Calendar No. 79

112TH CONGRESS 1ST SESSION

S. 618

[Report No. 112-25]

To promote the strengthening of the private sector in Egypt and Tunisia.

IN THE SENATE OF THE UNITED STATES

March 17, 2011

Mr. Kerry (for himself, Mr. McCain, Mr. Lieberman, Mr. Durbin, and Mr. Rubio) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

June 22, 2011

Reported by Mr. KERRY, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To promote the strengthening of the private sector in Egypt and Tunisia.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. APPROPRIATE CONGRESSIONAL COMMITTEES
- 4 **DEFINED.**
- 5 In this Act, the term "appropriate congressional com-
- 6 mittees" means—

1	(1) the Committee on Foreign Relations of the
2	Senate;
3	(2) the Committee on Appropriations of the
4	Senate;
5	(3) the Committee on Foreign Affairs of the
6	House of Representatives; and
7	(4) the Committee on Appropriations of the
8	House of Representatives.
9	TITLE I—EGYPT-AMERICAN
10	ENTERPRISE FUND
11	SEC. 101. SHORT TITLE.
12	This title may be eited as the "Egyptian-American
13	Enterprise Fund Act".
14	SEC. 102. PURPOSE AND FINDINGS.
15	(a) Purpose.—The purpose of this title is to support
16	a transition to democracy in Egypt that is successful, last-
17	ing, and reflective of the aspirations of the Egyptian peo-
18	ple for greater economic opportunity and political freedom
19	through the creation of an Egyptian-American Enterprise
20	Fund that will support economic prosperity through finan-
21	cial investment and technical assistance to small- and me-
22	dium-sized enterprises.
23	(b) FINDINGS.—Congress makes the following find-
24	ings:

1	(1) The United States and Egypt have a
2	strong, long-standing bilateral relationship.
3	(2) Egypt—
4	(A) plays an important role in—
5	(i) global and regional politics; and
6	(ii) the broader Middle East and
7	North Africa; and
8	(B) has been an intellectual, economic, and
9	cultural center of the Arab world for many
10	years.
11	(3) On January 25, 2011, demonstrations
12	began throughout Egypt in which thousands of pro-
13	testers peacefully called for—
14	(A) a new government;
15	(B) free and fair elections;
16	(C) significant constitutional and political
17	reforms;
18	(D) greater economic opportunity; and
19	(E) an end to government corruption.
20	(4) The demonstrators' perseverance in the face
21	of violence and intimidation—
22	(A) culminated in the February 11, 2011
23	resignation of President Hosni Mubarak; and
24	(B) inspired democracy activists through-
25	out the region and around the world.

1	(5) The United States has a strong interest
2	in
3	(A) an orderly and peaceful transition to
4	democracy in Egypt; and
5	(B) assisting the people of Egypt to form
6	a representative and democratic political and
7	economic system that respects universal values.
8	(6) Egypt—
9	(A) has a well-developed civil society and
10	governing institutions; and
11	(B) was well-served by—
12	(i) the extraordinary determination
13	shown by the people of Egypt in forcing
14	President Mubarak to abdicate; and
15	(ii) the restraint demonstrated by the
16	Egyptian military.
17	(7) In 2010—
18	(A) the inflation rate in Egypt was ap-
19	proximately 11 percent; and
20	(B) Egypt's foreign debt was equal to 16
21	percent of its \$216,000,000,000 gross domestic
22	product (GDP).
23	(8) As a result of the dramatic events in Egypt
24	in February 2011—

1	(A) Egypt's economy was brought to a
2	near standstill and continues to experience lin-
3	gering effects;
4	(B) widespread strikes slowed down
5	Egypt's manufacturing output and banks closed
6	down for intermittent periods; and
7	(C) the value of the Egyptian stock market
8	fell by 16 percent in the 2 days before it was
9	elosed on January 30, 2011.
10	(9) According to analyst estimates, as a result
11	of recent events in Egypt—
12	(A) forecasted growth for Egypt's GDP
13	has dropped from 6 percent to between 3.1 and
14	3.5 percent;
15	(B) the amount of workers' remittances
16	coming into Egypt will likely decline;
17	(C) the amount of regional securities pur-
18	chased by foreign investors will likely decrease,
19	which will require fiscal deficits to be financed
20	by domestic banks and reduce the availability of
21	eredit for private sector borrowers;
22	(D) heightened political uncertainty will
23	likely lead to a downturn in tourism, which ac-
24	counts for 8.2 percent of Egypt's GDP and 7
25	percent of Egypt's direct employment; and

1	(E) foreign direct investment (FDI) in
2	Egypt is predicted to decrease.
3	(10) The most recent official estimates of the
4	unemployment rate in Egypt is 9.2 percent. Unoffi-
5	eial estimates of the current unemployment rate in
6	Egypt range between 15 and 20 percent. The unem-
7	ployment rate for Egyptian youth is estimated at
8	24.8 percent. Egyptian women, who are more af-
9	feeted by spikes in unemployment, face an unem-
10	ployment rate of nearly 25 percent compared to the
11	6.7 percent unemployment rate for Egyptian men.
12	(11) An estimated 61 percent of the population
13	of Egypt is younger than 30 years of age.
14	(12) Private sector employment in Egypt in-
15	ereased from 11,000,000 to 15,100,000 between
16	1999 and 2007.
17	(13) According to the International Finance
18	Corporation's 2009 "SME Banking Knowledge
19	Guide"—
20	(A) the small and medium enterprise
21	(SME) market in Egypt was estimated at
22	160,000;
23	(B) of these firms, about 98 percent em-
24	ployed fewer than 50 people;

1	(C) Egypt had an estimated 2,400,000
2	microenterprises; and
3	(D) 68 percent of the SMEs in Egypt have
4	bank accounts, but only 12 percent of those
5	with bank accounts had taken out loans.
6	(14) A challenge for SMEs is that they are not
7	always considered a significant customer base for
8	banks and services don't meet the unique needs of
9	this market segment.
10	(15) According to the Government of Egypt's
11	Small and Medium Enterprise Development Unit,
12	SMEs constitute nearly 75 percent of private sector
13	employment.
14	(16) According to the World Bank report enti-
15	tled "Access to Finance and Economic Growth in
16	Egypt''—
17	(A) even before the recent political events
18	in Egypt, private-sector credit to GDP in Egypt
19	was modest compared to other developing
20	economies;
21	(B) private credit as a share of total credit
22	has been declining;
23	(C) the distribution of bank financing is
24	uneven, with most loans going to large and
25	well-established enterprises; and

1	(D) as a consequence, family-owned firms
2	and SMEs, which represent the majority of
3	firms in Egypt, rely heavily on the informal
4	market.
5	(17) To help foster and support the fledgling
6	private sector after the fall of the Berlin Wall, Con-
7	gress, through enactment of the Support for East
8	European Democracy (SEED) Act of 1989 (22
9	U.S.C. 5401 et seq.) and the FREEDOM Support
10	Act (22 U.S.C. 5801 et seq.), authorized nearly
11	\$1,200,000,000 for the United States Agency for
12	International Development (USAID) to establish 10
13	new investment funds (collectively known as the
14	"Enterprise Funds") throughout Central and East-
15	ern Europe and the former Soviet Union.
16	(18) The Enterprise Funds—
17	(A) channeled funding into more than 500
18	enterprises in 19 countries;
19	(B) leveraged an additional
20	\$5,000,000,000 in private investment capital
21	from outside the United States Government;
22	(C) provided substantial development cap-
23	ital where supply was limited;

1	(D) ereated or sustained more than
2	260,000 jobs through investment and develop-
3	ment activities;
4	(E) funded \$74,000,000 in technical as-
5	sistance to strengthen the private sector; and
6	(F) are expected to recoup 137 percent of
7	the original USAID funding.
8	(19) Enterprise funds established in partner-
9	ship with United States partners, such as Poland,
10	Hungary, Albania, Russia, and other European
11	countries, have proven beneficial to the economies of
12	such countries.
13	(20) Creating a similar fund in close partner-
14	ship with the people of Egypt would help sustain
15	and expand reform efforts in Egypt and empower
16	Egyptian entrepreneurs with the resources required
17	to create urgently needed employment opportunities.
18	(21) Establishing an enterprise fund for Egypt
19	would—
20	(A) help reinforce financial institutions
21	within the country;
22	(B) provide debt and equity investment for
23	commercially viable SMEs: and

1	(C) make the investment environment
2	more attractive to domestic and international
3	investors.
4	SEC. 103. PURPOSES OF EGYPTIAN-AMERICAN ENTERPRISE
5	FUND.
6	The purposes of the Egyptian-American Enterprise
7	Fund are—
8	(1) to promote the private sector in Egypt,
9	while considering the development impact of invest-
10	ments and profitability of those investments, par-
11	ticularly in small- and medium-sized enterprises, and
12	joint ventures with participants from the United
13	States and Egypt;
14	(2) to promote policies and practices conducive
15	to strengthening the private sector in Egypt through
16	measures including loans, microloans, equity invest-
17	ments, insurance, guarantees, grants, feasibility
18	studies, technical assistance, training for businesses
19	receiving investment capital, and other measures;
20	(3) to promote good corporate governance and
21	transparency in Egypt, foster competition, catalyze
22	productivity improvements in existing businesses,
23	and strengthen local capital markets; and

1	(4) to promote security through job creation in
2	the private sector in Egypt and to further the cre-
3	ation of a middle class in Egypt.
4	SEC. 104. EGYPTIAN-AMERICAN ENTERPRISE FUND.
5	(a) Establishment.—The President is authorized
6	to establish or designate a private, nonprofit organization
7	(to be known as the "Egyptian-American Enterprise
8	Fund") to receive funds and support made available under
9	this title after determining that such organization has
10	been established for the purposes specified in section 103.
11	The President should make such designation only after
12	consultation with the leadership of each House of Con-
13	gress.
14	(b) Board of Directors.—
15	(1) APPOINTMENT.—The Egyptian-American
16	Enterprise Fund shall be governed by a Board of
17	Directors, which shall be comprised of 4 private citi-
18	zens of the United States and 3 private citizens of
19	Egypt, appointed by the President of the United
20	States in consultation with the Government of
21	Egypt.
22	(2) QUALIFICATIONS.—Members of the Board
23	of Directors shall be selected from among people
24	who have had successful business careers and dem-

onstrated experience and expertise in international

1	and particularly emerging markets investment activi-
2	ties, such as private equity or venture capital invest-
3	ment, banking, finance, strategic business con-
1	sulting, or entrepreneurial business creation, and
5	backgrounds in priority business sectors of the
6	Fund.
7	(3) Additional usaid non-voting board

- (3) ADDITIONAL USAID NON-VOTING BOARD MEMBER.—The President shall appoint 1 official or employee of the United States Agency for International Development as an additional non-voting member of the Board.
- (4) Additional non-government non-voting board members.—
 - (A) AUTHORITY TO APPOINT.—Upon the recommendation of the Board of Directors, the President may appoint up to 2 additional non-voting members to the Board of Directors in addition to the members specified in paragraphs (1) and (3), of which not more than 1 may be a non-citizen of the United States.
 - (B) NGO COMMUNITY.—One of the additional nonvoting Board members shall be from the nongovernmental organization community, with significant prior experience in development

1	and an understanding of development policy
2	priorities for Egypt.
3	(C) TECHNICAL EXPERTISE.—One of the
4	additional non-voting Board members shall have
5	extensive demonstrated industry, sector, or
6	technical experience and expertise in a priority
7	investment sector for the Fund.
8	(e) Grants.—
9	(1) In General.—The President may use
10	funds appropriated by any Act, in this fiscal year or
11	prior fiscal years, making appropriations for the De-
12	partment of State, foreign operations, and related
13	programs, including funds previously obligated, that
14	are otherwise available for such purposes, notwith-
15	standing any other provision of law—
16	(A) to earry out the purposes set forth in
17	section 103 through the Egyptian-American
18	Enterprise Fund; and
19	(B) to pay for the administrative expenses
20	of the Egyptian-American Enterprise Fund
21	which shall not exceed 5 percent of the amounts
22	made available for the Fund.
23	(2) Eligible programs and projects.—
24	Grants awarded under this section may only be used

for programs and projects that support the purposes set forth in section 103.

(3) Compliance requirements.—

- (A) In GENERAL.—Grants may not be awarded to the Egyptian-American Enterprise Fund under this section unless the Fund agrees to comply with the requirements under this section.
- (B) Grant agreement. The grant agreement between the United States Agency for International Development and the Egyptian-American Enterprise Fund shall state that the Fund shall liquidate its assets and dissolve not later than December 31, 2021, unless the Secretary of State, in consultation with the Administrator of the United States Agency for International Development, and after consultation with the appropriate congressional committees, determines that the Fund should be extended.
- (C) PREVENTION OF MONEY LAUNDERING
 AND TERRORIST FINANCING.—The grant agreement between the United States Agency for
 International Development and the EgyptianAmerican Enterprise Fund shall state that the

Fund shall comply with procedures specified by
the Secretary of State to ensure that grant
funds are not provided by the Fund to or
through any individual, private or government
entity, or educational institution that advocates,
plans, sponsors, engages in, or has engaged in,
money laundering or terrorist activity or, with
respect to a private entity or educational institution, that has as a principal officer of the entity's governing board or governing board of
trustees any individual that has been determined to be involved in or advocating money
laundering or terrorist activity or determined to
be a member of a designated foreign terrorist
organization.

(D) DISPOSITION OF ASSETS.—The assets of the Egyptian-American Enterprise Fund at the time the Fund is dissolved shall be returned to the General Fund of the United States Treasury and used to reduce the debt of the United States.

(d) Notification.—

(1) IN GENERAL.—Not later than 15 days before designating an organization to operate as the Egyptian-American Enterprise Fund pursuant to

1	subsection (a), the President shall provide the infor-
2	mation described in paragraph (2) to the Chairman
3	and Ranking Member of the appropriate congres-
4	sional committees.
5	(2) Information.—The information described
6	in this paragraph is—
7	(A) the identity of the organization to be
8	designated to operate as the Egyptian-American
9	Enterprise Fund pursuant to subsection (a);
10	(B) the names and qualifications of the in-
11	dividuals who will comprise the initial Board of
12	Directors; and
13	(C) the procedures referred to in sub-
14	section (e)(3)(C) that will apply to the Egyp-
15	tian-American Enterprise Fund for purposes of
16	curtailing money-laundering and terrorist fi-
17	nancing activities.
18	(e) Public Disclosure.—Not later than 1 year
19	after the entry into force of the initial grant agreement
20	under this section, and annually thereafter, the Fund shall
21	prepare and make available to the public on an Internet
22	Web site administered by the Fund a report on the Fund's
23	activities during the previous year including—

- 1 (1) a description of each investment or project
 2 supported by the Fund, including each type of as3 sistance provided in accordance with section 103(2);
 4 (2) the amounts invested by the Fund in each
- 4 (2) the amounts invested by the Fund in each
 5 company or project;
- 6 (3) the amounts of additional private invest7 ments made in each company or project; and
- 8 (4) the amounts of any profits or losses realized
 9 by the Fund in connection with each such company
 10 or project.

11 **SEC. 105. REPORTS.**

- 12 (a) Administrative Expenses.—Not later than 1
- 13 year after the date of the enactment of this Act, and annu-
- 14 ally thereafter until the Fund is dissolved, the Fund shall
- 15 submit to the appropriate congressional committees a re-
- 16 port detailing the administrative expenses of the Fund.
- 17 (b) GAO REPORT.—Not later than 3 years after the
- 18 date of the enactment of this Act, and every 3 years there-
- 19 after until the Fund is dissolved, the Comptroller General
- 20 of the United States shall submit to the appropriate con-
- 21 gressional committees a report assessing the activities of
- 22 the Fund in achieving the stated goals of promoting pri-
- 23 vate sector investment and employment in Egypt and iden-
- 24 tifying those institutional or regulatory constraints that
- 25 inhibit a more effective application of Fund resources.

SEC. 106. OPERATION PROVISIONS.

- 2 (a) APPLICABLE PROVISIONS.—Subsections (d)(5),
- 3 (g), (h), (i), (k), (l), (m), (n), (o), and (p) of section 201
- 4 of the Support for East European Democracy (SEED)
- 5 Act of 1989 (22 U.S.C. 5421) shall apply with respect
- 6 to the Egyptian-American Enterprise Fund in the same
- 7 manner as such provisions apply to Enterprise Funds des-
- 8 ignated pursuant to subsection (d) of such section.
- 9 (b) REINVESTMENT.—Returns on investments of the
- 10 Egyptian-American Enterprise Fund and other payments
- 11 to the Fund may be reinvested in projects carried out by
- 12 the Fund without further appropriation by Congress.
- 13 SEC. 107. BEST PRACTICES AND PROCEDURES.
- To the maximum extent practicable, the Board of Di-
- 15 rectors of the Egyptian-American Enterprise Fund should
- 16 adopt the best practices and procedures used by Enter-
- 17 prise Funds, including those for which funding has been
- 18 made available pursuant to section 201 of the Support for
- 19 East European Democracy (SEED) Act of 1989 (22
- 20 U.S.C. 5421).
- 21 SEC. 108. EXPERIENCE OF OTHER ENTERPRISE FUNDS.
- 22 In implementing this title, the President shall ensure
- 23 that the Articles of Incorporation of the Egyptian-Amer-
- 24 ican Enterprise Fund (including provisions specifying the
- 25 responsibilities of the Board of Directors of the Fund),
- 26 the terms of United States Government grant agreements

- 1 with the Fund, and United States Government oversight
- 2 of the Fund are, to the maximum extent practicable, con-
- 3 sistent with the Articles of Incorporation of, the terms of
- 4 grant agreements with, and the oversight of the Enter-
- 5 prise Funds established pursuant to section 201 of the
- 6 Support for East European Democracy (SEED) Act of
- 7 1989 (22 U.S.C. 5421) and comparable provisions of law.

8 TITLE II—TUNISIAN-AMERICAN

9 **ENTERPRISE FUND**

- 10 SEC. 201. SHORT TITLE.
- 11 This title may be eited as the "Tunisian-American
- 12 Enterprise Fund Act".
- 13 SEC. 202. PURPOSE AND FINDINGS.
- 14 (a) Purpose.—The purpose of this title is to support
- 15 a transition to democracy in Tunisia that is successful,
- 16 lasting, and reflective of the aspirations of the Tunisian
- 17 people for greater economic opportunity and political free-
- 18 dom through the creation of a Tunisian-American Enter-
- 19 prise Fund that will support economic prosperity through
- 20 financial investment and technical assistance to small- and
- 21 medium-sized enterprises.
- 22 (b) FINDINGS.—Congress makes the following find-
- 23 ings:
- 24 (1) The United States and Tunisia have a
- 25 strong, long-standing bilateral relationship.

1	(2) Tunisia—
2	(A) plays an important strategic role in
3	promoting peace and security in North Africa,
4	the broader Middle East, and elsewhere; and
5	(B) has been, and continues to be, a re-
6	gional center for foreign investment and tour-
7	ism.
8	(3) On December 18, 2010, after the self-immo-
9	lation of a young street vendor, Mohamed Bouazizi,
10	protests broke out in Sidi Bouzid, Tunisia.
11	(4) The protests, which quickly spread across
12	Tunisia, involved peaceful demonstrators calling
13	for—
14	(A) a new government;
15	(B) free and fair elections;
16	(C) significant political reforms;
17	(D) greater economic opportunity; and
18	(E) an end to government corruption.
19	(5) The protests culminated in the ouster of
20	President Zine el-Abidine Ben Ali on January 14,
21	2011, inspiring democracy activists throughout the
22	region and around the world.
23	(6) The United States has a strong interest
24	in

1	(A) an orderly and peaceful transition to
2	democracy in Tunisia; and
3	(B) assisting the people of Tunisia to form
4	a representative and democratic political and
5	economic system that respects universal values.
6	(7) Tunisia—
7	(A) has a well-educated and secular popu-
8	lation that displayed extraordinary determina-
9	tion in forcing President Ben Ali to abdicate;
10	and
11	(B) is well-positioned to make a successful
12	democratic transition.
13	(8) In 2010—
14	(A) the inflation rate in Tunisia was ap-
15	proximately 4.4 percent;
16	(B) Tunisia's foreign debt was equal to 46
17	percent of its \$44,000,000,000 gross domestic
18	product (GDP); and
19	(C) according to The Peterson Institute of
20	Economics, Tunisia was the only country in the
21	region in which per capita incomes have gradu-
22	ally converged with the industrial democracies
23	of the Organization of Economic Cooperation
24	and Development (OECD).

1	(9) According to the World Economic Forum's
2	2010–2011 Global Competitiveness Report—
3	(A) Tunisia ranks first in competitiveness
4	among African nations; and
5	(B) Tunisia's most problematic factor for
6	doing business is lack of access to financing.
7	(10) According to the International Monetary
8	Fund (IMF), Tunisia had weathered the global eco-
9	nomic crisis well, having entered the crisis with
10	strong fundamentals.
11	(11) As a result of the dramatic events in Tuni-
12	sia during January 2011—
13	(A) Tunisia's economy was brought to a
14	near standstill and continues to feel lingering
15	effects;
16	(B) Tunisia's debt rating was downgraded;
17	(C) tourism revenues, which are respon-
18	sible for an estimated 8.6 percent of direct con-
19	tribution to Tunisia's GDP, have dropped an
20	estimated 40 percent compared to the previous
21	year;
22	(D) industrial output and investment activ-
23	ity in Tunisia are experiencing significant
24	short-term reductions; and

1	(E) the value of the Tunisian stock market
2	fell by 14 percent.
3	(12) The Fitch Rating Agency concluded, "Al-
4	though the transition to democracy could well im-
5	prove confidence in the long-term, political upheava
6	has worsened the short-term outlook for the econ-
7	omy, public finances and financial system".
8	(13) Analysts estimate that the recent events in
9	Tunisia—
10	(A) will increase government deficits in
11	Tunisia for the next 2 years, due in part to new
12	government spending; and
13	(B) has shaken the Tunisian economy, al-
14	though Tunisia's medium-term growth outlook
15	remains relatively good.
16	(14) According to IMF's Middle East and Cen-
17	tral Asia Department—
18	(A) Tunisia's tourism and foreign direct
19	investment (FDI) inflows will continue to de-
20	cline, which will negatively impact the rest of
21	the Tunisian economy;
22	(B) recent events in Tunisia have illus-
23	trated the need for more inclusive growth and
24	better governance in Tunisia; and

1	(C) it is important to recognize that the
2	Tunisian society has enduring strengths.
3	(15) The World Bank estimates that Tunisian
4	banks may face stress as second round effects of the
5	slowdown in businesses and investment permeate.
6	(16) Foreign direct investment, which is a cru-
7	cial component of Tunisia's economic health, created
8	24 percent of the new jobs in 2009, according to
9	Tunisia's Ministry of Planning and International
10	Cooperation.
11	(17) According to the African Development
12	Bank—
13	(A) Tunisia has pursued governance re-
14	forms in an effort to increase FDI and boost
15	local enterprises; and
16	(B) Small- and medium-sized enterprises
17	in Tunisia require support to access finance
18	outside of the traditional lines of credit because
19	sources of finance for enterprises in Tunisia are
20	weak.
21	(18) According to the most recent official esti-
22	mates—
23	(A) the unemployment rate in Tunisia is
24	13 percent:

1	(B) the youth unemployment rate is 30.7
2	percent; and
3	(C) 51 percent of the population of Tunisia
4	is younger than 30 years of age.
5	(19) To help foster and support the fledgling
6	private sector after the fall of the Berlin Wall, Con-
7	gress, through enactment of the Support for East
8	European Democracy (SEED) Act of 1989 (22)
9	U.S.C. 5401 et seq.) and the FREEDOM Support
10	Act (22 U.S.C. 5801 et seq.), authorized nearly
11	\$1,200,000,000 for the United States Agency for
12	International Development (USAID) to establish 10
13	new investment funds (collectively known as the
14	"Enterprise Funds") throughout Central and East-
15	ern Europe and the former Soviet Union.
16	(20) The Enterprise Funds—
17	(A) channeled funding into more than 500
18	enterprises in 19 countries;
19	(B) leveraged an additional
20	\$5,000,000,000 in private investment capital
21	from outside the United States Government;
22	(C) provided substantial development cap-
23	ital where supply was limited;

1	(D) created or sustained more than
2	260,000 jobs through investment and develop-
3	ment activities;
4	(E) funded \$74,000,000 in technical as-
5	sistance to strengthen the private sector; and
6	(F) are expected to recoup 137 percent of
7	the original USAID funding.
8	(21) Enterprise Funds established in partner-
9	ship with United States partners, such as Poland,
10	Hungary, Albania, Russia, and other European
11	countries, have proven beneficial to the economies of
12	such countries.
13	(22) Creating a similar fund in close partner-
14	ship with the people of Tunisia would—
15	(A) help sustain and expand reform efforts
16	in Tunisia;
17	(B) empower Tunisian entrepreneurs with
18	the resources required to create urgently needed
19	employment opportunities;
20	(C) help reinforce financial institutions
21	within the country;
22	(D) provide debt and equity investment for
23	commercially viable SMEs; and

1	(E) make the investment environment
2	more attractive to domestic and international
3	investors.
4	SEC. 203. PURPOSES OF TUNISIAN-AMERICAN ENTERPRISE
5	FUND.
6	The purposes of the Tunisian-American Enterprise
7	Fund are—
8	(1) to promote the private sector in Tunisia
9	while considering the development impact of invest
10	ments and profitability of those investments, par-
11	ticularly in small- and medium-sized enterprises, and
12	joint ventures with participants from the United
13	States and Tunisia;
14	(2) to promote policies and practices conducive
15	to strengthening the private sector in Tunisia
16	through measures including loans, microloans, equity
17	investments, insurance, guarantees, grants, feasi-
18	bility studies, technical assistance, training for busi-
19	nesses receiving investment capital, and other meas-
20	ures;
21	(3) to promote good corporate governance and
22	transparency in Tunisia, foster competition, catalyze
23	productivity improvements in existing businesses
24	and strengthen local capital markets; and

1	(4) to promote security through job creation in
2	the private sector in Tunisia and to further the cre-
3	ation of a middle class in Tunisia.
4	SEC. 204. TUNISIAN-AMERICAN ENTERPRISE FUND.
5	(a) Establishment.—The President is authorized
6	to establish or designate a private, nonprofit organization
7	(to be known as the "Tunisian-American Enterprise
8	Fund") to receive funds and support made available under
9	this title after determining that such organization has
10	been established for the purposes specified in section 203.
11	The President should make such designation only after
12	consultation with the leadership of each House of Con-
13	gress.
14	(b) Board of Directors.—
15	(1) APPOINTMENT.—The Tunisian-American
16	Enterprise Fund shall be governed by a Board of
17	Directors, which shall be comprised of 4 private citi-
18	zens of the United States and 3 private citizens of
19	Tunisia, appointed by the President of the United
20	States in consultation with the Government of Tuni-
21	sia.
22	(2) QUALIFICATIONS.—Members of the Board
23	of Directors shall be selected from among people
24	who have had successful business careers and dem-

onstrated experience and expertise in international

	29
1	and particularly emerging markets investment activi-
2	ties, such as private equity or venture capital invest-
3	ment, banking, finance, strategic business con-
4	sulting, or entrepreneurial business creation, and
5	backgrounds in priority business sectors of the
6	Fund.
7	(3) Additional usaid non-voting board
8	MEMBER.—The President shall appoint 1 official or
9	employee of the United States Agency for Inter-
10	national Development as an additional non-voting
11	member of the Board.
12	(4) Additional non-government non-vot-
13	ING BOARD MEMBERS.—
14	(A) AUTHORITY TO APPOINT.—Upon the
15	recommendation of the Board of Directors, the

(A) AUTHORITY TO APPOINT.—Upon the recommendation of the Board of Directors, the President may appoint up to 2 additional non-voting members to the Board of Directors in addition to the members specified in paragraphs (1) and (3), of which not more than one may be a non-citizen of the United States.

(B) NGO COMMUNITY.—One of the additional nonvoting Board members shall be from the nongovernmental organization community, with significant prior experience in development

1	and an understanding of development policy
2	priorities for Tunisia.
3	(C) TECHNICAL EXPERTISE.—One of the
4	additional non-voting Board members shall have
5	extensive demonstrated industry, sector, or
6	technical experience and expertise in a priority
7	investment sector for the Fund.
8	(e) Grants.—
9	(1) In General.—The President may use
10	funds appropriated by any Act, in this fiscal year or
11	prior fiscal years, making appropriations for the De-
12	partment of State, foreign operations, and related
13	programs, including funds previously obligated, that
14	are otherwise available for such purposes, notwith-
15	standing any other provision of law—
16	(A) to carry out the purposes specified in
17	section 203 through the Tunisian-American En-
18	terprise Fund; and
19	(B) to pay for the administrative expenses
20	of the Tunisian-American Enterprise Fund
21	which shall not exceed 5 percent of the funds
22	made available for the Fund.
23	(2) Eligible programs and projects.—
24	Grants awarded under this section may only be used

for programs and projects that support the purposes set forth in section 203.

(3) Compliance requirements.—

- (A) In GENERAL.—Grants may not be awarded to the Tunisian-American Enterprise Fund under this section unless the Fund agrees to comply with the requirements under this section.
- (B) Grant agreement. The grant agreement between the United States Agency for International Development and the Tunisian-American Enterprise Fund shall state that the Fund shall liquidate its assets and dissolve not later than December 31, 2021, unless the Secretary of State, in consultation with the Administrator of the United States Agency for International Development, and after consultation with the appropriate congressional committees, determines that the Fund should be extended.
- (C) PREVENTION OF MONEY LAUNDERING
 AND TERRORIST FINANCING.—The grant agreement between the United States Agency for
 International Development and the TunisianAmerican Enterprise Fund shall state that the

Fund shall comply with procedures specified by
the Secretary of State to ensure that grant
funds are not provided by the Fund to or
through any individual, private or government
entity, or educational institution that advocates,
plans, sponsors, engages in, or has engaged in,
money laundering or terrorist activity or, with
respect to a private entity or educational institution, that has as a principal officer of the entity's governing board or governing board of
trustees any individual that has been determined to be involved in or advocating money
laundering or terrorist activity or determined to
be a member of a designated foreign terrorist
organization.

(D) DISPOSITION OF ASSETS.—The assets of the Tunisian-American Enterprise Fund at the time the Fund is dissolved shall be returned to the General Fund of the United States Treasury and used to reduce the debt of the United States.

(d) Notification.—

(1) IN GENERAL.—Not later than 15 days before designating an organization to operate as the Tunisian-American Enterprise Fund pursuant to

1	subsection (a), the President shall provide the infor-
2	mation described in paragraph (2) to the Chairman
3	and Ranking Member of the appropriate congres-
4	sional committees.
5	(2) Information.—The information described
6	in this paragraph is—
7	(A) the identity of the organization to be
8	designated to operate as the Tunisian-American
9	Enterprise Fund pursuant to subsection (a);
10	(B) the names and qualifications of the in-
11	dividuals who will comprise the initial Board of
12	Directors; and
13	(C) the procedures referred to in sub-
14	section (e)(3)(C) that will apply to the Tuni-
15	sian-American Enterprise Fund for purposes of
16	curtailing money-laundering and terrorist fi-
17	nancing activities.
18	(e) Public Disclosure.—Not later than 1 year
19	after the entry into force of the initial grant agreement
20	under this section, and annually thereafter, the Fund shall
21	prepare and make available to the public on an Internet
22	Web site administered by the Fund a report on the Fund's
23	activities during the previous year, including—

- 1 (1) a description of each investment or project
 2 supported by the Fund, including each type of as3 sistance provided in accordance with section 203(2);
 4 (2) the amounts invested by the Fund in each
- 4 (2) the amounts invested by the Fund in each
 5 company or project;
- 6 (3) the amounts of additional private invest7 ments made in each company or project; and
- 8 (4) the amounts of any profits or losses realized
 9 by the Fund in connection with each such company
 10 or project.

11 **SEC. 205. REPORTS.**

- 12 (a) ADMINISTRATIVE EXPENSES.—Not later than 1
 13 year after the date of the enactment of this Act, and annu-
- 14 ally thereafter until the Fund is dissolved, the Fund shall
- 15 submit to the appropriate congressional committees a re-
- 16 port detailing the administrative expenses of the Fund.
- 17 (b) GAO REPORT.—Not later than 3 years after the
- 18 date of the enactment of this Act, and every 3 years there-
- 19 after until the Fund is dissolved, the Comptroller General
- 20 of the United States shall submit to the appropriate con-
- 21 gressional committees a report assessing the activities of
- 22 the Fund in achieving the stated goals of promoting pri-
- 23 vate sector investment and employment in Tunisia and
- 24 identifying those institutional or regulatory constraints
- 25 that inhibit a more effective application of Fund resources.

1 SEC. 206. OPERATION PROVISIONS.

- 2 (a) APPLICABLE PROVISIONS.—Subsections (d)(5),
- 3 (g), (h), (i), (k), (l), (m), (n), (o), and (p) of section 201
- 4 of the Support for East European Democracy (SEED)
- 5 Act of 1989 (22 U.S.C. 5421) shall apply with respect
- 6 to the Tunisian-American Enterprise Fund in the same
- 7 manner as such provisions apply to Enterprise Funds des-
- 8 ignated pursuant to subsection (d) of such section.
- 9 (b) REINVESTMENT.—Returns on investments of the
- 10 Tunisian-American Enterprise Fund and other payments
- 11 to the Fund may be reinvested in projects carried out by
- 12 the Fund without further appropriation by Congress.
- 13 SEC. 207. BEST PRACTICES AND PROCEDURES.
- 14 To the maximum extent practicable, the Board of Di-
- 15 rectors of the Tunisian-American Enterprise Fund should
- 16 adopt the best practices and procedures used by Enter-
- 17 prise Funds, including those for which funding has been
- 18 made available pursuant to section 201 of the Support for
- 19 East European Democracy (SEED) Act of 1989 (22)
- 20 U.S.C. 5421).
- 21 SEC. 208. EXPERIENCE OF OTHER ENTERPRISE FUNDS.
- 22 In implementing this title, the President shall ensure
- 23 that the Articles of Incorporation of the Tunisian-Amer-
- 24 ican Enterprise Fund (including provisions specifying the
- 25 responsibilities of the Board of Directors of the Fund),
- 26 the terms of United States Government grant agreements

1	with the Fund, and United States Government oversight
2	of the Fund are, to the maximum extent practicable, con-
3	sistent with the Articles of Incorporation of, the terms of
4	grant agreements with, and the oversight of the Enter-
5	prise Funds established pursuant to section 201 of the
6	Support for East European Democracy (SEED) Act of
7	1989 (22 U.S.C. 5421) and comparable provisions of law.
8	SECTION 1. APPROPRIATE CONGRESSIONAL COMMITTEES
9	DEFINED.
10	In this Act, the term "appropriate congressional com-
11	mittees" means—
12	(1) the Committee on Foreign Relations of the
13	Senate;
14	(2) the Committee on Appropriations of the Sen-
15	ate;
16	(3) the Committee on Foreign Affairs of the
17	House of Representatives; and
18	(4) the Committee on Appropriations of the
19	House of Representatives.
20	TITLE I—EGYPT-AMERICAN
21	ENTERPRISE FUND
22	SEC. 101. SHORT TITLE.
23	This title may be cited as the "Egyptian-American
24	Enterprise Fund Act".

1 SEC. 102. PURPOSE AND FINDINGS.

2	(a) Purpose.—The purpose of this title is to support
3	a transition to democracy in Egypt that is successful, last-
4	ing, and reflective of the aspirations of the Egyptian people
5	for greater economic opportunity and political freedom
6	through the creation of an Egyptian-American Enterprise
7	Fund that will support economic prosperity through finan-
8	cial investment and technical assistance to small- and me-
9	dium-sized enterprises.
10	(b) FINDINGS.—Congress makes the following findings:
11	(1) The United States and Egypt have a strong,
12	$long\text{-}standing\ bilateral\ relationship.$
13	(2) Egypt—
14	(A) plays an important role in—
15	(i) global and regional politics; and
16	(ii) the broader Middle East and North
17	Africa; and
18	(B) has been an intellectual, economic, and
19	cultural center of the Arab world for many
20	years.
21	(3) On January 25, 2011, demonstrations began
22	throughout Egypt in which thousands of protesters
23	peacefully called for—
24	(A) a new government;
25	(B) free and fair elections;

1	(C) significant constitutional and political
2	reforms;
3	(D) greater economic opportunity; and
4	(E) an end to government corruption.
5	(4) The demonstrators' perseverance in the face
6	of violence and intimidation—
7	(A) culminated in the February 11, 2011
8	resignation of President Hosni Mubarak; and
9	(B) inspired democracy activists throughout
10	the region and around the world.
11	(5) The United States has a strong interest in—
12	(A) an orderly and peaceful transition to
13	democracy in Egypt; and
14	(B) assisting the people of Egypt to form a
15	representative and democratic political and eco-
16	nomic system that respects universal values.
17	(6) Egypt—
18	(A) has a well-developed civil society and
19	governing institutions; and
20	(B) was well-served by—
21	(i) the extraordinary determination
22	shown by the people of Egypt in forcing
23	President Mubarak to abdicate; and
24	(ii) the restraint demonstrated by the
25	$Egyptian\ military.$

1	(7) In 2010—
2	(A) the inflation rate in Egypt was ap-
3	proximately 11 percent; and
4	(B) Egypt's foreign debt was equal to 16
5	percent of its \$216,000,000,000 gross domestic
6	product (GDP).
7	(8) As a result of the dramatic events in Egypt
8	in February 2011—
9	(A) Egypt's economy was brought to a near
10	standstill and continues to experience lingering
11	$\it effects;$
12	(B) widespread strikes slowed down Egypt's
13	manufacturing output and banks closed down for
14	intermittent periods; and
15	(C) the value of the Egyptian stock market
16	fell by 16 percent in the 2 days before it was
17	closed on January 30, 2011.
18	(9) According to analyst estimates, as a result of
19	recent events in Egypt—
20	(A) forecasted growth for Egypt's GDP has
21	dropped from 6 percent to between 3.1 and 3.5
22	percent;
23	(B) the amount of workers' remittances
24	coming into Egypt will likely decline;

1	(C) the amount of regional securities pur-
2	chased by foreign investors will likely decrease,
3	which will require fiscal deficits to be financed
4	by domestic banks and reduce the availability of
5	credit for private sector borrowers;
6	(D) heightened political uncertainty will
7	likely lead to a downturn in tourism, which ac-
8	counts for 8.2 percent of Egypt's GDP and 7
9	percent of Egypt's direct employment; and
10	(E) foreign direct investment (FDI) in
11	Egypt is predicted to decrease.
12	(10) The most recent official estimates of the un-
13	employment rate in Egypt is 9.2 percent. Unofficial
14	estimates of the current unemployment rate in Egypt
15	range between 15 and 20 percent. The unemployment
16	rate for Egyptian youth is estimated at 24.8 percent.
17	Egyptian women, who are more affected by spikes in
18	unemployment, face an unemployment rate of nearly
19	25 percent compared to the 6.7 percent unemployment
20	rate for Egyptian men.
21	(11) An estimated 61 percent of the population
22	of Egypt is younger than 30 years of age.
23	(12) Private sector employment in Egypt in-
24	creased from 11,000,000 to 15,100,000 between 1999
25	and 2007.

1	(13) According to the International Finance Cor-
2	poration's 2009 "SME Banking Knowledge Guide"—
3	(A) the small and medium enterprise
4	(SME) market in Egypt was estimated at
5	160,000;
6	(B) of these firms, about 98 percent em-
7	ployed fewer than 50 people;
8	(C) Egypt had an estimated 2,400,000
9	microenterprises; and
10	(D) 68 percent of the SMEs in Egypt have
11	bank accounts, but only 12 percent of those with
12	bank accounts had taken out loans.
13	(14) A challenge for SMEs is that they are not
14	always considered a significant customer base for
15	banks and services don't meet the unique needs of this
16	market segment.
17	(15) According to the Government of Egypt's
18	Small and Medium Enterprise Development Unit,
19	SMEs constitute nearly 75 percent of private sector
20	employment.
21	(16) According to the World Bank report entitled
22	"Access to Finance and Economic Growth in
23	Egypt"—
24	(A) even before the recent political events in
25	Egypt, private-sector credit to GDP in Egypt

1	was modest compared to other developing econo-
2	mies;
3	(B) private credit as a share of total credit
4	has been declining;
5	(C) the distribution of bank financing is
6	uneven, with most loans going to large and well-
7	established enterprises; and
8	(D) as a consequence, family-owned firms
9	and SMEs, which represent the majority of firms
10	in Egypt, rely heavily on the informal market.
11	(17) To help foster and support the fledgling pri-
12	vate sector after the fall of the Berlin Wall, Congress,
13	through enactment of the Support for East European
14	Democracy (SEED) Act of 1989 (22 U.S.C. 5401 et
15	seq.) and the FREEDOM Support Act (22 U.S.C.
16	5801 et seq.), authorized nearly \$1,200,000,000 for the
17	United States Agency for International Development
18	(USAID) to establish 10 new investment funds (collec-
19	tively known as the "Enterprise Funds") throughout
20	Central and Eastern Europe and the former Soviet
21	Union.
22	(18) The Enterprise Funds—
23	(A) channeled funding into more than 500
24	enterprises in 19 countries:

1	(B) leveraged an additional \$5,000,000,000
2	in private investment capital from outside the
3	United States Government;
4	(C) provided substantial development cap-
5	ital where supply was limited;
6	(D) created or sustained more than 260,000
7	jobs through investment and development activi-
8	ties;
9	(E) funded \$74,000,000 in technical assist-
10	ance to strengthen the private sector; and
11	(F) are expected to recoup 137 percent of
12	the original USAID funding.
13	(19) Enterprise funds established in partnership
14	with United States partners, such as Poland, Hun-
15	gary, Albania, Russia, and other European countries,
16	have proven beneficial to the economies of such coun-
17	tries.
18	(20) Creating a similar fund in close partner-
19	ship with the people of Egypt would help sustain and
20	expand reform efforts in Egypt and empower Egyp-
21	tian entrepreneurs with the resources required to cre-
22	ate urgently needed employment opportunities.
23	(21) Establishing an enterprise fund for Egypt
24	would—

1	(A) help reinforce financial institutions
2	within the country;
3	(B) provide debt and equity investment for
4	commercially viable SMEs; and
5	(C) make the investment environment more
6	attractive to domestic and international inves-
7	tors.
8	SEC. 103. PURPOSES OF EGYPTIAN-AMERICAN ENTERPRISE
9	FUND.
10	The purposes of the Egyptian-American Enterprise
11	Fund are—
12	(1) to promote the private sector in Egypt, while
13	considering the development impact of investments
14	and profitability of those investments, particularly in
15	small- and medium-sized enterprises, and joint ven-
16	tures with participants from the United States and
17	Egypt;
18	(2) to promote policies and practices conducive
19	to strengthening the private sector in Egypt through
20	measures including loans, microloans, equity invest-
21	ments, insurance, guarantees, grants, feasibility stud-
22	ies, technical assistance, training for businesses re-
23	ceiving investment capital, and other measures;
24	(3) to promote good corporate governance and
25	transparency in Equat. foster competition, catalyze

1	productivity improvements in existing businesses, and
2	strengthen local capital markets; and
3	(4) to promote security through job creation in
4	the private sector in Egypt and to further the cre-
5	ation of a middle class in Egypt.
6	SEC. 104. EGYPTIAN-AMERICAN ENTERPRISE FUND.
7	(a) Establishment.—The President is authorized to
8	establish or designate a private, nonprofit organization (to
9	be known as the "Egyptian-American Enterprise Fund")
10	to receive funds and support made available under this title
11	after determining that such organization has been estab-
12	lished for the purposes specified in section 103. The Presi-
13	dent should make such designation only after consultation
14	with the leadership of each House of Congress.
15	(b) Board of Directors.—
16	(1) Appointment.—The Egyptian-American
17	Enterprise Fund shall be governed by a Board of Di-
18	rectors, which shall be comprised of 6 private citizens
19	of the United States and 3 private citizens of Egypt,
20	appointed by the President of the United States in
21	consultation with the Government of Egypt.
22	(2) Qualifications.—Members of the Board of
23	Directors shall be selected from among people who
24	have had successful business careers and demonstrated
25	experience and expertise in international and par-

- ticularly emerging markets investment activities, such as private equity or venture capital investment, banking, finance, strategic business consulting, or entrepreneurial business creation, and backgrounds in priority business sectors of the Fund.
 - (3) United states government liaison to the Board.—The President shall appoint the United States Ambassador to Egypt, or the Ambassador's designee, as a liaison to the Board.
 - (4) Non-government liaisons to the board.—
 - (A) AUTHORITY TO APPOINT.—Upon the recommendation of the Board of Directors, the President may appoint up to 2 additional liaisons to the Board of Directors in addition to the members specified in paragraphs (1) and (3), of which not more than 1 may be a non-citizen of the United States.
 - (B) NGO COMMUNITY.—One of the additional liaisons to the Board should be from the nongovernmental organization community, with significant prior experience in development and an understanding of development policy priorities for Egypt.

1	(C) Technical expertise.—One of the
2	additional liaisons to the Board should have ex-
3	tensive demonstrated industry, sector, or tech-
4	nical experience and expertise in a priority in-
5	vestment sector for the Fund.
6	(c) Grants.—
7	(1) In general.—The President may use funds
8	appropriated by any Act, in this fiscal year or prior
9	fiscal years, making appropriations for the Depart-
10	ment of State, foreign operations, and related pro-
11	grams, including funds previously obligated, that are
12	otherwise available for such purposes, notwith-
13	standing any other provision of law—
14	(A) to carry out the purposes set forth in
15	section 103 through the Egyptian-American En-
16	terprise Fund; and
17	(B) to pay for the administrative expenses
18	of the Egyptian-American Enterprise Fund,
19	which should not exceed 5 percent of the amounts
20	made available for the Fund.
21	(2) Eligible programs and projects.—
22	Grants awarded under this section may only be used
23	for programs and projects that support the purposes
24	set forth in section 103.
25	(3) Compliance requirements —

- (A) In GENERAL.—Grants may not be awarded to the Egyptian-American Enterprise Fund under this section unless the Fund agrees to comply with the requirements under this section.
 - (B) GRANT AGREEMENT.—The grant agreement between the United States Agency for International Development and the Egyptian-American Enterprise Fund shall state that the Fund shall end its reinvestment cycle not later than December 31, 2021, unless the Secretary of State, in consultation with the Administrator of the United States Agency for International Development, and after consultation with the appropriate congressional committees, determines that the Fund should be extended.
 - (C) PREVENTION OF MONEY LAUNDERING
 AND TERRORIST FINANCING.—The grant agreement between the United States Agency for
 International Development and the EgyptianAmerican Enterprise Fund shall state that the
 Fund shall comply with procedures specified by
 the Secretary of State to ensure that grant funds
 are not provided by the Fund to or through any
 individual, private or government entity, or edu-

cational institution that advocates, plans, sponsors, engages in, or has engaged in, money laundering or terrorist activity or, with respect to a private entity or educational institution, that has as a principal officer of the entity's governing board or governing board of trustees any individual that has been determined to be involved in or advocating money laundering or terrorist activity or determined to be a member of a designated foreign terrorist organization.

(D) DISPOSITION OF ASSETS.—The assets of the Egyptian-American Enterprise Fund at the time the Fund is dissolved shall be returned to the General Fund of the United States Treasury and used to reduce the debt of the United States.

(d) Notification.—

- (1) In General.—Not later than 15 days before designating an organization to operate as the Egyptian-American Enterprise Fund pursuant to subsection (a), the President shall provide the information described in paragraph (2) to the Chairman and Ranking Member of the appropriate congressional committees.
- (2) Information.—The information described in this paragraph is—

1	(A) the identity of the organization to be
2	designated to operate as the Egyptian-American
3	Enterprise Fund pursuant to subsection (a);
4	(B) the names and qualifications of the in-
5	dividuals who will comprise the initial Board of
6	Directors;
7	(C) the procedures referred to in subsection
8	(c)(3)(C) that will apply to the Egyptian-Amer-
9	ican Enterprise Fund for purposes of curtailing
10	money-laundering and terrorist financing activi-
11	ties; and
12	(D) the amount of the grant intended to
13	fund the Egyptian-American Enterprise Fund.
14	(e) Public Disclosure.—Not later than 1 year after
15	the entry into force of the initial grant agreement under
16	this section, and annually thereafter, the Fund shall pre-
17	pare and make available to the public on an Internet Web
18	site administered by the Fund a report on the Fund's ac-
19	tivities during the previous year, including—
20	(1) a description of each investment or project
21	supported by the Fund, including each type of assist-
22	ance provided in accordance with section 103(2);
23	(2) the amounts invested by the Fund in each
24	company or project:

- 1 (3) the amounts of additional private invest-2 ments made in each company or project; and
- (4) the amounts of any profits or losses realized
 by the Fund in connection with each such company
 or project.

6 SEC. 105. REPORTS.

- 7 (a) Administrative Expenses.—Not later than 1
- 8 year after the date of the enactment of this Act, and annu-
- 9 ally thereafter until the Fund is dissolved, the Fund shall
- 10 submit to the appropriate congressional committees a report
- 11 detailing the administrative expenses of the Fund.
- 12 (b) GAO REPORT.—Not later than 3 years after the
- 13 date of the enactment of this Act, and every 3 years there-
- 14 after until the Fund is dissolved, the Comptroller General
- 15 of the United States shall submit to the appropriate con-
- 16 gressional committees a report assessing the activities of the
- 17 Fund in achieving the stated goals of promoting private
- 18 sector investment and employment in Egypt and identi-
- 19 fying those institutional or regulatory constraints that in-
- 20 hibit a more effective application of Fund resources.

21 SEC. 106. OPERATION PROVISIONS.

- 22 (a) APPLICABLE PROVISIONS.—Subsections (d)(5), (g),
- 23 (h), (i), (k), (l), (m), (n), (o), and (p) of section 201 of
- 24 the Support for East European Democracy (SEED) Act of
- 25 1989 (22 U.S.C. 5421) shall apply with respect to the Egyp-

- 1 tian-American Enterprise Fund in the same manner as
- 2 such provisions apply to Enterprise Funds designated pur-
- 3 suant to subsection (d) of such section.
- 4 (b) Reinvestment.—Returns on investments of the
- 5 Egyptian-American Enterprise Fund and other payments
- 6 to the Fund may be reinvested in projects carried out by
- 7 the Fund without further appropriation by Congress.
- 8 SEC. 107. BEST PRACTICES AND PROCEDURES.
- 9 To the maximum extent practicable, the Board of Di-
- 10 rectors of the Egyptian-American Enterprise Fund should
- 11 adopt the best practices and procedures used by Enterprise
- 12 Funds, including those for which funding has been made
- 13 available pursuant to section 201 of the Support for East
- 14 European Democracy (SEED) Act of 1989 (22 U.S.C.
- 15 *5421*).
- 16 SEC. 108. EXPERIENCE OF OTHER ENTERPRISE FUNDS.
- 17 In implementing this title, the President shall ensure
- 18 that the Articles of Incorporation of the Egyptian-American
- 19 Enterprise Fund (including provisions specifying the re-
- 20 sponsibilities of the Board of Directors of the Fund), the
- 21 terms of United States Government grant agreements with
- 22 the Fund, and United States Government oversight of the
- 23 Fund are, to the maximum extent practicable, consistent
- 24 with the Articles of Incorporation of, the terms of grant
- 25 agreements with, and the oversight of the Enterprise Funds

1	established pursuant to section 201 of the Support for East
2	European Democracy (SEED) Act of 1989 (22 U.S.C.
3	5421) and comparable provisions of law.
4	TITLE II—TUNISIAN-AMERICAN
5	ENTERPRISE FUND
6	SEC. 201. SHORT TITLE.
7	This title may be cited as the "Tunisian-American En-
8	terprise Fund Act".
9	SEC. 202. PURPOSE AND FINDINGS.
10	(a) Purpose.—The purpose of this title is to support
11	a transition to democracy in Tunisia that is successful,
12	lasting, and reflective of the aspirations of the Tunisian
13	people for greater economic opportunity and political free-
14	dom through the creation of a Tunisian-American Enter-
15	prise Fund that will support economic prosperity through
16	financial investment and technical assistance to small- and
17	medium-sized enterprises.
18	(b) FINDINGS.—Congress makes the following findings.
19	(1) The United States and Tunisia have a
20	$strong,\ long\text{-}standing\ bilateral\ relationship.$
21	(2) Tunisia—
22	(A) plays an important strategic role in
23	promoting peace and security in North Africa,
24	the broader Middle East, and elsewhere; and

1	(B) has been, and continues to be, a re-
2	gional center for foreign investment and tourism.
3	(3) On December 18, 2010, after the self-immola-
4	tion of a young street vendor, Mohamed Bouazizi,
5	protests broke out in Sidi Bouzid, Tunisia.
6	(4) The protests, which quickly spread across Tu-
7	nisia, involved peaceful demonstrators calling for—
8	(A) a new government;
9	(B) free and fair elections;
10	(C) significant political reforms;
11	(D) greater economic opportunity; and
12	(E) an end to government corruption.
13	(5) The protests culminated in the ouster of
14	President Zine el-Abidine Ben Ali on January 14,
15	2011, inspiring democracy activists throughout the re-
16	gion and around the world.
17	(6) The United States has a strong interest in—
18	(A) an orderly and peaceful transition to
19	democracy in Tunisia; and
20	(B) assisting the people of Tunisia to form
21	a representative and democratic political and
22	economic system that respects universal values.
23	(7) Tunisia—
24	(A) has a well-educated and secular popu-
25	lation that displayed extraordinary determina-

1	tion in forcing President Ben Ali to abdicate,
2	and
3	(B) is well-positioned to make a successful
4	$democratic\ transition.$
5	(8) In 2010—
6	(A) the inflation rate in Tunisia was ap-
7	proximately 4.4 percent;
8	(B) Tunisia's foreign debt was equal to 46
9	percent of its \$44,000,000,000 gross domestic
10	product (GDP); and
11	(C) according to The Peterson Institute of
12	Economics, Tunisia was the only country in the
13	region in which per capita incomes have gradu-
14	ally converged with the industrial democracies of
15	the Organization of Economic Cooperation and
16	$Development\ (OECD).$
17	(9) According to the World Economic Forum's
18	2010–2011 Global Competitiveness Report—
19	(A) Tunisia ranks first in competitiveness
20	among African nations; and
21	(B) Tunisia's most problematic factor for
22	doing business is lack of access to financing.
23	(10) According to the International Monetary
24	Fund (IMF). Tunisia had weathered the alobal eco-

1	nomic crisis well, having entered the crisis with
2	strong fundamentals.
3	(11) As a result of the dramatic events in Tuni-
4	sia during January 2011—
5	(A) Tunisia's economy was brought to a
6	near standstill and continues to feel lingering ef-
7	fects;
8	(B) Tunisia's debt rating was downgraded;
9	(C) tourism revenues, which are responsible
10	for an estimated 8.6 percent of direct contribu-
11	tion to Tunisia's GDP, have dropped an esti-
12	mated 40 percent compared to the previous year;
13	(D) industrial output and investment activ-
14	ity in Tunisia are experiencing significant
15	short-term reductions; and
16	(E) the value of the Tunisian stock market
17	fell by 14 percent.
18	(12) The Fitch Rating Agency concluded, "Al-
19	though the transition to democracy could well im-
20	prove confidence in the long-term, political upheaval
21	has worsened the short-term outlook for the economy,
22	public finances and financial system".
23	(13) Analysts estimate that the recent events in
24	Tunisia—

1	(A) will increase government deficits in Tu-
2	nisia for the next 2 years, due in part to new
3	government spending; and
4	(B) has shaken the Tunisian economy, al-
5	though Tunisia's medium-term growth outlook
6	remains relatively good.
7	(14) According to IMF's Middle East and Cen-
8	tral Asia Department—
9	(A) Tunisia's tourism and foreign direct in-
10	vestment (FDI) inflows will continue to decline,
11	which will negatively impact the rest of the Tu-
12	$nisian\ economy;$
13	(B) recent events in Tunisia have illus-
14	trated the need for more inclusive growth and
15	better governance in Tunisia; and
16	(C) it is important to recognize that the Tu-
17	nisian society has enduring strengths.
18	(15) The World Bank estimates that Tunisian
19	banks may face stress as second round effects of the
20	slowdown in businesses and investment permeate.
21	(16) Foreign direct investment, which is a cru-
22	cial component of Tunisia's economic health, created
23	24 percent of the new jobs in 2009, according to
24	Tunisia's Ministry of Planning and International
25	$Cooperation. \ \ $

1	(17) According to the African Development
2	Bank—
3	(A) Tunisia has pursued governance re-
4	forms in an effort to increase FDI and boost
5	local enterprises; and
6	(B) Small- and medium-sized enterprises in
7	Tunisia require support to access finance outside
8	of the traditional lines of credit because sources
9	of finance for enterprises in Tunisia are weak.
10	(18) According to the most recent official esti-
11	mates—
12	(A) the unemployment rate in Tunisia is 13
13	percent;
14	(B) the youth unemployment rate is 30.7
15	percent; and
16	(C) 51 percent of the population of Tunisia
17	is younger than 30 years of age.
18	(19) To help foster and support the fledgling pri-
19	vate sector after the fall of the Berlin Wall, Congress,
20	through enactment of the Support for East European
21	Democracy (SEED) Act of 1989 (22 U.S.C. 5401 et
22	seq.) and the FREEDOM Support Act (22 U.S.C.
23	5801 et seq.), authorized nearly \$1,200,000,000 for the
24	United States Agency for International Development
25	(USAID) to establish 10 new investment funds (collec-

1	tively known as the "Enterprise Funds") throughout
2	Central and Eastern Europe and the former Soviet
3	Union.
4	(20) The Enterprise Funds—
5	(A) channeled funding into more than 500
6	enterprises in 19 countries;
7	(B) leveraged an additional \$5,000,000,000
8	in private investment capital from outside the
9	United States Government;
10	(C) provided substantial development cap-
11	ital where supply was limited;
12	(D) created or sustained more than 260,000
13	jobs through investment and development activi-
14	ties;
15	(E) funded \$74,000,000 in technical assist-
16	ance to strengthen the private sector; and
17	(F) are expected to recoup 137 percent of
18	the original USAID funding.
19	(21) Enterprise Funds established in partnership
20	with United States partners, such as Poland, Hun-
21	gary, Albania, Russia, and other European countries,
22	have proven beneficial to the economies of such coun-
23	tries.
24	(22) Creating a similar fund in close partner-
25	ship with the people of Tunisia would—

1	(A) help sustain and expand reform efforts
2	in Tunisia;
3	(B) empower Tunisian entrepreneurs with
4	the resources required to create urgently needed
5	$employment\ opportunities;$
6	(C) help reinforce financial institutions
7	within the country;
8	(D) provide debt and equity investment for
9	commercially viable SMEs; and
10	(E) make the investment environment more
11	attractive to domestic and international inves-
12	tors.
13	SEC. 203. PURPOSES OF TUNISIAN-AMERICAN ENTERPRISE
14	FUND.
15	The purposes of the Tunisian-American Enterprise
16	Fund are—
17	(1) to promote the private sector in Tunisia,
18	while considering the development impact of invest-
19	ments and profitability of those investments, particu-
20	larly in small- and medium-sized enterprises, and
21	joint ventures with participants from the United
22	States and Tunisia;
23	(2) to promote policies and practices conducive
24	to strengthening the private sector in Tunisia through
25	measures including loans, microloans, equity invest-

1	ments, insurance, guarantees, grants, feasibility stud-
2	ies, technical assistance, training for businesses re-
3	ceiving investment capital, and other measures;
4	(3) to promote good corporate governance and
5	transparency in Tunisia, foster competition, catalyze
6	productivity improvements in existing businesses, and
7	strengthen local capital markets; and
8	(4) to promote security through job creation in
9	the private sector in Tunisia and to further the cre-
10	ation of a middle class in Tunisia.
11	SEC. 204. TUNISIAN-AMERICAN ENTERPRISE FUND.
12	(a) Establishment.—The President is authorized to
13	establish or designate a private, nonprofit organization (to
14	be known as the "Tunisian-American Enterprise Fund",
15	to receive funds and support made available under this title
16	after determining that such organization has been estab-
17	lished for the purposes specified in section 203. The Presi-
18	dent should make such designation only after consultation
19	with the leadership of each House of Congress.
20	(b) Board of Directors.—
21	(1) Appointment.—The Tunisian-American
22	Enterprise Fund shall be governed by a Board of Di-
23	rectors, which shall be comprised of 6 private citizens

of the United States and 3 private citizens of Tuni-

- sia, appointed by the President of the United States
 in consultation with the Government of Tunisia.
 - (2) QUALIFICATIONS.—Members of the Board of Directors shall be selected from among people who have had successful business careers and demonstrated experience and expertise in international and particularly emerging markets investment activities, such as private equity or venture capital investment, banking, finance, strategic business consulting, or entrepreneurial business creation, and backgrounds in priority business sectors of the Fund.
 - (3) United States Government liaison to The Board.—The President shall appoint the United States Ambassador to Tunisia, or the Ambassador's designee, as a liaison to the Board.
 - (4) Non-government liaisons to the board.—
- 18 (A) AUTHORITY TO APPOINT.—Upon the
 19 recommendation of the Board of Directors, the
 20 President may appoint up to 2 additional liai21 sons to the Board of Directors in addition to the
 22 members specified in paragraphs (1) and (3), of
 23 which not more than one may be a non-citizen
 24 of the United States.

1	(B) NGO COMMUNITY.—One of the addi-
2	tional liaisons to the Board should be from the
3	nongovernmental organization community, with
4	significant prior experience in development and
5	an understanding of development policy prior-
6	ities for Tunisia.
7	(C) Technical expertise.—One of the
8	additional liaisons to the Board should have ex-
9	tensive demonstrated industry, sector, or tech-
10	nical experience and expertise in a priority in-
11	vestment sector for the Fund.
12	(c) Grants.—
13	(1) In general.—The President may use funds
14	appropriated by any Act, in this fiscal year or prior
15	fiscal years, making appropriations for the Depart-
16	ment of State, foreign operations, and related pro-
17	grams, including funds previously obligated, that are
18	otherwise available for such purposes, notwith-
19	standing any other provision of law—
20	(A) to carry out the purposes specified in
21	section 203 through the Tunisian-American En-
22	terprise Fund; and
23	(B) to pay for the administrative expenses
24	of the Tunisian-American Enterprise Fund.

which should not exceed 5 percent of the funds
made available for the Fund.

(2) Eligible programs and projects that support the purposes set forth in section 203.

(3) Compliance requirements.—

- (A) IN GENERAL.—Grants may not be awarded to the Tunisian-American Enterprise Fund under this section unless the Fund agrees to comply with the requirements under this section.
- (B) Grant agreement after the United States Agency for International Development and the Tunisian-American Enterprise Fund shall state that the Fund shall end its reinvestment cycle not later than December 31, 2021, unless the Secretary of State, in consultation with the Administrator of the United States Agency for International Development, and after consultation with the appropriate congressional committees, determines that the Fund should be extended.
- (C) Prevention of money laundering

 And terrorist financing.—The grant agree-

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ment between the United States Agency for International Development and the Tunisian-American Enterprise Fund shall state that the Fund shall comply with procedures specified by the Secretary of State to ensure that grant funds are not provided by the Fund to or through any individual, private or government entity, or educational institution that advocates, plans, sponsors, engages in, or has engaged in, money laundering or terrorist activity or, with respect to a private entity or educational institution, that has as a principal officer of the entity's governing board or governing board of trustees any individual that has been determined to be involved in or advocating money laundering or terrorist activity or determined to be a member of a designated foreign terrorist organization.

> (D) DISPOSITION OF ASSETS.—The assets of the Tunisian-American Enterprise Fund at the time the Fund is dissolved shall be returned to the General Fund of the United States Treasury and used to reduce the debt of the United States.

(d) Notification.—

(1) In General.—Not later than 15 days before designating an organization to operate as the Tuni-

1	sian-American Enterprise Fund pursuant to sub-
2	section (a), the President shall provide the informa-
3	tion described in paragraph (2) to the Chairman and
4	Ranking Member of the appropriate congressional
5	committees.
6	(2) Information.—The information described
7	in this paragraph is—
8	(A) the identity of the organization to be
9	designated to operate as the Tunisian-American
10	Enterprise Fund pursuant to subsection (a);
11	(B) the names and qualifications of the in-
12	dividuals who will comprise the initial Board of
13	Directors;
14	(C) the procedures referred to in subsection
15	(c)(3)(C) that will apply to the Tunisian-Amer-
16	ican Enterprise Fund for purposes of curtailing
17	money-laundering and terrorist financing activi-
18	ties; and
19	(D) the amount of the grant intended to
20	fund the Tunisian-American Enterprise Fund.
21	(e) Public Disclosure.—Not later than 1 year after
22	the entry into force of the initial grant agreement under
23	this section, and annually thereafter, the Fund shall pre-
24	pare and make available to the public on an Internet Web

1	site administered by the Fund a report on the Fund's ac-
2	tivities during the previous year, including—
3	(1) a description of each investment or project
4	supported by the Fund, including each type of assist-
5	ance provided in accordance with section 203(2);
6	(2) the amounts invested by the Fund in each
7	company or project;
8	(3) the amounts of additional private invest-
9	ments made in each company or project; and
10	(4) the amounts of any profits or losses realized
11	by the Fund in connection with each such company
12	or project.
13	SEC. 205. REPORTS.
14	(a) Administrative Expenses.—Not later than 1
15	year after the date of the enactment of this Act, and annu-
16	ally thereafter until the Fund is dissolved, the Fund shall
17	submit to the appropriate congressional committees a report
18	detailing the administrative expenses of the Fund.
19	(b) GAO REPORT.—Not later than 3 years after the
20	date of the enactment of this Act, and every 3 years there-
21	after until the Fund is dissolved, the Comptroller General
22	of the United States shall submit to the appropriate con-
23	gressional committees a report assessing the activities of the
24	Fund in achieving the stated goals of promoting private
25	sector investment and employment in Tunisia and identi-

- 1 fying those institutional or regulatory constraints that in-
- 2 hibit a more effective application of Fund resources.

3 SEC. 206. OPERATION PROVISIONS.

- 4 (a) APPLICABLE PROVISIONS.—Subsections (d)(5), (g),
- 5 (h), (i), (k), (l), (m), (n), (o), and (p) of section 201 of
- 6 the Support for East European Democracy (SEED) Act of
- 7 1989 (22 U.S.C. 5421) shall apply with respect to the Tuni-
- 8 sian-American Enterprise Fund in the same manner as
- 9 such provisions apply to Enterprise Funds designated pur-
- 10 suant to subsection (d) of such section.
- 11 (b) Reinvestment.—Returns on investments of the
- 12 Tunisian-American Enterprise Fund and other payments
- 13 to the Fund may be reinvested in projects carried out by
- 14 the Fund without further appropriation by Congress.

15 SEC. 207. BEST PRACTICES AND PROCEDURES.

- 16 To the maximum extent practicable, the Board of Di-
- 17 rectors of the Tunisian-American Enterprise Fund should
- 18 adopt the best practices and procedures used by Enterprise
- 19 Funds, including those for which funding has been made
- 20 available pursuant to section 201 of the Support for East
- 21 European Democracy (SEED) Act of 1989 (22 U.S.C.
- 22 *5421*).

23 SEC. 208. EXPERIENCE OF OTHER ENTERPRISE FUNDS.

- In implementing this title, the President shall ensure
- 25 that the Articles of Incorporation of the Tunisian-American

- 1 Enterprise Fund (including provisions specifying the re-
- 2 sponsibilities of the Board of Directors of the Fund), the
- 3 terms of United States Government grant agreements with
- 4 the Fund, and United States Government oversight of the
- 5 Fund are, to the maximum extent practicable, consistent
- 6 with the Articles of Incorporation of, the terms of grant
- 7 agreements with, and the oversight of the Enterprise Funds
- 8 established pursuant to section 201 of the Support for East
- 9 European Democracy (SEED) Act of 1989 (22 U.S.C.
- 10 5421) and comparable provisions of law.

Calendar No. 79

112TH CONGRESS **S. 618**1ST SESSION **Report No. 112–25**]

A BILL

To promote the strengthening of the private sector in Egypt and Tunisia.

June 22, 2011

Reported with an amendment