# Calendar No. 306

112TH CONGRESS 2D SESSION

# S. 1401

[Report No. 112-140]

To conserve wild Pacific salmon, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

July 21, 2011

Ms. Cantwell (for herself, Ms. Murkowski, Mrs. Boxer, Mr. Begich, Mrs. Murray, Mr. Merkley, Mr. Wyden and Mrs. Feinstein) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

January 30, 2012

Reported by Mr. Rockefeller, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

To conserve wild Pacific salmon, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Pacific Salmon Stronghold Conservation Act of 2011".

# 2 1 (b) Table of Contents for this Act is as follows: Sec. 1. Short title; table of contents. Sec. 2. Purposes. Sec. 3. Definitions. Sec. 4. Salmon Stronghold Partnership.

Sec. 5. Information and assessment.

Sec. 6. Salmon stronghold watershed grants and technical assistance program.

Sec. 7. Interagency cooperation.

Sec. 8. International cooperation.

Sec. 9. Acquisition and transfer of real property interests.

Sec. 10. Administrative provisions.

Sec. 11. Limitations.

Sec. 12. Reports to Congress.

#### 3 SEC. 2. PURPOSES.

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4 The purposes of this Act are—

> (1) to expand Federal support and resources for the protection and restoration of the healthiest remaining salmon strongholds in North America to sustain core centers of salmon abundance, productivity, and diversity in order to ensure the long-term viability of salmon populations—

(A) in the States of California, Idaho, Oregon, and Washington, by focusing resources on cooperative, incentive-based efforts to conserve the roughly 20 percent of salmon habitat that supports approximately two-thirds of salmon abundance; and

(B) in the State of Alaska, a regional stronghold that produces more than one-third of all salmon, by increasing resources available to public and private organizations working co-

1	operatively to conserve regional core centers of
2	salmon abundance and diversity;
3	(2) to maintain billions of dollars in economic
4	activity and tens of thousands of jobs from salmon
5	related activities that rely on healthy salmon popu-
6	lations and salmon stronghold habitats;
7	(3) to maintain and enhance economic benefits
8	related to fishing or associated with healthy salmon
9	stronghold habitats, including flood protection,
10	recreation, water quantity and quality, earbon se-
11	questration, climate change mitigation and adapta-
12	tion, and other ecosystem services; and
13	(4) to complement and add to existing Federal,
14	State, and local salmon recovery efforts by using
15	sound science to identify and sustain core centers of
16	salmon abundance, productivity, and diversity in the
17	healthiest remaining salmon ecosystems throughout
18	their range.
19	SEC. 3. DEFINITIONS.
20	In this Act:
21	(1) Administrator.—The term "Adminis-
22	trator" means the Assistant Administrator for the
23	National Marine Fisheries Service of the National

 ${\color{red} {\bf Oceanic} \ and \ Atmospheric \ Administration.}}$ 

1	(2) Board.—The term "Board" means the
2	Salmon Stronghold Partnership Board established
3	under section 4.
4	(3) CHARTER.—The term "charter" means the
5	charter of the Board developed under section 4(g).
6	(4) Director.—The term "Director" means
7	the Director of the United States Fish and Wildlife
8	Service.
9	(5) Ecosystem services.—The term "eco-
10	system services" means an ecological benefit gen-
11	erated from a healthy, functioning ecosystem, includ-
12	ing clean water, pollutant filtration, regulation of
13	river flow, prevention of soil erosion, regulation of
14	climate, and fish production.
15	(6) Program. Except as otherwise provided,
16	the term "program" means the salmon stronghold
17	watershed grants and technical assistance program
18	established under section $6(a)$ .
19	(7) SALMON.—The term "salmon" means any
20	of the wild anadromous Oncorhynchus species that
21	occur in the Western United States, including—
22	(A) chum salmon $(Oncorhynchus keta);$
23	(B) pink salmon (Oncorhynchus gorbuscha);
24	(C) sockeye salmon (Oncorhynchus nerka);

1	(D) chinook salmon (Oncorhynchus
2	tshawytscha);
3	(E) coho salmon (Oncorhynchus kisutch);
4	and
5	(F) steelhead trout (Oncorhynchus mykiss).
6	(8) SALMON STRONGHOLD.—The term "salmon
7	stronghold" means status conferred to a defined
8	geographical unit which meets biological criteria for
9	abundance, productivity, diversity (genetic and life
10	history), habitat quality, or other biological at-
11	tributes important to sustaining viable populations
12	of salmon throughout their range, as defined by the
13	Board under section $4(g)(3)$ .
14	(9) Salmon stronghold partnership.—The
15	term "Salmon Stronghold Partnership" means the
16	Salmon Stronghold Partnership established under
17	section $4(a)(1)$ .
18	(10) Secretary. Except as otherwise pro-
19	vided, the term "Secretary" means the Secretary of
20	Commerce.
21	SEC. 4. SALMON STRONGHOLD PARTNERSHIP.
22	(a) In General.—
23	(1) ESTABLISHMENT.—The Secretary shall es-
24	tablish a Salmon Stronghold Partnership that is a
25	cooperative, incentive-based, public-private partner-

1	ship among appropriate Federal, State, tribal, and
2	local governments, private landowners, and non-
3	governmental organizations working across political
4	boundaries, government jurisdictions, and land own-
5	erships to identify and conserve salmon strongholds.
6	(2) Membership.—To the extent possible, the
7	membership of the Salmon Stronghold Partnership
8	shall include each entity described under subsection
9	<del>(b).</del>
10	(3) Leadership.—The Salmon Stronghold
11	Partnership shall be managed by a Board estab-
12	lished by the Secretary to be known as the Salmon
13	Stronghold Partnership Board.
14	(b) Salmon Stronghold Partnership Board.—
15	(1) In General.—The Board shall consist of
16	representatives with strong scientific or technical
17	eredentials and expertise as follows:
18	(A) One representative from each of—
19	(i) the National Marine Fisheries
20	Service, as appointed by the Administrator;
21	(ii) the United States Fish and Wild-
22	life Service, as appointed by the Director;
23	(iii) the Forest Service, as appointed
24	by the Chief of the Forest Service;

1	(iv) the Environmental Protection
2	Agency, as appointed by the Administrator
3	of the Environmental Protection Agency;
4	(v) the Bonneville Power Administra-
5	tion, as appointed by the Administrator of
6	the Bonneville Power Administration;
7	(vi) the Bureau of Land Management,
8	as appointed by the Director of the Bureau
9	of Land Management; and
10	(vii) the Northwest Power and Con-
11	servation Council, as appointed by the
12	Northwest Power and Conservation Coun-
13	<del>eil.</del>
14	(B) One representative from the natural
15	resources staff of the office of the Governor or
16	of an appropriate natural resource agency of a
17	State, as appointed by the Governor, from each
18	of the States of—
19	(i) Alaska;
20	(ii) California;
21	(iii) Idaho;
22	(iv) Oregon; and
23	(v) Washington.
24	(C) Not less than 3 and not more than 5
25	representatives from Indian tribes or tribal

1	commissions located within the range of a salm
2	on species, as appointed by such Indian tribes
3	or tribal commissions, in consultation with the
4	Board.
5	(D) One representative from each of £
6	non-governmental organizations with salmon
7	conservation and management expertise, as se
8	lected by the Board.
9	(E) One national or regional representative
10	from an association of counties, as selected by
11	the Board.
12	(2) FAILURE TO APPOINT.—If a representative
13	described in subparagraph (B), (C), (D), or (E) or
14	paragraph (1) is not appointed to the Board or oth
15	erwise fails to participate in the Board, the Board
16	shall earry out its functions until such representative
17	is appointed or joins in such participation.
18	(e) Meetings.—
19	(1) Frequency.—Not less frequently than ?
20	times each year, the Board shall meet to provide op
21	portunities for input from a broader set of stake
22	holders.
23	(2) Notice.—Prior to each meeting, the Board
24	shall give timely notice of the meeting to the public

the government of each county, and tribal govern-

1	ments in which a salmon stronghold is identified by
2	the Board.
3	(d) BOARD CONSULTATION.—The Board shall seek
4	expertise from fisheries experts, as appropriate.
5	(e) CHAIRPERSON.—The Board shall nominate and
6	select a Chairperson from among the members of the
7	Board.
8	(f) COMMITTEE.—The Board shall establish a stand-
9	ing science advisory committee to assist the Board in the
10	development, collection, evaluation, and peer review of sta-
11	tistical, biological, economic, social, and other scientific in-
12	formation.
13	(g) CHARTER.—The Board shall develop a written
14	<del>charter that</del>
15	(1) provides for the members of the Board de-
16	scribed in subsection (b);
17	(2) may be signed by a broad range of partners
18	to reflect a shared understanding of the purposes.
19	intent, and governance framework of the Salmon
20	Stronghold Partnership; and
21	(3) includes—
22	(A) the defining criteria for a salmon
23	stronghold;
24	(B) the process for identifying salmon
25	strongholds; and

1	(C) the process for reviewing and awarding
2	grants under the program, including—
3	(i) the number of years for which such
4	a grant may be awarded;
5	(ii) the process for renewing such a
6	<del>grant;</del>
7	(iii) the eligibility requirements for
8	such a grant;
9	(iv) the reporting requirements for
10	projects awarded such a grant; and
11	(v) the criteria for evaluating the suc-
12	eess of a project carried out with such a
13	<del>grant.</del>
14	(h) FEDERAL ADVISORY COMMITTEE ACT.—The
15	Federal Advisory Committee Act (5 U.S.C. App.) shall not
16	apply to the Board.
17	SEC. 5. INFORMATION AND ASSESSMENT.
18	The Administrator shall earry out specific informa-
19	tion and assessment functions associated with salmon
20	strongholds, in coordination with other regional salmon ef-
21	forts, including—
22	(1) triennial assessment of status and trends in
23	salmon strongholds;
24	(2) geographic information system and mapping
25	support to facilitate conservation planning;

1	(3) projections of climate change impacts on
2	habitats and life history stages of salmon;
3	(4) development and application of models and
4	other tools to identify salmon conservation actions
5	projected to have the greatest positive impacts on
6	salmon abundance, productivity, or diversity within
7	salmon strongholds; and
8	(5) measurement of the effectiveness of the
9	Salmon Stronghold Partnership activities.
10	SEC. 6. SALMON STRONGHOLD WATERSHED GRANTS AND
11	TECHNICAL ASSISTANCE PROGRAM.
12	(a) In General.—The Administrator, in consulta-
13	tion with the Director, shall establish a salmon stronghold
14	watershed grants and technical assistance program, as de-
15	seribed in this section.
16	(b) Purpose.—The purpose of the program shall be
17	to support salmon stronghold protection and restoration
18	activities, including—
19	(1) to fund the administration of the Salmon
20	Stronghold Partnership in earrying out the charter;
21	(2) to encourage cooperation among the entities
22	represented on the Board, local authorities, and pri-
23	vate entities to establish a network of salmon strong-
24	holds, and assist locally in specific actions that sup-
25	port the Salmon Stronghold Partnership;

1	(3) to support entities represented on the
2	<del>Board—</del>
3	(A) to develop strategies focusing on salm-
4	on conservation actions projected to have the
5	greatest positive impacts on abundance, produc-
6	tivity, or diversity in salmon strongholds; and
7	(B) to provide financial assistance to the
8	Salmon Stronghold Partnership to increase
9	local economic opportunities and resources for
10	actions or practices that provide long-term or
11	permanent conservation and that maintain key
12	ecosystem services in salmon strongholds;
13	(4) to maintain a forum to share best practices
14	and approaches, employ consistent and comparable
15	metrics, forecast and address climate impacts, and
16	monitor, evaluate, and report regional status and
17	trends of salmon ecosystems in coordination with re-
18	lated regional and State efforts;
19	(5) to earry out activities and existing conserva-
20	tion programs in, and across, salmon strongholds on
21	a regional scale to achieve the goals of the Salmon
22	Stronghold Partnership;
23	(6) to accelerate the implementation of recovery
24	plans in salmon strongholds that have salmon popu-
25	lations listed as threatened or endangered under the

1	Endangered Species Act of 1973 (16 U.S.C. 1531 et
2	<del>seq.);</del> and
3	(7) to develop and make information available
4	to the public pertaining to the Salmon Stronghold
5	Partnership.
6	(e) Selection.—Projects that will be carried out
7	with assistance from the program shall be selected and
8	administered as follows:
9	(1) SITE-BASED PROJECTS.—A project that will
10	be carried out with assistance from the program
11	within 1 State shall be selected as follows:
12	(A) STATE SELECTION.—If a State has a
13	competitive grant process relating to salmon
14	conservation in effect as of the date of enact-
15	ment of this Act and has a proven record of im-
16	plementing an efficient, cost-effective, and com-
17	petitive grant program for salmon conservation
18	or has a viable plan to provide accountability
19	under the program—
20	(i) the National Fish and Wildlife
21	Foundation, in consultation with the
22	Board, shall provide program funds to the
23	State; and

1	(ii) the State shall select and admin-
2	ister projects to be carried out in such
3	State, in accordance with subsection (d).
4	(B) National fish and wildlife foun-
5	DATION SELECTION.—If a State does not meet
6	the criteria described in subparagraph (A)—
7	(i) the Administrator, in consultation
8	with the Director, shall provide funds to
9	the National Fish and Wildlife Founda-
10	tion; and
11	(ii) the National Fish and Wildlife
12	Foundation, in consultation with the
13	Board, shall select and administer projects
14	to be carried out in such State, in accord-
15	ance with subsection (d).
16	(2) Multisite and programmatic initia-
17	TIVES.—For a project that will be carried out with
18	assistance from the program in more than 1 State
19	or that is a programmatic initiative that affects
20	more than 1 State—
21	(A) the Administrator, in consultation with
22	the Director, shall provide funds to the Na-
23	tional Fish and Wildlife Foundation; and
24	(B) the National Fish and Wildlife Foun-
25	dation, in consultation with the Board, shall se-

1	lect and administer such projects to be carried
2	out, in accordance with subsection (d).
3	(d) Criteria for Approval.—
4	(1) Criteria developed by the board.—
5	(A) REQUIREMENT TO DEVELOP.—The
6	Board shall develop and provide criteria for the
7	prioritization of projects funded under the pro-
8	gram in a manner that enables projects to be
9	individually ranked in sequential order by the
10	magnitude of the project's positive impacts on
11	salmon abundance, productivity, or diversity.
12	(B) Specific requirements.—The cri-
13	teria required by subparagraph (A) shall re-
14	quire that a project that receives assistance
15	under the program—
16	(i) contributes to the conservation of
17	salmon;
18	(ii) meets the criteria for eligibility es-
19	tablished in the charter;
20	(iii)(I) addresses a factor limiting or
21	threatening to limit abundance, produc-
22	tivity, diversity, habitat quality, or other
23	biological attributes important to sus-
24	taining viable salmon populations within a
25	salmon stronghold; or

1	(H) is a programmatic action that
2	supports the Salmon Stronghold Partner
3	ship;
4	(iv) addresses limiting factors to
5	healthy ecosystem processes or sustainable
6	fisheries management;
7	(v) has the potential for conservation
8	benefits and broadly applicable results; and
9	(vi) meets the requirements for—
10	(I) cost sharing described in sub-
11	section (e); and
12	(II) the limitation on administra-
13	tive expenses described in subsection
14	<del>(f).</del>
15	(C) Schedule for development.—The
16	Board shall—
17	(i) develop and provide the criteria re-
18	quired by subparagraph (A) prior to the
19	initial solicitation of projects under the
20	<del>program; and</del>
21	(ii) revise such criteria not less ofter
22	than once each year.
23	(e) Cost Sharing.—
24	(1) Federal share.—

(A) Non-Federal Land.—For any fiscal year, the Federal share of the cost of a project that receives assistance under the program and that is carried out on land that is not owned by the United States shall not exceed 50 percent of the total cost of the project.

(B) FEDERAL LAND.—For any fiscal year, the Federal share of the cost of a project that receives assistance under the program and that is carried out on land that is owned by the United States may be up to 100 percent of the total cost of the project.

#### (2) Non-federal share.—

(A) In GENERAL.—Subject to subparagraph (B), the non-Federal share of the cost of a project that receives assistance under the program may not be derived from Federal grant programs, but may include in-kind contributions.

(B) Bonneville Power Administration.—Any amounts provided by the Bonneville Power Administration directly or through a grant to another entity used to carry out a project that receives assistance under the pro-

1 gram shall be credited toward the non-Federal
2 share of the cost of the project.

#### (f) Administrative Expenses.—

- (1) Limit on State and National Fish and Wildlife Foundation under the program for each fiscal year, such State and the National Fish and Wildlife Foundation shall not expend more than 5 percent of such amount for administrative and reporting expenses necessary to earry out this section.
- (2) Limit on National Oceanic and Atmospheric Administration under the program for each fiscal year, the National Oceanic and Atmospheric Administration shall not expend more than 5 percent of such amount for administrative and reporting expenses necessary to carry out this section.

  (g) Reports.—

# (1) REPORTS TO STATES OR NEWF.—Each person who receives assistance through a State or the National Fish and Wildlife Foundation under the program for a project shall provide periodic reports to the State or the National Fish and Wildlife Foundation

- dation, as appropriate, that include the information
  required by the State or the National Fish and
  Wildlife Foundation to evaluate the progress and
  success of the project.
- 10 (2) Reports to the administration.—Not less frequently than once every 3 years, each State that is provided program funds under subsection (e)(1)(A) and the National Fish and Wildlife Foundation shall provide reports to the Administrator that include the information required by the Administrator to evaluate the implementation of the program.

#### 13 SEC. 7. INTERAGENCY COOPERATION.

- The head of each Federal agency or department responsible for acquiring, managing, or disposing of Federal
  land that is within a salmon stronghold shall, to the extent
  consistent with the mission of the agency or department
  and existing law, cooperate with the Administrator and the
  Director—
- 20 (1) to conserve the salmon strongholds; and
- 21 (2) to effectively coordinate and streamline 22 Salmon Stronghold Partnership activities and deliv-23 ery of overlapping, incentive-based programs that af-24 feet the salmon stronghold.

#### 1 SEC. 8. INTERNATIONAL COOPERATION.

- 2 (a) AUTHORITY TO COOPERATE.—The Administrator
- 3 and the Board may share status and trends data, innova-
- 4 tive conservation strategies, conservation planning meth-
- 5 odologies, and other information with North Pacific coun-
- 6 tries, including Canada, Japan, Russia, and South Korea,
- 7 and appropriate international entities to promote con-
- 8 servation of salmon and salmon habitat.
- 9 (b) SENSE OF CONGRESS.—It is the sense of Con-
- 10 gress that the Administrator and the Board, or entities
- 11 that are members of the Board, should and are encour-
- 12 aged to provide information to North Pacific countries, in-
- 13 cluding Canada, Japan, Russia, and South Korea, and ap-
- 14 propriate international entities to support the development
- 15 of a network of salmon strongholds across the nations of
- 16 the North Pacific.
- 17 SEC. 9. ACQUISITION AND TRANSFER OF REAL PROPERTY
- 18 **INTERESTS.**
- 19 (a) Use of Real Property.—No project that will
- 20 result in the acquisition by the Secretary or the Secretary
- 21 of the Interior of any land or interest in land, in whole
- 22 or in part, may receive funds under this Act unless the
- 23 project is consistent with the purposes of this Act.
- 24 (b) Private Property Protection.—No Federal
- 25 funds made available to carry out this Act may be used
- 26 to acquire any real property or any interest in any real

- 1 property without the written consent of each owner of the
- 2 property or interest in property.
- 3 (e) Transfer of Real Property.—No land or in-
- 4 terest in land, acquired in whole or in part by the Sec-
- 5 retary of the Interior with Federal funds made available
- 6 under this Act to carry out a salmon stronghold conserva-
- 7 tion project may be transferred to a State, other public
- 8 agency, or other entity unless—
- 9 (1) the Secretary of the Interior determines
- that the State, agency, or entity is committed to
- 11 manage, in accordance with this Act and the pur-
- 12 poses of this Act, the property being transferred;
- 13 and
- 14 (2) the deed or other instrument of transfer
- 15 contains provisions for the reversion of the title to
- the property to the United States if the State, agen-
- 17 ey, or entity fails to manage the property in accord-
- ance with this Act and the purposes of this Act.
- 19 (d) REQUIREMENT.—Any real property interest con-
- 20 veyed under subsection (e) shall be subject to such terms
- 21 and conditions as will ensure, to the maximum extent
- 22 practicable, that the interest will be administered in ac-
- 23 cordance with this Act and the purposes of this Act.

### 1 SEC. 10. ADMINISTRATIVE PROVISIONS.

2	(a) Contracts, Grants, and Transfers of
3	Funds.—In earrying out this Act, the Secretary may—
4	(1) consistent with a recommendation of the
5	Board and notwithstanding sections 6304 and 6305
6	of title 31, United States Code, and the Federal Fi-
7	nancial Assistance Management Improvement Act of
8	1999 (31 U.S.C. 6101 note), enter into cooperative
9	agreements, contracts, and grants;
10	(2) notwithstanding any other provision of law,
11	apply for, accept, and use grants from any person to
12	carry out the purposes of this Act; and
13	(3) make funds available to any Federal agency
14	or department to be used by the agency or depart-
15	ment to award financial assistance for any salmon
16	stronghold protection, restoration, or enhancement
17	project that the Secretary determines to be con-
18	sistent with this Act.
19	(b) Donations.—
20	(1) In General.—The Secretary may—
21	(A) enter into an agreement with any orga-
22	nization described in section 501(e)(3) of the
23	Internal Revenue Code of 1986 to authorize the
24	organization to carry out activities under this
25	Act; and

1	(B) accept donations of funds or services
2	for use in carrying out this Act.
3	(2) Property.—The Secretary of the Interior
4	may accept donations of property for use in carrying
5	out this Act.
6	(3) USE OF DONATIONS.—Donations accepted
7	under this section—
8	(A) shall be considered to be gifts or be-
9	quests to, or for the use of, the United States;
10	and
11	(B) may be used directly by the Secretary
12	(or, in the ease of donated property under para-
13	graph (2), the Secretary of the Interior) or pro-
14	vided to other Federal agencies or departments
15	through interagency agreements.
16	(e) Interagency Financing.—The Secretary may
17	participate in interagency financing, including receiving
18	appropriated funds from other agencies or departments to
19	carry out this Act.
20	(d) STAFF.—Subject to the availability of appropria-
21	tions, the Administrator may hire such additional full-time
22	employees as are necessary to earry out this Act.
23	SEC. 11. LIMITATIONS.
24	Nothing in this Act may be construed—

1	(1) to create a reserved water right, express or
2	implied, in the United States for any purpose, or af-
3	feet the management or priority of water rights
4	under State law;
5	(2) to affect existing water rights under Federal
6	or State law;
7	(3) to affect any Federal or State law in exist-
8	ence on the date of enactment of this Act regarding
9	water quality or water quantity;
10	(4) to affect the authority, jurisdiction, or re-
11	sponsibility of any agency or department of the
12	United States or of a State to manage, control, or
13	regulate fish and resident wildlife under a Federal or
14	State law or regulation;
15	(5) to authorize the Secretary or the Secretary
16	of the Interior to control or regulate hunting or fish-
17	ing under State law;
18	(6) to abrogate, abridge, affect, modify, super-
19	sede, or otherwise alter any right of a federally rec-
20	ognized Indian tribe under any applicable Federal or
21	tribal law or regulation; or
22	(7) to diminish or affect the ability of the Sec-
23	retary or the Secretary of the Interior to join the ad-
24	judication of rights to the use of water pursuant to

subsections (a), (b), or (e) of section 208 of the De-

- 1 partment of Justice Appropriation Act, 1953 (43)
- 2 <del>U.S.C.</del> 666).
- 3 SEC. 12. REPORTS TO CONGRESS.
- 4 Not less frequently than once every 3 years, the Ad-
- 5 ministrator, in consultation with the Director, shall submit
- 6 to Congress a report describing the activities earried out
- 7 under this Act, including the recommendations of the Ad-
- 8 ministrator, if any, for legislation relating to the Salmon
- 9 Stronghold Partnership.
- 10 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 11 (a) Short Title.—This Act may be cited as the "Pa-
- 12 cific Salmon Stronghold Conservation Act of 2011".
- 13 (b) Table of Contents.—The table of contents for
- 14 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Purposes.
  - Sec. 3. Definitions.
  - Sec. 4. Salmon Stronghold Partnership.
  - Sec. 5. Information and assessment.
  - Sec. 6. Salmon stronghold watershed grants and technical assistance program.
  - Sec. 7. Interagency cooperation.
  - Sec. 8. International cooperation.
  - Sec. 9. Acquisition and transfer of real property interests.
  - Sec. 10. Administrative provisions.
  - Sec. 11. Limitations.
  - Sec. 12. Reports to Congress.
- 15 SEC. 2. PURPOSES.
- 16 The purposes of this Act are—
- 17 (1) to expand Federal support and resources for
- 18 the protection and restoration of the healthiest re-
- 19 maining salmon strongholds in North America to sus-
- 20 tain core centers of salmon abundance, productivity,

1	and diversity in order to ensure the long-term viabil-
2	ity of salmon populations—
3	(A) in the States of California, Idaho, Or-
4	egon, and Washington, by focusing resources on
5	cooperative, incentive-based efforts to conserve
6	the roughly 20 percent of salmon habitat that
7	supports approximately two-thirds of salmon
8	abundance; and
9	(B) in the State of Alaska, a regional
10	stronghold that produces more than one-third of
11	all salmon, by increasing resources available to
12	public and private organizations working coop-
13	eratively to conserve regional core centers of
14	salmon abundance and diversity;
15	(2) to maintain billions of dollars in economic
16	activity and tens of thousands of jobs from salmon re-
17	lated activities that rely on healthy salmon popu-
18	lations and salmon stronghold habitats;
19	(3) to maintain and enhance economic benefits
20	related to fishing or associated with healthy salmon
21	stronghold habitats, including flood protection, recre-
22	ation, water quantity and quality, carbon sequestra-
23	tion, climate change mitigation and adaptation, and

other ecosystem services; and

1 (4) to complement and add to existing Federal, 2 State, tribal, and local salmon recovery efforts by 3 using sound science to identify and sustain core cen-4 ters of salmon abundance, productivity, and diversity 5 the healthiest remaining salmon ecosystems 6 throughout their range. 7 SEC. 3. DEFINITIONS. 8 In this Act: 9 ADMINISTRATOR.—The term"Adminis-10 trator" means the Assistant Administrator for the 11 National Marine Fisheries Service of the National 12 Oceanic and Atmospheric Administration. 13 Board.—The term "Board" means the 14 Salmon Stronghold Partnership Board established 15 under section 4. (3) Charter.—The term "charter" means the 16 17 charter of the Board developed under section 4(q). 18 (4) DIRECTOR.—The term "Director" means the 19 Director of the United States Fish and Wildlife Serv-20 ice.21 (5) Ecosystem services.—The term "ecosystem

21 (5) Ecosystem services.—The term "ecosystem 22 services" means an ecological benefit generated from 23 a healthy, functioning ecosystem, including clean 24 water, pollutant filtration, regulation of river flow,

1	prevention of soil erosion, regulation of climate, and
2	fish production.
3	(6) Program.—Except as otherwise provided,
4	the term "program" means the salmon stronghold wa-
5	tershed grants and technical assistance program es-
6	$tablished\ under\ section\ 6(a).$
7	(7) Salmon.—The term "salmon" means any of
8	the wild anadromous Oncorhynchus species that occur
9	in the Western United States, including—
10	(A) chum salmon (Oncorhynchus keta);
11	(B) pink salmon (Oncorhynchus gorbuscha);
12	(C) sockeye salmon (Oncorhynchus nerka);
13	(D) chinook salmon (Oncorhynchus
14	tshawytscha);
15	(E) coho salmon (Oncorhynchus kisutch);
16	and
17	(F) steelhead trout (Oncorhynchus mykiss).
18	(8) Salmon stronghold.—The term "salmon
19	stronghold" means status conferred to a defined geo-
20	graphical unit which meets biological criteria for
21	abundance, productivity, diversity (genetic and life
22	history), habitat quality, or other biological attributes
23	important to sustaining viable populations of salmon
24	throughout their range, as defined by the Board under
25	section $4(g)(3)$ .

1	(9) Salmon stronghold partnership.—The
2	term "Salmon Stronghold Partnership" means the
3	Salmon Stronghold Partnership established under sec-
4	tion $4(a)(1)$ .
5	(10) Secretary.—Except as otherwise provided,
6	the term "Secretary" means the Secretary of Com-
7	merce.
8	SEC. 4. SALMON STRONGHOLD PARTNERSHIP.
9	(a) In General.—
10	(1) Establishment.—The Secretary shall estab-
11	lish a Salmon Stronghold Partnership that is a coop-
12	erative, incentive-based, public-private partnership
13	among appropriate Federal, State, tribal, and local
14	governments, private landowners, and nongovern-
15	mental organizations working across political bound-
16	aries, government jurisdictions, and land ownerships
17	to identify and conserve salmon strongholds.
18	(2) Membership.—To the extent possible, the
19	membership of the Salmon Stronghold Partnership
20	shall include each entity described under subsection
21	<i>(b)</i> .
22	(3) Leadership.—The Salmon Stronghold
23	Partnership shall be managed by a Board established
24	by the Secretary to be known as the Salmon Strong-
25	hold Partnership Board.

1	(b) Salmon Stronghold Partnership Board.—
2	(1) In general.—The Board shall consist of
3	representatives with strong scientific or technical cre-
4	dentials and expertise as follows:
5	(A) 1 representative from each of—
6	(i) the National Marine Fisheries Serv-
7	ice, as appointed by the Administrator;
8	(ii) the United States Fish and Wild-
9	life Service, as appointed by the Director;
10	(iii) the Forest Service, as appointed
11	by the Chief of the Forest Service;
12	(iv) the Environmental Protection
13	Agency, as appointed by the Administrator
14	$of \ the \ Environmental \ Protection \ Agency;$
15	(v) the Bonneville Power Administra-
16	tion, as appointed by the Administrator of
17	$the \ Bonneville \ Power \ Administration;$
18	(vi) the Bureau of Land Management,
19	as appointed by the Director of the Bureau
20	of Land Management; and
21	(vii) the Northwest Power and Con-
22	servation Council, as appointed by the
23	Northwest Power and Conservation Council.
24	(B) 1 representative from the natural re-
25	sources staff of the office of the Governor or of an

1	appropriate natural resource agency of a State,
2	as appointed by the Governor, from each of the
3	States of—
4	(i) Alaska;
5	(ii) California;
6	$(iii)\ Idaho;$
7	(iv) Oregon; and
8	(v) Washington.
9	(C) Not less than 3 and not more than 5
10	representatives from Indian tribes or tribal com-
11	missions located within the range of a salmon
12	species, as appointed by such Indian tribes or
13	tribal commissions, in consultation with the
14	Board.
15	(D) 1 representative from each of 3 non-gov-
16	ernmental organizations with salmon conserva-
17	tion and management expertise, as selected by
18	$the\ Board.$
19	(E) 1 national or regional representative
20	from an association of counties, as selected by the
21	Board.
22	(2) Failure to appoint.—If a representative
23	described in subparagraph (B), (C), (D), or (E) of
24	paragraph (1) is not appointed to the Board or other-
25	wise fails to participate in the Board, the Board shall

1 carry out its functions until such representative is 2 appointed or joins in such participation. (c) MEETINGS.— 3 4 (1) Frequency.—Not less frequently than 3 5 times each year, the Board shall meet to provide op-6 portunities for input from a broader set of stake-7 holders. (2) Notice.—Prior to each meeting, the Board 8 9 shall give timely notice of the meeting to the public, 10 the government of each county, and tribal govern-11 ments in which a salmon stronghold is identified by 12 the Board. 13 (d) Board Consultation.—The Board shall seek expertise from fisheries experts, as appropriate. 14 15 (e) Chairperson.—The Board shall nominate and select a Chairperson from among the members of the Board. 17 (f) Committee.—The Board shall establish a standing science advisory committee to assist the Board in the devel-18 opment, collection, evaluation, and peer review of statis-19 tical, biological, economic, social, and other scientific infor-21 mation. 22 (q) Charter.—The Board shall develop a written 23 charter that— 24 (1) provides for the members of the Board de-25 scribed in subsection (b);

1	(2) may be signed by a broad range of partners,
2	to reflect a shared understanding of the purposes, in-
3	tent, and governance framework of the Salmon
4	Stronghold Partnership; and
5	(3) includes—
6	(A) the defining criteria for a salmon
7	stronghold;
8	(B) the process for identifying salmon
9	strongholds; and
10	(C) the process for reviewing and awarding
11	grants under the program, including—
12	(i) the number of years for which such
13	a grant may be awarded;
14	(ii) the process for renewing such a
15	grant;
16	(iii) the eligibility requirements for
17	such a grant;
18	(iv) the reporting requirements for
19	projects awarded such a grant; and
20	(v) the criteria for evaluating the suc-
21	cess of a project carried out with such a
22	grant.
23	(h) Federal Advisory Committee Act.—The Fed-
24	eral Advisory Committee Act (5 U.S.C. App.) shall not
25	apply to the Board.

## 1 SEC. 5. INFORMATION AND ASSESSMENT.

2	The Administrator shall carry out specific information
3	and assessment functions associated with salmon strong-
4	holds, in coordination with other regional salmon efforts,
5	including—
6	(1) triennial assessment of status and trends in
7	$salmon\ strongholds;$
8	(2) geographic information system and mapping
9	$support\ to\ facilitate\ conservation\ planning;$
10	(3) projections of climate change impacts on
11	habitats and life history stages of salmon;
12	(4) development and application of models and
13	other tools to identify salmon conservation actions
14	projected to have the greatest positive impacts on
15	salmon abundance, productivity, or diversity within
16	salmon strongholds; and
17	(5) measurement of the effectiveness of the Salm-
18	on Stronghold Partnership activities.
19	SEC. 6. SALMON STRONGHOLD WATERSHED GRANTS AND
20	TECHNICAL ASSISTANCE PROGRAM.
21	(a) In General.—The Administrator, in consultation
22	with the Director, shall establish a salmon stronghold wa-
23	tershed grants and technical assistance program, as de-
24	scribed in this section.

1	(b) Purpose.—The purpose of the program shall be
2	to support salmon stronghold protection and restoration ac-
3	tivities, including—
4	(1) to fund the administration of the Salmon
5	Stronghold Partnership in carrying out the charter;
6	(2) to encourage cooperation among the entities
7	represented on the Board, local authorities, and pri-
8	vate entities to establish a network of salmon strong-
9	holds, and assist locally in specific actions that sup-
10	port the Salmon Stronghold Partnership;
11	(3) to support entities represented on the
12	Board—
13	(A) to develop strategies focusing on salmon
14	conservation actions projected to have the great-
15	est positive impacts on abundance, productivity,
16	or diversity in salmon strongholds; and
17	(B) to provide financial assistance to the
18	Salmon Stronghold Partnership to increase local
19	economic opportunities and resources for actions
20	or practices that provide long-term or permanent
21	conservation and that maintain key ecosystem
22	services in salmon strongholds;
23	(4) to maintain a forum to share best practices
24	and approaches, employ consistent and comparable
25	metrics, forecast and address climate impacts, and

1	monitor, evaluate, and report regional status and
2	trends of salmon ecosystems in coordination with re-
3	lated regional and State efforts;
4	(5) to carry out activities and existing conserva-
5	tion programs in, and across, salmon strongholds on
6	a regional scale to achieve the goals of the Salmon
7	$Stronghold\ Partnership;$
8	(6) to accelerate the implementation of recovery
9	plans in salmon strongholds that have salmon popu-
10	lations listed as threatened or endangered under the
11	Endangered Species Act of 1973 (16 U.S.C. 1531 et
12	seq.); and
13	(7) to develop and make information available to
14	the public pertaining to the Salmon Stronghold Part-
15	nership.
16	(c) Selection.—Projects that will be carried out with
17	assistance from the program shall be selected and adminis-
18	tered as follows:
19	(1) Site-based projects.—A project that will
20	be carried out with assistance from the program with-
21	in 1 State shall be selected as follows:
22	(A) State selection.—If a State has a
23	competitive grant process relating to salmon con-
24	servation in effect as of the date of enactment of
25	this Act and has a proven record of imple-

1	menting an efficient, cost-effective, and competi-
2	tive grant program for salmon conservation or
3	has a viable plan to provide accountability
4	under the program—
5	(i) the National Fish and Wildlife
6	Foundation, in consultation with the
7	Board, shall provide program funds to the
8	State; and
9	(ii) the State shall select and admin-
10	ister projects to be carried out in such
11	State, in accordance with subsection (d).
12	(B) National fish and wildlife foun-
13	Dation selection.—If a State does not meet
14	the criteria described in subparagraph (A)—
15	(i) the Administrator, in consultation
16	with the Director, shall provide funds to the
17	National Fish and Wildlife Foundation;
18	and
19	(ii) the National Fish and Wildlife
20	Foundation, in consultation with the
21	Board, shall select and administer projects
22	to be carried out in such State, in accord-
23	ance with subsection $(d)$ .
24	(2) Multisite and programmatic initia-
25	TIVES.—For a project that will be carried out with

1	assistance from the program in more than 1 State or
2	that is a programmatic initiative that affects more
3	than 1 State—
4	(A) the Administrator, in consultation with
5	the Director, shall provide funds to the National
6	Fish and Wildlife Foundation; and
7	(B) the National Fish and Wildlife Founda-
8	tion, in consultation with the Board, shall select
9	and administer such projects to be carried out,
10	in accordance with subsection (d).
11	(d) Criteria for Approval.—
12	(1) Criteria developed by the board.—
13	(A) REQUIREMENT TO DEVELOP.—The
14	Board shall develop and provide criteria for the
15	prioritization of projects funded under the pro-
16	gram in a manner that enables projects to be in-
17	dividually ranked in sequential order by the
18	magnitude of the project's positive impacts on
19	salmon abundance, productivity, or diversity.
20	(B) Specific requirements.—The cri-
21	teria required by subparagraph (A) shall require
22	that a project that receives assistance under the
23	program—
24	(i) contributes to the conservation of
25	salmon;

1	(ii) meets the criteria for eligibility es-
2	tablished in the charter;
3	(iii)(I) addresses a factor limiting or
4	threatening to limit abundance, produc-
5	tivity, diversity, habitat quality, or other
6	biological attributes important to sus-
7	taining viable salmon populations within a
8	salmon stronghold; or
9	(II) is a programmatic action that
10	supports the Salmon Stronghold Partner-
11	ship;
12	(iv) addresses limiting factors to
13	healthy ecosystem processes or sustainable
14	fisheries management;
15	(v) has the potential for conservation
16	benefits and broadly applicable results; and
17	(vi) meets the requirements for—
18	(I) cost sharing described in sub-
19	section (e); and
20	(II) the limitation on administra-
21	tive expenses described in subsection
22	<i>(f)</i> .
23	(C) Schedule for development.—The
24	Board shall—

1	(i) develop and provide the criteria re-
2	quired by subparagraph (A) prior to the
3	initial solicitation of projects under the pro-
4	gram; and
5	(ii) revise such criteria not less often
6	than once each year.
7	(e) Cost Sharing.—
8	(1) Federal share.—
9	(A) Non-federal land.—For any fiscal
10	year, the Federal share of the cost of a project
11	that receives assistance under the program and
12	that is carried out on land that is not owned by
13	the United States shall not exceed 50 percent of
14	the total cost of the project.
15	(B) FEDERAL LAND.—For any fiscal year,
16	the Federal share of the cost of a project that re-
17	ceives assistance under the program and that is
18	carried out on land that is owned by the United
19	States may be up to 100 percent of the total cost
20	of the project.
21	(2) Non-federal share.—
22	(A) In general.—Subject to subparagraph
23	(B), the non-Federal share of the cost of a project
24	that receives assistance under the program may

not be derived from Federal grant programs, but
 may include in-kind contributions.

(B) Bonneville Power Administrat-TION.—Any amounts provided by the Bonneville Power Administration directly or through a grant to another entity used to carry out a project that receives assistance under the program shall be credited toward the non-Federal share of the cost of the project.

# (f) Administrative Expenses.—

- (1) Limit on state and national fish and wildlife Foundation under the program for each fiscal year, such State and the National Fish and Wildlife Foundation shall not expend more than 5 percent of such amount for administrative and reporting expenses necessary to carry out this section.
- (2) Limit on National Oceanic and Atmospheric Administration under the program for each fiscal year, the National Oceanic and Atmospheric Administration shall not expend more than 5 percent

of such amount for administrative and reporting expenses necessary to carry out this section.

## (g) Reports.—

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- (1) Reports to states or Newf.—Each person who receives assistance through a State or the National Fish and Wildlife Foundation under the program for a project shall provide periodic reports to the State or the National Fish and Wildlife Foundation, as appropriate, that include the information required by the State or the National Fish and Wildlife Foundation to evaluate the progress and success of the project.
- 13 (2) REPORTS TO THE ADMINISTRATION.—Not 14 less frequently than once every 3 years, each State 15 that is provided program funds under subsection 16 (c)(1)(A) and the National Fish and Wildlife Founda-17 tion shall provide reports to the Administrator that 18 include the information required by the Adminis-19 trator to evaluate the implementation of the program.

### 20 SEC. 7. INTERAGENCY COOPERATION.

The head of each Federal agency or department responzerous sible for acquiring, managing, or disposing of Federal land that is within a salmon stronghold shall, to the extent conzerous sistent with the mission of the agency or department and

- 1 existing law, cooperate with the Administrator and the Di-
- 2 rector—
- 3 (1) to conserve the salmon strongholds; and
- 4 (2) to effectively coordinate and streamline
- 5 Salmon Stronghold Partnership activities and deliv-
- 6 ery of overlapping, incentive-based programs that af-
- 7 fect the salmon stronghold.

### 8 SEC. 8. INTERNATIONAL COOPERATION.

- 9 (a) AUTHORITY TO COOPERATE.—The Administrator
- 10 and the Board may share status and trends data, innova-
- 11 tive conservation strategies, conservation planning meth-
- 12 odologies, and other information with North Pacific coun-
- 13 tries, including Canada, Japan, Russia, and South Korea,
- 14 and appropriate international entities to promote conserva-
- 15 tion of salmon and salmon habitat.
- 16 (b) Sense of Congress.—It is the sense of Congress
- 17 that the Administrator and the Board, or entities that are
- 18 members of the Board, should and are encouraged to provide
- 19 information to North Pacific countries, including Canada,
- 20 Japan, Russia, and South Korea, and appropriate inter-
- 21 national entities to support the development of a network
- 22 of salmon strongholds across the nations of the North Pa-
- 23 cific.

1	SEC. 9. ACQUISITION AND TRANSFER OF REAL PROPERTY
2	INTERESTS.
3	(a) Use of Real Property.—No project that will
4	result in the acquisition by the Secretary or the Secretary
5	of the Interior of any land or interest in land, in whole
6	or in part, may receive funds under this Act unless the
7	project is consistent with the purposes of this Act.
8	(b) Private Property Protection.—No Federal
9	funds made available to carry out this Act may be used
10	to acquire any real property or any interest in any real
11	property without the written consent of each owner of the
12	property or interest in property.
13	(c) Transfer of Real Property.—No land or inter-
14	est in land, acquired in whole or in part by the Secretary
15	of the Interior with Federal funds made available under
16	this Act to carry out a salmon stronghold conservation
17	project may be transferred to a State, other public agency,
18	or other entity unless—
19	(1) the Secretary of the Interior determines that
20	the State, agency, or entity is committed to manage,
21	in accordance with this Act and the purposes of this
22	Act, the property being transferred; and
23	(2) the deed or other instrument of transfer con-
24	tains provisions for the reversion of the title to the
25	property to the United States if the State, agency, or

1 entity fails to manage the property in accordance 2 with this Act and the purposes of this Act. 3 (d) REQUIREMENT.—Any real property interest conveyed under subsection (c) shall be subject to such terms and conditions as will ensure, to the maximum extent prac-5 ticable, that the interest will be administered in accordance 6 with this Act and the purposes of this Act. 8 SEC. 10. ADMINISTRATIVE PROVISIONS. 9 (a) Contracts, Grants, and TRANSFERS OFFunds.—In carrying out this Act, the Secretary may— 10 11 (1) consistent with a recommendation of the 12 Board and notwithstanding sections 6304 and 6305 13 of title 31, United States Code, and the Federal Fi-14 nancial Assistance Management Improvement Act of 15 1999 (31 U.S.C. 6101 note), enter into cooperative 16 agreements, contracts, and grants; 17 (2) notwithstanding any other provision of law, 18 apply for, accept, and use grants from any person to 19 carry out the purposes of this Act; and 20 (3) make funds available to any Federal agency 21 or department to be used by the agency or department 22 to award financial assistance for any salmon strong-23 hold protection, restoration, or enhancement project 24 that the Secretary determines to be consistent with 25 this Act.

1	(b) Donations.—
2	(1) In General.—The Secretary may—
3	(A) enter into an agreement with any orga-
4	nization described in section $501(c)(3)$ of the In-
5	ternal Revenue Code of 1986 to authorize the or
6	ganization to carry out activities under this Act,
7	and
8	(B) accept donations of funds or services for
9	use in carrying out this Act.
10	(2) Property.—The Secretary of the Interior
11	may accept donations of property for use in carrying
12	out this Act.
13	(3) Use of donations.—Donations accepted
14	under this section—
15	(A) shall be considered to be gifts or be-
16	quests to, or for the use of, the United States,
17	and
18	(B) may be used directly by the Secretary
19	(or, in the case of donated property under para-
20	graph (2), the Secretary of the Interior) or pro-
21	vided to other Federal agencies or departments
22	through interagency agreements.
23	(c) Interagency Financing.—The Secretary may
24	participate in interagency financing, including receiving

1	appropriated funds from other agencies or departments to
2	carry out this Act.
3	(d) Staff.—Subject to the availability of appropria-
4	tions, the Administrator may hire such additional full-time
5	employees as are necessary to carry out this Act.
6	SEC. 11. LIMITATIONS.
7	Nothing in this Act may be construed—
8	(1) to create a reserved water right, express or
9	implied, in the United States for any purpose, or af-
10	fect the management or priority of water rights under
11	$State\ law;$
12	(2) to affect existing water rights under Federal
13	or State law;
14	(3) to affect any Federal or State law in exist-
15	ence on the date of enactment of this Act regarding
16	water quality or water quantity;
17	(4) to affect the authority, jurisdiction, or re-
18	sponsibility of any agency or department of the
19	United States or of a State to manage, control, or
20	regulate fish and resident wildlife under a Federal or
21	State law or regulation;
22	(5) to authorize the Secretary or the Secretary of
23	the Interior to control or regulate hunting or fishing
24	under State law;

- 1 (6) to abrogate, abridge, affect, modify, super-2 sede, or otherwise alter any right of a federally recog-3 nized Indian tribe under any applicable treaty, or 4 Federal or tribal law or regulation; or
- 5 (7) to diminish or affect the ability of the Sec-6 retary or the Secretary of the Interior to join the ad-7 judication of rights to the use of water pursuant to 8 subsections (a), (b), or (c) of section 208 of the De-9 partment of Justice Appropriation Act, 1953 (43) 10 U.S.C. 666).

### 11 SEC. 12. REPORTS TO CONGRESS.

- Not less frequently than once every 3 years, the Admin-
- 13 istrator, in consultation with the Director, shall submit to
- 14 Congress a report describing the activities carried out under
- 15 this Act, including the recommendations of the Adminis-
- 16 trator, if any, for legislation relating to the Salmon Strong-
- 17 hold Partnership.

# Calendar No. 306

112TH CONGRESS **S. 1401**2D SESSION **S. 1401**[Report No. 112–140]

# A BILL

To conserve wild Pacific salmon, and for other purposes.

Reported with an amendment  $J_{ANUARY 30, 2012}$