL METHODS AT PRISONS, JAILS, AND JUVE-
 19 NILE FACILITIES.—Title I of the Omnibus Crime Control
 20 and Safe Streets Act of 1968 (42 U.S.C. 3711 et seq.)
 21 is amended—

22 (1) by redesignating part KK (42 U.S.C.
 23 3797ee et seq.) as part LL;

24 (2) by redesignating the second part designated
 25 as part JJ, as added by the Second Chance Act of

2007 (Public Law 110–199; 122 Stat. 677), relating
to grants to evaluate and improve educational meth-
ods, as part KK;

(3) by redesignating the second section des-
ignated as section 3001 and section 3002 (42 U.S.C.
3797dd and 3797dd–1), as added by the Second
Chance Act of 2007 (Public Law 110–199; 122
Stat. 677), relating to grants to evaluate and im-
prove educational methods, as sections 3005 and
3006, respectively;

(4) in section 3005, as so redesignated—

(A) in subsection (a)—

(i) in paragraph (2), by striking
“and” at the end;

(ii) in paragraph (3), by striking the
period at the end and inserting “; and”;
and

(iii) by adding at the end the fol-
lowing:

“(4) implement methods to improve academic
and vocational education for offenders in prisons,
jails, and juvenile facilities consistent with the best
practices identified in subsection (c).”;

(B) by redesignating subsection (c) as sub-
section (d); and

1 (C) by inserting after subsection (b), the
 2 following:

3 “(c) BEST PRACTICES.—Not later than 180 days
 4 after the date of enactment of the Second Chance Reau-
 5 thorization Act of 2013, the Attorney General shall iden-
 6 tify and publish best practices relating to academic and
 7 vocational education for offenders in prisons, jails, and ju-
 8 venile facilities. The best practices shall consider the eval-
 9 uations performed and recommendations made under
 10 grants made under subsection (a) before the date of enact-
 11 ment of the Second Chance Reauthorization Act of
 12 2013.”; and

13 (5) in section 3006, as so redesignated, by
 14 striking “to carry” and all that follows through
 15 “2010” and inserting “for each of fiscal years 2014,
 16 2015, 2016, 2017, and 2018 for grants for purposes
 17 described in section 3005(a)(4)”.

18 (d) CAREERS TRAINING DEMONSTRATION
 19 GRANTS.—Section 115 of the Second Chance Act of 2007
 20 (42 U.S.C. 17511) is amended—

21 (1) in subsection (a)—

22 (A) by striking “and Indian” and inserting
 23 “nonprofit organizations, and Indian”; and

24 (B) by striking “technology career training
 25 to prisoners” and inserting “career training, in-

1 cluding subsidized employment, when part of a
2 training program, to prisoners and reentering
3 youth and adults”;

4 (2) in subsection (b)—

5 (A) by striking “technology careers train-
6 ing”;

7 (B) by striking “technology-based”; and

8 (C) by inserting “, as well as upon transi-
9 tion and reentry into the community” after “fa-
10 cility”;

11 (3) by striking subsections (c) and (e);

12 (4) by inserting after subsection (b) the fol-
13 lowing:

14 “(c) PRIORITY CONSIDERATION.—Priority consider-
15 ation shall be given to any application under this section
16 that—

17 “(1) provides assessment of local demand for
18 employees in the geographic areas to which offenders
19 are likely to return;

20 “(2) conducts individualized reentry career
21 planning upon the start of incarceration or post-re-
22 lease employment planning for each offender served
23 under the grant;

24 “(3) demonstrates connections to employers
25 within the local community; or

1 “(4) tracks and monitors employment out-
2 comes.”; and

3 (5) by adding at the end the following:

4 “(e) AUTHORIZATION OF APPROPRIATIONS.—There
5 are authorized to be appropriated to carry out this section
6 \$10,000,000 for each of fiscal years 2014, 2015, 2016,
7 2017, and 2018.”.

8 (e) OFFENDER REENTRY SUBSTANCE ABUSE AND
9 CRIMINAL JUSTICE COLLABORATION PROGRAM.—Section
10 201(f)(1) of the Second Chance Act of 2007 (42 U.S.C.
11 17521(f)(1)) is amended to read as follows:

12 “(1) IN GENERAL.—There are authorized to be
13 appropriated to carry out this section \$15,000,000
14 for each of fiscal years 2014 through 2018.”.

15 (f) COMMUNITY-BASED MENTORING AND TRANSI-
16 TIONAL SERVICE GRANTS TO NONPROFIT ORGANIZA-
17 TIONS.—

18 (1) IN GENERAL.—Section 211 of the Second
19 Chance Act of 2007 (42 U.S.C. 17531) is amend-
20 ed—

21 (A) in the header, by striking “**MEN-**
22 **TORING GRANTS TO NONPROFIT ORGANI-**
23 **ZATIONS**” and inserting “**COMMUNITY-**
24 **BASED MENTORING AND TRANSITIONAL**

SERVICE GRANTS TO NONPROFIT ORGANIZATIONS”;

(B) in subsection (a), by striking “mentoring and other”;

(C) in subsection (b), by striking paragraph (2) and inserting the following:

“(2) transitional services to assist in the reintegration of offenders into the community, including—

“(A) educational, literacy, and vocational, services and the Transitional Jobs strategy;

“(B) substance abuse treatment and services;

“(C) coordinated supervision and comprehensive services for offenders, including housing and mental and physical health care;

“(D) family services; and

“(E) validated assessment tools to assess the risk factors of returning inmates; and”;

(D) in subsection (f), by striking “this section” and all that follows and inserting the following: “this section \$15,000,000 for fiscal years 2014 through 2018.”.

(2) TABLE OF CONTENTS AMENDMENT.—The table of contents in section 2 of the Second Chance

1 Act of 2007 (~~42 U.S.C. 17501~~ note *Public Law 110–*
 2 *199; 122 Stat. 657*) is amended by striking the item
 3 relating to section 211 and inserting the following:

“Sec. 211. Community-based mentoring and transitional service grants.”.

4 (g) DEFINITIONS.—

5 (1) IN GENERAL.—Section 4 of the Second
 6 Chance Act of 2007 (42 U.S.C. 17502) is amended
 7 to read as follows:

8 **“SEC. 4. DEFINITIONS.**

9 “In this Act—

10 “(1) the term ‘exoneree’ means an individual
 11 who—

12 “(A) has been convicted of a Federal, trib-
 13 al, or State offense that is punishable by a term
 14 of imprisonment of more than 1 year;

15 “(B) has served a term of imprisonment
 16 for not less than 6 months in a Federal, tribal,
 17 or State prison or correctional facility as a re-
 18 sult of the conviction described in subparagraph
 19 (A); and

20 “(C) has been determined to be factually
 21 innocent of the offense described in subpara-
 22 graph (A);

23 “(2) the term ‘Indian tribe’ has the meaning
 24 given in section 901 of the Omnibus Crime Control
 25 and Safe Streets Act of 1968 (42 U.S.C. 3791);

1 “(3) the term ‘offender’ includes an exoneree;
2 and

3 “(4) the term ‘Transitional Jobs strategy’
4 means an employment strategy for youth and adults
5 who are chronically unemployed or those that have
6 barriers to employment that—

7 “(A) is conducted by State, tribal, and
8 local governments, State, tribal, and local work-
9 force boards, and nonprofit organizations;

10 “(B) provides time-limited employment
11 using individual placements, team placements,
12 and social enterprise placements, without dis-
13 placing existing employees;

14 “(C) pays wages in accordance with appli-
15 cable law, but in no event less than the higher
16 of the rate specified in section 6(a)(1) of the
17 Fair Labor Standards Act of 1938 (29 U.S.C.
18 206(a)(1)) or the applicable State or local min-
19 imum wage law, which are subsidized, in whole
20 or in part, by public funds;

21 “(D) combines time-limited employment
22 with activities that promote skill development,
23 remove barriers to employment, and lead to un-
24 subsidized employment such as a thorough ori-
25 entation and individual assessment, job readi-

ness and life skills training, case management and supportive services, adult education and training, child support-related services, job retention support and incentives, and other similar activities;

“(E) places participants into unsubsidized employment; and

“(F) provides job retention, re-employment services, and continuing and vocational education to ensure continuing participation in unsubsidized employment and identification of opportunities for advancement.”.

(2) TABLE OF CONTENTS AMENDMENT.—The table of contents in section 2 of the Second Chance Act of 2007 (~~42 U.S.C. 17501~~ *note Public Law 110–199; 122 Stat. 657*) is amended by striking the item relating to section 4 and inserting the following:

“Sec. 4. Definitions.”.

(h) EXTENSION OF THE LENGTH OF SECTION 2976 GRANTS.—Section 6(1) of the Second Chance Act of 2007 (42 U.S.C. 17504(1)) is amended by *striking* “211, and 212” *and* inserting “*and* 211 or under section 2976 of *title I of the Omnibus Crime Control and Safe Streets Act of 1968* (42 U.S.C. 3797w)” ~~after “and 212”~~.

1 **SEC. 3. AUDIT AND ACCOUNTABILITY OF GRANTEES.**

2 (a) DEFINITION.—In this section, the term “unre-
3 solved audit finding” means an audit report finding or rec-
4 ommendation that a grantee has used grant funds for an
5 unauthorized expenditure or otherwise unallowable cost
6 that is not closed or resolved during a 1-year period begin-
7 ning on the date of an initial notification of the finding
8 or recommendation.

9 (b) AUDIT REQUIREMENT.—Beginning in fiscal year
10 2013, and every 3 years thereafter, the Inspector General
11 of the Department of Justice shall conduct an audit of
12 not less than 5 percent of all grantees that are awarded
13 funding under—

14 (1) section 2976(b) of title I of the Omnibus
15 Crime Control and Safe Streets Act of 1968 (42
16 U.S.C. 3797w(b));

17 ~~(2) part CC of title I of the Omnibus Crime~~
18 ~~Control and Safe Streets Act of 1968 (42 U.S.C.~~
19 ~~3797q et seq.); as amended by this Act;~~

20 ~~(3) part DD of title I of the Omnibus Crime~~
21 ~~Control and Safe Streets Act of 1968 (42 U.S.C.~~
22 ~~3797s et seq.);~~

23 ~~(4) part JJ of title I of the Omnibus Crime~~
24 ~~Control and Safe Streets Act of 1968 (42 U.S.C.~~
25 ~~3797dd et seq.); or~~

1 (54) section 115, 201, or 211 of the Second
 2 Chance Act of 2007 (42 U.S.C. 17511, 17521, and
 3 17531).

4 (c) MANDATORY EXCLUSION.—A grantee that is
 5 found to have an unresolved audit finding under an audit
 6 conducted under subsection (b) may not receive grant
 7 funds under the grant programs described in paragraphs
 8 (1) through (5) of subsection (b) in the fiscal year fol-
 9 lowing the fiscal year to which the finding relates.

10 (d) PRIORITY OF GRANT AWARDS.—The Attorney
 11 General, in awarding grants under the programs described
 12 in paragraphs (1) through (5) of subsection (b) shall give
 13 priority to eligible entities that during the 2-year period
 14 preceding the application for a grant have not been found
 15 to have an unresolved audit finding.

16 (e) *PROHIBITION ON LOBBYING ACTIVITY.*—

17 (1) *IN GENERAL.*—Amounts authorized to be ap-
 18 propriated to carry out a grant program described in
 19 paragraphs (1) through (5) of subsection (b) may not
 20 be used by any grant recipient to—

21 (A) lobby any representative of the Depart-
 22 ment of Justice regarding the award of grant
 23 funding; or

1 (B) lobby any representative of a Federal,
 2 State, local, or tribal government regarding the
 3 award of grant funding.

4 (2) *PENALTY.*—If the Attorney General deter-
 5 mines that any recipient of a grant under this Act
 6 has violated paragraph (1), the Attorney General
 7 shall—

8 (A) require the grant recipient to repay the
 9 grant in full; and

10 (B) prohibit the grant recipient from receiv-
 11 ing another grant under any grant program de-
 12 scribed in paragraphs (1) through (5) of sub-
 13 section (b) for not less than 5 years.

14 **SEC. 4. FEDERAL REENTRY IMPROVEMENTS.**

15 (a) RESPONSIBLE REINTEGRATION OF OFFEND-
 16 ERS.—Section 212 of the Second Chance Act of 2007 (42
 17 U.S.C. 17532) is repealed.

18 (b) FEDERAL PRISONER REENTRY INITIATIVE.—
 19 Section 231 of the Second Chance Act of 2007 (42 U.S.C.
 20 17541) is amended—

21 (1) in subsection (g)—

22 (A) in paragraph (3), by striking “carried
 23 out during fiscal years 2009 and 2010” and in-
 24 serting “carried out during fiscal years 2014
 25 through 2018”; and

1 (B) in paragraph (5)(A)—

2 (i) in clause (i), by striking “65
3 years” and inserting “60 years”; and

4 (ii) in clause (ii), by striking “or 75
5 percent” and inserting “or $\frac{2}{3}$ ”;

6 (2) by striking subsection (h);

7 (3) by redesignating subsection (i) as subsection
8 (h); and

9 (4) in subsection (h), as so redesignated, by
10 striking “2009 and 2010” and inserting “2014
11 through 2018”.

12 (c) ENHANCING REPORTING REQUIREMENTS PER-
13 TAINING TO COMMUNITY CORRECTIONS.—Section 3624(c)
14 of title 18, United States Code, is amended—

15 (1) in paragraph (5), in the second sentence, by
16 inserting “, and number of prisoners not being
17 placed in community corrections facilities for each
18 reason set forth” before “, and any other informa-
19 tion”; and

20 (2) in paragraph (6), by striking “the Second
21 Chance Act of 2007” and inserting “the Second
22 Chance Reauthorization Act of 2013”.

23 (d) TERMINATION OF STUDY ON EFFECTIVENESS OF
24 DEPOT NALTREXONE FOR HEROIN ADDICTION.—Section

1 244 of the Second Chance Act of 2007 (42 U.S.C. 17554)
 2 is repealed.

3 (e) AUTHORIZATION OF APPROPRIATIONS FOR RE-
 4 SEARCH.—Section 245 of the Second Chance Act of 2007
 5 (42 U.S.C. 17555) is amended—

6 (1) by striking “243, and 244” and inserting
 7 “and 243”; and

8 (2) by striking “\$10,000,000 for each of the
 9 fiscal years 2009 and 2010” and inserting
 10 “\$5,000,000 for each of the fiscal years 2014, 2015,
 11 2016, 2017, and 2018”.

12 (f) FEDERAL PRISONER RECIDIVISM REDUCTION
 13 PROGRAMMING ENHANCEMENT.—

14 (1) IN GENERAL.—Section 3621 of title 18,
 15 United States Code, is amended—

16 (A) by redesignating subsection (g) as sub-
 17 section (h); and

18 (B) by inserting after subsection (f) the
 19 following:

20 “(g) PARTNERSHIPS TO EXPAND ACCESS TO RE-
 21 ENTRY PROGRAMS PROVEN TO REDUCE RECIDIVISM.—

22 “(1) DEFINITION.—The term ‘demonstrated to
 23 reduce recidivism’ means that the Director of Bu-
 24 reau of Prisons has determined that appropriate re-

1 search has been conducted and has validated the ef-
2 fectiveness of the type of program on recidivism.

3 “(2) ELIGIBILITY FOR RECIDIVISM REDUCTION
4 PARTNERSHIP.—A faith-based or community-based
5 nonprofit organization that provides mentoring or
6 other programs that have been demonstrated to re-
7 duce recidivism is eligible to enter into a recidivism
8 reduction partnership with a prison or community-
9 based facility operated by the Bureau of Prisons.

10 “(3) RECIDIVISM REDUCTION PARTNERSHIPS.—
11 The Director of the Bureau of Prisons shall develop
12 policies to require wardens of prisons and commu-
13 nity-based facilities to enter into recidivism reduc-
14 tion partnerships with faith-based and community-
15 based nonprofit organizations that are willing to pro-
16 vide, on a volunteer basis, programs described in
17 paragraph (2).

18 “(4) REPORTING REQUIREMENT.—The Director
19 of the Bureau of Prisons shall submit to Congress
20 an annual report on the last day of each fiscal year
21 that—

22 “(A) details, for each prison and commu-
23 nity-based facility for the fiscal year just
24 ended—

1 “(i) the number of recidivism reduc-
 2 tion partnerships under this section that
 3 were in effect;

4 “(ii) the number of volunteers that
 5 provided recidivism reduction program-
 6 ming; and

7 “(iii) the number of recidivism reduc-
 8 tion programming hours provided; and

9 “(B) explains any disparities between fa-
 10 cilities in the numbers reported under subpara-
 11 graph (A).”.

12 (2) EFFECTIVE DATE.—The amendments made
 13 by paragraph (1) shall take effect 180 days after the
 14 date of enactment of this Act.

15 (g) REPEALS.—

16 (1) Section 2978 of title I of the Omnibus
 17 Crime Control and Safe Streets Act of 1968 (42
 18 U.S.C. 3797w–2) is repealed.

19 (2) Part CC of title I of the Omnibus Crime
 20 Control and Safe Streets Act of 1968 (42 U.S.C.
 21 3797q et seq.) is repealed.

22 **SEC. 5. TASK FORCE ON FEDERAL PROGRAMS AND ACTIVITIES RELATING TO REENTRY OF OFFENDERS.**

23
 24 (a) TASK FORCE REQUIRED.—The Attorney General,
 25 in consultation with the Secretary of Housing and Urban

1 Development, the Secretary of Labor, the Secretary of
2 Education, the Secretary of Health and Human Services,
3 the Secretary of Veterans Affairs, the Secretary of Agri-
4 culture, and the heads of such other agencies of the Fed-
5 eral Government as the Attorney General considers appro-
6 priate, and in collaboration with interested persons, serv-
7 ice providers, nonprofit organizations, States, tribal, and
8 local governments, shall establish an interagency task
9 force on Federal programs and activities relating to the
10 reentry of offenders into the community (referred to in
11 this section as the “Task Force”).

12 (b) DUTIES.—The Task Force shall—

13 (1) identify such programs and activities that
14 may be resulting in overlap or duplication of serv-
15 ices, the scope of such overlap or duplication, and
16 the relationship of such overlap and duplication to
17 public safety, public health, and effectiveness and ef-
18 ficiency;

19 (2) identify methods to improve collaboration
20 and coordination of such programs and activities;

21 (3) identify areas of responsibility in which im-
22 proved collaboration and coordination of such pro-
23 grams and activities would result in increased effec-
24 tiveness or efficiency;

1 (4) develop innovative interagency or intergov-
2 ernmental programs, activities, or procedures that
3 would improve outcomes of reentering offenders and
4 children of offenders;

5 (5) develop methods for increasing regular com-
6 munication among agencies that would increase
7 interagency program effectiveness;

8 (6) identify areas of research that can be co-
9 ordinated across agencies with an emphasis on ap-
10 plying evidence-based practices to support, treat-
11 ment, and intervention programs for reentering of-
12 fenders;

13 (7) identify funding areas that should be co-
14 ordinated across agencies and any gaps in funding;
15 and

16 (8) in collaboration with the National Adult and
17 Juvenile Offender Reentry Resources Center, iden-
18 tify successful programs currently operating and col-
19 lect best practices in offender reentry from dem-
20 onstration grantees and other agencies and organiza-
21 tions, determine the extent to which such programs
22 and practices can be replicated, and make informa-
23 tion on such programs and practices available to
24 States, localities, nonprofit organizations, and oth-
25 ers.

1 (c) REPORT.—

2 (1) IN GENERAL.—Not later than 1 year after
3 the date of the enactment of this Act, the Task
4 Force shall submit a report, including recommenda-
5 tions, to Congress on barriers to reentry.

6 (2) CONTENTS.—The report required under
7 paragraph (1) shall identify Federal and other bar-
8 riers to successful reentry of offenders into the com-
9 munity and analyze the effects of such barriers on
10 offenders and on children and other family members
11 of offenders, including—

12 (A) admissions and evictions from Federal
13 housing programs;

14 (B) child support obligations and proce-
15 dures;

16 (C) Social Security benefits, veterans bene-
17 fits, food stamps, and other forms of Federal
18 public assistance;

19 (D) Medicaid Program and Medicare Pro-
20 gram procedures, requirements, regulations,
21 and guidelines;

22 (E) education programs, financial assist-
23 ance, and full civic participation;

1 (F) Temporary Assistance for Needy Fam-
2 ilies program funding criteria and other welfare
3 benefits;

4 (G) employment and training;

5 (H) reentry procedures, case planning, and
6 transitions of persons from the custody of the
7 Federal Bureau of Prisons to a Federal parole
8 or probation program or community corrections;

9 (I) laws, regulations, rules, and practices
10 that may require a parolee to return to the
11 same county that they were living in before
12 their arrest and therefore prevent offenders
13 from changing their setting upon release; and

14 (J) trying to establish pre-release planning
15 procedures for prisoners to ensure that a pris-
16 oner's eligibility for Federal or State benefits
17 (including Medicaid, Medicare, Social Security
18 and veterans benefits) upon release is estab-
19 lished prior to release, subject to any limita-
20 tions in law, and to ensure that prisoners are
21 provided with referrals to appropriate social and
22 health services or are referred to appropriate
23 nonprofit organizations.

24 (d) UPDATED REPORTS.—On an annual basis, the
25 Task Force shall submit to Congress an updated report

1 on the activities of the Task Force, including specific rec-
 2 ommendations on issues described in subsections (b) and
 3 (c).

4 **SEC. 6. PROTECTING IMPORTANT FUNDING FOR CRIME VIC-**
 5 **TIMS AND LAW ENFORCEMENT.**

6 *Section 8(e)(1) of the Prison Rape Elimination Act*
 7 *of 2003 (42 U.S.C. 15607(e)(1)) is amended by adding at*
 8 *the end the following:*

9 “(C) *LIMITATION.*—

10 “(i) *VIOLENCE AGAINST WOMEN ACT.*—

11 *For purposes of this subsection, a grant pro-*
 12 *gram shall not be considered to be covered*
 13 *by this subsection if the program is admin-*
 14 *istered by the Office of Violence Against*
 15 *Women.*

16 “(ii) *DELAY.*—*During the 4-year pe-*
 17 *riod beginning on the date of enactment of*
 18 *the Second Chance Reauthorization Act of*
 19 *2013, for purposes of this subsection, a*
 20 *grant program shall not be considered to be*
 21 *covered by this subsection if the program is*
 22 *funded under subpart 1 of part E of title I*
 23 *of the Omnibus Crime Control and Safe*
 24 *Streets Act of 1968 (42 U.S.C. 3750 et seq.)*
 25 *or section 221 of the Juvenile Justice and*

1 *Delinquency Prevention Act of 1974 (42*
2 *U.S.C. 5631), except for the portion of funds*
3 *used toward the construction, administra-*
4 *tion, or operations of a police lockup, jail,*
5 *prison, or other detention facility.*

6 “(iii) *APPLICABILITY TO FUNDS.—No*
7 *funds appropriated to programs described*
8 *in clause (i) or (ii), including any funds*
9 *appropriated before the date of enactment of*
10 *the Second Chance Reauthorization Act of*
11 *2013 that remain available for obligation as*
12 *of such date of enactment, may be reduced*
13 *under this section.”.*

Calendar No. 580

113TH CONGRESS
2^D Session

S. 1690

A BILL

To reauthorize the Second Chance Act of 2007.

OCTOBER 1, 2014

Reported with amendments