

113TH CONGRESS  
1ST SESSION

# H. R. 2139

To make certain luggage and travel articles eligible for duty-free treatment under the Generalized System of Preferences, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 23, 2013

Mr. CRENSHAW (for himself and Mr. SMITH of Nebraska) introduced the following bill; which was referred to the Committee on Ways and Means

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## A BILL

To make certain luggage and travel articles eligible for duty-free treatment under the Generalized System of Preferences, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “GSP Update for Pro-  
5       duction Diversification and Trade Enhancement Act” or  
6       “GSP UPDATE Act”.

7       **SEC. 2. FINDINGS.**

8       Congress makes the following findings:

9           (1) The Generalized System of Preferences  
10          under title V of the Trade Act of 1974 (19 U.S.C.

1       2461 et seq.) was enacted to promote economic de-  
2       velopment in developing and least-developed coun-  
3       tries.

4           (2) Many articles referred to as luggage or  
5       travel articles and classified under chapter 42 of the  
6       Harmonized Tariff Schedule of the United States  
7       may not be designated as eligible articles for pur-  
8       poses of the Generalized System of Preferences.

9           (3) Global trade and manufacturing dynamics  
10      have changed since the enactment of the Generalized  
11      System of Preferences in 1974, and many luggage  
12      and travel articles may no longer be import-sensitive  
13      to industries in the United States.

14          (4) By removing certain luggage and travel ar-  
15       ticles from the list of articles excluded from eligi-  
16       bility under the Generalized System of Preferences,  
17       Congress is not changing rates in the Harmonized  
18       Tariff Schedule of the United States, but instead is  
19       allowing those articles access to the annual review  
20       process under the Generalized System of Pref-  
21       erences, which relies on investigations and rec-  
22       ommendations from the independent United States  
23       International Trade Commission, among other agen-  
24       cies of the United States Government.

1                         (5) As of February 2012, 73 of the 132 coun-  
2                         tries designated as beneficiary developing countries  
3                         under the Generalized System of Preferences export  
4                         articles classified under heading 4202 of the Har-  
5                         monized Tariff Schedule of the United States to the  
6                         United States. Twenty of those countries have been  
7                         designated as least-developed beneficiary developing  
8                         countries for purposes of the Generalized System of  
9                         Preferences.

10                         (6) As of February 2012, the People's Republic  
11                         of China has a nearly 80 percent share of the mar-  
12                         ket for certain luggage and travel articles being im-  
13                         ported into the United States. This dominance  
14                         leaves little room for competition from smaller devel-  
15                         oping countries. For example, countries designated  
16                         as beneficiary developing countries under the Gener-  
17                         alized System of Preferences account for only 5 per-  
18                         cent of imports of those articles into the United  
19                         States.

20                         (7) The provision of duty-free treatment under  
21                         the Generalized System of Preferences for certain  
22                         luggage and travel articles imported into the United  
23                         States may result in a shift in the production of  
24                         those articles from China to countries designated as  
25                         beneficiary developing countries or least-developed

1       beneficiary developing countries under the General-  
2       ized System of Preferences.

3       **SEC. 3. ELIGIBILITY OF CERTAIN LUGGAGE AND TRAVEL**

4                   **ARTICLES FOR DUTY-FREE TREATMENT**  
5                   **UNDER THE GENERALIZED SYSTEM OF PREF-**  
6                   **ERENCES.**

7       Section 503(b)(1) of the Trade Act of 1974 (19  
8 U.S.C. 2463(b)(1)) is amended—

9                   (1) in subparagraph (A), by striking “para-  
10          graph (4)” and inserting “paragraphs (4) and (5)”;

11                  (2) in subparagraph (E), by striking “Foot-  
12          wear” and inserting “Except as provided in para-  
13          graph (5), footwear”; and

14                  (3) by adding at the end the following:

15                  “(5) CERTAIN LUGGAGE AND TRAVEL ARTI-  
16          CLES.—Notwithstanding subparagraph (A) or (E) of  
17          paragraph (1), the President may designate the fol-  
18          lowing as eligible articles under subsection (a):

19                  “(A) Articles classifiable under subheading  
20          4202.11.00,       4202.12.40,       4202.21.60,  
21          4202.21.90,       4202.22.15,       4202.22.45,  
22          4202.31.60,       4202.32.40,       4202.32.80,  
23          4202.92.15,       4202.92.20,       4202.92.45,    or  
24          4202.99.90 of the Harmonized Tariff Schedule  
25          of the United States.

1               “(B) Articles classifiable under statistical  
2               reporting number 4202.12.2020, 4202.12.2050,  
3               4202.12.8030, 4202.12.8070, 4202.22.8050,  
4               4202.32.9550, 4202.32.9560, 4202.91.0030,  
5               4202.91.0090, 4202.92.3020, 4202.92.3031,  
6               4202.92.3091, 4202.92.9026, or 4202.92.9060  
7               of the Harmonized Tariff Schedule of the  
8               United States.”.

