113TH CONGRESS 2D SESSION

H. R. 4731

To help individuals receiving assistance under means-tested welfare programs obtain self-sufficiency, to provide information on total spending on means-tested welfare programs, to provide an overall spending limit on means-tested welfare programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 22, 2014

Mr. Jordan (for himself, Mr. Smith of Missouri, Mrs. Bachmann, Mr. Huelskamp, Mrs. Blackburn, Mr. Weber of Texas, Mrs. Lummis, Mr. DeSantis, Mr. Salmon, Mr. Price of Georgia, and Mr. Duncan of South Carolina) introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committees on Ways and Means, the Budget, Rules, Energy and Commerce, and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To help individuals receiving assistance under means-tested welfare programs obtain self-sufficiency, to provide information on total spending on means-tested welfare programs, to provide an overall spending limit on means-tested welfare programs, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Welfare Reform Act
- 3 of 2014".

4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents of this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

TITLE I—MODIFICATIONS TO SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM

- Sec. 101. Work requirements.
- Sec. 102. Termination of benefit increase.

TITLE II—REPORTING OF MEANS-TESTED WELFARE SPENDING IN PRESIDENT'S BUDGET SUBMISSION

Sec. 201. Additional information in President's budget submission.

TITLE III—AGGREGATE CAP FOR MEANS-TESTED WELFARE SPENDING

- Sec. 301. Definition of means-tested welfare spending.
- Sec. 302. Reports to budget committees.
- Sec. 303. Content of concurrent resolutions on the budget.
- Sec. 304. Allocations of means-tested welfare spending.
- Sec. 305. Reconciliation.

TITLE IV—GRANTS TO PROMOTE SELF-SUFFICIENCY

Sec. 401. Grants to States.

TITLE V—PROHIBITION ON FUNDING OF ABORTION

- Sec. 501. Prohibition on funding for abortions.
- Sec. 502. Prohibition on funding for health benefits plans that cover abortion.
- Sec. 503. Prohibition on tax benefits relating to abortion.
- Sec. 504. Construction relating to separate coverage.
- Sec. 505. Construction relating to the use of non-Federal funds for health coverage.
- Sec. 506. Treatment of abortions related to rape, incest, or preserving the life of the mother.

TITLE I—MODIFICATIONS TO

2 SUPPLEMENTAL NUTRITION

3 ASSISTANCE PROGRAM

- 4 SEC. 101. WORK REQUIREMENTS.
- 5 (a) Declaration of Policy.—Section 2 of the
- 6 Food and Nutrition Act of 2008 (7 U.S.C. 2011) is
- 7 amended by adding at the end the following: "Congress
- 8 further finds that it should also be the purpose of the sup-
- 9 plemental nutrition assistance program to increase em-
- 10 ployment, to encourage healthy marriage, and to promote
- 11 prosperous self-sufficiency, which means the ability of
- 12 households to maintain an income above the poverty level
- 13 without services and benefits from the Federal Govern-
- 14 ment.".
- 15 (b) Definition of Food.—Section 3(k) of the Food
- 16 and Nutrition Act of 2008 (7 U.S.C. 2012(k)) is amended
- 17 by inserting before the period at the end the following:
- 18 ", except that a food, food product, meal, or other item
- 19 described in this subsection shall be considered a food
- 20 under this Act only if it is a bare essential (as determined
- 21 by the Secretary)".
- 22 (c) Other Definitions.—Section 3 of the Food and
- 23 Nutrition Act of 2008 (7 U.S.C. 2012) is amended by add-
- 24 ing at the end the following:
- 25 "(w) Able-Bodied, Work-Capable Adult.—

1	"(1) In General.—The term 'able-bodied,
2	work-capable adult' means an individual who—
3	"(A) is more than 18, and less than 63,
4	years of age;
5	"(B) is not physically or mentally incapa-
6	ble of work; and
7	"(C) is not the full-time caretaker of a dis-
8	abled adult dependent.
9	"(2) Physically or mentally incapable of
10	WORK.—For purposes of paragraph (1)(B), the term
11	'physically or mentally incapable of work' means an
12	individual who—
13	"(A) currently receives benefits under the
14	supplemental security income program estab-
15	lished under title XVI of the Social Security
16	Act (42 U.S.C. 1381 et seq.) or another pro-
17	gram that provides recurring benefits to indi-
18	viduals because the individual is disabled and
19	unable to work; or
20	"(B) has been medically certified as phys-
21	ically or mentally incapable of work and who
22	has a credible pending application for enroll-
23	ment in the supplemental security income pro-
24	gram established under title XVI of the Social
25	Security Act (42 U.S.C. 1381 et seg.) or an-

1	other program that provides recurring benefits
2	to individuals because the individual is disabled
3	and unable to work.
4	"(x) Approved Offsite Work Activation.—The
5	term 'approved offsite work activation' means—
6	"(1) online job preparation and training pro-
7	grams that are approved and monitored by the State
8	agency; or
9	"(2) job search activities that are approved by
10	the State agency and monitored by the State to en-
11	sure that an appropriate number of job applications
12	and employer contacts are performed.
13	"(y) Family Head.—The term 'family head'
14	means—
15	"(1) a biological parent who is lawfully present
16	in the United States and resides within a household
17	with 1 or more dependent children who are the bio-
18	logical offspring of the parent; or
19	"(2) in the absence of a biological parent, a
20	step parent, adoptive parent, guardian, or adult rel-
21	ative who resides with and provides care to the 1 or
22	more children and is lawfully present in the United
23	States.
24	"(z) Family Unit.—The term 'family unit' means—

1 "(1) an adult residing without dependent chil-2 dren; "(2) a single-headed family with dependent chil-3 4 dren; or "(3) a married couple family with dependent 5 6 children. 7 "(aa) Family With Dependent Children.— "(1) IN GENERAL.—The term 'family with de-8 9 pendent children' means a unit consisting of a fam-10 ily head, 1 or more dependent children, and, if appli-11 cable, the married spouse of the family head, all of 12 whom share meals and reside within a single house-13 hold. "(2) Multiple families in a household.— 14 15 There may be more than 1 family with dependent 16 children in a single household. 17 "(bb) Married Couple Family With Dependent CHILDREN.—The term 'married couple family with de-18 pendent children' means a family with dependent children 19 that has both a family head and the married spouse of 21 the family head residing with the family. 22 "(cc) Married Spouse of the Family Head.— 23 The term 'married spouse of the family head' means the lawfully married spouse of the family head who—

1	"(1) resides with the family head and depend-
2	ent children; and
3	"(2) is lawfully present in the United States.
4	"(dd) Member of a Family.—The term 'member
5	of a family' means the family head, married spouse of the
6	family head if present, and all dependent children within
7	a family with dependent children.
8	"(ee) Onsite Work Activation.—
9	"(1) IN GENERAL.—The term 'onsite work acti-
10	vation' means—
11	"(A) supervised job search;
12	"(B) community service activities;
13	"(C) education and job training for indi-
14	viduals who are family heads or married
15	spouses of family heads;
16	"(D) workfare under section 20; or
17	"(E) drug or alcohol treatment.
18	"(2) Supervised Job Search.—For purposes
19	of paragraph (1)(A), the term 'supervised job
20	search' means a job search program that has the fol-
21	lowing characteristics:
22	"(A) The job search occurs at an official
23	location where the presence and activity of the
24	recipient can be directly observed, supervised,
25	and monitored.

1	"(B) The recipient's entry, time onsite,
2	and exit from the official job search location are
3	recorded in a manner that prevents fraud.
4	"(C) The recipient is expected to remain
5	and undertake job search activities at the job
6	search center.
7	"(D) The quantity of time the recipient is
8	observed and monitored engaging in job search
9	at the official location is recorded for purposes
10	of compliance with section 29.
11	"(ff) Penalty Period.—
12	"(1) In general.—The term 'penalty period'
13	means either of 2 periods of 6 consecutive months
14	during each fiscal year.
15	"(2) First penalty period.—The first pen-
16	alty period of each fiscal year shall be the 6-month
17	period beginning on October 1.
18	"(3) SECOND PENALTY PERIOD.—The second
19	penalty period of each fiscal year shall be the 6-
20	month period beginning on April 1.
21	"(4) Adjustment.—The entire supplemental
22	nutrition assistance program 6-month funding allot-
23	ment of a State during a penalty period shall be ad-
24	justed in response to the performance of the work

1	activation program of the State during previous per-
2	formance measurement periods.
3	"(gg) Performance Measurement Period.—
4	"(1) In General.—The term 'performance
5	measurement period' means either of 2 periods of 6
6	consecutive months during each fiscal year.
7	"(2) First performance measurement pe-
8	RIOD.—The first performance measurement period
9	of each fiscal year shall be the 6-month period be-
10	ginning on October 1.
11	"(3) SECOND PERFORMANCE MEASUREMENT
12	PERIOD.—The second performance measurement pe-
13	riod of each fiscal year shall be the 6-month period
14	beginning on April 1.
15	"(hh) Program-Eligible Adult Without De-
16	PENDENT CHILDREN.—The term 'program-eligible adult
17	without dependent children' means a work-capable adult
18	without dependent children who—
19	"(1) receives program benefits for 1 month; and
20	"(2) has maintained less than 120 hours of
21	paid employment during that month.
22	"(ii) Program-Eligible Family Unit.—The term
23	'program-eligible family unit' means—
24	"(1) a program-eligible adult without dependent
25	children;

1	"(2) a program-eligible single-headed family
2	with dependent children; or
3	"(3) a program-eligible married couple with de-
4	pendent children.
5	"(jj) Program-Eligible Married Couple With
6	DEPENDENT CHILDREN.—The term 'program-eligible
7	married couple with dependent children' means a work-
8	capable married couple family with dependent children
9	that—
10	(1) receives program benefits for 1 month; and
11	"(2) has maintained less than 120 hours of
12	paid employment between the family head and the
13	married spouse of the family head, summed together
14	and counted jointly, during the month.
15	"(kk) Program-Eligible Single-Headed Family
16	WITH DEPENDENT CHILDREN.—The term 'program-eligi-
17	ble single-headed family with dependent children' means
18	a work-capable single-headed family with dependent chil-
19	dren that—
20	"(1) receives program benefits for 1 month; and
21	"(2) has a family head who has maintained less
22	than 120 hours of paid employment during that
23	month.
24	"(ll) Single-Headed Family With Dependent
25	CHILDREN.—The term 'single-headed family with depend-

1	ent children' means a family with dependent children
2	that—
3	"(1) contains a family head residing with the
4	family; but
5	"(2) does not have a married spouse of the
6	family head residing with the family.
7	"(mm) State Share of Work-Capable Family
8	Units in Calendar Year 2010.—The term 'State share
9	of work-capable family units in calendar year 2010' for
10	each State means the quotient obtained by dividing—
11	"(1) the average monthly number of work-capa-
12	ble family units in the State during calendar year
13	2010; by
14	"(2) the average monthly number of work-capa-
15	ble family units in all 50 States and the District of
16	Columbia during calendar year 2010.
17	"(nn) Total Family Units Eligible for Partici-
18	PATION IN WORK ACTIVATION.—The term 'total family
19	units eligible for participation in work activation' in a
20	month means, in the State in that month, the sum of—
21	"(1) program-eligible adults without dependent
22	children;
23	"(2) program-eligible single-headed families
24	with dependent children; and

"(3) program-eligible married couples with de-1 2 pendent children. "(oo) WORK ACTIVATION.—The term 'work activa-3 tion' means— 5 "(1) onsite work activation; and "(2) approved offsite work activation. 6 "(pd) Work-Capable Adult Without Depend-7 8 ENT CHILDREN.—The term 'work-capable adult without 9 dependent children' means an individual who— "(1) is an able-bodied, work-capable adult; and 10 "(2) is not a family head or the married spouse 11 12 of a family head. "(qq) Work-Capable Married Couple Family 13 WITH DEPENDENT CHILDREN.—The term 'work-capable 14 15 married couple family with dependent children' means a married couple with dependent children that contains at 16 least 1 work-capable, able-bodied adult who is— 18 "(1) the family head; or 19 "(2) the married spouse of the family head. 20 WORK-CAPABLE SINGLE-HEADED FAMILY WITH DEPENDENT CHILDREN.—The term 'work-capable 21 22 single-headed family with dependent children' means a

single-headed family with dependent children that has a

family head who is an able-bodied, work-capable adult.

1	"(ss) Program-Eligible Family Unit With De-
2	PENDENT CHILDREN.—The term 'program eligible family
3	unit with dependent children' means the group that in-
4	cludes all—
5	"(1) program eligible married couples with de-
6	pendent children; and
7	"(2) program-eligible single-headed families
8	with dependent children.
9	"(tt) Ratio of Caseload Decline Among Work-
10	ELIGIBLE ADULTS WITHOUT DEPENDENT CHILDREN.—
11	"(1) Definition.—The term 'ratio of caseload
12	decline among work eligible adults without depend-
13	ent children' means, in a given fiscal year, the figure
14	that equals the ratio of the number individuals spec-
15	ified in subparagraph (A) divided by the number of
16	individuals specified in subparagraph (B).
17	"(A) The remainder of—
18	"(i) the average monthly number of
19	work eligible adults without dependent
20	children who received benefits in the State
21	in fiscal year 2014; minus
22	"(ii) the average monthly number of
23	work eligible adults without dependent
24	children who received benefits in the State
25	in the given fiscal year.

1 "(B) The average monthly number of work 2 eligible adults without dependent children who 3 received benefits in the State in fiscal year 2014. 4

- LIMITATION.—If the average monthly 6 number of work eligible adults without dependent 7 children who received benefits in the State in the 8 given fiscal year is greater than the average monthly 9 number of work eligible adults without dependent 10 children who received benefits in the State in fiscal year 2014, then the ratio of caseload decline among 12 work eligible adults without dependent children for 13 the given fiscal year shall be zero.
- 15 gency factor' for a State in a given fiscal year means the percentage of the program eligible family units with de-16 17 pendent children in the State in that year that equals— 18 "(1) the ratio of caseload decline among work 19 eligible adults without dependent children in the 20 State in the previous fiscal year; multiplied by

"(uu) Contingency Factor.—The term 'contin-

- 21 "(2) fifty.".
- 22 (d) Conditions of Participation.—Section 6 of 23 the Food and Nutrition Act of 2008 (7 U.S.C. 2015) is amended by striking subsection (d) and inserting the fol-

lowing: 25

11

1	"(d) Conditions of Participation.—
2	"(1) Work requirements.—
3	"(A) IN GENERAL.—No able-bodied, work-
4	capable adult shall be eligible to participate in
5	the supplemental nutrition assistance program
6	if the individual—
7	"(i) refuses, at the time of application
8	and every 12 months thereafter, to register
9	for employment in a manner prescribed by
10	the Secretary;
11	"(ii) refuses without good cause to ac-
12	cept an offer of employment, at a site or
13	plant not subject to a strike or lockout at
14	the time of the refusal, at a wage not less
15	than the higher of—
16	"(I) the applicable Federal or
17	State minimum wage; or
18	"(II) 80 percent of the wage that
19	would have applied had the minimum
20	hourly rate under section $6(a)(1)$ of
21	the Fair Labor Standards Act of
22	1938 (29 U.S.C. 206(a)(1)) been ap-
23	plicable to the offer of employment;
24	"(iii) refuses without good cause to
25	provide a State agency with sufficient in-

1	formation to allow the State agency to de-
2	termine the employment status or the job
3	availability of the individual; or
4	"(iv) voluntarily—
5	"(I) quits a job; or
6	"(II) reduces work effort and,
7	after the reduction, is working less
8	than 30 hours per week, unless an-
9	other adult in the same family unit in-
10	creases employment at the same time
11	by an amount that is at least equal to
12	the reduction in work effort by the
13	first adult.
14	"(B) Family unit ineligibility.—If an
15	able-bodied, work-capable adult is ineligible to
16	participate in the supplemental nutrition assist-
17	ance program because of subparagraph (A), no
18	other member of the family unit to which that
19	adult belongs shall be eligible to participate.
20	"(C) Duration of ineligibility.—An
21	able-bodied, work-capable adult who becomes
22	ineligible under subparagraph (A), and mem-
23	bers of the family unit who become ineligible
24	under subparagraph (B), shall remain ineligible

1	for 3 months after the date on which ineligi-
2	bility began.
3	"(D) RESTORATION OF ELIGIBILITY.—At
4	the end of the 3-month period of ineligibility
5	under subparagraph (c), members of a work-ca-
6	pable family unit may have their eligibility to
7	participate in the supplemental nutrition assist-
8	ance program restored, if—
9	"(i) the family unit is no longer a
10	work-capable family unit; or
11	"(ii) the adult members of the family
12	unit begin and maintain any combination
13	of paid employment and work activation
14	sufficient to meet the appropriate stand-
15	ards for resumption of benefits in section
16	29(e)(2).
17	"(2) Strike against a government.—For
18	the purpose of subparagraph (A)(iv), an employee of
19	the Federal Government, a State, or a political sub-
20	division of a State, who is dismissed for partici-
21	pating in a strike against the Federal Government,
22	the State, or the political subdivision of the State
23	shall be considered to have voluntarily quit without
24	good cause.
25	"(3) Striking workers ineligible.—

"(A) In General.—Except as provided in subparagraphs (B) and (C) and notwith-standing any other provision of law, no member of a family shall be eligible to participate in the supplemental nutrition assistance program at any time that any able-bodied, work-capable adult member of the household is on strike as defined in section 501 of the Labor Management Relations Act, 1947 (29 U.S.C. 142), because of a labor dispute (other than a lockout) as defined in section 2 of the National Labor Relations Act (29 U.S.C. 152).

"(B) Prior eligibility.—

"(i) IN GENERAL.—Subject to clause (ii), a family unit shall not lose eligibility to participate in the supplemental nutrition assistance program as a result of 1 of the members of the family unit going on strike if the household was eligible immediately prior to the strike.

"(ii) NO INCREASED ALLOTMENT.—A family unit described in clause (i) shall not receive an increased allotment as the result of a decrease in the income of the 1 or more striking members of the household.

1	"(C) Refusal to accept employ-
2	MENT.—Ineligibility described in subparagraph
3	(A) shall not apply to any family unit that does
4	not contain a member on strike, if any of the
5	members of the family unit refuses to accept
6	employment at a plant or site because of a
7	strike or lockout.".
8	(e) Eligibility of Students With Dependent
9	CHILDREN.—Section 6(e) of the Food and Nutrition Act
10	of 2008 (7 U.S.C. 2015(e)) is amended by striking para-
11	graph (8) and inserting the following:
12	"(8) is enrolled full-time in an institution of
13	higher education, as determined by the institution,
14	and—
15	"(A) is a single parent with responsibility
16	for the care of a dependent child under 12
17	years of age; or
18	"(B) is a family head or married spouse of
19	a family head in a married couple family with
20	dependent children and has a dependent child
21	under age 12 residing in the home.".
22	(f) Work Requirement.—Section 6 of the Food
23	and Nutrition Act of 2008 (7 U.S.C. 2015) is amended
24	by striking subsection (o) and inserting the following:

1	"(o) Fulfillment of Employment and Work
2	ACTIVATION REQUIREMENTS.—
3	"(1) In general.—If 1 or more adults within
4	a program-eligible family unit are required by the
5	State agency to participate in work activation under
6	section 29, no member of the family unit shall be eli-
7	gible for supplemental nutrition assistance benefits
8	unless the relevant 1 or more adults fully comply
9	with the work activation standards.
10	"(2) Sanctions and resumption of bene-
11	FITS.—If 1 or more adults within a program-eligible
12	family unit who are required by the State agency to
13	participate in work activation under section 29 dur-
14	ing a given month fail to comply with the work acti-
15	vation standards, benefits for all members of the
16	family unit—
17	"(A) shall be terminated in accordance
18	with section $29(c)(1)$; and
19	"(B) may be resumed upon compliance
20	with section $29(c)(2)$.".
21	(g) Exclusion.—Section 6 of the Food and Nutri-
22	tion Act of 2008 (7 U.S.C. 2015) is amended by adding
23	at the end the following:
24	"(r) MINOR CHILDREN.—No child less than age 18
25	years of age may participate in the supplemental nutrition

assistance program unless the child is a member of a family with dependent children and resides with an adult who 3 is— "(1) the family head of the same family of 4 5 which the child is also a member; 6 "(2) eligible to participate, and participating, in 7 the supplemental nutrition assistance program as a 8 member of the same household as the child; and 9 "(3) lawfully residing, and eligible to work, in 10 the United States.". 11 (h) DETERMINATION.—Section HEARING AND 12 11(e)(10) of the Food and Nutrition Act of 2008 (7 U.S.C. 2020(e)(10)) is amended by striking ": Provided" and all that follows through "hearing;" at the end and 14 15 inserting a semicolon. 16 (i) Work Requirements and Activation Pro-GRAM.—The Food and Nutrition Act of 2008 (7 U.S.C. 18 2011 et seq.) is amended by adding at the end the fol-19 lowing: "SEC. 29. WORK REQUIREMENTS AND ACTIVATION PRO-21 GRAM. 22 "(a) Work Activation Standards.— 23 "(1) IN GENERAL.—Subject to paragraph (3), a

family unit with adult members that is required to

participate in work activation under subsection (e)

24

1	during a full month of participation in the supple-
2	mental nutrition assistance program shall fulfill the
3	following levels of work activation during that
4	month:
5	"(A) WORK ACTIVATION PERFORMANCE
6	LEVEL FOR PROGRAM-ELIGIBLE ADULT WITH-
7	OUT DEPENDENT CHILDREN.—Each program-
8	eligible adult without dependent children who is
9	required to participate in work activation by a
10	State agency under subsection (e) for a par-
11	ticular month shall be required to perform a
12	minimum of 36 hours of work activation for
13	that month, including at least—
14	"(i) a minimum of 16 hours of super-
15	vised onsite work activation; and
16	"(ii) a minimum of 20 additional
17	hours of—
18	"(I) onsite work activation;
19	"(II) approved offsite work acti-
20	vation; or
21	"(III) a combination of both.
22	"(B) Work activation performance
23	LEVELS FOR PROGRAM-ELIGIBLE SINGLE PAR-
24	ENT FAMILIES WITH DEPENDENT CHILDREN.—
25	Work-capable adult family heads in program-el-

1	igible single parent families with dependent
2	children who are required by a State agency to
3	participate in work activation under subsection
4	(e) shall be required to perform a minimum of
5	72 hours of work activation per month, includ-
6	ing at least—
7	"(i) a minimum of 32 hours of super-
8	vised onsite work activation; and
9	"(ii) a minimum of 40 additional
10	hours of—
11	"(I) onsite work activation;
12	"(II) approved offsite work acti-
13	vation; or
14	"(III) a combination of both.
15	"(C) Work activation performance
16	LEVELS FOR PROGRAM-ELIGIBLE MARRIED COU-
17	PLES WITH DEPENDENT CHILDREN.—
18	"(i) In general.—Subject to clause
19	(ii), each program-eligible married couple
20	with dependent children that is required by
21	a State agency to participate in work acti-
22	vation under subsection (e) shall be re-
23	quired to perform a minimum of 72 hours
24	of work activation per month, including at
25	least—

1	"(I) a minimum of 32 hours of
2	supervised onsite work activation; and
3	"(II) a minimum of 40 additional
4	hours of—
5	"(aa) onsite work activation;
6	"(bb) approved offsite work
7	activation; or
8	"(ce) a combination of both.
9	"(ii) Requirements.—
10	"(I) SINGLE JOINT OBLIGA-
11	TION.—The 72-hour requirement
12	under clause (i) shall be a single joint
13	obligation for the married couple as a
14	whole in which the activities of both
15	married partners shall be combined
16	together and counted jointly.
17	"(II) Options.—The work acti-
18	vation requirement for a work-capable
19	married couple family with dependent
20	children may be fulfilled by—
21	"(aa) 72 or more hours of
22	appropriate activity by the family
23	head;

appropriate activity by the maried spouse of the family head; or

"(cc) the combined activity

for the family head and married

spouse of the family head which

when added together equal or exceed 72 hours.

"(D) NO SEPARATE WORK ACTIVATION RE-QUIREMENT.—Neither the family head nor the married spouse of the family in a married couple family with dependent children shall be subject to a separate work activation requirement as individuals.

"(2) State option to require Greater amounts of work activation.—At its discretion, a State may require work-capable family units to engage in hours of work activation per month that are greater than the levels specified in paragraph (1), except that the number of hours of work activation required of work-capable married couples with dependent children shall not be greater than the number maximum hours of work activation required of work-capable single parent families with dependent children.

1	"(3) Limitation on combined hours of
2	WORK ACTIVATION AND PAID EMPLOYMENT.—
3	"(A) In General.—Notwithstanding sub-
4	paragraphs (A), (B), and (C) of paragraph (1),
5	a State may count any program-eligible family
6	unit as fulfilling the full engagement require-
7	ment of the family unit for a month, for pur-
8	poses of paragraphs (3) and (4) of subsection
9	(e), if the combined sum of paid employment
10	and work activation by work-capable adults
11	within the family unit in that month equals at
12	least 160 hours.
13	"(B) RESULT OF FULFILLMENT.—If the
14	combined sum of hours of paid employment and
15	work activation by work-capable individuals
16	within a program-eligible family unit is at least
17	160 hours in a given month—
18	"(i) the family unit has fulfilled the
19	Federal work activation standards of the
20	family unit for that month; and
21	"(ii) the State agency need not re-
22	quire members of the family unit to per-
23	form additional work activation during
24	that month.

1	"(b) Pro Rata Reduction in Employment and
2	Work Activation Standard During a Partial
3	Month.—
4	"(1) In General.—A program-eligible family
5	unit shall be subject to a pro-rated work activation
6	standard, if the family unit—
7	"(A) receives a pro-rated monthly allot-
8	ment during the initial month of enrollment
9	under section 8(c); and
10	"(B) is required by the State to participate
11	in the work activation program during that
12	month.
13	"(2) Pro-rated work activation stand-
14	ARD.—For purposes of paragraph (1), the term
15	'pro-rated work activation standard' means a stand-
16	ard that equals a number of hours of work activity
17	of a family unit that bears the same proportion to
18	the work activation requirement for the family unit
19	for a full month under subsection (a) as the propor-
20	tion that—
21	"(A) the pro-rated monthly allotment re-
22	ceived by the household for the partial month
23	under section 8(c); bears to
24	"(B) the full allotment the same household
25	would receive for a complete month.

1	"(3) Requirement.—For purposes of fulfilling
2	the pro-rated work activation requirement during an
3	initial month of enrollment in the supplemental nu-
4	trition assistance program, only those hours of adult
5	work activation that occurred during the portion of
6	the month in which the family unit was participating
7	in the supplemental nutrition assistance program
8	shall be counted.
9	"(c) Sanction for Noncompliance by Family
10	Units.—
11	"(1) Standard.—
12	"(A) In general.—If 1 or more members
13	of a program-eligible family unit are required to
14	participate in the work activation program
15	under subsection (e) in a calendar month and
16	1 or more individuals fail to fulfill the work ac-
17	tivation standards under subsection (a) or (b)
18	for that month—
19	"(i) no member of the family unit
20	shall be eligible to receive supplemental nu-
21	trition assistance benefits during the sub-
22	sequent calendar month; and
23	"(ii) except as provided in subpara-
24	graph (B), the State agency shall not pro-
25	vide the supplemental nutrition assistance

1	benefit payment for all members of the
2	family unit that otherwise would have been
3	issued at the beginning of the next month.
4	"(B) Administrative delay of sanc-
5	TION.—
6	"(i) In general.—Except as pro-
7	vided in clauses (ii) and (iii), if it is admin-
8	istratively infeasible for the State to not
9	provide the supplemental nutrition assist-
10	ance benefit that would be issued at the
11	beginning of the first month after the
12	month of noncompliance, the State shall
13	not provide the payment to all members of
14	the family unit that otherwise would have
15	been made at the beginning of the second
16	month after the month of noncompliance.
17	"(ii) Deadline.—The sanction of
18	benefits shall occur not later than 32 days
19	after the end of the month of noncompli-
20	ance.
21	"(iii) Relationship of payments
22	TO MEMBERS OF THE FAMILY UNIT.—At
23	least 1 monthly payment to all members of
24	the family unit shall be not provided for

1	each month of noncompliance under sub-
2	paragraph (A).
3	"(2) Resumption of Benefits after sanc-
4	TION.—
5	"(A) In general.—If a family unit has
6	had the monthly benefit of the family unit not
7	provided due to noncompliance with a work ac-
8	tivation requirement under paragraph (1), the
9	family unit shall not be eligible to receive future
10	benefits under the supplemental nutrition as-
11	sistance program until—
12	"(i) the 1 or more work-capable mem-
13	bers of the family unit have—
14	"(I) successfully participated in a
15	work activation program under sub-
16	section (e) for at least 4 consecutive,
17	subsequent weeks; and
18	"(II) fulfilled the work activation
19	standard for the family unit for that
20	same 4-week period by maintaining an
21	hourly total of participation in work
22	activation that is at least equal to the
23	appropriate monthly totals for hours
24	of participation provided in subsection
25	(a);

1	"(ii) the family unit no longer con-
2	tains any able-bodied, work-capable adults;
3	or
4	"(iii) the family unit maintains at
5	least 120 hours of paid employment during
6	the 4-week period.
7	"(B) LIMITATION.—The resumed benefits
8	provided under subparagraph (A) shall not re-
9	store or compensate for the benefits that were
10	not provided due to the sanction imposed under
11	paragraph (1).
12	"(d) Work Activation Is Not Employment.—
13	Participation in work activation activities under this sec-
14	tion shall not be—
15	"(1) considered to be employment; or
16	"(2) subject to any law pertaining to wages,
17	compensation, hours, or conditions of employment
18	under any law administered by the Secretary of
19	Labor.
20	"(e) Work Activation Program.—
21	"(1) Program.—Each State participating in
22	the supplemental nutrition assistance program shall
23	carry out a work activation program.
24	"(2) Purpose.—

1	"(A) IN GENERAL.—The goals of each
2	work activation program shall be—
3	"(i) to encourage and assist able-bod-
4	ied, work-capable adult recipients of sup-
5	plemental nutrition assistance to obtain
6	paid employment;
7	"(ii) to reduce dependence on govern-
8	ment assistance; and
9	"(iii) to ensure that able-bodied, work-
10	capable adult recipients of supplemental
11	nutrition assistance make a contribution to
12	society and the taxpayers in exchange for
13	assistance received.
14	"(B) REQUIREMENT.—To accomplish the
15	goals described in subparagraph (A), each State
16	shall require able-bodied, work-capable adult re-
17	cipients of supplemental nutrition assistance
18	who are unemployed or under-employed to en-
19	gage in work activation.
20	"(3) Required state work activation par-
21	TICIPATION RATES.—
22	"(A) In General.—Subject to subpara-
23	graph (D), each State that receives supple-
24	mental nutrition assistance program funding

1	shall be required to meet, for the work activa-
2	tion programs of the State—
3	"(i) a work activation participation
4	rate for work-capable adults without de-
5	pendent children, as described in subpara-
6	graph (B); and
7	"(ii) a work activation participation
8	rate for program eligible family units as
9	described in subparagraph (C).
10	"(B) Participation rate for work-ca-
11	PABLE ADULTS WITHOUT DEPENDENT CHIL-
12	DREN.—The average monthly percent of pro-
13	gram-eligible work-capable without dependent
14	children who shall be required to maintain full
15	engagement in work activation under subpara-
16	graph (A)(i) shall be—
17	"(i) for each performance measure-
18	ment period in fiscal year 2015, 30 percent
19	of all program-eligible adults without de-
20	pendent children;
21	"(ii) for each performance measure-
22	ment period in fiscal year 2016, 50 percent
23	of all program-eligible adults without de-
24	pendent children who are eligible for work
25	activation; and

1	"(iii) for each performance measure-
2	ment period in fiscal year 2017 and each
3	subsequent fiscal year, 85 percent of all
4	program-eligible adults without dependent
5	children who are eligible for work activa-
6	tion.
7	"(C) Participation rate for program-
8	ELIGIBLE FAMILY UNITS WITH DEPENDENT
9	CHILDREN.—
10	"(i) Requirements.—Subject to the
11	limitation in clause (ii), the average
12	monthly percent of program-eligible family
13	units with dependent children that shall be
14	required to maintain full engagement in
15	work activation in a given month shall
16	be—
17	"(I) for each performance meas-
18	urement period in fiscal year 2017, 15
19	percent of program-eligible family
20	units with dependent children; and
21	"(II) for each performance meas-
22	urement period in fiscal year 2018
23	and subsequent years, the sum of—

1	"(aa) 15 percent of percent
2	of program-eligible family units
3	with dependent children, plus
4	"(bb) the percent of pro-
5	gram-eligible family units with
6	dependent children that equals
7	the contingency factor for the
8	State for that year.
9	"(ii) Limitation.—Notwithstanding
10	clause (i), no State shall be required to
11	maintain an average monthly rate of full
12	engagement in work activation by pro-
13	gram-eligible family units with dependent
14	children, in either performance measure-
15	ment period in a fiscal year, that exceeds
16	the following:
17	"(I) In fiscal year 2017, 15 per-
18	cent of program-eligible family units
19	with dependent children.
20	"(II) In fiscal year 2018, 25 per-
21	cent of program-eligible family units
22	with dependent children.
23	"(III) In fiscal year 2019, 35
24	percent of program-eligible family
25	units with dependent children.

1	"(IV) In fiscal year 2020, 50
2	percent of program-eligible family
3	units with dependent children.
4	"(D) Higher Levels of Work activa-
5	TION AT STATE DISCRETION.—Nothing in this
6	law shall be construed to prohibit a State from
7	maintaining levels of work activation that are
8	higher than those specified subparagraph (B) or
9	(C).
10	"(4) Counting full engagement in work
11	ACTIVATION FOR PURPOSES OF MEASURING STATE
12	COMPLIANCE WITH PARTICIPATION RATES.—
13	"(A) In general.—For purposes of deter-
14	mining the compliance of a State with the par-
15	ticipation rate standards in paragraph (3), a
16	State shall count in each month the number of
17	program-eligible family units that maintained
18	full engagement in work activation in that
19	month.
20	"(B) Full engagement.—
21	"(i) In general.—For purposes of
22	subparagraph (A), a family unit shall be
23	counted as having maintained full engage-
24	ment in work activation in a given month
25	if the family unit was—

1	"(I) a program-eligible family
2	unit that performed sufficient work
3	activation in the month to meet the
4	work activation standards provided in
5	subsection (a) or (b);
6	"(II) a family unit that did not
7	qualify for supplemental nutrition as-
8	sistance benefits in a current month
9	because of a prior sanction but that
10	qualified for a resumption of benefits
11	due to work activation performed in
12	the month that meets the standards
13	provided in subsection (c)(2); or
14	"(III) a program-eligible family
15	unit that—
16	"(aa) received supplemental
17	nutrition assistance benefits in a
18	given month;
19	"(bb) was required by a
20	State agency to participate in
21	work activation in that month;
22	"(cc) failed to perform suffi-
23	cient work activation in that
24	month to meet the standards in
25	subsection (a) or (b); and

1	"(dd) was sanctioned by an
2	elimination of supplemental nu-
3	trition assistance benefits in the
4	1 or more immediately suc-
5	ceeding months, in accordance
6	with subsection $(c)(1)$.
7	"(ii) Limitation.—
8	"(I) In general.—For purposes
9	of clause (i)(III), a family unit that
10	was required to participate in work
11	activation but failed to perform suffi-
12	cient activity to meet the standard
13	shall be counted as having maintained
14	full engagement in work activation
15	only in the first month of noncompli-
16	ance.
17	"(II) Subsequent months.—
18	Except as provided in clause (i)(II),
19	the family unit shall not be counted as
20	maintaining full engagement in work
21	activation in any subsequent month in
22	which the family unit was subject to
23	the sanction for noncompliance.
24	"(C) Benefits previously termi-
25	NATED.—Except as provided in subparagraph

1	(B)(i)(II) concerning family units that qualify
2	for resumption of benefits, a family unit that
3	does not receive supplemental nutrition assist-
4	ance benefits in a given month because the ben-
5	efits of the family unit have been previously ter-
6	minated in accordance with subsection (c)(1)
7	shall not be counted in that month—
8	"(i) as a family unit that has main-
9	tained full engagement in work activation;
10	or
11	"(ii) as a program-eligible family unit.
12	"(5) Penalties for inadequate state per-
13	FORMANCE.—
14	"(A) Requirement.—
15	"(i) In general.—Beginning in fis-
16	cal year 2015 and for each subsequent fis-
17	cal year, each State shall count the month-
18	ly average number of program-eligible fam-
19	ily units that maintain full engagement in
20	work activation during each performance
21	measurement period.
22	"(ii) REDUCTION IN FUNDING.—If the
23	monthly average number of program-eligi-
24	ble family units that maintain full engage-
25	ment in a State is not sufficient to fulfill

1	1 or both of the relevant performance
2	standards in subparagraphs (B) and (C) of
3	paragraph (3) during a performance meas-
4	urement period (subject to the limitation in
5	paragraph (3)(D)), the Federal supple-
6	mental nutrition assistance program fund-
7	ing for the State shall be reduced for the
8	entire penalty period that commences 12
9	months after the commencement of the rel-
10	evant performance measurement period.
11	"(B) Schedule of funding reduc-
12	TIONS.—
13	"(i) In general.—The funding re-
14	duction for a State under subparagraph
15	(A) shall be determined by the number of
16	consecutive performance measurement pe-
17	riods during which the State has failed to
18	meet 1 or both of the relevant work activa-
19	tion participation rates under subpara-
20	graphs (B) and (C) of paragraph (3) (sub-
21	ject to paragraph (3)(D)).
22	"(ii) Failure.—If any State fails to
23	maintain a monthly average number of
24	program-eligible family units that maintain
25	full engagement in work activation during

1	a performance measurement period that
2	fulfills 1 or both of the relevant perform-
3	ance standards under subparagraphs (B)
4	and (C) of paragraph (3) (subject to para-
5	graph (3)(D))—
6	"(I) for a single, nonconsecutive
7	performance measurement period, the
8	Federal supplemental nutrition assist-
9	ance program funding for the State
10	shall be reduced by 20 percent of the
11	normal funding allotment of the State
12	for the penalty period that commences
13	12 months after the relevant perform-
14	ance measurement period;
15	"(II) for 2 consecutive perform-
16	ance measurement periods, the Fed-
17	eral supplemental nutrition assistance
18	program funding for the State shall
19	be reduced by 30 percent of the nor-
20	mal funding allotment of the State for
21	the penalty period that commences 12
22	months after the relevant performance
23	measurement period;
24	"(III) for 3 consecutive perform-
25	ance measurement periods, the Fed-

1 eral supplemental nutrition assistance 2 program funding for the State shall 3 be reduced by 40 percent of the normal funding allotment of the State for the penalty period that commences 12 6 months after the relevant performance 7 measurement period; "(IV) for 4 consecutive perform-8 9 ance measurement periods, the Fed-10 eral supplemental nutrition assistance 11 program funding for the State shall 12 be reduced by 50 percent of the nor-13 mal funding allotment of the State for 14 the penalty period that commences 12 15 months after the relevant performance 16 measurement period; "(V) for 5 consecutive perform-17 18 ance measurement periods, the Fed-19 eral supplemental nutrition assistance 20 program funding for the State shall 21 be reduced by 70 percent of the nor-22 mal funding allotment of the State for 23 the penalty period that commences 12 24 months after the relevant performance 25 measurement period; and

1	"(VI) for 6 or more consecutive
2	performance measurement periods,
3	the Federal supplemental nutrition as-
4	sistance program funding for the
5	State shall be reduced by 100 percent
6	of the normal funding allotment of the
7	State for the penalty period that com-
8	mences 12 months after the relevant
9	performance measurement period.
10	"(C) Restoration in funding result-
11	ING FROM IMPROVED STATE PERFORMANCE.—
12	"(i) In general.—Subject to clause
13	(iii), if a State maintains a monthly aver-
14	age number of program-eligible family
15	units that maintain full engagement in
16	work activation that is sufficient to fulfill
17	the relevant performance standards de-
18	scribed in subparagraphs (B) and (C) of
19	paragraph (3), subject to the limitation in
20	paragraph (3)(D) for 1 nonconsecutive
21	performance measurement period, the Fed-
22	eral supplemental nutrition assistance
23	funding for the State for the next penalty
24	period shall equal ½ of the sum of—

1	"(I) the normal funding allot-
2	ment of the State for the performance
3	measurement period; and
4	"(II) the funding allotment of the
5	State for the previous penalty period.
6	"(ii) Subsequent periods.—Subject
7	to clause (iii), if a State maintains a
8	monthly average number of program-eligi-
9	ble family units who maintain full engage-
10	ment in work activation that is sufficient
11	to fulfill the relevant performance stand-
12	ards described in subparagraphs (B) and
13	(C) of paragraph (3), subject to the limita-
14	tion in paragraph (3)(D) for 2 consecutive
15	performance measurement periods, the
16	Federal supplemental nutrition assistance
17	funding for the State shall equal 100 per-
18	cent of the normal funding allotment of
19	the State for the next penalty period.
20	"(iii) Limitation.—Notwithstanding
21	clauses (i) and (ii), no State shall receive
22	more than 100 percent of the normal fund-
23	ing allotment of the State due to the provi-
24	sions of this paragraph.

1	"(6) Rewards to states for reducing gov-
2	ERNMENT DEPENDENCE.—
3	"(A) IN GENERAL.—If, in any future year,
4	a State reduces the supplemental nutrition as-
5	sistance caseload of the State below the levels
6	that existed in calendar year 2006, the State
7	shall receive a financial reward for reducing de-
8	pendence.
9	"(B) Amount.—The reward shall equal $\frac{1}{4}$
10	of the savings to the Federal Government for
11	that year that resulted from the caseload reduc-
12	tion.
13	"(C) USE OF REWARD.—A State may use
14	reward funding under this paragraph for any
15	purpose chosen by the State that—
16	"(i) provides benefits or services to in-
17	dividuals with incomes below 200 percent
18	of the Federal poverty level;
19	"(ii) improves social outcomes in low-
20	income populations;
21	"(iii) encourages healthy marriage; or
22	"(iv) increases self-sufficiency and re-
23	duces dependence.
24	"(7) Authorization of funding.—

1	"(A) In general.—There is authorized to
2	be appropriated to the Secretary to provide
3	funds to State governments for the purpose of
4	carrying out work activation programs in ac-
5	cordance with this section \$500,000,000 for fis-
6	cal year 2014 and each subsequent fiscal year.
7	"(B) ALLOCATION AMONG STATES.—The
8	total amount appropriated under subparagraph
9	(A) for a fiscal year shall be allocated among
10	the States in accordance with the proportion of
11	each State's share of total funding for the sup-
12	plemental nutrition assistance program under
13	this Act in fiscal year 2007.
14	"(C) Additional funding.—
15	"(i) TANF FUNDING.—
16	"(I) In General.—Notwith-
17	standing any other provision of law, in
18	fiscal year 2014 and each subsequent
19	fiscal year, a State that receives sup-
20	plemental nutrition assistance funds
21	may spend, in that fiscal year to ad-
22	minister the work activation program
23	of the State under this section, up
24	to—

1	"(aa) 30 percent of the Fed-
2	eral funds available to the State
3	through the program of block
4	grants to States for temporary
5	assistance for needy families es-
6	tablished under part A of title IV
7	of the Social Security Act (42
8	U.S.C. 601 et seq.) in that fiscal
9	year; and
10	"(bb) 30 percent of funds
11	from State sources allocated to
12	the operation of the program de-
13	scribed in item (aa).
14	"(II) Effect.—Any State that
15	uses State funds allocated to the pro-
16	gram of block grants to States for
17	temporary assistance for needy fami-
18	lies established under part A of title
19	IV of the Social Security Act (42
20	U.S.C. 601 et seq.) to administer the
21	work activation program under this
22	section may count those funds for
23	purposes of meeting the maintenance
24	of effort requirement of the State

1	under that program of block grants in
2	that fiscal year.
3	"(ii) Workforce investment act
4	FUNDING.—Notwithstanding any other
5	provision of law, in fiscal year 2014 and
6	each subsequent fiscal year, a State that
7	receives Federal funds under the Work-
8	force Investment Act of 1998 (29 U.S.C.
9	2801 et seq.) may spend up to 50 of those
10	funds to administer the work activation
11	program under this section.".
12	(j) Conforming Amendments.—
13	(1) Section 5 of the Food and Nutrition Act of
14	2008 (7 U.S.C. 2014) is amended—
15	(A) in subsection (a), in the second sen-
16	tence, by striking ", $6(d)(2)$,";
17	(B) in subsection (d)(14), by striking "sec-
18	tion $6(d)(4)(I)$ " and inserting "section 29";
19	(C) in subsection (e)(3)(B)(ii), by striking
20	"subsection (d)(3)" and inserting "section 29";
21	and
22	(D) in the first sentence of subsection
23	(g)(3), by striking "section 6(d)" and inserting
24	"section 29".

1	(2) Section 7(i)(1) of the Food and Nutrition
2	Act of 2008 (7 U.S.C. 2016(i)(1)) is amended by
3	striking "section 6(o)(2)" and inserting "section
4	6(o)''.
5	(3) Section 11(e) of the Food and Nutrition Act
6	of 2008 (7 U.S.C. 2020(e)) is amended—
7	(A) by striking paragraph (19); and
8	(B) by redesignating paragraphs (20)
9	through (23) as paragraphs (19) through (22),
10	respectively.
11	(4) Section 16 of the Food and Nutrition Act
12	of 2008 (7 U.S.C. 2025) is amended—
13	(A) in subsection (b)(4), by striking "sec-
14	tion 6(d)" and inserting "section 29"; and
15	(B) by striking subsection (h).
16	(5) Section 17 of the Food and Nutrition Act
17	of 2008 (7 U.S.C. 2026) is amended—
18	(A) in subsection (b)—
19	(i) in paragraph (1)(B)(iv)(III)—
20	(I) by striking item (bb); and
21	(II) by redesignating items (cc)
22	through (jj) as items (bb) through
23	(ii), respectively;
24	(ii) in paragraph (2), by striking the
25	second sentence; and

1	(iii) in paragraph (3)(B), in the first
2	sentence, by striking "section 6(d)" and
3	inserting "section 29,"; and
4	(B) by striking subsection (g).
5	(6) Section 20 of the Food and Nutrition Act
6	of 2008 (7 U.S.C. 2029) is amended—
7	(A) in subsection (b)—
8	(i) by striking paragraph (1); and
9	(ii) by redesignating paragraphs (2)
10	through (6) as paragraphs (1) through (5),
11	respectively;
12	(B) by striking subsection (f); and
13	(C) by redesignating subsection (g) as sub-
14	section (f).
15	(7) Section 22(b) of the Food and Nutrition
16	Act of 2008 (7 U.S.C. 2031(b)) is amended by strik-
17	ing paragraph (4).
18	(8) Section 26(f)(3)(E) of the Food and Nutri-
19	tion Act of 2008 (7 U.S.C. 2036(f)(3)(E)) is amend-
20	ed by striking "(22), and (23)" and inserting "(21),
21	and (22)".
22	(9) Section 501(b)(2)(E) of the Workforce In-
23	vestment Act of 1998 (20 U.S.C. 9271(b)(2)(E)) is
24	amended by striking "section 6(d)" and all that fol-

- lows through the end and inserting "section 29 of
- the Food and Nutrition Act of 2008.".
- 3 (10) Section 112(b)(8)(A)(iii) of the Workforce
- 4 Investment Act of 1998 (29 U.S.C.
- 5 2822(b)(8)(A)(iii)) is amended by striking "section
- 6 6(d)(4)" and all that follows through "(7 U.S.C.
- 7 2015(d)(4))" and inserting "section 29 of the Food
- 8 and Nutrition Act of 2008".
- 9 (11) Section 121(b)(2)(B)(ii) of the Workforce
- 10 Investment Act of 1998 (29 U.S.C.
- 11 2841(b)(2)(B)(ii)) is amended by striking "section
- 6(d)(4)" and all that follows through the end and in-
- serting "section 29 of the Food and Nutrition Act
- of 2008;".
- 15 SEC. 102. TERMINATION OF BENEFIT INCREASE.
- Section 101(a)(2) of division A of the American Re-
- 17 covery and Reinvestment Act of 2009 (Public Law 111–
- 18 5; 123 Stat. 120; 124 Stat. 2394; 124 Stat. 3265) is
- 19 amended by striking paragraph (2) and inserting the fol-
- 20 lowing:
- 21 "(2) TERMINATION.—The authority provided by
- this subsection shall terminate on the date of enact-
- 23 ment of the Welfare Reform Act of 2014.".

1	TITLE II—REPORTING OF
2	MEANS-TESTED WELFARE
3	SPENDING IN PRESIDENT'S
4	BUDGET SUBMISSION
5	SEC. 201. ADDITIONAL INFORMATION IN PRESIDENT'S
6	BUDGET SUBMISSION.
7	Section 1105(a) of title 31, United States Code, is
8	amended—
9	(1) by redesignating the second paragraph des-
10	ignated as paragraph (37), relating to outdated or
11	duplicative plans and reports, as added by section 11
12	of the GPRA Modernization Act of 2010 (Public
13	Law 111–352; 124 Stat. 3881), as paragraph (39);
14	and
15	(2) by adding at the end the following:
16	"(40) the total level of means-tested welfare
17	spending (as defined in section 3 of the Congres-
18	sional Budget Act of 1974 (2 U.S.C. 622)) by the
19	Federal Government and the total level of means-
20	tested welfare spending by all State and local gov-
21	ernments and the Federal Government for the most
22	recent fiscal year for which such data is available
23	and estimated levels for the fiscal year during which
24	the budget submission of the President is made, for
25	the fiscal year beginning on October 1 of the cal-

1	endar year during which the budget submission is
2	made, and for each of the 9 ensuing fiscal years.".
3	TITLE III—AGGREGATE CAP FOR
4	MEANS-TESTED WELFARE
5	SPENDING
6	SEC. 301. DEFINITION OF MEANS-TESTED WELFARE SPEND-
7	ING.
8	Section 3 of the Congressional Budget Act of 1974
9	(2 U.S.C. 622) is amended by adding at the end the fol-
10	lowing new paragraph:
11	"(12)(A) The term 'means-tested welfare
12	spending'—
13	"(i) means spending for any Federal pro-
14	gram that is designed to specifically provide as-
15	sistance or benefits exclusively to low-income
16	Americans;
17	"(ii) does not include such a program if
18	the program—
19	"(I) is based on earned eligibility;
20	"(II) is not need-based;
21	"(III) is a program designed exclu-
22	sively or primarily for veterans of military
23	service; or

1	"(IV) offers universal or near uni-
2	versal eligibility to the working population
3	and their dependents; and
4	"(iii) includes community and economic de-
5	velopment programs targeted to low-income
6	communities or populations.
7	"(B) For purposes of subparagraph (A), the
8	spending on the following Federal programs shall be
9	means-tested welfare spending:
10	"(i) Cash and general programs.—
11	"(I) Supplemental Security Income.
12	"(II) Earned Income Tax Credit (Re-
13	fundable Portion).
14	"(III) Refundable Child Credit.
15	"(IV) Temporary Assistance to Needy
16	Families.
17	"(V) Title IV–E Foster Care.
18	"(VI) Title IV-E Adoption Assist-
19	ance.
20	"(VII) General Assistance to Indians.
21	"(VIII) Assets for Independence.
22	"(ii) Medical.—
23	"(I) Medicaid.
24	"(II) State Children's Health Insur-
25	ance Program.

1	"(III) Indian Health Services.
2	"(IV) Consolidated Health Centers/
3	Community Health Centers.
4	"(V) Maternal and Child Health.
5	"(VI) Healthy Start.
6	"(VII) Refundable Premiums and Out
7	of Pocket Subsidies under the Patient Pro-
8	tection and Affordable Health Care Act
9	(PPACA).
10	"(iii) Food.—
11	"(I) Food Stamps Program.
12	"(II) School Lunch Program.
13	"(III) Women, Infant and Children
14	(WIC) Food Program.
15	"(IV) School Breakfast.
16	"(V) Child Care Food Program.
17	"(VI) Nutrition Program for the El-
18	derly, Nutrition Service Incentives.
19	"(VII) Summer Food Service Pro-
20	gram.
21	"(VIII) Commodity Supplemental
22	Food Program.
23	"(IX) Temporary Emergency Food
24	Program.
25	"(X) Needy Families.

1	"(XI) Farmer's Market Nutrition
2	Program.
3	"(XII) Special Milk Program.
4	"(iv) Housing.—
5	"(I) Section 8 Housing (HUD).
6	"(II) Public Housing (HUD).
7	"(III) State Housing Expenditures.
8	"(IV) Home Investment Partnership
9	Program (HUD).
10	"(V) Homeless Assistance Grants
11	(HUD).
12	"(VI) Rural Housing Insurance Fund
13	(Agriculture).
14	"(VII) Rural Housing Service (Agri-
15	culture).
16	"(VIII) Housing for the Elderly
17	(HUD).
18	"(IX) Native American Housing
19	Block Grants (HUD).
20	"(X) Other Assisted Housing Pro-
21	grams (HUD).
22	"(XI) Housing for Persons with Dis-
23	abilities (HUD).
24	"(v) Energy and utilities.—

1	"(I) Low-Income Home Energy As-
2	sistance.
3	"(II) Universal Service Fund—Sub-
4	sidized Phone Service for Low-Income Per-
5	sons.
6	"(III) Weatherization.
7	"(vi) Education.—
8	"(I) Pell Grants.
9	"(II) Title I Grants to Local Edu-
10	cation Authorities.
11	"(III) Special Programs for Disadvan-
12	taged (TRIO).
13	"(IV) Supplemental Education Oppor-
14	tunity Grants.
15	"(V) Migrant Education.
16	"(VI) Gear-Up.
17	"(VII) Education for Homeless Chil-
18	dren and Youth.
19	"(VIII) Leveraging Educational As-
20	sistance Partnership (LEAP) Program.
21	"(IX) Even Start.
22	"(vii) Training.—
23	"(I) Job Corps.
24	"(II) Youth Opportunity Grants
25	(under the Workforce Investment Act).

1	"(III) Adult Employment and Train-
2	ing (under the Workforce Investment Act).
3	"(IV) Senior Community Service Em-
4	ployment.
5	"(V) Food Stamp Employment and
6	Training Program.
7	"(VI) Migrant Training.
8	"(VII) YouthBuild.
9	"(VIII) Native American Training.
10	"(viii) Services.—
11	"(I) Title XX Social Services Block
12	Grant.
13	"(II) Community Service Block
14	Grant.
15	"(III) Social Services for Refugees,
16	Asylees, and Humanitarian Cases.
17	"(IV) Title III Aging Americans Act.
18	"(V) Legal Services Block Grant.
19	"(VI) Family Planning.
20	"(VII) Emergency Food and Shelter.
21	"(VIII) Healthy Marriage and Re-
22	sponsible Fatherhood Grants.
23	"(IX) Americorps VISTA.
24	"(ix) Child care and child develop-
25	MENT.—

1	"(I) Headstart.
2	"(II) Childcare and Child Develop-
3	ment Block Grant.
4	"(III) Child Care Block Grant (under
5	Temporary Assistance to Needy Families
6	Program).
7	"(x) Community Development.—
8	"(I) Community Development Block
9	Grant.
10	"(II) Economic Development Adminis-
11	tration.
12	"(III) Appalachian Regional Develop-
13	ment.
14	"(IV) Empowerment Zones, Enter-
15	prise Communities, Renewal Communities.
16	"(V) Urban Development Block
17	Grant.
18	"(C) For purposes of subparagraph (A), spend-
19	ing on the following Federal programs shall not be
20	means-tested welfare spending:
21	"(i) The Social Security Disability Insur-
22	ance program.
23	"(ii) Medicare.

1	"(iii) Retirement insurance benefits and
2	survivor benefits under the Social Security pro-
3	gram.
4	"(iv) Any program designed exclusively or
5	primarily for veterans of military service.
6	"(v) Unemployment insurance benefits.
7	"(vi) Programs designed specifically to
8	provide benefits to workers to compensate for
9	job-related injuries or illnesses.
10	"(D) The term 'means-tested welfare spending'
11	includes the full cost of benefits and services pro-
12	vided under a program and the administrative costs
13	for operating the program, subject to the limitations
14	under subparagraph (E).
15	"(E)(i)(I) For purposes of this paragraph, only
16	the refundable portion of the following tax credits
17	shall be means-tested welfare spending:
18	"(aa) The earned income tax credit.
19	"(bb) The child tax credit.
20	"(cc) The making work pay tax credit.
21	"(II) For purposes of this paragraph, only the
22	refundable portion of the premium and out of pocket
23	health care subsidies to be paid under the Patient
24	Protection and Affordable Health Care Act shall be
25	means-tested welfare spending.

1	"(III) For purposes of this clause, the term 're-
2	fundable portion' means the portion of the credit
3	which is paid to an individual in excess of the
4	amount of Federal income tax owed by the indi-
5	vidual.
6	"(ii) For purposes of this paragraph, only the
7	costs of the free and reduced price segments of the
8	school lunch and school breakfast programs shall be
9	means-tested welfare spending.
10	"(F) For purposes of this paragraph expendi-
11	tures by State and local governments of funds that
12	are—
13	"(i) obtained by the State and local gov-
14	ernment from taxes, fees, or other sources of
15	revenue established by the State or local gov-
16	ernment; and
17	"(ii) are not received as any form of grant
18	from the Federal Government,
19	shall not be Federal means-tested welfare spending,
20	without regard to whether such State and local ex-
21	penditures take the form of contributions to a Fed-
22	eral program described in subparagraph (A) or listed
23	in subparagraph (B).".

1 SEC. 302. REPORTS TO BUDGET COMMITTEES.

2	Section 202(e)(1) of the Congressional Budget Act
3	of 1974 (2 U.S.C. 602(e)(1)) is amended—
4	(1) by inserting "(A)" after "(1)"; and
5	(2) by adding at the end the following:
6	"(B)(i) The Director shall include in each re-
7	port submitted to the Committees on the Budget of
8	the House of Representatives and the Senate under
9	subparagraph (A) the information described in
10	clause (ii) beginning on the earlier of—
11	"(I) the first fiscal year that begins after
12	the date of enactment of this subparagraph and
13	after any monthly rate of unemployment during
14	the immediately preceding fiscal year is below 6
15	percent; or
16	"(II) fiscal year 2016.
17	"(ii) The Director shall include the following in-
18	formation for the fiscal year commencing on October
19	1 of the year in which the report is submitted and
20	for each of the ensuing 4 fiscal years:
21	"(I) The Congressional Budget Office
22	baseline level of means-tested welfare spending.
23	"(II) The aggregate level of means-tested
24	welfare spending computed by taking the aggre-
25	gate level of means-tested welfare spending for
26	fiscal year 2007 and adjusting that for inflation

1	according to the procedures specified in clause
2	(iii).
3	"(iii) In preparing the information required to
4	be included under this subparagraph—
5	"(I) means-tested welfare spending relat-
6	ing to medical assistance programs shall be ad-
7	justed for inflation according to the price index
8	for personal consumption expenditures for
9	health products and services as calculated by
10	the Bureau of Economic Analysis; and
11	"(II) all other means-tested welfare spend-
12	ing shall be adjusted for inflation according to
13	the weighted price index for personal consump-
14	tion expenditures excluding health products and
15	services as calculated by the Bureau of Eco-
16	nomic Analysis.".
17	SEC. 303. CONTENT OF CONCURRENT RESOLUTIONS ON
18	THE BUDGET.
19	Section 301 of the Congressional Budget Act of 1974
20	(2 U.S.C. 632) is amended by adding at the end the fol-
21	lowing:
22	"(j) Means-Tested Welfare Spending.—
23	"(1) In general.—The concurrent resolution
24	on the budget for a fiscal year shall set forth the ap-
25	propriate level for aggregate means-tested welfare

1	spending for the first fiscal year of that concurrent
2	resolution and for at least each of the 4 ensuing fis-
3	cal years beginning on the earlier of—
4	"(A) the first fiscal year that begins after
5	the date of enactment of this subsection and
6	after any monthly rate of unemployment during
7	the immediately preceding fiscal year is below 6
8	percent; or
9	"(B) fiscal year 2016.
10	"(2) Setting Level.—The level described in
11	paragraph (1) shall not exceed the aggregate level of
12	Federal means-tested welfare spending for fiscal
13	year 2007, adjusted for inflation as follows:
14	"(A) In fiscal year 2016, the sum of
15	\$825,000,000,000.
16	"(B) In fiscal year 2017, the sum of
17	\$750,000,000,000.
18	"(C) In fiscal year 2018 and in subsequent
19	fiscal years, the aggregate level of Federal
20	means-tested welfare spending for fiscal year
21	2007, adjusted for inflation as follows:
22	"(i) Means-tested welfare spending re-
23	lating to medical assistance programs shall
24	be adjusted for inflation according to the
25	price index for personal consumption ex-

1	penditures for health products and services
2	as calculated by the Bureau of Economic
3	Analysis.
4	"(ii) All other means-tested welfare
5	spending shall be adjusted for inflation ac-
6	cording to the weighted price index for per-
7	sonal consumption expenditures excluding
8	health products and services as calculated
9	by the Bureau of Economic Analysis.".
10	SEC. 304. ALLOCATIONS OF MEANS-TESTED WELFARE
11	SPENDING.
12	(a) In General.—Section 302 of the Congressional
13	Budget Act of 1974 (2 U.S.C. 633) is amended by adding
14	at the end the following:
15	"(h) Means-Tested Welfare Spending Limit.—
16	"(1) Further division of amounts.—For
17	any concurrent resolution on the budget in which
18	levels for aggregate means-tested welfare spending
19	are set forth under section 301(j), in the House of
20	Representatives and the Senate, the amounts allo-
21	cated under subsection (a) shall be further divided
22	to establish an allocation of—
23	"(A) total new budget authority and total
24	outlays for discretionary means-tested welfare

1	spending in appropriation measures for the first
2	fiscal year of that concurrent resolution; and
3	"(B) total new budget authority and total
4	outlays for mandatory means-tested welfare
5	spending for the first fiscal year of that concur-
6	rent resolution and at least each of the ensuing
7	4 fiscal years to all other committees of the
8	House of Representatives and the Senate that
9	have jurisdiction over legislation providing man-
10	datory means-tested welfare spending.
11	"(2) Point of order.—
12	"(A) In general.—Except as provided in
13	subparagraph (B), it shall not be in order in
14	the House of Representatives or the Senate to
15	consider any bill, joint resolution, amendment,
16	or amendment between the Houses if—
17	"(i) the enactment of such bill or res-
18	olution as reported;
19	"(ii) the adoption and enactment of
20	such amendment;
21	"(iii) the enactment of such bill or
22	resolution in the form recommended in
23	such conference report; or
24	"(iv) the enactment of such amend-
25	ment between the Houses,

1 would cause the applicable allocation of new 2 budget authority or outlays made under subparagraph (A) or (B) of paragraph (1) for a 3 4 fiscal year to be exceeded. "(B) Exception.—The limits on the allo-6 cation of new budget authority or outlays made 7 under subparagraph (A) or (B) of paragraph 8 (1) shall not be in effect for a fiscal year if the 9 average monthly unemployment rate in the pre-10 ceding fiscal year exceeded 7.5 percent.". 11 (b) Conforming Amendment.—Section 302(b) of 12 the Congressional Budget Act of 1974 is amended by striking "under subsection (a)" and inserting "under sub-13 sections (a) and (h)". 14 15 SEC. 305. RECONCILIATION. 16 Section 310(a) of the Congressional Budget Act of 17 1974 (2 U.S.C. 641(a)) is amended— 18 (1) in paragraph (3), by striking "or" at the 19 end; 20 (2) by redesignating paragraph (4) as para-21 graph(5);22 (3) by inserting after paragraph (3) the fol-23 lowing: "(4) specify the total amount by which new 24 25 budget authority for such fiscal year for mandatory

- 1 means-tested welfare spending contained in laws, 2 bills, and resolutions within the jurisdiction of a
- 3 committee is to be changed and direct that com-
- 4 mittee to determine and recommend changes to ac-
- 5 complish a change of such total amount, which
- 6 amount shall be the amount by which the Congres-
- 7 sional Budget Office baseline level of spending for
- 8 aggregate mandatory means-tested welfare programs
- 9 exceeds the allocation made pursuant to section
- 302(h)(1)(B) for such fiscal year; and"; and
- 11 (4) in paragraph (5), as so redesignated, by
- striking "and (3)" and inserting "(3), and (4)".

13 TITLE IV—GRANTS TO PROMOTE

14 **SELF-SUFFICIENCY**

- 15 SEC. 401. GRANTS TO STATES.
- 16 (a) Purpose.—The purpose of this title is to encour-
- 17 age States to develop policies to promote self-sufficiency
- 18 and prosperity and to reduce poverty and Government de-
- 19 pendence.
- 20 (b) Grants.—The Social Security Act is amended by
- 21 adding at the end the following:

1 "TITLE XXII—GRANTS TO STATES

- 2 TO PROMOTE SELF-SUFFI-
- 3 CIENCY AND PROSPERITY
- 4 AND TO REDUCE DEPEND-
- 5 **ENCE**
- 6 "SEC. 2201. GRANTS TO STATES.
- 7 "(a) In General.—The Secretary may provide
- 8 grants to States to reward reductions in poverty and Gov-
- 9 ernment dependence and increases in self-sufficiency.
- 10 "(b) Allocation of Grants to States.—For each
- 11 fiscal year for which funds are made available under sub-
- 12 section (e), the Secretary shall make a grant in an amount
- 13 equal to \$100,000,000 to each of the 3 States with the
- 14 greatest percentage increases in the self-sufficiency ratio
- 15 of the State for the preceding fiscal year over the self-
- 16 sufficiency ratio of the State for fiscal year 2007, as com-
- 17 pared with the changes in that ratio for each other State,
- 18 subject to subsection (c).
- 19 "(c) Limitation on Eligibility for Grants.—A
- 20 State shall not be eligible for a grant under this title for
- 21 a fiscal year unless the self-sufficiency ratio of the State
- 22 for the fiscal year is greater than the self-sufficiency ratio
- 23 of the State for fiscal year 2007.
- 24 "(d) Definitions.—In this title:

1	"(1) The term 'self-sufficient family' means ϵ
2	family (including a 1-person family) whose combined
3	income, excluding receipt of means-tested welfare
4	spending (as defined in section 3(11)(A) of the Con-
5	gressional Budget and Impoundment Control Act of
6	1974), exceeds the poverty line (within the meaning
7	of section 673(2) of the Omnibus Budget Reconcili-
8	ation Act of 1981, including any revision required by
9	such section applicable to a family of the size in-
10	volved).
11	"(2) The term 'self-sufficiency ratio' means
12	with respect to a State and a fiscal year—
13	"(A) the number of self-sufficient families
14	residing in the State during the fiscal year that
15	are headed by able-bodied individuals who have
16	not attained 63 years of age; divided by
17	"(B) the total number of families residing
18	in the State during the fiscal year that are
19	headed by able-bodied individuals who have not
20	attained 63 years of age.
21	"(3) The term 'State' means the 50 States and
22	the District of Columbia.
23	"(e) Limitations on Authorization of Appro-
24	PRIATIONS.—For grants under this title, there are author-

- 1 ized to be appropriated to the Secretary \$300,000,000 for
- 2 fiscal year 2016 and each succeeding fiscal year.".

3 TITLE V—PROHIBITION ON

4 FUNDING OF ABORTION

- 5 SEC. 501. PROHIBITION ON FUNDING FOR ABORTIONS.
- 6 No funds authorized or appropriated by Federal law,
- 7 and none of the funds in any trust fund to which funds
- 8 are authorized or appropriated by Federal law, shall be
- 9 expended for any abortion.
- 10 SEC. 502. PROHIBITION ON FUNDING FOR HEALTH BENE-
- 11 FITS PLANS THAT COVER ABORTION.
- None of the funds authorized or appropriated by Fed-
- 13 eral law, and none of the funds in any trust fund to which
- 14 funds are authorized or appropriated by Federal law, shall
- 15 be expended for health benefits coverage that includes cov-
- 16 erage of abortion.
- 17 SEC. 503. PROHIBITION ON TAX BENEFITS RELATING TO
- 18 ABORTION.
- 19 For taxable years beginning after the date of the en-
- 20 actment of this section, no credit shall be allowed under
- 21 the internal revenue laws with respect to amounts paid
- 22 or incurred for an abortion or with respect to amounts
- 23 paid or incurred for a health benefits plan (including pre-
- 24 mium assistance) that includes coverage of abortion.

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1	SEC. 504. CONSTRUCTION RELATING TO SEPARATE COV-
2	ERAGE.
3	Nothing in this title shall be construed as prohibiting
4	any individual, entity, or State or locality from purchasing
5	separate abortion coverage or health benefits coverage
6	that includes abortion so long as such coverage is paid
7	for entirely using only funds not authorized or appro-
8	priated by Federal law and such coverage shall not be pur-
9	chased using matching funds required for a federally sub-
10	sidized program, including a State's or locality's contribu-
11	tion of Medicaid matching funds.
12	SEC. 505. CONSTRUCTION RELATING TO THE USE OF NON-
13	FEDERAL FUNDS FOR HEALTH COVERAGE.
14	Nothing in this title shall be construed as restricting
15	the ability of any non-Federal health benefits coverage
16	provider from offering abortion coverage, or the ability of
17	a State or locality to contract separately with such a pro-
18	vider for such coverage, so long as only funds not author-
19	ized or appropriated by Federal law are used and such
20	coverage shall not be purchased using matching funds re-

21 quired for a federally subsidized program, including a

State's or locality's contribution of Medicaid matching

23 funds.

1	SEC. 506. TREATMENT OF ABORTIONS RELATED TO RAPE,
2	INCEST, OR PRESERVING THE LIFE OF THE
3	MOTHER.
4	The limitations established in this title shall not apply
5	to an abortion—
6	(1) if the pregnancy is the result of an act of
7	rape or incest; or
8	(2) in the case where a woman suffers from a
9	physical disorder, physical injury, or physical illness
10	that would, as certified by a physician, place the
11	woman in danger of death unless an abortion is per-
12	formed, including a life-endangering physical condi-
13	tion caused by or arising from the pregnancy itself.
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