## Calendar No. 191

112TH CONGRESS 1ST SESSION

# S. 1643

To implement the United States-Panama Trade Promotion Agreement.

#### IN THE SENATE OF THE UNITED STATES

**OCTOBER 3, 2011** 

Mr. Baucus (for himself, Mr. Hatch, and Mr. McConnell) (by request) introduced the following bill; which was read twice and referred to the Committee on Finance

OCTOBER 11, 2011
Reported by Mr. Baucus, without amendment

## A BILL

To implement the United States—Panama Trade Promotion Agreement.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "United States-Panama Trade Promotion Agreement Im-
- 6 plementation Act".

#### 1 (b) Table of Contents for

#### 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Purposes.
- Sec. 3. Definitions.

## TITLE I—APPROVAL OF, AND GENERAL PROVISIONS RELATING TO, THE AGREEMENT

- Sec. 101. Approval and entry into force of the Agreement.
- Sec. 102. Relationship of the Agreement to United States and State law.
- Sec. 103. Implementing actions in anticipation of entry into force and initial regulations.
- Sec. 104. Consultation and layover provisions for, and effective date of, proclaimed actions.
- Sec. 105. Administration of dispute settlement proceedings.
- Sec. 106. Arbitration of claims.
- Sec. 107. Effective dates; effect of termination.

#### TITLE II—CUSTOMS PROVISIONS

- Sec. 201. Tariff modifications.
- Sec. 202. Additional duties on certain agricultural goods.
- Sec. 203. Rules of origin.
- Sec. 204. Customs user fees.
- Sec. 205. Disclosure of incorrect information; false certifications of origin; denial of preferential tariff treatment.
- Sec. 206. Reliquidation of entries.
- Sec. 207. Recordkeeping requirements.
- Sec. 208. Enforcement relating to trade in textile or apparel goods.
- Sec. 209. Regulations.

#### TITLE III—RELIEF FROM IMPORTS

#### Sec. 301. Definitions.

#### Subtitle A—Relief From Imports Benefitting From the Agreement

- Sec. 311. Commencing of action for relief.
- Sec. 312. Commission action on petition.
- Sec. 313. Provision of relief.
- Sec. 314. Termination of relief authority.
- Sec. 315. Compensation authority.
- Sec. 316. Confidential business information.

#### Subtitle B—Textile and Apparel Safeguard Measures

- Sec. 321. Commencement of action for relief.
- Sec. 322. Determination and provision of relief.
- Sec. 323. Period of relief.
- Sec. 324. Articles exempt from relief.
- Sec. 325. Rate after termination of import relief.
- Sec. 326. Termination of relief authority.
- Sec. 327. Compensation authority.
- Sec. 328. Confidential business information.

#### Subtitle C—Cases Under Title II of the Trade Act of 1974

Sec. 331. Findings and action on Panamanian articles.

#### TITLE IV—MISCELLANEOUS

Sec. 401. Eligible products.

Sec. 402. Modification to the Caribbean Basin Economic Recovery Act.

#### TITLE V—OFFSETS

Sec. 501. Extension of customs user fees.

Sec. 502. Time for payment of corporate estimated taxes.

#### 1 SEC. 2. PURPOSES.

- 2 The purposes of this Act are—
- 3 (1) to approve and implement the free trade
- 4 agreement between the United States and Panama
- 5 entered into under the authority of section 2103(b)
- 6 of the Bipartisan Trade Promotion Authority Act of
- 7 2002 (19 U.S.C. 3803(b));
- 8 (2) to strengthen and develop economic rela-
- 9 tions between the United States and Panama for
- their mutual benefit;
- 11 (3) to establish free trade between the United
- 12 States and Panama through the reduction and elimi-
- nation of barriers to trade in goods and services and
- to investment; and
- 15 (4) to lay the foundation for further coopera-
- tion to expand and enhance the benefits of the
- 17 Agreement.
- 18 SEC. 3. DEFINITIONS.
- 19 In this Act:

1	(1) AGREEMENT.—The term "Agreement"
2	means the United States-Panama Trade Promotion
3	Agreement approved by Congress under section
4	101(a)(1).
5	(2) Commission.—The term "Commission"
6	means the United States International Trade Com-
7	mission.
8	(3) HTS.—The term "HTS" means the Har-
9	monized Tariff Schedule of the United States.
10	(4) TEXTILE OR APPAREL GOOD.—The term
11	"textile or apparel good" means a good listed in the
12	Annex to the Agreement on Textiles and Clothing
13	referred to in section 101(d)(4) of the Uruguay
14	Round Agreements Act (19 U.S.C. $3511(d)(4)$ ),
15	other than a good listed in Annex 3.30 of the Agree-
16	ment.
17	TITLE I—APPROVAL OF, AND
18	GENERAL PROVISIONS RE-
19	LATING TO, THE AGREEMENT
20	SEC. 101. APPROVAL AND ENTRY INTO FORCE OF THE
21	AGREEMENT.
22	(a) Approval of Agreement and Statement of
23	Administrative Action.—Pursuant to section 2105 of
24	the Bipartisan Trade Promotion Authority Act of 2002

(19 U.S.C. 3805) and section 151 of the Trade Act of 1974 (19 U.S.C. 2191), Congress approves— 3 (1) the United States-Panama Trade Promotion Agreement entered into on June 28, 2007, 4 5 with the Government of Panama and submitted to 6 Congress on October 3, 2011; and 7 (2) the statement of administrative action pro-8 posed to implement the Agreement that was sub-9 mitted to Congress on October 3, 2011. 10 (b) Conditions for Entry Into Force of the AGREEMENT.—At such time as the President determines 12 that Panama has taken measures necessary to comply with those provisions of the Agreement that are to take effect on the date on which the Agreement enters into 14 15 force, the President is authorized to exchange notes with the Government of Panama providing for the entry into 16 force, on or after January 1, 2012, of the Agreement with respect to the United States. 18 19 SEC. 102. RELATIONSHIP OF THE AGREEMENT TO UNITED 20 STATES AND STATE LAW. 21 (a) Relationship of Agreement to United 22 STATES LAW.— 23 (1) United states law to prevail in con-

FLICT.—No provision of the Agreement, nor the ap-

plication of any such provision to any person or cir-

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1	cumstance, which is inconsistent with any law of the
2	United States shall have effect.
3	(2) Construction.—Nothing in this Act shall
4	be construed—
5	(A) to amend or modify any law of the
6	United States, or
7	(B) to limit any authority conferred under
8	any law of the United States,
9	unless specifically provided for in this Act.
10	(b) Relationship of Agreement to State
11	Law.—
12	(1) Legal Challenge.—No State law, or the
13	application thereof, may be declared invalid as to
14	any person or circumstance on the ground that the
15	provision or application is inconsistent with the
16	Agreement, except in an action brought by the
17	United States for the purpose of declaring such law
18	or application invalid.
19	(2) Definition of State Law.—For purposes
20	of this subsection, the term "State law" includes—
21	(A) any law of a political subdivision of a
22	State; and
23	(B) any State law regulating or taxing the
24	business of insurance.

1	(c) Effect of Agreement With Respect to Pri-
2	VATE REMEDIES.—No person other than the United
3	States—
4	(1) shall have any cause of action or defense
5	under the Agreement or by virtue of congressional
6	approval thereof; or
7	(2) may challenge, in any action brought under
8	any provision of law, any action or inaction by any
9	department, agency, or other instrumentality of the
10	United States, any State, or any political subdivision
11	of a State, on the ground that such action or inac-
12	tion is inconsistent with the Agreement.
13	SEC. 103. IMPLEMENTING ACTIONS IN ANTICIPATION OF
13 14	SEC. 103. IMPLEMENTING ACTIONS IN ANTICIPATION OF ENTRY INTO FORCE AND INITIAL REGULA-
14	ENTRY INTO FORCE AND INITIAL REGULA-
14 15	ENTRY INTO FORCE AND INITIAL REGULATIONS.
14 15 16	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) Implementing Actions.—
14 15 16 17	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) Implementing Actions.—  (1) Proclamation authority.—After the
14 15 16 17	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) IMPLEMENTING ACTIONS.—  (1) PROCLAMATION AUTHORITY.—After the date of the enactment of this Act—
14 15 16 17 18	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) IMPLEMENTING ACTIONS.—  (1) PROCLAMATION AUTHORITY.—After the date of the enactment of this Act—  (A) the President may proclaim such ac-
14 15 16 17 18 19 20	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) IMPLEMENTING ACTIONS.—  (1) PROCLAMATION AUTHORITY.—After the date of the enactment of this Act—  (A) the President may proclaim such actions, and
14 15 16 17 18 19 20	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) IMPLEMENTING ACTIONS.—  (1) PROCLAMATION AUTHORITY.—After the date of the enactment of this Act—  (A) the President may proclaim such actions, and  (B) other appropriate officers of the
14 15 16 17 18 19 20 21	ENTRY INTO FORCE AND INITIAL REGULATIONS.  (a) IMPLEMENTING ACTIONS.—  (1) PROCLAMATION AUTHORITY.—After the date of the enactment of this Act—  (A) the President may proclaim such actions, and  (B) other appropriate officers of the United States Government may issue such reg-

- effect on the date on which the Agreement enters into force is appropriately implemented on such date, but no such proclamation or regulation may have an effective date earlier than the date on which the Agreement enters into force.
  - (2) Effective date of certain proclaimed Actions.—Any action proclaimed by the President under the authority of this Act that is not subject to the consultation and layover provisions under section 104 may not take effect before the 15th day after the date on which the text of the proclamation is published in the Federal Register.
    - (3) WAIVER OF 15-DAY RESTRICTION.—The 15-day restriction contained in paragraph (2) on the taking effect of proclaimed actions is waived to the extent that the application of such restriction would prevent the taking effect on the date the Agreement enters into force of any action proclaimed under this section.
- 20 (b) Initial Regulations.—Initial regulations nec-21 essary or appropriate to carry out the actions required by 22 or authorized under this Act or proposed in the statement 23 of administrative action submitted under section 24 101(a)(2) to implement the Agreement shall, to the max-25 imum extent feasible, be issued within 1 year after the

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1	date on which the Agreement enters into force. In the case
2	of any implementing action that takes effect on a date
3	after the date on which the Agreement enters into force
4	initial regulations to carry out that action shall, to the
5	maximum extent feasible, be issued within 1 year after
6	such effective date.
7	SEC. 104. CONSULTATION AND LAYOVER PROVISIONS FOR
8	AND EFFECTIVE DATE OF, PROCLAIMED AC
9	TIONS.
10	If a provision of this Act provides that the implemen-
11	tation of an action by the President by proclamation is
12	subject to the consultation and layover requirements of
13	this section, such action may be proclaimed only if—
14	(1) the President has obtained advice regarding
15	the proposed action from—
16	(A) the appropriate advisory committees
17	established under section 135 of the Trade Act
18	of 1974 (19 U.S.C. 2155); and
19	(B) the Commission;
20	(2) the President has submitted to the Com-
21	mittee on Finance of the Senate and the Committee
22	on Ways and Means of the House of Representatives
23	a report that sets forth—
24	(A) the action proposed to be proclaimed
25	and the reasons therefor, and

1	(B) the advice obtained under paragraph
2	(1);
3	(3) a period of 60 calendar days, beginning on
4	the first day on which the requirements set forth in
5	paragraphs (1) and (2) have been met, has expired;
6	and
7	(4) the President has consulted with the com-
8	mittees referred to in paragraph (2) regarding the
9	proposed action during the period referred to in
10	paragraph (3).
11	SEC. 105. ADMINISTRATION OF DISPUTE SETTLEMENT PRO-
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12	CEEDINGS.
	(a) Establishment or Designation of Office.—
<ul><li>12</li><li>13</li><li>14</li></ul>	
13	(a) Establishment or Designation of Office.—
13 14	(a) Establishment or Designation of Office.— The President is authorized to establish or designate with-
13 14 15 16	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to pan-
13 14 15 16 17	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to pan-
13 14 15 16 17	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to panels established under chapter 20 of the Agreement. The
13 14 15 16 17	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to panels established under chapter 20 of the Agreement. The office shall not be considered to be an agency for purposes
13 14 15 16 17 18	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to panels established under chapter 20 of the Agreement. The office shall not be considered to be an agency for purposes of section 552 of title 5, United States Code.
13 14 15 16 17 18 19 20	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to panels established under chapter 20 of the Agreement. The office shall not be considered to be an agency for purposes of section 552 of title 5, United States Code.  (b) Authorization of Appropriations.—There
13 14 15 16 17 18 19 20 21	(a) Establishment or Designation of Office.— The President is authorized to establish or designate within the Department of Commerce an office that shall be responsible for providing administrative assistance to panels established under chapter 20 of the Agreement. The office shall not be considered to be an agency for purposes of section 552 of title 5, United States Code.  (b) Authorization of Appropriations.—There are authorized to be appropriated for each fiscal year after

- 1 the payment of the United States share of the expenses
- 2 of panels established under chapter 20 of the Agreement.
- 3 SEC. 106. ARBITRATION OF CLAIMS.
- 4 The United States is authorized to resolve any claim
- 5 against the United States covered by article
- 6 10.16.1(a)(i)(C) or article 10.16.1(b)(i)(C) of the Agree-
- 7 ment, pursuant to the Investor-State Dispute Settlement
- 8 procedures set forth in section B of chapter 10 of the
- 9 Agreement.
- 10 SEC. 107. EFFECTIVE DATES; EFFECT OF TERMINATION.
- 11 (a) Effective Dates.—Except as provided in sub-
- 12 section (b), this Act and the amendments made by this
- 13 Act take effect on the date on which the Agreement enters
- 14 into force.
- 15 (b) Exceptions.—
- 16 (1) IN GENERAL.—Sections 1 through 3, this
- title, and title V take effect on the date of the enact-
- ment of this Act.
- 19 (2) CERTAIN AMENDATORY PROVISIONS.—The
- amendments made by sections 204, 205, 207, and
- 21 401 of this Act take effect on the date of the enact-
- 22 ment of this Act and apply with respect to Panama
- on the date on which the Agreement enters into
- 24 force.

1	(c) TERMINATION OF THE AGREEMENT.—On the
2	date on which the Agreement terminates, this Act (other
3	than this subsection and title V) and the amendments
4	made by this Act (other than the amendments made by
5	title V) shall cease to have effect.
6	TITLE II—CUSTOMS PROVISIONS
7	SEC. 201. TARIFF MODIFICATIONS.
8	(a) Tariff Modifications Provided for in the
9	AGREEMENT.—
10	(1) Proclamation authority.—The Presi-
11	dent may proclaim—
12	(A) such modifications or continuation of
13	any duty,
14	(B) such continuation of duty-free or ex-
15	cise treatment, or
16	(C) such additional duties,
17	as the President determines to be necessary or ap-
18	propriate to carry out or apply articles 3.3, 3.5, 3.6,
19	3.26, 3.27, 3.28, and 3.29, and Annex 3.3, of the
20	Agreement.
21	(2) Effect on GSP status.—Notwithstanding
22	section 502(a)(1) of the Trade Act of 1974 (19
23	U.S.C. 2462(a)(1)), the President shall, on the date
24	on which the Agreement enters into force, terminate
25	the designation of Panama as a heneficiary devel-

1	oping country for purposes of title V of the Trade
2	Act of 1974 (19 U.S.C. 2461 et seq.).
3	(3) Effect on CBERA STATUS.—
4	(A) In General.—Notwithstanding sec-
5	tion 212(a) of the Caribbean Basin Economic
6	Recovery Act (19 U.S.C. 2702(a)), the Presi-
7	dent shall, on the date on which the Agreement
8	enters into force, terminate the designation of
9	Panama as a beneficiary country for purposes
10	of that Act.
11	(B) Exception.—Notwithstanding sub-
12	paragraph (A), Panama shall be considered a
13	beneficiary country under section 212(a) of the
14	Caribbean Basin Economic Recovery Act, for
15	purposes of—
16	(i) sections $771(7)(G)(ii)(III)$ and
17	771(7)(H) of the Tariff Act of 1930 (19
18	U.S.C. $1677(7)(G)(ii)(III)$ and
19	1677(7)(H));
20	(ii) the duty-free treatment provided
21	under paragraph 4 of the General Notes to
22	the Schedule of the United States to
23	Annex 3.3 of the Agreement; and
24	(iii) section 274(h)(6)(B) of the Inter-
25	nal Revenue Code of 1986.

- 1 (b) Other Tariff Modifications.—Subject to the
- 2 consultation and layover provisions of section 104, the
- 3 President may proclaim—
- 4 (1) such modifications or continuation of any
- 5 duty,
- 6 (2) such modifications as the United States
- 7 may agree to with Panama regarding the staging of
- 8 any duty treatment set forth in Annex 3.3 of the
- 9 Agreement,
- 10 (3) such continuation of duty-free or excise
- 11 treatment, or
- 12 (4) such additional duties,
- 13 as the President determines to be necessary or appropriate
- 14 to maintain the general level of reciprocal and mutually
- 15 advantageous concessions with respect to Panama pro-
- 16 vided for by the Agreement.
- 17 (c) Conversion to Ad Valorem Rates.—For pur-
- 18 poses of subsections (a) and (b), with respect to any good
- 19 for which the base rate in the Schedule of the United
- 20 States to Annex 3.3 of the Agreement is a specific or com-
- 21 pound rate of duty, the President may substitute for the
- 22 base rate an ad valorem rate that the President deter-
- 23 mines to be equivalent to the base rate.
- 24 (d) Tariff Rate Quotas.—In implementing the
- 25 tariff rate quotas set forth in Appendix I to the General

1	Notes to the Schedule of the United States to Annex 3.3
2	of the Agreement, the President shall take such action as
3	may be necessary to ensure that imports of agricultural
4	goods do not disrupt the orderly marketing of commodities
5	in the United States.
6	SEC. 202. ADDITIONAL DUTIES ON CERTAIN AGRICUL-
7	TURAL GOODS.
8	(a) Definitions.—In this section:
9	(1) APPLICABLE NTR (MFN) RATE OF DUTY.—
10	The term "applicable NTR (MFN) rate of duty"
11	means, with respect to a safeguard good, a rate of
12	duty equal to the lowest of—
13	(A) the base rate in the Schedule of the
14	United States to Annex 3.3 of the Agreement;
15	(B) the column 1 general rate of duty that
16	would, on the day before the date on which the
17	Agreement enters into force, apply to a good
18	classifiable in the same 8-digit subheading of
19	the HTS as the safeguard good; or
20	(C) the column 1 general rate of duty that
21	would, at the time the additional duty is im-
22	posed under subsection (b), apply to a good
23	classifiable in the same 8-digit subheading of
24	the HTS as the safeguard good.

1	(2) Safeguard Good.—The term "safeguard
2	good'' means a good—
3	(A) that is included in the Schedule of the
4	United States to Annex 3.17 of the Agreement;
5	(B) that qualifies as an originating good
6	under section 203; and
7	(C) for which a claim for preferential tariff
8	treatment under the Agreement has been made.
9	(3) Schedule rate of duty.—The term
10	"schedule rate of duty" means, with respect to a
11	safeguard good, the rate of duty for that good that
12	is set forth in the Schedule of the United States to
13	Annex 3.3 of the Agreement.
14	(4) Trigger Level.—
15	(A) In General.—The term "trigger
16	level" means—
17	(i) in the case of a safeguard good
18	classified under subheading 0201.10.50,
19	0201.20.80,  0201.30.80,  0202.10.50,
20	0202.20.80, or $0202.30.80$ of the HTS—
21	(I) in year 1 of the Agreement,
22	330 metric tons; and
23	(II) in year 2 of the Agreement
24	through year 14 of the Agreement, a
25	quantity equal to 110 percent of the

1	trigger level for that safeguard good
2	for the preceding calendar year; and
3	(ii) in the case of any other safeguard
4	good, 115 percent of the quantity that is
5	provided for that safeguard good in the
6	corresponding calendar year in the applica-
7	ble table contained in Appendix I to the
8	General Notes to the Schedule of the
9	United States to Annex 3.3 of the Agree-
10	ment.
11	(B) Relationship to table.—For pur-
12	poses of subparagraph (A)(ii), year 1 in the ap-
13	plicable table contained in Appendix I to the
14	General Notes to the Schedule of the United
15	States to Annex 3.3 of the Agreement cor-
16	responds to year 1 of the Agreement.
17	(5) Year 1 of the agreement.—The term
18	"year 1 of the Agreement" means the period begin-
19	ning on the date, in a calendar year, on which the
20	Agreement enters into force and ending on Decem-
21	ber 31 of that calendar year.
22	(6) Years other than year 1 of the
23	AGREEMENT.—Any reference to a year of the Agree-

ment subsequent to year 1 of the Agreement shall

1	be deemed to be a reference to the corresponding
2	calendar year in which the Agreement is in force.
3	(b) Additional Duties on Safeguard Goods.—
4	(1) In general.—In addition to any duty pro-
5	claimed under subsection (a) or (b) of section 201
6	the Secretary of the Treasury shall assess a duty, in
7	the amount determined under paragraph (2), on a
8	safeguard good imported into the United States in
9	a calendar year if the Secretary determines that
10	prior to such importation, the total volume of that
11	safeguard good that is imported into the United
12	States in that calendar year exceeds the trigger level
13	for that good for that calendar year.
14	(2) Calculation of additional duty.—The
15	additional duty on a safeguard good under this sub-
16	section shall be—
17	(A) in the case of a good classified under
18	subheading 0201.10.50, 0201.20.80
19	0201.30.80, $0202.10.50$ , $0202.20.80$ , or
20	0202.30.80 of the HTS—
21	(i) in year 1 of the Agreement
22	through year 6 of the Agreement, an
23	amount equal to 100 percent of the excess
24	of the applicable NTR (MFN) rate of duty
25	over the schedule rate of duty; and

1	(ii) in year 7 of the Agreement
2	through year 14 of the Agreement, an
3	amount equal to 50 percent of the excess
4	of the applicable NTR (MFN) rate of duty
5	over the schedule rate of duty;
6	(B) in the case of a good classified under
7	subheading 0406.10.08, 0406.10.88,
8	0406.20.91,  0406.30.91,  0406.90.97,  or
9	2105.00.20 of the HTS—
10	(i) in year 1 of the Agreement
11	through year 11 of the Agreement, an
12	amount equal to 100 percent of the excess
13	of the applicable NTR (MFN) rate of duty
14	over the schedule rate of duty; and
15	(ii) in year 12 of the Agreement
16	through year 14 of the Agreement, an
17	amount equal to 50 percent of the excess
18	of the applicable NTR (MFN) rate of duty
19	over the schedule rate of duty; and
20	(C) in the case of any other safeguard
21	good—
22	(i) in year 1 of the Agreement
23	through year 13 of the Agreement, an
24	amount equal to 100 percent of the excess

1	of the applicable NTR (MFN) rate of duty
2	over the schedule rate of duty; and
3	(ii) in year 14 of the Agreement
4	through year 16 of the Agreement, an
5	amount equal to 50 percent of the excess
6	of the applicable NTR (MFN) rate of duty
7	over the schedule rate of duty.
8	(3) Notice.—Not later than 60 days after the
9	date on which the Secretary of the Treasury first as-
10	sesses an additional duty in a calendar year on a
11	good under this subsection, the Secretary shall no-
12	tify the Government of Panama in writing of such
13	action and shall provide to that Government data
14	supporting the assessment of the additional duty.
15	(c) Exceptions.—No additional duty shall be as-
16	sessed on a good under subsection (b) if, at the time of
17	entry, the good is subject to import relief under—
18	(1) subtitle A of title III of this Act; or
19	(2) chapter 1 of title II of the Trade Act of
20	1974 (19 U.S.C. 2251 et seq.).
21	(d) Termination.—The assessment of an additional
22	duty on a good under subsection (b) shall cease to apply
23	to that good on the date on which duty-free treatment
24	must be provided to that good under the Schedule of the
25	United States to Annex 3.3 of the Agreement.

### 1 SEC. 203. RULES OF ORIGIN.

2	(a) Application and Interpretation.—In this
3	section:
4	(1) Tariff classification.—The basis for
5	any tariff classification is the HTS.
6	(2) Reference to HTS.—Whenever in this
7	section there is a reference to a chapter, heading, or
8	subheading, such reference shall be a reference to a
9	chapter, heading, or subheading of the HTS.
10	(3) Cost or value.—Any cost or value re-
11	ferred to in this section shall be recorded and main-
12	tained in accordance with the generally accepted ac-
13	counting principles applicable in the territory of the
14	country in which the good is produced (whether
15	Panama or the United States).
16	(b) Originating Goods.—For purposes of this Act
17	and for purposes of implementing the preferential tariff
18	treatment provided for under the Agreement, except as
19	otherwise provided in this section, a good is an originating
20	good if—
21	(1) the good is a good wholly obtained or pro-
22	duced entirely in the territory of Panama, the
23	United States, or both;
24	(2) the good—
25	(A) is produced entirely in the territory of
26	Panama, the United States, or both, and—

1	(i) each of the nonoriginating mate-
2	rials used in the production of the good
3	undergoes an applicable change in tariff
4	classification specified in Annex 4.1 of the
5	Agreement; or
6	(ii) the good otherwise satisfies any
7	applicable regional value-content or other
8	requirements specified in Annex 4.1 of the
9	Agreement; and
10	(B) satisfies all other applicable require-
11	ments of this section; or
12	(3) the good is produced entirely in the terri-
13	tory of Panama, the United States, or both, exclu-
14	sively from materials described in paragraph (1) or
15	(2).
16	(c) Regional Value-content.—
17	(1) In general.—For purposes of subsection
18	(b)(2), the regional value-content of a good referred
19	to in Annex 4.1 of the Agreement, except for goods
20	to which paragraph (4) applies, shall be calculated
21	by the importer, exporter, or producer of the good,
22	on the basis of the build-down method described in
23	paragraph (2) or the build-up method described in
24	paragraph (3).
25	(2) Build-down method.—

1	(A) In general.—The regional value-con-
2	tent of a good may be calculated on the basis
3	of the following build-down method:
	$RVC = \frac{AV - VNM}{AV} \times 100$
4	(B) Definitions.—In subparagraph (A):
5	(i) RVC.—The term "RVC" means
6	the regional value-content of the good, ex-
7	pressed as a percentage.
8	(ii) AV.—The term "AV" means the
9	adjusted value of the good.
10	(iii) VNM.—The term "VNM" means
11	the value of nonoriginating materials that
12	are acquired and used by the producer in
13	the production of the good, but does not
14	include the value of a material that is self-
15	produced.
16	(3) Build-up method.—
17	(A) In general.—The regional value-con-
18	tent of a good may be calculated on the basis
19	of the following build-up method:
	$RVC = \frac{VOM}{AV} \times 100$
20	(B) Definitions.—In subparagraph (A):
21	(i) RVC.—The term "RVC" means
22	the regional value-content of the good, ex-

pressed as a percentage.

1	(ii) AV.—The term "AV" means the
2	adjusted value of the good.
3	(iii) VOM.—The term "VOM" means
4	the value of originating materials that are
5	acquired or self-produced, and used by the
6	producer in the production of the good.
7	(4) Special rule for certain automotive
8	GOODS.—
9	(A) In general.—For purposes of sub-
10	section (b)(2), the regional value-content of an
11	automotive good referred to in Annex 4.1 of the
12	Agreement may be calculated by the importer,
13	exporter, or producer of the good on the basis
14	of the build-down method described in para-
15	graph (2), the build-up method described in
16	paragraph (3), or the following net cost method:
	$RVC = \frac{NC - VNM}{NC} \times 100$
17	(B) Definitions.—In subparagraph (A):
18	(i) AUTOMOTIVE GOOD.—The term
19	"automotive good" means a good provided
20	for in any of subheadings 8407.31 through
21	8407.34, subheading 8408.20, heading
22	8409, or any of headings 8701 through
23	8708.

1	(ii) RVC.—The term "RVC" means
2	the regional value-content of the auto-
3	motive good, expressed as a percentage.
4	(iii) NC.—The term "NC" means the
5	net cost of the automotive good.
6	(iv) VNM.—The term "VNM" means
7	the value of nonoriginating materials that
8	are acquired and used by the producer in
9	the production of the automotive good, but
10	does not include the value of a material
11	that is self-produced.
12	(C) Motor vehicles.—
13	(i) Basis of Calculation.—For
14	purposes of determining the regional value-
15	content under subparagraph (A) for an
16	automotive good that is a motor vehicle
17	provided for in any of headings 8701
18	through 8705, an importer, exporter, or
19	producer may average the amounts cal-
20	culated under the net cost formula con-
21	tained in subparagraph (A), over the pro-
22	ducer's fiscal year—
23	(I) with respect to all motor vehi-
24	cles in any one of the categories de-
25	scribed in clause (ii): or

1	(II) with respect to all motor ve-
2	hicles in any such category that are
3	exported to the territory of Panama
4	or the United States.
5	(ii) Categories.—A category is de-
6	scribed in this clause if it—
7	(I) is the same model line of
8	motor vehicles, is in the same class of
9	motor vehicles, and is produced in the
10	same plant in the territory of Panama
11	or the United States, as the good de-
12	scribed in clause (i) for which regional
13	value-content is being calculated;
14	(II) is the same class of motor
15	vehicles, and is produced in the same
16	plant in the territory of Panama or
17	the United States, as the good de-
18	scribed in clause (i) for which regional
19	value-content is being calculated; or
20	(III) is the same model line of
21	motor vehicles produced in the terri-
22	tory of Panama or the United States
23	as the good described in clause (i) for
24	which regional value-content is being
25	calculated.

1	(D) OTHER AUTOMOTIVE GOODS.—For
2	purposes of determining the regional value-con-
3	tent under subparagraph (A) for automotive
4	materials provided for in any of subheadings
5	8407.31 through 8407.34, in subheading
6	8408.20, or in heading 8409, 8706, 8707, or
7	8708, that are produced in the same plant, an
8	importer, exporter, or producer may—
9	(i) average the amounts calculated
10	under the net cost formula contained in
11	subparagraph (A) over—
12	(I) the fiscal year of the motor
13	vehicle producer to whom the auto-
14	motive goods are sold,
15	(II) any quarter or month, or
16	(III) the fiscal year of the pro-
17	ducer of such goods,
18	if the goods were produced during the fis-
19	cal year, quarter, or month that is the
20	basis for the calculation;
21	(ii) determine the average referred to
22	in clause (i) separately for such goods sold
23	to 1 or more motor vehicle producers; or
24	(iii) make a separate determination
25	under clause (i) or (ii) for such goods that

1	are exported to the territory of Panama or
2	the United States.
3	(E) CALCULATING NET COST.—The im-
4	porter, exporter, or producer of an automotive
5	good shall, consistent with the provisions re-
6	garding allocation of costs provided for in gen-
7	erally accepted accounting principles, determine
8	the net cost of the automotive good under sub-
9	paragraph (B) by—
10	(i) calculating the total cost incurred
11	with respect to all goods produced by the
12	producer of the automotive good, sub-
13	tracting any sales promotion, marketing,
14	and after-sales service costs, royalties,
15	shipping and packing costs, and nonallow-
16	able interest costs that are included in the
17	total cost of all such goods, and then rea-
18	sonably allocating the resulting net cost of
19	those goods to the automotive good;
20	(ii) calculating the total cost incurred
21	with respect to all goods produced by that
22	producer, reasonably allocating the total
23	cost to the automotive good, and then sub-
24	tracting any sales promotion, marketing,

and after-sales service costs, royalties,

1	shipping and packing costs, and nonallow-
2	able interest costs that are included in the
3	portion of the total cost allocated to the
4	automotive good; or
5	(iii) reasonably allocating each cost
6	that forms part of the total cost incurred
7	with respect to the automotive good so that
8	the aggregate of these costs does not in-
9	clude any sales promotion, marketing, and
10	after-sales service costs, royalties, shipping
11	and packing costs, or nonallowable interest
12	costs.
13	(d) Value of Materials.—
14	(1) In general.—For the purpose of calcu-
15	lating the regional value-content of a good under
16	subsection (c), and for purposes of applying the de
17	minimis rules under subsection (f), the value of a
18	material is—
19	(A) in the case of a material that is im-
20	ported by the producer of the good, the ad-
21	justed value of the material;
22	(B) in the case of a material acquired in
23	the territory in which the good is produced, the
24	value, determined in accordance with Articles 1

through 8, Article 15, and the corresponding in-

1	terpretive notes, of the Agreement on Imple-
2	mentation of Article VII of the General Agree-
3	ment on Tariffs and Trade 1994 referred to in
4	section 101(d)(8) of the Uruguay Round Agree-
5	ments Act (19 U.S.C. 3511(d)(8)), as set forth
6	in regulations promulgated by the Secretary of
7	the Treasury providing for the application of
8	such Articles in the absence of an importation
9	by the producer; or
10	(C) in the case of a material that is self-
11	produced, the sum of—
12	(i) all expenses incurred in the pro-
13	duction of the material, including general
14	expenses; and
15	(ii) an amount for profit equivalent to
16	the profit added in the normal course of
17	trade.
18	(2) Further adjustments to the value of
19	MATERIALS.—
20	(A) Originating material.—The fol-
21	lowing expenses, if not included in the value of
22	an originating material calculated under para-
23	graph (1), may be added to the value of the
24	originating material:

1	(i) The costs of freight, insurance,
2	packing, and all other costs incurred in
3	transporting the material within or be-
4	tween the territory of Panama, the United
5	States, or both, to the location of the pro-
6	ducer.
7	(ii) Duties, taxes, and customs broker-
8	age fees on the material paid in the terri-
9	tory of Panama, the United States, or
10	both, other than duties or taxes that are
11	waived, refunded, refundable, or otherwise
12	recoverable, including credit against duty
13	or tax paid or payable.
14	(iii) The cost of waste and spoilage re-
15	sulting from the use of the material in the
16	production of the good, less the value of
17	renewable scrap or byproducts.
18	(B) Nonoriginating material.—The
19	following expenses, if included in the value of a
20	nonoriginating material calculated under para-
21	graph (1), may be deducted from the value of
22	the nonoriginating material:
23	(i) The costs of freight, insurance,
24	packing, and all other costs incurred in
25	transporting the material within or be-

1	tween the territory of Panama, the United
2	States, or both, to the location of the pro-
3	ducer.
4	(ii) Duties, taxes, and customs broker-
5	age fees on the material paid in the terri-
6	tory of Panama, the United States, or
7	both, other than duties or taxes that are
8	waived, refunded, refundable, or otherwise
9	recoverable, including credit against duty
10	or tax paid or payable.
11	(iii) The cost of waste and spoilage re-
12	sulting from the use of the material in the
13	production of the good, less the value of
14	renewable scrap or byproducts.
15	(iv) The cost of originating materials
16	used in the production of the nonorigi-
17	nating material in the territory of Panama,
18	the United States, or both.
19	(e) ACCUMULATION.—
20	(1) Originating materials used in produc-
21	TION OF GOODS OF THE OTHER COUNTRY.—Origi-
22	nating materials from the territory of Panama or
23	the United States that are used in the production of

a good in the territory of the other country shall be

1	considered to originate in the territory of such other
2	country.
3	(2) Multiple producers.—A good that is
4	produced in the territory of Panama, the United
5	States, or both, by 1 or more producers, is an origi-
6	nating good if the good satisfies the requirements of
7	subsection (b) and all other applicable requirements
8	of this section.
9	(f) DE MINIMIS AMOUNTS OF NONORIGINATING MA-
10	TERIALS.—
11	(1) In general.—Except as provided in para-
12	graphs (2) and (3), a good that does not undergo a
13	change in tariff classification pursuant to Annex 4.1
14	of the Agreement is an originating good if—
15	(A) the value of all nonoriginating mate-
16	rials that—
17	(i) are used in the production of the
18	good, and
19	(ii) do not undergo the applicable
20	change in tariff classification (set forth in
21	Annex 4.1 of the Agreement),
22	does not exceed 10 percent of the adjusted
23	value of the good;
24	(B) the good meets all other applicable re-
25	quirements of this section; and

1	(C) the value of such nonoriginating mate-
2	rials is included in the value of nonoriginating
3	materials for any applicable regional value-con-
4	tent requirement for the good.
5	(2) Exceptions.—Paragraph (1) does not
6	apply to the following:
7	(A) A nonoriginating material provided for
8	in chapter 4, or a nonoriginating dairy prepara-
9	tion containing over 10 percent by weight of
10	milk solids provided for in subheading 1901.90
11	or 2106.90, that is used in the production of a
12	good provided for in chapter 4.
13	(B) A nonoriginating material provided for
14	in chapter 4, or a nonoriginating dairy prepara-
15	tion containing over 10 percent by weight of
16	milk solids provided for in subheading 1901.90,
17	that is used in the production of the following
18	goods:
19	(i) Infant preparations containing
20	over 10 percent by weight of milk solids
21	provided for in subheading 1901.10.
22	(ii) Mixes and doughs, containing over
23	25 percent by weight of butterfat, not put
24	up for retail sale, provided for in sub-
25	heading 1901.20.

1	(iii) Dairy preparations containing
2	over 10 percent by weight of milk solids
3	provided for in subheading 1901.90 or
4	2106.90.
5	(iv) Goods provided for in heading
6	2105.
7	(v) Beverages containing milk pro-
8	vided for in subheading 2202.90.
9	(vi) Animal feeds containing over 10
10	percent by weight of milk solids provided
11	for in subheading 2309.90.
12	(C) A nonoriginating material provided for
13	in heading 0805, or any of subheadings
14	2009.11 through 2009.39, that is used in the
15	production of a good provided for in any of sub-
16	headings 2009.11 through 2009.39, or in fruit
17	or vegetable juice of any single fruit or vege-
18	table, fortified with minerals or vitamins, con-
19	centrated or unconcentrated, provided for in
20	subheading 2106.90 or 2202.90.
21	(D) A nonoriginating material provided for
22	in heading 0901 or 2101 that is used in the
23	production of a good provided for in heading
24	0901 or 2101.

1	(E) A nonoriginating material provided for
2	in heading 1006 that is used in the production
3	of a good provided for in heading 1102 or 1103
4	or subheading 1904.90.
5	(F) A nonoriginating material provided for
6	in chapter 15 that is used in the production of
7	a good provided for in chapter 15.
8	(G) A nonoriginating material provided for
9	in heading 1701 that is used in the production
10	of a good provided for in any of headings 1701
11	through 1703.
12	(H) A nonoriginating material provided for
13	in chapter 17 that is used in the production of
14	a good provided for in subheading 1806.10.
15	(I) Except as provided in subparagraphs
16	(A) through (H) and Annex 4.1 of the Agree-
17	ment, a nonoriginating material used in the
18	production of a good provided for in any of
19	chapters 1 through 24, unless the nonorigi-
20	nating material is provided for in a different
21	subheading than the good for which origin is
22	being determined under this section.
23	(3) Textile or apparel goods.—
24	(A) In general.—Except as provided in
25	subparagraph (B), a textile or apparel good

that is not an originating good because certain
fibers or yarns used in the production of the
component of the good that determines the tariff classification of the good do not undergo an
applicable change in tariff classification, set
forth in Annex 4.1 of the Agreement, shall be
considered to be an originating good if—

(i) the total weight of all such fibers

- (i) the total weight of all such fibers or yarns in that component is not more than 10 percent of the total weight of that component; or
- (ii) the yarns are those described in section 204(b)(3)(B)(vi)(IV) of the Andean Trade Preference Act (19 U.S.C. 3203(b)(3)(B)(vi)(IV)) (as in effect on February 12, 2011).
- (B) CERTAIN TEXTILE OR APPAREL GOODS.—A textile or apparel good containing elastomeric yarns in the component of the good that determines the tariff classification of the good shall be considered to be an originating good only if such yarns are wholly formed and finished in the territory of Panama, the United States, or both.

1	(C) Fabric, Yarn, or fiber.—For pur-
2	poses of this paragraph, in the case of a good
3	that is a fabric, yarn, or fiber, the term "com-
4	ponent of the good that determines the tariff
5	classification of the good" means all of the fi-
6	bers in the good.
7	(g) Fungible Goods and Materials.—
8	(1) In general.—
9	(A) CLAIM FOR PREFERENTIAL TARIFF
10	TREATMENT.—A person claiming that a fun-
11	gible good or fungible material is an originating
12	good may base the claim either on the physical
13	segregation of the fungible good or fungible ma-
14	terial or by using an inventory management
15	method with respect to the fungible good or
16	fungible material.
17	(B) Inventory management method.—
18	In this subsection, the term "inventory manage-
19	ment method" means—
20	(i) averaging;
21	(ii) "last-in, first-out";
22	(iii) "first-in, first-out"; or
23	(iv) any other method—
24	(I) recognized in the generally
25	accepted accounting principles of the

1	country in which the production is
2	performed (whether Panama or the
3	United States); or
4	(II) otherwise accepted by that
5	country.
6	(2) Election of inventory method.—A
7	person selecting an inventory management method
8	under paragraph (1) for a particular fungible good
9	or fungible material shall continue to use that meth-
10	od for that fungible good or fungible material
11	throughout the fiscal year of such person.
12	(h) Accessories, Spare Parts, or Tools.—
13	(1) In general.—Subject to paragraphs (2)
14	and (3), accessories, spare parts, or tools delivered
15	with a good that form part of the good's standard
16	accessories, spare parts, or tools shall—
17	(A) be treated as originating goods if the
18	good is an originating good; and
19	(B) be disregarded in determining whether
20	all the nonoriginating materials used in the pro-
21	duction of the good undergo the applicable
22	change in tariff classification set forth in Annex
23	4.1 of the Agreement.
24	(2) Conditions.—Paragraph (1) shall apply
25	only if—

- 1 (A) the accessories, spare parts, or tools
  2 are classified with and not invoiced separately
  3 from the good, regardless of whether such ac4 cessories, spare parts, or tools are specified or
  5 are separately identified in the invoice for the
  6 good; and
  - (B) the quantities and value of the accessories, spare parts, or tools are customary for the good.
  - (3) Regional value-content.—If the good is subject to a regional value-content requirement, the value of the accessories, spare parts, or tools shall be taken into account as originating or nonoriginating materials, as the case may be, in calculating the regional value-content of the good.
- 16 (i) Packaging Materials and Containers for Retail Sale.—Packaging materials and containers in which a good is packaged for retail sale, if classified with 18 the good, shall be disregarded in determining whether all 19 20 the nonoriginating materials used in the production of the 21 good undergo the applicable change in tariff classification 22 set forth in Annex 4.1 of the Agreement, and, if the good 23 is subject to a regional value-content requirement, the value of such packaging materials and containers shall be taken into account as originating or nonoriginating mate-

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- 1 rials, as the case may be, in calculating the regional value-
- 2 content of the good.
- 3 (j) Packing Materials and Containers for
- 4 Shipment.—Packing materials and containers for ship-
- 5 ment shall be disregarded in determining whether a good
- 6 is an originating good.
- 7 (k) Indirect Materials.—An indirect material
- 8 shall be treated as an originating material without regard
- 9 to where it is produced.
- 10 (l) Transit and Transhipment.—A good that has
- 11 undergone production necessary to qualify as an origi-
- 12 nating good under subsection (b) shall not be considered
- 13 to be an originating good if, subsequent to that produc-
- 14 tion, the good—
- 15 (1) undergoes further production or any other
- operation outside the territory of Panama or the
- 17 United States, other than unloading, reloading, or
- any other operation necessary to preserve the good
- in good condition or to transport the good to the ter-
- 20 ritory of Panama or the United States; or
- 21 (2) does not remain under the control of cus-
- toms authorities in the territory of a country other
- than Panama or the United States.
- 24 (m) Goods Classifiable as Goods Put up in
- 25 Sets.—Notwithstanding the rules set forth in Annex 4.1

- 1 of the Agreement, goods classifiable as goods put up in
- 2 sets for retail sale as provided for in General Rule of Inter-
- 3 pretation 3 of the HTS shall not be considered to be origi-
- 4 nating goods unless—
- 5 (1) each of the goods in the set is an origi-6 nating good; or
- 7 (2) the total value of the nonoriginating goods 8 in the set does not exceed—
- 9 (A) in the case of textile or apparel goods,
- 10 10 percent of the adjusted value of the set; or
- 11 (B) in the case of goods, other than textile
- or apparel goods, 15 percent of the adjusted
- value of the set.
- 14 (n) Definitions.—In this section:
- 15 (1) Adjusted value.—The term "adjusted
- value" means the value determined in accordance
- with Articles 1 through 8, Article 15, and the cor-
- responding interpretive notes, of the Agreement on
- 19 Implementation of Article VII of the General Agree-
- 20 ment on Tariffs and Trade 1994 referred to in sec-
- 21 tion 101(d)(8) of the Uruguay Round Agreements
- 22 Act (19 U.S.C. 3511(d)(8)), adjusted, if necessary,
- 23 to exclude any costs, charges, or expenses incurred
- for transportation, insurance, and related services
- incident to the international shipment of the mer-

- chandise from the country of exportation to the place of importation.
  - (2) Class of motor vehicles.—The term "class of motor vehicles" means any one of the following categories of motor vehicles:
    - (A) Motor vehicles provided for in subheading 8701.20, 8704.10, 8704.22, 8704.23, 8704.32, or 8704.90, or heading 8705 or 8706, or motor vehicles for the transport of 16 or more persons provided for in subheading 8702.10 or 8702.90.
    - (B) Motor vehicles provided for in subheading 8701.10 or any of subheadings 8701.30 through 8701.90.
    - (C) Motor vehicles for the transport of 15 or fewer persons provided for in subheading 8702.10 or 8702.90, or motor vehicles provided for in subheading 8704.21 or 8704.31.
    - (D) Motor vehicles provided for in any of subheadings 8703.21 through 8703.90.
  - (3) Fungible good or fungible material.—The term "fungible good" or "fungible material" means a good or material, as the case may be, that is interchangeable with another good or material for commercial purposes and the properties of

1	which are essentially identical to such other good or
2	material.
3	(4) Generally accepted accounting prin-
4	CIPLES.—The term "generally accepted accounting
5	principles"—
6	(A) means the recognized consensus or
7	substantial authoritative support given in the
8	territory of Panama or the United States, as
9	the case may be, with respect to the recording
10	of revenues, expenses, costs, assets, and liabil-
11	ities, the disclosure of information, and the
12	preparation of financial statements; and
13	(B) may encompass broad guidelines for
14	general application as well as detailed stand-
15	ards, practices, and procedures.
16	(5) GOOD WHOLLY OBTAINED OR PRODUCED
17	ENTIRELY IN THE TERRITORY OF PANAMA, THE
18	UNITED STATES, OR BOTH.—The term "good wholly
19	obtained or produced entirely in the territory of
20	Panama, the United States, or both" means any of
21	the following:
22	(A) Plants and plant products harvested or
23	gathered in the territory of Panama, the United

States, or both.

1	(B) Live animals born and raised in the
2	territory of Panama, the United States, or
3	both.
4	(C) Goods obtained in the territory of Pan-
5	ama, the United States, or both from live ani-
6	mals.
7	(D) Goods obtained from hunting, trap-
8	ping, fishing, or aquaculture conducted in the
9	territory of Panama, the United States, or
10	both.
11	(E) Minerals and other natural resources
12	not included in subparagraphs (A) through (D)
13	that are extracted or taken from the territory
14	of Panama, the United States, or both.
15	(F) Fish, shellfish, and other marine life
16	taken from the sea, seabed, or subsoil outside
17	the territory of Panama or the United States
18	by—
19	(i) a vessel that is registered or re-
20	corded with Panama and flying the flag of
21	Panama; or
22	(ii) a vessel that is documented under
23	the laws of the United States

1	(G) Goods produced on board a factory
2	ship from goods referred to in subparagraph
3	(F), if such factory ship—
4	(i) is registered or recorded with Pan-
5	ama and flies the flag of Panama; or
6	(ii) is a vessel that is documented
7	under the laws of the United States.
8	(H)(i) Goods taken by Panama or a person
9	of Panama from the seabed or subsoil outside
10	the territorial waters of Panama, if Panama
11	has rights to exploit such seabed or subsoil.
12	(ii) Goods taken by the United States or a
13	person of the United States from the seabed or
14	subsoil outside the territorial waters of the
15	United States, if the United States has rights
16	to exploit such seabed or subsoil.
17	(I) Goods taken from outer space, if the
18	goods are obtained by Panama or the United
19	States or a person of Panama or the United
20	States and not processed in the territory of a
21	country other than Panama or the United
22	States.
23	(J) Waste and scrap derived from—

1	(1) manufacturing or processing oper-
2	ations in the territory of Panama, the
3	United States, or both; or
4	(ii) used goods collected in the terri-
5	tory of Panama, the United States, or
6	both, if such goods are fit only for the re-
7	covery of raw materials.
8	(K) Recovered goods derived in the terri-
9	tory of Panama, the United States, or both
10	from used goods, and used in the territory of
11	Panama, the United States, or both, in the pro-
12	duction of remanufactured goods.
13	(L) Goods, at any stage of production, pro-
14	duced in the territory of Panama, the United
15	States, or both, exclusively from—
16	(i) goods referred to in any of sub-
17	paragraphs (A) through (J), or
18	(ii) the derivatives of goods referred
19	to in clause (i).
20	(6) IDENTICAL GOODS.—The term "identical
21	goods" means goods that are the same in all re-
22	spects relevant to the rule of origin that qualifies the
23	goods as originating goods.
24	(7) Indirect material.—The term "indirect
25	material" means a good used in the production, test-

1	ing, or inspection of another good but not physically
2	incorporated into that other good, or a good used in
3	the maintenance of buildings or the operation of
4	equipment associated with the production of another
5	good, including—
6	(A) fuel and energy;
7	(B) tools, dies, and molds;
8	(C) spare parts and materials used in the
9	maintenance of equipment or buildings;
10	(D) lubricants, greases, compounding ma-
11	terials, and other materials used in production
12	or used to operate equipment or buildings;
13	(E) gloves, glasses, footwear, clothing,
14	safety equipment, and supplies;
15	(F) equipment, devices, and supplies used
16	for testing or inspecting the good;
17	(G) catalysts and solvents; and
18	(H) any other good that is not incor-
19	porated into the other good but the use of
20	which in the production of the other good can
21	reasonably be demonstrated to be a part of that
22	production.
23	(8) Material.—The term "material" means a
24	good that is used in the production of another good,
25	including a part or an ingredient.

- 1 (9) MATERIAL THAT IS SELF-PRODUCED.—The
  2 term "material that is self-produced" means an originating material that is produced by a producer of
  a good and used in the production of that good.
  - (10) Model line of motor vehicles" means a group of motor vehicles having the same platform or model name.
  - (11) Net cost.—The term "net cost" means total cost minus sales promotion, marketing, and after-sales service costs, royalties, shipping and packing costs, and nonallowable interest costs that are included in the total cost.
  - (12) Nonallowable interest costs.—The term "nonallowable interest costs" means interest costs incurred by a producer that exceed 700 basis points above the applicable official interest rate for comparable maturities of the country in which the producer is located.
  - (13) Nonoriginating good or nonoriginating material.—The term "nonoriginating good" or "nonoriginating material" means a good or material, as the case may be, that does not qualify as originating under this section.

- (14) Packing materials and containers for shipment" means goods used to protect another good during its transportation and does not include the packaging materials and containers in which the other good is packaged for retail sale.
  - (15) PREFERENTIAL TARIFF TREATMENT.—
    The term "preferential tariff treatment" means the customs duty rate, and the treatment under article 3.10.4 of the Agreement, that are applicable to an originating good pursuant to the Agreement.
  - (16) PRODUCER.—The term "producer" means a person who engages in the production of a good in the territory of Panama or the United States.
  - (17) PRODUCTION.—The term "production" means growing, mining, harvesting, fishing, raising, trapping, hunting, manufacturing, processing, assembling, or disassembling a good.
  - (18) Reasonably allocate.—The term "reasonably allocate" means to apportion in a manner that would be appropriate under generally accepted accounting principles.
- 23 (19) Recovered goods.—The term "recovered goods" means materials in the form of individual parts that are the result of—

1	(A) the disassembly of used goods into in-
2	dividual parts; and
3	(B) the cleaning, inspecting, testing, or
4	other processing that is necessary for improve-
5	ment to sound working condition of such indi-
6	vidual parts.
7	(20) Remanufactured good.—The term "re-
8	manufactured good" means a good that is classified
9	under chapter 84, 85, 87, or 90, or heading 9402,
10	other than a good classified under heading 8418 or
11	8516, and that—
12	(A) is entirely or partially comprised of re-
13	covered goods; and
14	(B) has a similar life expectancy and en-
15	joys a factory warranty similar to such a good
16	that is new.
17	(21) Total cost.—The term "total cost"
18	means all product costs, period costs, and other
19	costs for a good incurred in the territory of Panama,
20	the United States, or both.
21	(22) USED.—The term "used" means utilized
22	or consumed in the production of goods.
23	(o) Presidential Proclamation Authority.—
24	(1) In general.—The President is authorized
25	to proclaim, as part of the HTS—

1	(A) the provisions set forth in Annex 4.1
2	of the Agreement; and
3	(B) any additional subordinate category
4	that is necessary to carry out this title con-
5	sistent with the Agreement.
6	(2) Fabrics, yarns, or fibers not avail-
7	ABLE IN COMMERCIAL QUANTITIES IN THE UNITED
8	STATES.—The President is authorized to proclaim
9	that a fabric, yarn, or fiber is added to the list in
10	Annex 3.25 of the Agreement in an unrestricted
11	quantity, as provided in article 3.25.4(e) of the
12	Agreement.
13	(3) Modifications.—
14	(A) In general.—Subject to the consulta-
15	tion and layover provisions of section 104, the
16	President may proclaim modifications to the
17	provisions proclaimed under the authority of
18	paragraph (1)(A), other than provisions of
19	chapters 50 through 63 (as included in Annex
20	4.1 of the Agreement).
21	(B) Additional proclamations.—Not-
22	withstanding subparagraph (A), and subject to
23	the consultation and layover provisions of sec-
24	tion 104, the President may proclaim before the

end of the 1-year period beginning on the date

1	on which the Agreement enters into force,
2	modifications to correct any typographical, cler-
3	ical, or other nonsubstantive technical error re-
4	garding the provisions of chapters 50 through
5	63 (as included in Annex 4.1 of the Agree-
6	ment).
7	(4) Fabrics, yarns, or fibers not avail-
8	ABLE IN COMMERCIAL QUANTITIES IN PANAMA AND
9	THE UNITED STATES.—
10	(A) In general.—Notwithstanding para-
11	graph (3)(A), the list of fabrics, yarns, and fi-
12	bers set forth in Annex 3.25 of the Agreement
13	may be modified as provided for in this para-
14	graph.
15	(B) Definitions.—In this paragraph:
16	(i) Interested entity.—The term
17	"interested entity" means the Government
18	of Panama, a potential or actual purchaser
19	of a textile or apparel good, or a potential
20	or actual supplier of a textile or apparel
21	good.
22	(ii) Day; days.—All references to
23	"day" and "days" exclude Saturdays, Sun-
24	days, and legal holidays observed by the
25	Government of the United States.

1	(C) Requests to add fabrics, yarns,
2	OR FIBERS.—
3	(i) IN GENERAL.—An interested entity
4	may request the President to determine
5	that a fabric, yarn, or fiber is not available
6	in commercial quantities in a timely man-
7	ner in Panama and the United States and
8	to add that fabric, yarn, or fiber to the list
9	in Annex 3.25 of the Agreement in a re-
10	stricted or unrestricted quantity.
11	(ii) Determinations.—After receiv-
12	ing a request under clause (i), the Presi-
13	dent may determine whether—
14	(I) the fabric, yarn, or fiber is
15	available in commercial quantities in a
16	timely manner in Panama or the
17	United States; or
18	(II) any interested entity objects
19	to the request.
20	(iii) Proclamation authority.—
21	The President may, within the time peri-
22	ods specified in clause (iv), proclaim that
23	the fabric, yarn, or fiber that is the subject
24	of the request is added to the list in Annex
25	3.25 of the Agreement in an unrestricted

1	quantity, or in any restricted quantity that
2	the President may establish, if the Presi-
3	dent has determined under clause (ii)
4	that—
5	(I) the fabric, yarn, or fiber is
6	not available in commercial quantities
7	in a timely manner in Panama and
8	the United States; or
9	(II) no interested entity has ob-
10	jected to the request.
11	(iv) Time periods.—The time peri-
12	ods within which the President may issue
13	a proclamation under clause (iii) are—
14	(I) not later than 30 days after
15	the date on which a request is sub-
16	mitted under clause (i); or
17	(II) not later than 44 days after
18	the request is submitted, if the Presi-
19	dent determines, within 30 days after
20	the date on which the request is sub-
21	mitted, that the President does not
22	have sufficient information to make a
23	determination under clause (ii).
24	(v) EFFECTIVE DATE.—Notwith-
25	standing section 103(a)(2), a proclamation

1	made under clause (iii) shall take effect on
2	the date on which the text of the proclama-
3	tion is published in the Federal Register.
4	(vi) Elimination of restriction.—
5	Not later than 6 months after proclaiming
6	under clause (iii) that a fabric, yarn, or
7	fiber is added to the list in Annex 3.25 of
8	the Agreement in a restricted quantity, the
9	President may eliminate the restriction if
10	the President determines that the fabric,
11	yarn, or fiber is not available in commer-
12	cial quantities in a timely manner in Pan-
13	ama and the United States.
14	(D) DEEMED APPROVAL OF REQUEST.—If,
15	after an interested entity submits a request
16	under subparagraph (C)(i), the President does
17	not, within the applicable time period specified
18	in subparagraph (C)(iv), make a determination
19	under subparagraph (C)(ii) regarding the re-
20	quest, the fabric, yarn, or fiber that is the sub-
21	ject of the request shall be considered to be
22	added, in an unrestricted quantity, to the list in
23	Annex 3.25 of the Agreement beginning—
24	(i) 45 days after the date on which
25	the request is submitted; or

1	(ii) 60 days after the date on which
2	the request is submitted, if the President
3	made a determination under subparagraph
4	(C)(iv)(II).
5	(E) Requests to restrict or remove
6	FABRICS, YARNS, OR FIBERS.—
7	(i) In general.—Subject to clause
8	(ii), an interested entity may request the
9	President to restrict the quantity of, or re-
10	move from the list in Annex 3.25 of the
11	Agreement, any fabric, yarn, or fiber—
12	(I) that has been added to that
13	list in an unrestricted quantity pursu-
14	ant to paragraph (2) or subparagraph
15	(C)(iii) or (D) of this paragraph; or
16	(II) with respect to which the
17	President has eliminated a restriction
18	under subparagraph (C)(vi).
19	(ii) Time period for submission.—
20	An interested entity may submit a request
21	under clause (i) at any time beginning on
22	the date that is 6 months after the date of
23	the action described in subclause (I) or (II)
24	of that clause.

1	(iii) Proclamation authority.—
2	Not later than 30 days after the date on
3	which a request under clause (i) is sub-
4	mitted, the President may proclaim an ac-
5	tion provided for under clause (i) if the
6	President determines that the fabric, yarn,
7	or fiber that is the subject of the request
8	is available in commercial quantities in a
9	timely manner in Panama or the United
10	States.
11	(iv) Effective date.—A proclama-
12	tion issued under clause (iii) may not take
13	effect earlier than the date that is 6
14	months after the date on which the text of
15	the proclamation is published in the Fed-
16	eral Register.
17	(F) Procedures.—The President shall
18	establish procedures—
19	(i) governing the submission of a re-
20	quest under subparagraphs (C) and (E);
21	and
22	(ii) providing an opportunity for inter-
23	ested entities to submit comments and sup-
24	porting evidence before the President

1	makes a determination under subpara-
2	graph (C) (ii) or (vi) or (E)(iii).
3	SEC. 204. CUSTOMS USER FEES.
4	Section 13031(b) of the Consolidated Omnibus Budg-
5	et Reconciliation Act of 1985 (19 U.S.C. 58c(b)) is
6	amended by adding after paragraph (20) the following:
7	"(21) No fee may be charged under subsection (a)(9)
8	or (10) with respect to goods that qualify as originating
9	goods under section 203 of the United States-Panama
10	Trade Promotion Agreement Implementation Act. Any
11	service for which an exemption from such fee is provided
12	by reason of this paragraph may not be funded with
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13	money contained in the Customs User Fee Account.".
	money contained in the Customs User Fee Account.".  SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;
13	·
13 14	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;
13 14 15	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION; FALSE CERTIFICATIONS OF ORIGIN; DENIAL
13 14 15 16	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;  FALSE CERTIFICATIONS OF ORIGIN; DENIAL  OF PREFERENTIAL TARIFF TREATMENT.
13 14 15 16 17	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;  FALSE CERTIFICATIONS OF ORIGIN; DENIAL  OF PREFERENTIAL TARIFF TREATMENT.  (a) DISCLOSURE OF INCORRECT INFORMATION.—
13 14 15 16 17	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;  FALSE CERTIFICATIONS OF ORIGIN; DENIAL  OF PREFERENTIAL TARIFF TREATMENT.  (a) DISCLOSURE OF INCORRECT INFORMATION.—  Section 592 of the Tariff Act of 1930 (19 U.S.C. 1592)
13 14 15 16 17 18	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;  FALSE CERTIFICATIONS OF ORIGIN; DENIAL  OF PREFERENTIAL TARIFF TREATMENT.  (a) DISCLOSURE OF INCORRECT INFORMATION.—  Section 592 of the Tariff Act of 1930 (19 U.S.C. 1592)  is amended—
13 14 15 16 17 18 19	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;  FALSE CERTIFICATIONS OF ORIGIN; DENIAL  OF PREFERENTIAL TARIFF TREATMENT.  (a) DISCLOSURE OF INCORRECT INFORMATION.—  Section 592 of the Tariff Act of 1930 (19 U.S.C. 1592)  is amended—  (1) in subsection (c)—
13 14 15 16 17 18 19 20 21	SEC. 205. DISCLOSURE OF INCORRECT INFORMATION;  FALSE CERTIFICATIONS OF ORIGIN; DENIAL  OF PREFERENTIAL TARIFF TREATMENT.  (a) DISCLOSURE OF INCORRECT INFORMATION.—  Section 592 of the Tariff Act of 1930 (19 U.S.C. 1592)  is amended—  (1) in subsection (c)—  (A) by redesignating paragraph (13) as

1 "(13) Prior disclosure regarding claims 2 UNDER THE UNITED STATES-PANAMA TRADE PRO-3 MOTION AGREEMENT.—An importer shall not be subject to penalties under subsection (a) for making 5 an incorrect claim that a good qualifies as an origi-6 nating good under section 203 of the United States— Panama Trade Promotion Agreement Implementa-7 8 tion Act if the importer, in accordance with regula-9 tions issued by the Secretary of the Treasury, 10 promptly and voluntarily makes a corrected declara-11 tion and pays any duties owing with respect to that 12 good."; and 13 (2) by adding at the end the following new sub-14 section: 15 "(1) False Certifications of Origin Under the UNITED STATES-PANAMA TRADE PROMOTION AGREE-16 17 MENT.— 18 "(1) IN GENERAL.—Subject to paragraph (2), 19 it is unlawful for any person to certify falsely, by 20 fraud, gross negligence, or negligence, in a Panama 21 TPA certification of origin (as defined in section 22 508 of this Act) that a good exported from the 23 United States qualifies as an originating good under 24 the rules of origin provided for in section 203 of the 25 United States—Panama Trade Promotion Agreement

- Implementation Act. The procedures and penalties of this section that apply to a violation of subsection (a) also apply to a violation of this subsection.
  - "(2) Prompt and voluntary disclosure of incorrect information.—No penalty shall be imposed under this subsection if, promptly after an exporter or producer that issued a Panama TPA certification of origin has reason to believe that such certification contains or is based on incorrect information, the exporter or producer voluntarily provides written notice of such incorrect information to every person to whom the certification was issued.
    - "(3) EXCEPTION.—A person shall not be considered to have violated paragraph (1) if—
      - "(A) the information was correct at the time it was provided in a Panama TPA certification of origin but was later rendered incorrect due to a change in circumstances; and
  - "(B) the person promptly and voluntarily provides written notice of the change in circumstances to all persons to whom the person provided the certification.".
- 23 (b) Denial of Preferential Tariff Treat-24 Ment.—Section 514 of the Tariff Act of 1930 (19 U.S.C.

- 1 1514) is amended by adding at the end the following new
- 2 subsection:
- 3 "(1) Denial of Preferential Tariff Treatment
- 4 Under the United States-Panama Trade Pro-
- 5 MOTION AGREEMENT.—If U.S. Customs and Border Pro-
- 6 tection or U.S. Immigration and Customs Enforcement of
- 7 the Department of Homeland Security finds indications
- 8 of a pattern of conduct by an importer, exporter, or pro-
- 9 ducer of false or unsupported representations that goods
- 10 qualify under the rules of origin provided for in section
- 11 203 of the United States-Panama Trade Promotion
- 12 Agreement Implementation Act, U.S. Customs and Border
- 13 Protection, in accordance with regulations issued by the
- 14 Secretary of the Treasury, may suspend preferential tariff
- 15 treatment under the United States-Panama Trade Pro-
- 16 motion Agreement to entries of identical goods covered by
- 17 subsequent representations by that importer, exporter, or
- 18 producer until U.S. Customs and Border Protection deter-
- 19 mines that representations of that person are in con-
- 20 formity with such section 203.".
- 21 SEC. 206. RELIQUIDATION OF ENTRIES.
- Section 520(d) of the Tariff Act of 1930 (19 U.S.C.
- 23 1520(d)) is amended in the matter preceding paragraph
- 24 (1)—
- 25 (1) by striking "or"; and

1	(2) by striking "for which" and inserting ", or
2	section 203 of the United States-Panama Trade
3	Promotion Agreement Implementation Act for
4	which".
5	SEC. 207. RECORDKEEPING REQUIREMENTS.
6	Section 508 of the Tariff Act of 1930 (19 U.S.C.
7	1508) is amended—
8	(1) by redesignating subsection (k) as sub-
9	section (l);
10	(2) by inserting after subsection (j) the fol-
11	lowing new subsection:
12	"(k) CERTIFICATIONS OF ORIGIN FOR GOODS EX-
13	PORTED UNDER THE UNITED STATES—PANAMA TRADE
14	PROMOTION AGREEMENT.—
15	"(1) Definitions.—In this subsection:
16	"(A) RECORDS AND SUPPORTING DOCU-
17	MENTS.—The term 'records and supporting
18	documents' means, with respect to an exported
19	good under paragraph (2), records and docu-
20	ments related to the origin of the good, includ-
21	ing—
22	"(i) the purchase, cost, and value of,
23	and payment for, the good;
24	"(ii) the purchase, cost, and value of,
25	and payment for, all materials, including

1	indirect materials, used in the production
2	of the good; and
3	"(iii) the production of the good in
4	the form in which it was exported.
5	"(B) Panama tpa certification of ori-
6	GIN.—The term 'Panama TPA certification of
7	origin' means the certification established under
8	article 4.15 of the United States-Panama
9	Trade Promotion Agreement that a good quali-
10	fies as an originating good under such Agree-
11	ment.
12	"(2) Exports to Panama.—Any person who
13	completes and issues a Panama TPA certification of
14	origin for a good exported from the United States
15	shall make, keep, and, pursuant to rules and regula-
16	tions promulgated by the Secretary of the Treasury,
17	render for examination and inspection all records
18	and supporting documents related to the origin of
19	the good (including the certification or copies there-
20	of).
21	"(3) Retention Period.—The person who
22	issues a Panama TPA certification of origin shall
23	keep the records and supporting documents relating

to that certification of origin for a period of at least

1	5 years after the date on which the certification is
2	issued."; and
3	(3) in subsection (l), as so redesignated, by
4	striking "(i), or (j)" and inserting "(i), (j), or (k)".
5	SEC. 208. ENFORCEMENT RELATING TO TRADE IN TEXTILE
6	OR APPAREL GOODS.
7	(a) Action During Verification.—
8	(1) IN GENERAL.—If the Secretary of the
9	Treasury requests the Government of Panama to
10	conduct a verification pursuant to article 3.21 of the
11	Agreement for purposes of making a determination
12	under paragraph (2), the President may direct the
13	Secretary to take appropriate action described in
14	subsection (b) while the verification is being con-
15	ducted.
16	(2) Determination.—A determination under
17	this paragraph is a determination of the Secretary
18	that—
19	(A) an enterprise in Panama is complying
20	with applicable customs laws, regulations, and
21	procedures regarding trade in textile or apparel
22	goods, or
23	(B) a claim that a textile or apparel good
24	exported or produced by such enterprise—

1	(i) qualifies as an originating good
2	under section 203, or
3	(ii) is a good of Panama,
4	is accurate.
5	(b) APPROPRIATE ACTION DESCRIBED.—Appropriate
6	action under subsection (a)(1) includes—
7	(1) suspension of preferential tariff treatment
8	under the Agreement with respect to—
9	(A) any textile or apparel good exported or
10	produced by the person that is the subject of a
11	verification under subsection (a)(1) regarding
12	compliance described in subsection (a)(2)(A), if
13	the Secretary of the Treasury determines that
14	there is insufficient information to support any
15	claim for preferential tariff treatment that has
16	been made with respect to any such good; or
17	(B) the textile or apparel good for which a
18	claim of preferential tariff treatment has been
19	made that is the subject of a verification under
20	subsection (a)(1) regarding a claim described in
21	subsection (a)(2)(B), if the Secretary deter-
22	mines that there is insufficient information to
23	support that claim;
24	(2) denial of preferential tariff treatment under
25	the Agreement with respect to—

- 1 (A) any textile or apparel good exported or 2 produced by the person that is the subject of a 3 verification under subsection (a)(1) regarding 4 compliance described in subsection (a)(2)(A), if 5 the Secretary determines that the person has 6 provided incorrect information to support any 7 claim for preferential tariff treatment that has 8 been made with respect to any such good; or
  - (B) the textile or apparel good for which a claim of preferential tariff treatment has been made that is the subject of a verification under subsection (a)(1) regarding a claim described in subsection (a)(2)(B), if the Secretary determines that a person has provided incorrect information to support that claim;
  - (3) detention of any textile or apparel good exported or produced by the person that is the subject of a verification under subsection (a)(1) regarding compliance described in subsection (a)(2)(A) or a claim described in subsection (a)(2)(B), if the Secretary determines that there is insufficient information to determine the country of origin of any such good; and
  - (4) denial of entry into the United States of any textile or apparel good exported or produced by

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1	the person that is the subject of a verification under
2	subsection $(a)(1)$ regarding compliance described in
3	subsection (a)(2)(A) or a claim described in sub-
4	section (a)(2)(B), if the Secretary determines that
5	the person has provided incorrect information as to
6	the country of origin of any such good.
7	(c) ACTION ON COMPLETION OF A VERIFICATION.—
8	On completion of a verification under subsection (a), the
9	President may direct the Secretary of the Treasury to take
10	appropriate action described in subsection (d) until such
11	time as the Secretary receives information sufficient to
12	make the determination under subsection (a)(2) or until
13	such earlier date as the President may direct.
14	(d) Appropriate Action Described.—Appro-
15	priate action under subsection (c) includes—
16	(1) denial of preferential tariff treatment under
17	the Agreement with respect to—
18	(A) any textile or apparel good exported or
19	produced by the person that is the subject of a
20	verification under subsection (a)(1) regarding
21	compliance described in subsection (a)(2)(A), if
22	the Secretary of the Treasury determines that
23	there is insufficient information to support, or
24	that the person has provided incorrect informa-
25	tion to support, any claim for preferential tariff

treatment that has been made with respect to any such good; or

- (B) the textile or apparel good for which a claim of preferential tariff treatment has been made that is the subject of a verification under subsection (a)(1) regarding a claim described in subsection (a)(2)(B), if the Secretary determines that there is insufficient information to support, or that a person has provided incorrect information to support, that claim; and
- (2) denial of entry into the United States of any textile or apparel good exported or produced by the person that is the subject of a verification under subsection (a)(1) regarding compliance described in subsection (a)(2)(A) or a claim described in subsection (a)(2)(B), if the Secretary determines that there is insufficient information to determine, or that the person has provided incorrect information as to, the country of origin of any such good.
- 20 (e) Publication of Name of Person.—In accord-21 ance with article 3.21.9 of the Agreement, the Secretary 22 of the Treasury may publish the name of any person that

23 the Secretary has determined—

1	(1) is engaged in intentional circumvention of
2	applicable laws, regulations, or procedures affecting
3	trade in textile or apparel goods; or
4	(2) has failed to demonstrate that it produces,
5	or is capable of producing, the textile or apparel
6	goods that are the subject of a verification under
7	subsection $(a)(1)$ .
8	SEC. 209. REGULATIONS.
9	The Secretary of the Treasury shall prescribe such
10	regulations as may be necessary to carry out—
11	(1) subsections (a) through (n) of section 203;
12	(2) the amendment made by section 204; and
13	(3) any proclamation issued under section
14	203(o).
15	TITLE III—RELIEF FROM
16	IMPORTS
17	SEC. 301. DEFINITIONS.
18	In this title:
19	(1) Panamanian article.—The term "Pan-
20	amanian article" means an article that qualifies as
21	an originating good under section 203(b).
22	(2) Panamanian textile or apparel arti-
23	CLE.—The term "Panamanian textile or apparel ar-
24	ticle" means a textile or apparel good (as defined in
25	section 3(4)) that is a Panamanian article.

## 1 Subtitle A—Relief From Imports

## 2 Benefitting From the Agreement

- 3 SEC. 311. COMMENCING OF ACTION FOR RELIEF.
- 4 (a) FILING OF PETITION.—A petition requesting ac-
- 5 tion under this subtitle for the purpose of adjusting to
- 6 the obligations of the United States under the Agreement
- 7 may be filed with the Commission by an entity, including
- 8 a trade association, firm, certified or recognized union, or
- 9 group of workers, that is representative of an industry.
- 10 The Commission shall transmit a copy of any petition filed
- 11 under this subsection to the United States Trade Rep-
- 12 resentative.
- 13 (b) Investigation and Determination.—Upon
- 14 the filing of a petition under subsection (a), the Commis-
- 15 sion, unless subsection (d) applies, shall promptly initiate
- 16 an investigation to determine whether, as a result of the
- 17 reduction or elimination of a duty provided for under the
- 18 Agreement, a Panamanian article is being imported into
- 19 the United States in such increased quantities, in absolute
- 20 terms or relative to domestic production, and under such
- 21 conditions that imports of the Panamanian article con-
- 22 stitute a substantial cause of serious injury or threat
- 23 thereof to the domestic industry producing an article that
- 24 is like, or directly competitive with, the imported article.

- 1 (c) Applicable Provisions.—The following provi-
- 2 sions of section 202 of the Trade Act of 1974 (19 U.S.C.
- 3 2252) apply with respect to any investigation initiated
- 4 under subsection (b):
- 5 (1) Paragraphs (1)(B) and (3) of subsection
- 6 (b).
- 7 (2) Subsection (c).
- 8 (3) Subsection (i).
- 9 (d) Articles Exempt From Investigation.—No
- 10 investigation may be initiated under this section with re-
- 11 spect to any Panamanian article if, after the date on which
- 12 the Agreement enters into force, import relief has been
- 13 provided with respect to that Panamanian article under
- 14 this subtitle.
- 15 SEC. 312. COMMISSION ACTION ON PETITION.
- 16 (a) Determination.—Not later than 120 days after
- 17 the date on which an investigation is initiated under sec-
- 18 tion 311(b) with respect to a petition, the Commission
- 19 shall make the determination required under that section.
- 20 (b) Applicable Provisions.—For purposes of this
- 21 subtitle, the provisions of paragraphs (1), (2), and (3) of
- 22 section 330(d) of the Tariff Act of 1930 (19 U.S.C.
- 23 1330(d) (1), (2), and (3)) shall be applied with respect
- 24 to determinations and findings made under this section

- 1 as if such determinations and findings were made under
- 2 section 202 of the Trade Act of 1974 (19 U.S.C. 2252).
- 3 (c) Additional Finding and Recommendation if
- 4 Determination Affirmative.—
- 5 (1) IN GENERAL.—If the determination made 6 by the Commission under subsection (a) with respect to imports of an article is affirmative, or if the 7 8 President may consider a determination of the Com-9 mission to be an affirmative determination as pro-10 vided for under paragraph (1) of section 330(d) of 11 the Tariff Act of 1930 (19 U.S.C. 1330(d)(1)), the 12 Commission shall find, and recommend to the Presi-13 dent in the report required under subsection (d), the 14 amount of import relief that is necessary to remedy 15 or prevent the injury found by the Commission in 16 the determination and to facilitate the efforts of the 17 domestic industry to make a positive adjustment to 18 import competition.
  - (2) LIMITATION ON RELIEF.—The import relief recommended by the Commission under this subsection shall be limited to the relief described in section 313(c).
  - (3) VOTING; SEPARATE VIEWS.—Only those members of the Commission who voted in the affirmative under subsection (a) are eligible to vote on

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- 1 the proposed action to remedy or prevent the injury
- 2 found by the Commission. Members of the Commis-
- 3 sion who did not vote in the affirmative may submit,
- 4 in the report required under subsection (d), separate
- 5 views regarding what action, if any, should be taken
- 6 to remedy or prevent the injury.
- 7 (d) REPORT TO PRESIDENT.—Not later than the
- 8 date that is 30 days after the date on which a determina-
- 9 tion is made under subsection (a) with respect to an inves-
- 10 tigation, the Commission shall submit to the President a
- 11 report that includes—
- 12 (1) the determination made under subsection
- 13 (a) and an explanation of the basis for the deter-
- 14 mination;
- 15 (2) if the determination under subsection (a) is
- affirmative, any findings and recommendations for
- import relief made under subsection (c) and an ex-
- planation of the basis for each recommendation; and
- 19 (3) any dissenting or separate views by mem-
- bers of the Commission regarding the determination
- referred to in paragraph (1) and any finding or rec-
- ommendation referred to in paragraph (2).
- (e) Public Notice.—Upon submitting a report to
- 24 the President under subsection (d), the Commission shall
- 25 promptly make public the report (with the exception of

- 1 information which the Commission determines to be con-
- 2 fidential) and shall publish a summary of the report in
- 3 the Federal Register.
- 4 SEC. 313. PROVISION OF RELIEF.
- 5 (a) IN GENERAL.—Not later than the date that is
- 6 30 days after the date on which the President receives a
- 7 report of the Commission in which the Commission's de-
- 8 termination under section 312(a) is affirmative, or which
- 9 contains a determination under section 312(a) that the
- 10 President considers to be affirmative under paragraph (1)
- 11 of section 330(d) of the Tariff Act of 1930 (19 U.S.C.
- 12 1330(d)(1)), the President, subject to subsection (b), shall
- 13 provide relief from imports of the article that is the subject
- 14 of such determination to the extent that the President de-
- 15 termines necessary to remedy or prevent the injury found
- 16 by the Commission and to facilitate the efforts of the do-
- 17 mestic industry to make a positive adjustment to import
- 18 competition.
- 19 (b) Exception.—The President is not required to
- 20 provide import relief under this section if the President
- 21 determines that the provision of the import relief will not
- 22 provide greater economic and social benefits than costs.
- (c) Nature of Relief.—

1	(1) In general.—The import relief that the
2	President is authorized to provide under this section
3	with respect to imports of an article is as follows:
4	(A) The suspension of any further reduc-
5	tion provided for under Annex 3.3 of the Agree-
6	ment in the duty imposed on the article.
7	(B) An increase in the rate of duty im-
8	posed on the article to a level that does not ex-
9	ceed the lesser of—
10	(i) the column 1 general rate of duty
11	imposed under the HTS on like articles at
12	the time the import relief is provided; or
13	(ii) the column 1 general rate of duty
14	imposed under the HTS on like articles on
15	the day before the date on which the
16	Agreement enters into force.
17	(2) Progressive Liberalization.—If the pe-
18	riod for which import relief is provided under this
19	section is greater than 1 year, the President shall
20	provide for the progressive liberalization (described
21	in article 8.2.3 of the Agreement) of such relief at
22	regular intervals during the period of its application.
23	(d) Period of Relief.—
24	(1) In general.—Subject to paragraph (2),
25	any import relief that the President provides under

1	this section may not, in the aggregate, be in effect
2	for more than 4 years.
3	(2) Extension.—
4	(A) IN GENERAL.—If the initial period for
5	any import relief provided under this section is
6	less than 4 years, the President, after receiving
7	a determination from the Commission under
8	subparagraph (B) that is affirmative, or which
9	the President considers to be affirmative under
10	paragraph (1) of section 330(d) of the Tariff
11	Act of 1930 (19 U.S.C. $1330(d)(1)$ ), may ex-
12	tend the effective period of any import relief
13	provided under this section, subject to the limi-
14	tation under paragraph (1), if the President de-
15	termines that—
16	(i) the import relief continues to be
17	necessary to remedy or prevent serious in-
18	jury and to facilitate adjustment by the do-
19	mestic industry to import competition; and
20	(ii) there is evidence that the industry
21	is making a positive adjustment to import
22	competition.
23	(B) ACTION BY COMMISSION.—
24	(i) INVESTIGATION.—Upon a petition
25	on behalf of the industry concerned that is

filed with the Commission not earlier than
the date that is 9 months, and not later
than the date that is 6 months, before the
date on which any action taken under subsection (a) is to terminate, the Commission
shall conduct an investigation to determine
whether action under this section continues
to be necessary to remedy or prevent serious injury and whether there is evidence
that the industry is making a positive adjustment to import competition.

(ii) Notice and Hearing.—The Commission shall publish notice of the commencement of any proceeding under this subparagraph in the Federal Register and shall, within a reasonable time thereafter, hold a public hearing at which the Commission shall afford interested parties and consumers an opportunity to be present, to present evidence, and to respond to the presentations of other parties and consumers, and otherwise to be heard.

(iii) Report.—The Commission shall submit to the President a report on its investigation and determination under this

1	subparagraph not later than 60 days be-
2	fore the action under subsection (a) is to
3	terminate, unless the President specifies a
4	different date.
5	(e) RATE AFTER TERMINATION OF IMPORT RE-
6	LIEF.—When import relief under this section is termi-
7	nated with respect to an article—
8	(1) the rate of duty on that article after such
9	termination and on or before December 31 of the
10	year in which such termination occurs shall be the
11	rate that, according to the Schedule of the United
12	States to Annex 3.3 of the Agreement, would have
13	been in effect 1 year after the provision of relief
14	under subsection (a); and
15	(2) the rate of duty for that article after De-
16	cember 31 of the year in which such termination oc-
17	curs shall be, at the discretion of the President, ei-
18	ther—
19	(A) the applicable rate of duty for that ar-
20	ticle set forth in the Schedule of the United
21	States to Annex 3.3 of the Agreement; or
22	(B) the rate of duty resulting from the
23	elimination of the tariff in equal annual stages
24	ending on the date set forth in the Schedule of

1	the United States to Annex 3.3 of the Agree-
2	ment for the elimination of the tariff.
3	(f) Articles Exempt From Relief.—No import
4	relief may be provided under this section on—
5	(1) any article that is subject to import relief
6	under—
7	(A) subtitle B; or
8	(B) chapter 1 of title II of the Trade Act
9	of 1974 (19 U.S.C. 2251 et seq.); or
10	(2) any article on which an additional duty as-
11	sessed under section 202(b) is in effect.
12	SEC. 314. TERMINATION OF RELIEF AUTHORITY.
13	(a) General Rule.—Subject to subsection (b), no
14	import relief may be provided under this subtitle after the
15	date that is 10 years after the date on which the Agree-
16	ment enters into force.
17	(b) EXCEPTION.—If an article for which relief is pro-
18	vided under this subtitle is an article for which the period
19	for tariff elimination, set forth in the Schedule of the
20	United States to Annex 3.3 of the Agreement, is greater
21	than 10 years, no relief under this subtitle may be pro-
22	vided for that article after the date on which that period
23	ends.

#### SEC. 315. COMPENSATION AUTHORITY.

- 2 For purposes of section 123 of the Trade Act of 1974
- 3 (19 U.S.C. 2133), any import relief provided by the Presi-
- 4 dent under section 313 shall be treated as action taken
- 5 under chapter 1 of title II of such Act (19 U.S.C. 2251
- 6 et seq.).

#### 7 SEC. 316. CONFIDENTIAL BUSINESS INFORMATION.

- 8 Section 202(a)(8) of the Trade Act of 1974 (19
- 9 U.S.C. 2252(a)(8)) is amended in the first sentence—
- 10 (1) by striking "and"; and
- 11 (2) by inserting before the period at the end ",
- and title III of the United States-Panama Trade
- 13 Promotion Agreement Implementation Act".

# 14 Subtitle B—Textile and Apparel

## 15 **Safeguard Measures**

- 16 SEC. 321. COMMENCEMENT OF ACTION FOR RELIEF.
- 17 (a) IN GENERAL.—A request for action under this
- 18 subtitle for the purpose of adjusting to the obligations of
- 19 the United States under the Agreement may be filed with
- 20 the President by an interested party. Upon the filing of
- 21 a request, the President shall review the request to deter-
- 22 mine, from information presented in the request, whether
- 23 to commence consideration of the request.
- (b) Publication of Request.—If the President de-
- 25 termines that the request under subsection (a) provides
- 26 the information necessary for the request to be considered,

- 1 the President shall publish in the Federal Register a no-
- 2 tice of commencement of consideration of the request, and
- 3 notice seeking public comments regarding the request. The
- 4 notice shall include a summary of the request and the
- 5 dates by which comments and rebuttals must be received.

#### 6 SEC. 322. DETERMINATION AND PROVISION OF RELIEF.

#### (a) Determination.—

- (1) In General.—If a positive determination is made under section 321(b), the President shall determine whether, as a result of the elimination of a duty under the Agreement, a Panamanian textile or apparel article is being imported into the United States in such increased quantities, in absolute terms or relative to the domestic market for that article, and under such conditions as to cause serious damage, or actual threat thereof, to a domestic industry producing an article that is like, or directly competitive with, the imported article.
- (2) Serious damage.—In making a determination under paragraph (1), the President—
  - (A) shall examine the effect of increased imports on the domestic industry, as reflected in changes in such relevant economic factors as output, productivity, utilization of capacity, inventories, market share, exports, wages, em-

- ployment, domestic prices, profits, and investment, no one of which is necessarily decisive; and
  - (B) shall not consider changes in consumer preference or changes in technology as factors supporting a determination of serious damage or actual threat thereof.
    - (3) DEADLINE FOR DETERMINATION.—The President shall make the determination under paragraph (1) not later than 30 days after the completion of any consultations held pursuant to article 3.24.4 of the Agreement.

#### (b) Provision of Relief.—

- (1) IN GENERAL.—If a determination under subsection (a) is affirmative, the President may provide relief from imports of the article that is the subject of such determination, as provided in paragraph (2), to the extent that the President determines necessary to remedy or prevent the serious damage and to facilitate adjustment by the domestic industry.
- (2) NATURE OF RELIEF.—The relief that the President is authorized to provide under this subsection with respect to imports of an article is an in-

1	crease in the rate of duty imposed on the article to
2	a level that does not exceed the lesser of—
3	(A) the column 1 general rate of duty im-
4	posed under the HTS on like articles at the
5	time the import relief is provided; or
6	(B) the column 1 general rate of duty im-
7	posed under the HTS on like articles on the
8	day before the date on which the Agreement en-
9	ters into force.
10	SEC. 323. PERIOD OF RELIEF.
11	(a) In General.—Subject to subsection (b), any im-
12	port relief that the President provides under section
13	322(b) may not, in the aggregate, be in effect for more
14	than 3 years.
15	(b) Extension.—If the initial period for any import
16	relief provided under section 322 is less than 3 years, the
17	President may extend the effective period of any import
18	relief provided under that section, subject to the limitation
19	set forth in subsection (a), if the President determines
20	that—
21	(1) the import relief continues to be necessary
22	to remedy or prevent serious damage and to facili-
23	tate adjustment by the domestic industry to import
24	competition; and

1	(2) there is evidence that the industry is mak-
2	ing a positive adjustment to import competition.
3	SEC. 324. ARTICLES EXEMPT FROM RELIEF.
4	The President may not provide import relief under
5	this subtitle with respect to an article if—
6	(1) import relief previously has been provided
7	under this subtitle with respect to that article; or
8	(2) the article is subject to import relief
9	under—
10	(A) subtitle A; or
11	(B) chapter 1 of title II of the Trade Act
12	of 1974 (19 U.S.C. 2251 et seq.).
13	SEC. 325. RATE AFTER TERMINATION OF IMPORT RELIEF.
14	On the date on which import relief under this subtitle
15	is terminated with respect to an article, the rate of duty
16	on that article shall be the rate that would have been in
17	effect but for the provision of such relief.
18	SEC. 326. TERMINATION OF RELIEF AUTHORITY.
19	No import relief may be provided under this subtitle
20	with respect to any article after the date that is 5 years
21	after the date on which the Agreement enters into force.
22	SEC. 327. COMPENSATION AUTHORITY.
23	For purposes of section 123 of the Trade Act of 1974
24	(19 U.S.C. 2133), any import relief provided by the Presi-
25	dent under this subtitle shall be treated as action taken

- 1 under chapter 1 of title II of such Act (19 U.S.C. 2251
- 2 et seq.).
- 3 SEC. 328. CONFIDENTIAL BUSINESS INFORMATION.
- 4 The President may not release information received
- 5 in connection with an investigation or determination under
- 6 this subtitle which the President considers to be confiden-
- 7 tial business information unless the party submitting the
- 8 confidential business information had notice, at the time
- 9 of submission, that such information would be released by
- 10 the President, or such party subsequently consents to the
- 11 release of the information. To the extent a party submits
- 12 confidential business information, the party shall also pro-
- 13 vide a nonconfidential version of the information in which
- 14 the confidential business information is summarized or, if
- 15 necessary, deleted.

# 16 Subtitle C—Cases Under Title II of

### the Trade Act of 1974

- 18 SEC. 331. FINDINGS AND ACTION ON PANAMANIAN ARTI-
- 19 CLES.
- 20 (a) Effect of Imports.—If, in any investigation
- 21 initiated under chapter 1 of title II of the Trade Act of
- 22 1974 (19 U.S.C. 2251 et seq.), the Commission makes an
- 23 affirmative determination (or a determination which the
- 24 President may treat as an affirmative determination under
- 25 such chapter by reason of section 330(d) of the Tariff Act

1	of 1930 (19 U.S.C. 1330(d))), the Commission shall also
2	find (and report to the President at the time such injury
3	determination is submitted to the President) whether im-
4	ports of the Panamanian article are a substantial cause
5	of serious injury or threat thereof.
6	(b) Presidential Determination Regarding Im-
7	PORTS OF PANAMANIAN ARTICLES.—In determining the
8	nature and extent of action to be taken under chapter 1
9	of title II of the Trade Act of 1974 (19 U.S.C. 2251 et
10	seq.), the President may exclude from the action Panama-
11	nian articles with respect to which the Commission has
12	made a negative finding under subsection (a).
13	TITLE IV—MISCELLANEOUS
14	SEC. 401. ELIGIBLE PRODUCTS.
l <b>+</b>	
15	Section 308(4)(A) of the Trade Agreements Act of
15	Section 308(4)(A) of the Trade Agreements Act of
15 16	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—
15 16 17	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—  (1) by striking "or" at the end of clause (viii);
15 16 17 18	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—  (1) by striking "or" at the end of clause (viii);  (2) by striking the period at the end of clause
15 16 17 18	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—  (1) by striking "or" at the end of clause (viii);  (2) by striking the period at the end of clause (ix) and inserting "; or"; and
15 16 17 18 19 20	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—  (1) by striking "or" at the end of clause (viii);  (2) by striking the period at the end of clause (ix) and inserting "; or"; and  (3) by adding at the end the following new
15 16 17 18 19 20 21	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—  (1) by striking "or" at the end of clause (viii);  (2) by striking the period at the end of clause (ix) and inserting "; or"; and  (3) by adding at the end the following new clause:
15 16 17 18 19 20 21	Section 308(4)(A) of the Trade Agreements Act of 1979 (19 U.S.C. 2518(4)(A)) is amended—  (1) by striking "or" at the end of clause (viii);  (2) by striking the period at the end of clause (ix) and inserting "; or"; and  (3) by adding at the end the following new clause:  "(x) a party to the United States—

1	agreement for procurement by the United
2	States.".
3	SEC. 402. MODIFICATION TO THE CARIBBEAN BASIN ECO-
4	NOMIC RECOVERY ACT.
5	(a) In General.—Section 212(b) of the Caribbean
6	Basin Economic Recovery Act (19 U.S.C. 2702(b)) is
7	amended by striking "Panama" from the list of countries
8	eligible for designation as beneficiary countries.
9	(b) Effective Date.—The amendment made by
10	subsection (a) takes effect on the date on which the Presi-
11	dent terminates the designation of Panama as a bene-
12	ficiary country pursuant to section 201(a)(3) of this Act.
13	TITLE V—OFFSETS
14	SEC. 501. EXTENSION OF CUSTOMS USER FEES.
15	Section 13031(j)(3) of the Consolidated Omnibus
16	Budget Reconciliation Act of 1985 (19 U.S.C. 58c(j)(3))
17	is amended by adding at the end the following:
18	"(D) Notwithstanding subparagraph (B)(i), fees may
19	be charged under paragraphs (1) through (8) of sub-
20	section (a) during the period beginning on September 1,
21	2021, and ending on September 30, 2021.".
22	SEC. 502. TIME FOR PAYMENT OF CORPORATE ESTIMATED
23	TAXES.
24	Notwithstanding section 6655 of the Internal Rev-
25	enue Code of 1986, in the case of a corporation with assets

- of not less than \$1,000,000,000 (determined as of the end of the preceding taxable year)—
  - (1) the amount of any required installment of corporate estimated tax which is otherwise due in July, August, or September of 2012 shall be increased by 0.25 percent of such amount (determined without regard to any increase in such amount not contained in such Code);
    - (2) the amount of any required installment of corporate estimated tax which is otherwise due in July, August, or September of 2016 shall be increased by 0.25 percent of such amount (determined without regard to any increase in such amount not contained in such Code); and
    - (3) the amount of the next required installment after an installment referred to in paragraph (1) or (2) shall be appropriately reduced to reflect the amount of the increase by reason of such paragraph.

# Calendar No. 191

112TH CONGRESS S. 1643

# A BILL

To implement the United States-Panama Trade Promotion Agreement.

OCTOBER 11, 2011

Reported without amendment