

113TH CONGRESS  
1ST SESSION

# H. R. 3525

To amend the Foreign Assistance Act of 1961 to provide assistance for the treatment of hydrocephalus in children in developing countries, to train surgeons and other medical practitioners in innovative methods to treat and cure hydrocephalus, to fund related research, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 18, 2013

Mr. SMITH of New Jersey introduced the following bill; which was referred to the Committee on Foreign Affairs

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## A BILL

To amend the Foreign Assistance Act of 1961 to provide assistance for the treatment of hydrocephalus in children in developing countries, to train surgeons and other medical practitioners in innovative methods to treat and cure hydrocephalus, to fund related research, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “International Hydro-  
5       cephalus Treatment and Training Act”.

1   **SEC. 2. FINDINGS.**

2       Congress finds the following:

3               (1) Hydrocephalus, also known as “water on  
4               the brain”, is a medical condition in which an abnor-  
5               mal accumulation of cerebrospinal fluid in the ven-  
6               tricles or cavities of the brain causes increased  
7               intracranial pressure inside the skull and progressive  
8               enlargement of the head.

9               (2) If left untreated, hydrocephalus leads to  
10              physical and mental disabilities and eventually  
11              death.

12              (3) Hydrocephalus is an extremely painful con-  
13              dition that most commonly occurs in infants and  
14              young children as a result of a congenital abnor-  
15              mality (anatomic abnormality, aqueductal stenosis,  
16              spina bifida or encephalocele), or post-infectious hy-  
17              drocephalus (PIH) caused by infections acquired  
18              after birth, such as meningitis, that attack the  
19              brain.

20              (4) PIH is the most common cause of hydro-  
21              cephalus globally, accounting for approximately 60  
22              percent of all cases.

23              (5) Three to five out of every 1,000 newborns  
24              in developing countries are either born with hydro-  
25              cephalus or acquire it due to neonatal infections in  
26              the first few months of life.

1                         (6) It is conservatively estimated that more  
2                         than 300,000 children are born with or acquire hy-  
3                         drocephalus in the developing world each year.

4                         (7) Children with hydrocephalus who are not ef-  
5                         fективively treated or who are not treated in the early  
6                         stages of the condition suffer from cognitive defi-  
7                         ciencies or physical disabilities or both.

8                         (8) Families of children who have hydro-  
9                         cephalus in developing countries rarely know that it  
10                         is a treatable condition, where to go for treatment,  
11                         or how to care for a child suffering from the condi-  
12                         tion.

13                         (9) Many children with hydrocephalus in devel-  
14                         oping countries are abandoned, ostracized, or abused  
15                         due to their appearance and physical and mental  
16                         disabilities.

17                         (10) Hydrocephalus can be treated, and ad-  
18                         vances in innovative medical procedures such as  
19                         ETV/CPC have the potential to save thousands of  
20                         lives annually and prevent or mitigate physical and  
21                         mental disabilities in thousands of children in devel-  
22                         oping countries.

23                         (11) The current standard treatment for hydro-  
24                         cephalus is the VP shunt which often requires up to  
25                         5 surgical revisions before a child reaches adulthood

1 to remedy blockages in the shunt and to account for  
2 the child's growth. Blockages can be expected during  
3 the life of the patient and can lead to death, particu-  
4 larly in developing countries where access to the req-  
5 uisite medical expertise often is not available.

6 (12) Due to the need for multiple replacements  
7 of a VP shunt, this treatment is expensive and cre-  
8 ates an increased burden on fragile health systems,  
9 patients, and families.

10 (13) ETV/CPC is a shunt-less surgery for hy-  
11 drocephalus that does not require a VP shunt and  
12 has been shown to be appropriate in at least two-  
13 thirds of the cases of infants with hydrocephalus. Of  
14 those cases, ETV/CPC is 93 percent effective in  
15 eliminating hydrocephalus.

16 (14) Few hospitals with the expertise and ca-  
17 pacity to treat hydrocephalus exist in developing  
18 countries, and the demand for treatment far exceeds  
19 the capacity of health systems in those countries.

20 (15) Neurosurgical care for hydrocephalus in  
21 developing countries is widely unavailable due to a  
22 lack of trained neurosurgeons. In East Africa, there  
23 is only 1 neurosurgeon per 10,000,000 people. In  
24 many developing countries there are no trained neu-  
25 rosurgeons.

(16) Hundreds of thousands of cases of hydrocephalus in children in developing countries could be successfully treated if adequate resources are devoted to training surgeons in new techniques, such as ETV/CPC, and many future cases could be prevented if adequate resources are devoted to research means to mitigate the preventable causes of hydrocephalus.

(17) Adoption of innovative new techniques to treat hydrocephalus, such as ETV/CPC, are more cost effective in the long term than current treatment methods since only one surgery is required in most cases, thus limiting the impact on overburdened health systems in developing countries.

15 SEC. 3. ASSISTANCE TO TREAT HYDROCEPHALUS AND  
16 TRAIN SURGEONS.

17 Chapter 1 of part I of the Foreign Assistance Act  
18 of 1961 (22 U.S.C. 2151 et. seq.) is amended—

1   **“SEC. 137. ASSISTANCE TO TREAT HYDROCEPHALUS AND**  
2                   **TRAIN SURGEONS.**

3       “(a) PURPOSES.—The purposes of assistance authorized by this section are—

5               “(1) to ensure that life-saving treatment of hydrocephalus is an important priority of United States bilateral foreign assistance, including through promotion of innovative treatments and training of medical practitioners from the developing world in the latest treatment protocols and best practices for the treatment of hydrocephalus, including—

12               “(A) surgery and post-surgery care in developing countries;

14               “(B) the creation of a comprehensive hydrocephalus training program based in the developing world for surgeons and key members of their medical team; and

18               “(C) the training of medical practitioners based in the developing world in ETV/CPC and other appropriate treatment protocols; and

21               “(2) to promote research to reduce the incidence of PIH epidemiology, pathophysiology, and disease burden, and to improve treatment of hydrocephalus.

25       “(b) AUTHORIZATION.—To carry out the purposes of subsection (a), the President is authorized to provide as-

1 instance to support a network of trained medical practi-  
2 tioners to treat hydrocephalus in children at pediatric hos-  
3 pitals and hydrocephalus treatment centers in developing  
4 countries with a high incidence of hydrocephalus.

5       “(c) ACTIVITIES SUPPORTED.—

6           “(1) COMPREHENSIVE PROGRAM.—

7                  “(A) IN GENERAL.—Assistance provided  
8                  under subsection (b) shall, to the maximum ex-  
9                  tent practicable, be used to establish a com-  
10                 prehensive program to administer global hydro-  
11                 cephalus treatment and training activities uti-  
12                 lizing a network of pediatric hospitals capable  
13                 of performing endoscopic surgery in developing  
14                 countries.

15                  “(B) ADMINISTRATION.—The program de-  
16                 scribed in subparagraph (A) shall be adminis-  
17                 tered by healthcare executives and neuro-  
18                 surgeons with expertise in the treatment of hy-  
19                 drocephalus.

20                  “(C) RESPONSIBILITIES.—The responsibil-  
21                 ties of the administrators described in subpara-  
22                 graph (B) shall include—

23                      “(i) developing an appropriate edu-  
24                 cation and training curriculum;

1                         “(ii) establishing quality control  
2                         standards;  
3                         “(iii) instituting safety guidelines and  
4                         standards; and  
5                         “(iv) developing monitoring and eval-  
6                         uation protocols.

7                 “(2) TRAINING HOSPITAL.—

8                 “(A) IN GENERAL.—Assistance provided  
9                         under subsection (b) shall, to the maximum ex-  
10                         tent practicable, be used to establish a surgeon  
11                         training program within a pediatric hospital  
12                         based in a developing country with a high inci-  
13                         dence of hydrocephalus with the goal of training  
14                         four surgeons annually and a total of 20 sur-  
15                         geons over a 5-year period to treat hydro-  
16                         cephalus utilizing the ETV/CPC technique.

17                 “(B) TIMELINE.—To the maximum extent  
18                         practicable, the surgeon training program de-  
19                         scribed in subparagraph (A) should be oper-  
20                         ational no later than 1 year after the date of  
21                         enactment of this Act.

22                 “(C) TRAINING ADMISSIONS CRITERIA.—  
23                         Candidates for the surgeon training program  
24                         established under subparagraph (A) shall—

1                     “(i) have a demonstrated commitment  
2                     to providing medical assistance in the de-  
3                     veloping world; and

4                     “(ii) certify that the candidate intends  
5                     to remain and practice medicine in the de-  
6                     veloping world following completion of the  
7                     program.

8                 “(D) TRAINING PROGRAM METHOD-  
9                 OLOGY.—The surgeon training program estab-  
10                 lished under subparagraph (A) shall—

11                 “(i) be conducted by a neurosurgeon  
12                 with a minimum of 3 years of full-time op-  
13                 erating experience in the developing world;

14                 “(ii) be a hands-on operating room ex-  
15                 perience in the developing world;

16                 “(iii) utilize a hydrocephalus treat-  
17                 ment protocol with an emphasis on ETV/  
18                 CPC as the preferred treatment when  
19                 medically appropriate; and

20                 “(iv) require that each trainee com-  
21                 plete a minimum of 50 ETV/CPC or ETV  
22                 procedures and at least 25 VP shunt pro-  
23                 cedures.

24                 “(3) TREATMENT CENTERS.—

1                 “(A) IN GENERAL.—Assistance provided  
2                 under subsection (b) shall, to the maximum ex-  
3                 tent practicable, be used to establish at least 20  
4                 hydrocephalus treatment centers located at pub-  
5                 lic and private hospital in developing countries  
6                 with a high incidence of hydrocephalus, which  
7                 shall include treatment costs, endoscopy equip-  
8                 ment and medical supplies necessary to provide  
9                 ETV/CPC procedures to treat hydrocephalus.

10                 “(B) STAFFING.—The treatment centers  
11                 described in subparagraph (A) shall be staffed  
12                 by—

13                         “(i) one or more surgeons who have  
14                 successfully completed the surgeon training  
15                 program provided pursuant to paragraph  
16                 (2); and

17                         “(ii) a patient care administrator.

18                 “(C) TREATMENT.—The treatment centers  
19                 described in subparagraph (A) shall—

20                         “(i) provide surgery to treat hydro-  
21                 cephalus in children;

22                         “(ii) perform at least 50 hydro-  
23                 cephalus surgeries annually including a  
24                 minimum of 25 ETV or ETV/CPC sur-  
25                 geries; and

1                     “(iii) provide post-surgery care and  
2                     support for the children treated in accord-  
3                     ance with clause (i).

4                 “(4) MEDICAL RECORDS AND DATA.—Assist-  
5                     ance provided under subsection (b) shall, to the  
6                     maximum extent practicable, include the mainte-  
7                     nance of medical records which track patient care  
8                     activities and information about the causes and inci-  
9                     dence rates of PIH.

10                 “(d) DEFINITIONS.—In this section:

11                 “(1) CPC.—The term ‘CPC’ means choroid  
12                     plexus cauterization, a surgical procedure to reduce  
13                     the production of cerebrospinal fluid in the brain.

14                 “(2) ETV.—The term ‘ETV’ means endoscopic  
15                     third ventriculostomy, a shunt-less surgical proce-  
16                     dure in which an opening is created in the floor of  
17                     the third ventricle of the brain allowing cerebro-  
18                     spinal fluid to bypass any obstruction and flow di-  
19                     rectly to the basal cisterns.

20                 “(3) ETV/CPC.—The term ‘ETV/CPC’ means  
21                     the shunt-less surgical method for treating hydro-  
22                     cephalus through the combination of ETV and CPC  
23                     surgical procedures.

24                 “(4) HYDROCEPHALUS.—The term ‘hydro-  
25                     cephalus’ means a medical condition in which an ab-

1       normal accumulation of cerebrospinal fluid in the  
2       ventricles or cavities of the brain causes increased  
3       intracranial pressure inside the skull and progressive  
4       enlargement of the head.

5           “(5) MEDICAL PRACTITIONERS.—The term  
6       ‘medical practitioners’ means physicians, nurses and  
7       other clinicians.

8           “(6) PIH.—The term ‘PIH’ means post-infec-  
9       tious or acquired hydrocephalus which is the onset  
10       of hydrocephalus after birth due to the affects of an  
11       infection, such as meningitis, that has attacked the  
12       brain.

13          “(7) VP SHUNT.—The term ‘VP shunt’ means  
14       a ventriculoperitonea shunt which is a plastic tube  
15       that is regulated by a valve and surgically placed in  
16       a brain ventricle that allows the cerebrospinal fluid  
17       to flow out of the brain through the tube and into  
18       the patient’s abdomen.

19          “(e) AUTHORIZATION OF APPROPRIATIONS.—Of the  
20       amounts made available to carry out this chapter for child  
21       survival and maternal health programs, there are author-  
22       ized to be appropriated to the President such sums as may  
23       be necessary for each of the fiscal years 2014 through  
24       2018 to carry out this section.”.

