

113TH CONGRESS  
1ST SESSION

# H. R. 2195

To support Promise Neighborhoods.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 23, 2013

Mr. PAYNE (for himself, Ms. CLARKE, Mr. DANNY K. DAVIS of Illinois, Mr. FATTAH, Ms. FUDGE, Mr. GRIJALVA, Mr. HINOJOSA, Mr. HONDA, Ms. LEE of California, Mr. McGOVERN, Mr. POLIS, Mr. HORSFORD, Mr. RANGEL, Ms. WILSON of Florida, Ms. NORTON, Mr. ELLISON, Mr. AL GREEN of Texas, Ms. JACKSON LEE, Mr. THOMPSON of Mississippi, Mr. BISHOP of Georgia, Ms. BASS, Mr. SCOTT of Virginia, Ms. WASSERMAN SCHULTZ, Mr. CARSON of Indiana, Mr. CLAY, Mr. MEEKS, Mr. BUTTERFIELD, and Mr. HIGGINS) introduced the following bill; which was referred to the Committee on Education and the Workforce

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# A BILL

To support Promise Neighborhoods.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Promise Neighbor-  
5       hoods Act of 2013”.

**6 SEC. 2. FINDINGS.**

7       Congress finds the following:

1                   (1) Between 2007 and 2009, the number of  
2 children in the United States living in poverty in-  
3 creased by 2,200,000, to 15,500,000 children.

4                   (2) According to the National Center for Chil-  
5 dren in Poverty, the number of poor children under  
6 age 6 increased by 24 percent between 2000 and  
7 2007. The Center also found that, in Iowa, 20 per-  
8 cent of children under age 6 live in poor families.

9                   (3) According to the Organisation for Economic  
10 Co-operation and Development (OECD), in 2008,  
11 the United States had a child poverty rate of 20.6  
12 percent, making the United States the OECD nation  
13 with the fourth worst level of child poverty. Of the  
14 4 most developed countries in the world, the United  
15 States has the highest rate of child poverty.

16                  (4) According to the National Center for Chil-  
17 dren in Poverty, at age 4, children who live below  
18 the poverty line are 18 months below normal learn-  
19 ing and achievement for their age group, and by age  
20 10 that gap is still present. For children living in  
21 the poorest families, the gap is even larger.

22                  (5) Children from low-income families are more  
23 likely to have low levels of school engagement, to be  
24 chronically absent from school, to have emotional

1 and behavioral problems, and to live in stressful  
2 home environments.

3 (6) By age 3, children in low-income homes will  
4 have heard one-third as many words as children in  
5 middle-income and high-income homes.

6 (7) Studies show that children who attend high-  
7 quality early childhood education programs are less  
8 likely to repeat grades, less likely to be assigned to  
9 special education, and more likely to perform better  
10 on standardized tests, experience reduced rates of  
11 teenage pregnancy, and graduate from high school.  
12 Additionally, such children are less likely to engage  
13 in criminal behavior and more likely to obtain em-  
14 ployment at higher wages. Economically disadvan-  
15 taged children gain even larger benefits from such  
16 high-quality programs.

17 (8) Compared with children in kindergarten  
18 from low-income families, children in kindergarten  
19 from high-income families live in homes with 3 times  
20 the number of books and such children are 4 times  
21 as likely to have a computer at home. Children from  
22 high-income families also watch far less television  
23 and are more likely to visit museums or libraries.

24 (9) By the time children from low-income fami-  
25 lies enter kindergarten, they are already 3 months

1 behind the national average in reading and mathematics skills, a gap that persists through high  
2 school.  
3

4 (10) A child from a middle-income family typi-  
5 cally enters first grade with about 1,000 hours of  
6 one-on-one picture book reading time with parents,  
7 other relatives, or teachers, but a child from a low-  
8 income family averages less than 100 hours of such  
9 reading time.

10 (11) The percentage of households with chil-  
11 dren reporting food insecurity (limited or uncertain  
12 access to nutritious, safe foods) increased by 25 per-  
13 cent between 2007 and 2008. Poor nutrition is  
14 linked to behavioral problems, lower educational per-  
15 formance, and delayed socio-emotional development.

16 (12) Twenty-nine percent of high-achieving 8th  
17 graders from low-income families complete college.  
18 This is the same rate of college completion as low-  
19 achieving 8th graders from high-income families.

20 (13) About one-fourth of all students who start  
21 9th grade will not graduate 4 years later. For Afri-  
22 can-American and Latino students, that figure in-  
23 creases to 40 percent. A 16- to 24-year-old coming  
24 from a high-income family is about 7 times as likely

1 to have completed high school as a 16- to 24-year-  
2 old coming from a low-income family.

3 (14) The average annual cost to incarcerate a  
4 youth in the United States is approximately  
5 \$88,000, while per pupil annual spending for a stu-  
6 dent in kindergarten through grade 12 is \$10,000.

7 **SEC. 3. PURPOSE.**

8 The purpose of this Act is to significantly improve  
9 academic outcomes, including school readiness, high school  
10 graduation, and college entry and success of children liv-  
11 ing in our Nation's most distressed neighborhoods, by  
12 using data-driven decisionmaking and existing external re-  
13 sources to provide children in such neighborhoods with ac-  
14 cess to a community-based continuum of high-quality pipe-  
15 line services that include access to early learning opportu-  
16 nities, high-quality schools, and evidence-based practices  
17 that address the needs of such children from birth through  
18 college and career.

19 **SEC. 4. DEFINITIONS.**

20 In this Act:

21 (1) IN GENERAL.—Except as otherwise pro-  
22 vided, the terms used in this Act have the meanings  
23 given the terms in section 9101 of the Elementary  
24 and Secondary Education Act of 1965 (20 U.S.C.  
25 7801).

1                         (2) CHILD.—The term “child” means an individual from birth through age 21.

3                         (3) COLLEGE AND CAREER READINESS.—The  
4                         term “college and career readiness” means the level  
5                         of preparation a student needs in order to—

6                             (A) enroll and succeed, without remediation, in credit-bearing courses at an institution  
7                         of higher education;

9                             (B) demonstrate the full range of knowledge and perform the full range of workplace  
10                         skills necessary to succeed and advance in 21st  
11                         century careers, such as higher-order thinking,  
12                         collaboration and teamwork, and oral and written communication skills; and

15                             (C) complete a program leading to an industry-recognized credential that prepares graduates to obtain employment with family-sustaining wages and opportunities for advancement.

20                         (4) COMMUNITY OF PRACTICE.—The term  
21                         “community of practice” means a group of entities  
22                         that interact regularly to share best practices to address one or more persistent problems, or improve  
23                         practice with respect to such problems, in one or  
24                         more neighborhoods.

1                             (5) EXPANDED LEARNING TIME.—The term  
2       “expanded learning time” means using a longer  
3       school day, week, or year schedule to significantly  
4       increase the total number of school hours to include  
5       additional time for—

6                             (A) instruction in core academic subjects;  
7                             (B) instruction in other subjects and en-  
8       richment and other activities that contribute to  
9       a well-rounded education, including music and  
10      the arts, physical education, service-learning,  
11      and experiential and work-based learning oppor-  
12      tunities (such as community service, learning  
13      apprenticeships, internships, and job shad-  
14      owing); and

15                           (C) instructional and support staff to col-  
16      laborate, plan, and engage in professional devel-  
17      opment, including on family and community en-  
18      gagement, within and across grades and sub-  
19      jects.

20                           (6) FAMILY AND COMMUNITY ENGAGEMENT.—  
21      The term “family and community engagement”  
22      means the process of engaging family and commu-  
23      nity members in education meaningfully and at all  
24      stages of the planning, implementation, and school

1 and neighborhood improvement process, including,  
2 at a minimum—

3 (A) disseminating a clear definition of the  
4 neighborhood to the members of the neighbor-  
5 hood;

6 (B) ensuring representative participation  
7 by the members of such neighborhood in the  
8 planning and implementation of the activities of  
9 each grant awarded under this Act;

10 (C) regular engagement by the eligible en-  
11 tity and the partners of the eligible entity with  
12 family members and community partners;

13 (D) the provision of strategies and prac-  
14 tices to assist family and community members  
15 in actively supporting student achievement and  
16 child and youth development; and

17 (E) collaboration with institutions of high-  
18 er education and employers to align expecta-  
19 tions and programming with college and career  
20 readiness.

21 (7) FAMILY AND STUDENT SUPPORTS.—The  
22 term “family and student supports” includes—

23 (A) health programs (including both men-  
24 tal health and physical health services);

- 1                 (B) school-, public-, and child-safety pro-  
2                 grams;  
3                 (C) programs that improve family stability;  
4                 (D) employment programs (including those  
5                 that meet local business needs, such as intern-  
6                 ships and externships);  
7                 (E) social service programs;  
8                 (F) legal aid programs;  
9                 (G) financial education programs;  
10                 (H) adult education and family literacy  
11                 programs;  
12                 (I) family and community engagement pro-  
13                 grams; and  
14                 (J) programs that increase access to learn-  
15                 ing technology and enhance the digital literacy  
16                 skills of students.
- 17                 (8) FAMILY MEMBER.—The term “family mem-  
18                 ber” means a parent (as defined in section 9101 the  
19                 Elementary and Secondary Education Act of 1965  
20                 (20 U.S.C. 7801)), relative, or other adult who is re-  
21                 sponsible for the education, care, and well-being of  
22                 a child.
- 23                 (9) INTEGRATED STUDENT SUPPORTS.—The  
24                 term “integrated student supports” means services,  
25                 supports, and community resources, which shall be

1 offered through a site coordinator for at-risk stu-  
2 dents, that have been shown by evidence-based re-  
3 search—

4 (A) to increase academic achievement and  
5 engagement;

6 (B) to support positive child and youth de-  
7 velopment; and

8 (C) to increase student preparedness for  
9 success in college and the workforce.

10 (10) NEIGHBORHOOD.—The term “neighbor-  
11 hood” means a defined geographical area in which  
12 there are multiple signs of distress, demonstrated by  
13 indicators of need, including poverty, childhood obe-  
14 sity rates, academic failure, and rates of juvenile de-  
15 linquency, adjudication, or incarceration.

16 (11) PIPELINE.—The term “pipeline” means a  
17 continuum of supports and services (including pipe-  
18 line services, as defined in this Act) for children  
19 from birth through college entry, college success,  
20 and career attainment.

21 (12) PIPELINE SERVICES.—The term “pipeline  
22 services” includes, at a minimum, strategies to ad-  
23 dress through services or programs (including inte-  
24 grated student supports and wraparound services)  
25 the following:

- 1                             (A) Prenatal education and support for ex-  
2                             pectant parents.
- 3                             (B) High-quality early learning opportuni-  
4                             ties.
- 5                             (C) High-quality schools and out-of-school-  
6                             time programs and strategies.
- 7                             (D) Support for a child's transition to ele-  
8                             mentary school, between elementary school and  
9                             middle school, from middle school to high  
10                            school, and from high school into and through  
11                            college and into the workforce.
- 12                            (E) Family and community engagement.
- 13                            (F) Family and student supports.
- 14                            (G) Activities that support college and ca-  
15                             reer readiness, such as—
- 16                             (i) assistance with college admissions,  
17                             financial aid, and scholarship applications,  
18                             especially for low-income and low-achieving  
19                             students; and
- 20                             (ii) career preparation services and  
21                             supports.
- 22                             (H) Neighborhood-based support for col-  
23                             lege-age students who have attended the schools  
24                             in the pipeline, or students who are members of  
25                             the community, facilitating their continued con-

1           nection to the community and success in college  
2           and the workforce.

3 **TITLE I—PROMISE NEIGHBOR-**  
4 **HOOD PARTNERSHIP GRANTS**

5 **SEC. 101. PROGRAM AUTHORIZED.**

6       (a) IN GENERAL.—From amounts appropriated  
7 under section 304, the Secretary shall award grants, on  
8 a competitive basis, to eligible entities to implement a com-  
9 prehensive, evidence-based pipeline that engages commu-  
10 nity partners to improve academic achievement, student  
11 development, and college and career readiness, measured  
12 by common outcomes, by carrying out the activities de-  
13 scribed in section 104 in neighborhoods with high con-  
14 centrations of low-income individuals and persistently low-  
15 achieving schools or schools with an achievement gap.

16       (b) DURATION.—

17           (1) IN GENERAL.—Grants awarded under this  
18 title shall be for a period of not more than 5 years.

19           (2) RENEWAL.—The Secretary may renew  
20 grants under this title for an additional period of not  
21 more than 5 years, if an eligible entity demonstrates  
22 significant success in—

23                   (A) ensuring school readiness, including  
24                   success in early learning;

1                         (B) improving academic outcomes, includ-  
2                         ing academic achievement and graduation rates;

3                         (C) increasing college and career readiness,  
4                         including rates of enrollment in institutions of  
5                         higher education; and

6                         (D) improving the health, mental health,  
7                         and social and emotional well-being of children.

8                 (c) CONTINUED FUNDING.—Continued funding after  
9             the third year of the grant period shall be contingent on  
10    the eligible entity's progress toward meeting the perform-  
11    ance metrics described in section 106(a).

12                 (d) MATCHING REQUIREMENT.—Each eligible entity  
13    receiving a grant under this title shall contribute matching  
14    funds in an amount equal to not less than 100 percent  
15    of the amount of the grant. Such matching funds—

16                         (1) may come from Federal or non-Federal  
17    sources; and

18                         (2) a portion of such funds shall come from pri-  
19    vate, nongovernmental sources.

20                 (e) FINANCIAL HARDSHIP WAIVER.—The Secretary  
21    may waive or reduce the matching requirement described  
22    in subsection (d) if the eligible entity demonstrates a need  
23    due to significant financial hardship.

1   **SEC. 102. ELIGIBLE ENTITIES.**

2       In this title, the term “eligible entity” means a non-  
3      profit entity acting as the lead applicant for a grant under  
4      this title in partnership with a local educational agency.  
5      Such partnership may also include any of the following  
6      entities:

7           (1) An institution of higher education, as de-  
8          fined in section 102 of the Higher Education Act of  
9          1965 (20 U.S.C. 1002).

10           (2) The office of a chief elected official of a unit  
11        of local government.

12           (3) An Indian tribe or tribal organization, as  
13          defined under section 4 of the Indian Self-Deter-  
14          mination and Education Assistance Act (25 U.S.C.  
15          450b).

16   **SEC. 103. APPLICATION REQUIREMENTS.**

17           (a) IN GENERAL.—To be eligible to receive a grant  
18      under this title, an eligible entity shall submit an applica-  
19      tion to the Secretary at such time, in such manner, and  
20      containing such information as the Secretary may require.

21           (b) CONTENTS OF APPLICATION.—At a minimum, an  
22      application described in subsection (a) shall include the  
23      following:

24           (1) A description of a plan to significantly im-  
25          prove the academic outcomes of children living in an  
26          identified neighborhood by providing a pipeline that

1        addresses the neighborhood's needs, as identified by  
2        the needs analysis described in paragraph (4) and  
3        supported by evidence-based practices.

4                (2) A description of the neighborhood that the  
5        eligible entity will serve.

6                (3) Measurable annual goals for the outcomes  
7        of the grant, including—

8                        (A) performance goals, in accordance with  
9        the metrics described in section 106(a), for  
10      each year of the grant; and

11                        (B) projected participation rates and any  
12      plans to expand the number of children served  
13      or the neighborhood proposed to be served by  
14      the grant program.

15                (4) An analysis of the needs and assets of the  
16      neighborhood identified in paragraph (2), includ-  
17      ing—

18                        (A) a description of the process through  
19        which the needs analysis was produced, includ-  
20        ing a description of how family and community  
21        members were engaged in such analysis;

22                        (B) an analysis of community assets within,  
23        or accessible to, the neighborhood, including,  
24        at a minimum—

- 1                             (i) early learning programs, including  
2                             high-quality child care, Early Head Start  
3                             programs, Head Start programs, and pre-  
4                             kindergarten programs;
- 5                             (ii) the availability of healthy food op-  
6                             tions and opportunities for physical activ-  
7                             ity;
- 8                             (iii) existing family and student sup-  
9                             ports;
- 10                             (iv) locally owned businesses and em-  
11                             ployers; and
- 12                             (v) institutions of higher education;
- 13                             (C) evidence of successful direct services  
14                             and collaboration within the neighborhood;
- 15                             (D) the steps that the eligible entity is tak-  
16                             ing, at the time of the application, to meet the  
17                             needs identified in the needs analysis; and
- 18                             (E) any barriers the eligible entity, public  
19                             agencies, and other community-based organiza-  
20                             tions have faced in meeting such needs.
- 21                             (5) A description of the data and evidence base  
22                             used to identify the pipeline services to be provided,  
23                             including data regarding—
- 24                             (A) school readiness;

1                         (B) academic achievement and college and  
2                         career readiness;

3                         (C) secondary school graduation rates;  
4                         (D) health indicators, such as rates of  
5                         childhood obesity or other health and develop-  
6                         mental risk factors;

7                         (E) college enrollment, persistence, and  
8                         completion rates; and

9                         (F) conditions for learning, including  
10                         school climate surveys, discipline rates, and stu-  
11                         dent attendance and incident data.

12                         (6) A description of the process used to develop  
13                         the application, including the involvement of family  
14                         and community members.

15                         (7) An estimate of—

16                         (A) the number of children, by age, who  
17                         will be served by each pipeline service over time;  
18                         and

19                         (B) for each age group, the percentage of  
20                         children (of such age group), within the neigh-  
21                         borhood, who the eligible entity proposes to  
22                         serve, disaggregated by each service, and the  
23                         goals for increasing such percentage over time.

24                         (8) A description of how the pipeline services  
25                         will include the following activities:

1                         (A) Providing high-quality early learning  
2                         opportunities for children, beginning prenatally  
3                         and extending through grade 3, by—

4                             (i) establishing or supporting high-  
5                             quality early learning opportunities that  
6                             provide children with full-day, full-year ac-  
7                             cess to programs that support the cognitive  
8                             and developmental skills, including social  
9                             and emotional skills, needed for success in  
10                          elementary school;

11                             (ii) providing for opportunities,  
12                             through parenting classes, baby academies,  
13                             home visits, or other evidence-based strate-  
14                             gies, for families and expectant parents  
15                          to—

16                                 (I) acquire the skills to promote  
17                             early learning, development, and  
18                             health and safety, including learning  
19                             about child development and positive  
20                             discipline strategies (such as through  
21                             the use of technology and public  
22                             media programming);

23                                 (II) learn about the role of fami-  
24                             lies and expectant parents in their  
25                             child's education; and

1                                 (III) become informed about edu-

2                                 cational opportunities for their chil-

3                                 dren, including differences in quality

4                                 among early learning opportunities;

5                                 (iii) ensuring successful transitions

6                                 between early learning programs and ele-

7                                 mentary school, including through the es-

8                                 tablishment of memoranda of under-

9                                 standing between early learning providers

10                                 and local educational agencies serving

11                                 young children and families;

12                                 (iv) ensuring appropriate screening,

13                                 diagnostic assessments, and referrals for

14                                 children with disabilities, developmental

15                                 delays, or other special needs;

16                                 (v) improving the early learning work-

17                                 force in the community, including

18                                 through—

19                                 (I) investments in the recruit-

20                                 ment, retention, distribution, and sup-

21                                 port of high-quality professionals, es-

22                                 pecially those with certification and

23                                 experience in child development;

1                                  (II) the provision of high-quality  
2                                  teacher preparation and professional  
3                                  development;

4                                  (III) the use of joint professional  
5                                  development for early learning pro-  
6                                  viders and elementary school teachers  
7                                  and administrators; or

8                                  (IV) efforts to increase the pay  
9                                  and benefits of early learning profes-  
10                                 sionals; and

11                                 (vi) enhancing data systems and data  
12                                 sharing among the eligible entity, partners,  
13                                 early learning providers, schools, and local  
14                                 educational agencies operating in the  
15                                 neighborhood.

16                                 (B) Supporting, enhancing, operating, or  
17                                 expanding ambitious, rigorous, and comprehen-  
18                                 sive education reforms designed to significantly  
19                                 improve educational outcomes for children and  
20                                 youth in early learning programs through grade  
21                                 12, which may include—

22                                 (i) operating schools or working in  
23                                 close collaboration with local schools to  
24                                 provide high-quality academic programs,  
25                                 curricula, and integrated student supports;

1                             (ii) the provision of expanded learning  
2                             time; and

3                             (iii) the provision of programs and ac-  
4                             tivities that ensure that students—

5                                 (I) are prepared for the college  
6                             admissions, scholarship, and financial  
7                             aid application processes; and

8                                 (II) graduate college and career  
9                             ready.

10                             (C) Supporting access to a healthy life-  
11                             style, which may include—

12                                 (i) the provision of high-quality and  
13                             nutritious meals;

14                                 (ii) access to programs that promote  
15                             physical activity, physical education, and  
16                             fitness; and

17                                 (iii) education to promote a healthy  
18                             lifestyle and positive body image.

19                             (D) Providing social, health, and mental  
20                             health services and supports, including referrals  
21                             for essential care and preventative screenings,  
22                             for children, family, and community members,  
23                             which may include—

24                                 (i) dental services;

25                                 (ii) vision care; and

1                                  (iii) oral and auditory screenings and  
 2                                      referrals.

3                                  (E) Supporting students and family mem-  
 4                                      bers as they transition from early learning pro-  
 5                                      grams into elementary school, from elementary  
 6                                      school to middle school, from middle school to  
 7                                      high school, from high school into and through  
 8                                      college and into the workforce, including  
 9                                      through specialized resources to address chal-  
 10                                     lenges that students may face as they transi-  
 11                                     tion, such as the following:

12   (i) Early college high schools.  
 13   (ii) Dual enrollment programs.  
 14   (iii) Career academies.  
 15   (iv) Counseling and support services.  
 16   (v) Dropout prevention and recovery  
 17   strategies.

18   (vi) Collaboration with the juvenile  
 19   justice system and reentry counseling for  
 20   adjudicated youth.

21   (vii) Advanced Placement (AP) or  
 22   International Baccalaureate (IB) pro-  
 23   grams.

24   (viii) Teen parent classrooms.

25   (ix) Graduation and career coaches.

1                             (9) A description of the strategies that will be  
2                             used to provide pipeline services (including a de-  
3                             scription of the process used to identify such strate-  
4                             gies and the outcomes expected, and a description of  
5                             which programs and services will be provided to chil-  
6                             dren, family members, community members, and  
7                             children not attending schools or programs operated  
8                             by the eligible entity or its partner providers) to sup-  
9                             port the purpose of this Act.

10                           (10) An explanation of the process the eligible  
11                             entity will use to establish and maintain family and  
12                             community engagement.

13                           (11) An explanation of how the eligible entity  
14                             will continuously evaluate and improve the pipeline,  
15                             including—

16                             (A) a description of the metrics, consistent  
17                             with section 106(a), that will be used to inform  
18                             each component of the pipeline; and

19                             (B) the processes for using data to im-  
20                             prove instruction, optimize integrated student  
21                             supports, provide for continuous program im-  
22                             provement, and hold staff and partner organiza-  
23                             tions accountable.

24                           (12) An identification of the fiscal agent, which  
25                             may be any entity described in section 102.

1                         (13) A list of Federal and non-Federal sources  
2                         of funding that the eligible entity will secure to com-  
3                         ply with the matching-funds requirement described  
4                         in section 101(d), including other programs funded  
5                         by the Department of Education, or programs in the  
6                         Department of Health and Human Services, the De-  
7                         partment of Housing and Urban Development, the  
8                         Department of Justice, or the Department of Labor.

9                         (c) MEMORANDUM OF UNDERSTANDING.—An eligible  
10 entity, as part of the application described in this section,  
11 shall submit a preliminary memorandum of under-  
12 standing, signed by each partner entity or agency. The  
13 preliminary memorandum of understanding shall describe,  
14 at a minimum—

15                         (1) each partner's financial and programmatic  
16                         commitment with respect to the strategies described  
17                         in the application, including an identification of the  
18                         fiscal agent;

19                         (2) each partner's long-term commitment to  
20                         providing pipeline services that, at a minimum, ac-  
21                         counts for the cost of supporting the pipeline (in-  
22                         cluding after grant funds are no longer available)  
23                         and potential changes in local government;

24                         (3) each partner's mission and plan that will  
25                         govern the work that partners do together;

- 1                     (4) each partner's long-term commitment to  
2                     supporting the pipeline through data collection, mon-  
3                     itoring, reporting, and sharing; and  
4                     (5) each partner's commitment to ensure sound  
5                     fiscal management and controls, including evidence  
6                     of a system of supports and personnel.

7 **SEC. 104. USE OF FUNDS.**

- 8                 (a) IN GENERAL.—Each eligible entity that receives  
9                 a grant under this title shall use the grant funds to—  
10                 (1) implement the pipeline services, as described  
11                 in the application under section 103; and  
12                 (2) continuously evaluate the success of the  
13                 program and improve the program based on data  
14                 and outcomes.  
15                 (b) SPECIAL RULE.—Each eligible entity that re-  
16                 ceives a grant under this title shall, in the 3rd year of  
17                 the grant and each subsequent year, including each year  
18                 of a renewal grant, use not less than 80 percent of grant  
19                 funds to carry out the activities described in subsection  
20                 (a)(1).

21 **SEC. 105. REPORT AND PUBLICLY AVAILABLE DATA.**

- 22                 (a) REPORT.—Each eligible entity that receives a  
23                 grant under this title shall prepare and submit an annual  
24                 report to the Secretary, which shall include—

- 1                             (1) information about the number and percent-  
2         age of children, family members, and community  
3         members in the neighborhood who are served by the  
4         grant program, including a description of the num-  
5         ber and percentage of children accessing each of the  
6         pipeline services;
- 7                             (2) data (disaggregated by the categories de-  
8         scribed in section 205(a)(1)) about the grant pro-  
9         gram's success in—
- 10                             (A) narrowing achievement gaps and im-  
11         proving student achievement;
- 12                             (B) ensuring school readiness and healthy  
13         socio-emotional development;
- 14                             (C) increasing student persistence;
- 15                             (D) increasing student attendance, and de-  
16         creasing incidences of violence, suspension, and  
17         expulsion;
- 18                             (E) improving conditions for learning, as  
19         measured by a school climate survey;
- 20                             (F) increasing the number and percentage  
21         of family members who participate in adult edu-  
22         cation and family literacy programs and other  
23         community activities; and
- 24                             (G) increasing secondary school graduation  
25         rates and college entry and completion rates;

1                             (3) information relating to the performance  
2                             metrics described in section 106(a); and

3                             (4) other indicators that may be required by the  
4                             Secretary, in consultation with the Director of the  
5                             Institute of Education Sciences.

6                             (b) PUBLICLY AVAILABLE DATA.—Each eligible enti-  
7                             ty that receives a grant under this title shall make publicly  
8                             available, including through electronic means, the informa-  
9                             tion described in subsection (a). To the extent practicable,  
10                            such information shall be provided in a form and language  
11                            accessible to parents and families in the neighborhood, and  
12                            such information shall be a part of statewide longitudinal  
13                            data systems.

14                             **SEC. 106. ACCOUNTABILITY.**

15                             (a) PERFORMANCE METRICS.—The Secretary shall  
16                             establish performance metrics relevant to the evaluation  
17                             of the grant program under this title.

18                             (b) EVALUATION.—The Secretary shall evaluate the  
19                             implementation and impact of the activities funded under  
20                             this title, in accordance with section 302.

21                             **TITLE II—PROMISE SCHOOL  
22                                     GRANTS**

23                             **SEC. 201. PROGRAM AUTHORIZED.**

24                             (a) IN GENERAL.—From amounts appropriated  
25                             under section 304, the Secretary shall award grants, on

1 a competitive basis, to eligible entities to implement  
2 school-centered, evidence-based strategies and integrated  
3 student supports that leverage community partnerships to  
4 improve student achievement and child and youth develop-  
5 ment by carrying out the activities described in section  
6 204 in schools with high concentrations of low-income chil-  
7 dren.

8 (b) GENERAL PROVISIONS.—The requirements of  
9 subsections (b), (c), (d), and (e) of section 101 and section  
10 104(b) shall apply to a grant under this title in the same  
11 manner as such subsections apply to a grant under title  
12 I, except that the performance metrics used for section  
13 101(c) shall be the metrics under section 206(a).

14 **SEC. 202. DEFINITION OF ELIGIBLE ENTITY.**

15 In this title, the term “eligible entity” means—

16 (1) not less than 1 local educational agency in  
17 partnership with one or more nonprofit entities;  
18 (2) a school funded by the Bureau of Indian  
19 Education that falls under the definition of a local  
20 educational agency under section 9101 of the Ele-  
21 mentary and Secondary Education Act of 1965 (20  
22 U.S.C. 7801) in partnership with one or more non-  
23 profit organizations or institutions of higher edu-  
24 cation; or

1                         (3) a charter school that is not a local educational agency, operating in partnership with one or  
2                         3 more nonprofit organizations or institutions of higher  
3                         4 education.

5 **SEC. 203. APPLICATION REQUIREMENTS; PRIORITY.**

6                         (a) IN GENERAL.—To be eligible to receive a grant  
7 under this title, an eligible entity shall submit an application to the Secretary at such time, in such manner, and  
8 containing such information as the Secretary may require.

9  
10                         (b) CONTENTS OF APPLICATION.—At a minimum,  
11 the application described in subsection (a) shall include  
12 the following:

13                         (1) A description of the local educational agency, schools, and students that will be served by the  
14 grant program.

15                         (2) A description of the steps that the eligible entity is taking—

16                                 (A) to meet the needs identified in the analysis described in paragraph (4); and  
17                                 (B) to remove any barriers that the eligible entity has identified in meeting such needs.

18                         (3) The designation of a site coordinator, who  
19 shall meet nationally recognized professional development standards, and have appropriate time, autonomy, and support to provide—

1                             (A) leadership in building relationships and  
2                             establishing and sustaining partnerships that  
3                             support school improvement, school turnaround  
4                             efforts in accordance with section 1116 of the  
5                             Elementary and Secondary Education Act of  
6                             1965 (20 U.S.C. 6316), increases in student  
7                             achievement, positive child and youth develop-  
8                             ment, and family and community engagement;  
9                             and

10                            (B) effective coordination of student serv-  
11                             ices at all stages of the pipeline.

12                           (4) An analysis of the needs and assets of the  
13                             schools and communities that will be assisted under  
14                             this title. Such analysis shall include—

15                           (A) student data, including information  
16                             about—

- 17                             (i) school readiness;
- 18                             (ii) achievement;
- 19                             (iii) credit accumulation;
- 20                             (iv) grade to grade promotion;
- 21                             (v) graduation;
- 22                             (vi) attendance; and
- 23                             (vii) discipline; and

1                             (B) information about the assets described  
2                             in section 103(b)(4)(B) with respect to such  
3                             schools and communities.

4                             (5) An explanation of how the eligible entity  
5                             and its program partners will use evidence-based  
6                             practice, data, and research to leverage partnerships  
7                             to implement integrated student supports and wrap-  
8                             around services to—

9                                 (A) address the needs identified in para-  
10                             graph (4);

11                                 (B) ensure that family members and com-  
12                             munity members—

13                                     (i) participate in the education of  
14                                     their children and become an integral part  
15                                     of the school culture, school improvement,  
16                                     and decisionmaking; and

17                                     (ii) promote strategies that include  
18                                     the educational and financial planning that  
19                                     are necessary to increase access to, and  
20                                     success in, postsecondary education;

21                                 (C) enable teachers and administrators, in-  
22                                     cluding early learning providers, to complement  
23                                     and enrich efforts to help children—

24                                     (i) make learning gains;

25                                     (ii) prepare for graduation; and

1                                     (iii) plan for the future, including preparing for college and careers; and

2                                     (D) coordinate and leverage other programs that serve children, the schools served by  
3                                     the grant, and the neighborhood.

4                                     (6) An explanation of the extent to which the  
5                                     eligible entity and its program partners will serve or  
6                                     involve children residing in the neighborhood regardless of whether such children attend a school served  
7                                     by the grant (including by, as appropriate, providing high-quality early learning opportunities for children, beginning at birth and extending through  
8                                     grade 3) by—

9                                     (A) as appropriate, carrying out the activities described in section 103(b)(7)(A); and

10                                  (B) carrying out the activities described in subparagraphs (B) through (E) of section  
11                                     103(b)(7).

12                                  (7) A description of the capacity of the eligible entity for measuring student outcomes and school-specific outcomes.

13                                  (8) A description of how the strategies supported with funds under this title will be—

1                                     (A) coordinated with other programs and  
2                                     strategies carried out by the local educational  
3                                     agency; and

4                                     (B) to the greatest extent practicable, co-  
5                                     ordinated with other agencies, such as agencies  
6                                     that provide reentry services to adjudicated  
7                                     youth.

8                                     (9) A description of the strategy the eligible en-  
9                                     tity will use to—

10                                     (A) support family and community engage-  
11                                     ment; and

12                                     (B) make schools the centers of their re-  
13                                     spective communities.

14                                     (10) A list of Federal and non-Federal sources  
15                                     of funding that the eligible entity will secure to com-  
16                                     ply with the matching-funds requirement described  
17                                     in section 101(d), including other programs funded  
18                                     by the Department of Education, or programs in the  
19                                     Department of Health and Human Services, the De-  
20                                     partment of Housing and Urban Development, the  
21                                     Department of Justice, or the Department of Labor.

22                                     (c) MEMORANDUM OF UNDERSTANDING.—An eligible  
23                                     entity, as part of the application described in this section,  
24                                     shall submit a preliminary memorandum of understanding  
25                                     that meets the requirements of section 103(c).

1       (d) PRIORITY.—In awarding grants under this title,  
2 the Secretary shall give priority to applicants that—

- 3                 (1) propose to provide a continuum of high-  
4 quality education and student support services for  
5 children beginning in prekindergarten and extending  
6 through high school graduation; and  
7                 (2) propose to include significant investments in  
8 high-quality early learning programs, consistent with  
9 section 203(b)(6)(A).

10 **SEC. 204. USE OF FUNDS.**

11       Each eligible entity that receives a grant under this  
12 title shall use the grant funds to—

- 13                 (1) implement the activities described in the ap-  
14 plication under section 203; and  
15                 (2) continuously evaluate the success of the  
16 grant program and improve the grant program  
17 based on data and outcomes.

18 **SEC. 205. REPORT AND PUBLICLY AVAILABLE DATA.**

19       (a) REPORT.—Each eligible entity that receives a  
20 grant under this title shall prepare and submit an annual  
21 report to the Secretary, which shall include—

- 22                 (1) information about the number and percent-  
23 age of children served by the grant program,  
24 disaggregated by age, gender, race, ethnicity, dis-

1       ability status, socioeconomic status, and English  
2       proficiency;

3               (2) data about the grant program's success  
4       in—

5                       (A) narrowing achievement gaps;  
6                       (B) ensuring school readiness and healthy  
7       socio-emotional development;

8                       (C) improving academic achievement;  
9                       (D) increasing student persistence;

10                  (E) increasing on-time secondary school  
11       graduation rates and college entry; and

12                  (F) increasing student attendance and de-  
13       creasing incidents of violence, suspension, and  
14       expulsion; and

15               (3) other indicators that may be required by the  
16       Secretary, in consultation with the Director of the  
17       Institute of Education Sciences.

18       (b) PUBLICLY AVAILABLE DATA.—Each eligible enti-  
19       ty that receives a grant under this title shall make publicly  
20       available, including through electronic means, the informa-  
21       tion described in subsection (a). To the extent practicable,  
22       such information shall be provided in a form and language  
23       accessible to parents and families in the neighborhood.

1   **SEC. 206. ACCOUNTABILITY.**

2       (a) PERFORMANCE METRICS.—The Secretary shall  
3 establish performance metrics relevant to the evaluation  
4 of the grant program under this title.

5       (b) EVALUATION.—The Secretary shall evaluate the  
6 implementation and impact of the activities funded under  
7 this title, pursuant to section 302.

8                   **TITLE III—GENERAL  
9                   PROVISIONS**

10   **SEC. 301. PLANNING GRANTS.**

11       (a) PURPOSE.—The purposes of the planning grant  
12 program established under this section are to—

13                  (1) enable communities to assess their needs  
14 and assets regarding the unmet needs of children  
15 and youth;

16                  (2) develop appropriate plans to address such  
17 unmet needs through the provision of pipeline serv-  
18 ices; and

19                  (3) support communities as such communities  
20 prepare to apply for a grant under title I or title II.

21       (b) PLANNING GRANTS AUTHORIZED.—From the  
22 amounts appropriated under section 304, the Secretary  
23 may reserve not more than 10 percent for planning grants  
24 to entities eligible for grants under title I or II.

1       (c) DURATION.—Grants awarded under this section  
2 shall be for a period of not more than 1 year, and such  
3 grants shall not be renewed.

4       (d) APPLICATION.—

5           (1) IN GENERAL.—To be eligible to receive a  
6 grant under this section, an eligible entity shall sub-  
7 mit an application to the Secretary at such time, in  
8 such manner, and containing such information as  
9 the Secretary may require.

10          (2) CONTENTS.—At a minimum, the applica-  
11 tion described in paragraph (1) shall describe—

12              (A) how the eligible entity will conduct a  
13 needs and assets analysis;

14              (B) how the eligible entity will use plan-  
15 ning grant funds in accordance with the pur-  
16 pose of this Act, including to establish a process  
17 to prioritize and allocate resources and services  
18 to address the unmet needs of children and  
19 youth in the community; and

20              (C) how the eligible entity will use plan-  
21 ning grant funds to become more competitive in  
22 applying for a grant under title I or II.

23          (e) LIMITATION.—No entity may receive a grant  
24 under this section while concurrently receiving grant fund-  
25 ing under title I or II of this Act.

1       (f) MATCHING FUNDS.—The Secretary shall require  
2 that each eligible entity receiving a grant under this sec-  
3 tion contribute matching funds in an amount equal to not  
4 less than 50 percent of the amount of the grant. Such  
5 matching funds may come from Federal or non-Federal  
6 sources.

7 **SEC. 302. EVALUATION.**

8       From the amounts appropriated under section 304,  
9 the Secretary may reserve not more than 3 percent for  
10 a national evaluation of the activities carried out under  
11 titles I and II. In conducting such evaluations, the Sec-  
12 retary shall—

13              (1) direct the Director of the Institute of Edu-  
14 cation Sciences, in consultation with the relevant  
15 program office at the Department, to evaluate the  
16 implementation and impact of the activities funded  
17 under titles I and II, including the costs and bene-  
18 fits of such activities, relative expenditures on dif-  
19 ferent activities in the pipeline, and the impacts of  
20 such activities on incarceration and recidivism rates  
21 of children in neighborhoods served by grants under  
22 such titles;

23              (2) direct the Director of the Institute of Edu-  
24 cation Sciences to identify best practices to improve

1       the effectiveness of activities funded under titles I  
2       and II; and

3               (3) disseminate research on best practices to  
4       significantly improve the academic outcomes of chil-  
5       dren living in our Nation's most distressed commu-  
6       nities.

7 **SEC. 303. NATIONAL ACTIVITIES.**

8       From the amounts appropriated under section 304  
9       for a fiscal year, the Secretary may reserve not more than  
10      5 percent for national activities, which may include—

11               (1) research on the activities carried out under  
12       titles I and II;

13               (2) identifying and disseminating best practices;

14               (3) support for the community of practice re-  
15       lated to the purposes of this grant, which may in-  
16       clude technical assistance and conferences;

17               (4) professional development; and

18               (5) other activities consistent with the purpose  
19       of this Act.

20 **SEC. 304. AUTHORIZATION OF APPROPRIATIONS.**

21       There are authorized to be appropriated to carry out  
22       this Act such sums as may be necessary for fiscal year  
23       2014 and each of the 4 succeeding fiscal years.

