

113TH CONGRESS  
2D SESSION

# H. R. 5054

To amend title 38, United States Code, to establish within the Department of Veterans Affairs an Office of Whistleblower and Patient Protection.

IN THE HOUSE OF REPRESENTATIVES

JULY 10, 2014

Mrs. KIRKPATRICK introduced the following bill; which was referred to the Committee on Veterans' Affairs

# A BILL

To amend title 38, United States Code, to establish within the Department of Veterans Affairs an Office of Whistleblower and Patient Protection.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### 3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the “Veterans’ Whistle-  
5 blower and Patient Protection Act of 2014”.

## **6 SEC. 2. ESTABLISHMENT OF OFFICE OF WHISTLEBLOWER 7 AND PATIENT PROTECTION.**

8       (a) IN GENERAL.—Chapter 3 of title 38, United  
9 States Code, is amended by inserting after section 319 the  
10 following new section:

1     **“§ 319A. Office of Whistleblower and Patient Protec-**  
2                 **tion**

3         “(a) ESTABLISHMENT.—(1) There is in the Depart-  
4         ment an Office of Whistleblower and Patient Protection  
5         (in this section referred to as the ‘Office’). There is at  
6         the head of the Office a Director appointed by the Sec-  
7         retary solely on the basis of integrity and demonstrated  
8         ability in accounting, auditing, financial analysis, law,  
9         management analysis, public administration, or investiga-  
10       tions.

11         “(2) The Director shall be a career appointee in the  
12       Senior Executive Service.

13         “(3) The Director reports directly to the Secretary  
14       concerning matters within the responsibility of the Office.

15         “(b) COMPLAINTS.—(1) The Director shall establish  
16       a dedicated Internet website and toll-free telephone num-  
17       ber for an individual, regardless of whether the individual  
18       is an employee of the Department, to file a covered com-  
19       plaint directly to the Office.

20         “(2)(A) In addition to covered complaints filed di-  
21       rectly with the Office pursuant to paragraph (1), the Sec-  
22       retary shall refer to the Director any covered complaint  
23       that the Secretary receives directly, including pursuant to  
24       the Patient Advocacy Program of the Veterans Health Ad-  
25       ministration or other similar program, or that is trans-  
26       mitted to the Secretary pursuant to section 1213 of title

1   5. In accordance with subsection (c), the Director shall  
2   investigate each such complaint.

3       “(B) The Secretary may not refer a covered com-  
4   plaint that the Secretary receives as described in subpara-  
5   graph (A) to any element of the Department, including  
6   the Office of Medical Inspection, other than the Office.

7       “(C) The Secretary shall ensure that employees of the  
8   Department who are located at a medical facility are able  
9   to efficiently refer to the Director any covered complaints  
10   received at such medical facility.

11       “(3) The identity of any individual who files a covered  
12   complaint may not be disclosed by the Director without  
13   the consent of such individual unless the Director deter-  
14   mines that the disclosure of the identity of the individual  
15   is necessary because of an imminent danger to public  
16   health or safety or imminent violation of any criminal law.

17       “(c) INVESTIGATION AND DETERMINATION.—(1)  
18   The Director shall investigate each covered complaint that  
19   the Office receives directly pursuant to paragraph (1) of  
20   subsection (b) or that the Secretary refers to the Director  
21   as described in paragraph (2)(A) of such subsection to de-  
22   termine whether there is a substantial likelihood that the  
23   covered complaint discloses a violation of any law, rule,  
24   or regulation, or gross mismanagement, gross waste of  
25   funds, abuse of authority, or substantial and specific dan-

1 ger to public health and safety. The Director shall make  
2 such determination not later than 240 days after the date  
3 on which the Director receives the covered complaint. The  
4 Director is the only official of the Department of Veterans  
5 Affairs who may conduct an investigation that is required  
6 to be conducted by the Department pursuant to section  
7 1213 of title 5.

8       “(2) If the Director makes a positive determination  
9 under paragraph (1) regarding a covered complaint, the  
10 Director shall—

11       “(A) notify the Secretary of such determina-  
12 tion, including the basis for such determination and  
13 recommendations for actions to address such covered  
14 complaint; and

15       “(B) as appropriate, refer the covered com-  
16 plaint to the head of the appropriate department or  
17 agency of the Federal Government, including the At-  
18 torney General, Special Counsel, or the Inspector  
19 General of the Department of Veterans Affairs.

20       “(3)(A) If the Director does not make a positive de-  
21 termination under paragraph (1) regarding a covered com-  
22 plaint, the Director—

23       “(i) upon the consent of the individual who filed  
24 the complaint, may transmit the complaint to the  
25 Secretary; and

1               “(ii) if the Director does not transmit the com-  
2       plaint under clause (i), shall inform the individual  
3       of—

4               “(I) the reasons for such determination;  
5       and

6               “(II) other offices of the Federal Govern-  
7       ment available for receiving such complaints if  
8       the individual wishes to pursue the matter fur-  
9       ther.

10          “(B) Within a reasonable time after a covered com-  
11       plaint is transmitted under subparagraph (A)(i), the Sec-  
12       retary shall inform the Director in writing of what action  
13       has been or is being taken and when such action will be  
14       completed. The Director shall inform the individual who  
15       filed the complaint of the report of the Secretary.

16          “(d) STAFF AND RESOURCES.—(1) The Office shall  
17       employ a sufficient number of attorneys, investigators,  
18       and other personnel as are necessary to carry out the func-  
19       tions of the Office, including personnel with expertise in  
20       health care matters. Attorneys shall be compensated at a  
21       level commensurate with attorneys employed by the Office  
22       of the General Counsel.

23          “(2) The Secretary shall ensure that the Director is  
24       furnished sufficient resources in addition to personnel

1 under paragraph (1) to enable the Director to carry out  
2 the functions of the Office in a timely manner.

3       “(e) COORDINATION.—In carrying out the duties of  
4 the Office, the Director shall coordinate with the Inspector  
5 General of the Department and the Special Counsel to en-  
6 sure that the actions of the Director are not duplicative  
7 with the Inspector General or the Special Counsel.

8       “(f) REPORTS.—(1) During each 90-day period, the  
9 Director shall submit to the Secretary a report that in-  
10 cludes the following:

11           “(A) The findings and recommendations made  
12 by the Director to the Secretary during the previous  
13 90-day period.

14           “(B) With respect to such recommendations,  
15 whether the Secretary has made any actions based  
16 on such findings during such period.

17           “(C) During such period—

18              “(i) the number of covered complaints re-  
19 ceived by the Director;

20              “(ii) the number of investigations com-  
21 menced;

22              “(iii) the number of positive determina-  
23 tions made under paragraph (2) of subsection  
24 (c);

1                 “(iv) the number of covered complaints for  
2                 which a positive determination was not made  
3                 pursuant to paragraph (3)(A) of such sub-  
4                 section; and

5                 “(v) the number of covered complaints  
6                 transmitted to the Secretary under such para-  
7                 graph.

8                 “(2) During each 180-day period, the Secretary shall  
9                 submit to the Committees on Veterans’ Affairs of the  
10                House of Representatives and the Senate a report that  
11                includes each report described in paragraph (1) submitted  
12                during the previous 180-day period and any legislative rec-  
13                ommendations of the Secretary to address problems or  
14                concerns regarding the Office.

15                 “(g) COVERED COMPLAINT DEFINED.—In this sec-  
16                tion, the term ‘covered complaint’ means a complaint re-  
17                garding—

18                 “(1) an alleged prohibited personnel practice  
19                 committed by an officer or employee of the Depart-  
20                 ment and described in section 2302(b)(8) or  
21                 2302(b)(9)(A)(i), (B), (C), or (D) of title 5; or

22                 “(2) the safety of a patient at a medical facility  
23                 of the Department.”.

24                 (b) CLERICAL AMENDMENT.—The table of sections  
25                 at the beginning of such chapter is amended by inserting

- 1 after the item relating to section 319 the following new
- 2 item:

“319A. Office of Whistleblower and Patient Protection.”

