

113TH CONGRESS  
1ST SESSION

# H. R. 416

To condition security assistance and economic assistance to the Government of Egypt in order to advance United States national security interests in Egypt, including encouraging the advancement of political, economic, and religious freedom in Egypt.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 25, 2013

Ms. ROS-LEHTINEN introduced the following bill; which was referred to the Committee on Foreign Affairs

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## A BILL

To condition security assistance and economic assistance to the Government of Egypt in order to advance United States national security interests in Egypt, including encouraging the advancement of political, economic, and religious freedom in Egypt.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Egypt Accountability  
5 and Democracy Promotion Act”.

**1 SEC. 2. DECLARATION OF POLICY.**

2       The policy of the United States shall be to use its  
3 foreign assistance for Egypt, including the “Foreign Mili-  
4 tary Financing” program, to advance United States na-  
5 tional security interests in Egypt, including encouraging  
6 the advancement of political, economic, and religious free-  
7 dom in Egypt.

**8 SEC. 3. LIMITATION ON SECURITY ASSISTANCE TO THE  
9 GOVERNMENT OF EGYPT.**

10     (a) LIMITATION.—Of the amounts available for as-  
11 sistance for Egypt under section 23 of the Arms Export  
12 Control Act (22 U.S.C. 2763; relating to the “Foreign  
13 Military Financing” program)—

14           (1) 10 percent of that amount shall be withheld  
15 from the Government of Egypt unless, not later than  
16 30 days after the enactment of this Act, the Sec-  
17 retary of State has made the certification described  
18 in subsection (c);

19           (2) 50 percent of that amount shall be withheld  
20 from the Government of Egypt if a further period of  
21 30 days has elapsed immediately following the 30-  
22 day period described in paragraph (1) without a cer-  
23 tification described in subsection (c) being in effect;  
24 and

25           (3) 100 percent of that amount shall be with-  
26 held from the Government of Egypt if a further pe-

1       riod of 120 days has elapsed immediately following  
2       the 30-day period described in paragraph (2) with-  
3       out a certification described in subsection (c) being  
4       in effect.

5           (b) REPORT.—If the Secretary of State is unable to  
6       make the certification described in subsection (c) and ap-  
7       plies the withholding of funds described in paragraph (1),  
8       (2), or (3) of subsection (a), as the case may be, the Sec-  
9       retary shall transmit to the appropriate congressional  
10      committees a report that contains the reasons therefor.

11          (c) CERTIFICATION.—A certification described in this  
12      subsection is a certification transmitted by the Secretary  
13      of State to the appropriate congressional committees that  
14      contains a determination of the Secretary that—

15                (A) the Government of Egypt is not directly  
16       or indirectly controlled by or under the influence of  
17       a foreign terrorist organization, its affiliates, or its  
18       supporters; and

19                (B) no member, affiliate, or supporter of a for-  
20       eign terrorist organization serves in a policy-making  
21       position in a ministry, agency, or instrumentality of  
22       the Government of Egypt;

23                (2) the Government of Egypt—

24                   (A) has adopted and fully implemented  
25       legal reforms that protect the political, eco-

1           onomic, and religious freedoms and human  
2           rights of all citizens and residents of Egypt;  
3           and

4               (B) is not acting to restrict the political,  
5           economic, or religious freedoms and human  
6           rights of the citizens and residents of Egypt;

7               (3) the Government of Egypt is fully imple-  
8           menting the Israel-Egypt Peace Treaty; and

9               (4) the Government of Egypt is taking concrete,  
10          verifiable steps to detect and destroy the smuggling  
11          network and tunnels between Egypt and the Gaza  
12          Strip and to crack down on violent extremist groups  
13          and activities in the Sinai Peninsula.

14          (d) RECERTIFICATIONS.—Not later than 90 days  
15          after the date on which the Secretary of State transmits  
16          to the appropriate congressional committees an initial cer-  
17          tification under subsection (c), and every 6 months there-  
18          after—

19               (1) the Secretary shall transmit to the appro-  
20          priate congressional committees a recertification that  
21          the requirements contained in subsection (c) are  
22          continuing to be met; or

23               (2) if the Secretary is unable to make such a  
24          recertification, the Secretary shall apply the with-  
25          holding of funds described in paragraph (1), (2), or

1       (3) of subsection (a), as the case may be, and the  
2       Secretary shall transmit to the appropriate congres-  
3       sional committees a report that contains the reasons  
4       therefor.

5       (e) WAIVER.—The Secretary of State may waive the  
6       limitation in subsection (a)(3) for one or more 90-day pe-  
7       riods with respect to up to 50 percent of the amount re-  
8       quired to be withheld under such subsection if, for each  
9       such 90-day period, the Secretary determines and certifies  
10      to the appropriate congressional committees that it is in  
11      the national security interests of the United States to do  
12      so and transmits to the appropriate congressional commit-  
13      tees a report with detailed reasoning for the determination  
14      and certification.

15       (f) TRANSFER OF CERTAIN INTEREST FOR EGYPT.—  
16      Any interest earned from amounts in an interest bearing  
17      account for Egypt to which funds made available under  
18      section 23 of the Arms Export Control Act (22 U.S.C.  
19      2763; relating to the “Foreign Military Financing” pro-  
20      gram) shall be—

21           (1) transferred to and consolidated with  
22           amounts available for assistance for the Middle East  
23           Partnership Initiative under chapter 4 of part II of  
24           the Foreign Assistance Act of 1961 (22 U.S.C. 2346

1       et seq.; relating to the “Economic Support Fund”);  
2       and

3                   (2) allocated for democracy and governance  
4       programs for Egypt, including direct support for  
5       secular, democratic nongovernmental organizations.

6       (g) REPORT.—Not later than 180 days after the date  
7       of the enactment of this Act, the Secretary of State shall  
8       submit to the appropriate congressional committees a re-  
9       port that includes the following:

10                  (1) A description of the strategic objectives of  
11       the United States regarding the provision of United  
12       States security assistance to the Government of  
13       Egypt.

14                  (2) A description of biennial outlays of United  
15       States security assistance to the Government of  
16       Egypt for the purposes of strategic planning, train-  
17       ing, provision of equipment, and construction of fa-  
18       cilities, including funding streams.

19                  (3) A description of vetting and end-user moni-  
20       toring systems in place by both Egypt and the  
21       United States for defense articles and training pro-  
22       vided by the United States, including human rights  
23       vetting.

24                  (4) A description of actions that the Govern-  
25       ment of Egypt is taking to—

(A) fully implement the Egypt-Israel peace treaty;

13 (D) adopt and implement legal reforms  
14 that protect the religious and democratic free-  
15 doms of all citizens and residents of Egypt.

16                         (5) Recommendations, including with respect to  
17                         required resources and actions, to maximize the ef-  
18                         fectiveness of United States security assistance pro-  
19                         vided to Egypt.

20 (h) GAO REPORT.—Not later than 120 days after  
21 the date of the submission of the report required under  
22 subsection (f), the Comptroller General of the United  
23 States shall submit to the appropriate congressional com-  
24 mittees a report that—

1                             (1) reviews and comments on the report re-  
2                             quired under subsection (f); and

3                             (2) provides recommendations regarding addi-  
4                             tional actions with respect to the provision of United  
5                             States security assistance to Egypt, if necessary.

6                             (i) APPROPRIATE CONGRESSIONAL COMMITTEES DE-  
7     FINED.—In this section, the term “appropriate congres-  
8     sional committees” means—

9                             (1) the Committee on Foreign Affairs of the  
10                             House of Representatives; and

11                             (2) the Committee on Foreign Relations of the  
12                             Senate.

13 **SEC. 4. LIMITATION ON ECONOMIC ASSISTANCE TO EGYPT.**

14                             (a) LIMITATION.—Of the amounts available for as-  
15                             sistance for Egypt under chapter 4 of part II of the For-  
16                             eign Assistance Act of 1961 (22 U.S.C. 2346 et seq.; relat-  
17                             ing to the “Economic Support Fund”), none of that  
18                             amount may be provided for direct or indirect assistance  
19                             to the Government of Egypt unless a certification de-  
20                             scribed in section 3(c) is in effect.

21                             (b) REALLOCATION.—During a period in which a cer-  
22                             tification described in section 3(c) is not in effect, amounts  
23                             that may not be provided for direct or indirect assistance  
24                             to the Government of Egypt pursuant to the limitation  
25                             under subsection (a) shall be reallocated for democracy

1 and governance programs for Egypt, including direct sup-  
2 port for secular, democratic nongovernmental organiza-  
3 tions, as well as programming and support for rule of law  
4 and human rights, good governance, political competition  
5 and consensus-building, and civil society.

6 **SEC. 5. GOVERNMENT OF EGYPT DEFINED.**

7 In this Act, the term “Government of Egypt” means  
8 any person, agent, instrumentality, or official of, is affili-  
9 ated with, or is serving as a representative of the Govern-  
10 ment of Egypt.

