

113TH CONGRESS
1ST SESSION

H. R. 1654

To improve the accuracy and transparency of the Federal budget process.

IN THE HOUSE OF REPRESENTATIVES

APRIL 18, 2013

Mr. RENACCI (for himself, Mr. QUIGLEY, Mr. CARNEY, Mr. WELCH, Mr. HECK of Nevada, Mr. BUCSHON, Mr. BARBER, Mr. WEBSTER of Florida, Mr. DELANEY, Mr. OWENS, and Mr. MEEHAN) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules, Oversight and Government Reform, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To improve the accuracy and transparency of the Federal budget process.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Budget Process Improvement Act of 2013”.

6 (b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.

TITLE I—IMPROVED ACCURACY AND TRANSPARENCY OF THE
FEDERAL BUDGET PROCESS

- Sec. 101. CBO and JCT descriptive analyses for second decade budget impact.
- Sec. 102. OMB reports on unbudgeted fiscal exposures.
- Sec. 103. Tax expenditure performance reviews and reports.
- Sec. 104. Accrual accounting report.
- Sec. 105. Annual revenue stability projection report.

TITLE II—BIENNIAL BUDGETING

- Sec. 201. Revision of timetable.
- Sec. 202. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 203. Amendments to rules of House of Representatives.
- Sec. 204. Amendments to title 31, United States Code.
- Sec. 205. Two-year appropriations; title and style of appropriations Acts.
- Sec. 206. Multiyear authorizations.
- Sec. 207. Government strategic and performance plans on a biennial basis.
- Sec. 208. Biennial appropriation bills.
- Sec. 209. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.
- Sec. 210. Report on two-year fiscal period.
- Sec. 211. Special transition period for the 114th Congress.
- Sec. 212. Effective date.

1 **TITLE I—IMPROVED ACCURACY** 2 **AND TRANSPARENCY OF THE** 3 **FEDERAL BUDGET PROCESS**

4 **SEC. 101. CBO AND JCT DESCRIPTIVE ANALYSES FOR SEC-** 5 **OND DECADE BUDGET IMPACT.**

6 (a) CBO.—Section 402 of the Congressional Budget
7 Act of 1974 is amended by inserting “(a)” after “402.”,
8 by striking the last sentence, and by adding at the end
9 the following new subsections:

10 “(b) Whenever the Director of the Congressional
11 Budget Office submits a cost estimate under subsection
12 (a) of a bill or resolution, the Director shall also provide
13 a descriptive analysis for the second decade budget impact
14 of such bill or resolution.

1 “(c) The estimates, comparison, and description so
2 submitted shall be included in the report accompanying
3 such bill or resolution if timely submitted to such com-
4 mittee before such report is filed.”.

5 (b) JCT.—Section 202(f) of the Congressional Budg-
6 et Act of 1974 is amended by inserting “(1)” after “REV-
7 ENUE ESTIMATES.—” and by adding at the end the fol-
8 lowing new paragraph:

9 “(2) Whenever the Joint Committee on Taxation pro-
10 vides revenue estimates to the Congressional Budget Of-
11 fice under paragraph (1), the Joint Committee on Tax-
12 ation shall also provide a descriptive analysis for the sec-
13 ond decade budget impact.”.

14 **SEC. 102. OMB REPORTS ON UNBUDGETED FISCAL EXPO-**
15 **SURES.**

16 Not later than July 1 of each year, the Director of
17 the Office of Management and Budget, in conjunction
18 with the Secretary of the Treasury, shall publish a report
19 on the size, scope, risk, and cost of the contingent liabil-
20 ities of the Government, including the implicit guarantees
21 to Government-sponsored enterprises such as the Federal
22 National Mortgage Association and the Federal Home
23 Loan Mortgage Corporation.

1 **SEC. 103. TAX EXPENDITURE PERFORMANCE REVIEWS AND**
2 **REPORTS.**

3 (a) PERFORMANCE REVIEW SCHEDULE AND RE-
4 PORTS.—(1) The Secretary of the Treasury (hereinafter
5 in this section referred to as the “Secretary”), in conjunc-
6 tion with the Director of the Office of Management and
7 Budget (hereinafter in this section referred to as the “Di-
8 rector”), shall conduct performance reviews of tax expend-
9 itures, as identified by the Joint Committee on Taxation,
10 on an ongoing basis. The Secretary shall develop the
11 schedule for these reviews, such that each tax expenditure
12 is reviewed at least once in every four-year period. A four-
13 year schedule shall be submitted by the Secretary to the
14 Committee on Ways and Means of the House of Rep-
15 resentatives and the Committee on Finance of the Senate
16 during January of each calendar year.

17 (2) Within three months after the enactment of any
18 new tax expenditure, the Secretary shall revise the most
19 recent four-year schedule of tax expenditure performance
20 reviews and submit them to the Committee on Ways and
21 Means of the House of Representatives and the Committee
22 on Finance of the Senate.

23 (3) Not later than one year after the enactment of
24 this Act, the Secretary shall have submitted to Congress
25 and to the Director the first four-year schedule and begin
26 the first performance reviews under paragraph (1).

1 (4) The Secretary shall endeavor to develop a four-
2 year schedule that provides for the simultaneous review
3 of tax expenditures that have similar policy objectives.

4 (b) REPORTS.—

5 (1) The Secretary shall report each of its per-
6 formance reviews of tax expenditures to the Com-
7 mittee on Ways and Means of the House of Rep-
8 resentatives and the Committee on Finance of the
9 Senate in quarterly reports and containing all of the
10 performance reviews conducted since the preceding
11 report.

12 (2) The Secretary may conduct expedited per-
13 formance reviews for any tax expenditure that has
14 an estimated annual fiscal impact of less than \$1
15 billion, annually adjusted for inflation, unless the
16 chairs and ranking minority members of the Com-
17 mittee on Ways and Means of the House of Rep-
18 resentatives and the Committee on Finance of the
19 Senate jointly request, in writing, a full review.

20 (3) Each performance review, except for expe-
21 dited performance reviews, shall include the fol-
22 lowing explanations, descriptions, estimates, anal-
23 yses, and recommendations:

1 (A) An explanation of the tax expenditure
2 and any relevant economic, social, or other con-
3 text under which it was first enacted.

4 (B) A description of the intended purpose
5 of the tax expenditure.

6 (C) An analysis of the overall success of
7 the tax expenditure in achieving such purpose,
8 and evidence supporting such analysis.

9 (D) An analysis of the extent to which fur-
10 ther extending the tax expenditure, or making
11 it permanent, would contribute to achieving
12 such purpose.

13 (E) A description of the direct and indirect
14 beneficiaries of the tax expenditure, also speci-
15 fying—

16 (i) any unintended beneficiaries of the
17 tax expenditure;

18 (ii) the classes of individuals, types of
19 organizations, or types of industries whose
20 Federal tax liabilities are directly affected
21 by the tax expenditure;

22 (iii) the extent to which terminating
23 the tax expenditure may have negative ef-
24 fects on the category of taxpayers that cur-

rently benefit from the tax preference and
on the economy; and

(iv) the extent to which the termination of the tax expenditure would affect the distribution of liability for payments of Federal taxes.

(F) An analysis of whether the tax expenditure is the most cost-effective method for achieving the purpose for which it was intended, and a description of any more cost-effective methods through which such purpose could be accomplished, and in particular the extent to which a direct spending program might be preferable to a tax expenditure, including—

(i) whether an outlay program might achieve the same policy objectives as a tax expenditure;

(ii) whether an outlay program might reduce deadweight losses and improve economic efficiency in the national economy; and

(iii) whether a direct spending program might be more or less expense to administer.

1 (G) A description of any unintended effects
2 of the tax expenditure that is useful in under-
3 standing the tax expenditure's overall value.

4 (H) A description of any interactions (ac-
5 tual or potential) with other tax expenditures or
6 direct spending programs in the same or related
7 budget function that should be studied further.

8 (I) An estimate of the annual cost in for-
9 gone revenues of the tax expenditure, as well as
10 a projection of the cost in foregone revenues for
11 the ensuing ten fiscal years.

12 (J) A description of any further informa-
13 tion needed to complete a more thorough exam-
14 ination and analysis of the tax expenditure, and
15 what is necessary to make such information
16 available.

17 (K) A specific recommendation, based on
18 analysis conducted in the performance review,
19 as to whether the tax expenditure should be
20 continued without modification, modified (in-
21 cluding converted fully or partly into a direct
22 spending program), scheduled for sunset, re-
23 viewed at a later date, or terminated imme-
24 diately. The Secretary may decline to provide a
25 specific recommendation, but in each such case

1 shall provide an explanation of why a rec-
2 ommendation has not been given.

3 (4) An expedited performance review shall in-
4 clude at least the explanations, descriptions, esti-
5 mates, analyses, and recommendations as listed in
6 subparagraphs (A), (B), (C), (D), (I), (J), and (K)
7 of paragraph (3).

8 (c) COMMITTEE HEARINGS.—After the submission of
9 any performance review report under subsection (b), the
10 Committee on Ways and Means of the House of Rep-
11 resentatives and the Committee on Finance of the Senate
12 shall hold public hearings to consider the performance re-
13 view recommendations contained in that report. The Com-
14 mittees on the Budget of the House of Representatives
15 and the Senate may also hold hearings on such perform-
16 ance review recommendations.

17 **SEC. 104. ACCRUAL ACCOUNTING REPORT.**

18 (a) ACCRUAL-BASED ACCOUNTING SYSTEM.—The
19 Director of the Office of Management and Budget shall
20 develop a proposal for the implementation of an accrual-
21 based accounting system for certain portions of the budg-
22 et, excluding—

- 23 (1) insurance;
- 24 (2) environmental liabilities;
- 25 (3) Federal employee pensions;

1 (4) retiree health benefits; and

2 (5) other budget items where accrual-based ac-
3 counting would feasibly capture significant future
4 cash resource requirements that are not reflected in
5 the cash-based budget; where appropriate and rea-
6 sonable.

7 (b) REPORT.—Within one year of the date of enact-
8 ment of this Act, the Director of the Office of Manage-
9 ment and Budget shall submit a report to Congress set-
10 ting forth the legislation necessary for the implementation
11 of an accrual-based accounting system for part of the
12 budget, along with any recommendations regarding its
13 proposed legislation.

14 **SEC. 105. ANNUAL REVENUE STABILITY PROJECTION RE-**
15 **PORT.**

16 Not later than July 1 of each year, the Joint Com-
17 mittee on Taxation, shall publish a report that projects
18 annual Federal revenues by source over the next 10 fiscal
19 years and includes a discussion of the assumptions used
20 to project such revenues. The Joint Committee on Tax-
21 ation shall transmit to the Committee on Ways and Means
22 of the House of Representatives.

1 **TITLE II—BIENNIAL BUDGETING**

2 **SEC. 201. REVISION OF TIMETABLE.**

3 Section 300 of the Congressional Budget Act of 1974
4 (2 U.S.C. 631) is amended to read as follows:

5 “TIMETABLE

6 “SEC. 300. (a) IN GENERAL.—Except as provided by
7 subsection (b), the timetable with respect to the congres-
8 sional budget process for any Congress (beginning with
9 the One Hundred Fifteenth Congress) is as follows:

“First Session

On or before:	Action to be completed:
First Monday in February	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
October 1	Biennium begins.

Second Session

On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

10 “(b) SPECIAL RULE.—In the case of any first session
11 of Congress that begins in any year during which the term

1 of a President (except a President who succeeds himself)
 2 begins, the following dates shall supersede those set forth
 3 in subsection (a):

“First Session	
On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
June 1	Biennial appropriation bills may be considered in the House.
July 1	House Appropriations Committee reports last biennial appropriation bill.
July 20	House completes action on biennial appropriation bills.
October 1	Biennium begins.”.

4 **SEC. 202. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 5 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

6 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
 7 Congressional Budget and Impoundment Control Act of
 8 1974 (2 U.S.C. 621(2)) is amended by striking “each
 9 year” and inserting “biennially”.

10 (b) DEFINITIONS.—

11 (1) BUDGET RESOLUTION.—Section 3(4) of
 12 such Act (2 U.S.C. 622(4)) is amended by striking
 13 “fiscal year” each place it appears and inserting “bi-
 14 ennium”.

15 (2) BIENNIUM.—Section 3 of such Act (2
 16 U.S.C. 622) is amended by adding at the end the
 17 following new paragraph:

1 “(12) The term ‘biennium’ means the period of
2 2 consecutive fiscal years beginning on October 1 of
3 any odd-numbered year.”.

4 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
5 BUDGET.—

6 (1) CONTENTS OF RESOLUTION.—Section
7 301(a) of such Act (2 U.S.C. 632(a)) is amended—

8 (A) in the matter preceding paragraph (1)
9 by—

10 (i) striking “April 15 of each year”
11 and inserting “May 15 of each odd-num-
12 bered year”;

13 (ii) striking “the fiscal year beginning
14 on October 1 of such year” the first place
15 it appears and inserting “the biennium be-
16 ginning on October 1 of such year”; and

17 (iii) striking “the fiscal year beginning
18 on October 1 of such year” the second
19 place it appears and inserting “each fiscal
20 year in such period”;

21 (B) in paragraph (6), by striking “for the
22 fiscal year” and inserting “for each fiscal year
23 in the biennium”; and

1 (C) in paragraph (7), by striking “for the
2 fiscal year” and inserting “for each fiscal year
3 in the biennium”.

4 (2) ADDITIONAL MATTERS.—Section 301(b) of
5 such Act (2 U.S.C. 632(b)) is amended—

6 (A) in paragraph (3), by striking “for such
7 fiscal year” and inserting “for either fiscal year
8 in such biennium”; and

9 (B) in paragraph (7), by striking “for the
10 first fiscal year” and inserting “for each fiscal
11 year in the biennium”.

12 (3) VIEWS OF OTHER COMMITTEES.—Section
13 301(d) of such Act (2 U.S.C. 632(d)) is amended by
14 inserting “(or, if applicable, as provided by section
15 300(b))” after “United States Code”.

16 (4) HEARINGS.—Section 301(e)(1) of such Act
17 (2 U.S.C. 632(e)) is amended by—

18 (A) striking “fiscal year” and inserting
19 “biennium”; and

20 (B) inserting after the second sentence the
21 following: “On or before April 1 of each odd-
22 numbered year (or, if applicable, as provided by
23 section 300(b)), the Committee on the Budget
24 of each House shall report to its House the con-
25 current resolution on the budget referred to in

1 subsection (a) for the biennium beginning on
2 October 1 of that year.”.

3 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
4 Section 301(f) of such Act (2 U.S.C. 632(f)) is
5 amended by striking “fiscal year” each place it ap-
6 pears and inserting “biennium”.

7 (6) ECONOMIC ASSUMPTIONS.—Section
8 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
9 amended by striking “for a fiscal year” and insert-
10 ing “for a biennium”.

11 (7) SECTION HEADING.—The section heading of
12 section 301 of such Act is amended by striking “**AN-**
13 **NUAL**” and inserting “**BIENNIAL**”.

14 (8) TABLE OF CONTENTS.—The item relating
15 to section 301 in the table of contents set forth in
16 section 1(b) of such Act is amended by striking “An-
17 nual” and inserting “Biennial”.

18 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
19 Act (2 U.S.C. 633) is amended—

20 (1) in subsection (a)(1) by—

21 (A) striking “for the first fiscal year of the
22 resolution,” and inserting “for each fiscal year
23 in the biennium,”;

1 (B) striking “for that period of fiscal
2 years” and inserting “for all fiscal years cov-
3 ered by the resolution”; and

4 (C) striking “for the fiscal year of that
5 resolution” and inserting “for each fiscal year
6 in the biennium”;

7 (2) in subsection (a)(5), by striking “April 15”
8 and inserting “May 15”;

9 (3) in subsection (f)(1), by striking “for a fiscal
10 year” and inserting “for a biennium”;

11 (4) in subsection (f)(1), by striking “first fiscal
12 year” and inserting “either fiscal year of the bien-
13 nium”;

14 (5) in subsection (f)(2)(A), by—

15 (A) striking “first fiscal year” and insert-
16 ing “each fiscal year of the biennium”; and

17 (B) striking “the total of fiscal years” and
18 inserting “the total of all fiscal years covered by
19 the resolution”; and

20 (6) in subsection (g)(1)(A), by striking “April”
21 and inserting “May”.

22 (e) SECTION 303 POINT OF ORDER.—

23 (1) IN GENERAL.—Section 303(a) of such Act
24 (2 U.S.C. 634(a)) is amended by striking “for a fis-
25 cal year” and inserting “for a biennium” and by

1 striking “the first fiscal year” and inserting “each
2 fiscal year of the biennium”.

3 (2) EXCEPTIONS IN THE HOUSE.—Section
4 303(b) of such Act (2 U.S.C. 634(b)) is amended—

5 (A) in paragraph (1)(A), by striking “the
6 budget year” and inserting “the biennium”;

7 (B) in paragraph (1)(B), by striking “the
8 fiscal year” and inserting “the biennium”; and

9 (C) in paragraph (2), by inserting “(or
10 June 1 whenever section 300(b) is applicable)”.

11 (3) APPLICATION TO THE SENATE.—Section
12 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
13 by—

14 (A) striking “fiscal year” and inserting
15 “biennium”; and

16 (B) striking “that year” and inserting
17 “each fiscal year of that biennium”.

18 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
19 LUTIONS ON THE BUDGET.—Section 304 of such Act (2
20 U.S.C. 635) is amended—

21 (1) by striking “fiscal year” the first two places
22 it appears and inserting “biennium”;

23 (2) by striking “for such fiscal year”; and

24 (3) by inserting before the period “for such bi-
25 ennium”.

1 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
2 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
3 636(b)(3)) is amended by striking “fiscal year” and in-
4 serting “biennium”.

5 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON
6 APPROPRIATION BILLS.—Section 307 of such Act (2
7 U.S.C. 638) is amended—

8 (1) by striking “each year” and inserting “each
9 odd-numbered year (or, if applicable, as provided by
10 section 300(b), July 1)”;

11 (2) by striking “annual” and inserting “bien-
12 nial”;

13 (3) by striking “fiscal year” and inserting “bi-
14 ennium”; and

15 (4) by striking “that year” and inserting “each
16 odd-numbered year”.

17 (i) QUARTERLY BUDGET REPORTS.—Section 308 of
18 such Act (2 U.S.C. 639) is amended by adding at the end
19 the following new subsection:

20 “(d) QUARTERLY BUDGET REPORTS.—The Director
21 of the Congressional Budget Office shall, as soon as prac-
22 ticable after the completion of each quarter of the fiscal
23 year, prepare an analysis comparing revenues, spending,
24 and the deficit or surplus for the current fiscal year to
25 assumptions included in the congressional budget resolu-

tion. In preparing this report, the Director of the Congressional Budget Office shall combine actual budget figures to date with projected revenue and spending for the balance of the fiscal year. The Director of the Congressional Budget Office shall include any other information in this report that it deems useful for a full understanding of the current fiscal position of the Federal Government. The reports mandated by this subsection shall be transmitted by the Director to the Senate and House Committees on the Budget, and the Congressional Budget Office shall make such reports available to any interested party upon request.”.

(j) COMPLETION OF HOUSE ACTION ON REGULAR APPROPRIATION BILLS.—Section 309 of such Act (2 U.S.C. 640) is amended—

(1) by striking “It” and inserting “Except whenever section 300(b) is applicable, it”;

(2) by inserting “of any odd-numbered calendar year” after “July”;

(3) by striking “annual” and inserting “biennial”; and

(4) by striking “fiscal year” and inserting “biennium”.

(k) RECONCILIATION PROCESS.—Section 310 of such Act (2 U.S.C. 641) is amended—

1 (1) in subsection (a), in the matter preceding
2 paragraph (1), by striking “any fiscal year” and in-
3 serting “any biennium”;

4 (2) in subsection (a)(1), by striking “such fiscal
5 year” each place it appears and inserting “any fiscal
6 year covered by such resolution”; and

7 (3) by striking subsection (f) and redesignating
8 subsection (g) as subsection (f).

9 (l) SECTION 311 POINT OF ORDER.—

10 (1) IN THE HOUSE.—Section 311(a)(1) of such
11 Act (2 U.S.C. 642(a)) is amended—

12 (A) by striking “for a fiscal year” and in-
13 serting “for a biennium”;

14 (B) by striking “the first fiscal year” each
15 place it appears and inserting “either fiscal
16 year of the biennium”; and

17 (C) by striking “that first fiscal year” and
18 inserting “each fiscal year in the biennium”.

19 (2) IN THE SENATE.—Section 311(a)(2) of
20 such Act is amended—

21 (A) in subparagraph (A), by striking “for
22 the first fiscal year” and inserting “for either
23 fiscal year of the biennium”; and

24 (B) in subparagraph (B)—

1 (i) by striking “that first fiscal year”
 2 the first place it appears and inserting
 3 “each fiscal year in the biennium”; and
 4 (ii) by striking “that first fiscal year
 5 and the ensuing fiscal years” and inserting
 6 “all fiscal years”.

7 (3) SOCIAL SECURITY LEVELS.—Section
 8 311(a)(3) of such Act is amended by—

9 (A) striking “for the first fiscal year” and
 10 inserting “each fiscal year in the biennium”;
 11 and

12 (B) striking “that fiscal year and the ensu-
 13 ing fiscal years” and inserting “all fiscal
 14 years”.

15 (m) MAXIMUM DEFICIT AMOUNT POINT OF
 16 ORDER.—Section 312(c) of the Congressional Budget Act
 17 of 1974 (2 U.S.C. 643) is amended—

18 (1) by striking “for a fiscal year” and inserting
 19 “for a biennium”;

20 (2) in paragraph (1), by striking “first fiscal
 21 year” and inserting “either fiscal year in the bien-
 22 nium”;

23 (3) in paragraph (2), by striking “that fiscal
 24 year” and inserting “either fiscal year in the bien-
 25 nium”; and

1 (4) in the matter following paragraph (2), by
2 striking “that fiscal year” and inserting “the appli-
3 cable fiscal year”.

4 **SEC. 203. AMENDMENTS TO RULES OF HOUSE OF REP-**
5 **RESENTATIVES.**

6 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
7 House of Representatives is amended by inserting “odd-
8 numbered” after “each”.

9 (b) Clause 4(a)(4) of rule X of the Rules of the House
10 of Representatives is amended by striking “fiscal year”
11 and inserting “biennium”.

12 (c) Clause 4(b)(2) of rule X of the Rules of the House
13 of Representatives is amended by striking “each fiscal
14 year” and inserting “the biennium”.

15 (d) Clause 4(b) of rule X of the Rules of the House
16 of Representatives is amended by striking “and” at the
17 end of subparagraph (5), by striking the period and insert-
18 ing “; and” at the end of subparagraph (6), and by adding
19 at the end the following new subparagraph:

20 “(7) use the second session of each Congress to study
21 issues with long-term budgetary and economic implica-
22 tions, which would include—

23 “(A) hold hearings to receive testimony from
24 committees of jurisdiction to identify problem areas
25 and to report on the results of oversight; and

1 “(B) by January 1 of each odd-numbered year,
2 issuing a report to the Speaker which identifies the
3 key issues facing the Congress in the next bien-
4 nium.”.

5 (e) Clause 11(i) of rule X of the Rules of the House
6 of Representatives is amended by striking “during the
7 same or preceding fiscal year”.

8 (f) Clause 4(e) of rule X of the Rules of the House
9 of Representatives is amended by striking “annually” each
10 place it appears and inserting “biennially” and by striking
11 “annual” and inserting “biennial”.

12 (g) Clause 4(f) of rule X of the Rules of the House
13 of Representatives is amended—

14 (1) by inserting “during each odd-numbered
15 year” after “the submission of budget by the Presi-
16 dent”;

17 (2) by striking “fiscal year” the first place it
18 appears and inserting “biennium”; and

19 (3) by striking “that fiscal year” and inserting
20 “each fiscal year in such ensuing biennium”.

21 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of
22 the House of Representatives is amended by striking
23 “five” both places it appears and inserting “six”.

24 (i) Clause 5(a)(1) of rule XIII of the Rules of the
25 House of Representatives is amended by striking “fiscal

1 year after September 15 in the preceding fiscal year” and
2 inserting “biennium after September 15 of the year in
3 which such biennium begins”.

4 **SEC. 204. AMENDMENTS TO TITLE 31, UNITED STATES**
5 **CODE.**

6 (a) DEFINITION.—Section 1101 of title 31, United
7 States Code, is amended by adding at the end thereof the
8 following new paragraph:

9 “(3) ‘biennium’ has the meaning given to such
10 term in paragraph (12) of section 3 of the Congres-
11 sional Budget and Impoundment Control Act of
12 1974 (2 U.S.C. 622(11)).”.

13 (b) BUDGET CONTENTS AND SUBMISSION TO THE
14 CONGRESS.—

15 (1) SCHEDULE.—The matter preceding para-
16 graph (1) in section 1105(a) of title 31, United
17 States Code, is amended to read as follows:

18 “(a) On or before the first Monday in February of
19 each odd-numbered year (or, if applicable, as provided by
20 section 300(b) of the Congressional Budget Act of 1974),
21 beginning with the One Hundred Fifteenth Congress, the
22 President shall transmit to the Congress, the budget for
23 the biennium beginning on October 1 of such calendar
24 year. The budget transmitted under this subsection shall
25 include a budget message and summary and supporting

1 information. The President shall include in each budget
2 the following:”.

3 (2) EXPENDITURES.—Section 1105(a)(5) of
4 title 31, United States Code, is amended by striking
5 “the fiscal year for which the budget is submitted
6 and the 4 fiscal years after that year” and inserting
7 “each fiscal year in the biennium for which the
8 budget is submitted and in the succeeding 4 years”.

9 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
10 United States Code, is amended by striking “the fis-
11 cal year for which the budget is submitted and the
12 4 fiscal years after that year” and inserting “each
13 fiscal year in the biennium for which the budget is
14 submitted and in the succeeding 4 years”.

15 (4) BALANCE STATEMENTS.—Section
16 1105(a)(9)(C) of title 31, United States Code, is
17 amended by striking “the fiscal year” and inserting
18 “each fiscal year in the biennium”.

19 (5) GOVERNMENT FUNCTIONS AND ACTIVI-
20 TIES.—Section 1105(a)(12) of title 31, United
21 States Code, is amended in subparagraph (A), by
22 striking “the fiscal year” and inserting “each fiscal
23 year in the biennium”.

24 (6) ALLOWANCES.—Section 1105(a)(13) of title
25 31, United States Code, is amended by striking “the

1 fiscal year” and inserting “each fiscal year in the bi-
2 ennium”.

3 (7) ALLOWANCES FOR UNANTICIPATED AND
4 UNCONTROLLABLE EXPENDITURES.—Section
5 1105(a)(14) of title 31, United States Code, is
6 amended by striking “that year” and inserting “each
7 fiscal year in the biennium for which the budget is
8 submitted”.

9 (8) TAX EXPENDITURES.—Section 1105(a)(16)
10 of title 31, United States Code, is amended by strik-
11 ing “the fiscal year” and inserting “each fiscal year
12 in the biennium”.

13 (9) ESTIMATES FOR FUTURE YEARS.—Section
14 1105(a)(17) of title 31, United States Code, is
15 amended—

16 (A) by striking “the fiscal year following
17 the fiscal year” and inserting “each fiscal year
18 in the biennium following the biennium”;

19 (B) by striking “that following fiscal year”
20 and inserting “each such fiscal year”; and

21 (C) by striking “fiscal year before the fis-
22 cal year” and inserting “biennium before the bi-
23 ennium”.

1 (10) PRIOR YEAR OUTLAYS.—Section
 2 1105(a)(18) of title 31, United States Code, is
 3 amended—

4 (A) by striking “the prior fiscal year” and
 5 inserting “each of the 2 most recently com-
 6 pleted fiscal years,”;

7 (B) by striking “for that year” and insert-
 8 ing “with respect to those fiscal years”; and

9 (C) by striking “in that year” and insert-
 10 ing “in those fiscal years”.

11 (11) PRIOR YEAR RECEIPTS.—Section
 12 1105(a)(19) of title 31, United States Code, is
 13 amended—

14 (A) by striking “the prior fiscal year” and
 15 inserting “each of the 2 most recently com-
 16 pleted fiscal years”;

17 (B) by striking “for that year” and insert-
 18 ing “with respect to those fiscal years”; and

19 (C) by striking “in that year” each place
 20 it appears and inserting “in those fiscal years”.

21 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
 22 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
 23 United States Code, is amended by striking “each year”
 24 and inserting “each even numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
2 FICIENCIES.—Section 1105(c) of title 31, United States
3 Code, is amended—

4 (1) by striking “the fiscal year for” the first
5 place it appears and inserting “each fiscal year in
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second
8 place it appears and inserting “each fiscal year of
9 the biennium, as the case may be,”; and

10 (3) by striking “that year” and inserting “for
11 each year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section
13 1105(e)(1) of title 31, United States Code, is amended
14 by striking “ensuing fiscal year” and inserting “biennium
15 to which such budget relates”.

16 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
17 CHANGES.—

18 (1) IN GENERAL.—Section 1106(a) of title 31,
19 United States Code, is amended—

20 (A) in the matter preceding paragraph (1),
21 by—

22 (i) inserting “and before February 15
23 of each even numbered year” after “Before
24 July 16 of each year”; and

1 (ii) striking “fiscal year” and insert-
 2 ing “biennium”;

3 (B) in paragraph (1), by striking “that fis-
 4 cal year” and inserting “each fiscal year in
 5 such biennium”;

6 (C) in paragraph (2), by striking “4 fiscal
 7 years following the fiscal year” and inserting “4
 8 fiscal years following the biennium”; and

9 (D) in paragraph (3), by striking “fiscal
 10 year” and inserting “biennium”.

11 (2) CHANGES.—Section 1106(b) of title 31,
 12 United States Code, is amended by—

13 (A) striking “the fiscal year” and inserting
 14 “each fiscal year in the biennium”; and

15 (B) inserting “and before February 15 of
 16 each even numbered year” after “Before July
 17 16 of each year”.

18 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
 19 MATES.—

20 (1) THE PRESIDENT.—Section 1109(a) of title
 21 31, United States Code, is amended—

22 (A) by striking “On or before the first
 23 Monday after January 3 of each year (on or be-
 24 fore February 5 in 1986)” and inserting “At

1 the same time the budget required by section
 2 1105 is submitted for a biennium”; and

3 (B) by striking “the following fiscal year”
 4 and inserting “each fiscal year of such period”.

5 (2) JOINT ECONOMIC COMMITTEE.—Section
 6 1109(b) of title 31, United States Code, is amended
 7 by striking “March 1 of each year” and inserting
 8 “within 6 weeks of the President’s budget submis-
 9 sion for each odd-numbered year (or, if applicable,
 10 as provided by section 300(b) of the Congressional
 11 Budget Act of 1974)”.

12 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
 13 LEGISLATION.—Section 1110 of title 31, United States
 14 Code, is amended by—

15 (1) striking “May 16” and inserting “March
 16 31”; and

17 (2) striking “year before the year in which the
 18 fiscal year begins” and inserting “calendar year pre-
 19 ceding the calendar year in which the biennium be-
 20 gins”.

21 **SEC. 205. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
 22 **OF APPROPRIATIONS ACTS.**

23 Section 105 of title 1, United States Code, is amend-
 24 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2 “(a) The style and title of all Acts making appropria-
3 tions for the support of the Government shall be as fol-
4 lows: ‘An Act making appropriations (here insert the ob-
5 ject) for each fiscal year in the biennium of fiscal years
6 (here insert the fiscal years of the biennium).’.

7 “(b) All Acts making regular appropriations for the
8 support of the Government shall be enacted for a biennium
9 and shall specify the amount of appropriations provided
10 for each fiscal year in such period.

11 “(c) For purposes of this section, the term ‘biennium’
12 has the same meaning as in section 3(12) of the Congres-
13 sional Budget and Impoundment Control Act of 1974 (2
14 U.S.C. 622(12)).”.

15 **SEC. 206. MULTIYEAR AUTHORIZATIONS.**

16 (a) IN GENERAL.—Title III of the Congressional
17 Budget Act of 1974 is amended by adding at the end the
18 following new section:

19 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

20 “SEC. 316. (a) POINT OF ORDER.—(1)(A) It shall
21 not be in order in the House of Representatives or the
22 Senate to consider any measure that contains a specific
23 authorization of appropriations for any purpose unless the
24 measure includes such a specific authorization of appro-
25 priations for that purpose for not less than each fiscal year
26 in one or more bienniums.

1 “(B) For purposes of this paragraph, a specific au-
 2 thorization of appropriations is an authorization for the
 3 enactment of an amount of appropriations or amounts not
 4 to exceed an amount of appropriations (whether stated as
 5 a sum certain, as a limit, or as such sums as may be nec-
 6 essary) for any purpose for a fiscal year.

7 “(2) Paragraph (1) does not apply with respect to
 8 an authorization of appropriations for a single fiscal year
 9 for any program, project, or activity if the measure con-
 10 taining that authorization includes a provision expressly
 11 stating the following: ‘Congress finds that no authoriza-
 12 tion of appropriation will be required for [Insert name of
 13 applicable program, project, or activity] for any subse-
 14 quent fiscal year.’.

15 “(3) For purposes of this subsection, the term ‘meas-
 16 ure’ means a bill, joint resolution, amendment, motion, or
 17 conference report.”.

18 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 19 table of contents set forth in section 1(b) of the Congres-
 20 sional Budget and Impoundment Control Act of 1974 is
 21 amended by adding after the item relating to section 315
 22 the following new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

1 **SEC. 207. GOVERNMENT STRATEGIC AND PERFORMANCE**
2 **PLANS ON A BIENNIAL BASIS.**

3 (a) STRATEGIC PLANS.—Section 306 of title 5,
4 United States Code, is amended—

5 (1) in subsection (a), by striking “September
6 30, 1997” and inserting “September 30, 2016”;

7 (2) in subsection (b)—

8 (A) by striking “at least every three years”
9 and inserting “at least every 4 years”; and

10 (B) by striking “five years forward” and
11 inserting “six years forward”; and

12 (3) in subsection (c), by inserting a comma
13 after “section” the second place it appears and add-
14 ing “including a strategic plan submitted by Sep-
15 tember 30, 2016, meeting the requirements of sub-
16 section (a)”.

17 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
18 GRESS.—Paragraph (28) of section 1105(a) of title 31,
19 United States Code, is amended by striking “beginning
20 with fiscal year 1999, a” and inserting “beginning with
21 fiscal year 2018, a biennial”.

22 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
23 United States Code, is amended—

24 (1) in subsection (a)—

1 (A) in the matter before paragraph (1) by
2 striking “an annual” and inserting “a bien-
3 nial”;

4 (B) in paragraph (1) by inserting after
5 “program activity” the following: “for both
6 years 1 and 2 of the biennial plan”;

7 (C) in paragraph (5) by striking “and”
8 after the semicolon;

9 (D) in paragraph (6) by striking the period
10 and inserting a semicolon; and inserting “and”
11 after the inserted semicolon; and

12 (E) by adding after paragraph (6) the fol-
13 lowing:

14 “(7) cover each fiscal year of the biennium be-
15 ginning with the first fiscal year of the next biennial
16 budget cycle.”;

17 (2) in subsection (d) by striking “annual” and
18 inserting “biennial”; and

19 (3) in paragraph (6) of subsection (f) by strik-
20 ing “annual” and inserting “biennial”.

21 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-
22 BILITY.—Section 9703 of title 31, United States Code, re-
23 lating to managerial accountability, is amended—

24 (1) in subsection (a)—

1 (A) in the first sentence by striking “Be-
 2 ginning with fiscal year 1999, the” and insert-
 3 ing “Beginning with fiscal year 2018, the bien-
 4 nial” and by striking “annual”; and

5 (B) by striking “section 1105(a)(29)” and
 6 inserting “section 1105(a)(28)”; and

7 (2) in subsection (e)—

8 (A) in the first sentence by striking “one
 9 or” before “years”;

10 (B) in the second sentence by striking “a
 11 subsequent year” and inserting “for a subse-
 12 quent 2-year period”; and

13 (C) in the third sentence by striking
 14 “three” and inserting “four”.

15 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-
 16 ETING.—Section 1119 of title 31, United States Code, is
 17 amended—

18 (1) in paragraph (1) of subsection (d), by strik-
 19 ing “annual” and inserting “biennial”; and

20 (2) in subsection (e), by striking “annual” and
 21 inserting “biennial”.

22 (f) STRATEGIC PLANS.—Section 2802 of title 39,
 23 United States Code, is amended—

24 (1) in subsection (a), by striking “September
 25 30, 1997” and inserting “September 30, 2016”;

1 (2) in subsection (b), by striking “at least every
2 three years” and inserting “at least every 4 years”;

3 (3) by striking “five years forward” and insert-
4 ing “six years forward”; and

5 (4) in subsection (c), by inserting a comma
6 after “section” the second place it appears and in-
7 serting “including a strategic plan submitted by
8 September 30, 2016, meeting the requirements of
9 subsection (a)”.

10 (g) PERFORMANCE PLANS.—Section 2803(a) of title
11 39, United States Code, is amended—

12 (1) in the matter before paragraph (1), by
13 striking “an annual” and inserting “a biennial”;

14 (2) in paragraph (1), by inserting after “pro-
15 gram activity” the following: “for both years 1 and
16 2 of the biennial plan”;

17 (3) in paragraph (5), by striking “and” after
18 the semicolon;

19 (4) in paragraph (6), by striking the period and
20 inserting “; and”; and

21 (5) by adding after paragraph (6) the following:

22 “(7) cover each fiscal year of the biennium be-
23 ginning with the first fiscal year of the next biennial
24 budget cycle.”.

1 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—
 2 Section 301(d) of the Congressional Budget Act (2 U.S.C.
 3 632(d)) is amended by adding at the end “Each committee
 4 of the Senate or the House of Representatives shall review
 5 the strategic plans, performance plans, and performance
 6 reports, required under section 306 of title 5, United
 7 States Code, and sections 1115 and 1116 of title 31,
 8 United States Code, of all agencies under the jurisdiction
 9 of the committee. Each committee may provide its views
 10 on such plans or reports to the Committee on the Budget
 11 of the applicable House.”.

12 (i) EFFECTIVE DATE.—

13 (1) IN GENERAL.—The amendments made by
 14 this section shall take effect on September 30, 2016.

15 (2) AGENCY ACTIONS.—Effective on and after
 16 the date of enactment of this Act, each agency shall
 17 take such actions as necessary to prepare and sub-
 18 mit any plan or report in accordance with the
 19 amendments made by it.

20 **SEC. 208. BIENNIAL APPROPRIATION BILLS.**

21 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)
 22 Clause 2(a) of rule XXI of the Rules of the House of Rep-
 23 resentatives is amended by adding at the end the following
 24 new subparagraph:

1 “(3)(A) Except as provided by subdivision (B), an ap-
2 propriation may not be reported in a general appropriation
3 bill (other than a supplemental appropriation bill), and
4 may not be in order as an amendment thereto, unless it
5 provides new budget authority or establishes a level of ob-
6 ligations under contract authority for each fiscal year of
7 a biennium.

8 “(B) Subdivision (A) does not apply with respect to
9 an appropriation for a single fiscal year for any program,
10 project, or activity if the bill or amendment thereto con-
11 taining that appropriation includes a provision expressly
12 stating the following: ‘Congress finds that no additional
13 funding beyond one fiscal year will be required and the
14 [Insert name of applicable program, project, or activity]
15 will be completed or terminated after the amount provided
16 has been expended.’.

17 “(C) For purposes of paragraph (b), the statement
18 set forth in subdivision (B) with respect to an appropria-
19 tion for a single fiscal year for any program, project, or
20 activity may be included in a general appropriation bill
21 or amendment thereto.”.

22 (2) Clause 5(b)(1) of rule XXII of the Rules of the
23 House of Representatives is amended by striking “or (c)”
24 and inserting “or (3) or 2(c)”.

1 (b) IN THE SENATE.—(1) Title III of the Congres-
 2 sional Budget Act of 1974 (2 U.S.C. 631 et seq.) (as
 3 amended by section 206) is further amended by adding
 4 at the end the following:

5 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS

6 “SEC. 317. It shall not be in order in the Senate in
 7 any odd-numbered year to consider any regular appropria-
 8 tion bill providing new budget authority or a limitation
 9 on obligations under the jurisdiction of the Committee on
 10 Appropriations for only the first fiscal year of a biennium,
 11 unless the program, project, or activity for which the new
 12 budget authority or obligation limitation is provided will
 13 require no additional authority beyond one year and will
 14 be completed or terminated after the amount provided has
 15 been expended.”.

16 (2) The table of contents set forth in section 1(b) of
 17 the Congressional Budget and Impoundment Control Act
 18 of 1974 is amended by adding after the item relating to
 19 section 316 the following new item:

“Sec. 317. Consideration of biennial appropriation bills.”.

20 **SEC. 209. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**
 21 **ING COMMITTEES OF THE SENATE AND THE**
 22 **HOUSE OF REPRESENTATIVES.**

23 (a) INFORMATION REGARDING AGENCY APPROPRIA-
 24 TIONS REQUESTS.—To assist each standing committee of
 25 the House of Representatives and the Senate in carrying

1 out its responsibilities, the head of each Federal agency
2 which administers the laws or parts of laws under the ju-
3 risdiction of such committee shall provide to such com-
4 mittee such studies, information, analyses, reports, and
5 assistance as may be requested by the chairman and rank-
6 ing minority member of the committee.

7 (b) INFORMATION REGARDING AGENCY PROGRAM
8 ADMINISTRATION.—To assist each standing committee of
9 the House of Representatives and the Senate in carrying
10 out its responsibilities, the head of any agency shall fur-
11 nish to such committee documentation, containing infor-
12 mation received, compiled, or maintained by the agency
13 as part of the operation or administration of a program,
14 or specifically compiled pursuant to a request in support
15 of a review of a program, as may be requested by the
16 chairman and ranking minority member of such com-
17 mittee.

18 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-
19 in thirty days after the receipt of a request from a chair-
20 man and ranking minority member of a standing com-
21 mittee having jurisdiction over a program being reviewed
22 and studied by such committee under this section, the
23 Comptroller General of the United States shall furnish to
24 such committee summaries of any audits or reviews of

1 such program which the Comptroller General has com-
2 pleted during the preceding six years.

3 (d) CONGRESSIONAL ASSISTANCE.—Consistent with
4 their duties and functions under law, the Comptroller Gen-
5 eral of the United States, the Director of the Congres-
6 sional Budget Office, and the Director of the Congres-
7 sional Research Service shall continue to furnish (con-
8 sistent with established protocols) to each standing com-
9 mittee of the House of Representatives or the Senate such
10 information, studies, analyses, and reports as the chair-
11 man and ranking minority member may request to assist
12 the committee in conducting reviews and studies of pro-
13 grams under this section.

14 **SEC. 210. REPORT ON TWO-YEAR FISCAL PERIOD.**

15 Not later than 180 days after the date of enactment
16 of this Act, the Director of the Office of Management and
17 Budget shall—

18 (1) determine the impact and feasibility of
19 changing the definition of a fiscal year and the
20 budget process based on that definition to a 2-year
21 fiscal period with a biennial budget process based on
22 the 2-year period; and

23 (2) report the findings of the study to the Com-
24 mittees on the Budget of the House of Representa-

1 tives and the Senate and the Committee on Rules of
2 the House of Representatives.

3 **SEC. 211. SPECIAL TRANSITION PERIOD FOR THE 114TH**
4 **CONGRESS.**

5 (a) PRESIDENT'S BUDGET SUBMISSION FOR FISCAL
6 YEAR 2016.—The budget submission of the President
7 pursuant to section 1105(a) of title 31, United States
8 Code, for fiscal year 2016 shall include the following:

9 (1) An identification of the budget accounts for
10 which an appropriation should be made for each fis-
11 cal year of the fiscal year 2016–2017 biennium.

12 (2) Budget authority that should be provided
13 for each such fiscal year for the budget accounts
14 identified under paragraph (1).

15 (b) REVIEW AND RECOMMENDATIONS OF THE COM-
16 MITTEES ON APPROPRIATIONS.—The Committee on Ap-
17 propriations of the House of Representatives and the Sen-
18 ate shall review the items included pursuant to subsection
19 (a) in the budget submission of the President for fiscal
20 year 2016 and include its recommendations thereon in its
21 views and estimates made under section 301(d) of the
22 Congressional Budget Act of 1974 within 6 weeks of that
23 budget submission.

24 (c) ACTIONS BY THE COMMITTEES ON THE BUDG-
25 ET.—(1) The Committee on the Budget of the House of

1 Representatives and the Senate shall review the items in-
2 cluded pursuant to subsection (a) in the budget submis-
3 sion of the President for fiscal year 2016 and the rec-
4 ommendations submitted by the Committee on Appropria-
5 tions of its House pursuant to subsection (b) included in
6 its views and estimates made under section 301(d) of the
7 Congressional Budget Act of 1974.

8 (2) The report of the Committee on the Budget of
9 each House accompanying the concurrent resolution on
10 the budget for fiscal year 2016 and the joint explanatory
11 statement of managers accompanying such resolution shall
12 also include allocations to the Committee on Appropria-
13 tions of its House of total new budget authority and total
14 outlays (which shall be deemed to be made pursuant to
15 section 302(a) of the Congressional Budget Act of 1974
16 for purposes of budget enforcement under section 302(f))
17 for fiscal year 2017 from which the Committee on Appro-
18 priations may report regular appropriation bills for fiscal
19 year 2014 that include funding for certain accounts for
20 each of fiscal years 2016 and 2017.

21 (3) The report of the Committee on the Budget of
22 each House accompanying the concurrent resolution on
23 the budget for fiscal year 2016 and the joint explanatory
24 statement of managers accompanying such resolution shall

1 also include the assumptions upon which such allocations
2 referred to in paragraph (2) are based.

3 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-
4 ANCE.—(1) During the first session of the 114th Congress
5 the committees of the House of Representatives and the
6 Senate are directed to work with the Comptroller General
7 of the United States to develop plans to transition pro-
8 gram authorizations to a multi-year schedule.

9 (2) During the 114th Congress, the Comptroller Gen-
10 eral of the United States will continue to provide assist-
11 ance to the Congress with respect to programmatic over-
12 sight and in particular will assist the committees of Con-
13 gress in designing and conforming programmatic oversight
14 procedures for the fiscal year 2016–2017 biennium.

15 (e) CBO AUTHORIZATION REPORT.—On or before
16 January 15, 2016, the Director of the Congressional
17 Budget Office, after consultation with the appropriate
18 committees of the House of Representatives and Senate,
19 shall submit to the Congress a report listing (A) all pro-
20 grams and activities funded during fiscal year 2016 for
21 which authorizations for appropriations have not been en-
22 acted for that fiscal year and (B) all programs and activi-
23 ties funded during fiscal year 2016 for which authoriza-
24 tions for appropriations will expire during that fiscal year,
25 fiscal year 2017, or fiscal year 2018.

1 (f) PRESIDENT’S BUDGET SUBMISSION FOR FISCAL
2 YEAR 2017.—The budget submission of the President
3 pursuant to section 1105(a) of title 31, United States
4 Code, for fiscal year 2017 shall include an evaluation of,
5 and recommendations regarding, the transitional biennial
6 budget process for the fiscal year 2016–2017 biennium
7 that was carried out pursuant to this section.

8 (g) CBO TRANSITIONAL REPORT.—On or before
9 March 31, 2016, the Director of the Congressional Budget
10 Office shall submit to Congress an evaluation of, and rec-
11 ommendations regarding, the transitional biennial budget
12 process for the fiscal year 2016–2017 biennium that was
13 carried out pursuant to this section.

14 **SEC. 212. EFFECTIVE DATE.**

15 Except as provided by sections 207, 209, 210, and
16 211, this Act and the amendments made by it shall take
17 effect on January 1, 2017, and shall apply to budget reso-
18 lutions and appropriations for the biennium beginning
19 with fiscal year 2018.

○