

112TH CONGRESS  
2D SESSION

# S. 3205

To amend the Internal Revenue Code of 1986 to provide that persons renouncing citizenship for a substantial tax avoidance purpose shall be subject to tax and withholding on capital gains, to provide that such persons shall not be admissible to the United States, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MAY 17, 2012

Mr. SCHUMER (for himself, Mr. CASEY, Mr. BLUMENTHAL, and Mr. HARKIN) introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To amend the Internal Revenue Code of 1986 to provide that persons renouncing citizenship for a substantial tax avoidance purpose shall be subject to tax and withholding on capital gains, to provide that such persons shall not be admissible to the United States, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

**1 SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Expatriation Preven-  
3 tion by Abolishing Tax-Related Incentives for Offshore  
4 Tenancy” or the “Ex-PATRIOT Act”.

**5 SEC. 2. TAXATION OF CAPITAL GAINS OF NONRESIDENT****6 ALIEN EXPATRIATES.**

7 (a) IN GENERAL.—Paragraph (2) of section 871(a)  
8 of the Internal Revenue Code of 1986 is amended to read  
9 as follows:

10           “(2) CAPITAL GAINS.—

11           “(A) IN GENERAL.—In the case of—

12           “(i) a nonresident alien individual  
13           present in the United States for a period  
14           or periods aggregating 183 days or more  
15           during the taxable year, or

16           “(ii) a specified expatriate,

17           there is hereby imposed for such year a tax of  
18           30 percent of the amount by which his gains,  
19           derived from sources within the United States,  
20           from the sale or exchange at any time during  
21           such year of capital assets exceed his losses, al-  
22           locable to sources within the United States,  
23           from the sale or exchange at any time during  
24           such year of capital assets. For purposes of this  
25           paragraph, gains and losses shall be taken into  
26           account only if, and to the extent that, they

1       would be recognized and taken into account if  
2       such gains and losses were effectively connected  
3       with the conduct of a trade or business within  
4       the United States, except that such gains and  
5       losses shall be determined without regard to  
6       section 1202 and such losses shall be deter-  
7       mined without the benefits of the capital loss  
8       carryover provided in section 1212. Any gain or  
9       loss which is taken into account in determining  
10      the tax under paragraph (1) or subsection (b)  
11      shall not be taken into account in determining  
12      the tax under this paragraph. For purposes of  
13      this paragraph, a nonresident alien individual  
14      or specified expatriate not engaged in trade or  
15      business within the United States who has not  
16      established a taxable year for any prior period  
17      shall be treated as having a taxable year which  
18      is the calendar year.

19           “(B) COORDINATION WITH SECTION  
20       877A.—For purposes of subparagraph (A), in  
21       determining the amount of any gain or loss on  
22       the sale or exchange of any asset which is held  
23       by a specified expatriate and which was subject  
24       to section 877A, the basis in such asset shall be  
25       considered to be the fair market value of such

1           asset on the day before the expatriation date  
2           (as defined in section 877A(g)(3)).

3           “(C) SPECIFIED EXPATRIATE.—

4           “(i) IN GENERAL.—For purposes of  
5           subparagraph (A), the term ‘specified ex-  
6           patriate’ means, with respect to any tax-  
7           able year, any covered expatriate (as de-  
8           fined in section 877A(g)(1)) whose expa-  
9           triation date (as defined in section  
10          877A(g)(3)) occurs after the date which is  
11          10 years prior to the date of the enactment  
12          of this subparagraph.

13           “(ii) EXCEPTION.—An individual shall  
14          not be considered a specified expatriate if  
15          such individual establishes to the satisfa-  
16          ction of the Secretary that the loss of such  
17          individual’s United States citizenship did  
18          not result in a substantial reduction in  
19          taxes.”.

20           (b) WITHHOLDING.—Subsection (b) of section 1441  
21          of the Internal Revenue Code of 1986 is amended by in-  
22          serting “gains subject to tax under section 871(a)(2) by  
23          reason of subparagraph (A)(ii) thereof,” after “section  
24          871(a)(1)(D),”.

25           (c) EFFECTIVE DATES.—

1                             (1) TAXATION.—The amendment made by sub-  
2                             section (a) shall take effect on the date of the enact-  
3                             ment of this Act.

4                             (2) WITHHOLDING.—The amendment made by  
5                             subsection (b) shall apply to payments made after  
6                             the date of the enactment of this Act.

7                             **SEC. 3. FORMER CITIZENS WHO RENOUNCED CITIZENSHIP**

8                             **TO AVOID TAXATION.**

9                             (a) INADMISSIBILITY OF FORMER CITIZENS.—Sec-  
10                             tion 212(a)(10)(E) of the Immigration and Nationality  
11                             Act (8 U.S.C. 212(a)(10)(E)) is amended to read as fol-  
12                             lows:

13                             “(E) FORMER CITIZENS WHO RENOUNCED  
14                             CITIZENSHIP TO AVOID TAXATION.—

15                             “(i) IN GENERAL.—Any alien who is  
16                             determined by the Secretary of the Treas-  
17                             ury to be a specified expatriate is inadmis-  
18                             sible.

19                             “(ii) SPECIFIED EXPATRIATE.—In  
20                             this subparagraph, the term ‘specified ex-  
21                             patriate’ has the meaning given that term  
22                             in section 871(a)(2)(C) of the Internal  
23                             Revenue Code of 1986.

24                             “(iii) NOTIFICATION OF EXCEPTED  
25                             INDIVIDUALS.—The Secretary of the

1           Treasury shall notify the Secretary of  
2           State and the Secretary of Homeland Se-  
3           curity of the name of each individual who  
4           the Secretary of the Treasury has deter-  
5           mined is not a specified expatriate under  
6           section 871(a)(2)(C)(ii) of the Internal  
7           Revenue Code of 1986.”.

8       (b) PROHIBITION ON WAIVER OF INADMIS-  
9       SIBILITY.—

10           (1) IN GENERAL.—Section 212(d)(3) of the Im-  
11           migration and Nationality Act (8 U.S.C. 212(d)(3))  
12           is amended—

13               (A) by striking “Attorney General” each  
14               place that term appears and inserting “Sec-  
15               retary of Homeland Security”; and

16               (B) in subparagraph (A)—

17                   (i) in clause (i), by striking “and  
18                   clauses (i) and (ii) of paragraph (3)(E)”  
19                   and inserting “(3)(E)(i), (3)(E)(ii), or  
20                   (10)(E)”;  
21                   (ii) in clause (ii), by striking “and  
22                   clauses (i) and (ii) of paragraph (3)(E)”  
23                   and inserting “(3)(E)(i), (3)(E)(ii), or  
24                   (10)(E)”.

(2) REPORT.—Not later than 1 year after the date of the enactment of this Act, the Secretary of the Treasury, or the Secretary's delegate, shall submit to Congress a report with recommendations (made in consultation with the Secretary of State and the Secretary of Homeland Security) for implementing a policy under which an individual who is a specified expatriate (as defined in section 871(a)(2)(C) of the Internal Revenue Code of 1986) may be granted a waiver of inadmissibility under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) if such individual satisfies requirements relating to such individual's tax status, such as a tax or penalty equal to the loss in tax revenue to the United States resulting from such individual's loss of United States citizenship.

