

# Calendar No. 191

113TH CONGRESS  
1ST SESSION

# S. 1514

To save coal jobs, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 17, 2013

Mr. MCCONNELL introduced the following bill; which was read the first time

SEPTEMBER 18, 2013

Read the second time and placed on the calendar

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## A BILL

To save coal jobs, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Saving Coal Jobs Act of 2013”.

6       (b) TABLE OF CONTENTS.—The table of contents of  
7       this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—PROHIBITION ON ENERGY TAX

Sec. 101. Prohibition on energy tax.

## TITLE II—PERMITS

Sec. 201. National pollutant discharge elimination system.  
Sec. 202. Permits for dredged or fill material.  
Sec. 203. Impacts of Environmental Protection Agency regulatory activity on employment and economic activity.  
Sec. 204. Identification of waters protected by the Clean Water Act.  
Sec. 205. Limitations on authority to modify State water quality standards.  
Sec. 206. State authority to identify waters within boundaries of the State.

1           **TITLE I—PROHIBITION ON**  
2           **ENERGY TAX**

3   **SEC. 101. PROHIBITION ON ENERGY TAX.**

4       (a) FINDINGS; PURPOSES.—

5           (1) FINDINGS.—Congress finds that—

6               (A) on June 25, 2013, President Obama  
7               issued a Presidential memorandum directing  
8               the Administrator of the Environmental Protec-  
9               tion Agency to issue regulations relating to  
10              power sector carbon pollution standards for ex-  
11              isting coal fired power plants;

12              (B) the issuance of that memorandum cir-  
13              cumvents Congress and the will of the people of  
14              the United States;

15              (C) any action to control emissions of  
16              greenhouse gases from existing coal fired power  
17              plants in the United States by mandating a na-  
18              tional energy tax would devastate major sectors  
19              of the economy, cost thousands of jobs, and in-  
20              crease energy costs for low-income households,  
21              small businesses, and seniors on fixed income;

(D) joblessness increases the likelihood of hospital visits, illnesses, and premature deaths;

(E) according to testimony on June 15, 2011, before the Committee on Environment and Public Works of the Senate by Dr. Harvey Brenner of Johns Hopkins University, “The unemployment rate is well established as a risk factor for elevated illness and mortality rates in epidemiological studies performed since the early 1980s. In addition to influences on mental disorder, suicide and alcohol abuse and alcoholism, unemployment is also an important risk factor in cardiovascular disease and overall decreases in life expectancy.”;

(F) according to the National Center for Health Statistics, "children in poor families were four times as likely to be in fair or poor health as children that were not poor";

(G) any major decision that would cost the economy of the United States millions of dollars and lead to serious negative health effects for the people of the United States should be debated and explicitly authorized by Congress, not approved by a Presidential memorandum or regulations; and

(H) any policy adopted by Congress should make United States energy as clean as practicable, as quickly as practicable, without increasing the cost of energy for struggling families, seniors, low-income households, and small businesses.

9 (A) to ensure that—

17 (B) to protect the people of the United  
18 States, particularly families, seniors, and chil-  
19 dren, from the serious negative health effects of  
20 joblessness;

21 (C) to allow sufficient time for Congress to  
22 develop and authorize an appropriate mecha-  
23 nism to address the energy needs of the United  
24 States and the potential challenges posed by se-  
25 vere weather; and

4 (b) PRESIDENTIAL MEMORANDUM.—Notwith-  
5 standing any other provision of law, the head of a Federal  
6 agency shall not promulgate any regulation relating to  
7 power sector carbon pollution standards or any substan-  
8 tially similar regulation on or after June 25, 2013, unless  
9 that regulation is explicitly authorized by an Act of Con-  
10 gress.

## **TITLE II—PERMITS**

## **12 SEC. 201. NATIONAL POLLUTANT DISCHARGE ELIMINATION 13 SYSTEM**

14       (a) APPLICABILITY OF GUIDANCE.—Section 402 of  
15 the Federal Water Pollution Control Act (33 U.S.C. 1342)  
16 is amended by adding at the end the following:

**17        "(s) APPLICABILITY OF GUIDANCE.—**

18           “(1) DEFINITIONS.—In this subsection:

19                   “(A) GUIDANCE.—

23                             “(ii) INCLUSIONS.—The term ‘guid-  
24                             ance’ includes—

1                         “(I) the comprehensive guidance  
2                         issued by the Administrator and dated  
3                         April 1, 2010;

4                         “(II) the proposed guidance enti-  
5                         tled ‘Draft Guidance on Identifying  
6                         Waters Protected by the Clean Water  
7                         Act’ and dated April 28, 2011;

8                         “(III) the final guidance pro-  
9                         posed by the Administrator and dated  
10                         July 21, 2011; and

11                         “(IV) any other document or  
12                         paper issued by the Administrator  
13                         through any process other than the  
14                         notice and comment rulemaking proc-  
15                         ess.

16                         “(B) NEW PERMIT.—The term ‘new per-  
17                         mit’ means a permit covering discharges from a  
18                         structure—

19                         “(i) that is issued under this section  
20                         by a permitting authority; and

21                         “(ii) for which an application is—

22                         “(I) pending as of the date of en-  
23                         actment of this subsection; or

24                         “(II) filed on or after the date of  
25                         enactment of this subsection.

1                 “(C) PERMITTING AUTHORITY.—The term  
2                 ‘permitting authority’ means—

3                         “(i) the Administrator; or  
4                         “(ii) a State, acting pursuant to a  
5                         State program that is equivalent to the  
6                         program under this section and approved  
7                         by the Administrator.

8                 “(2) PERMITS.—

9                         “(A) IN GENERAL.—Notwithstanding any  
10                         other provision of law, in making a determina-  
11                         tion whether to approve a new permit or a re-  
12                         newed permit, the permitting authority—

13                         “(i) shall base the determination only  
14                         on compliance with regulations issued by  
15                         the Administrator or the permitting au-  
16                         thority; and

17                         “(ii) shall not base the determination  
18                         on the extent of adherence of the applicant  
19                         for the new permit or renewed permit to  
20                         guidance.

21                 “(B) NEW PERMITS.—If the permitting  
22                         authority does not approve or deny an applica-  
23                         tion for a new permit by the date that is 270  
24                         days after the date of receipt of the application  
25                         for the new permit, the applicant may operate

1           as if the application were approved in accord-  
2           ance with Federal law for the period of time for  
3           which a permit from the same industry would  
4           be approved.

5           “(C) SUBSTANTIAL COMPLETENESS.—In  
6           determining whether an application for a new  
7           permit or a renewed permit received under this  
8           paragraph is substantially complete, the permit-  
9           ting authority shall use standards for deter-  
10          mining substantial completeness of similar per-  
11          mits for similar facilities submitted in fiscal  
12          year 2007.”.

13         (b) STATE PERMIT PROGRAMS.—

14           (1) IN GENERAL.—Section 402 of the Federal  
15          Water Pollution Control Act (33 U.S.C. 1342) is  
16          amended by striking subsection (b) and inserting the  
17          following:

18         “(b) STATE PERMIT PROGRAMS.—

19           “(1) IN GENERAL.—At any time after the pro-  
20          mulgation of the guidelines required by section  
21          304(a)(2), the Governor of each State desiring to  
22          administer a permit program for discharges into  
23          navigable waters within the jurisdiction of the State  
24          may submit to the Administrator—

1                 “(A) a full and complete description of the  
2 program the State proposes to establish and ad-  
3 minister under State law or under an interstate  
4 compact; and

5                 “(B) a statement from the attorney gen-  
6 eral (or the attorney for those State water pol-  
7 lution control agencies that have independent  
8 legal counsel), or from the chief legal officer in  
9 the case of an interstate agency, that the laws  
10 of the State, or the interstate compact, as ap-  
11 plicable, provide adequate authority to carry out  
12 the described program.

13                 “(2) APPROVAL.—The Administrator shall ap-  
14 prove each program for which a description is sub-  
15 mitted under paragraph (1) unless the Adminis-  
16 trator determines that adequate authority does not  
17 exist—

18                 “(A) to issue permits that—

19                         “(i) apply, and ensure compliance  
20 with, any applicable requirements of sec-  
21 tions 301, 302, 306, 307, and 403;

22                         “(ii) are for fixed terms not exceeding  
23 5 years;

24                         “(iii) can be terminated or modified  
25 for cause, including—

1                         “(I) a violation of any condition  
2                         of the permit;

3                         “(II) obtaining a permit by mis-  
4                         representation or failure to disclose  
5                         fully all relevant facts; and

6                         “(III) a change in any condition  
7                         that requires either a temporary or  
8                         permanent reduction or elimination of  
9                         the permitted discharge; and

10                         “(iv) control the disposal of pollutants  
11                         into wells;

12                         “(B)(i) to issue permits that apply, and  
13                         ensure compliance with, all applicable require-  
14                         ments of section 308; or

15                         “(ii) to inspect, monitor, enter, and require  
16                         reports to at least the same extent as required  
17                         in section 308;

18                         “(C) to ensure that the public, and any  
19                         other State the waters of which may be af-  
20                         fected, receives notice of each application for a  
21                         permit and an opportunity for a public hearing  
22                         before a ruling on each application;

23                         “(D) to ensure that the Administrator re-  
24                         ceives notice and a copy of each application for  
25                         a permit;

1               “(E) to ensure that any State (other than  
2               the permitting State), whose waters may be af-  
3               fected by the issuance of a permit may submit  
4               written recommendations to the permitting  
5               State and the Administrator with respect to any  
6               permit application and, if any part of the writ-  
7               ten recommendations are not accepted by the  
8               permitting State, that the permitting State will  
9               notify the affected State and the Administrator  
10              in writing of the failure of the State to accept  
11              the recommendations, including the reasons for  
12              not accepting the recommendations;

13              “(F) to ensure that no permit will be  
14              issued if, in the judgment of the Secretary of  
15              the Army (acting through the Chief of Engi-  
16              neers), after consultation with the Secretary of  
17              the department in which the Coast Guard is op-  
18              erating, anchorage and navigation of any of the  
19              navigable waters would be substantially im-  
20              paired by the issuance of the permit;

21              “(G) to abate violations of the permit or  
22              the permit program, including civil and criminal  
23              penalties and other means of enforcement;

24              “(H) to ensure that any permit for a dis-  
25              charge from a publicly owned treatment works

1 includes conditions to require the identification  
2 in terms of character and volume of pollutants  
3 of any significant source introducing pollutants  
4 subject to pretreatment standards under section  
5 307(b) into the treatment works and a program  
6 to ensure compliance with those pretreatment  
7 standards by each source, in addition to ade-  
8 quate notice, which shall include information on  
9 the quality and quantity of effluent to be intro-  
10 duced into the treatment works and any antici-  
11 pated impact of the change in the quantity or  
12 quality of effluent to be discharged from the  
13 publicly owned treatment works, to the permit-  
14 ting agency of—

15 “(i) new introductions into the treat-  
16 ment works of pollutants from any source  
17 that would be a new source (as defined in  
18 section 306(a)) if the source were dis-  
19 charging pollutants;

20 “(ii) new introductions of pollutants  
21 into the treatment works from a source  
22 that would be subject to section 301 if the  
23 source were discharging those pollutants;  
24 or

1                 “(iii) a substantial change in volume  
2                 or character of pollutants being introduced  
3                 into the treatment works by a source intro-  
4                 ducing pollutants into the treatment works  
5                 at the time of issuance of the permit; and  
6                 “(I) to ensure that any industrial user of  
7                 any publicly owned treatment works will comply  
8                 with sections 204(b), 307, and 308.

9                 “(3) ADMINISTRATION.—Notwithstanding para-  
10                 graph (2), the Administrator may not disapprove or  
11                 withdraw approval of a program under this sub-  
12                 section on the basis of the following:

13                 “(A) The failure of the program to incor-  
14                 porate or comply with guidance (as defined in  
15                 subsection (s)(1)).

16                 “(B) The implementation of a water qual-  
17                 ity standard that has been adopted by the State  
18                 and approved by the Administrator under sec-  
19                 tion 303(c).”.

20                 (2) CONFORMING AMENDMENTS.—

21                 (A) Section 309 of the Federal Water Pol-  
22                 lution Control Act (33 U.S.C. 1319) is amend-  
23                 ed—

24                 (i) in subsection (c)—

(I) in paragraph (1)(A), by striking “402(b)(8)” and inserting “402(b)(2)(H)”;

4 (II) in paragraph (2)(A), by  
5 striking “402(b)(8)” and inserting  
6 “402(b)(2)(H); and

(ii) in subsection (d), in the first sentence, by striking “402(b)(8)” and inserting “402(b)(2)(H)”.

10 (B) Section 402(m) of the Federal Water  
11 Pollution Control Act (33 U.S.C. 1342(m)) is  
12 amended in the first sentence by striking “sub-  
13 section (b)(8) of this section” and inserting  
14 “subsection (b)(2)(H)”.

15 (c) SUSPENSION OF FEDERAL PROGRAM.—Section  
16 402(c) of the Federal Water Pollution Control Act (33  
17 U.S.C. 1342(c)) is amended—

22       “(4) LIMITATION ON DISAPPROVAL.—Notwith-  
23       standing paragraphs (1) through (3), the Adminis-  
24       trator may not disapprove or withdraw approval of

1       a State program under subsection (b) on the basis  
2       of the failure of the following:

3             “(A) The failure of the program to incor-  
4             porate or comply with guidance (as defined in  
5             subsection (s)(1)).

6             “(B) The implementation of a water qual-  
7             ity standard that has been adopted by the State  
8             and approved by the Administrator under sec-  
9             tion 303(c).”.

10       (d) NOTIFICATION OF ADMINISTRATOR.—Section  
11      402(d)(2) of the Federal Water Pollution Control Act (33  
12      U.S.C. 1342(d)(2)) is amended—

13             (1) by striking “(2)” and all that follows  
14             through the end of the first sentence and inserting  
15             the following:

16             “(2) OBJECTION BY ADMINISTRATOR.—

17             “(A) IN GENERAL.—Subject to subparagraph (C), no permit shall issue if—

19                 “(i) not later than 90 days after the  
20                 date on which the Administrator receives  
21                 notification under subsection (b)(2)(E), the  
22                 Administrator objects in writing to the  
23                 issuance of the permit; or

24                 “(ii) not later than 90 days after the  
25                 date on which the proposed permit of the

1           State is transmitted to the Administrator,  
2           the Administrator objects in writing to the  
3           issuance of the permit as being outside the  
4           guidelines and requirements of this Act.”;

5           (2) in the second sentence, by striking “When-  
6           ever the Administrator” and inserting the following:

7                 “(B) REQUIREMENTS.—If the Adminis-  
8                 trator”; and

9           (3) by adding at the end the following:

10                 “(C) EXCEPTION.—The Administrator  
11                 shall not object to or deny the issuance of a  
12                 permit by a State under subsection (b) or (s)  
13                 based on the following:

14                 “(i) Guidance, as that term is defined  
15                 in subsection (s)(1).

16                 “(ii) The interpretation of the Adminin-  
17                 istrator of a water quality standard that  
18                 has been adopted by the State and ap-  
19                 proved by the Administrator under section  
20                 303(c).”.

21 **SEC. 202. PERMITS FOR DREDGED OR FILL MATERIAL.**

22           (a) IN GENERAL.—Section 404 of the Federal Water  
23           Pollution Control Act (33 U.S.C. 1344) is amended—

1                   (1) by striking the section heading and all that  
2                   follows through “SEC. 404. (a) The Secretary may  
3                   issue” and inserting the following:

4                   **“SEC. 404. PERMITS FOR DREDGED OR FILL MATERIAL.**

5                   “(a) PERMITS.—

6                   “(1) IN GENERAL.—The Secretary may issue”;  
7                   and

8                   (2) in subsection (a), by adding at the end the  
9                   following:

10                  “(2) DEADLINE FOR APPROVAL.—

11                  “(A) PERMIT APPLICATIONS.—

12                  “(i) IN GENERAL.—Except as pro-  
13                  vided in clause (ii), if an environmental as-  
14                  essment or environmental impact state-  
15                  ment, as appropriate, is required under the  
16                  National Environmental Policy Act of  
17                  1969 (42 U.S.C. 4321 et seq.), the Sec-  
18                  retary shall—

19                  “(I) begin the process not later  
20                  than 90 days after the date on which  
21                  the Secretary receives a permit appli-  
22                  cation; and

23                  “(II) approve or deny an applica-  
24                  tion for a permit under this sub-  
25                  section not later than the latter of—

1                         “(aa) if an agency carries  
2                         out an environmental assessment  
3                         that leads to a finding of no signifi-  
4                         cant impact, the date on  
5                         which the finding of no signifi-  
6                         cant impact is issued; or

7                         “(bb) if an agency carries  
8                         out an environmental assessment  
9                         that leads to a record of decision,  
10                         15 days after the date on which  
11                         the record of decision on an envi-  
12                         ronmental impact statement is  
13                         issued.

14                         “(ii) PROCESSES.—Notwithstanding  
15                         clause (i), regardless of whether the Sec-  
16                         retary has commenced an environmental  
17                         assessment or environmental impact state-  
18                         ment by the date described in clause (i)(I),  
19                         the following deadlines shall apply:

20                         “(I) An environmental assess-  
21                         ment carried out under the National  
22                         Environmental Policy Act of 1969 (42  
23                         U.S.C. 4321 et seq.) shall be com-  
24                         pleted not later than 1 year after the

1                   deadline for commencing the permit  
2                   process under clause (i)(I).

3                   “(II) An environmental impact  
4                   statement carried out under the Na-  
5                   tional Environmental Policy Act of  
6                   1969 (42 U.S.C. 4321 et seq.) shall  
7                   be completed not later than 2 years  
8                   after the deadline for commencing the  
9                   permit process under clause (i)(I).

10                  “(B) FAILURE TO ACT.—If the Secretary  
11                  fails to act by the deadline specified in clause  
12                  (i) or (ii) of subparagraph (A)—

13                  “(i) the application, and the permit  
14                  requested in the application, shall be con-  
15                  sidered to be approved;

16                  “(ii) the Secretary shall issue a permit  
17                  to the applicant; and

18                  “(iii) the permit shall not be subject  
19                  to judicial review.”.

20                  (b) STATE PERMITTING PROGRAMS.—Section 404 of  
21                  the Federal Water Pollution Control Act (33 U.S.C. 1344)  
22                  is amended by striking subsection (c) and inserting the  
23                  following:

24                  “(c) AUTHORITY OF ADMINISTRATOR.—

1           “(1) IN GENERAL.—Subject to paragraphs (2)  
2 through (4), until the Secretary has issued a permit  
3 under this section, the Administrator is authorized  
4 to prohibit the specification (including the with-  
5 drawal of specification) of any defined area as a dis-  
6 posal site, and deny or restrict the use of any de-  
7 fined area for specification (including the withdrawal  
8 of specification) as a disposal site, if the Adminis-  
9 trator determines, after notice and opportunity for  
10 public hearings, that the discharge of the materials  
11 into the area will have an unacceptable adverse ef-  
12 fect on municipal water supplies, shellfish beds or  
13 fishery areas (including spawning and breeding  
14 areas), wildlife, or recreational areas.

15           “(2) CONSULTATION.—Before making a deter-  
16 mination under paragraph (1), the Administrator  
17 shall consult with the Secretary.

18           “(3) FINDINGS.—The Administrator shall set  
19 forth in writing and make public the findings of the  
20 Administrator and the reasons of the Administrator  
21 for making any determination under this subsection.

22           “(4) AUTHORITY OF STATE PERMITTING PRO-  
23 GRAMS.—This subsection shall not apply to any per-  
24 mit if the State in which the discharge originates or  
25 will originate does not concur with the determination

1 of the Administrator that the discharge will result in  
2 an unacceptable adverse effect as described in para-  
3 graph (1).”.

4 (c) STATE PROGRAMS.—Section 404(g)(1) of the  
5 Federal Water Pollution Control Act (33 U.S.C.  
6 1344(g)(1)) is amended in the first sentence by striking  
7 “for the discharge” and inserting “for all or part of the  
8 discharges”.

9 **SEC. 203. IMPACTS OF ENVIRONMENTAL PROTECTION**  
10                   **AGENCY REGULATORY ACTIVITY ON EMPLOY-**  
11                   **MENT AND ECONOMIC ACTIVITY.**

12 (a) DEFINITIONS.—In this section:

13                 (1) ADMINISTRATOR.—The term “Adminis-  
14 trator” means the Administrator of the Environ-  
15 mental Protection Agency.

16                 (2) COVERED ACTION.—The term “covered ac-  
17 tion” means any of the following actions taken by  
18 the Administrator under the Federal Water Pollu-  
19 tion Control Act (33 U.S.C. 1251 et seq.):

20                     (A) Issuing a regulation, policy statement,  
21                     guidance, response to a petition, or other re-  
22                     quirement.

23                     (B) Implementing a new or substantially  
24                     altered program.

(3) MORE THAN A DE MINIMIS NEGATIVE IMPACT.—The term “more than a de minimis negative impact” means the following:

(B) With respect to economic activity, a decrease in economic activity of more than \$1,000,000 over any calendar year, except that any offsetting economic activity that results from the hypothetical creation of new economic activity through new technologies or government employment may not be used in the economic activity calculation.

18 (b) ANALYSIS OF IMPACTS OF ACTIONS ON EMPLOY-  
19 MENT AND ECONOMIC ACTIVITY.—

## 25 (2) ECONOMIC MODELS.—

1                             (A) IN GENERAL.—In carrying out para-  
2                             graph (1), the Administrator shall use the best  
3                             available economic models.

4                             (B) ANNUAL GAO REPORT.—Not later  
5                             than December 31st of each year, the Comptroller General of the United States shall submit to Congress a report on the economic models used by the Administrator to carry out this subsection.

10                             (3) AVAILABILITY OF INFORMATION.—With respect to any covered action, the Administrator shall—

13                             (A) post the analysis under paragraph (1) as a link on the main page of the public Internet Web site of the Environmental Protection Agency; and

17                             (B) request that the Governor of any State experiencing more than a de minimis negative impact post the analysis in the Capitol of the State.

21                             (c) PUBLIC HEARINGS.—

22                             (1) IN GENERAL.—If the Administrator concludes under subsection (b)(1) that a covered action will have more than a de minimis negative impact on employment levels or economic activity in a State,

1       the Administrator shall hold a public hearing in each  
2       such State at least 30 days prior to the effective  
3       date of the covered action.

4                     (2) TIME, LOCATION, AND SELECTION.—

5                     (A) IN GENERAL.—A public hearing re-  
6       quired under paragraph (1) shall be held at a  
7       convenient time and location for impacted resi-  
8       dents.

9                     (B) PRIORITY.—In selecting a location for  
10      such a public hearing, the Administrator shall  
11      give priority to locations in the State that will  
12      experience the greatest number of job losses.

13                     (d) NOTIFICATION.—If the Administrator concludes  
14      under subsection (b)(1) that a covered action will have  
15      more than a de minimis negative impact on employment  
16      levels or economic activity in any State, the Administrator  
17      shall give notice of such impact to the congressional dele-  
18      gation, Governor, and legislature of the State at least 45  
19      days before the effective date of the covered action.

20                     **SEC. 204. IDENTIFICATION OF WATERS PROTECTED BY THE**  
21   **CLEAN WATER ACT.**

22                     (a) IN GENERAL.—The Secretary of the Army and  
23      the Administrator of the Environmental Protection Agen-  
24      cy may not—

1                             (1) finalize, adopt, implement, administer, or  
2 enforce the proposed guidance described in the no-  
3 tice of availability and request for comments entitled  
4 “EPA and Army Corps of Engineers Guidance Re-  
5 garding Identification of Waters Protected by the  
6 Clean Water Act” (EPA–HQ–OW–2011–0409) (76  
7 Fed. Reg. 24479 (May 2, 2011)); and

8                             (2) use the guidance described in paragraph  
9 (1), any successor document, or any substantially  
10 similar guidance made publicly available on or after  
11 December 3, 2008, as the basis for any decision re-  
12 garding the scope of the Federal Water Pollution  
13 Control Act (33 U.S.C. 1251 et seq.) or any rule-  
14 making.

15                         (b) RULES.—The use of the guidance described in  
16 subsection (a)(1), or any successor document or substan-  
17 tially similar guidance made publicly available on or after  
18 December 3, 2008, as the basis for any rule shall be  
19 grounds for vacating the rule.

20 **SEC. 205. LIMITATIONS ON AUTHORITY TO MODIFY STATE  
21 WATER QUALITY STANDARDS.**

22                         (a) STATE WATER QUALITY STANDARDS.—Section  
23 303(c)(4) of the Federal Water Pollution Control Act (33  
24 U.S.C. 1313(c)(4)) is amended—

1                   (1) by redesignating subparagraphs (A) and  
2                   (B) as clauses (i) and (ii), respectively, and indent-  
3                   ing appropriately;

4                   (2) by striking “(4) The” and inserting the fol-  
5                   lowing:

6                   “(4) PROMULGATION OF REVISED OR NEW  
7                   STANDARDS.—

8                   “(A) IN GENERAL.—The”;

9                   (3) by striking “The Administrator shall pro-  
10                  mulgate” and inserting the following:

11                  “(B) DEADLINE.—The Administrator shall  
12                  promulgate;” and

13                  (4) by adding at the end the following:

14                  “(C) STATE WATER QUALITY STAND-  
15                  ARDS.—Notwithstanding any other provision of  
16                  this paragraph, the Administrator may not pro-  
17                  mulgate a revised or new standard for a pollut-  
18                  ant in any case in which the State has sub-  
19                  mitted to the Administrator and the Adminis-  
20                  trator has approved a water quality standard  
21                  for that pollutant, unless the State concurs with  
22                  the determination of the Administrator that the  
23                  revised or new standard is necessary to meet  
24                  the requirements of this Act.”.

1       (b) FEDERAL LICENSES AND PERMITS.—Section  
2 401(a) of the Federal Water Pollution Control Act (33  
3 U.S.C. 1341(a)) is amended by adding at the end the fol-  
4 lowing:

5           “(7) STATE OR INTERSTATE AGENCY DETER-  
6 MINATION.—With respect to any discharge, if a  
7 State or interstate agency having jurisdiction over  
8 the navigable waters at the point at which the dis-  
9 charge originates or will originate determines under  
10 paragraph (1) that the discharge will comply with  
11 the applicable provisions of sections 301, 302, 303,  
12 306, and 307, the Administrator may not take any  
13 action to supersede the determination.”.

14 **SEC. 206. STATE AUTHORITY TO IDENTIFY WATERS WITHIN  
15                  BOUNDARIES OF THE STATE.**

16       Section 303(d) of the Federal Water Pollution Con-  
17 trol Act (33 U.S.C. 1313(d)) is amended by striking para-  
18 graph (2) and inserting the following:

19           “(2) STATE AUTHORITY TO IDENTIFY WATERS  
20                  WITHIN BOUNDARIES OF THE STATE.—

21           “(A) IN GENERAL.—Each State shall sub-  
22 mit to the Administrator from time to time,  
23 with the first such submission not later than  
24 180 days after the date of publication of the  
25 first identification of pollutants under section

1           304(a)(2)(D), the waters identified and the  
2           loads established under subparagraphs (A), (B),  
3           (C), and (D) of paragraph (1).

4           **“(B) APPROVAL OR DISAPPROVAL BY AD-**  
5           **MINISTRATOR.—**

6           “(i) IN GENERAL.—Not later than 30  
7           days after the date of submission, the Ad-  
8           ministrator shall approve the State identi-  
9           fication and load or announce the disagree-  
10          ment of the Administrator with the State  
11          identification and load.

12          “(ii) APPROVAL.—If the Adminis-  
13          trator approves the identification and load  
14          submitted by the State under this sub-  
15          section, the State shall incorporate the  
16          identification and load into the current  
17          plan of the State under subsection (e).

18          “(iii) DISAPPROVAL.—If the Adminis-  
19          trator announces the disagreement of the  
20          Administrator with the identification and  
21          load submitted by the State under this  
22          subsection, the Administrator shall submit,  
23          not later than 30 days after the date that  
24          the Administrator announces the disagree-  
25          ment of the Administrator with the sub-

1 mission of the State, to the State the written  
2 recommendation of the Administrator  
3 of those additional waters that the Admin-  
4 istrator identifies and such loads for such  
5 waters as the Administrator believes are  
6 necessary to implement the water quality  
7 standards applicable to the waters.

11                         “(i) disregard the recommendation of  
12                         the Administrator in full and incorporate  
13                         its own identification and load into the  
14                         current plan of the State under subsection  
15                         (e);

16                             “(ii) accept the recommendation of  
17                             the Administrator in full and incorporate  
18                             its identification and load as amended by  
19                             the recommendation of the Administrator  
20                             into the current plan of the State under  
21                             subsection (e); or

22                             “(iii) accept the recommendation of  
23                             the Administrator in part, identifying cer-  
24                             tain additional waters and certain addi-  
25                             tional loads proposed by the Administrator

1           to be added to the State's identification  
2           and load and incorporate the State's iden-  
3           tification and load as amended into the  
4           current plan of the State under subsection  
5           (e).

6           “(D) NONCOMPLIANCE BY ADMINIS-  
7           TRATOR.—

8                 “(i) IN GENERAL.—If the Adminis-  
9                 trator fails to approve the State identifica-  
10                 tion and load or announce the disagree-  
11                 ment of the Administrator with the State  
12                 identification and load within the time  
13                 specified in this subsection—

14                 “(I) the identification and load of  
15                 the State shall be considered ap-  
16                 proved; and

17                 “(II) the State shall incorporate  
18                 the identification and load that the  
19                 State submitted into the current plan  
20                 of the State under subsection (e).

21                 “(ii) RECOMMENDATIONS NOT SUB-  
22                 MITTED.—If the Administrator announces  
23                 the disagreement of the Administrator with  
24                 the identification and load of the State but  
25                 fails to submit the written recommendation

1                   of the Administrator to the State within 30  
2                   days as required by subparagraph  
3                   (B)(iii)—

4                         “(I) the identification and load of  
5                         the State shall be considered ap-  
6                         proved; and

7                         “(II) the State shall incorporate  
8                         the identification and load that the  
9                         State submitted into the current plan  
10                         of the State under subsection (e).

11                         “(E) APPLICATION.—This section shall  
12                         apply to any decision made by the Adminis-  
13                         trator under this subsection issued on or after  
14                         March 1, 2013.”.

**Calendar No. 191**

113<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION  
**S. 1514**

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**A BILL**

To save coal jobs, and for other purposes.

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SEPTEMBER 18, 2013

Read the second time and placed on the calendar