

113TH CONGRESS  
2D SESSION

# H. R. 5042

To direct the Secretary of Veterans Affairs to carry out a pilot program under which the Secretary enters into partnership agreements with non-Federal entities for the construction of major medical facility projects.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 9, 2014

Mr. MCNERNEY introduced the following bill; which was referred to the  
Committee on Veterans' Affairs

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## A BILL

To direct the Secretary of Veterans Affairs to carry out a pilot program under which the Secretary enters into partnership agreements with non-Federal entities for the construction of major medical facility projects.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Jumpstart VA Con-  
5       struction Act”.

6       **SEC. 2. FINDINGS.**

7       Congress makes the following findings:

1           (1) The buildings of the Department of Vet-  
2           erans Affairs have an average age of 60 years.

3           (2) Since 2004, use of Department facilities has  
4           grown from 80 percent to 120 percent, while the  
5           condition of these facilities has eroded from 81 per-  
6           cent to 71 percent over that same period of time.

7           (3) The Department currently manages and  
8           maintains more than 5,600 buildings and almost  
9           34,000 acres of land.

10          (4) More than 3,900 infrastructure gaps remain  
11          that will cost between \$54,000,000,000 and  
12          \$66,000,000,000 to close, including  
13          \$10,000,000,000 in activation costs.

14          (5) The Veterans Health Administration has 21  
15          major construction projects dating to 2007 that have  
16          been only partially funded.

17          (6) The total unobligated amount for all cur-  
18          rently budgeted major construction projects exceeds  
19          \$2,900,000,000.

20          (7) To finish existing projects and to close cur-  
21          rent and future gaps, the Department will need to  
22          invest at least \$23,200,000,000 over the next 10  
23          years.

1           (8) At current requested funding levels, it will  
2           take more than 67 years to complete the 10-year  
3           capital investment plan of the Department.

4 **SEC. 3. PILOT PROGRAM FOR THE CONSTRUCTION OF DE-**  
5 **PARTMENT OF VETERANS AFFAIRS MAJOR**  
6 **MEDICAL FACILITY PROJECTS BY NON-FED-**  
7 **ERAL ENTITIES UNDER PARTNERSHIP**  
8 **AGREEMENTS.**

9           (a) IN GENERAL.—The Secretary of Veterans Affairs  
10          shall carry out a 10-year pilot program under which the  
11          Secretary shall enter into partnership agreements on a  
12          competitive basis with appropriate non-Federal entities for  
13          the construction of major construction projects authorized  
14          by law.

15          (b) SELECTION OF PROJECTS.—

16               (1) IN GENERAL.—The Secretary shall select  
17          10 major construction projects for completion by  
18          non-Federal entities under the pilot program. Each  
19          project selected shall be a major medical facility  
20          project authorized by law for the construction of a  
21          new facility for which—

22                       (A) Congress has appropriated any funds;

23                       (B) the design and development phase is  
24          complete; and

1 (C) construction has not begun, as of the  
2 date of the enactment of this Act.

3 (2) TYPE OF PROJECTS.—In selecting major  
4 construction projects under paragraph (1), the Sec-  
5 retary shall select—

6 (A) four seismic-related projects;

7 (B) four community based outpatient clin-  
8 ic-related projects; and

9 (C) two other projects.

10 (c) AGREEMENTS.—Each partnership agreement for  
11 a construction project under the pilot program shall pro-  
12 vide that—

13 (1) the non-Federal entity shall obtain any per-  
14 mits required pursuant to Federal and State laws  
15 before beginning to carry out construction; and

16 (2) if requested by the non-Federal entity, the  
17 Secretary shall provide technical assistance for ob-  
18 taining any necessary permits for the construction  
19 project.

20 (d) RESPONSIBILITIES OF SECRETARY.—The Sec-  
21 retary shall—

22 (1) appoint a non-Department of Veterans Af-  
23 fairs entity as the project manager of each major  
24 construction project for which the Secretary enters

1 into a partnership agreement under the pilot pro-  
2 gram;

3 (2) ensure that the project manager appointed  
4 under paragraph (1) develops and implements a  
5 project management plan to ensure concise and con-  
6 sistent communication of all parties involved in the  
7 project;

8 (3) work in cooperation with each non-Federal  
9 entity with which the Secretary enters into a part-  
10 nership agreement to minimize multiple change or-  
11 ders;

12 (4) develop metrics to monitor change order  
13 process times, with the intent of expediting any  
14 change order; and

15 (5) monitor any construction project carried out  
16 by a non-Federal entity under the pilot program to  
17 ensure that such construction is in compliance with  
18 the Federal Acquisition Regulations and Department  
19 of Veterans Affairs acquisition regulations and that  
20 the costs are reasonable.

21 (e) REIMBURSEMENT.—

22 (1) IN GENERAL.—The Secretary shall reim-  
23 burse, without interest, a non-Federal entity that  
24 carries out work pursuant to a partnership agree-  
25 ment under the pilot program in an amount equal

1 to the estimated Federal share of the cost of such  
2 work. Any costs that exceed the amount originally  
3 agreed upon between the Secretary and the non-Fed-  
4 eral entity shall be paid by the non-Federal entity.  
5 The Secretary may commence making payments to  
6 a non-Federal entity under this subsection upon en-  
7 tering into a partnership agreement with the entity  
8 under this section.

9 (2) LIMITATION.—The Secretary may not make  
10 any reimbursement payment under this subsection  
11 until the Secretary determines that the work for  
12 which the reimbursement is requested has been per-  
13 formed in accordance with applicable permits and  
14 approved plans.

15 (3) BUDGET REQUESTS.—The Secretary shall  
16 budget for reimbursement under this section on a  
17 schedule that is consistent with the budgeting proc-  
18 ess of the Department and the ongoing Strategic  
19 Capital Investment Planning priorities list.

20 (f) COMPTROLLER GENERAL REPORT.—The Comp-  
21 troller General of the United States shall submit to Con-  
22 gress a biennial report on the partnership agreements en-  
23 tered into under the pilot program.

24 (g) DEADLINE FOR IMPLEMENTATION.—The Sec-  
25 retary shall begin implementing the pilot program under

- 1 this section by not later than 180 days after the date of
- 2 the enactment of this Act.

