Calendar No. 340

112TH CONGRESS 2D SESSION

S. 2231

To amend the Federal Credit Union Act, to advance the ability of credit unions to promote small business growth and economic development opportunities, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 22, 2012

Mr. Udall of Colorado (for himself, Ms. Snowe, Mr. Schumer, Mr. Lieberman, Mr. Begich, Mrs. Boxer, Mr. Brown of Ohio, Ms. Collins, Mrs. Feinstein, Mr. Franken, Mrs. Gillibrand, Mr. Inouye, Mr. Leahy, Mr. Levin, Mr. Nelson of Florida, Mr. Paul, Mr. Reed, Mr. Reid, Mr. Sanders, Ms. Stabenow, Mr. Whitehouse, and Mr. Wyden) introduced the following bill; which was read the first time

March 26, 2012

Read the second time and placed on the calendar

A BILL

To amend the Federal Credit Union Act, to advance the ability of credit unions to promote small business growth and economic development opportunities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; DEFINITIONS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Small Business Lending Enhancement Act of 2012".
- 4 (b) Definitions.—In this Act—
- 5 (1) the term "Board" means the National
- 6 Credit Union Administration Board;
- 7 (2) the term "insured credit union" has the
- 8 same meaning as in section 101 of the Federal
- 9 Credit Union Act (12 U.S.C. 1752);
- 10 (3) the term "member business loan" has the
- same meaning as in section 107A(c)(1) of the Fed-
- eral Credit Union Act (12 U.S.C. 1757a(c)(1));
- 13 (4) the term "net worth" has the same meaning
- as in section 107A(c)(2) of the Federal Credit Union
- 15 Act (12 U.S.C. 1757a(c)(2)); and
- 16 (5) the term "well capitalized" has the same
- meaning as in section 216(c)(1)(A) of the Federal
- 18 Credit Union Act (12 U.S.C. 1709d(c)(1)(A)).
- 19 SEC. 2. LIMITS ON MEMBER BUSINESS LOANS.
- 20 Effective 6 months after the date of enactment of this
- 21 Act, section 107A(a) of the Federal Credit Union Act (12)
- 22 U.S.C. 1757a(a)) is amended to read as follows:
- 23 "(a) Limitation.—
- 24 "(1) IN GENERAL.—Except as provided in para-
- 25 graph (2), an insured credit union may not make
- any member business loan that would result in the

| 1 | total amount of such loans outstanding at that cred- |
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| 2 | it union at any one time to be equal to more than |
| 3 | the lesser of— |
| 4 | "(A) 1.75 times the actual net worth of |
| 5 | the credit union; or |
| 6 | "(B) 12.25 percent of the total assets of |
| 7 | the credit union. |
| 8 | "(2) Additional Authority.—The Board |
| 9 | may approve an application by an insured credit |
| 10 | union upon a finding that the credit union meets the |
| 11 | criteria under this paragraph to make 1 or more |
| 12 | member business loans that would result in a total |
| 13 | amount of such loans outstanding at any one time |
| 14 | of not more than 27.5 percent of the total assets of |
| 15 | the credit union, if the credit union— |
| 16 | "(A) had member business loans out- |
| 17 | standing at the end of each of the 4 consecutive |
| 18 | quarters immediately preceding the date of the |
| 19 | application, in a total amount of not less than |
| 20 | 80 percent of the applicable limitation under |
| 21 | paragraph (1); |
| 22 | "(B) is well capitalized, as defined in sec- |
| 23 | tion $216(e)(1)(A)$; |

- 1 "(C) can demonstrate at least 5 years of 2 experience of sound underwriting and servicing 3 of member business loans;
 - "(D) has the requisite policies and experience in managing member business loans; and
 - "(E) has satisfied other standards that the Board determines are necessary to maintain the safety and soundness of the insured credit union.
- 10 "(3) Effect of not being well capital-11 IZED.—An insured credit union that has made mem-12 ber business loans under an authorization under 13 paragraph (2) and that is not, as of its most recent 14 quarterly call report, well capitalized, may not make 15 any member business loans, until such time as the 16 credit union becomes well capitalized (as defined in 17 section 216(c)(1)(A), as reflected in a subsequent 18 quarterly call report, and obtains the approval of the 19 Board.".

20 SEC. 3. IMPLEMENTATION.

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21 (a) Tiered Approval Process.—The National 22 Credit Union Administration Board shall develop a tiered 23 approval process, under which an insured credit union 24 gradually increases the amount of member business lend-25 ing in a manner that is consistent with safe and sound

- 1 operations, subject to the limits established under section
- 2 107A(a)(2) of the Federal Credit Union Act (as amended
- 3 by this Act). The rate of increase under the process estab-
- 4 lished under this paragraph may not exceed 30 percent
- 5 per year.
- 6 (b) RULEMAKING REQUIRED.—The Board shall issue
- 7 proposed rules, not later than 6 months after the date of
- 8 enactment of this Act, to establish the tiered approval
- 9 process required under subsection (a). The tiered approval
- 10 process shall establish standards designed to ensure that
- 11 the new business lending capacity authorized under the
- 12 amendment made by section 2 is being used only by in-
- 13 sured credit unions that are well-managed and well cap-
- 14 italized, as required by the amendments made under sec-
- 15 tion 2, and as defined by the rules issued by the Board
- 16 under this subsection.
- 17 (c) Considerations.—In issuing rules required
- 18 under this section, the Board shall consider—
- 19 (1) the experience level of the institutions, in-
- 20 cluding a demonstrated history of sound member
- 21 business lending;
- 22 (2) the criteria under section 107A(a)(2) of the
- Federal Credit Union Act, as amended by this Act;
- 24 and

| 1 | (3) such other factors as the Board determines |
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| 2 | necessary or appropriate. |
| 3 | SEC. 4. REPORTS TO CONGRESS ON MEMBER BUSINESS |
| 4 | LENDING. |
| 5 | (a) Report of the Board.— |
| 6 | (1) In general.—Not later than 3 years after |
| 7 | the date of enactment of this Act, the Board shall |
| 8 | submit a report to Congress on member business |
| 9 | lending by insured credit unions. |
| 10 | (2) Report.—The report required under para- |
| 11 | graph (1) shall include— |
| 12 | (A) the types and asset size of insured |
| 13 | credit unions making member business loans |
| 14 | and the member business loan limitations appli- |
| 15 | cable to the insured credit unions; |
| 16 | (B) the overall amount and average size of |
| 17 | member business loans by each insured credit |
| 18 | union; |
| 19 | (C) the ratio of member business loans by |
| 20 | insured credit unions to total assets and net |
| 21 | worth; |
| 22 | (D) the performance of the member busi- |
| 23 | ness loans, including delinquencies and net |
| 24 | charge offs: |

- (E) the effect of this Act and the amend-ments made by this Act on the number of in-sured credit unions engaged in member busi-ness lending, any change in the amount of member business lending, and the extent to which any increase is attributed to the change in the limitation in section 107A(a) of the Fed-eral Credit Union Act, as amended by this Act;
 - (F) the number, types, and asset size of insured credit unions that were denied or approved by the Board for increased member business loans under section 107A(a)(2) of the Federal Credit Union Act, as amended by this Act, including denials and approvals under the tiered approval process;
 - (G) the types and sizes of businesses that receive member business loans, the duration of the credit union membership of the businesses at the time of the loan, the types of collateral used to secure member business loans, and the income level of members receiving member business loans; and
 - (H) the effect of any increases in member business loans on the risk to the National Cred-

| 1 | it Union Share Insurance Fund and the assess- | | | | |
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| 2 | ments on insured credit unions. | | | | |
| 3 | (b) GAO STUDY AND REPORT.— | | | | |
| 4 | (1) Study.—The Comptroller General of the | | | | |
| 5 | United States shall conduct a study on the status of | | | | |
| 6 | member business lending by insured credit unions | | | | |
| 7 | including— | | | | |
| 8 | (A) trends in such lending; | | | | |
| 9 | (B) types and amounts of member business | | | | |
| 10 | loans; | | | | |
| 11 | (C) the effectiveness of this section in en- | | | | |
| 12 | hancing small business lending; | | | | |
| 13 | (D) recommendations for legislative action, | | | | |
| 14 | if any, with respect to such lending; and | | | | |
| 15 | (E) any other information that the Comp- | | | | |
| 16 | troller General considers relevant with respect | | | | |
| 17 | to such lending. | | | | |
| 18 | (2) Report.—Not later than 3 years after the | | | | |
| 19 | date of enactment of this Act, the Comptroller Gen- | | | | |
| 20 | eral shall submit a report to Congress on the study | | | | |
| 21 | required by paragraph (1). | | | | |

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