### 112TH CONGRESS 2D SESSION

# S. 2248

To clarify that a State has the sole authority to regulate hydraulic fracturing on Federal land within the boundaries of the State.

## IN THE SENATE OF THE UNITED STATES

March 28, 2012

Mr. Inhofe (for himself, Ms. Murkowski, Mr. Vitter, Mr. Sessions, Mr. Cornyn, Mr. Risch, Mr. Hoeven, and Mr. Lee) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

# A BILL

- To clarify that a State has the sole authority to regulate hydraulic fracturing on Federal land within the boundaries of the State.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Fracturing Regula-
  - 5 tions are Effective in State Hands Act".
  - 6 SEC. 2. FINDINGS.
  - 7 Congress finds that—

- (1) hydraulic fracturing is a commercially viable practice that has been used in the United States for more than 60 years in more than 1,000,000 wells;
  - (2) the Ground Water Protection Council, a national association of State water regulators that is considered to be a leading groundwater protection organization in the United States, released a report entitled "State Oil and Natural Gas Regulations Designed to Protect Water Resources" and dated May 2009 finding that the "current State regulation of oil and gas activities is environmentally proactive and preventive";
  - (3) that report also concluded that "[a]ll oil and gas producing States have regulations which are designed to provide protection for water resources";
  - (4) a 2004 study by the Environmental Protection Agency, entitled "Evaluation of Impacts to Underground Sources of Drinking Water by Hydraulic Fracturing of Coalbed Methane Reservoirs", found no evidence of drinking water wells contaminated by fracture fluid from the fracked formation;
  - (5) a 2009 report by the Ground Water Protection Council, entitled "State Oil and Natural Gas Regulations Designed to Protect Water Resources", found a "lack of evidence" that hydraulic fracturing

- 1 conducted in both deep and shallow formations pre-2 sents a risk of endangerment to ground water;
- (6) a January 2009 resolution by the Interstate
  Oil and Gas Compact Commission stated "The
  states, who regulate production, have comprehensive
  laws and regulations to ensure operations are safe
  and to protect drinking water. States have found no
  verified cases of groundwater contamination associated with hydraulic fracturing.";
  - (7) on May 24, 2011, before the Oversight and Government Reform Committee of the House of Representatives, Lisa Jackson, the Administrator of the Environmental Protection Agency, testified that she was "not aware of any proven case where the fracking process itself has affected water";
  - (8) in 2011, Bureau of Land Management Director Bob Abbey stated, "We have not seen evidence of any adverse effect as a result of the use of the chemicals that are part of that fracking technology.";
  - (9)(A) activities relating to hydraulic fracturing (such as surface discharges, wastewater disposal, and air emissions) are already regulated at the Federal level under a variety of environmental statutes, including portions of—

1	(i) the Federal Water Pollution Control
2	Act (33 U.S.C. 1251 et seq.);
3	(ii) the Safe Drinking Water Act (42
4	U.S.C. 300f et seq.); and
5	(iii) the Clean Air Act (42 U.S.C. 7401 et
6	seq.); but
7	(B) Congress has continually elected not to in-
8	clude the hydraulic fracturing process in the under-
9	ground injection control program under the Safe
10	Drinking Water Act (42 U.S.C. 300f et seq.);
11	(10) in 2011, the Secretary of the Interior an-
12	nounced the intention to promulgate new Federal
13	regulations governing hydraulic fracturing on Fed-
14	eral land; and
15	(11) a February 2012 study by the Energy In-
16	stitute at the University of Texas at Austin, entitled
17	"Fact-Based Regulation for Environmental Protec-
18	tion in Shale Gas Development", found that "[n]o
19	evidence of chemicals from hydraulic fracturing fluid
20	has been found in aquifers as a result of fracturing
21	operations".
22	SEC. 3. DEFINITION OF FEDERAL LAND.
23	In this Act, the term "Federal land" means—

- 1 (1) public lands (as defined in section 103 of 2 the Federal Land Policy and Management Act of 3 1976 (43 U.S.C. 1702)); 4
  - (2) National Forest System land;
- (3) land under the jurisdiction of the Bureau of 6 Reclamation; and
- 7 (4) land under the jurisdiction of the Corps of 8 Engineers.

#### SEC. 4. STATE AUTHORITY.

- 10 (a) IN GENERAL.—A State shall have the sole authority to promulgate or enforce any regulation, guidance,
- 12 or permit requirement regarding the underground injec-
- tion of fluids or propping agents pursuant to the hydraulic
- fracturing process, or any component of that process, re-
- lating to oil, gas, or geothermal production activities on
- or under any land within the boundaries of the State. 16
- 17 (b) FEDERAL LAND.—The underground injection of
- 18 fluids or propping agents pursuant to the hydraulic frac-
- 19 turing process, or any components of that process, relating
- to oil, gas, or geothermal production activities on Federal
- land shall be subject to the law of the State in which the
- 22 land is located.

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