## Calendar No. 577 H.R. 1232

113TH CONGRESS 2D Session

[Report No. 113-262]

#### IN THE SENATE OF THE UNITED STATES

FEBRUARY 26, 2014

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

SEPTEMBER 18, 2014

Reported by Mr. CARPER, with an amendment and an amendment to the title [Strike out all after the enacting clause and insert the part printed in italic]

## **AN ACT**

- To amend titles 40, 41, and 44, United States Code, to eliminate duplication and waste in information technology acquisition and management.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### 3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Federal Information
- 5 Technology Acquisition Reform Act".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:

Sec. 1. Short title.

See. 2. Table of contents.

Sec. 3. Definitions.

#### TITLE I—MANAGEMENT OF INFORMATION TECHNOLOGY WITHIN FEDERAL GOVERNMENT

- Sec. 101. Increased authority of agency Chief Information Officers over information technology.
- See. 102. Lead coordination role of Chief Information Officers Council.
- See. 103. Reports by Government Accountability Office.

#### TITLE II—DATA CENTER OPTIMIZATION

- See. 201. Purpose.
- Sec. 202. Definitions.
- See. 203. Federal data center optimization initiative.
- Sec. 204. Performance requirements related to data center consolidation.
- See. 205. Cost savings related to data center optimization.
- Sec. 206. Reporting requirements to Congress and the Federal Chief Information Officer.

#### TITLE III—ELIMINATION OF DUPLICATION AND WASTE IN INFORMATION TECHNOLOGY ACQUISITION

- See. 301. Inventory of information technology software assets.
- Sec. 302. Website consolidation and transparency.
- See. 303. Transition to the cloud.

#### See. 304. Elimination of unnecessary duplication of contracts by requiring business case analysis.

## TITLE IV—STRENGTHENING AND STREAMLINING INFORMATION TECHNOLOGY ACQUISITION MANAGEMENT PRACTICES

#### Subtitle A—Strengthening and Streamlining IT Program Management Practices

- Sec. 401. Pilot program on interagency collaboration.
- See. 402. Designation of assisted acquisition centers of excellence.

#### Subtitle B—Strengthening IT Acquisition Workforce

- See. 411. Expansion of training and use of information technology acquisition cadres.
- Sec. 412. Plan on strengthening program and project management performance.
- Sec. 413. Personnel awards for excellence in the acquisition of information systems and information technology.

#### TITLE V—ADDITIONAL REFORMS

- See. 501. Maximizing the benefit of the Federal strategic sourcing initiative.
- See. 502. Governmentwide software purchasing program.
- Sec. 503. Promoting transparency of blanket purchase agreements.
- See. 504. Additional source selection technique in solicitations.
- See. 505. Enhanced transparency in information technology investments.
- See. 506. Enhanced communication between government and industry.

#### Sec. 508. No additional funds authorized.

#### 1 SEC. 3. DEFINITIONS.

2 In this Act:

3 (1) CHIEF ACQUISITION OFFICERS COUNCIL.
4 The term "Chief Acquisition Officers Council"
5 means the Chief Acquisition Officers Council estab6 lished by section 1311(a) of title 41, United States
7 Code.

8 (2) CHIEF INFORMATION OFFICER.—The term
9 "Chief Information Officer" means a Chief Informa10 tion Officer (as designated under section 3506(a)(2))
11 of title 44, United States Code) of an agency listed
12 in section 901(b) of title 31, United States Code.

13 (3) CHIEF INFORMATION OFFICERS COUNCIL.
14 The term "Chief Information Officers Council" or
15 "CIO Council" means the Chief Information Officers
16 Council established by section 3603(a) of title 44,
17 United States Code.

18 (4) DIRECTOR.—The term "Director" means
19 the Director of the Office of Management and Budg20 et.

21 (5) FEDERAL AGENCY.—The term "Federal
22 agency" means each agency listed in section 901(b)
23 of title 31, United States Code.

1	(6) Federal chief information officer.—
2	The term "Federal Chief Information Officer"
3	means the Administrator of the Office of Electronic
4	Government established under section 3602 of title
5	44, United States Code.
6	(7) INFORMATION TECHNOLOGY OR IT.—The
7	term "information technology" or "IT" has the
8	meaning provided in section 11101(6) of title 40,
9	United States Code.
10	(8) Relevant congressional commit-
10 11	(8) Relevant congressional commit- tees.—The term "relevant congressional commit-
11	TEES.—The term "relevant congressional commit-
11 12	TEES.—The term "relevant congressional commit- tees" means each of the following:
11 12 13	TEES.—The term "relevant congressional commit- tees" means each of the following: (A) The Committee on Oversight and Gov-
11 12 13 14	TEES.—The term "relevant congressional commit- tees" means each of the following: (A) The Committee on Oversight and Gov- ernment Reform and the Committee on Armed
11 12 13 14 15	TEES.—The term "relevant congressional commit- tees" means each of the following: (A) The Committee on Oversight and Gov- ernment Reform and the Committee on Armed Services of the House of Representatives.

1	TITLE I-MANAGEMENT OF IN-
2	FORMATION TECHNOLOGY
3	WITHIN FEDERAL GOVERN-
4	MENT
5	SEC. 101. INCREASED AUTHORITY OF AGENCY CHIEF IN-
6	FORMATION OFFICERS OVER INFORMATION
7	TECHNOLOGY.
8	(a) Presidential Appointment of CIOs of Cer-
9	TAIN AGENCIES.—
10	(1) IN GENERAL.—Section 11315 of title 40,
11	United States Code, is amended—
12	$(\Lambda)$ by redesignating subsection $(a)$ as sub-
13	section (e) and moving such subsection to the
14	end of the section; and
15	(B) by inserting before subsection (b) the
16	following new subsection (a):
17	"(a) Presidential Appointment or Designation
18	of Certain Chief Information Officers.—
19	"(1) In GENERAL.—There shall be within each
20	agency listed in section 901(b)(1) of title 31 an
21	agency Chief Information Officer. Each agency Chief
22	Information Officer shall—
23	$\frac{((A)(i)}{(i)}$ be appointed by the President; or
24	"(ii) be designated by the President, in
25	consultation with the head of the agency; and

1	"(B) be appointed or designated, as appli-
2	cable, from among individuals who possess dem-
3	onstrated ability in general management of, and
4	knowledge of and extensive practical experience
5	in, information technology management prac-
6	tices in large governmental or business entities.
7	"(2) Responsibilities.—An agency Chief In-
8	formation Officer appointed or designated under this
9	section shall report directly to the head of the agen-
10	cy and carry out, on a full-time basis, responsibilities
11	as set forth in this section and in section 3506(a)
12	of title 44 for Chief Information Officers designated
13	under paragraph (2) of such section.".
13 14	under paragraph (2) of such section.". (2) Conforming Amendments.—Section
14	(2) Conforming Amendments.—Section
14 15	(2) CONFORMING AMENDMENTS.—Section 3506(a)(2) of title 44, United States Code, is
14 15 16	(2) CONFORMING AMENDMENTS.—Section 3506(a)(2) of title 44, United States Code, is amended—
14 15 16 17	<ul> <li>(2) CONFORMING AMENDMENTS.—Section</li> <li>3506(a)(2) of title 44, United States Code, is</li> <li>amended—         <ul> <li>(A) by striking "(A) Except as provided</li> </ul> </li> </ul>
14 15 16 17 18	<ul> <li>(2) CONFORMING AMENDMENTS. Section</li> <li>3506(a)(2) of title 44, United States Code, is</li> <li>amended—         <ul> <li>(A) by striking "(A) Except as provided</li> <li>under subparagraph (B), the head of each</li> </ul> </li> </ul>
14 15 16 17 18 19	<ul> <li>(2) CONFORMING AMENDMENTS.—Section</li> <li>3506(a)(2) of title 44, United States Code, is amended— <ul> <li>(A) by striking "(A) Except as provided under subparagraph (B), the head of each agency" and inserting "The head of each agen-</li> </ul> </li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>(2) CONFORMING AMENDMENTS.—Section</li> <li>3506(a)(2) of title 44, United States Code, is amended—</li> <li>(A) by striking "(A) Except as provided under subparagraph (B), the head of each agency" and inserting "The head of each agen-ey, other than an agency with a Presidentially</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(2) CONFORMING AMENDMENTS.—Section</li> <li>3506(a)(2) of title 44, United States Code, is amended—</li> <li>(A) by striking "(A) Except as provided under subparagraph (B), the head of each agency" and inserting "The head of each agen-ey, other than an agency with a Presidentially appointed or designated Chief Information Offi-</li> </ul>

6

(b) AUTHORITY RELATING TO BUDGET AND PER SONNEL.—Section 11315 of title 40, United States Code,
 is further amended by inserting after subsection (c) the
 following new subsection:

5 <u>"(d)</u> Additional Authorities for Certain 6 CIOs.—

7 <sup>•••</sup>(1) Budget-related Authority.—

8  $\frac{((A)}{(A)}$ PLANNING.—Notwithstanding any 9 other provision of law, the head of each agency listed in section 901(b)(1) or 901(b)(2) of title 10 11 31 and in section 102 of title 5 shall ensure 12 that the Chief Information Officer of the agen-13 ey has the authority to participate in decisions 14 regarding the budget planning process related 15 to information technology or programs that in-16 elude significant information technology compo-17 nents.

18 "(B) ALLOCATION.—Notwithstanding any 19 other provision of law, amounts appropriated 20 for any agency listed in section 901(b)(1) or 21 901(b)(2) of title 31 and in section 102 of title 22 5 for any fiscal year that are available for infor-23 mation technology shall be allocated within the 24 agency, consistent with the provisions of appro-25 priations Acts and budget guidelines and recof Management and Budget, in such manner as specified by, or approved by, the Chief Information Officer of the agency in consultation with the Chief Financial Officer of the agency and budget officials.

7 "(2) PERSONNEL-RELATED AUTHORITY.-Not-8 withstanding any other provision of law, the head of 9 each agency listed in section 901(b)(1) or 901(b)(2) 10 of title 31 shall ensure that the Chief Information 11 Officer of the agency has the authority necessary to 12 approve the hiring of personnel who will have infor-13 mation technology responsibilities within the agency 14 and to require that such personnel have the obliga-15 tion to report to the Chief Information Officer in a 16 manner considered sufficient by the Chief Informa-17 tion Officer.".

18 (c) SINGLE CHIEF INFORMATION OFFICER IN EACH
19 AGENCY.—

20 (1) REQUIREMENT.—Section 3506(a)(3) of title
21 44, United States Code, is amended—
22 (A) by inserting "(A)" after "(3)"; and
23 (B) by adding at the end the following new

24 subparagraph:

1

2

3

4

5

6

1	"(B) Each agency shall have only one indi-
2	vidual with the title and designation of 'Chief
3	Information Officer'. Any bureau, office, or sub-
4	ordinate organization within the agency may
5	designate one individual with the title 'Deputy
6	Chief Information Officer', 'Associate Chief In-
7	formation Officer', or 'Assistant Chief Informa-
8	tion Officer'.'.
9	(2) Effective date. Section $3506(a)(3)(B)$
10	of title 44, United States Code, as added by para-
11	graph (1), shall take effect as of October 1, 2014.
12	Any individual serving in a position affected by such
13	section before such date may continue in that posi-
14	tion if the requirements of such section are fulfilled
15	with respect to that individual.
16	SEC. 102. LEAD COORDINATION ROLE OF CHIEF INFORMA-
17	
1,	TION OFFICERS COUNCIL.
18	TION OFFICERS COUNCIL. (a) LEAD COORDINATION ROLE.—Subsection (d) of
18	(a) LEAD COORDINATION ROLE.—Subsection (d) of
18 19	(a) LEAD COORDINATION ROLE.—Subsection (d) of section 3603 of title 44, United States Code, is amended
18 19 20	(a) LEAD COORDINATION ROLE.—Subsection (d) of section 3603 of title 44, United States Code, is amended to read as follows:
18 19 20 21	(a) LEAD COORDINATION ROLE.—Subsection (d) of section 3603 of title 44, United States Code, is amended to read as follows: <u>"(d) LEAD INTERAGENCY FORUM.</u>
18 19 20 21 22	<ul> <li>(a) LEAD COORDINATION ROLE.—Subsection (d) of section 3603 of title 44, United States Code, is amended to read as follows:</li> <li>"(d) LEAD INTERAGENCY FORUM.—</li> <li>"(1) IN GENERAL.—The Council is designated</li> </ul>

1 formance, and review of Federal Government infor-2 mation resources investment. As the lead inter-3 agency forum, the Council shall develop cross-agency 4 portfolio management practices to allow and encour-5 age the development of cross-agency shared services 6 and shared platforms. The Council shall also issue 7 guidelines and practices for infrastructure and com-8 mon information technology applications, including 9 expansion of the Federal Enterprise Architecture 10 process if appropriate. The guidelines and practices 11 may address broader transparency, common inputs, 12 common outputs, and outcomes achieved. The guide-13 lines and practices shall be used as a basis for com-14 paring performance across diverse missions and op-15 erations in various agencies.

"(2) REPORT.—Not later than December 1 in 16 17 each of the 6 years following the date of the enact-18 ment of this paragraph, the Council shall submit to 19 the relevant congressional committees a report (to be 20 known as the 'CIO Council Report') summarizing 21 the Council's activities in the preceding fiscal year 22 and containing such recommendations for further 23 congressional action to fulfill its mission as the 24 Council considers appropriate.

1	"(3) Relevant congressional commit-
2	TEES.—For purposes of the report required by para-
3	graph (2), the relevant congressional committees are
4	each of the following:
5	"(A) The Committee on Oversight and
6	Government Reform and the Committee on
7	Armed Services of the House of Representa-
8	tives.
9	"(B) The Committee on Homeland Secu-
10	rity and Governmental Affairs and the Com-
11	mittee on Armed Services of the Senate.".
12	(b) Additional Function.—Subsection (f) of see-
13	tion 3603 of such title is amended by adding at the end
14	the following new paragraph:
15	${(8)}$ Assist the Administrator in developing and
16	providing guidance for effective operations of the
17	Federal Infrastructure and Common Application
18	Collaboration Center authorized under section 11501
19	of title 40.".
20	(c) References to Administrator of E-Govern-
21	ment as Federal Chief Information Officer.—
22	(1) References.—Section 3602(b) of title 44,
23	United States Code, is amended by adding at the
24	end the following: "The Administrator may also be

referred to as the Federal Chief Information Offi cer.".

3 (2) DEFINITION.—Section 3601(1) of such title
4 is amended by inserting "or Federal Chief Informa5 tion Officer" before "means".

# 6 SEC. 103. REPORTS BY GOVERNMENT ACCOUNTABILITY OF7 FICE.

8 (a) REQUIREMENT TO EXAMINE EFFECTIVENESS.— 9 The Comptroller General of the United States shall exam-10 ine the effectiveness of the Chief Information Officers 11 Council in meeting its responsibilities under section 12 3603(d) of title 44, United States Code, as added by sec-13 tion 102, with particular focus on—

14 (1) whether agencies are actively participating
15 in the Council and heeding the Council's advice and
16 guidance; and

17 (2) whether the Council is actively using and
18 developing the capabilities of the Federal Infrastrue19 ture and Common Application Collaboration Center
20 authorized under section 11501 of title 40, United
21 States Code, as added by section 401.

(b) REPORTS.—Not later than 1 year, 3 years, and
5 years after the date of the enactment of this Act, the
Comptroller General shall submit to the relevant congressional committees a report containing the findings and

1 recommendations of the Comptroller General from the ex-

2 amination required by subsection (a).

# 3 TITLE II—DATA CENTER 4 OPTIMIZATION

#### 5 SEC. 201. PURPOSE.

6 The purpose of this title is to optimize Federal data
7 center usage and efficiency.

#### 8 SEC. 202. DEFINITIONS.

9 In this title:

(1) FEDERAL DATA CENTER OPTIMIZATION INITHATIVE.—The term "Federal Data Center Optimization Initiative" or the "Initiative" means the initiative developed and implemented by the Director,
through the Federal Chief Information Officer, as
required under section 203.

16 (2) COVERED AGENCY.—The term "covered
17 agency" means any agency included in the Federal
18 Data Center Optimization Initiative.

19 (3) DATA CENTER.—The term "data center"
20 means a closet, room, floor, or building for the stor21 age, management, and dissemination of data and in22 formation, as defined by the Federal Chief Informa23 tion Officer under guidance issued pursuant to this
24 section.

(4) FEDERAL DATA CENTER.—The term "Federal data center" means any data center of a covered agency.
ered agency used or operated by a covered agency, by a contractor of a covered agency, or by another organization on behalf of a covered agency.
(5) SERVER UTILIZATION.—The term "server utilization" refers to the activity level of a server relative to its maximum activity level, expressed as a percentage.
(6) POWER USAGE EFFECTIVENESS.—The term

11 "power usage effectiveness" means the ratio ob-12 tained by dividing the total amount of electricity and 13 other power consumed in running a data center by 14 the power consumed by the information and commu-15 nications technology in the data center.

16 SEC. 203. FEDERAL DATA CENTER OPTIMIZATION INITIA-17 TIVE.

18 (a) REQUIREMENT FOR INITIATIVE.—The Federal 19 Chief Information Officer, in consultation with the chief 20 information officers of covered agencies, shall develop and 21 implement an initiative, to be known as the Federal Data 22 Center Optimization Initiative, to optimize the usage and 23 efficiency of Federal data centers by meeting the require-24 ments of this Act and taking additional measures, as ap-25 propriate.

1

2

3

4

5

6

7

8

9

10

1 (b) REQUIREMENT FOR PLAN.—Within 6 months after the date of the enactment of this Act, the Federal 2 Chief Information Officer, in consultation with the chief 3 4 information officers of covered agencies, shall develop and 5 submit to Congress a plan for implementation of the Initiative required by subsection (a) by each covered agency. 6 In developing the plan, the Federal Chief Information Of-7 8 ficer shall take into account the findings and recommenda-9 tions of the Comptroller General review required by see-10 tion 205(e).

11 (e) MATTERS COVERED.—The plan shall include—

12 (1) descriptions of how covered agencies will 13 use reductions in floor space, energy use, infrastruc-14 ture, equipment, applications, personnel, increases in 15 multiorganizational use, server virtualization, cloud 16 computing, and other appropriate methods to meet 17 the requirements of the initiative; and

18 (2) appropriate consideration of shifting Feder19 ally owned data center workload to commercially
20 owned data centers.

21 SEC. 204. PERFORMANCE REQUIREMENTS RELATED TO22DATA CENTER CONSOLIDATION.

23 (a) SERVER UTILIZATION.—Each covered agency
24 may use the following methods to achieve the maximum

server utilization possible as determined by the Federal
 Chief Information Officer:

3 (1) The closing of existing data centers that 4 lack adequate server utilization, as determined by 5 the Federal Chief Information Officer. If the agency 6 fails to close such data centers, the agency shall pro-7 vide a detailed explanation as to why this data cen-8 ter should remain in use as part of the submitted 9 plan. The Federal Chief Information Officer shall in-10 elude an assessment of the agency explanation in the 11 annual report to Congress.

12 (2) The consolidation of services within existing
13 data centers to increase server utilization rates.

14 (3) Any other method that the Federal Chief
 15 Information Officer, in consultation with the chief
 16 information officers of covered agencies, determines
 17 necessary to optimize server utilization.

(b) POWER USAGE EFFECTIVENESS.—Each covered
agency may use the following methods to achieve the maximum energy efficiency possible as determined by the Federal Chief Information Officer:

22 (1) The use of the measurement of power usage
23 effectiveness to calculate data center energy effi24 eiency.

1	(2) The use of power meters in facilities dedi-
2	eated to data center operations to frequently meas-
3	ure power consumption over time.
4	(3) The establishment of power usage effective-
5	ness goals for each data center.
6	(4) The adoption of best practices for man-
7	aging—
8	(A) temperature and airflow in facilities
9	dedicated to data center operations; and
10	(B) power supply efficiency.
11	(5) The implementation of any other method
12	that the Federal Chief Information Officer, in con-
13	sultation with the Chief Information Officers of cov-
14	ered agencies, determines necessary to optimize data
15	<del>center</del> energy efficiency.
16	SEC. 205. COST SAVINGS RELATED TO DATA CENTER OPTI-
17	MIZATION.
18	(a) Requirement To Track Costs.—
19	(1) IN GENERAL.—Each covered agency shall
20	track costs resulting from implementation of the
21	Federal Data Center Optimization Initiative within
22	the agency and submit a report on those costs annu-
23	ally to the Federal Chief Information Officer. Cov-
24	ered agencies shall determine the net costs from
25	data consolidation on an annual basis.

1	(2) FACTORS.—In calculating net costs each
2	year under paragraph (1), a covered agency shall
3	use the following factors:
4	(A) Energy costs.
5	(B) Personnel costs.
6	(C) Real estate costs.
7	(D) Capital expense costs.
8	(E) Maintenance and support costs such as
9	operating subsystem, database, hardware, and
10	software license expense costs.
11	(F) Other appropriate costs, as determined
12	by the agency in consultation with the Federal
13	Chief Information Officer.
14	(b) Requirement To Track Savings.—
15	(1) IN GENERAL.—Each covered agency shall
16	track realized and projected savings resulting from
17	implementation of the Federal Data Center Optimi-
18	zation Initiative within the agency and submit a re-
19	port on those savings annually to the Federal Chief
20	Information Officer. Covered agencies shall deter-
21	mine the net savings from data consolidation on an
22	annual basis.
23	(2) FACTORS.—In calculating net savings each
24	year under paragraph (1), a covered agency shall
25	use the following factors:

1	(A) Energy savings.
2	(B) Personnel savings.
3	(C) Real estate savings.
4	(D) Capital expense savings.
5	(E) Maintenance and support savings such
6	as operating subsystem, database, hardware,
7	and software license expense savings.
8	(F) Other appropriate savings, as deter-
9	mined by the agency in consultation with the
10	Federal Chief Information Officer.
11	(3) PUBLIC AVAILABILITY.—The Federal Chief
12	Information Officer shall make publicly available a
13	summary of realized and projected savings for each
14	covered agency. The Federal Chief Information Offi-
15	eer shall identify any covered agency that failed to
16	provide the annual report required under paragraph
17	(1).
18	(c) Requirement To Use Cost-Effective Meas-
19	URES.—Covered agencies shall use the most cost-effective
20	measures to implement the Federal Data Center Optimi-
21	zation Initiative, such as using estimation to measure or
22	track costs and savings using a methodology approved by
23	the Federal Chief Information Officer.
24	(d) Government Accountability Office Re-
25	VIEW.—Not later than 6 months after the date of the en-

19

actment of this Act, the Comptroller General of the United 1 States shall examine methods for calculating savings from 2 the Initiative and using them for the purposes identified 3 4 in subsection (d), including establishment and use of a 5 special revolving fund that supports data centers and server optimization, and shall submit to the Federal Chief In-6 formation Officer and Congress a report on the Comp-7 8 troller General's findings and recommendations.

### 9 SEC. 206. REPORTING REQUIREMENTS TO CONGRESS AND 10 THE FEDERAL CHIEF INFORMATION OFFI-11 CER.

(a) AGENCY REQUIREMENT TO REPORT TO CIO. 12 13 (1) IN GENERAL.—Except as provided in para-14 graph (2), each covered ageney each year shall sub-15 mit to the Federal Chief Information Officer a re-16 port on the implementation of the Federal Data 17 Center Optimization Initiative, including savings re-18 sulting from such implementation. The report shall 19 include an update of the agency's plan for imple-20 menting the Initiative.

21 (2) DEPARTMENT OF DEFENSE.—The See22 retary of Defense shall comply with paragraph (1)
23 each year by submitting to the Federal Chief Infor24 mation Officer a report with relevant information
25 collected under section 2867 of Public Law 112–81

(10 U.S.C. 2223a note) or a copy of the report re quired under section 2867(d) of such law.

3 (b) FEDERAL CHIEF INFORMATION OFFICER RE-4 QUIREMENT TO REPORT TO CONGRESS.—Each year, the Federal Chief Information Officer shall submit to the rel-5 evant congressional committees a report that assesses 6 7 agency progress in carrying out the Federal Data Center 8 Optimization Initiative and updates the plan under section 9 203. The report may be included as part of the annual report required under section 3606 of title 44, United 10 States Code. 11

# 12 TITLE III—ELIMINATION OF DU13 PLICATION AND WASTE IN IN14 FORMATION TECHNOLOGY 15 ACQUISITION

16 SEC. 301. INVENTORY OF INFORMATION TECHNOLOGY17SOFTWARE ASSETS.

18 (a) PLAN.—The Director shall develop a plan for con19 ducting a Governmentwide inventory of information tech20 nology software assets.

21 (b) MATTERS COVERED.—The plan required by sub22 section (a) shall cover the following:

23 (1) The manner in which Federal agencies can
24 achieve the greatest possible economies of scale and
25 cost savings in the procurement of information tech-

nology software assets, through measures such as re ducing the procurement of new software licenses
 until such time as agency needs exceed the number
 of existing and unused licenses.

5 (2) The capability to conduct ongoing Govern-6 mentwide inventories of all existing software licenses 7 on an application-by-application basis, including du-8 plicative, unused, overused, and underused licenses, 9 and to assess the need of agencies for software li-10 censes.

11 (3) A Governmentwide spending analysis to 12 provide knowledge about how much is being spent 13 for software products or services to support deci-14 sions for strategic sourcing under the Federal stra-15 tegic sourcing program managed by the Office of 16 Federal Procurement Policy.

17 (c) AVAILABILITY.—The inventory of information
18 technology software assets shall be available to Chief In19 formation Officers and such other Federal officials as the
20 Chief Information Officers may, in consultation with the
21 Chief Information Officers Council, designate.

(d) DEADLINE AND SUBMISSION TO CONGRESS.
Not later than 180 days after the date of the enactment
of this Act, the Director shall complete and submit to Congress the plan required by subsection (a).

1 (e) IMPLEMENTATION.—Not later than two years 2 after the date of the enactment of this Act, the Director 3 shall complete implementation of the plan required by sub-4 section (a).

5 (f) REVIEW BY COMPTROLLER GENERAL.—Not later
6 than two years after the date of the enactment of this Act,
7 the Comptroller General of the United States shall review
8 the plan required by subsection (a) and submit to the rel9 evant congressional committees a report on the review.

#### 10 SEC. 302. WEBSITE CONSOLIDATION AND TRANSPARENCY.

11 (a) WEBSITE CONSOLIDATION.—The Director 12 shall—

13 (1) in consultation with Federal agencies, and 14 after reviewing the directory of public Federal Gov-15 ernment websites of each agency (as required to be 16 established and updated under section 207(f)(3) of 17 the E-Government Act of 2002 (Public Law 107-18 347; 44 U.S.C. 3501 note)), assess all the publicly 19 available websites of Federal agencies to determine 20 whether there duplicative overlapping are  $\theta$ 21 websites; and

22 (2) require Federal agencies to eliminate or
23 consolidate those websites that are duplicative or
24 overlapping.

1 (b) WEBSITE TRANSPARENCY.—The Director shall issue guidance to Federal agencies to ensure that the data 2 on publicly available websites of the agencies are open and 3 4 accessible to the public. 5 (c) MATTERS COVERED.—In preparing the guidance required by subsection (b), the Director shall— 6 7 (1) develop guidelines, standards, and best 8 practices for interoperability and transparency; 9 (2) identify interfaces that provide for shared, 10 open solutions on the publicly available websites of 11 the agencies; and 12 (3) ensure that Federal agency Internet home 13 pages, web-based forms, and web-based applications 14 are accessible to individuals with disabilities in con-15 formance with section 508 of the Rehabilitation Act of 1973 (29 U.S.C. 794d). 16 17 (d) DEADLINE FOR GUIDANCE.—The guidance required by subsection (b) shall be issued not later than 180 18 days after the date of the enactment of this Act. 19 20 SEC. 303. TRANSITION TO THE CLOUD. 21 (a) SENSE OF CONGRESS.—It is the sense of Con-22 gress that transition to cloud computing offers significant potential benefits for the implementation of Federal infor-23 24 mation technology projects in terms of flexibility, cost, and operational benefits. 25

1 (b) GOVERNMENTWIDE APPLICATION.—In assessing 2 cloud computing opportunities, the Chief Information Of-3 ficers Council shall define policies and guidelines for the 4 adoption of Governmentwide programs providing for a 5 standardized approach to security assessment and oper-6 ational authorization for cloud products and services.

7 (c) ADDITIONAL BUDGET AUTHORITIES FOR TRANSI-8 TION.—In transitioning to the cloud, a Chief Information 9 Officer of an agency listed in section 901(b) of title 31, United States Code, may establish such cloud service 10 Working Capital Funds, in consultation with the Chief Fi-11 nancial Officer of the agency, as may be necessary to tran-12 sition to cloud-based solutions. Any establishment of a new 13 Working Capital Fund under this subsection shall be re-14 15 ported to the Committees on Appropriations of the House of Representatives and the Senate and relevant Congres-16 sional committees. 17

# 18 SEC. 304. ELIMINATION OF UNNECESSARY DUPLICATION 19 OF CONTRACTS BY REQUIRING BUSINESS 20 CASE ANALYSIS.

(a) PURPOSE.—The purpose of this section is to leverage the Government's buying power and achieve administrative efficiencies and cost savings by eliminating unnecessary duplication of contracts.

1 (b) REQUIREMENT FOR BUSINESS CASE AP-2 proval.—

3 (1) IN GENERAL. Chapter 33 of title 41,
4 United States Code, is amended by adding at the
5 end the following new section:

## 6 "§ 3312. Requirement for business case approval for 7 new Governmentwide contracts

8 "(a) IN GENERAL.—An executive agency may not 9 issue a solicitation for a covered Governmentwide contract 10 unless the agency performs a business case analysis for 11 the contract and obtains an approval of the business case 12 analysis from the Administrator for Federal Procurement 13 Policy.

14 "(b) Review of Business Case Analysis.—

"(1) IN GENERAL.-With respect to any cov-15 16 ered Governmentwide contract, the Administrator 17 for Federal Procurement Policy shall review the 18 business case analysis submitted for the contract 19 and provide an approval or disapproval within 60 20 days after the date of submission. Any business ease 21 analysis not disapproved within such 60-day period 22 is deemed to be approved.

23 <u>"(2)</u> BASIS FOR APPROVAL OF BUSINESS
 24 CASE. The Administrator for Federal Procurement
 25 Policy shall approve or disapprove a business case

analysis based on the adequacy of the analysis sub mitted. The Administrator shall give primary consid eration to whether an agency has demonstrated a
 compelling need that cannot be satisfied by existing
 Governmentwide contract in a timely and cost-effec tive manner.

7 "(c) CONTENT OF BUSINESS CASE ANALYSIS.—The 8 Administrator for Federal Procurement Policy shall issue 9 guidance specifying the content for a business case anal-10 ysis submitted pursuant to this section. At a minimum, the business case analysis shall include details on the ad-11 ministrative resources needed for such contract, including 12 an analysis of all direct and indirect costs to the Federal 13 Government of awarding and administering such contract 14 15 and the impact such contract will have on the ability of the Federal Government to leverage its purchasing power. 16 17 "(b) DEFINITIONS.—In this section:

18  $\frac{((1)}{(1)}$ COVERED **GOVERNMENTWIDE** CON-19 TRACT.—The term 'covered Governmentwide contract' means any contract, blanket purchase agree-20 21 ment, or other contractual instrument for acquisition of information technology or other goods or services 22 23 that allows for an indefinite number of orders to be 24 placed under the contract, agreement, or instrument, 25 and that is established by one executive agency for

1	use by multiple executive agencies to obtain goods or
2	services. The term does not include—
3	${(A)}$ a multiple award schedule contract
4	awarded by the General Services Administra-
5	tion;
6	"(B) a Governmentwide acquisition con-
7	tract for information technology awarded pursu-
8	ant to sections $11302(e)$ and $11314(a)(2)$ of
9	title 40;
10	"(C) orders under Governmentwide con-
11	tracts in existence before the effective date of
12	this section; or
13	${}$ (D) any contract in an amount less than
14	\$10,000,000, determined on an average annual
15	<del>basis.</del>
16	"(2) EXECUTIVE AGENCY.—The term 'executive
17	agency' has the meaning provided that term by see-
18	tion $105$ of title 5.".
19	(2) CLERICAL AMENDMENT.—The table of sec-
20	tions for chapter 33 of title 41, United States Code,
21	is amended by adding after the item relating to see-
22	tion 3311 the following new item:
	<u>"3312. Requirement for business case approval for new Governmentwide con- tracts."</u> .
23	(c) REPORT.—Not later than June 1 in each of the
24	next 6 years following the date of the enactment of this

Act, the Administrator for Federal Procurement Policy
 shall submit to the relevant congressional committees a
 report on the implementation of section 3312 of title 41,
 United States Code, as added by subsection (b), including
 a summary of the submissions, reviews, approvals, and
 disapprovals of business case analyses pursuant to such
 section.

8 (d) GUIDANCE.—The Administrator for Federal Pro9 eurement Policy shall issue guidance for implementing sec10 tion 3312 of such title.

(e) REVISION OF FAR.—Not later than 180 days
after the date of the enactment of this Act, the Federal
Acquisition Regulation shall be amended to implement section 3312 of such title.

(g) EFFECTIVE DATE. Section 3312 of such title is
effective on and after 180 days after the date of the enactment of this Act.

1	TITLE IV-STRENGTHENING AND
2	STREAMLINING INFORMA-
3	TION TECHNOLOGY ACQUISI-
4	TION MANAGEMENT PRAC-
5	TICES
6	Subtitle A—Strengthening and
7	Streamlining IT Program Man-
8	agement Practices
9	SEC. 401. PILOT PROGRAM ON INTERAGENCY COLLABORA-
10	TION.
11	(a) PILOT PROGRAM.—
12	(1) IN GENERAL.—Chapter 115 of title 40,
13	United States Code, is amended to read as follows:
14	<b>"CHAPTER 115—INFORMATION TECH-</b>
15	<b>NOLOGY ACQUISITION MANAGEMENT</b>
16	PRACTICES
	<u>"Sec.</u> <u>"11501.</u> Pilot program on interagency collaboration.

#### 17 "§11501. Pilot program on interagency collaboration

18 "(a) REQUIREMENT TO CONDUCT PILOT PRO-19 GRAM.—The Director of the Office of Management and 20 Budget shall conduct a three-year pilot program in accord-21 ance with the requirements of this section to test alter-22 native approaches for the management of commonly used 23 information technology by executive agencies.

1 "(b) ESTABLISHMENT AND PURPOSES.—For purposes of the pilot program, the Director of the Office of 2 Management and Budget shall establish a Federal Infra-3 4 structure and Common Application Collaboration Center (hereafter in this section referred to as the 'Collaboration 5 Center') within the Office of Electronic Government estab-6 7 lished under section 3602 of title 44. The purpose of the 8 Collaboration Center is to serve as a resource for Federal 9 agencies, available on an optional-use basis, to assist and 10 promote coordinated program management practices and to develop and maintain requirements for the acquisition 11 of IT infrastructure and common applications commonly 12 used by various Federal agencies. 13

14 <u>"(c) Organization of Center.</u>

15 <u>"(1) MEMBERSHIP. The Center shall consist</u>
 16 of the following members:

17 "(A) An appropriate number, as deter-18 mined by the CIO Council, but not less than 19 12, full-time program managers or cost special-20 ists, all of whom have appropriate experience in 21 the private or Government sector in managing 22 or overseeing acquisitions of IT infrastructure 23 and common applications.

24 <u>"(B) At least 1 full-time detailee from</u>
25 each of the Federal agencies listed in section

1	901(b) of title 31, nominated by the respective
2	agency chief information officer for a detail pe-
3	riod of not less than 1 year.

4  $\frac{(2)}{(2)}$ WORKING GROUPS.—The Collaboration 5 Center shall have working groups that specialize in 6 IT infrastructure and common applications identi-7 fied by the CIO Council. Each working group shall 8 be headed by a separate dedicated program manager 9 appointed by the Federal Chief Information Officer. 10 "(d) CAPABILITIES AND FUNCTIONS OF THE COL-LABORATION CENTER.—For each of the IT infrastructure 11 and common application areas identified by the CIO Coun-12 eil, the Collaboration Center shall perform the following 13 roles, and any other functions as directed by the Federal 14 15 **Chief Information Officer:** 

16 "(1) Develop, maintain, and disseminate re-17 quirements suitable to establish contracts that will 18 meet the common and general needs of various Fed-19 eral agencies as determined by the Center. In doing 20 so, the Center shall give maximum consideration to 21 the adoption of commercial standards and industry 22 acquisition best practices, including opportunities for 23 shared services, consideration of total cost of owner-24 ship, preference for industry-neutral functional spec-25 ifications leveraging open industry standards and

1	competition, and use of long-term contracts, as ap-
2	<del>propriate.</del>
3	"(2) Develop, maintain, and disseminate reli-
4	able cost estimates.
5	${}$ (3) Lead the review of significant or troubled
6	IT investments or acquisitions as identified by the
7	CIO Council.
8	"(4) Provide expert aid to troubled IT invest-
9	ments or acquisitions.
10	"(e) GUIDANCE.—The Director, in consultation with
11	the Chief Information Officers Council, shall issue guid-
12	ance addressing the scope and operation of the Collabora-
13	tion Center. The guidance shall require that the collabora-
14	tion Center report to the Federal Chief Information Offi-
15	eer.
16	"(f) Report to Congress.—
17	"(1) In GENERAL.—The Director shall annually
18	submit to the relevant congressional committees a
19	report detailing the organization, staff, and activities
20	of the Collaboration Center, including—
21	"(A) a list of IT infrastructure and com-
22	mon applications the Center assisted;
23	"(B) an assessment of the Center's
24	achievement in promoting efficiency, shared
25	services, and elimination of unnecessary Gov-

1	ernment requirements that are contrary to com-
2	mercial best practices; and
3	"(C) the use and expenditure of amounts
4	in the Fund established under subsection (i).
5	"(2) Inclusion in other report.—The re-
6	port may be included as part of the annual E-Gov-
7	ernment status report required under section 3606
8	of title 44.
9	"(g) Guidelines for Acquisition of IT Infra-
10	STRUCTURE AND COMMON APPLICATIONS.—
11	"(1) Guidelines.—The Collaboration Center
12	shall establish guidelines that, to the maximum ex-
13	tent possible, eliminate inconsistent practices among
14	executive agencies and ensure uniformity and con-
15	sistency in acquisition processes for IT infrastruc-
16	ture and common applications across the Federal
17	Government.
18	${}$ (2) CENTRAL WEBSITE.—In preparing the
19	guidelines, the Collaboration Center, in consultation
20	with the Chief Acquisition Officers Council, shall
21	offer executive agencies the option of accessing a
22	central website for best practices, templates, and
23	other relevant information.
24	"(h) PRICING TRANSPARENCY.—The Collaboration

25 Center, in collaboration with the Office of Federal Pro-

curement Policy, the Chief Acquisition Officers Council, 1 the General Services Administration, and the Assisted Ae-2 quisition Centers of Excellence, shall compile a price list 3 4 and catalogue containing current pricing information by 5 vendor for each of its IT infrastructure and common applications categories. The price catalogue shall contain any 6 price provided by a vendor in a contract awarded for the 7 8 same or similar good or service to any executive agency. 9 The eatalogue shall be developed in a fashion ensuring 10 that it may be used for pricing comparisons and pricing analysis using standard data formats. The price catalogue 11 12 shall not be made public, but shall be accessible to executive agencies. 13

"(i) AUTHORIZATION TO USE FUND.-In any fiscal 14 year, notwithstanding section 321(c) of title 40, up to five 15 percent of the fees collected during the prior fiscal year 16 under the multiple award schedule contracts entered into 17 by the Administrator of General Services and credited to 18 the Acquisition Services Fund under section 321 of title 19 20 40, may be used to fund the activities of the Collaboration Center. Each fiscal year, the Director, in consultation with 21 22 the Federal Chief Information Officer, shall determine an appropriate amount needed to operate the Collaboration 23 24 Center and the Administrator of General Services shall 25 transfer amounts only to the extent and in such amounts

2 Fund to the Director for the Center. 3 "(j) DEFINITIONS.—In this section: 4 "(1) EXECUTIVE AGENCY.—The term 'executive agency' has the meaning provided that term by see-5 6 tion 105 of title 5. 7 "(2) FEDERAL CHIEF INFORMATION <del>OFFI</del>-8 CER.—The term 'Federal Chief Information Officer' 9 means the Administrator of the Office of Electronic Government established under section 3602 of title 10 11 44. 12  $\frac{...(3)}{...(3)}$ CONGRESSIONAL RELEVANT COMMIT-13 TEES.—The term 'relevant congressional committees' means each of the following: 14 15 "(A) The Committee on Oversight and 16 Government Reform and the Committee on 17 Armed Services of the House of Representa-18 tives. 19 "(B) The Committee on Homeland Secu-20 rity and Governmental Affairs and the Com-21 mittee on Armed Services of the Senate.". 22 (2) CLERICAL AMENDMENT.—The item relating 23 to chapter 115 in the table of chapters at the begin-24 ning of subtitle III of title 40, United States Code, 25 is amended to read as follows:

1

as are provided in advance in appropriation acts from the

	"115. Information Technology Acquisition Management Practices
1	(b) DEADLINES.—
2	(1) GUIDANCE.—Not later than 180 days after
3	the date of the enactment of this Act, the Director
4	shall issue guidance under section 11501(e) of title
5	40, United States Code, as added by subsection (a).
6	(2) CENTER.—Not later than 1 year after the
7	date of the enactment of this Act, the Director shall
8	establish the Federal Infrastructure and Common
9	Application Collaboration Center, in accordance with
10	section 11501(b) of such title, as so added.
11	(3) GUIDELINES.—Not later than 2 years after
12	the date of the enactment of this Act, the Federal
13	Infrastructure and Common Application Collabora-
14	tion Center shall establish guidelines in accordance
15	with section 11501(g) of such title, as so added.
16	(c) Conforming Amendment.—Section 3602(c) of
17	title 44, United States Code, is amended—
18	(1) by striking "and" at the end of paragraph
19	(2);
20	(2) by redesignating paragraph $(3)$ as para-
21	graph (4); and
22	(3) by inserting after paragraph $(2)$ the fol-

1

"(3) all of the functions of the Federal Infra-

2	structure and Common Application Collaboration
3	Center, as required under section 11501 of title 40;
4	and".
5	SEC. 402. DESIGNATION OF ASSISTED ACQUISITION CEN-
6	TERS OF EXCELLENCE.
7	(a) DESIGNATION.—Chapter 115 of title 40, United
8	States Code, as amended by section 401, is further amend-
9	ed by adding at the end the following new section:
10	"SEC. 11502. ASSISTED ACQUISITION CENTERS OF EXCEL-
11	LENCE.
12	"(a) PURPOSE.—The purpose of this section is to de-
13	velop specialized assisted acquisition centers of excellence
14	within the Federal Government to serve as a resource for
15	Federal agencies, available on an optional-use basis, to as-
16	sist and promote—
17	${}(1)$ the effective use of best acquisition prae-
18	tices;
19	${}(2)$ the development of specialized expertise in
20	the acquisition of information technology; and
21	"(3) Governmentwide sharing of acquisition ea-
22	pability to augment any shortage in the information
23	technology acquisition workforce.
24	"(b) DESIGNATION OF AACES.—Not later than 1
25	year after the date of the enactment of this section, and

every 3 years thereafter, the Director of the Office of Man-1 agement and Budget, in consultation with the Chief Ae-2 3 quisition Officers Council and the Chief Information Officers Council, shall designate, redesignate, or withdraw the 4 5 designation of acquisition centers of excellence within various executive agencies to carry out the functions set forth 6 7 in subsection (d) in an area of specialized acquisition ex-8 pertise as determined by the Director. Each such center 9 of excellence shall be known as an 'Assisted Acquisition Center of Excellence' or an 'AACE'. 10

11 "(c) USE OF EXISTING AUTHORITY.—This section
12 provides no new authority to establish a franchise fund
13 or revolving fund.

14 "(d) FUNCTIONS.—The functions of each AACE are
15 as follows:

16 <u>"(1) BEST PRACTICES.—To promote, develop,</u>
17 and implement the use of best acquisition practices
18 in the area of specialized acquisition expertise that
19 the AACE is designated to carry out by the Director
20 under subsection (b).

21 <u>"(2)</u> ASSISTED ACQUISITIONS.—To assist all
 22 Government agencies in the expedient, strategic, and
 23 cost-effective acquisition of the information tech 24 nology goods or services covered by such area of spe 25 cialized acquisition expertise by engaging in repeated

and frequent acquisition of similar information tech nology requirements.

3 "(3) DEVELOPMENT AND TRAINING OF IT AC4 QUISITION WORKFORCE.—To assist in recruiting and
5 training IT acquisition cadres (referred to in section
6 1704(j) of title 41).

7 "(e) CRITERIA.—In designating, redesignating, or
8 withdrawing the designation of an AACE, the Director
9 shall consider, at a minimum, the following matters:

10 <u>"(1) The subject matter expertise of the host</u>
11 agency in a specific area of information technology
12 acquisition.

13 "(2) For acquisitions of IT infrastructure and 14 common applications covered by the Federal Infra-15 structure and Common Application Collaboration 16 Center authorized under section 11501 of this title, 17 the ability and willingness to collaborate with the 18 Collaboration Center and adhere to the requirements 19 standards established by the Collaboration Center.

20 <u>"(3)</u> The ability of an AACE to develop cus 21 tomized requirements documents that meet the
 22 needs of executive agencies as well as the current in 23 dustry standards and commercial best practices.

24 <u>"(4)</u> The ability of an AACE to consistently
25 award and manage various contracts, task or deliv-

1	ery orders, and other acquisition arrangements in a
2	timely, cost-effective, and compliant manner.
3	"(5) The ability of an AACE to aggregate de-
4	mands from multiple executive agencies for similar
5	information technology goods or services and fulfill
6	those demands in one acquisition.
7	"(6) The ability of an AACE to acquire innova-
8	tive or emerging commercial and noncommercial
9	technologies using various contracting methods, in-
10	<del>cluding ways to lower the entry barriers for small</del>
11	businesses with limited Government contracting ex-
12	<del>periences.</del>
13	${}$ (7) The ability of an AACE to maximize com-
14	mercial item acquisition, effectively manage high-risk
15	contract types, increase competition, promote small
16	business participation, and maximize use of available
17	Governmentwide contracts.
18	"(8) The existence of an in-house cost esti-
19	mating group with expertise to consistently develop
20	reliable cost estimates that are accurate, comprehen-
21	sive, well-documented, and credible.
22	"(9) The ability of an AACE to employ best
23	practices and educate requesting agencies, to the
24	maximum extent practicable, regarding critical fac-

1	tors underlying successful major IT acquisitions, in-
2	eluding the following factors:
3	"(A) Active engagement by program offi-
4	cials with stakeholders.
5	"(B) Possession by program staff of the
6	necessary knowledge and skills.
7	"(C) Support of the programs by senior
8	department and agency executives.
9	"(D) Involvement by end users and stake-
10	holders in the development of requirements.
11	"(E) Participation by end users in testing
12	of system functionality prior to formal end user
13	acceptance testing.
14	"(F) Stability and consistency of Govern-
15	ment and contractor staff.
16	"(G) Prioritization of requirements by pro-
17	<del>gram</del> <del>staff.</del>
18	"(H) Maintenance of regular communica-
19	tion with the prime contractor by program offi-
20	<del>cials.</del>
21	"(I) Receipt of sufficient funding by pro-
22	<del>grams.</del>
23	${}$ (10) The ability of an AACE to run an effec-
24	tive acquisition intern program in collaboration with

the Federal Acquisition Institute or the Defense Ac-1 2 quisition University. 3 "(11) The ability of an AACE to effectively and 4 properly manage fees received for assisted acquisi-5 tions pursuant to this section. 6 "(f) FUNDS RECEIVED BY AACES.— 7 ((1))AVAILABILITY.-Notwithstanding anv 8 other provision of law or regulation, funds obligated 9 and transferred from an executive agency in a fiscal 10 year to an AACE for the acquisition of goods or 11 services covered by an area of specialized acquisition 12 expertise of an AACE, regardless of whether the re-13 quirements are severable or non-severable, shall re-14 main available for awards of contracts by the AACE 15 for the same general requirements for the next 5 fis-

17 were transferred.

16

18 <sup>((2)</sup> TRANSITION TO NEW AACE. If the 19 AACE to which the funds are provided under para-20 graph (1) becomes unable to fulfill the requirements 21 of the executive agency from which the funds were 22 provided, the funds may be provided to a different 23 AACE to fulfill such requirements. The funds so 24 provided shall be used for the same purpose and re-

eal years following the fiscal year in which the funds

1	main available for the same period of time as applied
2	when provided to the original AACE.
3	"(3) Relationship to existing authori-
4	TIES.—This subsection does not limit any existing
5	authorities an AACE may have under its revolving
6	or working capital funds authorities.
7	"(g) Government Accountability Office Re-
8	VIEW OF AACE.
9	"(1) REVIEW.—The Comptroller General of the
10	United States shall review and assess—
11	${(A)}$ the use and management of fees re-
12	ceived by the AACEs pursuant to this section
13	to ensure that an appropriate fee structure is
14	established and enforced to cover activities ad-
15	dressed in this section and that no excess fees
16	are charged or retained; and
17	${(B)}$ the effectiveness of the AACEs in
18	achieving the purpose described in subsection
19	(a), including review of contracts.
20	"(2) REPORTS.—Not later than 1 year after the
21	designation or redesignation of AACES under sub-
22	section (b), the Comptroller General shall submit to
23	the relevant congressional committees a report con-
24	taining the findings and assessment under para-
25	$\frac{\text{graph}}{(1)}$

	-
1	"(h) DEFINITIONS.—In this section:
2	"(1) Assisted acquisition.—The term 'as-
3	sisted acquisition' means a type of interagency ac-
4	quisition in which the parties enter into an inter-
5	agency agreement pursuant to which—
6	"(A) the servicing agency performs acquisi-
7	tion activities on the requesting agency's behalf,
8	such as awarding, administering, or closing out
9	a contract, task order, delivery order, or blanket
10	purchase agreement; and
11	"(B) funding is provided through a fran-
12	chise fund, the Acquisition Services Fund in
13	section 321 of this title, sections 1535 and
14	1536 of title 31, or other available methods.
15	"(2) EXECUTIVE AGENCY.—The term 'executive
16	agency' has the meaning provided that term by sec-
17	tion 133 of title 41.
18	"(3) Relevant congressional commit-
19	TEES.—The term 'relevant congressional commit-
20	tees' has the meaning provided that term by section
21	11501 of this title.
22	"(i) REVISION OF FAR.—The Federal Acquisition
23	Regulation shall be amended to implement this section.".
24	(b) CLERICAL AMENDMENT.—The table of sections
25	at the beginning of chapter 115 of title 40, United States

Code, as amended by section 401, is further amended by
 adding at the end the following new item:
 <u>"11502</u>. Assisted Acquisition Centers of Excellence.".

# 3 Subtitle B—Strengthening IT 4 Acquisition Workforce

## 5 SEC. 411. EXPANSION OF TRAINING AND USE OF INFORMA-

6

TION TECHNOLOGY ACQUISITION CADRES.

7 (a) PURPOSE.—The purpose of this section is to en-8 sure timely progress by Federal agencies toward devel-9 oping, strengthening, and deploying personnel with highly 10 specialized skills in information technology acquisition, in-11 cluding program and project managers, to be known as 12 information technology acquisition cadres.

13 (b) REPORT TO CONGRESS.—Section 1704 of title
14 41, United States Code, is amended by adding at the end
15 the following new subsection:

16 "(j) STRATEGIC PLAN ON INFORMATION TECH17 NOLOGY ACQUISITION CADRES.—

18 "(1) FIVE-YEAR STRATEGIC PLAN TO CON-19 GRESS.—Not later than June 1 following the date of 20 the enactment of this subsection, the Director shall 21 submit to the relevant congressional committees a 5-22 year strategic plan (to be known as the 'IT Acquisi-23 tion Cadres Strategic Plan') to develop, strengthen, 24 and solidify information technology acquisition cad-25 res. The plan shall include a timeline for implemen-

•HR 1232 RS

1	tation of the plan and identification of individuals
2	responsible for specific elements of the plan during
3	the 5-year period covered by the plan.
4	"(2) MATTERS COVERED.—The plan shall ad-
5	dress, at a minimum, the following matters:
6	"(A) Current information technology ac-
7	quisition staffing challenges in Federal agen-
8	cies, by previous year's information technology
9	acquisition value, and by the Federal Govern-
10	ment as a whole.
11	"(B) The variety and complexity of infor-
12	mation technology acquisitions conducted by
13	each Federal agency covered by the plan, and
14	the specialized information technology acquisi-
15	tion workforce needed to effectively carry out
16	such acquisitions.
17	"(C) The development of a sustainable
18	funding model to support efforts to hire, retain,
19	and train an information technology acquisition
20	cadre of appropriate size and skill to effectively
21	carry out the acquisition programs of the Fed-
22	eral agencies covered by the plan, including an
23	examination of interagency funding methods
24	and a discussion of how the model of the De-

1	fense Acquisition Workforce Development Fund
2	could be applied to civilian agencies.
3	"(D) Any strategic human capital planning
4	necessary to hire, retain, and train an informa-
5	tion acquisition cadre of appropriate size and
6	skill at each Federal agency covered by the
7	<del>plan.</del>
8	"(E) Governmentwide training standards
9	and certification requirements necessary to en-
10	hance the mobility and career opportunities of
11	the Federal information technology acquisition
12	cadre within the Federal agencies covered by
13	the plan.
14	"(F) New and innovative approaches to
15	workforce development and training, including
16	cross-functional training, rotational develop-
17	ment, and assignments both within and outside
18	the Government.
19	"(G) Appropriate consideration and align-
20	ment with the needs and priorities of the Infra-
21	structure and Common Application Collabora-
22	tion Center, Assisted Acquisition Centers of Ex-
23	cellence, and acquisition intern programs.
24	"(H) Assessment of the current workforce
25	competency and usage trends in evaluation

1	technique to obtain best value, including proper
2	handling of tradeoffs between price and
3	nonprice factors.
4	"(I) Assessment of the current workforce
5	competency in designing and aligning perform-
6	ance goals, life eyele costs, and contract incen-
7	tives.
8	"(J) Assessment of the current workforce
9	competency in avoiding brand-name preference
10	and using industry-neutral functional specifica-
11	tions to leverage open industry standards and
12	competition.
13	"(K) Use of integrated program teams, in-
14	eluding fully dedicated program managers, for
15	each complex information technology invest-
16	ment.
17	"(L) Proper assignment of recognition or
18	accountability to the members of an integrated
19	program team for both individual functional
20	goals and overall program success or failure.
21	"(M) The development of a technology fel-
22	lows program that includes provisions for re-
23	<del>cruiting,</del> for rotation of assignments, and for
24	partnering directly with universities with well-
25	recognized information technology programs.

1 "(N) The capability to properly manage 2 other transaction authority (where such author-3 ity is granted), including ensuring that the use 4 of the authority is warranted due to unique 5 technical challenges, rapid adoption of innova-6 tive or emerging commercial or noncommercial 7 technologies, or other circumstances that can-8 not readily be satisfied using a contract, grant, 9 or cooperative agreement in accordance with ap-10 plicable law and the Federal Acquisition Regu-11 lation. 12 "(O) The use of student internship and 13 scholarship programs as a talent pool for per-14 manent hires and the use and impact of special 15 hiring authorities and flexibilities to recruit di-16 verse candidates. 17 "(P) The assessment of hiring manager 18 satisfaction with the hiring process and hiring 19 outcomes, including satisfaction with the quality 20 of applicants interviewed and hires made.

21 "(Q) The assessment of applicant satisfac22 tion with the hiring process, including the clar23 ity of the hiring announcement, the user-friend24 liness of the application process, communication
25 from the hiring manager or agency regarding

1	application status, and timeliness of the hiring
2	decision.
3	"(R) The assessment of new hire satisfac-
4	tion with the onboarding process, including the
5	orientation process, and investment in training
6	and development for employees during their
7	<del>first</del> <del>year</del> of employment.
8	${(S)}$ Any other matters the Director con-
9	siders appropriate.
10	"(3) ANNUAL REPORT.—Not later than June 1
11	in each of the 5 years following the year of submis-
12	sion of the plan required by paragraph (1), the Di-
13	rector shall submit to the relevant congressional
14	committees an annual report outlining the progress
15	made pursuant to the plan.
16	"(4) Government accountability office
17	REVIEW OF THE PLAN AND ANNUAL REPORT.
18	${(A)}$ Not later than 1 year after the sub-
19	mission of the plan required by paragraph $(1)$ ,
20	the Comptroller General of the United States
21	shall review the plan and submit to the relevant
22	congressional committees a report on the re-
23	<del>view.</del>
24	${(B)}$ Not later than 6 months after the
25	submission of the first, third, and fifth annual

1	report required under paragraph (3), the Comp-
2	troller General shall independently assess the
3	findings of the annual report and brief the rel-
4	evant congressional committees on the Comp-
5	troller General's findings and recommendations
6	to ensure the objectives of the plan are accom-
7	plished.
8	"(5) DEFINITIONS.—In this subsection:
9	"(A) The term 'Federal agency' means
10	each agency listed in section 901(b) of title 31.
11	"(B) The term 'relevant congressional
12	committees' means each of the following:
13	"(i) The Committee on Oversight and
14	Government Reform and the Committee on
15	Armed Services of the House of Represent-
16	atives.
17	"(ii) The Committee on Homeland Se-
18	curity and Governmental Affairs and the
19	Committee on Armed Services of the Sen-
20	ate.".
21	SEC. 412. PLAN ON STRENGTHENING PROGRAM AND
22	PROJECT MANAGEMENT PERFORMANCE.
23	(a) Plan on Strengthening Program and
24	PROJECT MANAGEMENT PERFORMANCE.—Not later than
25	June 1 following the date of the enactment of this Act,

1	the Director, in consultation with the Director of the $\Theta$ f-
2	fice of Personnel Management, shall submit to the relevant
3	congressional committees a plan for improving manage-
4	ment of IT programs and projects.
5	(b) MATTERS COVERED.—The plan required by sub-
6	section (a) shall include, at a minimum, the following:
7	(1) Creation of a specialized career path for
8	program management.
9	(2) The development of a competency model for
10	program management consistent with the IT project
11	manager model.
12	(3) A career advancement model that requires
13	appropriate expertise and experience for advance-
14	ment.
15	(4) A career advancement model that is more
16	competitive with the private sector and that recog-
17	nizes both Government and private sector experi-
18	<del>ence.</del>
19	(5) Appropriate consideration and alignment
20	with the needs and priorities of the Infrastructure
21	and Common Application Collaboration Center, the
22	Assisted Acquisition Centers of Excellence, and ac-
23	quisition intern programs.
24	(c) Combination With Other Cadres Plan.—
25	The Director may combine the plan required by subsection

(a) with the IT Acquisition Cadres Strategic Plan required
 under section 1704(j) of title 41, United States Code, as
 added by section 411.

# 4 SEC. 413. PERSONNEL AWARDS FOR EXCELLENCE IN THE 5 ACQUISITION OF INFORMATION SYSTEMS 6 AND INFORMATION TECHNOLOGY.

7 (a) IN GENERAL.—Not later than 180 days after the 8 date of the enactment of this Act, the Director of the Of-9 fice of Personnel Management shall develop policy and 10 guidance for agencies to develop a program to recognize excellent performance by Federal Government employees 11 and teams of such employees in the acquisition of informa-12 tion systems and information technology for the agency. 13 14 (b) ELEMENTS.—The program referred to in sub-15 section (a) shall, to the extent practicable—

# 16 (1) obtain objective outcome measures; and

- 17 (2) include procedures for—
- 18 (A) the nomination of Federal Government
  19 employees and teams of such employees for eli20 gibility for recognition under the program; and
- (B) the evaluation of nominations for reeognition under the program by 1 or more ageney panels of individuals from Government, academia, and the private sector who have such expertise, and are appointed in such a manner, as

1	the Director of the Office of Personal Manage-
2	ment shall establish for purposes of the pro-
3	<del>gram.</del>
4	(c) Award of Cash Bonuses and Other Incen-
5	TIVES.—In carrying out the program referred to in sub-
6	section (a), the Director of the Office of Personnel Man-
7	agement, in consultation with the Director of the Office
8	of Management and Budget, shall establish policies and
9	guidance for agencies to reward any Federal Government
10	employee or teams of such employees recognized pursuant
11	to the program—
12	(1) with a cash bonus, to the extent that the
13	performance of such individual or team warrants the
14	award of such bonus and is authorized by any provi-
15	sion of law;
16	(2) through promotions and other nonmonetary
17	awarda.

17 <del>awards;</del>

18

(3) by publicizing—

19 (A) acquisition accomplishments by indi20 vidual employees; and

21 (B) the tangible end benefits that resulted
22 from such accomplishments, as appropriate;
23 and

(4) through other awards, incentives, or bo nuses that the head of the agency considers appro priate.

# 4 **TITLE V—ADDITIONAL REFORMS** 5 SEC. 501. MAXIMIZING THE BENEFIT OF THE FEDERAL 6 STRATEGIC SOURCING INITIATIVE.

7 Not later than 180 days after the date of the enact-8 ment of this Act, the Administrator for Federal Procurement Policy shall prescribe regulations providing that 9 10 when the Federal Government makes a purchase of services and supplies offered under the Federal Strategie 11 Sourcing Initiative (managed by the Office of Federal Pro-12 curement Policy) but such Initiative is not used, the con-13 tract file for the purchase shall include a brief analysis 14 15 of the comparative value, including price and nonprice factors, between the services and supplies offered under such 16 17 Initiative and services and supplies offered under the source or sources used for the purchase. 18

# 19 SEC. 502. GOVERNMENTWIDE SOFTWARE PURCHASING20PROGRAM.

21 (a) IN GENERAL. The Administrator of General
22 Services, in collaboration with the Department of Defense,
23 shall identify and develop a strategic sourcing initiative
24 to enhance Governmentwide acquisition, shared use, and

dissemination of software, as well as compliance with end
 user license agreements.

3 (b) EXAMINATION OF METHODS.—In developing the 4 initiative under subsection (a), the Administrator shall ex-5 amine the use of realistic and effective demand aggrega-6 tion models supported by actual agency commitment to 7 use the models, and supplier relationship management 8 practices, to more effectively govern the Government's ac-9 quisition of information technology.

10 (c) GOVERNMENTWIDE USER LICENSE AGREE-11 MENT.—The Administrator, in developing the initiative 12 under subsection (a), shall allow for the purchase of a li-13 cense agreement that is available for use by all executive 14 agencies as one user to the maximum extent practicable 15 and as appropriate.

# 16 SEC. 503. PROMOTING TRANSPARENCY OF BLANKET PUR 17 CHASE AGREEMENTS.

(a) PRICE INFORMATION TO BE TREATED AS PUBLIC INFORMATION.—The final negotiated price offered by
an awardee of a blanket purchase agreement shall be
treated as public information.

22 (b) PUBLICATION OF BLANKET PURCHASE AGREE-23 MENT INFORMATION.—Not later than 180 days after the 24 date of the enactment of this Act, the Administrator of 25 General Services shall make available to the public a list

agencies under its Federal Supply Schedules contracts and the prices associated with those blanket purchase agree-3 ments. The list and price information shall be updated at 4 5 least once every 6 months. SEC. 504. ADDITIONAL SOURCE SELECTION TECHNIQUE IN 6 7 SOLICITATIONS. 8 Section 3306(d) of title 41, United States Code, is 9 amended-(1) by striking "or" at the end of paragraph 10 11 (1);(2) by striking the period and inserting "; or" 12 13 at the end of paragraph (2); and 14 (3) by adding at the end the following new 15 paragraph: 16  $\frac{(3)}{(3)}$  stating in the solicitation that the award 17 will be made using a fixed price technical competi-18 tion, under which all offerors compete solely on 19 nonprice factors and the fixed award price is pre-an-20 nounced in the solicitation.". 21 SEC. 505. ENHANCED TRANSPARENCY IN INFORMATION 22 **TECHNOLOGY INVESTMENTS.** (a) PUBLIC AVAILABILITY OF INFORMATION ABOUT 23 24 IT INVESTMENTS.—Section 11302(e) of title 40, United 25 States Code, is amended— •HR 1232 RS

of all blanket purchase agreements entered into by Federal

1

1	(1) by redesignating paragraph $(2)$ as para-
2	graph (3); and
3	(2) by inserting after paragraph $(1)$ the fol-
4	lowing new paragraph:
5	"(2) PUBLIC AVAILABILITY.—
6	"(A) IN GENERAL.—The Director shall
7	make available to the public the cost, schedule,
8	and performance data for all of the IT invest-
9	ments listed in subparagraph (B), notwith-
10	standing whether the investments are for new
11	IT acquisitions or for operations and mainte-
12	nance of existing IT.
13	"(B) INVESTMENTS LISTED.—The invest-
14	ments listed in this subparagraph are the fol-
15	lowing:
16	<del>"(i)</del> At least 80 percent (by dollar
17	value) of all information technology invest-
18	ments Governmentwide.
19	"(ii) At least 60 percent (by dollar
20	value) of all information technology invest-
21	ments in each Federal agency listed in see-
22	tion $901(b)$ of title $31$ .
23	"(iii) Every major information tech-
24	nology investment (as defined by the Office
25	of Management and Budget) in each Fed-

 1
 eral agency listed in section 901(b) of title

 2
 31.

"(C) QUARTERLY REVIEW AND CERTIFI-3 4 CATION.—For each investment listed in sub-5 paragraph (B), the agency Chief Information 6 Officer and the program manager of the invest-7 ment within the agency shall certify, at least 8 once every quarter, that the information is eur-9 rent, accurate, and reflects the risks associated 10 with each listed investment. The Director shall 11 conduct quarterly reviews and publicly identify 12 agencies with an incomplete certification or 13 with significant data quality issues.

14 "(D) CONTINUOUS AVAILABILITY.—The
15 information required under subparagraph (A),
16 in its most updated form, shall be publicly
17 available at all times.

18 "(E) WAIVER OR LIMITATION AUTHOR19 ITY.—The applicability of subparagraph (A)
20 may be waived or the extent of the information
21 may be limited—

22 <u>"(i) by the Director, with respect to</u>
23 IT investments Governmentwide; and

1	"(ii) by the Chief Information Officer
2	of a Federal agency, with respect to IT in-
3	vestments in that agency;
4	if the Director or the Chief Information Officer,
5	as the case may be, determines that such a
6	waiver or limitation is in the national security
7	interests of the United States.".
8	(b) Additional Report Requirements.—Para-
9	graph (3) of section 11302(c) of such title, as redesignated
10	by subsection (a), is amended by adding at the end the
11	following: "The report shall include an analysis of agency
12	trends reflected in the performance risk information re-
13	quired in paragraph (2).".
14	SEC. 506. ENHANCED COMMUNICATION BETWEEN GOVERN-

15 **MEN** 

### MENT AND INDUSTRY.

Not later than 180 days after the date of the enactment of this Act, the Federal Acquisition Regulatory Council shall prescribe a regulation making clear that agency acquisition personnel are permitted and encouraged to engage in responsible and constructive exchanges with industry, so long as those exchanges are consistent with existing law and regulation and do not promote an unfair competitive advantage to particular firms.

# SEC. 507. CLARIFICATION OF CURRENT LAW WITH RE SPECT TO TECHNOLOGY NEUTRALITY IN AC QUISITION OF SOFTWARE. (a) PURPOSE.—The purpose of this section is to es tablish guidance and processes to clarify that software ae quisitions by the Federal Government are to be made

7 using merit-based requirements development and evalua8 tion processes that promote procurement choices—

9 (1) based on performance and value, including 10 the long-term value proposition to the Federal Gov-11 ernment;

12 (2) free of preconceived preferences based on
13 how technology is developed, licensed, or distributed;
14 and

15 (3) generally including the consideration of proprietary, open source, and mixed source software
technologies.

18 (b) TECHNOLOGY NEUTRALITY.—Nothing in this 19 section shall be construed to modify the Federal Govern-20 ment's long-standing policy of following technology-neu-21 tral principles and practices when selecting and acquiring 22 information technology that best fits the needs of the Fed-23 eral Government.

24 (c) GUIDANCE.—Not later than 180 days after the
25 date of the enactment of this Act, the Director, in con26 sultation with the Chief Information Officers Council,
•HR 1232 RS

shall issue guidance concerning the technology-neutral
 procurement and use of software within the Federal Gov ernment.

4 (d) MATTERS COVERED.—In issuing guidance under
5 subsection (c), the Director shall include, at a minimum,
6 the following:

7 (1) Guidance to clarify that the preference for 8 commercial items in section 3307 of title 41, United 9 States Code, includes proprietary, open source, and 10 mixed source software that meets the definition of 11 the term "commercial item" in section 103 of title 12 41, United States Code, including all such software 13 that is used for non-Government purposes and is li-14 <del>censed to the public.</del>

15 (2) Guidance regarding the conduct of market
16 research to ensure the inclusion of proprietary, open
17 source, and mixed source software options.

18 (3) Guidance to define Governmentwide stand19 ards for security, redistribution, indemnity, and
20 copyright in the acquisition, use, release, and col21 laborative development of proprietary, open source,
22 and mixed source software.

23 (4) Guidance for the adoption of available com24 mercial practices to acquire proprietary, open source,
25 and mixed source software for widespread Govern-

ment use, including issues such as security and re distribution rights.

3 (5) Guidance to establish standard service level 4 agreements for maintenance and support for propri-5 etary, open source, and mixed source software prod-6 uets widely adopted by the Government, as well as the development of Governmentwide agreements that 7 8 contain standard and widely applicable contract pro-9 visions for ongoing maintenance and development of 10 software.

11 (6) Guidance on the role and use of the Federal
12 Infrastructure and Common Application Collabora13 tion Center, authorized under section 11501 of title
14 40, United States Code (as added by section 401),
15 for acquisition of proprietary, open source, and
16 mixed source software.

(e) REPORT TO CONGRESS.—Not later than 2 years
after the issuance of the guidance required by subsection
(b), the Comptroller General of the United States shall
submit to the relevant congressional committees a report
containing—

22 (1) an assessment of the effectiveness of the
23 guidance;

1	(2) an identification of barriers to widespread
2	use by the Federal Government of specific software
3	technologies; and
4	(3) such legislative recommendations as the
5	Comptroller General considers appropriate to further
6	the purposes of this section.
7	SEC. 508. NO ADDITIONAL FUNDS AUTHORIZED.
8	Except as provided in section 11501(i) of title 40,
9	United States Code, as added by section 401, no addi-
10	tional funds are authorized to carry out the requirements
11	of this Act and the amendments made by this Act. Such
12	requirements shall be carried out using amounts otherwise
13	authorized or appropriated.
14	SECTION 1. SHORT TITLE.
15	This Act may be cited as the "Federal Information
16	Technology Acquisition Reform Act".

# 17 SEC. 2. TABLE OF CONTENTS.

18 The table of contents for this Act is as follows:

Sec. 1. Short title. Sec. 2. Table of contents.

# TITLE I—MANAGEMENT OF INFORMATION TECHNOLOGY WITHIN FEDERAL GOVERNMENT

Sec. 101. CIO authority enhancements.

Sec. 102. Enhanced transparency and improved risk management in information technology investments.

Sec. 103. Governmentwide software purchasing program.

# TITLE II—PORTFOLIO REVIEW AND FEDERAL DATA CENTER CONSOLIDATION INITIATIVE

Sec. 201. Portfolio review.

Sec. 202. Federal data center consolidation initiative.

# TITLE I-MANAGEMENT OF IN-1 **FORMATION** TECHNOLOGY 2 FEDERAL GOVERN-WITHIN 3 MENT 4 5 SEC. 101. CIO AUTHORITY ENHANCEMENTS. 6 (a) IN GENERAL.—Subchapter II of chapter 113 of title 40, United States Code, is amended by adding at the 7 8 end the following: 9 "§11319. Resources, planning, and portfolio manage-10 ment 11 "(a) DEFINITIONS.—In this section— 12 "(1) the term 'covered agency' means each agen-13 cy listed in section 901(b)(1) or 901(b)(2) of title 31; 14 and 15 "(2) the term 'information technology' has the 16 meaning given that term under capital planning 17 quidance issued by the Office of Management and 18 Budget.

19 "(b) Additional Authorities for CIOs.—

20 "(1) PLANNING, PROGRAMMING, BUDGETING, AND
21 EXECUTION AUTHORITIES FOR CIOS.—

22 "(A) IN GENERAL.—The head of each cov23 ered agency and each agency listed in section
24 102 of title 5 shall ensure that the Chief Infor-

1	mation Officer of the agency has a significant
2	role in—
3	"(i) the decision processes for all an-
4	nual and multi-year planning, program-
5	ming, budgeting, and execution decisions,
6	related reporting requirements, and reports
7	related to information technology; and
8	"(ii) the management, governance and
9	oversight processes related to information
10	technology.
11	"(B) BUDGET FORMULATION.—
12	"(i) IN GENERAL.—The Director of the
13	Office of Management and Budget shall re-
14	quire in the annual information technology
15	capital planning guidance of the Office of
16	Management and Budget that the Chief In-
17	formation Officer of each covered agency—
18	"(I) approve the information tech-
19	nology budget request of the covered
20	agency;
21	"(II) as part of an approval
22	under subclause (I), certify that infor-
23	mation technology investments are ade-
24	quately implementing incremental de-
25	velopment, as defined in capital plan-

1	ning guidance issued by the Office of
2	Management and Budget; and
3	"(III) acting in conjunction with
4	the Chief Human Capital Officer of the
5	covered agency, review all positions
6	with information technology respon-
7	sibilities requested in the budget re-
8	quest of the covered agency to ensure
9	the positions meet the ongoing require-
10	ments of the covered agency.
11	"(C) Review.—
12	"(i) IN GENERAL.—A covered agency
13	and an agency listed in section 102 of title
14	5—
15	"(I) may not enter into a contract
16	or other agreement for information
17	technology or information technology
18	services, unless the contract or other
19	agreement has been reviewed and ap-
20	proved by the Chief Information Offi-
21	cer of the agency;
22	"(II) may not request the re-
23	programming of any funds made
24	available for information technology
25	programs, unless the request has been

1	reviewed and approved by the Chief
2	Information Officer of the agency; and
3	"(III) may use the governance
4	processes of the agency to approve such
5	a contract or other agreement if the
6	Chief Information Officer of the agency
7	is included as a full participant in the
8	governance processes.
9	"(ii) Delegation.—
10	"(I) IN GENERAL.—Except as pro-
11	vided in subclause (II), the duties of a
12	Chief Information Officer under clause
13	(i) are not delegable.
14	"(II) Non-major information
15	technology investments.—For a
16	contract or agreement for a non-major
17	information technology investment, as
18	defined in the annual information
19	technology capital planning guidance
20	of the Office of Management and Budg-
21	et, the Chief Information Officer of a
22	covered agency or an agency listed in
23	section 102 of title 5 may delegate the
24	approval of the contract or agreement
25	under clause (i) to an individual who

1	reports directly to the Chief Informa-
2	tion Officer.
3	"(2) Personnel-related authority.—Not-
4	withstanding any other provision of law, for each cov-
5	ered agency, the Chief Information Officer of the cov-
6	ered agency shall approve the appointment of any
7	other employee with the title of Chief Information Of-
8	ficer, or who functions in the capacity of a Chief In-
9	formation Officer, for any component organization
10	within the covered agency.".
11	(b) Technical and Conforming Amendment.—The
12	table of sections for chapter 113 of title 40, United States
13	Code, is amended by inserting after the item relating to
14	section 11318 the following:
	"11319. Resources, planning, and portfolio management.".
15	SEC. 102. ENHANCED TRANSPARENCY AND IMPROVED RISK
16	MANAGEMENT IN INFORMATION TECH-
17	NOLOGY INVESTMENTS.
18	(a) Public Availability of Information About In-
19	FORMATION TECHNOLOGY INVESTMENTS.—Section
20	11302(c) of title 40, United States Code, is amended—
21	(1) by redesignating paragraphs $(1)$ and $(2)$ as
22	paragraphs (2) and (5), respectively;
23	(2) by inserting before paragraph (2), as so re-
24	designated, the following:
25	"(1) DEFINITIONS.—In this subsection—

1	(A) the term 'covered agency' means an
2	agency listed in section 901(b)(1) or 901(b)(2) of
3	title 31; and
4	``(B) the term 'major information tech-
5	nology investment' means an investment within
6	a covered agency information technology invest-
7	ment portfolio that is designated by the covered
8	agency as major, in accordance with capital
9	planning guidance issued by the Director."; and
10	(3) by inserting after paragraph (2), as so redes-
11	ignated, the following:
12	"(3) Public availability.—
13	"(A) IN GENERAL.—The Director shall
14	make available to the public the cost, schedule,
15	and performance data for each major informa-
16	tion technology investment, without regard to
17	whether the investments are for new information

22 "(i) IN GENERAL.—For each major in23 formation technology investment listed
24 under subparagraph (A), the Chief Informa25 tion Officer of the covered agency and the

technology acquisitions or for operations and

maintenance of existing information technology.

"(B) QUARTERLY REVIEW AND CERTIFI-

CATION.—

18

19

20

1	program manager of the investment within
2	the covered agency shall, at least once every
3	quarter—
4	((I) certify that the information
5	is current, accurate, and reflects the
6	risks associated with each listed invest-
7	ment; and
8	"(II) identify significant data
9	quality issues that affect the quality of
10	data made available under subpara-
11	graph (A).
12	"(ii) Incomplete certifications.—
13	The Director shall publicly identify covered
14	agencies with an incomplete certification
15	$under \ clause \ (i)(I).$
16	"(C) INVESTMENT EVALUATION BY AGENCY
17	CIO.—For each major information technology in-
18	vestment listed under subparagraph (A), the
19	Chief Information Officer of the covered agency
20	shall—
21	"(i) categorize the investment accord-
22	ing to level of risk;
23	"(ii) categorize the level of risk of the
24	investment at a risk rating that is not lower
25	than the higher of the cost rating and sched-

1	ule risk rating of the investment, as deter-
2	mined in accordance with guidance issued
3	by the Director; and
4	"(iii) categorize the level of risk as not
5	lower than medium risk for any investment
6	determined by the Chief Information Officer
7	and program manager to not employ incre-
8	mental development, as determined in ac-
9	cordance with capital planning guidance
10	issued by the Director.
11	"(D) Continuous availability.—The in-
12	formation required under subparagraph (A), in
13	its most updated form, shall be publicly avail-
14	able at all times.
15	"(E) WAIVER OR LIMITATION AUTHORITY.—
16	The applicability of subparagraph $(A)$ may be
17	waived or the extent of the information may be
18	limited by the Director, if the Director deter-
19	mines that such a waiver or limitation is in the
20	national security interests of the United States.
21	"(4) RISK MANAGEMENT.—For each major infor-
22	mation technology investment listed under paragraph
23	(3)(A) that receives a high risk rating, as described
24	in paragraph (3)(C), for 4 consecutive quarters—

1	"(A) the Administrator of the Office of Elec-
2	tronic Government, in conjunction with the Chief
3	Information Officer of the covered agency and
4	the program manager of the investment within
5	the covered agency, shall conduct a review of the
6	investment that shall identify—
7	"(i) the root causes of the high level of
8	risk of the investment;
9	"(ii) the extent to which these causes
10	can be addressed; and
11	"(iii) the probability of future success;
12	"(B) the Administrator of the Office of Elec-
13	tronic Government shall communicate the results
14	of the review under subparagraph (A) to—
15	"(i) the Committee on Homeland Secu-
16	rity and Governmental Affairs and the
17	Committee on Appropriations of the Senate;
18	"(ii) the Committee on Oversight and
19	Government Reform and the Committee on
20	Appropriations of the House of Representa-
21	tives; and
22	"(iii) upon a request by any committee
23	of Congress, to that committee; and
24	"(C) if, on the date that is 1 year after the
25	date of completion of the review required under

1	subparagraph (A), the investment is rated as
2	high risk under paragraph $(3)(C)$ , the Director
3	shall deny any request for additional develop-
4	ment, modernization, or enhancement funding
5	for the investment until the date on which the
6	Chief Information Officer of the covered agency
7	certifies that—
8	"(i) the root causes of the high level of
9	risk of the investment have been addressed;
10	and
11	"(ii) there is sufficient capability to
12	deliver the remaining planned increments
13	within the planned cost and schedule.".
14	(b) Additional Report Requirements.—Para-
15	graph (5) of section 11302(c) of such title, as redesignated
16	by subsection (a), is amended by adding at the end the fol-
17	lowing: "The report shall include an analysis of covered
18	agency trends reflected in the performance risk information
19	required in paragraph (3).".
20	(c) SUNSET.—Effective on the date that is 5 years after
21	the date of enactment of this Act, section 11302(c) of title
22	40, United States Code, is amended—
23	(1) by striking paragraphs (1), (3), and (4);
24	(2) by redesignating paragraphs $(2)$ and $(5)$ as
25	paragraphs (1) and (2), respectively; and

(3) in paragraph (2), as so redesignated, by
 striking the last sentence.

## 3 SEC. 103. GOVERNMENTWIDE SOFTWARE PURCHASING PRO 4 GRAM.

5 (a) IN GENERAL.—The Administrator of General
6 Services, in collaboration with the Secretary of Defense,
7 shall identify and develop a strategic sourcing initiative to
8 enhance Governmentwide acquisition, shared use, and dis9 semination of software, as well as compliance with end user
10 license agreements.

(b) GOVERNMENTWIDE USER LICENSE AGREEMENT.—
The Administrator, in developing the initiative under subsection (a), shall allow for the purchase of a license agreement that is available for use by all Executive agencies (as
defined in section 105 of title 5, United States Code) as
one user to the maximum extent practicable and as appropriate.

#### 18 TITLE II—PORTFOLIO REVIEW

19 AND FEDERAL DATA CENTER

#### 20 CONSOLIDATION INITIATIVE

21 SEC. 201. PORTFOLIO REVIEW.

(a) IN GENERAL.—Section 11319 of title 40, United
States Code, as added by section 101, is amended by adding
at the end the following:

1	"(c) Information Technology Portfolio, Pro-
2	GRAM, AND RESOURCE REVIEWS.—
3	"(1) Process.—The Director of the Office of
4	Management and Budget shall implement a process to
5	assist covered agencies in reviewing their portfolio of
6	information technology investments to identify or de-
7	velop—
8	"(A) ways to increase the efficiency and ef-
9	fectiveness of the information technology invest-
10	ments of the covered agency;
11	``(B) opportunities to consolidate the acqui-
12	sition and management of information tech-
13	nology services, and increase the use of shared-
14	service delivery models;
15	(C) potential duplication and waste, in-
16	cluding unnecessary or duplicative software li-
17	censes;
18	``(D) potential cost savings, including cost
19	savings and cost avoidance opportunities related
20	to software licenses of the covered agency;
21	((E) plans for actions to optimize the infor-
22	mation technology portfolio, programs, and re-
23	sources of the covered agency;
24	``(F) ways to better align the information
25	technology portfolio, programs, and financial re-

1	sources of the covered agency to the multi-year
2	funding profiles and strategic plans, when such
3	plans are required by Congress;
4	``(G) a multi-year strategy to identify and
5	reduce duplication and waste within the infor-
6	mation technology portfolio of the covered agen-
7	cy, including component-level investments, and
8	projected cost savings and avoidances resulting
9	therefrom; and
10	``(H) any other goals that the Director may
11	establish.
12	"(2) Metrics and performance indica-
13	TORS.—The Director of the Office of Management and
14	Budget shall develop standardized cost savings and
15	cost avoidance metrics and performance indicators,
16	which shall be used by agencies for the purposes of
17	paragraph (1).
18	"(3) ANNUAL REVIEW.—In accordance with the
19	process implemented under paragraph (1), the Chief
20	Information Officer of each covered agency, in con-
21	junction with the Chief Operating Officer or Deputy
22	Secretary (or equivalent) of the covered agency and
23	Administrator of the Office of Electronic Government,
24	shall conduct an annual review of the information
25	technology portfolio of the covered agency.

### "(4) Quarterly reports.—

2	"(A) IN GENERAL.—The Administrator of
3	the Office of Electronic Government shall submit
4	a quarterly report on the cost savings and reduc-
5	tions in duplicative information technology in-
6	vestments identified through the review required
7	by paragraph (3) to—
8	"(i) the Committee on Homeland Secu-
9	rity and Governmental Affairs and the
10	Committee on Appropriations of the Senate;
11	"(ii) the Committee on Oversight and
12	Government Reform and the Committee on
13	Appropriations of the House of Representa-
14	tives; and
15	"(iii) upon a request by any committee
16	of Congress, to that committee.
17	"(B) Inclusion in other reports.—The
18	reports required under subparagraph (A) may be
19	included as part of another report submitted to
20	the committees of Congress described in clauses
21	(i), (ii), and (iii) of subparagraph (A).".
22	(b) SUNSET.—Effective on the date that is 5 years
23	after the date of enactment of this Act, section 11319 of title
24	40, United States Code, is amended by striking subsection
25	<i>(c)</i> .

1	SEC. 202. FEDERAL DATA CENTER CONSOLIDATION INITIA-
2	TIVE.
3	(a) DEFINITIONS.—In this section:
4	(1) Administrator.—The term "Adminis-
5	trator" means the Administrator for the Office of E-
6	Government and Information Technology within the
7	Office of Management and Budget.
8	(2) COVERED AGENCY.—The term "covered agen-
9	cy" means the following (including all associated
10	components of the agency):
11	(A) Department of Agriculture;
12	(B) Department of Commerce;
13	(C) Department of Defense;
14	(D) Department of Education;
15	(E) Department of Energy;
16	(F) Department of Health and Human
17	Services;
18	(G) Department of Homeland Security;
19	(H) Department of Housing and Urban De-
20	velopment;
21	(I) Department of the Interior;
22	(J) Department of Justice;
23	(K) Department of Labor;
24	(L) Department of State;
25	(M) Department of Transportation;
26	(N) Department of Treasury;

1	(O) Department of Veterans Affairs;
2	(P) Environmental Protection Agency;
3	(Q) General Services Administration;
4	(R) National Aeronautics and Space Ad-
5	ministration;
6	(S) National Science Foundation;
7	(T) Nuclear Regulatory Commission;
8	(U) Office of Personnel Management;
9	(V) Small Business Administration;
10	(W) Social Security Administration; and
11	(X) United States Agency for International
12	Development.
13	(3) FDCCI.—The term "FDCCI" means the
14	Federal Data Center Consolidation Initiative de-
15	scribed in the Office of Management and Budget
16	Memorandum on the Federal Data Center Consolida-
17	tion Initiative, dated February 26, 2010, or any suc-
18	cessor thereto.
19	(4) GOVERNMENT-WIDE DATA CENTER CONSOLI-
20	DATION AND OPTIMIZATION METRICS.—The term
21	"Government-wide data center consolidation and op-
22	timization metrics" means the metrics established by
23	the Administrator under subsection $(b)(2)(G)$ .
24	(b) Federal Data Center Consolidation Inven-
25	tories and Strategies.—

1 (1) IN GENERAL.	
-------------------	--

2	(A) ANNUAL REPORTING.—Each year, be-
3	ginning in the first fiscal year after the date of
4	enactment of this Act and each fiscal year there-
5	after, the head of each covered agency, assisted by
6	the Chief Information Officer of the agency, shall
7	submit to the Administrator—
8	(i) a comprehensive inventory of the
9	data centers owned, operated, or main-
10	tained by or on behalf of the agency; and
11	(ii) a multi-year strategy to achieve
12	the consolidation and optimization of the
13	data centers inventoried under clause (i),
14	that includes—
15	(I) performance metrics—
16	(aa) that are consistent with
17	the Government-wide data center
18	consolidation and $optimization$
19	metrics; and
20	(bb) by which the quan-
21	titative and qualitative progress
22	of the agency toward the goals of
23	the FDCCI can be measured;
24	(II) a timeline for agency activi-
25	ties to be completed under the FDCCI,

1	with an emphasis on benchmarks the
2	agency can achieve by specific dates;
3	(III) year-by-year calculations of
4	investment and cost savings for the pe-
5	riod beginning on the date of enact-
6	ment of this Act and ending on the
7	date described in subsection (e), broken
8	down by each year, including a de-
9	scription of any initial costs for data
10	center consolidation and optimization
11	and life cycle cost savings and other
12	improvements, with an emphasis on-
13	(aa) meeting the Govern-
14	ment-wide data center consolida-
15	tion and optimization metrics;
16	and
17	(bb) demonstrating the
18	amount of agency-specific cost
19	savings each fiscal year achieved
20	through the FDCCI; and
21	(IV) any additional information
22	required by the Administrator.
23	(B) Use of other reporting struc-
24	TURES.—The Administrator may require a cov-
25	ered agency to include the information required

1	to be submitted under this subsection through re-
2	porting structures determined by the Adminis-
3	trator to be appropriate.
4	(C) STATEMENT.—Each year, beginning in
5	the first fiscal year after the date of enactment
6	of this Act and each fiscal year thereafter, the
7	head of each covered agency, acting through the
8	Chief Information Officer of the agency, shall—
9	(i)(I) submit a statement to the Ad-
10	ministrator stating whether the agency has
11	complied with the requirements of this sec-
12	tion; and
13	(II) make the statement submitted
14	under subclause (I) publically available;
15	and
16	(ii) if the agency has not complied
17	with the requirements of this section, submit
18	a statement to the Administrator explaining
19	the reasons for not complying with such re-
20	quirements.
21	(D) AGENCY IMPLEMENTATION OF STRATE-
22	GIES.—Each covered agency, under the direction
23	of the Chief Information Officer of the agency,
24	shall—

1	(i) implement the strategy required
2	under subparagraph (A)(ii); and
3	(ii) provide updates to the Adminis-
4	trator, on a quarterly basis, of —
5	(I) the completion of activities by
6	the agency under the FDCCI;
7	(II) any progress of the agency to-
8	wards meeting the Government-wide
9	data center consolidation and optimi-
10	zation metrics; and
11	(III) the actual cost savings and
12	other improvements realized through
13	the implementation of the strategy of
14	the agency.
15	(E) RULE OF CONSTRUCTION.—Nothing in
16	this section shall be construed to limit the report-
17	ing of information by a covered agency to the
18	Administrator, the Director of the Office of Man-
19	agement and Budget, or Congress.
20	(2) Administrator responsibilities.—The
21	Administrator shall—
22	(A) establish the deadline, on an annual
23	basis, for covered agencies to submit information
24	under this section;

1	(B) establish a list of requirements that the
2	covered agencies must meet to be considered in
3	compliance with paragraph (1);
4	(C) ensure that information relating to
5	agency progress towards meeting the Govern-
6	ment-wide data center consolidation and optimi-
7	zation metrics is made available in a timely
8	manner to the general public;
9	(D) review the inventories and strategies
10	submitted under paragraph (1) to determine
11	whether they are comprehensive and complete;
12	(E) monitor the implementation of the data
13	center strategy of each covered agency that is re-
14	quired under paragraph (1)(A)(ii);
15	(F) update, on an annual basis, the cumu-
16	lative cost savings realized through the imple-
17	mentation of the FDCCI; and
18	(G) establish metrics applicable to the con-
19	solidation and optimization of data centers Gov-
20	ernment-wide, including metrics with respect
21	to—
22	(i) costs;
23	(ii) efficiencies, including at least serv-
24	er efficiency; and

er efficiency; and

1	(iii) any other metrics the Adminis-
2	trator establishes under this subparagraph.
3	(3) Cost saving goal and updates for con-
4	GRESS.—
5	(A) IN GENERAL.—Not later than 1 year
6	after the date of enactment of this Act, the Ad-
7	ministrator shall develop, and make publically
8	available, a goal, broken down by year, for the
9	amount of planned cost savings and optimiza-
10	tion improvements achieved through the FDCCI
11	during the period beginning on the date of enact-
12	ment of this Act and ending on the date de-
13	scribed in subsection (e).
14	(B) ANNUAL UPDATE.—
15	(i) In General.—Not later than 1
16	year after the date on which the goal de-
17	scribed in subparagraph (A) is made pub-
18	lically available, and each year thereafter,
19	the Administrator shall aggregate the re-
20	ported cost savings of each covered agency
21	and optimization improvements achieved to
22	date through the FDCCI and compare the
23	savings to the projected cost savings and op-
24	timization improvements developed under
25	subparagraph (A).

1	(ii) UPDATE FOR CONGRESS.—The
2	goal required to be developed under sub-
3	paragraph (A) shall be submitted to Con-
4	gress and shall be accompanied by a state-
5	ment describing—
6	(I) whether each covered agency
7	has in fact submitted a comprehensive
8	asset inventory, including an assess-
9	ment broken down by agency, which
10	shall include the specific numbers, uti-
11	lization, and efficiency level of data
12	centers; and
13	(II) whether each covered agency
14	has submitted a comprehensive consoli-
15	dation strategy with the key elements
16	described in paragraph $(1)(A)(ii)$ .
17	(4) GAO REVIEW.—
18	(A) IN GENERAL.—Not later than 1 year
19	after the date of enactment of this Act, and each
20	year thereafter, the Comptroller General of the
21	United States shall review and verify the quality
22	and completeness of the asset inventory and
23	strategy of each covered agency required under
24	paragraph (1)(A).

	00
1	(B) REPORT.—The Comptroller General of
2	the United States shall, on an annual basis, pub-
3	lish a report on each review conducted under
4	subparagraph (A).
5	(c) Ensuring Cybersecurity Standards for Data
6	Center Consolidation and Cloud Computing.—
7	(1) IN GENERAL.—In implementing a data cen-
8	$ter \ consolidation \ and \ optimization \ strategy \ under$
9	this section, a covered agency shall do so in a manner
10	that is consistent with Federal guidelines on cloud
11	computing security, including—
12	(A) applicable provisions found within the
13	Federal Risk and Authorization Management
14	Program (FedRAMP); and
15	(B) guidance published by the National In-
16	stitute of Standards and Technology.
17	(2) Rule of construction.—Nothing in this
18	section shall be construed to limit the ability of the
19	Director of the Office of Management and Budget to
20	update or modify the Federal guidelines on cloud
21	computing security.
22	(d) Waiver of Disclosure Requirements.—The
23	Director of National Intelligence may waive the applica-
24	bility to any element (or component of an element) of the
25	intelligence community of any provision of this section if

the Director of National Intelligence determines that such 1 2 waiver is in the interest of national security. Not later than 3 30 days after making a waiver under this subsection, the 4 Director of National Intelligence shall submit to the Com-5 mittee on Homeland Security and Governmental Affairs 6 and the Select Committee on Intelligence of the Senate and 7 the Committee on Oversight and Government Reform and 8 the Permanent Select Committee on Intelligence of the 9 House of Representatives a statement describing the waiver 10 and the reasons for the waiver.

11 (e) SUNSET.—This section is repealed effective on Oc12 tober 1, 2018.

Amend the title so as to read: "An Act to amend title 40, United States Code, to eliminate duplication and waste in information technology acquisition and management.".

Calendar No. 577

113 TH CONGRESS H. R. 1232 2D Session H. R. 1232

[Report No. 113–262]

# AN ACT

To amend titles 40, 41, and 44, United States Code, to eliminate duplication and waste in information technology acquisition and management.

SEPTEMBER 18, 2014 Reported with an amendment and an amendment to the title