

113TH CONGRESS
1ST SESSION

H. R. 2376

To implement a demonstration project under titles XVIII and XIX of the Social Security Act to examine the costs and benefits of providing payments for comprehensive coordinated health care services provided by purpose-built, continuing care retirement communities to Medicare beneficiaries.

IN THE HOUSE OF REPRESENTATIVES

JUNE 14, 2013

Mr. FITZPATRICK introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To implement a demonstration project under titles XVIII and XIX of the Social Security Act to examine the costs and benefits of providing payments for comprehensive coordinated health care services provided by purpose-built, continuing care retirement communities to Medicare beneficiaries.

1 *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Medicare Residential
3 Care Coordination Act of 2013”.

4 SEC. 2. MEDICARE AND MEDICAID RESIDENTIAL CARE CO-

5 ORDINATION DEMONSTRATION PROJECT.

6 (a) ESTABLISHMENT AND IMPLEMENTATION.—

24 (B) not later than 4 years after the date
25 of entering into such agreements, first provide

1 for implementation of the project through such
2 CCRCs.

3 (b) BUDGET NEUTRALITY.—With respect to the pe-
4 riod of the demonstration project under this section, the
5 aggregate expenditures under titles XVIII and XIX of the
6 Social Security Act for such period shall not exceed the
7 aggregate expenditures that would have been expended
8 under such titles if the demonstration project had not been
9 implemented.

10 (c) STATE ELECTION REQUIRED.—

11 (1) IN GENERAL.—The Secretary may only im-
12 plement the demonstration project in a State that
13 elects to participate in the demonstration project.

14 (2) BENEFITS AND PAYMENTS.—A State that
15 elects to participate in the demonstration project
16 shall provide medical assistance through title XIX of
17 the Social Security Act for each eligible CCRC resi-
18 dent who is eligible for medical assistance under the
19 State plan under such title (including such residents
20 who are made eligible under subsection
21 (d)(3)(B)(iii)) and who is enrolled in a residential
22 care coordination program in a manner that is con-
23 sistent with the requirements of this section, includ-
24 ing making the payments under subsection (e).

1 (3) LIMITATION.—A State may establish a nu-
2 merical limit on—

3 (A) the number of eligible CCRC residents
4 who may be enrolled in residential care coordi-
5 nation programs in the State; and

6 (B) the number of eligible CCRCs that
7 may operate residential care coordination pro-
8 grams in the State.

9 (d) RESIDENTIAL CARE COORDINATION PROGRAM
10 (RCCP); ELIGIBLE CONTINUE CARE RETIREMENT COM-
11 MUNITY (CCRC); ELIGIBLE CCRC RESIDENTS; COM-
12 PREHENSIVE COORDINATED HEALTH CARE SERVICES
13 DEFINED.—

14 (1) RESIDENTIAL CARE COORDINATION PRO-
15 GRAM; RCCP.—For purposes of this section, the
16 terms “residential care coordination program” and
17 “RCCP” mean a program that—

18 (A) is operated within one or more eligible
19 continuing care retirement communities (as de-
20 fined in paragraph (2));

21 (B) is designed with a capacity of serving
22 at least 1,000, but not more than 1,500, eligible
23 CCRC residents (as defined in paragraph (3))
24 at any one time; and

(C) provides comprehensive coordinated health care services (as defined in paragraph (4)) to participating CCRC residents enrolled in the program in accordance with the program agreement under subsection (f) and the requirements of this section.

16 (B) provides onsite—

(C) has entered into a program agreement with the Secretary and the State with respect

1 to its operation of the residential care coordina-
2 tion program and such agreement is consistent
3 with the requirements of this section.

4 (3) ELIGIBLE CCRC RESIDENT; PARTICIPATING
5 CCRC RESIDENT.—

6 (A) IN GENERAL.—For purposes of this
7 section:

8 (i) ELIGIBLE CCRC RESIDENT.—The
9 term “eligible CCRC resident” means an
10 individual who—

11 (I) is entitled to, or enrolled for,
12 benefits under part A of title XVIII of
13 the Social Security Act, and enrolled
14 for benefits under part B of such title;
15 and

16 (II) resides in an eligible CCRC.

17 (ii) PARTICIPATING CCRC RESI-
18 DENT.—The term “participating CCRC
19 resident” means, with respect to a resident
20 care coordination program, an eligible
21 CCRC resident who is enrolled in that pro-
22 gram.

23 (B) PARTICIPATION BY DUAL-ELIGIBLE IN-
24 DIVIDUALS; EXPANDED ELIGIBILITY.—

(i) IN GENERAL.—An eligible CCRC resident may be, but is not required to be, a dual-eligible individual.

(ii) DUAL-ELIGIBLE INDIVIDUAL DEFINED.—In this section, the term “dual-eligible individual” means any individual who is—

(II) is described in clause (iii).

(iii) QUALIFICATION OF PARTICIPATING CCRC RESIDENTS FOR MEDICAID BENEFITS.—An individual who is a participating CCRC resident, regardless of the level of care, who meets income and resource eligibility criteria established under the State Medicaid plan for an individual to obtain coverage for nursing facility services on the basis of the individual's requirement for the level of care for such services, shall be treated as a dual-eligible individual under this section and under title XIX of the Social Security Act so long

1 as the individual remains a participating
2 CCRC resident.

3 (C) ENROLLMENT AND DISENROLLMENT
4 RULES.—

5 (i) DEEMED ENROLLMENT AT TIME
6 OF INITIAL RESIDENCY.—An individual
7 who is described in subclause (I) of sub-
8 paragraph (A)(i) is deemed, at the time of
9 becoming a resident in an eligible CCRC,
10 to have voluntarily consented to enroll in
11 the RCCP operated by that CCRC for pur-
12 poses of subparagraph (A)(ii).

13 (ii) DISENROLLMENT PROCESS.—The
14 demonstration project shall provide a
15 method for the disenrollment from the
16 project of participating CCRC residents,
17 which method shall take into account the
18 unique circumstances of residents who are
19 required to leave the CCRC and shall per-
20 mit disenrollment at least in the same cir-
21 cumstances as would permit an individual
22 to disenroll from a Medicare Advantage
23 plan under part C of title XVIII of the So-
24 cial Security Act for cause.

(D) RELATION TO MEDICARE ADVANTAGE
AND PRESCRIPTION DRUG PROGRAM.—

(i) for purposes of payment of premiums under parts B, C, and D of title XVIII of the Social Security Act, the individual shall be treated as if the individual were enrolled under an MA-PD plan with

1 a premium equal to an amount specified in
2 the program agreement; and

3 (ii) the individual shall be eligible for
4 assistance with respect to such premiums
5 under part D and Medicare cost-sharing in
6 the same manner and in the equivalent
7 amounts as if the individual had not been
8 enrolled as a participating CCRC resident.

9 (4) COMPREHENSIVE COORDINATED HEALTH
10 CARE SERVICES DEFINED.—For purposes of this
11 section, the term “comprehensive coordinated health
12 care services”, with respect to an eligible CCRC resi-
13 dent—

14 (A) means all items and services that are
15 otherwise payable under title XVIII of the So-
16 cial Security Act, including the minimum pre-
17 scription drug coverage required under a pre-
18 scription drug plan under part D of such title;

19 (B) includes in the case of a dual eligible
20 individual all items and services that are other-
21 wise payable under the State plan under title
22 XIX of such Act of the State in which the resi-
23 dent resides; and

24 (C) also includes—

10 (iii) other health care items and serv-
11 ices to manage chronic conditions, treat
12 subacute conditions, and provide preventive
13 care.

14 (e) PAYMENT UNDER MEDICARE AND MEDICAID.—

15 (1) IN GENERAL.—In the case of an individual
16 who is a participating CCRC resident who is en-
17 rolled in a residential care coordination program op-
18 erated by an eligible CCRC—

1 provide such individual with comprehensive co-
2 ordinated health care services; and

3 (B) the eligible CCRC shall receive
4 capitated payments for the provision of such
5 services (from the Secretary for benefits under
6 title XVIII and from the State for benefits
7 under such State plan or waiver), in accordance
8 with this section.

9 (2) PAYMENT METHODOLOGY.—

10 (A) PAYMENT UNDER MEDICARE.—

11 (i) PAYMENT ON MONTHLY BASIS.—
12 With respect to each eligible CCRC, the
13 Secretary shall make prospective monthly
14 payments of a capitated amount, based on
15 the rate established under clause (ii), for
16 each participating CCRC resident enrolled
17 in the residential care coordination pro-
18 gram operated by such CCRC in the same
19 manner and from the same sources as pay-
20 ments are made to a Medicare Advantage
21 organization under section 1853 of the So-
22 cial Security Act. Such payments shall be
23 subject to adjustment in the manner de-
24 scribed in paragraphs (2) and (3) of sec-
25 tion 1853(a).

(I) IN GENERAL.—The Secretary shall establish a risk-adjusted capitated payment rate under title XVIII of the Social Security Act for comprehensive coordinated health care services provided to eligible CCRC residents through a residential care coordination program operated by an eligible CCRC. The payment rate shall be 90 percent of the adjusted average per capita cost described in section 1853(c)(1)(D)(i) of such Act (42 U.S.C. 1395w–23(c)(1)(D)(i)), plus an amount equivalent to 90 percent of the amount that would have been paid to a prescription drug plan the standardized bid amount of which (as defined in 1860D–13(a)(5) of such Act) was equal to the adjusted national average monthly bid amount (as defined in section 1860D–13(a)(1)(B)(iii) of such Act) and taking into account

1 low-income subsidies paid under sec-
2 tion 1860D–14.

3 (II) PROGRAM AGREEMENT.—

4 The mechanism for establishing the
5 capitated amount under this subpara-
6 graph for a specific eligible CCRC
7 shall be specified in the program
8 agreement.

9 (B) PAYMENT UNDER MEDICAID.—

10 (i) PAYMENT ON A MONTHLY BASIS.—
11 With respect to an eligible CCRC oper-
12 ating an RCCP, the State shall make pro-
13 spective monthly payments of the capitated
14 amount determined under and specified in
15 the program agreement for each eligible
16 CCRC resident of such community who is
17 a dual-eligible individual.

18 (ii) RELATIONSHIP TO MEDICARE PAY-
19 MENTS.—The payment made under this
20 subparagraph shall be in addition to any
21 payment made under subparagraph (A) to
22 an eligible CCRC for eligible CCRC resi-
23 dents who are dual-eligible individuals.

24 (iii) PROGRAM AGREEMENT.—The
25 capitated amount under this subparagraph

1 for a specific eligible CCRC shall be speci-
2 fied in the program agreement.

3 (iv) PAYMENTS TO THE STATE.—The
4 Secretary shall treat the payments made
5 under clause (i) as medical assistance
6 under title XIX of the Social Security Act
7 for purposes of making payments to the
8 State under section 1903 of such Act (42
9 U.S.C. 1396b).

10 (v) PAYMENTS TO REFLECT SPEND
11 DOWN AMOUNTS AND PERSONAL NEEDS
12 ALLOWANCES.—The payments under this
13 subparagraph shall be made in a manner
14 that takes into account the financial con-
15 tributions required of dual-eligible individ-
16 uals and the personal needs allowance es-
17 tablished under the State plan. Such per-
18 sonal needs allowances may vary depending
19 upon the level of care required by such an
20 individual.

21 (3) TREATMENT OF SERVICES FURNISHED BY
22 NONCONTRACT PHYSICIANS AND OTHER ENTITIES.—

23 (A) APPLICATION OF MEDICARE ADVAN-
24 TAGE REQUIREMENTS.—Section 1852(k)(1) of
25 the Social Security Act (42 U.S.C. 1395w-

1 22(k)(1)) (relating to limitations on balance
2 billing against Medicare Advantage organiza-
3 tions for noncontract physicians and other enti-
4 ties with respect to services covered under title
5 XVIII of such Act) shall apply to eligible
6 CCRCs, eligible CCRC residents enrolled in a
7 residential care coordination program, and phy-
8 sicians and other entities that do not have a
9 contract or other agreement establishing pay-
10 ment amounts for services furnished to such a
11 resident in the same manner as such section ap-
12 plies to Medicare Advantage organizations, indi-
13 viduals enrolled with such organizations, and
14 physicians and other entities referred to in such
15 section.

16 (B) APPLICATION OF BALANCED BILLING
17 LIMITATIONS.—Section 1866(a)(1)(O) shall
18 apply to services that are covered under title
19 XVIII of the Social Security Act and are fur-
20 nished to any eligible CCRC residents enrolled
21 in a residential care coordination program in
22 the same manner that such section applies to
23 services furnished to an individual enrolled with
24 a PACE provider under section 1894 or 1934
25 of such Act.

1 (f) PROGRAM AGREEMENT.—

2 (1) REQUIREMENT.—The Secretary, in close co-
3 operation with the single State agency that admin-
4 isters or supervises the administration of the State
5 plan under title XIX of the Social Security Act (42
6 U.S.C. 1396 et seq.) (in this section referred to as
7 the “State Medicaid agency”), shall establish proce-
8 dures for entering into, extending, and terminating
9 program agreements (each in this section referred to
10 as a “program agreement”) for the operation of resi-
11 dential care coordination programs by eligible
12 CCRCs.

13 (2) AGREEMENT REQUIRED FOR PAYMENT.—In
14 order to receive payment under subsection (e), each
15 eligible CCRC operating a residential care coordina-
16 tion program shall enter into a program agreement
17 with the Secretary and the State, which shall con-
18 tain such terms and conditions as the parties may
19 agree to, so long as such terms and conditions are
20 consistent with this section.

21 (3) DURATION.—

22 (A) IN GENERAL.—A program agreement
23 under this section shall be effective for a con-
24 tract year, beginning consistent with subsection
25 (a)(2)(B) not later than the fourth calendar

1 year to begin after the establishment of the
2 demonstration project, and shall be extended
3 for additional contract years in the absence of
4 notice by a party to terminate.

5 (B) TERMINATION.—

6 (i) END OF DEMONSTRATION
7 PROJECT.—The Secretary and the State
8 Medicaid agency shall terminate the pro-
9 gram agreement at the termination of the
10 demonstration project under subsection (i).

11 (ii) NOTICE OF PROVIDER TERMI-
12 NATION.—The eligible CCRC may termi-
13 nate the agreement after appropriate no-
14 tice to the Secretary, the State Medicaid
15 agency, and eligible CCRC residents.

16 (iii) TERMINATION FOR CAUSE.—The
17 Secretary and the State Medicaid agency
18 may terminate the program agreement at
19 any time for cause (as provided under the
20 agreement). Reasons for terminating an
21 agreement under this clause include that
22 the Secretary or State administering agen-
23 cy determines that—

24 (I) there are significant defi-
25 ciencies in the quality of care provided

1 to eligible CCRC residents enrolled in
2 the program or the eligible CCRC has
3 failed to comply substantially with the
4 requirements of this section; and

5 (II) the entity has failed to de-
6 velop and successfully initiate, within
7 30 days of the date of the receipt of
8 written notice of such a determina-
9 tion, a plan to correct the deficiencies,
10 or has failed to continue implementa-
11 tion of such a plan.

12 (iv) RIGHT TO REMAIN.—Nothing in
13 this paragraph shall be construed, in the
14 case that a program agreement is termi-
15 nated—

16 (I) for a previously participating
17 CCRC resident continuing, as affect-
18 ing the individual's right to continue
19 to reside in the CCRC and to receive
20 traditional CCRC care and services in
21 accordance with the contract between
22 the CCRC resident and the CCRC;
23 and

24 (II) as relieving the State from
25 continuing to provide medical assist-

5 (4) SCOPE OF BENEFITS.—

(A) IN GENERAL.—Under the agreement under paragraph (2), the eligible CCRC shall—

(iii) provide services to such residents onsite at the eligible CCRC through a multidisciplinary team that is led by a primary care physician and includes care coordinators, case managers, and nurses;

(iv) has a ratio of accessible physicians to eligible CCRC residents that the Secretary determines is adequate; and

4 (v) specify the covered items and serv-
5 ices that will not be provided directly by
6 the eligible CCRC and—

(II) provides, on an as needed basis for those residents who cannot transport themselves, for necessary transportation services to the providers of such items and services, if such items and services are provided outside of the eligible CCRC.

1 (5) QUALITY CONTROL.—

2 (A) IN GENERAL.—Under the program
3 agreement, the eligible CCRC shall—

4 (i) collect data;

5 (ii) maintain, and afford the Secretary
6 and the State Medicaid agency access to,
7 the records relating to the program, in-
8 cluding pertinent financial, medical, and
9 personnel records; and10 (iii) submit to the Secretary and the
11 State Medicaid agency such reports as the
12 Secretary finds (in consultation with State
13 Medicaid agencies) necessary to monitor
14 the operation, cost, and effectiveness of the
15 demonstration project, including data rel-
16 evant to the measurements established by
17 the Secretary under subparagraph (B), to
18 permit the Secretary and the State to
19 evaluate such demonstration project.

20 (B) QUALITY AND OUTCOME MEASURES.—

21 The Secretary shall establish clinical and other
22 outcome measurements to assess the efficacy of
23 the demonstration project in—

24 (i) improving—

(I) the health status and outcomes of participating CCRC residents enrolled in residential care coordination programs under this demonstration project, compared to Medicare beneficiaries (including traditional dual-eligible individuals described in subsection (d)(3)(B)(ii)(I)) who are not enrolled in such programs; and

(II) the quality of health care provided to such participating CCRC residents; and

(6) PATIENT SAFEGUARDS.—The agreement under paragraph (2) shall provide for written safeguards of the rights of participating CCRC residents enrolled in a residential care coordination program (including a patient bill of rights and procedures for grievances and appeals). Such safeguards shall be

1 similar to the safeguards required under the section
2 1894(b)(2)(B) of the Social Security Act (42 U.S.C.
3 1395eee(b)(2)(B)) with respect to the PACE pro-
4 gram.

5 (7) TRANSITION.—If a participating CCRC
6 resident who is enrolled in a residential care coordi-
7 nation program is disenrolled from such program,
8 the eligible CCRC shall provide assistance to the in-
9 dividual in obtaining necessary care through appro-
10 priate referrals and making the individual's medical
11 records available to new providers.

12 (8) RULE OF CONSTRUCTION.—Nothing in this
13 subsection shall be construed as preventing the eligi-
14 ble CCRC from assessing typical and appropriate
15 fees to eligible CCRC residents.

16 (g) SECRETARY'S OVERSIGHT; ENFORCEMENT AU-
17 THORITY.—

18 (1) OVERSIGHT.—

19 (A) IN GENERAL.—During the duration of
20 the demonstration project, with respect to an el-
21 igible CCRC operating a residential care coordi-
22 nation program under a program agreement
23 under subsection (f), the Secretary (acting in
24 cooperation with the State Medicaid agency)
25 shall conduct a comprehensive annual review of

the operation of the eligible CCRC in order to ensure compliance with the requirements of this section. Such review shall include—

- (i) an onsite visit to the eligible CCRC;
 - (ii) a comprehensive assessment of the community's fiscal soundness;
 - (iii) a comprehensive assessment of the eligible CCRC's capacity to provide all comprehensive coordinated health care services to participating CCRC residents;
 - (iv) detailed analysis of the community's substantial compliance with the requirements of this section; and
 - (v) any other elements that the Secretary or the State Medicaid agency considers necessary or appropriate.

(B) DISCLOSURE.—The results of reviews under this paragraph shall be reported promptly to the eligible CCRC, along with any recommendations for changes to the community's program, and shall be made available to the public through a public Web site of the Department of Health and Human Services.

25 (2) SANCTIONS.—

10 (i) Condition the continuation of the
11 program agreement upon timely execution
12 of a corrective action plan.

1 1857(g)(2) of the Social Security Act (42
2 U.S.C. 1395w–27(g)(2)) or section
3 1903(m)(5)(B) of such Act (42 U.S.C.
4 1396b(m)(5)(B)) in the case of violations by
5 the community of the type described in section
6 1857(g)(1) or 1903(m)(5)(A) of such Act, re-
7 spectively (in relation to agreements, enrollees,
8 and requirements under this section).

9 (C) PROCEDURES FOR TERMINATION OR
10 IMPOSITION OF SANCTIONS.—The provisions of
11 section 1857(h) of the Social Security Act (42
12 U.S.C. 1395w–27(h)) shall apply, by regulation,
13 to termination and sanctions respecting a pro-
14 gram agreement and an eligible CCRC oper-
15 ating a residential care coordination program
16 under a program agreement under this sub-
17 section in the same manner as they apply to a
18 termination and sanctions with respect to a
19 contract and a Medicare Advantage organiza-
20 tion under part C of title XVIII of such Act.

21 (h) WAIVER.—Notwithstanding section 1115(a) of
22 the Social Security Act (42 U.S.C. 1315(a)), the Secretary
23 may waive such provisions of titles XI, XVIII, and XIX
24 of that Act as may be necessary to—

(1) accomplish the goals of the demonstration project under this section; and

(2) maximize the quality of life of eligible CCRC beneficiaries, as determined using the measures established under subsection (f)(5)(B).

6 (i) DURATION OF 10 YEARS.—

(2) EXTENSION.—The Secretary, acting through the Center for Medicare and Medicaid Innovation, may extend the use of capitated payments for eligible CCRCs for residential care coordination programs under this section if, by the termination date that would otherwise apply under paragraph (1), the Secretary has demonstrated that the demonstration project has improved the coordination, quality, and efficiency of health care services furnished to Medicare beneficiaries.

22 (j) STUDY AND REPORT TO CONGRESS.—

1 section (a)(2)(B), the Secretary shall submit to Con-
2 gress a report that contains the following:

3 (A) An interim evaluation of the costs and
4 benefits of providing comprehensive coordinated
5 health care services to Medicare beneficiaries
6 (including dual-eligible individuals) through res-
7 idential care coordination programs, including
8 the costs and benefits of using payments under
9 title XIX of the Social Security Act to provide
10 continuity of care by permitting certain individ-
11 uals to continue to participate in such programs
12 after qualifying for enrollment in the Medicaid
13 program under this section due to reduced in-
14 come and assets.

15 (B) An analysis of the appropriateness of
16 implementing a new payment methodology
17 under titles XVIII and XIX of the Social Secu-
18 rity Act for such services in the future.

19 (2) FINAL EVALUATION AND REPORT.—Not
20 later than 10 years after the date on which the dem-
21 onstration project is first so implemented, the Sec-
22 retary shall submit to Congress a report that con-
23 tains a final evaluation of the impact of the dem-
24 onstration project.

