

# Calendar No. 562

113TH CONGRESS  
2D SESSION

# S. 1406

[Report No. 113-254]

To amend the Horse Protection Act to designate additional unlawful acts under the Act, strengthen penalties for violations of the Act, improve Department of Agriculture enforcement of the Act, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JULY 31, 2013

Ms. AYOTTE (for herself, Mr. WARNER, Ms. LANDRIEU, Ms. COLLINS, Mr. HEINRICH, Mrs. GILLIBRAND, Mr. MARKEY, Mr. WYDEN, Mr. CARDIN, Mr. SANDERS, Mr. COONS, Ms. WARREN, Mr. MERKLEY, Mr. CARPER, Mr. DURBIN, Mr. BLUMENTHAL, Mr. SCHATZ, Mr. MURPHY, Ms. KLOBUCHAR, Mrs. MURRAY, Ms. CANTWELL, Ms. BALDWIN, Mr. FRANKEN, Mr. MENENDEZ, Mr. LEVIN, Mr. KIRK, Mr. VITTER, Mr. CRAPO, Mr. REED, Mrs. FEINSTEIN, Mr. LEAHY, Mr. THUNE, Ms. STABENOW, Mr. BEGICH, Ms. HIRONO, Mr. WHITEHOUSE, Mrs. SHAHEEN, Mr. JOHNSON of South Dakota, Mr. KING, Mrs. BOXER, Mr. HARKIN, Mr. CASEY, Mr. UDALL of Colorado, Mr. RUBIO, Ms. MIKULSKI, Mr. ISAKSON, Mr. JOHANNS, Mr. BENNET, Mr. KAINE, Mr. BOOKER, Mr. WALSH, Mr. SCHUMER, Mr. UDALL of New Mexico, Mrs. HAGAN, Mr. TOOMEY, Mr. PRYOR, Mr. DONNELLY, and Mr. NELSON) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

SEPTEMBER 15, 2014

Reported by Mr. ROCKEFELLER, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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# A BILL

To amend the Horse Protection Act to designate additional unlawful acts under the Act, strengthen penalties for violations of the Act, improve Department of Agriculture enforcement of the Act, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Prevent All Soring  
5       Tactics Act of 2013” or the “PAST Act”.

6       **SEC. 2. INCREASED ENFORCEMENT UNDER HORSE PRO-**  
7                   **TECTION ACT.**

8       (a) DEFINITIONS.—Section 2 of the Horse Protection  
9       Act (15 U.S.C. 1821) is amended—

10              (1) by redesignating paragraphs (1), (2), (3),  
11              and (4) as paragraphs (2), (4), (5), and (6) respec-  
12              tively;

13              (2) by inserting before paragraph (2) (as so re-  
14              designated) the following:

15              “(1) ACTION DEVICE.—

16              “(A) IN GENERAL.—The term ‘action de-  
17              vice’ means any boot, collar, chain, roller, or  
18              other device that encircles or is placed upon the

1           lower extremity of the leg of a horse in a man-  
2           ner that it can—

3                 “(i) rotate around the leg or slide up  
4                 and down the leg, so as to cause friction;  
5                 or

6                 “(ii) strike the hoof, coronet band,  
7                 fetlock joint, or pastern of the horse.

8                 “(B) EXCLUSION.—The term ‘action de-  
9                 vice’ does not include soft rubber or soft leather  
10                 bell boots or quarter boots that are used as pro-  
11                 tective devices.”; and

12                 (3) by inserting after paragraph (2) (as so re-  
13                 designated) the following:

14                 “(3) PARTICIPATE.—

15                 “(A) IN GENERAL.—The term ‘participate’  
16                 means to engage in any activity with respect to  
17                 a horse show, horse exhibition, or horse sale or  
18                 auction, including—

19                 “(i) transporting or arranging for the  
20                 transportation of a horse to or from a  
21                 horse show, horse exhibition, or horse sale  
22                 or auction;

23                 “(ii) personally giving instructions to  
24                 an exhibitor; or

1                   “(iii) being knowingly present in a  
2                   warm-up area, inspection area, or other  
3                   area at a horse show, horse exhibition, or  
4                   horse sale or auction that spectators are  
5                   not permitted to enter.

6                   “(B) EXCLUSION.—The term ‘participate’  
7                   does not include spectating.”

8                   (b) FINDINGS.—Section 3 of the Horse Protection  
9                   Act (15 U.S.C. 1822) is amended—

10                  (1) by striking paragraph (3) and inserting the  
11                  following:

12                  “(3) the movement, showing, exhibition, or sale  
13                  of sore horses in intrastate commerce, and soring  
14                  horses for those purposes, adversely affects and bur-  
15                  dens interstate and foreign commerce in many ways,  
16                  including by—

17                  “(A) creating unfair competition;

18                  “(B) deceiving the spectator public and  
19                  horse buyers; and

20                  “(C) negatively impacting horse sales;”;

21                  (2) in paragraph (4), by striking “and” at the  
22                  end;

23                  (3) in paragraph (5), by striking the period at  
24                  the end and inserting a semicolon; and

25                  (4) by adding at the end the following:

1           “(6) the Inspector General of the Department  
2 of Agriculture has determined that the program  
3 through which the Secretary inspects horses is inade-  
4 quate for preventing soring;

5           “(7) historically, Tennessee Walking Horses,  
6 racking horses, and Spotted Saddle Horses have  
7 been subjected to soring; and

8           “(8) despite regulations in effect related to in-  
9 spection for purposes of ensuring that horses are not  
10 sore, violations of this Act are prevalent in the Ten-  
11 nessee Walking Horse, racking horse, and Spotted  
12 Saddle Horse breeds.”.

13           (e) HORSE SHOWS AND EXHIBITIONS.—Section 4 of  
14 the Horse Protection Act (15 U.S.C. 1823) is amended—

15           (1) by striking subsection (a) and inserting the  
16 following:

17           “(a) DISQUALIFICATION OF HORSES.—

18           “(1) IN GENERAL.—The management of any  
19 horse show or horse exhibition shall disqualify any  
20 horse from being shown or exhibited—

21           “(A) if the horse is sore; or

22           “(B) if the management has been notified  
23 by a person licensed in accordance with sub-  
24 section (c) or by the Secretary that the horse  
25 is sore.

1                 “(2) PERIOD OF DISQUALIFICATION.—

2                 “(A) FIRST INSTANCE.—In the first in-  
3 stance in which the Secretary determines that a  
4 horse is sore, the Secretary shall disqualify the  
5 horse from being shown or exhibited for a pe-  
6 riod of not less than 180 days.

7                 “(B) SECOND INSTANCE.—In the second  
8 instance in which the Secretary determines that  
9 a horse is sore, the Secretary shall disqualify  
10 the horse for a period of not less than 1 year.

11                 “(C) THIRD INSTANCE.—In the third in-  
12 stance in which the Secretary determines that a  
13 horse is sore, the Secretary shall disqualify the  
14 horse for a period of not less than 3 years.”;

15                 “(2) in subsection (b) by striking “appointed”  
16 and inserting “licensed”;

17                 “(3) by striking subsection (e) and inserting the  
18 following:

19                 “(e) LICENSING OF INSPECTORS; MANNER OF IN-  
20 SPECTIONS.—

21                 “(1) IN GENERAL.—The Secretary shall pre-  
22 scribe by regulation requirements for the Depart-  
23 ment of Agriculture to license, train, assign, and  
24 oversee persons qualified to detect and diagnose a  
25 horse that is sore or to otherwise inspect horses at

1 horse shows, horse exhibitions, or horse sales or auc-  
2 tions, for hire by the management of such events,  
3 for the purposes of enforcing this Act.

4 “(2) CITATIONS.—A person licensed by the See-  
5 retary to conduct inspections under this subsection  
6 shall—

7 “(A) issue a citation for any violation of  
8 this Act recorded during an inspection; and

9 “(B) notify the Secretary of each violation  
10 not later than 5 days after the date on which  
11 the citation is issued.

12 “(3) QUALIFICATIONS FOR LICENSING.—The  
13 Secretary shall—

14 “(A) not issue a license under this sub-  
15 section to a person unless the person is free  
16 from conflicts of interest, as defined by the See-  
17 retary in the regulations issued under para-  
18 graph (1); and

19 “(B) give a preference to persons who are  
20 licensed or accredited veterinarians;

21 “(4) REVOCATION OF LICENSE.—If the See-  
22 retary determines that the performance of a person  
23 licensed under paragraph (1) is unsatisfactory, the  
24 Secretary may, after notice and an opportunity for  
25 a hearing, revoke the license issued to the person.

1           “(5) LIMITATION.—The granting of licenses  
2 under this subsection shall not authorize a person li-  
3 censed under this subsection to conduct inspections  
4 in a manner other than the manner prescribed for  
5 inspections by the Secretary under subsection (e).

6           “(6) NOTIFICATION.—

7           “(A) IN GENERAL.—Not later than 30  
8 days before the date on which a horse show,  
9 horse exhibition, or horse sale or auction be-  
10 gins, the management of the show, exhibition,  
11 or sale or auction may notify the Secretary of  
12 the intent of the management to hire 1 or more  
13 persons licensed under this subsection and as-  
14 signed by the Secretary to conduct inspections  
15 at the show, exhibition, or sale or auction.

16           “(B) ASSIGNMENT.—After receiving notice  
17 under subparagraph (A), the Secretary shall as-  
18 sign 1 or more persons licensed under this sub-  
19 section to conduct inspections at the horse  
20 show, horse exhibition, or horse sale or aue-  
21 tion.”; and

22           (4) by adding at the end the following:

23           “(f) PUBLICATION OF VIOLATIONS.—The Secretary  
24 shall publish on the public website of the Animal and  
25 Plant Health Inspection Service of the Department of Ag-

1 agriculture, and update as frequently as the Secretary deter-  
2 mines necessary, information on violations of this Act to  
3 allow the management of a horse show, horse exhibition,  
4 or horse sale or auction to determine if an individual is  
5 in violation of this Act.”.

6 (d) UNLAWFUL ACTS.—Section 5 of the Horse Pro-  
7 tection Act (15 U.S.C. 1824) is amended—

8 (1) by striking paragraph (2) and inserting the  
9 following:

10 “(2) In the case of any horse show, horse exhi-  
11 bition, or horse sale or auction—

12 “(A) showing or exhibiting any horse that  
13 is sore;

14 “(B) entering any horse that is sore for  
15 the purpose of showing or exhibiting the horse;

16 “(C) selling, auctioning, or offering for  
17 sale any horse that is sore;

18 “(D) causing a horse to become sore or di-  
19 recting another person to cause a horse to be-  
20 come sore for the purpose of showing, exhib-  
21 iting, selling, auctioning, or offering for sale the  
22 horse; and

23 “(E) allowing any activity described in  
24 subparagraphs (A) through (D) with respect to

1           a horse that is sore by the owner of that  
2           horse.”;

3           (2) in paragraph (3), by striking “appoint” and  
4           inserting “hire”;

5           (3) in paragraph (4)—

6                 (A) by striking “appoint” and inserting  
7                 “hire”, and

8                 (B) by striking “qualified”;

9           (4) in paragraph (5), by striking “appointed”  
10          and inserting “hired”;

11          (5) in paragraph (6)—

12                 (A) by striking “appointed” and inserting  
13                 “hired”; and

14                 (B) by inserting “that the horse is sore”  
15          after “the Secretary”, and

16          (6) by adding at the end the following:

17                 “(12) The use of an action device on any limb  
18          of a Tennessee Walking Horse, racking horse, or  
19          Spotted Saddle Horse at a horse show, horse exhibi-  
20          tion, or horse sale or auction.

21                 “(13) The use of a weighted shoe, pad, wedge,  
22          hoof band, or other device or material at a horse  
23          show, horse exhibition, or horse sale or auction  
24          that—

1           “(A) is placed on, inserted in, or attached  
2       to any limb of a Tennessee Walking Horse,  
3       racking horse, or Spotted Saddle Horse;

4           “(B) is constructed to artificially alter the  
5       gait of a horse described in subparagraph (A);  
6       and

7           “(C) is not strictly protective or thera-  
8       peutic in nature.”.

9       (e) VIOLATIONS AND PENALTIES.—Section 6 of the  
10      Horse Protection Act (15 U.S.C. 1825) is amended—

11          (1) in subsection (a)—

12           (A) in paragraph (1)—

13           (i) by striking “Except as provided in  
14       paragraph (2) of this subsection, any per-  
15       son who knowingly violates section 5” and  
16       inserting “Any person who knowingly vio-  
17       lates section 5 (including the regulations  
18       issued under that section), including any  
19       violation recorded during an inspection  
20       conducted under subsections (e) or (e) of  
21       section 4”; and

22           (ii) by striking “more than \$3,000, or  
23       imprisoned for not more than one year, or  
24       both” and inserting “more than \$5,000, or

1                   imprisoned for not more than 3 years, or  
2                   both, for each violation";

3                   (B) in paragraph (2)—

4                   (i) by striking "(2)(A)" and all that  
5                   follows through "(B) Any" and inserting  
6                   the following:

7                   “(2) FALSE STATEMENTS AND ENTRIES.—

8                   Any"; and

9                   (ii) by striking "(C) Any" and insert-  
10                  ing the following:

11                  “(3) INTERFERENCE WITH DUTIES.—Any"; and

12                  (C) by adding at the end the following:

13                  “(4) NONCOMPLIANCE WITH DISQUALIFI-  
14                  CATION.—Any person who knowingly fails to obey an  
15                  order of disqualification shall, upon conviction there-  
16                  of, be fined not more than \$5,000 for each failure  
17                  to obey the order, imprisoned for not more than 3  
18                  years, or both.";

19                  (2) in subsection (b)—

20                  (A) in the first sentence of paragraph  
21                  (1)—

22                  (i) by striking "section 5 of this Act"  
23                  and inserting "section 5 (including the reg-  
24                  ulations issued under that section)": and

1                             (ii) by striking “\$2,000” and inserting  
2                             “\$4,000”, and

3                             (B) by adding at the end the following:

4                             “(5) NONPAYMENT OF LICENSED INSPEC-  
5                             TORS.—Any person who fails to pay a licensed in-  
6                             spector hired under section 4(e) shall, upon convic-  
7                             tion thereof, be fined not more than \$4,000 for each  
8                             violation.”; and

9                             (3) in subsection (e)—

10                             (A) by redesignating the first, second,  
11                             third, and fourth sentencees as paragraphs (1),  
12                             (3), (4), and (5), respectively;

13                             (B) in paragraph (1) (as so designated)—  
14                                 (i) by inserting “, or otherwise partici-  
15                             pating in any horse show, horse exhibition,  
16                             or horse sale or auction” before “for a pe-  
17                             riod of not less than one year”; and

18                                 (ii) by striking “any subsequent” and  
19                             inserting “the second”;

20                             (C) by inserting after paragraph (1) (as so  
21                             designated) the following:

22                             “(2) PERMANENT DISQUALIFICATION.—For the  
23                             third or any subsequent violation, a person may be  
24                             permanently disqualified by order of the Secretary,  
25                             after notice and an opportunity for a hearing before

1       the Secretary, from showing or exhibiting any horse,  
2       judging or managing any horse show, horse exhi-  
3       bition, or horse sale or auction, or otherwise partici-  
4       pating in, including financing the participation of  
5       other individuals in, any horse show, horse exhi-  
6       bition, or horse sale or auction (regardless of whether  
7       walking horses are shown, exhibited, sold, auc-  
8       tioned, or offered for sale at the horse show, horse  
9       exhibition, or horse sale or auction)."; and

10                     (D) in paragraphs (3) and (4) (as so des-  
11       ignated), by striking "\$3,000" each place it ap-  
12       pears and inserting "\$5,000".

13       (f) REGULATIONS.—Not later than 180 days after  
14       the date of the enactment of this Act, the Secretary of  
15       Agriculture shall issue regulations to carry out the amend-  
16       ments made by this section, including regulations pre-  
17       scribing the requirements under section 4(e) of the Horse  
18       Protection Act (15 U.S.C. 1823(e)) (as amended by sub-  
19       section (e)(3)).

20 **SECTION 1. SHORT TITLE.**

21       This Act may be cited as the "Prevent All Soring Tac-  
22       tics Act of 2014" or the "PAST Act".

1    **SEC. 2. INCREASED ENFORCEMENT UNDER HORSE PROTEC-**2                    **TION ACT.**3         (a) *DEFINITIONS.*—Section 2 of the Horse Protection4 *Act (15 U.S.C. 1821) is amended—*5                 (1) by redesignating paragraphs (1), (2), (3),  
6                 and (4) as paragraphs (2), (3), (4), and (5), respec-  
7                 tively;8                 (2) by inserting before paragraph (2) (as so re-  
9                 designated) the following new paragraph:10                 “(1)(A) The term ‘action device’ means any boot,  
11                 collar, chain, roller, or other device that encircles or  
12                 is placed upon the lower extremity of the leg of a  
13                 horse in such a manner that it can—14                 “(i) rotate around the leg or slide up and  
15                 down the leg, so as to cause friction; or16                 “(ii) strike the hoof, coronet band, fetlock  
17                 joint, or pastern of the horse.18                 “(B) Such term does not include soft rubber or  
19                 soft leather bell boots or quarter boots that are used  
20                 as protective devices.”; and21                 (3) by adding at the end the following new para-  
22                 graph:23                 “(6)(A) The term ‘participate’ means engaging  
24                 in any activity with respect to a horse show, horse ex-  
25                 hibition, or horse sale or auction, including—

1           “(i) transporting or arranging for the  
2           transportation of a horse to or from a horse  
3           show, horse exhibition, or horse sale or auction;

4           “(ii) personally giving instructions to an  
5           exhibitor; or

6           “(iii) being knowingly present in a warm-  
7           up area, inspection area, or other area at a horse  
8           show, horse exhibition, or horse sale or auction  
9           that spectators are not permitted to enter.

10          “(B) Such term does not include spectating.”.

11          (b) FINDINGS.—Section 3 of the Horse Protection Act

12          (15 U.S.C. 1822) is amended—

13          (1) in paragraph (3)—

14           (A) by inserting “and soring horses for such  
15           purposes” after “horses in intrastate commerce”;  
16           and

17           (B) by inserting “in many ways, including  
18           by creating unfair competition, by deceiving the  
19           spectating public and horse buyers, and by nega-  
20           tively impacting horse sales” before the semi-  
21           colon;

22          (2) in paragraph (4), by striking “and” at the  
23           end;

24          (3) in paragraph (5), by striking the period at  
25           the end and inserting a semicolon; and

1                   (4) by adding at the end the following new para-  
2                   graphs:

3                   “(6) the Inspector General of the Department of  
4                   Agriculture has determined that the program through  
5                   which the Secretary inspects horses is inadequate for  
6                   preventing soring;

7                   “(7) historically, Tennessee Walking Horses,  
8                   Racking Horses, and Spotted Saddle Horses have been  
9                   subjected to soring; and

10                  “(8) despite regulations in effect related to in-  
11                  spection for purposes of ensuring that horses are not  
12                  sore, violations of this Act continue to be prevalent in  
13                  the Tennessee Walking Horse, Racking Horse, and  
14                  Spotted Saddle Horse breeds.”.

15                  (c) HORSE SHOWS AND EXHIBITIONS.—Section 4 of  
16                  the Horse Protection Act (15 U.S.C. 1823) is amended—

17                  (1) in subsection (a)—

18                  (A) by striking “appointed” and inserting  
19                  “licensed”; and

20                  (B) by adding at the end the following new  
21                  sentences: “In the first instance in which the  
22                  Secretary determines that a horse is sore, the  
23                  Secretary shall disqualify the horse from being  
24                  shown or exhibited for a period of not less than  
25                  180 days. In the second instance in which the

1           Secretary determines that such horse is sore, the  
2           Secretary shall disqualify the horse for a period  
3           of not less than one year. In the third instance  
4           in which the Secretary determines that such  
5           horse is sore, the Secretary shall disqualify the  
6           horse for a period of not less than three years.”;

7           (2) in subsection (b) by striking “appointed”  
8           and inserting “licensed”;

9           (3) by striking subsection (c) and inserting the  
10          following new subsection:

11          “(c)(1)(A) The Secretary shall prescribe by regulation  
12          requirements for the Department of Agriculture to license,  
13          train, assign, and oversee persons qualified to detect and  
14          diagnose a horse which is sore or to otherwise inspect horses  
15          at horse shows, horse exhibitions, or horse sales or auctions,  
16          for hire by the management of such events, for the purposes  
17          of enforcing this Act.

18          “(B) No person shall be issued a license under this sub-  
19          section unless such person is free from conflicts of interest,  
20          as defined by the Secretary in the regulations issued under  
21           subparagraph (A).

22          “(C) If the Secretary determines that the performance  
23          of a person licensed in accordance with subparagraph (A)  
24          is unsatisfactory, the Secretary may, after notice and an

1 opportunity for a hearing, revoke the license issued to such  
2 person.

3       “(D) In issuing licenses under this subsection, the Sec-  
4 retary shall give a preference to persons who are licensed  
5 or accredited veterinarians.

6       “(E) Licensure of a person in accordance with the re-  
7 quirements prescribed under this subsection shall not be  
8 construed as authorizing such person to conduct inspections  
9 in a manner other than that prescribed for inspections by  
10 the Secretary (or the Secretary’s representative) under sub-  
11 section (e).

12       “(2)(A) Not later than 30 days before the date on  
13 which a horse show, horse exhibition, or horse sale or auc-  
14 tion begins, the management of such show, exhibition, or  
15 sale or auction may notify the Secretary of the intent of  
16 the management to hire a person or persons licensed under  
17 this subsection and assigned by the Secretary to conduct  
18 inspections at such show, exhibition, or sale or auction.

19       “(B) After such notification, the Secretary shall assign  
20 a person or persons licensed under this subsection to con-  
21 duct inspections at the horse show, horse exhibition, or horse  
22 sale or auction.

23       “(3) A person licensed by the Secretary to conduct in-  
24 spections under this subsection shall issue a citation with  
25 respect to any violation of this Act recorded during an in-

1 *spection and notify the Secretary of each such violation not*  
2 *later than five days after the date on which a citation was*  
3 *issued with respect to such violation.”; and*

4           (4) *by adding at the end the following new sub-*  
5 *section:*

6           “(f) *The Secretary shall publish on the public website*  
7 *of the Animal and Plant Health Inspection Service of the*  
8 *Department of Agriculture, and update as frequently as the*  
9 *Secretary determines is necessary, information on viola-*  
10 *tions of this Act for the purposes of allowing the manage-*  
11 *ment of a horse show, horse exhibition, or horse sale or auc-*  
12 *tion to determine if an individual is in violation of this*  
13 *Act.”.*

14           (d) *UNLAWFUL ACTS.—Section 5 of the Horse Protec-*  
15 *tion Act (15 U.S.C. 1824) is amended—*

16           (1) *in paragraph (2)—*

17           (A) *by striking “or (C) respecting” and in-*  
18 *serting “(C), or (D) respecting”; and*

19           (B) *by striking “and (D)” and inserting*  
20 *“(D) causing a horse to become sore or directing*  
21 *another person to cause a horse to become sore*  
22 *for the purpose of showing, exhibiting, selling,*  
23 *auctioning, or offering for sale the horse in any*  
24 *horse show, horse exhibition, or horse sale or auc-*  
25 *tion, and (E)”;*

1                   (2) in paragraph (3), by striking "appoint" and  
2                   inserting "hire";

3                   (3) in paragraph (4)—

4                   (A) by striking "appoint" and inserting  
5                   "hire"; and

6                   (B) by striking "qualified";

7                   (4) in paragraph (5), by striking "appointed"  
8                   and inserting "hired";

9                   (5) in paragraph (6)—

10                  (A) by striking "appointed" and inserting  
11                  "hired"; and

12                  (B) by inserting "that the horse is sore"  
13                  after "the Secretary"; and

14                  (6) by adding at the end the following new para-  
15                  graphs:

16                  “(12) The use of an action device on any limb  
17                  of a Tennessee Walking Horse, a Racking Horse, or  
18                  a Spotted Saddle Horse at a horse show, horse exhi-  
19                  bition, or horse sale or auction.

20                  “(13) The use of a weighted shoe, pad, wedge,  
21                  hoof band, or other device or material at a horse  
22                  show, horse exhibition, or horse sale or auction that—

23                  “(A) is placed on, inserted in, or attached  
24                  to any limb of a Tennessee Walking Horse, a  
25                  Racking Horse, or a Spotted Saddle Horse;

1           “(B) is constructed to artificially alter the  
2           gait of such a horse; and

3           “(C) is not strictly protective or therapeutic  
4           in nature.”.

5       (e) *VIOLATIONS AND PENALTIES.*—Section 6 of the  
6 *Horse Protection Act (15 U.S.C. 1825)* is amended—

7           (1) in subsection (a)—

8           (A) in paragraph (1)—

9           (i) by striking “Except as provided in  
10           paragraph (2) of this subsection, any person  
11           who knowingly violates section 5” and in-  
12           serting “Any person who knowingly violates  
13           section 5 or the regulations issued under  
14           such section, including any violation re-  
15           corded during an inspection conducted in  
16           accordance with section 4(c) or 4(e)”;  
17           and

18           (ii) by striking “more than \$3,000, or  
19           imprisoned for not more than one year, or  
20           both.” and inserting “more than \$5,000, or  
21           imprisoned for not more than three years,  
22           or both, for each such violation.”;

23           (B) in paragraph (2)—

24           (i) by striking subparagraph (A);

25           (ii) by striking “(2)”;  
26           and

1                             (iii) by redesignating subparagraphs  
2                             (B) and (C) as paragraphs (2) and (3), re-  
3                             spectively, and moving the margins of such  
4                             paragraphs (as so redesignated) two ems to  
5                             the left; and

6                             (C) by adding at the end the following new  
7                             paragraph:

8                             “(4) Any person who knowingly fails to obey an order  
9                             of disqualification shall, upon conviction thereof, be fined  
10                             not more than \$5,000 for each failure to obey such an order,  
11                             imprisoned for not more than three years, or both.”;

12                             (2) in subsection (b)—

13                             (A) in paragraph (1)—

14                             (i) by striking “section 5 of this Act”  
15                             and inserting “section 5 or the regulations  
16                             issued under such section”; and

17                             (ii) by striking “\$2,000” and inserting  
18                             “\$4,000”; and

19                             (B) by adding at the end the following new  
20                             paragraph:

21                             “(5) Any person who fails to pay a licensed inspector  
22                             hired under section 4(c) shall, upon conviction thereof, be  
23                             fined not more than \$4,000 for each such violation.”; and

24                             (3) in subsection (c)—

25                             (A) in the first sentence—

1                             (i) by inserting “, or otherwise participating in any horse show, horse exhibition,  
2                             or horse sale or auction” before “for a period of not less than one year”; and  
3

4                             (ii) by striking “any subsequent” and  
5                             inserting “the second”;

6                             (B) by inserting before “Any person who  
7                             knowingly fails” the following: “For the third or  
8                             any subsequent violation, a person may be per-  
9                             manently disqualified by order of the Secretary,  
10                             after notice and an opportunity for a hearing be-  
11                             fore the Secretary, from showing or exhibiting  
12                             any horse, judging or managing any horse show,  
13                             horse exhibition, or horse sale or auction, or oth-  
14                             erwise participating in, including financing the  
15                             participation of other individuals in, any horse  
16                             show, horse exhibition, or horse sale or auction  
17                             (regardless of whether walking horses are shown,  
18                             exhibited, sold, auctioned, or offered for sale at  
19                             the horse show, horse exhibition, or horse sale or  
20                             auction).”; and  
21

22                             (C) by striking “\$3,000” each place it ap-  
23                             pears and inserting “\$5,000”.

24                             (f) REGULATIONS.—Not later than 180 days after the  
25 date of the enactment of this Act, the Secretary of Agri-

1 culture shall issue regulations to carry out the amendments  
2 made by this section, including regulations prescribing the  
3 requirements under subsection (c) of section 4 of the Horse  
4 Protection Act (15 U.S.C. 1823(c)), as amended by sub-  
5 section (c)(3).

6 (g) SEVERABILITY.—If any provision of this Act or  
7 any amendment made by this Act, or the application of  
8 a provision to any person or circumstance, is held to be  
9 unconstitutional, the remainder of this Act and the amend-  
10 ments made by this Act, and the application of the provi-  
11 sions to any person or circumstance, shall not be affected  
12 by the holding.

**Calendar No. 562**

113<sup>TH</sup> CONGRESS  
2D SESSION  
**S. 1406**

[Report No. 113-254]

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**A BILL**

To amend the Horse Protection Act to designate additional unlawful acts under the Act, strengthen penalties for violations of the Act, improve Department of Agriculture enforcement of the Act, and for other purposes.

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SEPTEMBER 15, 2014

Reported with an amendment