112TH CONGRESS 1ST SESSION

S. 1851

To authorize the restoration of the Klamath Basin and the settlement of the hydroelectric licensing of the Klamath Hydroelectric Project in accordance with the Klamath Basin Restoration Agreement and the Klamath Hydroelectric Settlement Agreement in the public interest and the interest of the United States, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 10, 2011

Mr. Merkley (for himself and Mrs. Boxer) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To authorize the restoration of the Klamath Basin and the settlement of the hydroelectric licensing of the Klamath Hydroelectric Project in accordance with the Klamath Basin Restoration Agreement and the Klamath Hydroelectric Settlement Agreement in the public interest and the interest of the United States, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Klamath Basin Economic Restoration Act of 2011".

1 (b) Table of Contents of this Act is as follows: Sec. 1. Short title; table of contents. Sec. 2. Definitions. TITLE I—RESTORATION AGREEMENT Sec. 101. Approval and execution of Restoration Agreement. Sec. 102. Agreements and non-Federal funds. Sec. 103. Rights protected. Sec. 104. Funding. Sec. 105. Klamath Reclamation Project. Sec. 106. Tribal commitments and actions. Sec. 107. Judicial review. Sec. 108. Miscellaneous. TITLE II—HYDROELECTRIC SETTLEMENT Sec. 201. Approval and execution of Hydroelectric Settlement. Sec. 202. Secretarial determination. Sec. 203. Facilities transfer and removal. Sec. 204. Transfer of Keno Development. Sec. 205. Liability protection. Sec. 206. Licenses. Sec. 207. Miscellaneous. SEC. 2. DEFINITIONS. In this Act: 4 Commission.—The term "Commission" 6 means the Federal Energy Regulatory Commission. 7 (2) Dam removal entity.—The term "Dam Removal Entity" means the entity designated by the 8 9 Secretary pursuant to section 202(c). (3) DEPARTMENT.—The term "Department" 10 11 means the Department of the Interior. (4) DEFINITE PLAN.—The term "definite plan" 12 13 has the meaning given the term in section 1.4 of the

Hydroelectric Settlement.

1	(5) Detailed Plan.—The term "detailed
2	plan' has the meaning given the term in section 1.4
3	of the Hydroelectric Settlement.
4	(6) Facility.—The term "facility" means any
5	of the following hydropower developments (including
6	appurtenant works) licensed to PacifiCorp under the
7	Federal Power Act (16 U.S.C. 791a et seq.) as
8	Project No. 2082:
9	(A) Iron Gate Development.
10	(B) Copco 1 Development.
11	(C) Copco 2 Development.
12	(D) J.C. Boyle Development.
13	(7) Facilities removal.—The term "facilities
14	removal" means—
15	(A) physical removal of all or part of each
16	facility to achieve, at a minimum, a free-flowing
17	condition and volitional fish passage;
18	(B) site remediation and restoration, in-
19	cluding restoration of previously inundated
20	land;
21	(C) measures to avoid or minimize adverse
22	downstream impacts; and
23	(D) all associated permitting for the ac-
24	tions described in this paragraph.

1	(8) Federally recognized tribe.—The
2	term "federally recognized tribe" means an Indian
3	tribe listed as federally recognized in—
4	(A) the Bureau of Indian Affairs publica-
5	tion entitled "Indian Entities Recognized and
6	Eligible to Receive Services from the United
7	States Bureau of Indian Affairs' (74 Fed. Reg.
8	40218 (Aug. 11, 2009)); or
9	(B) any list published in accordance with
10	section 104 of the Federally Recognized Indian
11	Tribe List Act of 1994 (25 U.S.C. 479a–1).
12	(9) Hydroelectric settlement.—
13	(A) IN GENERAL.—The term "Hydro-
14	electric Settlement" means the agreement enti-
15	tled "Klamath Hydroelectric Settlement Agree-
16	ment," dated February 18, 2010, between—
17	(i) the Department;
18	(ii) the Department of Commerce;
19	(iii) the State of California;
20	(iv) the State of Oregon;
21	(v) PacifiCorp; and
22	(vi) other parties.
23	(B) INCLUSIONS.—The term "Hydro-
24	electric Settlement" includes any amendments

1	to the Agreement described in subparagraph
2	(A)—
3	(i) approved by the parties before the
4	date of enactment of this Act; or
5	(ii) approved pursuant to section
6	201(b)(2).
7	(10) Keno Development.—The term "Keno
8	Development" means the Keno regulating facility
9	within the jurisdictional project boundary of FERC
10	Project No. 2082.
11	(11) Klamath Basin.—
12	(A) IN GENERAL.—The term "Klamath
13	Basin' means the land tributary to the Klam-
14	ath River in the States.
15	(B) Inclusions.—The term "Klamath
16	Basin' includes the Lost River and Tule Lake
17	Basins.
18	(12) Klamath Project water users.—The
19	term "Klamath Project Water Users" means—
20	(A) the Tulelake Irrigation District;
21	(B) the Klamath Irrigation District;
22	(C) the Klamath Drainage District;
23	(D) the Klamath Basin Improvement Dis-
24	triet:

1	(E) the Ady District Improvement Com-
2	pany;
3	(F) the Enterprise Irrigation District;
4	(G) the Malin Irrigation District;
5	(H) the Midland District Improvement
6	District;
7	(I) the Pioneer District Improvement Com-
8	pany;
9	(J) the Shasta View Irrigation District;
10	(K) the Sunnyside Irrigation District;
11	(L) Don Johnston & Son;
12	(M) Bradley S. Luscombe;
13	(N) Randy Walthall;
14	(O) the Inter-County Title Company;
15	(P) the Reames Golf and Country Club;
16	(Q) the Winema Hunting Lodge, Inc.;
17	(R) Van Brimmer Ditch Company;
18	(S) Plevna District Improvement Com-
19	pany; and
20	(T) Collins Products, LLC.
21	(13) Net revenues.—
22	(A) IN GENERAL.—The term "net reve-
23	nues" has the meaning given the term "net
24	lease revenues" in Article 1(e) of Contract No.

1	14–06–200–5954 between Tulelake Irrigation
2	District and the United States.
3	(B) Inclusions.—The term "net reve-
4	nues" includes revenues from the leasing of
5	land in—
6	(i) the Tule Lake National Wildlife
7	Refuge lying within the boundaries of the
8	Tulelake Irrigation District; and
9	(ii) the Lower Klamath National
10	Wildlife Refuge lying within the boundaries
11	of the Klamath Drainage District.
12	(14) Non-federal parties.—The term "non-
13	Federal Parties" means each of the signatories to
14	the Restoration Agreement other than the Secre-
15	taries.
16	(15) Oregon Klamath Basin adjudica-
17	TION.—The term "Oregon Klamath Basin adjudica-
18	tion" means the proceeding to determine water
19	rights pursuant to chapter 539 of Oregon Revised
20	Statutes entitled "In the matter of the determina-
21	tion of the relative rights of the waters of the Klam-
22	ath River, a tributary of the Pacific Ocean.".
23	(16) Pacificorp.—The term "PacifiCorp"
24	means the owner and licensee of the Klamath Hy-
25	droelectric Project, FERC Project No. 2082.

1	(17) Party.—The term "Party" means each of
2	the signatories to the Restoration Agreement, in-
3	cluding the Secretaries.
4	(18) Party Tribes.—The term "Party Tribes"
5	means—
6	(A) the Yurok Tribe;
7	(B) the Karuk Tribe; and
8	(C) the Klamath Tribes.
9	(19) Restoration agreement.—
10	(A) RESTORATION AGREEMENT.—The
11	term "Restoration Agreement" means the
12	Agreement entitled "Klamath Basin Restora-
13	tion Agreement for the Sustainability of Public
14	and Trust Resources and Affected Commu-
15	nities" dated February 18, 2010, which shall be
16	on file and available for public inspection in the
17	appropriate offices of the Secretaries.
18	(B) Inclusions.—The term "Restoration
19	Agreement" includes any amendments to the
20	Agreement described in subparagraph (A)—
21	(i) approved by the parties before the
22	date of enactment of this Act; or
23	(ii) approved pursuant to section
24	101(b)(2).

1	(20) Secretarial Determination.—The
2	term "Secretarial determination" means a deter-
3	mination of the Secretary made under section
4	202(a).
5	(21) Secretaries.—The term "Secretaries"
6	means—
7	(A) the Secretary of the Interior or des-
8	ignee;
9	(B) the Secretary of Commerce or des-
10	ignee; and
11	(C) the Secretary of Agriculture or des-
12	ignee.
13	(22) Secretary.—The term "Secretary"
14	means the Secretary of the Interior.
15	(23) States.—The term "States" means—
16	(A) the State of Oregon; and
17	(B) the State of California.
18	TITLE I—RESTORATION
19	AGREEMENT
20	SEC. 101. APPROVAL AND EXECUTION OF RESTORATION
21	AGREEMENT.
22	(a) In General.—The United States approves the
23	Restoration Agreement except to the extent the Restora-
24	tion Agreement conflicts with this title.

- (b) Signing and Implementation of the Res TORATION AGREEMENT.—The Secretaries shall—
 (1) sign and implement the Restoration Agree ment;
- 5 (2) implement any amendment to the Restora-6 tion Agreement approved by the Parties after the 7 date of enactment of this title, unless 1 or more of 8 the Secretaries determines, not later than 90 days 9 after the date on which the non-Federal Parties 10 agree to the amendment, that the amendment is in-11 consistent with this title or other provisions of law; 12 and
- 13 (3) to the extent consistent with the Restora14 tion Agreement, this title, and other provisions of
 15 law, perform all actions necessary to carry out each
 16 responsibility of the Secretary concerned under the
 17 Restoration Agreement.
- 18 (c) Effect of Signing of Restoration Agree-
- 19 MENT.—Signature by the Secretaries of the Restoration
- 20 Agreement does not constitute a major Federal action
- 21 under the National Environmental Policy Act of 1969 (42)
- 22 U.S.C. 4321 et seq.).
- 23 (d) Compliance With Existing Law.—In imple-
- 24 menting the Restoration Agreement, the Secretaries shall
- 25 comply with—

1	(1) the National Environmental Policy Act of
2	1969 (42 U.S.C. 4321 et seq.);
3	(2) the Endangered Species Act of 1973 (16
4	U.S.C. 1531 et seq.); and
5	(3) all other applicable Federal environmental
6	laws (including regulations).
7	SEC. 102. AGREEMENTS AND NON-FEDERAL FUNDS.
8	(a) AGREEMENTS.—The Secretaries may enter into
9	such agreements and take such other measures (including
10	entering into contracts and financial assistance agree-
11	ments) as the Secretaries consider necessary to carry out
12	this title.
13	(b) Acceptance and Expenditure of Non-Fed-
14	ERAL FUNDS.—
15	(1) In General.—Notwithstanding title 31,
16	United States Code, the Secretaries may accept and
17	expend, without further appropriation, non-Federal
18	funds (including donations or in-kind services, or
19	both) and accept by donation or otherwise real or
20	personal property or any interest in the property, for
21	the purposes of implementing the Restoration Agree-
22	ment.
23	(2) USE.—The funds may be expended, and the
24	property used, under paragraph (1) only for the pur-

- 1 poses for which the funds and property were pro-
- 2 vided, without further appropriation or authority.

3 SEC. 103. RIGHTS PROTECTED.

- 4 Notwithstanding any other provision of law, this Act
- 5 and implementation of the Restoration Agreement shall
- 6 not restrict or alter the eligibility of any Party or Indian
- 7 tribe for or receipt of funds, or be considered an offset
- 8 against any obligations or funds in existence on the date
- 9 of enactment of this Act, under any Federal or State law.

10 **SEC. 104. FUNDING.**

- 11 (a) Establishment of Accounts.—There are es-
- 12 tablished in the Treasury for the deposit of appropriations
- 13 and other funds (including non-Federal donated funds)
- 14 the following noninterest-bearing accounts:
- 15 (1) The On-Project Plan and Power for Water
- Management Fund.
- 17 (2) The Water Use Retirement and Off-Project
- 18 Reliance Fund.
- 19 (3) The Klamath Drought Fund.
- 20 (b) Management.—The accounts established by
- 21 subsection (a) shall be managed in accordance with this
- 22 title and section 14.3 of the Restoration Agreement.
- 23 (c) Budget Requests.—When submitting annual
- 24 budget requests to Congress, the President may include
- 25 funding described in Appendix C-2 of the Restoration

- 1 Agreement with such adjustment as the President con-
- 2 siders appropriate to maintain timely implementation of
- 3 the Restoration Agreement.
- 4 (d) Nonreimbursable.—Except as provided in sec-
- 5 tion 108(d), funds appropriated and expended for the im-
- 6 plementation of the Restoration Agreement shall be nonre-
- 7 imbursable and nonreturnable to the United States.
- 8 (e) Funds Available Until Expended.—All
- 9 funds made available for the implementation of the Res-
- 10 toration Agreement shall remain available until expended.
- 11 SEC. 105. KLAMATH RECLAMATION PROJECT.
- 12 (a) Klamath Reclamation Project Purposes.—
- 13 The purposes of the Klamath Reclamation Project shall
- 14 be irrigation, reclamation, flood control, municipal, indus-
- 15 trial, power (as necessary to implement the Restoration
- 16 Agreement), National Wildlife Refuge, and fish and wild-
- 17 life.
- 18 (b) Effect of Fish and Wildlife Purposes.—
- 19 (1) In General.—Subject to paragraph (2),
- the fish and wildlife and National Wildlife Refuge
- 21 purposes of the Klamath Reclamation Project shall
- 22 not adversely affect the irrigation purpose of the
- 23 Klamath Reclamation Project.
- 24 (2) Water allocations and delivery.—The
- provisions regarding water allocations and delivery

- to the National Wildlife Refuges in section 15.1.2 of
- 2 the Restoration Agreement (including any additional
- 3 water made available under sections 15.1.2.E.ii and
- 4 18.3.2.B.v of the Restoration Agreement) shall not
- 5 be considered to have an adverse effect on the irriga-
- 6 tion purpose of the Klamath Reclamation Project.
- 7 (c) Water Rights Adjudication.—Notwith-
- 8 standing subsections (a) and (b), for purposes of the de-
- 9 termination of water rights in Oregon Klamath Basin Ad-
- 10 judication, until Appendix E-1 to the Restoration Agree-
- 11 ment has been filed in the Oregon Klamath Basin Adju-
- 12 dication, the 1 or more purposes of the Klamath Reclama-
- 13 tion Project shall continue as in existence prior to the date
- 14 of enactment of this Act.
- 15 (d) Disposition of Net Revenues From Leasing
- 16 OF TULE LAKE AND LOWER KLAMATH NATIONAL WILD-
- 17 LIFE REFUGE LAND.—Notwithstanding any other provi-
- 18 sion of law, net revenues from the leasing of refuge land
- 19 within the Tule Lake National Wildlife Refuge and the
- 20 Lower Klamath National Wildlife Refuge under section 4
- 21 of Public Law 88–567 (16 U.S.C. 695n) shall be provided,
- 22 without further appropriation, as follows:
- 23 (1) 10 percent of net revenues from land within
- the Tule Lake National Wildlife Refuge that are
- within the boundaries of Tulelake Irrigation District

- shall be provided to the Tulelake Irrigation District
- 2 in accordance with article 4 of Contract No. 14–06–
- 3 200–5954 and section 2(a) of the Act of August 1,
- 4 1956 (70 Stat. 799, chapter 828).

- (2) Such amounts as are necessary shall be used to make payment to counties in lieu of taxes in accordance with section 3 of Public Law 88–567 (16 U.S.C. 695m).
 - (3) 20 percent of net revenues shall be provided directly to the United States Fish and Wildlife Service for wildlife management purposes on the Tule Lake National Wildlife Refuge and Lower Klamath National Wildlife Refuge.
 - (4) 10 percent of net revenues from land within Lower Klamath National Wildlife Refuge that are within the boundaries of the Klamath Drainage District shall be provided directly to Klamath Drainage District for operation and maintenance responsibility for the Federal Reclamation water delivery and drainage facilities within the boundaries of both Klamath Drainage District and Lower Klamath National Wildlife Refuge exclusive of the Klamath Straits Drain, subject to the assumption by the Klamath Drainage District of the operation and maintenance duties of the Bureau of Reclamation

- for Klamath Drainage District (Area K) lease land
 exclusive of Klamath Straits Drain.
- (5) The remainder of net revenues shall be provided directly to the Bureau of Reclamation for—
- 5 (A) operation and maintenance costs of 6 Link River and Keno Dams incurred by the 7 United States; and
- 8 (B) to the extent that the revenues re-9 ceived under this paragraph for any year exceed 10 the costs described in subparagraph (A), future 11 capital costs of the Klamath Reclamation 12 Project.

13 SEC. 106. TRIBAL COMMITMENTS AND ACTIONS.

14 (a) ACTIONS BY THE KLAMATH TRIBES.—In return 15 for the resolution of the contests of the Klamath Project Water Users related to the water rights claims of the 16 Klamath Tribes and of the United States acting in a capacity as trustee for the Klamath Tribes and members of 18 19 the Klamath Tribes in the Oregon Klamath Basin Adju-20 dication and for other benefits covered by the Restoration 21 Agreement and this Act, the Klamath Tribes (on behalf 22 of the Klamath Tribes and members of the Klamath Tribes) are authorized to make the commitments in the Restoration Agreement, including the assurances contained in section 15 of the Restoration Agreement, and

- 1 such commitments are confirmed as effective and binding
- 2 in accordance with the terms of the commitments without
- 3 further action by the Klamath Tribes.
- 4 (b) ACTIONS BY THE KARUK TRIBE AND THE YUROK
- 5 Tribe.—In return for the commitments of the Klamath
- 6 Project Water Users related to water rights of the Karuk
- 7 Tribe and the Yurok Tribe as described in the Restoration
- 8 Agreement and for other benefits covered by the Restora-
- 9 tion Agreement and this Act, the Karuk Tribe and the
- 10 Yurok Tribe (on behalf of those Tribes and members of
- 11 those Tribes) are authorized to make the commitments
- 12 provided in the Restoration Agreement, including the as-
- 13 surances contained in section 15 of the Restoration Agree-
- 14 ment, and such commitments are confirmed as effective
- 15 and binding in accordance with the terms of the commit-
- 16 ments without further action by the Yurok Tribe or the
- 17 Karuk Tribe.
- 18 (c) Release of Claims Against the United
- 19 States.—
- 20 (1) In General.—Without affecting rights se-
- 21 cured by treaty, Executive order, or other law, the
- 22 Party Tribes (on behalf of the Party Tribes and
- 23 members of the Party Tribes) may relinquish and
- release certain claims against the United States,
- 25 Federal agencies, or Federal employees, described in

1	sections 15.3.5.A, 15.3.6.B.i and 15.3.7.B.i of the
2	Restoration Agreement.
3	(2) CONDITIONS.—The relinquishments and re-
4	leases shall not be in force or effect until the terms
5	described in sections 15.3.5.C, 15.3.6.B.iii,
6	15.3.7.B.iii, and 33.2.1 of the Restoration Agree-
7	ment have been fulfilled.
8	(d) Retention of Rights of the Party
9	Tribes.—Notwithstanding the commitments and releases
10	described in subsections (a) through (c), the Party Tribes
11	and the members of the Party Tribes shall retain all
12	claims described in sections 15.3.5.B, 15.3.6.B.ii and
13	15.3.7.B.ii of the Restoration Agreement.
14	(e) TOLLING OF CLAIMS.—
15	(1) In general.—Subject to paragraph (2),
16	the period of limitation and time-based equitable de-
17	fense relating to a claim described in subsection (c)
18	shall be tolled during the period—
19	(A) beginning on the date of enactment of
20	this Act; and
21	(B) ending on the earlier of—
22	(i) the date the Secretary publishes
23	the notice described in sections 15.3.5.C,
24	15.3.6.B.iii and 15.3.7.B.iii of the Restora-
25	tion Agreement: or

1	(ii) December 1, 2030.
2	(2) Effect of tolling.—Nothing in this sub-
3	section—
4	(A) revives any claim or tolls any period of
5	limitation or time-based equitable defense that
6	expired before the date of enactment of this
7	Act; or
8	(B) precludes the tolling of any period of
9	limitations or any time-based equitable defense
10	under any other applicable law.
11	(f) ACTIONS OF THE UNITED STATES ACTING IN CA-
12	PACITY AS TRUSTEE.—In return for the commitments of
13	the Klamath Project Water Users relating to the water
14	rights and water rights claims of federally recognized
15	tribes of the Klamath Basin and of the United States as
16	trustee for such tribes and other benefits covered by the
17	Restoration Agreement and this Act, the United States,
18	as trustee on behalf of the federally recognized tribes of
19	the Klamath Basin and allottees of reservations of feder-
20	ally recognized tribes of the Klamath Basin in California,
21	is authorized to make the commitments provided in the
22	Restoration Agreement, including the assurances con-
23	tained in section 15 of the Restoration Agreement, and
24	such commitments are confirmed as effective and binding

1	in accordance with the terms of the commitments, without
2	further action by the United States.
3	(g) Further Agreements.—The United States
4	and the Klamath Tribes may enter into agreements con-
5	sistent with section 16.2 of the Restoration Agreement
6	(h) Effect of Section.—Nothing in this section—
7	(1) affects the ability of the United States to
8	take actions—
9	(A) authorized by law to be taken in the
10	sovereign capacity of the United States, includ-
11	ing any laws relating to health, safety, or the
12	environment, including—
13	(i) the Federal Water Pollution Con-
14	trol Act (33 U.S.C. 1251 et seq.);
15	(ii) the Safe Drinking Water Act (42
16	U.S.C. 300f et seq.);
17	(iii) the Solid Waste Disposal Act (42
18	U.S.C. 6901 et seq.);
19	(iv) the Comprehensive Environmental
20	Response, Compensation, and Liability Act
21	of 1980 (42 U.S.C. 9601 et seq.); and
22	(v) regulations implementing the Acts
23	described in this subparagraph;

1	(B) as trustee for the benefit of federally
2	recognized tribes other than the federally recog-
3	nized tribes of the Klamath Basin;
4	(C) as trustee for the federally recognized
5	tribes of the Klamath Basin and the members
6	of the tribes that are consistent with the Res-
7	toration Agreement and this title;
8	(D) as trustee for the Party Tribes to en-
9	force the Restoration Agreement and this title
10	through such legal and equitable remedies as
11	may be available in the appropriate Federal or
12	State court or administrative proceeding, in-
13	cluding the Oregon Klamath Basin Adjudica-
14	tion;
15	(E) as trustee for the federally recognized
16	tribes of the Klamath Basin to acquire water
17	rights after the effective date of the Restoration
18	Agreement (as defined in section 1.5.1 of the
19	Restoration Agreement);
20	(F) as trustee for the federally recognized
21	tribes of the Klamath Basin to use and protect
22	water rights, including water rights acquired
23	after the effective date of the Restoration

Agreement (as defined in section 1.5.1 of the

1	Restoration Agreement), subject to the Restora-
2	tion Agreement; or
3	(G) as trustee for the federally recognized
4	tribes of the Klamath Basin to claim water
5	rights or continue to advocate for existing
6	claims for water rights in appropriate Federal
7	and State courts or administrative proceedings
8	with jurisdiction over the claims, subject to the
9	Restoration Agreement;
10	(2) affects the treaty fishing, hunting, trapping,
11	pasturing, or gathering rights of any Indian tribe ex-
12	cept to the extent expressly provided in this title or
13	the Restoration Agreement; or
14	(3) affects any rights, remedies, privileges, im-
15	munities, and powers, and claims not specifically re-
16	linquished and released under, or limited by, this
17	title or the Restoration Agreement.
18	(i) Publication of Notice; Effect of Publica-
19	TION.—
20	(1) Publication.—The Secretary shall publish
21	the notice required by section 15.3.4.A or section
22	15.3.4.C of the Restoration Agreement in accord-
23	ance with the Restoration Agreement.
24	(2) Effect.—On publication of the notice de-
25	scribed in paragraph (1), the Party Tribes, the

- 1 United States as trustee for the federally recognized
- 2 tribes of the Klamath Basin, and other Parties shall
- 3 have the rights and obligations provided in the Res-
- 4 toration Agreement.
- 5 (j) FISHERIES PROGRAMS.—Consistent with section
- 6 102(a), the Secretaries shall give priority to qualified
- 7 Party Tribes in awarding grants, contracts, or other
- 8 agreements, consistent with section 102, for purposes of
- 9 implementing the fisheries programs described in part III
- 10 of the Restoration Agreement.
- 11 (k) Tribes Outside Klamath Basin Unaf-
- 12 FECTED.—Nothing in this Act or the Restoration Agree-
- 13 ment affects the rights of any Indian tribe outside the
- 14 Klamath Basin.
- 15 (l) Nonparty Tribes of the Klamath Basin Un-
- 16 AFFECTED.—Nothing in this Act or the Restoration
- 17 Agreement amends, alters, or limits the authority of the
- 18 federally recognized tribes of the Klamath Basin, other
- 19 than the Party Tribes, to exercise any water rights the
- 20 tribes hold or may be determined to hold.
- 21 SEC. 107. JUDICIAL REVIEW.
- Judicial review of a decision of the Secretary con-
- 23 cerning rights or obligations under sections 15.3.5.C,
- 24 15.3.6.B.iii, 15.3.7.B.iii, 15.3.8.B, and 15.3.9 of the Res-
- 25 toration Agreement shall be in accordance with the stand-

1	ard and scope of review under subchapter II of chapter
2	5, and chapter 7, of title 5, United States Code (commonly
3	known as the "Administrative Procedure Act").
4	SEC. 108. MISCELLANEOUS.
5	(a) Water Rights.—
6	(1) In general.—Except as specifically pro-
7	vided in this title and the Restoration Agreement,
8	nothing in this title or the Restoration Agreement
9	shall create or determine water rights or affect
10	water rights or water right claims in existence on
11	the date of enactment of this Act.
12	(2) No standard for quantification.—
13	Nothing in this title or the Restoration Agreement
14	establishes any standard for the quantification of
15	Federal reserved water rights or any Indian water
16	claims of any Indian tribe in any judicial or adminis-
17	trative proceeding.
18	(b) Limitations.—
19	(1) In General.—Nothing in this title—
20	(A) confers on any person or entity who is
21	not a party to the Restoration Agreement a pri-
22	vate right of action or claim for relief to inter-
23	pret or enforce this title or the Restoration
24	Agreement; or

1	(B) expands the jurisdiction of State
2	courts to review Federal agency actions or de-
3	termine Federal rights.
4	(2) Effect.—This subsection does not alter or
5	curtail any right of action or claim for relief under
6	other applicable law.
7	(c) Relationship to Certain Other Federal
8	Law.—
9	(1) In general.—Nothing in this title amends,
10	supersedes, modifies, or otherwise affects—
11	(A) Public Law 88–567 (16 U.S.C. 695k
12	et seq.);
13	(B) the National Wildlife Refuge System
14	Administration Act of 1966 (16 U.S.C. 668dd
15	et seq.);
16	(C) the Endangered Species Act of 1973
17	(16 U.S.C. 1531 et seq.);
18	(D) the Federal Water Pollution Control
19	Act (33 U.S.C. 1251 et seq.); or
20	(E) the Federal Land Policy and Manage-
21	ment Act of 1976 (43 U.S.C. 1701 et seq.).
22	(2) Consistency.—The Restoration Agree-
23	ment shall be considered consistent with subsections
24	(a) through (c) of section 208 of the Act of July 10,
25	1952 (66 Stat. 560, chapter 651; 43 U.S.C. 666).

1	(d) Termination of Restoration Agreement.—
2	If the Restoration Agreement terminates—
3	(1) any appropriated Federal funds provided to
4	a Party by the Secretaries that are unexpended at
5	the time of the termination of the Restoration
6	Agreement shall be returned to the Treasury; and
7	(2) any appropriated Federal funds provided to
8	a Party by the Secretaries shall be treated as an off-
9	set against any claim for damages by the Party aris-
10	ing under the Restoration Agreement.
11	(e) WILLING SELLERS.—Any acquisition of interests
12	in land and water pursuant to this title or the Restoration
13	Agreement shall be from willing sellers.
14	TITLE II—HYDROELECTRIC
15	SETTLEMENT
16	SEC. 201. APPROVAL AND EXECUTION OF HYDROELECTRIC
17	SETTLEMENT.
18	(a) In General.—The United States approves the
19	Hydroelectric Settlement, except to the extent the Hydro-
20	electric Settlement conflicts with this title.
21	(b) Implementation.—The Secretary, the Sec-
22	retary of Commerce, and the Commission, or designees,
23	shall implement, in consultation with other applicable Fed-
24	eral agencies—
25	(1) the Hydroelectric Settlement; and

1	(2) any amendment to the Hydroelectric Settle-
2	ment, unless 1 or more of the Secretaries deter-
3	mines, not later than 90 days after the date the non-
4	Federal Parties agree to the amendment, that the
5	amendment is inconsistent with this title.
6	SEC. 202. SECRETARIAL DETERMINATION.
7	(a) In General.—The Secretary shall determine
8	consistent with section 3 of the Hydroelectric Settlement
9	whether to proceed with facilities removal and may deter-
10	mine to proceed with facilities removal if, as determined
11	by the Secretary, facilities removal—
12	(1) will advance restoration of the salmonic
13	fisheries of the Klamath Basin; and
14	(2) is in the public interest, taking into account
15	potential impacts on affected local communities and
16	federally recognized Indian tribes among other fac-
17	tors.
18	(b) Basis for Secretarial Determination.—To
19	support the Secretarial determination, the Secretary, in
20	cooperation with the Secretary of Commerce and other en-
21	tities, shall—
22	(1) use existing information;
23	(2) conduct any necessary further appropriate
24	studies;

1	(3) prepare an environmental document under
2	the National Environmental Policy Act of 1969 (42
3	U.S.C. 4321 et seq.); and
4	(4) take such other actions as the Secretary de-
5	termines to be appropriate.
6	(c) Designation of Dam Removal Entity.—
7	(1) In general.—If the Secretarial determina-
8	tion provides for proceeding with facilities removal,
9	the Secretarial determination shall include the des-
10	ignation of a Dam Removal Entity.
11	(2) Requirements.—
12	(A) In General.—Subject to subpara-
13	graph (B), the Dam Removal Entity designated
14	by the Secretary shall be the Department if the
15	Secretary determines, in the judgment of the
16	Secretary, that—
17	(i) the Department has the capabili-
18	ties and responsibilities for facilities re-
19	moval described in section 7 of the Hydro-
20	electric Settlement; and
21	(ii) it is appropriate for the Depart-
22	ment to be the Dam Removal Entity.
23	(B) Non-federal dam removal enti-
24	TY.—As determined by the Secretary consistent
25	with section 3.3.4.E of the Hydroelectric Settle-

1	ment, the Secretary may designate a non-Fed-
2	eral Dam Removal Entity if—
3	(i) the Secretary finds, based on the
4	judgment of the Secretary, that the Dam
5	Removal Entity-designate is qualified and
6	has the capabilities and responsibilities for
7	facilities removal described in section 7 of
8	the Hydroelectric Settlement;
9	(ii) the States have concurred in the
10	finding described in clause (i); and
11	(iii) the Dam Removal Entity-des-
12	ignate has committed, if so designated, to
13	perform facilities removal within the State
14	Cost Cap described in section 4.1.3 of the
15	Hydroelectric Settlement.
16	(d) Conditions for Secretarial Determina-
17	TION.—The Secretary may not make or publish the Secre-
18	tarial determination, unless the conditions specified in sec-
19	tion 3.3.4 of the Hydroelectric Settlement have been satis-
20	fied.
21	(e) Notice.—The Secretary shall—
22	(1) publish notification of the Secretarial deter-
23	mination in the Federal Register; and
24	(2) submit to the Committee on Energy and
25	Natural Resources of the Senate and the Committee

1	on Natural Resources of the House of Representa-
2	tives a report on implementation of the Hydro-
3	electric Settlement.
4	(f) Judicial Review of Secretarial Determina-
5	TION.—
6	(1) In general.—For purposes of judicial re-
7	view, the Secretarial determination shall constitute a
8	final agency action with respect to whether or not to
9	proceed with facilities removal.
10	(2) Petition for review.—
11	(A) Filing.—
12	(i) In general.—Judicial review of
13	the Secretarial determination and related
14	actions to comply with environmental laws
15	(including the National Environmental
16	Policy Act of 1969 (42 U.S.C. 4321 et
17	seq.), the Endangered Species Act of 1973
18	(16 U.S.C. 1531 et seq.), and the National
19	Historic Preservation Act (16 U.S.C. 470
20	et seq.)) may be obtained by an aggrieved
21	person or entity only as provided in this
22	subsection.
23	(ii) Jurisdiction.—A petition for re-
24	view under this paragraph may be filed
25	only in the United States Court of Appeals

1	for the District of Columbia Circuit or in
2	the Ninth Circuit Court of Appeals.
3	(iii) Limitation.—Neither a district
4	court of the United States nor a State
5	court shall have jurisdiction to review the
6	Secretarial determination or related actions
7	to comply with environmental laws de-
8	scribed in clause (i).
9	(B) Deadline.—
10	(i) In general.—Except as provided
11	in clause (ii), any petition for review under
12	this subsection shall be filed within 60
13	days after the date of publication of the
14	Secretarial determination in the Federal
15	Register.
16	(ii) Subsequent grounds.—If a pe-
17	tition is based solely on grounds arising
18	after the date that is 60 days after the
19	date of publication of the Secretarial deter-
20	mination in the Federal Register, the peti-
21	tion for review under this subsection shall
22	be filed not later than 60 days after the
23	grounds arise.
24	(3) Implementation.—Any action of the Sec-
25	retary with respect to which review could have been

1	obtained under this paragraph shall not be subject
2	to judicial review in any action relating to the imple-
3	mentation of the Secretarial determination or in pro-
4	ceedings for enforcement of the Hydroelectric Settle-
5	ment.
6	(4) Applicable standard and scope.—Judi-
7	cial review of the Secretarial determination shall be
8	in accordance with the standard and scope of review
9	under subchapter II of chapter 5, and chapter 7, of
10	title 5, United States Code (commonly known as the
11	"Administrative Procedure Act").
12	(5) Non-tolling.—The filing of a petition for
13	reconsideration by the Secretary of an action subject
14	to review under this subsection shall not—
15	(A) affect the finality of the action for pur-
16	poses of judicial review;
17	(B) extend the time within which a petition
18	for judicial review under this subsection may be
19	filed; or
20	(C) postpone the effectiveness of the ac-
21	tion.
22	SEC. 203. FACILITIES TRANSFER AND REMOVAL.
23	(a) Facilities Removal Process.—
24	(1) Application.—This subsection shall apply
25	if—

1	(A) the Secretarial determination provides
2	for proceeding with facilities removal;
3	(B) the States concur in the Secretarial
4	determination in accordance with section 3.3.5
5	of the Hydroelectric Settlement;
6	(C) the availability of non-Federal funds
7	for the purposes of facilities removal is con-
8	sistent with the Hydroelectric Settlement; and
9	(D) the Hydroelectric Settlement has not
10	terminated in accordance with section 8.11 of
11	the Hydroelectric Settlement.
12	(2) Non-federal funds.—
13	(A) In General.—Notwithstanding title
14	31, United States Code, if the Department is
15	designated as the Dam Removal Entity, the
16	Secretary may accept, expend without further
17	appropriation, and manage non-Federal funds
18	for the purpose of facilities removal in accord-
19	ance with sections 4 and 7 of the Hydroelectric
20	Settlement.
21	(B) Refund.—The Secretary is author-
22	ized to administer and refund any funds de-
23	scribed in subparagraph (A) received from the
24	State of California in accordance with the re-

quirements established by the State.

1	(3) AGREEMENTS.—The Dam Removal Entity
2	may enter into agreements and contracts as nec-
3	essary to assist in the implementation of the Hydro-
4	electric Settlement.
5	(4) Facilities removal.—
6	(A) IN GENERAL.—The Dam Removal En-
7	tity shall, consistent with the Hydroelectric Set-
8	tlement—
9	(i) develop a definite plan for facilities
10	removal, including a schedule for facilities
11	removal;
12	(ii) obtain all permits, authorizations,
13	entitlements, certifications, and other ap-
14	provals necessary to implement facilities
15	removal, including a permit under section
16	404 of the Federal Water Pollution Con-
17	trol Act (33 U.S.C. 1344); and
18	(iii) implement facilities removal.
19	(B) STATE AND LOCAL LAWS.—Facilities
20	removal shall be subject to applicable require-
21	ments of State and local laws respecting per-
22	mits and other authorizations, to the extent the
23	requirements are not in conflict with Federal
24	law, including the Secretarial determination and

1	the detailed plan (including the schedule) for
2	facilities removal authorized under this Act.
3	(C) Limitations.—Subparagraph (B)
4	shall not affect—
5	(i) the authorities of the States re-
6	garding concurrence with the Secretarial
7	determination in accordance with State
8	law; or
9	(ii) the authority of a State public
10	utility commission regarding funding of fa-
11	cilities removal.
12	(D) ACCEPTANCE OF TITLE TO FACILI-
13	TIES.—The Dam Removal Entity is authorized
14	to accept from PacifiCorp all rights, titles, per-
15	mits, and other interests in the facilities and as-
16	sociated land, for facilities removal and for dis-
17	position of facility land (as provided in section
18	7.6.4 of the Hydroelectric Settlement) upon the
19	Dam Removal Entity providing notice that the
20	Dam Removal Entity is ready to commence fa-
21	cilities removal in accordance with section 7.4.1
22	of the Hydroelectric Settlement.
23	(E) Continued power generation.—
24	(i) In General.—In accordance with
25	an agreement negotiated under clause (ii).

1	on transfer of title pursuant to subpara-
2	graph (D) and until the Dam Removal En-
3	tity instructs PacifiCorp to cease the gen-
4	eration of power, PacifiCorp may, con-
5	sistent with State law—
6	(I) continue generating and re-
7	taining title to any power generated
8	by the facilities in accordance with
9	section 7 of the Hydroelectric Settle-
10	ment; and
11	(II) continue to transmit and use
12	the power for the benefit of the cus-
13	tomers of PacifiCorp under the juris-
14	diction of applicable State public util-
15	ity commissions and the Commission
16	(ii) Agreement with dam removal
17	ENTITY.—Before transfer of title pursuant
18	to subparagraph (D), the Dam Remova
19	Entity shall enter into an agreement with
20	PacifiCorp that provides for continued gen-
21	eration of power in accordance with clause
22	(i).
23	(b) Jurisdiction.—The United States district
24	courts shall have original jurisdiction over all claims re-
25	garding the consistency of State and local laws regarding

1	permits and other authorizations, and of State and local
2	actions pursuant to those laws, with the Secretarial deter-
3	mination and the detailed plan (including the schedule)
4	for facilities removal authorized under this title.
5	(c) No Private Right of Action.—
6	(1) In general.—Nothing in this title confers
7	on any person or entity not a party to the Hydro-
8	electric Settlement a private right of action or claim
9	for relief to interpret or enforce this title or the Hy-
10	droelectric Settlement.
11	(2) Other law.—This subsection does not
12	alter or curtail any right of action or claim for relief
13	under any other applicable law.
14	SEC. 204. TRANSFER OF KENO DEVELOPMENT.
15	(a) IN GENERAL.—The Secretary shall accept the
16	transfer of title in the Keno Development to the United
17	States in accordance with section 7.5 of the Hydroelectric
18	Settlement.
19	(b) Effect of Transfer.—On the transfer and
20	without further action by Congress—
21	(1) the Keno Development shall—
22	(A) become part of the Klamath Reclama-
23	tion Project; and
24	(B) be operated and maintained in accord-
25	ance with Federal reclamation law (the Act of

- 1 June 17, 1902 (32 Stat. 388, chapter 1093),
- and Acts supplemental to and amendatory of
- 3 that Act (43 U.S.C. 371 et seq.) and this Act;
- 4 and
- 5 (2) Commission jurisdiction over the Keno De-
- 6 velopment shall terminate.

7 SEC. 205. LIABILITY PROTECTION.

- 8 (a) Pacificorp.—Notwithstanding any other Fed-
- 9 eral, State, local, or other law (including common law),
- 10 PacifiCorp shall not be liable for any harm to persons,
- 11 property, or the environment, or damages resulting from
- 12 either facilities removal or facility operation, arising from,
- 13 relating to, or triggered by actions associated with facili-
- 14 ties removal, including but not limited to any damage
- 15 caused by the release of any material or substance, includ-
- 16 ing but not limited to hazardous substances.
- 17 (b) Funding.—Notwithstanding any other Federal,
- 18 State, local, or other law, no person or entity contributing
- 19 funds for facilities removal pursuant to the Hydroelectric
- 20 Settlement shall be held liable, solely by virtue of that
- 21 funding, for any harm to persons, property, or the envi-
- 22 ronment, or damages arising from either facilities removal
- 23 or facility operation, arising from, relating to, or triggered
- 24 by actions associated with facilities removal, including any

1	damage caused by the release of any material or sub-
2	stance, including hazardous substances.
3	(c) Preemption.—
4	(1) In general.—Except as provided in para-
5	graph (2), notwithstanding section 10(c) of the Fed-
6	eral Power Act (16 U.S.C. 803(c)), protection from
7	liability under this section preempts the laws of any
8	State to the extent the laws are inconsistent with
9	this title.
10	(2) Other provisions of law.—This title
11	does not limit any otherwise available immunity,
12	privilege, or defense under any other provision of
13	law.
14	(d) Application.—Liability protection under this
15	section shall apply to any particular facility beginning on
16	the date of transfer of title to that facility from PacifiCorp $$
17	to the Dam Removal Entity.
18	SEC. 206. LICENSES.
19	(a) Annual Licenses.—
20	(1) In general.—The Commission shall issue
21	annual licenses authorizing PacifiCorp to continue to
22	operate the facilities until PacifiCorp transfers title
23	to all of the facilities.
24	(2) Termination.—The annual licenses shall
25	terminate with respect to a facility on transfer of

1	title for such facility from PacifiCorp to the Dam
2	Removal Entity.
3	(3) Staged removal.—
4	(A) IN GENERAL.—On transfer of title of
5	any facility by PacifiCorp to the Dam Removal
6	Entity, annual license conditions shall no longer
7	be in effect with respect to such facility.
8	(B) Nontransfer of Title.—Annual li-
9	cense conditions shall remain in effect with re-
10	spect to any facility for which PacifiCorp has
11	not transferred title to the Dam Removal Enti-
12	ty to the extent compliance with the annual li-
13	cense conditions are not prevented by the re-
14	moval of any other facility.
15	(b) Jurisdiction.—The jurisdiction of the Commis-
16	sion under part I of the Federal Power Act (16 U.S.C.
17	791a et seq.) shall terminate with respect to a facility on
18	the transfer of title for the facility from PacifiCorp to the
19	Dam Removal Entity.
20	(c) Relicensing.—
21	(1) In General.—The Commission shall—
22	(A) stay the proceeding of the Commission
23	on the pending license application of PacifiCorp
24	for Project No. 2082 as long as the Hydro-
25	electric Settlement remains in effect: and

(B) resume the proceeding and proceed to take final action on the new license application only if the Hydroelectric Settlement terminates pursuant to section 8.11 of the Hydroelectric Settlement.

(2) TERMINATION.—

- (A) IN GENERAL.—Subject to subparagraph (B), if the Hydroelectric Settlement is terminated, the Secretarial determination under section 202(a) and findings of fact contained in the Secretarial determination shall not be admissible or otherwise relied on in the proceedings of the Commission on the new license application.
- (B) LIMITATIONS.—If the Hydroelectric Settlement is terminated, the Commission, in proceedings on the new license application, shall not be bound by the record, findings, or determination of the Secretary under this section.
- 20 (d) East Side and West Side Developments.—
 21 On filing by PacifiCorp of an application for surrender
 22 of the East Side and West Side Developments in Project
 23 No. 2082, the Commission shall issue an order approving
 24 partial surrender of the license for Project No. 2082, in-

- 1 cluding any reasonable and appropriate conditions, as pro-
- 2 vided in section 6.4.1 of the Hydroelectric Settlement.
- 3 (e) Fall Creek.—Notwithstanding subsection (b),
- 4 not later than 60 days after the date of the transfer of
- 5 the Iron Gate Facility to the Dam Removal Entity, the
- 6 Commission shall resume timely consideration of the pend-
- 7 ing licensing application for the Fall Creek development
- 8 pursuant to the Federal Power Act (16 U.S.C. 791a et
- 9 seq.), regardless of whether PacifiCorp retains ownership
- 10 of Fall Creek or transfers ownership to a new licensee.
- 11 (f) Iron Gate Hatchery.—Notwithstanding sec-
- 12 tion 8 of the Federal Power Act (16 U.S.C. 801), the
- 13 PacifiCorp Hatchery Facilities within the State of Cali-
- 14 fornia shall be transferred to the State of California at
- 15 the time of transfer to the dam removal entity of the Iron
- 16 Gate Hydro Development or such other time agreed by
- 17 the Parties to the Hydroelectric Settlement.
- 18 (g) Transfers of Facilities.—Notwithstanding
- 19 section 8 of the Federal Power Act (16 U.S.C. 801), the
- 20 transfer of PacifiCorp facilities to a non-Federal dam re-
- 21 moval entity consistent with the Hydroelectric Settlement
- 22 and this title is authorized.
- 23 SEC. 207. MISCELLANEOUS.
- 24 (a) Water Rights.—Except as specifically provided
- 25 in this title and the Hydroelectric Settlement, nothing in

- 1 this title or the Hydroelectric Settlement shall create or
- 2 determine water rights or affect water rights or water
- 3 right claims in existence on the date of enactment of this
- 4 Act.
- 5 (b) Tribal Rights.—Nothing in this title affect the
- 6 rights of any Indian tribe secured by treaty, Executive
- 7 order, or other law of the United States.
- 8 (c) Relationship to Other Federal Laws.—
- 9 Nothing in this title amends, supersedes, modifies or oth-
- 10 erwise affects—
- 11 (1) the National Environmental Policy Act of
- 12 1969 (42 U.S.C. 4321 et seq.);
- 13 (2) the Endangered Species Act of 1973 (16
- 14 U.S.C. 1531 et seq.); or
- 15 (3) the Federal Water Pollution Control Act
- 16 (33 U.S.C. 1251 et seq.), except to the extent sec-
- tion 203 of this Act requires a permit under section
- 18 404 of that Act (33 U.S.C. 1344) notwithstanding
- 19 section 404(r) of that Act (33 U.S.C. 1344(r)).

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