

113TH CONGRESS
1ST SESSION

H. R. 1762

To provide a biennial budget for the United States Government.

IN THE HOUSE OF REPRESENTATIVES

APRIL 25, 2013

Mr. THORNBERRY introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide a biennial budget for the United States
Government.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting
5 and Appropriations Act of 2013”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974
8 (2 U.S.C. 631) is amended to read as follows:

1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by
 3 subsection (b), the timetable with respect to the congres-
 4 sional budget process for any Congress (beginning with
 5 the One Hundred Fifteenth Congress) is as follows:

“First Session

On or before:	Action to be completed:
First Monday in February	President submits budget rec- ommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and esti- mates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concur- rent resolution on the biennial budg- et.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee re- ports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
October 1	Biennium begins.

Second Session

On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding bien- nium.

6 “(b) SPECIAL RULE.—In the case of any first session
 7 of Congress that begins in any year during which the term
 8 of a President (except a President who succeeds himself)
 9 begins, the following dates shall supersede those set forth
 10 in subsection (a):

“First Session

On or before:	Action to be completed:
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First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
June 1	Biennial appropriation bills may be considered in the House.
July 1	House Appropriations Committee reports last biennial appropriation bill.
July 20	House completes action on biennial appropriation bills.
October 1	Biennium begins.”.

1 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
4 Congressional Budget and Impoundment Control Act of
5 1974 (2 U.S.C. 621(2)) is amended by striking “each
6 year” and inserting “biennially”.

7 (b) DEFINITIONS.—

8 (1) BUDGET RESOLUTION.—Section 3(4) of
9 such Act (2 U.S.C. 622(4)) is amended by striking
10 “fiscal year” each place it appears and inserting “bi-
11 ennium”.

12 (2) BIENNIUM.—Section 3 of such Act (2
13 U.S.C. 622) is amended by adding at the end the
14 following new paragraph:

15 “(12) The term ‘biennium’ means the period of
16 2 consecutive fiscal years beginning on October 1 of
17 any odd-numbered year.”.

1 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
2 BUDGET.—

3 (1) CONTENTS OF RESOLUTION.—Section
4 301(a) of such Act (2 U.S.C. 632(a)) is amended—

5 (A) in the matter preceding paragraph (1)
6 by—

7 (i) striking “April 15 of each year”
8 and inserting “May 15 of each odd-num-
9 bered year”;

10 (ii) striking “the fiscal year beginning
11 on October 1 of such year” the first place
12 it appears and inserting “the biennium be-
13 ginning on October 1 of such year”; and

14 (iii) striking “the fiscal year beginning
15 on October 1 of such year” the second
16 place it appears and inserting “each fiscal
17 year in such period”;

18 (B) in paragraph (6), by striking “for the
19 fiscal year” and inserting “for each fiscal year
20 in the biennium”; and

21 (C) in paragraph (7), by striking “for the
22 fiscal year” and inserting “for each fiscal year
23 in the biennium”.

24 (2) ADDITIONAL MATTERS.—Section 301(b) of
25 such Act (2 U.S.C. 632(b)) is amended—

1 (A) in paragraph (3), by striking “for such
2 fiscal year” and inserting “for either fiscal year
3 in such biennium”; and

4 (B) in paragraph (7), by striking “for the
5 first fiscal year” and inserting “for each fiscal
6 year in the biennium”.

7 (3) VIEWS OF OTHER COMMITTEES.—Section
8 301(d) of such Act (2 U.S.C. 632(d)) is amended by
9 inserting “(or, if applicable, as provided by section
10 300(b))” after “United States Code”.

11 (4) HEARINGS.—Section 301(e)(1) of such Act
12 (2 U.S.C. 632(e)) is amended by—

13 (A) striking “fiscal year” and inserting
14 “biennium”; and

15 (B) inserting after the second sentence the
16 following: “On or before April 1 of each odd-
17 numbered year (or, if applicable, as provided by
18 section 300(b)), the Committee on the Budget
19 of each House shall report to its House the con-
20 current resolution on the budget referred to in
21 subsection (a) for the biennium beginning on
22 October 1 of that year.”.

23 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
24 Section 301(f) of such Act (2 U.S.C. 632(f)) is

1 amended by striking “fiscal year” each place it ap-
 2 pears and inserting “biennium”.

3 (6) ECONOMIC ASSUMPTIONS.—Section
 4 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
 5 amended by striking “for a fiscal year” and insert-
 6 ing “for a biennium”.

7 (7) SECTION HEADING.—The section heading of
 8 section 301 of such Act is amended by striking “**AN-**
 9 **NUAL**” and inserting “**BIENNIAL**”.

10 (8) TABLE OF CONTENTS.—The item relating
 11 to section 301 in the table of contents set forth in
 12 section 1(b) of such Act is amended by striking “An-
 13 nual” and inserting “Biennial”.

14 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
 15 Act (2 U.S.C. 633) is amended—

16 (1) in subsection (a)(1) by—

17 (A) striking “for the first fiscal year of the
 18 resolution,” and inserting “for each fiscal year
 19 in the biennium,”;

20 (B) striking “for that period of fiscal
 21 years” and inserting “for all fiscal years cov-
 22 ered by the resolution”; and

23 (C) striking “for the fiscal year of that
 24 resolution” and inserting “for each fiscal year
 25 in the biennium”;

1 (2) in subsection (a)(5), by striking “April 15”
 2 and inserting “May 15”;

3 (3) in subsection (f)(1), by striking “for a fiscal
 4 year” and inserting “for a biennium”;

5 (4) in subsection (f)(1), by striking “first fiscal
 6 year” and inserting “either fiscal year of the bien-
 7 nium”;

8 (5) in subsection (f)(2)(A), by—

9 (A) striking “first fiscal year” and insert-
 10 ing “each fiscal year of the biennium”; and

11 (B) striking “the total of fiscal years” and
 12 inserting “the total of all fiscal years covered by
 13 the resolution”; and

14 (6) in subsection (g)(1)(A), by striking “April”
 15 and inserting “May”.

16 (e) SECTION 303 POINT OF ORDER.—

17 (1) IN GENERAL.—Section 303(a) of such Act
 18 (2 U.S.C. 634(a)) is amended by striking “for a fis-
 19 cal year” and inserting “for a biennium” and by
 20 striking “the first fiscal year” and inserting “each
 21 fiscal year of the biennium”.

22 (2) EXCEPTIONS IN THE HOUSE.—Section
 23 303(b) of such Act (2 U.S.C. 634(b)) is amended—

24 (A) in paragraph (1)(A), by striking “the
 25 budget year” and inserting “the biennium”;

1 (B) in paragraph (1)(B), by striking “the
 2 fiscal year” and inserting “the biennium”; and
 3 (C) in paragraph (2), by inserting “(or
 4 June 1 whenever section 300(b) is applicable)”.

5 (3) APPLICATION TO THE SENATE.—Section
 6 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
 7 by—

8 (A) striking “fiscal year” and inserting
 9 “biennium”; and

10 (B) striking “that year” and inserting
 11 “each fiscal year of that biennium”.

12 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
 13 LUTIONS ON THE BUDGET.—Section 304 of such Act (2
 14 U.S.C. 635) is amended—

15 (1) by striking “fiscal year” the first two places
 16 it appears and inserting “biennium”;

17 (2) by striking “for such fiscal year”; and

18 (3) by inserting before the period “for such bi-
 19 ennium”.

20 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
 21 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
 22 636(b)(3)) is amended by striking “fiscal year” and in-
 23 serting “biennium”.

1 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON
2 APPROPRIATION BILLS.—Section 307 of such Act (2
3 U.S.C. 638) is amended—

4 (1) by striking “each year” and inserting “each
5 odd-numbered year (or, if applicable, as provided by
6 section 300(b), July 1)”;

7 (2) by striking “annual” and inserting “bien-
8 nial”;

9 (3) by striking “fiscal year” and inserting “bi-
10 ennium”; and

11 (4) by striking “that year” and inserting “each
12 odd-numbered year”.

13 (i) QUARTERLY BUDGET REPORTS.—Section 308 of
14 such Act (2 U.S.C. 639) is amended by adding at the end
15 the following new subsection:

16 “(d) QUARTERLY BUDGET REPORTS.—The Director
17 of the Congressional Budget Office shall, as soon as prac-
18 ticable after the completion of each quarter of the fiscal
19 year, prepare an analysis comparing revenues, spending,
20 and the deficit or surplus for the current fiscal year to
21 assumptions included in the congressional budget resolu-
22 tion. In preparing this report, the Director of the Congres-
23 sional Budget Office shall combine actual budget figures
24 to date with projected revenue and spending for the bal-
25 ance of the fiscal year. The Director of the Congressional

1 Budget Office shall include any other information in this
2 report that it deems useful for a full understanding of the
3 current fiscal position of the Federal Government. The re-
4 ports mandated by this subsection shall be transmitted by
5 the Director to the Senate and House Committees on the
6 Budget, and the Congressional Budget Office shall make
7 such reports available to any interested party upon re-
8 quest.”.

9 (j) COMPLETION OF HOUSE ACTION ON REGULAR
10 APPROPRIATION BILLS.—Section 309 of such Act (2
11 U.S.C. 640) is amended—

12 (1) by striking “It” and inserting “Except
13 whenever section 300(b) is applicable, it”;

14 (2) by inserting “of any odd-numbered calendar
15 year” after “July”;

16 (3) by striking “annual” and inserting “bien-
17 nial”; and

18 (4) by striking “fiscal year” and inserting “bi-
19 ennium”.

20 (k) RECONCILIATION PROCESS.—Section 310 of such
21 Act (2 U.S.C. 641) is amended—

22 (1) in subsection (a), in the matter preceding
23 paragraph (1), by striking “any fiscal year” and in-
24 serting “any biennium”;

1 (2) in subsection (a)(1), by striking “such fiscal
2 year” each place it appears and inserting “any fiscal
3 year covered by such resolution”; and

4 (3) by striking subsection (f) and redesignating
5 subsection (g) as subsection (f).

6 (l) SECTION 311 POINT OF ORDER.—

7 (1) IN THE HOUSE.—Section 311(a)(1) of such
8 Act (2 U.S.C. 642(a)) is amended—

9 (A) by striking “for a fiscal year” and in-
10 serting “for a biennium”;

11 (B) by striking “the first fiscal year” each
12 place it appears and inserting “either fiscal
13 year of the biennium”; and

14 (C) by striking “that first fiscal year” and
15 inserting “each fiscal year in the biennium”.

16 (2) IN THE SENATE.—Section 311(a)(2) of
17 such Act is amended—

18 (A) in subparagraph (A), by striking “for
19 the first fiscal year” and inserting “for either
20 fiscal year of the biennium”; and

21 (B) in subparagraph (B)—

22 (i) by striking “that first fiscal year”
23 the first place it appears and inserting
24 “each fiscal year in the biennium”; and

1 (ii) by striking “that first fiscal year
2 and the ensuing fiscal years” and inserting
3 “all fiscal years”.

4 (3) SOCIAL SECURITY LEVELS.—Section
5 311(a)(3) of such Act is amended by—

6 (A) striking “for the first fiscal year” and
7 inserting “each fiscal year in the biennium”;
8 and

9 (B) striking “that fiscal year and the ensu-
10 ing fiscal years” and inserting “all fiscal
11 years”.

12 (m) MAXIMUM DEFICIT AMOUNT POINT OF
13 ORDER.—Section 312(c) of the Congressional Budget Act
14 of 1974 (2 U.S.C. 643) is amended—

15 (1) by striking “for a fiscal year” and inserting
16 “for a biennium”;

17 (2) in paragraph (1), by striking “first fiscal
18 year” and inserting “either fiscal year in the bien-
19 nium”;

20 (3) in paragraph (2), by striking “that fiscal
21 year” and inserting “either fiscal year in the bien-
22 nium”; and

23 (4) in the matter following paragraph (2), by
24 striking “that fiscal year” and inserting “the appli-
25 cable fiscal year”.

1 **SEC. 4. AMENDMENTS TO RULES OF HOUSE OF REP-**
2 **RESENTATIVES.**

3 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
4 House of Representatives is amended by inserting “odd-
5 numbered” after “each”.

6 (b) Clause 4(a)(4) of rule X of the Rules of the House
7 of Representatives is amended by striking “fiscal year”
8 and inserting “biennium”.

9 (c) Clause 4(b)(2) of rule X of the Rules of the House
10 of Representatives is amended by striking “each fiscal
11 year” and inserting “the biennium”.

12 (d) Clause 4(b) of rule X of the Rules of the House
13 of Representatives is amended by striking “and” at the
14 end of subparagraph (5), by striking the period and insert-
15 ing “; and” at the end of subparagraph (6), and by adding
16 at the end the following new subparagraph:

17 “(7) use the second session of each Congress to study
18 issues with long-term budgetary and economic implica-
19 tions, which would include—

20 “(A) hold hearings to receive testimony from
21 committees of jurisdiction to identify problem areas
22 and to report on the results of oversight; and

23 “(B) by January 1 of each odd-number year,
24 issuing a report to the Speaker which identifies the
25 key issues facing the Congress in the next bien-
26 nium.”.

1 (e) Clause 11(i) of rule X of the Rules of the House
2 of Representatives is amended by striking “during the
3 same or preceding fiscal year”.

4 (f) Clause 4(e) of rule X of the Rules of the House
5 of Representatives is amended by striking “annually” each
6 place it appears and inserting “biennially” and by striking
7 “annual” and inserting “biennial”.

8 (g) Clause 4(f) of rule X of the Rules of the House
9 of Representatives is amended—

10 (1) by inserting “during each odd-numbered
11 year” after “the submission of budget by the Presi-
12 dent”;

13 (2) by striking “fiscal year” the first place it
14 appears and inserting “biennium”; and

15 (3) by striking “that fiscal year” and inserting
16 “each fiscal year in such ensuing biennium”.

17 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of
18 the House of Representatives is amended by striking
19 “five” both places it appears and inserting “six”.

20 (i) Clause 5(a)(1) of rule XIII of the Rules of the
21 House of Representatives is amended by striking “fiscal
22 year after September 15 in the preceding fiscal year” and
23 inserting “biennium after September 15 of the year in
24 which such biennium begins”.

1 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

2 (a) DEFINITION.—Section 1101 of title 31, United
3 States Code, is amended by adding at the end thereof the
4 following new paragraph:

5 “(3) ‘biennium’ has the meaning given to such
6 term in paragraph (12) of section 3 of the Congres-
7 sional Budget and Impoundment Control Act of
8 1974 (2 U.S.C. 622(12)).”.

9 (b) BUDGET CONTENTS AND SUBMISSION TO THE
10 CONGRESS.—

11 (1) SCHEDULE.—The matter preceding para-
12 graph (1) in section 1105(a) of title 31, United
13 States Code, is amended to read as follows:

14 “(a) On or before the first Monday in February of
15 each odd-numbered year (or, if applicable, as provided by
16 section 300(b) of the Congressional Budget Act of 1974),
17 beginning with the One Hundred Fourteenth Congress,
18 the President shall transmit to the Congress, the budget
19 for the biennium beginning on October 1 of such calendar
20 year. The budget transmitted under this subsection shall
21 include a budget message and summary and supporting
22 information. The President shall include in each budget
23 the following:”.

24 (2) EXPENDITURES.—Section 1105(a)(5) of
25 title 31, United States Code, is amended by striking
26 “the fiscal year for which the budget is submitted

1 and the 4 fiscal years after that year” and inserting
2 “each fiscal year in the biennium for which the
3 budget is submitted and in the succeeding 4 years”.

4 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
5 United States Code, is amended by striking “the fis-
6 cal year for which the budget is submitted and the
7 4 fiscal years after that year” and inserting “each
8 fiscal year in the biennium for which the budget is
9 submitted and in the succeeding 4 years”.

10 (4) BALANCE STATEMENTS.—Section
11 1105(a)(9)(C) of title 31, United States Code, is
12 amended by striking “the fiscal year” and inserting
13 “each fiscal year in the biennium”.

14 (5) GOVERNMENT FUNCTIONS AND ACTIVI-
15 TIES.—Section 1105(a)(12) of title 31, United
16 States Code, is amended in subparagraph (A), by
17 striking “the fiscal year” and inserting “each fiscal
18 year in the biennium”.

19 (6) ALLOWANCES.—Section 1105(a)(13) of title
20 31, United States Code, is amended by striking “the
21 fiscal year” and inserting “each fiscal year in the bi-
22 ennium”.

23 (7) ALLOWANCES FOR UNANTICIPATED AND
24 UNCONTROLLABLE EXPENDITURES.—Section
25 1105(a)(14) of title 31, United States Code, is

1 amended by striking “that year” and inserting “each
2 fiscal year in the biennium for which the budget is
3 submitted”.

4 (8) TAX EXPENDITURES.—Section 1105(a)(16)
5 of title 31, United States Code, is amended by strik-
6 ing “the fiscal year” and inserting “each fiscal year
7 in the biennium”.

8 (9) ESTIMATES FOR FUTURE YEARS.—Section
9 1105(a)(17) of title 31, United States Code, is
10 amended—

11 (A) by striking “the fiscal year following
12 the fiscal year” and inserting “each fiscal year
13 in the biennium following the biennium”;

14 (B) by striking “that following fiscal year”
15 and inserting “each such fiscal year”; and

16 (C) by striking “fiscal year before the fis-
17 cal year” and inserting “biennium before the bi-
18 ennium”.

19 (10) PRIOR YEAR OUTLAYS.—Section
20 1105(a)(18) of title 31, United States Code, is
21 amended—

22 (A) by striking “the prior fiscal year” and
23 inserting “each of the 2 most recently com-
24 pleted fiscal years,”;

1 (B) by striking “for that year” and insert-
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” and insert-
4 ing “in those fiscal years”.

5 (11) PRIOR YEAR RECEIPTS.—Section
6 1105(a)(19) of title 31, United States Code, is
7 amended—

8 (A) by striking “the prior fiscal year” and
9 inserting “each of the 2 most recently com-
10 pleted fiscal years”;

11 (B) by striking “for that year” and insert-
12 ing “with respect to those fiscal years”; and

13 (C) by striking “in that year” each place
14 it appears and inserting “in those fiscal years”.

15 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
16 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
17 United States Code, is amended by striking “each year”
18 and inserting “each even numbered year”.

19 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
20 FICIENCIES.—Section 1105(c) of title 31, United States
21 Code, is amended—

22 (1) by striking “the fiscal year for” the first
23 place it appears and inserting “each fiscal year in
24 the biennium for”;

1 (2) by striking “the fiscal year for” the second
2 place it appears and inserting “each fiscal year of
3 the biennium, as the case may be,”; and

4 (3) by striking “that year” and inserting “for
5 each year of the biennium”.

6 (e) CAPITAL INVESTMENT ANALYSIS.—Section
7 1105(e)(1) of title 31, United States Code, is amended
8 by striking “ensuing fiscal year” and inserting “biennium
9 to which such budget relates”.

10 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
11 CHANGES.—

12 (1) IN GENERAL.—Section 1106(a) of title 31,
13 United States Code, is amended—

14 (A) in the matter preceding paragraph (1),
15 by—

16 (i) inserting “and before February 15
17 of each even numbered year” after “Before
18 July 16 of each year”; and

19 (ii) striking “fiscal year” and insert-
20 ing “biennium”;

21 (B) in paragraph (1), by striking “that fis-
22 cal year” and inserting “each fiscal year in
23 such biennium”;

1 (C) in paragraph (2), by striking “4 fiscal
 2 years following the fiscal year” and inserting “4
 3 fiscal years following the biennium”; and

4 (D) in paragraph (3), by striking “fiscal
 5 year” and inserting “biennium”.

6 (2) CHANGES.—Section 1106(b) of title 31,
 7 United States Code, is amended by—

8 (A) striking “the fiscal year” and inserting
 9 “each fiscal year in the biennium”; and

10 (B) inserting “and before February 15 of
 11 each even numbered year” after “Before July
 12 16 of each year”.

13 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
 14 MATES.—

15 (1) THE PRESIDENT.—Section 1109(a) of title
 16 31, United States Code, is amended—

17 (A) by striking “On or before the first
 18 Monday after January 3 of each year (on or be-
 19 fore February 5 in 1986)” and inserting “At
 20 the same time the budget required by section
 21 1105 is submitted for a biennium”; and

22 (B) by striking “the following fiscal year”
 23 and inserting “each fiscal year of such period”.

24 (2) JOINT ECONOMIC COMMITTEE.—Section
 25 1109(b) of title 31, United States Code, is amended

1 by striking “March 1 of each year” and inserting
 2 “within 6 weeks of the President’s budget submis-
 3 sion for each odd-numbered year (or, if applicable,
 4 as provided by section 300(b) of the Congressional
 5 Budget Act of 1974)”.

6 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
 7 LEGISLATION.—Section 1110 of title 31, United States
 8 Code, is amended by—

9 (1) striking “May 16” and inserting “March
 10 31”; and

11 (2) striking “year before the year in which the
 12 fiscal year begins” and inserting “calendar year pre-
 13 ceding the calendar year in which the biennium be-
 14 gins”.

15 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
 16 **APPROPRIATIONS ACTS.**

17 Section 105 of title 1, United States Code, is amend-
 18 ed to read as follows:

19 **“§ 105. Title and style of appropriations Acts**

20 “(a) The style and title of all Acts making appropria-
 21 tions for the support of the Government shall be as fol-
 22 lows: ‘An Act making appropriations (here insert the ob-
 23 ject) for each fiscal year in the biennium of fiscal years
 24 (here insert the fiscal years of the biennium).’.

1 “(b) All Acts making regular appropriations for the
 2 support of the Government shall be enacted for a biennium
 3 and shall specify the amount of appropriations provided
 4 for each fiscal year in such period.

5 “(c) For purposes of this section, the term ‘biennium’
 6 has the same meaning as in section 3(12) of the Congres-
 7 sional Budget and Impoundment Control Act of 1974 (2
 8 U.S.C. 622(12)).”.

9 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

10 (a) IN GENERAL.—Title III of the Congressional
 11 Budget Act of 1974 is amended by adding at the end the
 12 following new section:

13 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

14 “SEC. 316. (a) POINT OF ORDER.—(1)(A) It shall
 15 not be in order in the House of Representatives or the
 16 Senate to consider any measure that contains a specific
 17 authorization of appropriations for any purpose unless the
 18 measure includes such a specific authorization of appro-
 19 priations for that purpose for not less than each fiscal year
 20 in one or more bienniums.

21 “(B) For purposes of this paragraph, a specific au-
 22 thorization of appropriations is an authorization for the
 23 enactment of an amount of appropriations or amounts not
 24 to exceed an amount of appropriations (whether stated as
 25 a sum certain, as a limit, or as such sums as may be nec-
 26 essary) for any purpose for a fiscal year.

1 “(2) Paragraph (1) does not apply with respect to
 2 an authorization of appropriations for a single fiscal year
 3 for any program, project, or activity if the measure con-
 4 taining that authorization includes a provision expressly
 5 stating the following: ‘Congress finds that no authoriza-
 6 tion of appropriation will be required for [Insert name of
 7 applicable program, project, or activity] for any subse-
 8 quent fiscal year.’.

9 “(3) For purposes of this subsection, the term ‘meas-
 10 ure’ means a bill, joint resolution, amendment, motion, or
 11 conference report.”.

12 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 13 table of contents set forth in section 1(b) of the Congres-
 14 sional Budget and Impoundment Control Act of 1974 is
 15 amended by adding after the item relating to section 315
 16 the following new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

17 **SEC. 8. GOVERNMENT STRATEGIC AND PERFORMANCE**
 18 **PLANS ON A BIENNIAL BASIS.**

19 (a) STRATEGIC PLANS.—Section 306 of title 5,
 20 United States Code, is amended—

21 (1) in subsection (a), by striking “September
 22 30, 1997” and inserting “September 30, 2016”;

23 (2) in subsection (b)—

24 (A) by striking “at least every three years”
 25 and inserting “at least every 4 years”; and

1 (B) by striking “five years forward” and
2 inserting “six years forward”; and

3 (3) in subsection (c), by inserting a comma
4 after “section” the second place it appears and add-
5 ing “including a strategic plan submitted by Sep-
6 tember 30, 2016, meeting the requirements of sub-
7 section (a)”.

8 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
9 GRESS.—Paragraph (28) of section 1105(a) of title 31,
10 United States Code, is amended by striking “beginning
11 with fiscal year 1999, a” and inserting “beginning with
12 fiscal year 2018, a biennial”.

13 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
14 United States Code, is amended—

15 (1) in subsection (a)—

16 (A) in the matter before paragraph (1) by
17 striking “an annual” and inserting “a bien-
18 nial”;

19 (B) in paragraph (1) by inserting after
20 “program activity” the following: “for both
21 years 1 and 2 of the biennial plan”;

22 (C) in paragraph (5) by striking “and”
23 after the semicolon;

1 (D) in paragraph (6) by striking the period
2 and inserting a semicolon; and inserting “and”
3 after the inserted semicolon; and

4 (E) by adding after paragraph (6) the fol-
5 lowing:

6 “(7) cover each fiscal year of the biennium be-
7 ginning with the first fiscal year of the next biennial
8 budget cycle.”;

9 (2) in subsection (d) by striking “annual” and
10 inserting “biennial”; and

11 (3) in paragraph (6) of subsection (f) by strik-
12 ing “annual” and inserting “biennial”.

13 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-
14 BILITY.—Section 9703 of title 31, United States Code, re-
15 lating to managerial accountability, is amended—

16 (1) in subsection (a)—

17 (A) in the first sentence by striking “Be-
18 ginning with fiscal year 1999, the” and insert-
19 ing “Beginning with fiscal year 2018, the bien-
20 nial” and by striking “annual”; and

21 (B) by striking “section 1105(a)(29)” and
22 inserting “section 1105(a)(28)”;

23 (2) in subsection (e)—

24 (A) in the first sentence by striking “one
25 or” before “years”;

1 (B) in the second sentence by striking “a
2 subsequent year” and inserting “for a subse-
3 quent 2-year period”; and

4 (C) in the third sentence by striking
5 “three” and inserting “four”.

6 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-
7 ETING.—Section 1119 of title 31, United States Code, is
8 amended—

9 (1) in paragraph (1) of subsection (d), by strik-
10 ing “annual” and inserting “biennial”; and

11 (2) in subsection (e), by striking “annual” and
12 inserting “biennial”.

13 (f) STRATEGIC PLANS.—Section 2802 of title 39,
14 United States Code, is amended—

15 (1) in subsection (a), by striking “September
16 30, 1997” and inserting “September 30, 2016”;

17 (2) in subsection (b), by striking “at least every
18 three years” and inserting “at least every 4 years”;

19 (3) by striking “five years forward” and insert-
20 ing “six years forward”; and

21 (4) in subsection (c), by inserting a comma
22 after “section” the second place it appears and in-
23 serting “including a strategic plan submitted by
24 September 30, 2016, meeting the requirements of
25 subsection (a)”.

1 (g) PERFORMANCE PLANS.—Section 2803(a) of title
2 39, United States Code, is amended—

3 (1) in the matter before paragraph (1), by
4 striking “an annual” and inserting “a biennial”;

5 (2) in paragraph (1), by inserting after “pro-
6 gram activity” the following: “for both years 1 and
7 2 of the biennial plan”;

8 (3) in paragraph (5), by striking “and” after
9 the semicolon;

10 (4) in paragraph (6), by striking the period and
11 inserting “; and”; and

12 (5) by adding after paragraph (6) the following:

13 “(7) cover each fiscal year of the biennium be-
14 ginning with the first fiscal year of the next biennial
15 budget cycle.”.

16 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—

17 Section 301(d) of the Congressional Budget Act (2 U.S.C.

18 632(d)) is amended by adding at the end “Each committee

19 of the Senate or the House of Representatives shall review

20 the strategic plans, performance plans, and performance

21 reports, required under section 306 of title 5, United

22 States Code, and sections 1115 and 1116 of title 31,

23 United States Code, of all agencies under the jurisdiction

24 of the committee. Each committee may provide its views

1 on such plans or reports to the Committee on the Budget
2 of the applicable House.”.

3 (i) EFFECTIVE DATE.—

4 (1) IN GENERAL.—The amendments made by
5 this section shall take effect on September 30, 2016.

6 (2) AGENCY ACTIONS.—Effective on and after
7 the date of enactment of this Act, each agency shall
8 take such actions as necessary to prepare and sub-
9 mit any plan or report in accordance with the
10 amendments made by it.

11 **SEC. 9. BIENNIAL APPROPRIATION BILLS.**

12 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)
13 Clause 2(a) of rule XXI of the Rules of the House of Rep-
14 resentatives is amended by adding at the end the following
15 new subparagraph:

16 “(3)(A) Except as provided by subdivision (B), an ap-
17 propriation may not be reported in a general appropriation
18 bill (other than a supplemental appropriation bill), and
19 may not be in order as an amendment thereto, unless it
20 provides new budget authority or establishes a level of ob-
21 ligations under contract authority for each fiscal year of
22 a biennium.

23 “(B) Subdivision (A) does not apply with respect to
24 an appropriation for a single fiscal year for any program,
25 project, or activity if the bill or amendment thereto con-

1 taining that appropriation includes a provision expressly
 2 stating the following: ‘Congress finds that no additional
 3 funding beyond one fiscal year will be required and the
 4 [Insert name of applicable program, project, or activity]
 5 will be completed or terminated after the amount provided
 6 has been expended.’.

7 “(C) For purposes of paragraph (b), the statement
 8 set forth in subdivision (B) with respect to an appropria-
 9 tion for a single fiscal year for any program, project, or
 10 activity may be included in a general appropriation bill
 11 or amendment thereto.”.

12 (2) Clause 5(b)(1) of rule XXII of the House of Rep-
 13 resentatives is amended by striking “or (c)” and inserting
 14 “or (3) or 2(c)”.

15 (b) IN THE SENATE.—(1) Title III of the Congres-
 16 sional Budget Act of 1974 (2 U.S.C. 631 et seq.), as
 17 amended by section 7, is further amended by adding at
 18 the end the following:

19 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS
 20 “SEC. 317. It shall not be in order in the Senate in
 21 any odd-numbered year to consider any regular appropria-
 22 tion bill providing new budget authority or a limitation
 23 on obligations under the jurisdiction of the Committee on
 24 Appropriations for only the first fiscal year of a biennium,
 25 unless the program, project, or activity for which the new
 26 budget authority or obligation limitation is provided will

1 require no additional authority beyond one year and will
 2 be completed or terminated after the amount provided has
 3 been expended.”.

4 (2) The table of contents set forth in section 1(b) of
 5 the Congressional Budget and Impoundment Control Act
 6 of 1974 is amended by adding after the item relating to
 7 section 316 the following new item:

“Sec. 317. Consideration of biennial appropriation bills.”.

8 **SEC. 10. ASSISTANCE BY FEDERAL AGENCIES TO STANDING**
 9 **COMMITTEES OF THE SENATE AND THE**
 10 **HOUSE OF REPRESENTATIVES.**

11 (a) INFORMATION REGARDING AGENCY APPROPRIA-
 12 TIONS REQUESTS.—To assist each standing committee of
 13 the House of Representatives and the Senate in carrying
 14 out its responsibilities, the head of each Federal agency
 15 which administers the laws or parts of laws under the ju-
 16 risdiction of such committee shall provide to such com-
 17 mittee such studies, information, analyses, reports, and
 18 assistance as may be requested by the chairman and rank-
 19 ing minority member of the committee.

20 (b) INFORMATION REGARDING AGENCY PROGRAM
 21 ADMINISTRATION.—To assist each standing committee of
 22 the House of Representatives and the Senate in carrying
 23 out its responsibilities, the head of any agency shall fur-
 24 nish to such committee documentation, containing infor-
 25 mation received, compiled, or maintained by the agency

1 as part of the operation or administration of a program,
2 or specifically compiled pursuant to a request in support
3 of a review of a program, as may be requested by the
4 chairman and ranking minority member of such com-
5 mittee.

6 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-
7 in thirty days after the receipt of a request from a chair-
8 man and ranking minority member of a standing com-
9 mittee having jurisdiction over a program being reviewed
10 and studied by such committee under this section, the
11 Comptroller General of the United States shall furnish to
12 such committee summaries of any audits or reviews of
13 such program which the Comptroller General has com-
14 pleted during the preceding six years.

15 (d) CONGRESSIONAL ASSISTANCE.—Consistent with
16 their duties and functions under law, the Comptroller Gen-
17 eral of the United States, the Director of the Congres-
18 sional Budget Office, and the Director of the Congres-
19 sional Research Service shall continue to furnish (con-
20 sistent with established protocols) to each standing com-
21 mittee of the House of Representatives or the Senate such
22 information, studies, analyses, and reports as the chair-
23 man and ranking minority member may request to assist
24 the committee in conducting reviews and studies of pro-
25 grams under this section.

1 **SEC. 11. REPORT ON TWO-YEAR FISCAL PERIOD.**

2 Not later than 180 days after the date of enactment
3 of this Act, the Director of the Office of Management and
4 Budget shall—

5 (1) determine the impact and feasibility of
6 changing the definition of a fiscal year and the
7 budget process based on that definition to a 2-year
8 fiscal period with a biennial budget process based on
9 the 2-year period; and

10 (2) report the findings of the study to the Com-
11 mittees on the Budget of the House of Representa-
12 tives and the Senate and the Committee on Rules of
13 the House of Representatives.

14 **SEC. 12. SPECIAL TRANSITION PERIOD FOR THE 114TH**
15 **CONGRESS.**

16 (a) **PRESIDENT’S BUDGET SUBMISSION FOR FISCAL**
17 **YEAR 2016.**—The budget submission of the President
18 pursuant to section 1105(a) of title 31, United States
19 Code, for fiscal year 2016 shall include the following:

20 (1) An identification of the budget accounts for
21 which an appropriation should be made for each fis-
22 cal year of the fiscal year 2016–2017 biennium.

23 (2) Budget authority that should be provided
24 for each such fiscal year for the budget accounts
25 identified under paragraph (1).

1 (b) REVIEW AND RECOMMENDATIONS OF THE COM-
2 MITTEES ON APPROPRIATIONS.—The Committee on Ap-
3 propriations of the House of Representatives and the Sen-
4 ate shall review the items included pursuant to subsection
5 (a) in the budget submission of the President for fiscal
6 year 2016 and include its recommendations thereon in its
7 views and estimates made under section 301(d) of the
8 Congressional Budget Act of 1974 within 6 weeks of that
9 budget submission.

10 (c) ACTIONS BY THE COMMITTEES ON THE BUDG-
11 ET.—(1) The Committee on the Budget of the House of
12 Representatives and the Senate shall review the items in-
13 cluded pursuant to subsection (a) in the budget submis-
14 sion of the President for fiscal year 2016 and the rec-
15 ommendations submitted by the Committee on Appropria-
16 tions of its House pursuant to subsection (b) included in
17 its views and estimates made under section 301(d) of the
18 Congressional Budget Act of 1974.

19 (2) The report of the Committee on the Budget of
20 each House accompanying the concurrent resolution on
21 the budget for fiscal year 2016 and the joint explanatory
22 statement of managers accompanying such resolution shall
23 also include allocations to the Committee on Appropria-
24 tions of its House of total new budget authority and total
25 outlays (which shall be deemed to be made pursuant to

1 section 302(a) of the Congressional Budget Act of 1974
2 for purposes of budget enforcement under section 302(f))
3 for fiscal year 2015 from which the Committee on Appro-
4 priations may report regular appropriation bills for fiscal
5 year 2016 that include funding for certain accounts for
6 each of fiscal years 2016 and 2017.

7 (3) The report of the Committee on the Budget of
8 each House accompanying the concurrent resolution on
9 the budget for fiscal year 2016 and the joint explanatory
10 statement of managers accompanying such resolution shall
11 also include the assumptions upon which such allocations
12 referred to in paragraph (2) are based.

13 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-
14 ANCE.—(1) During the first session of the 114th Congress
15 the committees of the House of Representatives and the
16 Senate are directed to work with the Comptroller General
17 of the United States to develop plans to transition pro-
18 gram authorizations to a multi-year schedule.

19 (2) During the 114th Congress, the Comptroller Gen-
20 eral of the United States will continue to provide assist-
21 ance to the Congress with respect to programmatic over-
22 sight and in particular will assist the committees of Con-
23 gress in designing and conforming programmatic oversight
24 procedures for the fiscal year 2016–2017 biennium.

1 (e) CBO AUTHORIZATION REPORT.—On or before
2 January 15, 2016, the Director of the Congressional
3 Budget Office, after consultation with the appropriate
4 committees of the House of Representatives and Senate,
5 shall submit to the Congress a report listing (A) all pro-
6 grams and activities funded during fiscal year 2016 for
7 which authorizations for appropriations have not been en-
8 acted for that fiscal year and (B) all programs and activi-
9 ties funded during fiscal year 2016 for which authoriza-
10 tions for appropriations will expire during that fiscal year,
11 fiscal year 2017, or fiscal year 2018.

12 (f) PRESIDENT’S BUDGET SUBMISSION FOR FISCAL
13 YEAR 2017.—The budget submission of the President
14 pursuant to section 1105(a) of title 31, United States
15 Code, for fiscal year 2017 shall include an evaluation of,
16 and recommendations regarding, the transitional biennial
17 budget process for the fiscal year 2016–2017 biennium
18 that was carried out pursuant to this section.

19 (g) CBO TRANSITIONAL REPORT.—On or before
20 March 31, 2016, the Director of the Congressional Budget
21 Office shall submit to Congress an evaluation of, and rec-
22 ommendations regarding, the transitional biennial budget
23 process for the fiscal year 2016–2017 biennium that was
24 carried out pursuant to this section.

1 **SEC. 13. TREATMENT OF SUPPLEMENTAL APPROPRIATION**
2 **MEASURES.**

3 Section 312 of the Congressional Budget Act of 1974
4 is amended by adding at the end the following new sub-
5 section:

6 “(g) SUPERMAJORITY REQUIREMENT FOR SUPPLE-
7 MENTAL APPROPRIATIONS.—In the House of Representa-
8 tives or the Senate, any bill or joint resolution making
9 supplemental appropriations, or an amendment thereto or
10 conference report thereon, may not be considered as
11 passed or agreed to unless so determined by a vote of not
12 less than three-fifths of the Members voting, a quorum
13 being present.”.

14 **SEC. 14. EFFECTIVE DATE.**

15 Except as provided by sections 8, 11, and 12, this
16 Act and the amendments made by it shall take effect on
17 January 1, 2017, and shall apply to budget resolutions
18 and appropriations for the biennium beginning with fiscal
19 year 2018.

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