S. 1475

To convey certain land to Clark County, Nevada, to designate the Nellis Dunes National Off-Highway Vehicle Recreation Area, and for other purposes.

IN THE SENATE OF THE UNITED STATES

August 2, 2011

Mr. Heller introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To convey certain land to Clark County, Nevada, to designate the Nellis Dunes National Off-Highway Vehicle Recreation Area, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Nellis Dunes National
- 5 Off-Highway Vehicle Recreation Area Act of 2011".
- 6 SEC. 2. DEFINITIONS.
- 7 In this Act:
- 8 (1) CITY.—The term "City" means the city of
- 9 North Las Vegas, Nevada.

| 1 | (2) County.—The term "County" means Clark |
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| 2 | County, Nevada. |
| 3 | (3) Economic support area.—The term |
| 4 | "Economic Support Area" means the land identified |
| 5 | on the map as the "Economic Support Area". |
| 6 | (4) FEDERAL LAND.—The term "Federal land" |
| 7 | means the approximately 1,211 acres of Federal |
| 8 | land in the County, as depicted on the map. |
| 9 | (5) Map.—The term "map" means the map en- |
| 10 | titled "Clark County Off Highway Vehicle Recre- |
| 11 | ation Park" and dated July 28, 2011. |
| 12 | (6) Net proceeds.—The term "net proceeds" |
| 13 | means the amount that is equal to the difference be- |
| 14 | tween— |
| 15 | (A) the amount of gross revenues received |
| 16 | by the County from the development of the |
| 17 | Economic Support Area; and |
| 18 | (B) the total amount expended by the |
| 19 | County for capital improvements to each of the |
| 20 | Economic Support Area and the Recreation |
| 21 | Area. |
| 22 | (7) Recreation Area.—The term "Recreation |
| 23 | Area" means the Nellis Dunes National Off-High- |
| 24 | way Vehicle Recreation Area designated by section |
| 25 | 4(a). |

| 1 | (8) Secretary.—The term "Secretary" means |
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| 2 | the Secretary of the Interior. |
| 3 | (9) STATE.—The term "State" means the State |
| 4 | of Nevada. |
| 5 | SEC. 3. CONVEYANCE OF FEDERAL LAND TO CLARK COUN- |
| 6 | TY, NEVADA. |
| 7 | (a) Conveyance.—As soon as practicable after the |
| 8 | date of enactment of this Act, the Secretary shall convey |
| 9 | to the County, subject to valid existing rights, for no con- |
| 10 | sideration, all right, title, and interest of the United States |
| 11 | in and to the parcels of Federal land. |
| 12 | (b) Use of Federal Land.— |
| 13 | (1) In general.—The parcels of Federal land |
| 14 | conveyed under subsection (a)— |
| 15 | (A) shall be used by the County— |
| 16 | (i) to provide a suitable location for |
| 17 | the establishment of a centralized off-road |
| 18 | vehicle recreation park in the County; |
| 19 | (ii) to provide the public with opportu- |
| 20 | nities for off-road vehicle recreation, in- |
| 21 | cluding a location for races, competitive |
| 22 | events, training and other commercial serv- |
| 23 | ices that directly support a centralized off- |
| 24 | road vehicle recreation area and County |
| 25 | park; and |

| 1 | (iii) to provide a designated area and |
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| 2 | facilities that would discourage unauthor- |
| 3 | ized use of off-highway vehicles in areas |
| 4 | that have been identified by the Federal |
| 5 | Government, State government, or County |
| 6 | government as containing environmentally |
| 7 | sensitive land; and |
| 8 | (B) shall not be disposed of by the County. |
| 9 | (2) REVERSION.—If the County ceases to use |
| 10 | any parcel of the Federal land for the purposes de- |
| 11 | scribed in paragraph (1)(A) or paragraph (3)— |
| 12 | (A) title to the parcel shall revert to the |
| 13 | United States, at the option of the United |
| 14 | States; and |
| 15 | (B) the County shall be responsible for any |
| 16 | reclamation necessary to revert the parcel to |
| 17 | the United States. |
| 18 | (3) Renewable and solar energy.—The |
| 19 | Federal land conveyed to the County under sub- |
| 20 | section (a) and the land conveyed to the County |
| 21 | under section $1(e)$ of Public Law $107-350$ (116 |
| 22 | Stat. 2975) may be used for the incidental purpose |
| 23 | of generating renewable energy and solar energy for |
| 24 | use by the Clark County Off Highway Vehicle Recre- |

| 1 | ation Park, the shooting park authorized under Pub- |
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| 2 | lic Law 107–350 (116 Stat. 2975), and the County. |
| 3 | (4) Consultation with the secretary of |
| 4 | THE AIR FORCE.— |
| 5 | (A) RESTRICTION.—Any project authorized |
| 6 | under paragraph (3) shall not interfere with the |
| 7 | national security mission of Nellis Air Force |
| 8 | Base (or any military operation). |
| 9 | (B) Condition.—Before the construction |
| 10 | of any proposed project under paragraph (3), |
| 11 | the project proponent shall consult with the |
| 12 | Secretary of Defense (or a designee). |
| 13 | (c) Economic Support Area.— |
| 14 | (1) Designation.—There is designated the |
| 15 | Economic Support Area. |
| 16 | (2) Interlocal agreement.— |
| 17 | (A) In General.—Before the Economic |
| 18 | Support Area may be developed, the City and |
| 19 | County shall enter into an interlocal agreement |
| 20 | regarding the development of the Economic |
| 21 | Support Area. |
| 22 | (B) CITY OF NORTH LAS VEGAS.—As a |
| 23 | precondition of the development of the Eco- |
| 24 | nomic Support Area, the County shall use the |
| 25 | best efforts of the County to cooperate with the |

| 1 | City to ensure compatible development of the |
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| 2 | Economic Support Area. |
| 3 | (C) Limitation of agreement.—In no |
| 4 | case shall the interlocal agreement under this |
| 5 | paragraph compromise or interfere with the |
| 6 | aviation rights provided under subsection (f) |
| 7 | and section 4(d). |
| 8 | (D) FUTURE CONVEYANCES.—Any future |
| 9 | conveyance of Federal land for addition to the |
| 10 | Clark County Off Highway Vehicle Park or the |
| 11 | Recreation Area shall be subject to— |
| 12 | (i) the binding interlocal agreement |
| 13 | under this paragraph; and |
| 14 | (ii) the aviation easement require- |
| 15 | ments under subsection (f). |
| 16 | (E) Management plan.—The Secretary, |
| 17 | in consultation with the Secretary of the Air |
| 18 | Force and the County, may develop a special |
| 19 | management plan for the Federal land— |
| 20 | (i) to enhance public safety and safe |
| 21 | off-highway recreation use; and |
| 22 | (ii) to ensure compatible development |
| 23 | with the mission requirements of the Nellis |
| 24 | Air Force Base. |

| 1 | (3) Use of Net Proceeds.—Of the net pro- |
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| 2 | ceeds from the development of the Economic Sup- |
| 3 | port Area, the County shall— |
| 4 | (A) deposit 50 percent in a special account |
| 5 | in the Treasury, to be used by the Secretary to |
| 6 | develop, maintain, and operate the Recreation |
| 7 | Area; and |
| 8 | (B) retain 50 percent, to be used by the |
| 9 | County for capital improvements and maintain- |
| 10 | ing and operating the park established under |
| 11 | subsection $(b)(1)$. |
| 12 | (d) AGREEMENT WITH NELLIS AIR FORCE BASE.— |
| 13 | (1) IN GENERAL.—Before the Federal land may |
| 14 | be conveyed to the County under subsection (a), the |
| 15 | Clark County Board of Commissioners, the Bureau |
| 16 | of Land Management, and Nellis Air Force Base |
| 17 | shall enter into an interlocal agreement for the Fed- |
| 18 | eral land and the Recreation Area— |
| 19 | (A) to enhance safe off-highway recreation |
| 20 | use; and |
| 21 | (B) to ensure that development of the Fed- |
| 22 | eral land is consistent with the long-term mis- |
| 23 | sion requirements of Nellis Air Force Base. |
| 24 | (2) LIMITATION.—The use of the Federal land |
| 25 | conveyed under subsection (a) shall not compromise |

- 1 the national security mission or aviation rights of
- 2 Nellis Air Force Base.
- 3 (e) Additional Terms and Conditions.—With re-
- 4 spect to the conveyance of Federal land under subsection
- 5 (a), the Secretary may require such additional terms and
- 6 conditions as the Secretary considers to be appropriate to
- 7 protect the interests of the United States.
- 8 (f) Aviation Easement.—
- 9 (1) In General.—Each deed entered into for
- the conveyance of the Federal land shall contain a
- 11 perpetual aviation easement reserving to the United
- 12 States all rights necessary to preserve free and un-
- obstructed overflight in and through the airspace
- above, over, and across the surface of the Federal
- land for the passage of aircraft owned or operated
- by any Federal agency or other Federal entity.
- 17 (2) REQUIREMENTS.—Each easement described
- in paragraph (1) shall include such terms and condi-
- tions as the Secretary of the Air Force determines
- to be necessary to comply with paragraph (1).
- 21 SEC. 4. DESIGNATION OF THE NELLIS DUNES NATIONAL
- 22 OFF-HIGHWAY VEHICLE RECREATION AREA.
- 23 (a) In General.—The area known as "Nellis
- 24 Dunes" in the Bureau of Land Management Resource
- 25 Management Plan shall be known and designated as the

- 1 "Nellis Dunes National Off-Highway Vehicle Recreation
- 2 Area".
- 3 (b) Management Plan.—The Director of the Bu-
- 4 reau of Land Management may develop a special manage-
- 5 ment plan for the Recreation Area to enhance the safe
- 6 use of off-highway vehicles for recreational purposes.
- 7 (c) Exclusion From National Landscape Con-
- 8 SERVATION SYSTEM.—The Recreation Area shall not be
- 9 considered to be a unit of the National Landscape Con-
- 10 servation System.
- 11 (d) AVIATION RIGHTS.—The aviation rights de-
- 12 scribed in section 3(f) shall apply to the Recreation Area.
- 13 SEC. 5. WITHDRAWAL AND RESERVATION OF LAND FOR
- 14 NELLIS AIR FORCE BASE.
- 15 (a) WITHDRAWAL.—Subject to valid existing rights
- 16 and except as otherwise provided in this section—
- 17 (1) the Federal land and interests in Federal
- land identified on the map as land to be withdrawn
- 19 for Nellis Air Force Base are withdrawn from all
- forms of appropriation under the general land laws,
- 21 including the mining, mineral leasing, and geo-
- thermal leasing laws; and
- (2) jurisdiction over the land and interest in
- lands withdrawn and reserved by this section is
- transferred to the Secretary of the Air Force.

| 1 | (b) RESERVATION.—The land withdrawn under sub- |
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| 2 | section (a) is reserved for use by the Secretary of the Air |
| 3 | Force for— |
| 4 | (1) the enlargement and protection of Nellis Air |
| 5 | Force Base; or |
| 6 | (2) other defense-related purposes consistent |
| 7 | with the purposes of this section. |
| 8 | (c) Changes in Use.—The Secretary of the Air |
| 9 | Force shall consult with the Secretary before using the |
| 10 | land withdrawn and reserved by this section for any pur- |
| 11 | pose other than the purposes described in section 3(b). |
| 12 | (d) EASEMENT.—The United States reserves— |
| 13 | (1) a right of flight for the passage of aircraft |
| 14 | in the airspace above the surface of the Federal land |
| 15 | conveyed to the County; and |
| 16 | (2) the right to cause in the airspace any noise, |
| 17 | vibration, smoke, or other effects that may be inher- |
| 18 | ent in the operation of aircraft landing at, or taking |
| 19 | off from, Nellis Air Force Base. |