

113TH CONGRESS
1ST SESSION

H. R. 891

To establish a grant program in the Bureau of Consumer Financial Protection to fund the establishment of centers of excellence to support research, development and planning, implementation, and evaluation of effective programs in financial literacy education for young people and families ages 8 through 24 years old, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 28, 2013

Mr. CARSON of Indiana introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a grant program in the Bureau of Consumer Financial Protection to fund the establishment of centers of excellence to support research, development and planning, implementation, and evaluation of effective programs in financial literacy education for young people and families ages 8 through 24 years old, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Young Americans Fi-
3 nancial Literacy Act”.

4 **SEC. 2. FINDINGS.**

5 The Congress finds as follows:

6 (1) Since 2007, there has been a nearly 20-per-
7 cent drop in the number of 18-year-olds with bank
8 accounts, and in 2012, nearly one in three Ameri-
9 cans don’t pay their bills on time.

10 (2) Ninety percent of Americans believe all high
11 school students should be required to take a class in
12 financial education.

13 (3) Eighty percent of parents believe schools
14 are teaching money management and budgeting,
15 while over 70 percent of teachers are not teaching
16 financial literacy.

17 (4) According to a 2010 survey, only a few
18 States have adopted varying degrees of financial lit-
19 eracy curriculum, and only four States require high
20 school students to take a semester long course.

21 (5) Two in five U.S. adults gave themselves a
22 C, D or F on their knowledge of personal finance.
23 In 2011, 76 percent admitted they could benefit
24 from additional advice and answers to everyday fi-
25 nancial questions from a professional.

1 (6) Two in five adults indicated that they are
2 now saving less than they were one year ago.

3 (7) Most adults feel that their financial literacy
4 skills are inadequate, yet they do not rely on anyone
5 else to handle their finances; they feel it is impor-
6 tant to know more but have received no financial
7 education.

8 (8) It is necessary to respond immediately to
9 the pressing needs of individuals faced with the loss
10 of their financial stability, however increased atten-
11 tion must also be paid to financial literacy education
12 reform and long-term solutions to prevent future
13 personal financial disasters.

14 (9) There is an urgent need to respond to the
15 economic recovery with research-based financial lit-
16 eracy education programs to reach individuals at all
17 ages and socioeconomic levels, particularly those fac-
18 ing unique and challenging financial situations, such
19 as high school graduates entering the workforce,
20 soon-to-be and recent college graduates, young fami-
21 lies, and the unique needs of military personnel and
22 their families.

23 (10) More than 70 percent of parents say they
24 have spoken with their teens about credit and using
25 credit cards wisely, while less than 44 percent of the

1 teenaged children of those respondents say their par-
2 ents have talked to them about credit cards.

3 (11) Seventy-six percent of parents surveyed
4 said their high school student does not have a budg-
5 et.

6 (12) Seventy-five percent of 16 to 18-year-olds
7 say learning more about budgeting and money man-
8 agement is one of their top priorities. Researchers
9 document a “snowball effect” that such early efforts
10 exponentially increase the likelihood that students
11 will pursue more financial education as time goes on.

12 (13) High school and college students who are
13 exposed to cumulative financial education show an
14 increase in financial knowledge, which in turn drives
15 increasingly responsible behavior as they become
16 young adults.

17 (14) Sixty percent of parents identify their
18 teens as “quick spenders”, and most acknowledge
19 they could do a better job of teaching and preparing
20 kids for the financial challenges of adulthood, includ-
21 ing budgeting, saving, and investing.

22 (15) Ninety-three percent of teens surveyed in
23 a 2012 report say they are not involved in paying
24 household bills or managing the household budget.

1 Forty-six percent admit to not knowing how to cre-
2 ate a budget.

3 (16) The majority (52 percent) of young adults
4 between the ages of 23–28 consider “making better
5 choices about managing money” the single most im-
6 portant issue for individual Americans to act on
7 today.

8 (17) According to the Government Account-
9 ability Office, giving Americans the information they
10 need to make effective financial decisions can be key
11 to their well-being and to the country’s economic
12 health. The recent financial crisis, when many bor-
13 rowers failed to fully understand the risks associated
14 with certain financial products, underscored the need
15 to improve individuals’ financial literacy and em-
16 power all Americans to make informed financial de-
17 cisions. This is especially true for young people as
18 they are earning their first paychecks, securing stu-
19 dent aid, and establishing their financial independ-
20 ence. Therefore, focusing economic education and fi-
21 nancial literacy efforts and best practices for young
22 people between the ages of 8–24 is of utmost impor-
23 tance.

1 **SEC. 3. AUTHORIZATION FOR FUNDING THE ESTABLISH-**
2 **MENT OF CENTERS OF EXCELLENCE IN FI-**
3 **NANCIAL LITERACY EDUCATION.**

4 (a) **IN GENERAL.**—The Director of the Bureau of
5 Consumer Financial Protection, in consultation with the
6 Financial Literacy and Education Commission established
7 under the Financial Literacy and Education Improvement
8 Act, may make competitive grants to and enter into agree-
9 ments with eligible institutions to establish centers of ex-
10 cellence to support research, development and planning,
11 implementation, and evaluation of effective programs in
12 financial literacy education for young people and families
13 ages 8 through 24 years old.

14 (b) **AUTHORIZED ACTIVITIES.**—Activities authorized
15 to be funded by grants made under subsection (a) shall
16 include the following:

17 (1) Developing and implementing comprehen-
18 sive research based financial literacy education pro-
19 grams for young people—

20 (A) based on a set of core competencies
21 and concepts established by the Director, in-
22 cluding goal setting, planning, budgeting, man-
23 aging money or transactions, tools and struc-
24 tures, behaviors, consequences, both long- and
25 short-term savings, managing debt and earn-
26 ings; and

(B) which can be incorporated into educational settings through existing academic content areas, including materials that appropriately serve various segments of at-risk populations, particularly minority and disadvantaged individuals.

(2) Designing instructional materials using evidence-based content for young families and conducting related outreach activities to address unique life situations and financial pitfalls, including bankruptcy, foreclosure, credit card misuse, and predatory lending.

17 (4) Improving access to, and dissemination of,
18 financial literacy information for young people and
19 families.

(5) Reducing student loan default rates by developing programs to help individuals better understand how to manage educational debt through sustained educational programs for college students.

24 (6) Conducting ongoing research and evaluation
25 of financial literacy education programs to assure

1 learning of defined skills and knowledge, and reten-
2 tion of learning.

3 (7) Developing research-based assessment and
4 accountability of the appropriate applications of
5 learning over short and long terms to measure effec-
6 tiveness of authorized activities.

7 (c) PRIORITY FOR CERTAIN APPLICATIONS.—The
8 Director shall give a priority to applications that—

9 (1) provide clear definitions of “financial lit-
10 eracy” and “financially literate” to clarify edu-
11 cational outcomes;

12 (2) establish parameters for identifying the
13 types of programs that most effectively reach young
14 people and families in unique life situations and fi-
15 nancial pitfalls, including bankruptcy, foreclosure,
16 credit card misuse, and predatory lending;

17 (3) include content that is appropriate to age
18 and socioeconomic levels;

19 (4) develop programs based on educational
20 standards, definitions, and research;

21 (5) include individual goals of financial inde-
22 pendence and stability; and

23 (6) establish professional development and de-
24 livery systems using evidence-based practices.

1 (d) APPLICATION AND EVALUATION STANDARDS AND
2 PROCEDURES; DISTRIBUTION CRITERIA.—The Director
3 shall establish application and evaluation standards and
4 procedures, distribution criteria, and such other forms,
5 standards, definitions, and procedures as the Director de-
6 termines to be appropriate.

7 (e) LIMITATION ON GRANT AMOUNTS.—

8 (1) IN GENERAL.—The aggregate amount of
9 grants made under this section during any fiscal
10 year may not exceed \$55,000,000.

11 (2) TERMINATION.—No grants may be made
12 under this section after the end of fiscal year 2018.

13 (f) DEFINITIONS.—For purposes of this Act the fol-
14 lowing definitions shall apply:

15 (1) DIRECTOR.—The term “Director” means
16 the Director of the Bureau of Consumer Financial
17 Protection.

18 (2) ELIGIBLE INSTITUTION.—The term “eli-
19 gible institution” means a partnership of two or more
20 of the following:

21 (A) Institution of higher education.

22 (B) Local educational agency.

23 (C) A nonprofit agency, organization, or
24 association.

25 (D) A financial institution.

1 (3) INSTITUTION OF HIGHER EDUCATION.—The
2 term “institution of higher education” has the
3 meaning given such term in section 101 of the High-
4 er Education Act of 1965 (20 U.S.C. 1001(a)).

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