S. 1384

To amend the Immigration and Nationality Act to provide for the temporary employment of foreign agricultural workers, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 19, 2011

Mr. Chambles introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To amend the Immigration and Nationality Act to provide for the temporary employment of foreign agricultural workers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Helping Agriculture
- 5 Receive Verifiable Employees Securely and Temporarily
- 6 Act of 2011" or the "HARVEST Act of 2011".
- 7 SEC. 2. SENSE OF THE SENATE.
- 8 It is the sense of the Senate that—

- 1 (1) farmers and ranchers in the United States 2 produce the highest quality food and fiber in the 3 world;
 - (2) abundant harvests in the United States allow this Nation to provide over ½ of the world's food aid donations to help our international neighbors in need;
 - (3) it is in the best interest of the American people for their agricultural goods to be produced in the United States;
 - (4) the United States is the world's largest agricultural exporter and is one of the few sectors of the United States economy that produces a trade surplus;
 - (5) the Secretary of Agriculture announced that the United States exported \$108,700,000,000 worth of agricultural exports during fiscal year 2010;
 - (6) Americans enjoy the highest quality food at the lowest cost compared to any industrialized nation in the world, spending less than 10 percent of our household income on food;
 - (7) the continued safety of the agricultural goods produced in the United States is an issue of national security;

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

| 1 | (8) the agricultural labor force of the United |
|----|---|
| 2 | States is overwhelmingly composed of foreign labor; |
| 3 | (9) due to the importance of food safety, it is |
| 4 | critical to know who is handling our Nation's food |
| 5 | supply and who is working on our Nation's farms |
| 6 | and ranches; |
| 7 | (10) there could be detrimental effects on the |
| 8 | United States economy for farms to downsize or |
| 9 | close operations due to labor shortages; |
| 10 | (11) decreased agricultural production could |
| 11 | have ramifications throughout the farm support in- |
| 12 | dustries, such as food processing, fertilizers, and |
| 13 | equipment manufacturers; |
| 14 | (12) a shortage of agriculture labor could lead |
| 15 | to decreased supply and increased prices for food |
| 16 | and fiber; and |
| 17 | (13) this Nation needs both secure borders and |
| 18 | an immigration system that allows those who seek |
| 19 | legal immigrant status through the proper channels |
| 20 | to work in the diverse sectors of the agriculture in- |
| 21 | dustry. |
| 22 | SEC. 3. ADMISSION OF TEMPORARY AGRICULTURAL WORK- |
| 23 | ERS. |
| 24 | (a) Definition.—Section $101(a)(15)(H)(ii)(a)$ of |
| 25 | the Immigration and Nationality Act (8 U.S.C. |

| 1 | 1101(a)(15)(H)(ii)(a)) is amended by striking ", of a tem- |
|----|--|
| 2 | porary or seasonal nature". |
| 3 | (b) Procedure for Admission.— |
| 4 | (1) In general.—Section 218 of the Immigra- |
| 5 | tion and Nationality Act (8 U.S.C. 1188) is amend- |
| 6 | ed to read as follows: |
| 7 | "SEC. 218. ADMISSION OF TEMPORARY H-2A WORKERS. |
| 8 | "(a) Definitions.—In this section and in section |
| 9 | 218A: |
| 10 | "(1) Adverse effect wage rate.—The term |
| 11 | 'adverse effect wage rate' means 115 percent of the |
| 12 | greater of— |
| 13 | "(A) the State minimum wage; or |
| 14 | "(B) the hourly wage prescribed under sec- |
| 15 | tion $6(a)(1)$ of the Fair Labor Standards Act of |
| 16 | 1938 (29 U.S.C. 206(a)(1)). |
| 17 | "(2) Area of employment.—The term 'area |
| 18 | of employment' means the area within normal com- |
| 19 | muting distance of the work site or physical location |
| 20 | at which the work of the H-2A worker is or will be |
| 21 | performed. If such work site or location is within a |
| 22 | Metropolitan Statistical Area, any place within such |
| 23 | area shall be considered to be within the area of em- |
| 24 | ployment. |

| 1 | "(3) DISPLACE.—In the case of an application |
|----|---|
| 2 | with respect to an H–2A worker filed by an em- |
| 3 | ployer, an employer 'displaces' a United States |
| 4 | worker from a job if the employer lays off the work- |
| 5 | er from a job that is essentially equivalent to the job |
| 6 | for which the H–2A worker is sought. A job shall be |
| 7 | considered essentially equivalent to another job if |
| 8 | the job— |
| 9 | "(A) involves essentially the same respon- |
| 10 | sibilities as the other job; |
| 11 | "(B) was held by a United States worker |
| 12 | with substantially equivalent qualifications and |
| 13 | experience; and |
| 14 | "(C) is located in the same area of employ- |
| 15 | ment as the other job. |
| 16 | "(4) ELIGIBLE INDIVIDUAL.—The term 'eligible |
| 17 | individual' means an alien who is not ineligible for |
| 18 | an H-2A visa pursuant to subsection (l). |
| 19 | "(5) Employer.—The term 'employer' means |
| 20 | an employer who hires workers to perform— |
| 21 | "(A) animal agriculture or agricultural |
| 22 | processing; |
| 23 | "(B) agricultural work included within the |
| 24 | provisions of section 3(f) of the Fair Labor |
| 25 | Standards Act of 1938 (29 U.S.C. 203(f)) or |

| 1 | section 3121(g) of the Internal Revenue Code |
|----|--|
| 2 | of 1986; |
| 3 | "(C) drying, packing, packaging, proc- |
| 4 | essing, freezing, or grading prior to delivery for |
| 5 | storage of any agricultural or horticultural com- |
| 6 | modity in its unmanufactured state; or |
| 7 | "(D) dairy or feedyard work. |
| 8 | "(6) H–2A WORKER.—The term 'H–2A worker' |
| 9 | means a nonimmigrant who— |
| 10 | "(A) continuously maintains a residence |
| 11 | and place of abode outside of the United States |
| 12 | which the alien has no intention of abandoning; |
| 13 | and |
| 14 | "(B)(i) is seeking to work for an employer |
| 15 | performing agricultural labor in the United |
| 16 | States for not more than 10 months during |
| 17 | each calendar year in a job for which United |
| 18 | States workers are not available and willing to |
| 19 | perform such service or labor; or |
| 20 | "(ii)(I) is seeking to work for an employer |
| 21 | performing agricultural labor in the United |
| 22 | States in a job for which United States workers |
| 23 | are not available and willing to perform such |
| 24 | service or labor; |

| 1 | "(II) commutes each business day across |
|----|--|
| 2 | the United States international border to work |
| 3 | for a qualified United States employer; and |
| 4 | "(III) returns across the United States |
| 5 | international border to his or her foreign resi- |
| 6 | dence and place of abode at the end of each |
| 7 | business day. |
| 8 | "(7) Lay off.— |
| 9 | "(A) IN GENERAL.—The term 'lay off'— |
| 10 | "(i) means to cause a worker's loss of |
| 11 | employment, other than through a dis- |
| 12 | charge for inadequate performance, viola- |
| 13 | tion of workplace rules, cause, voluntary |
| 14 | departure, voluntary retirement, or the ex- |
| 15 | piration of a grant or contract (other than |
| 16 | a temporary employment contract entered |
| 17 | into in order to evade a condition described |
| 18 | in paragraph (3) or (7) of subsection (b)); |
| 19 | and |
| 20 | "(ii) does not include any situation in |
| 21 | which the worker is offered, as an alter- |
| 22 | native to such loss of employment, a simi- |
| 23 | lar employment opportunity with the same |
| 24 | employer (or, in the case of a placement of |

a worker with another employer under sub-

section (h), with either employer described
in such subsection) at equivalent or higher
compensation and benefits than the position from which the employee was discharged, regardless of whether or not the
employee accepts the offer.

- "(B) Construction.—Nothing in this paragraph may be construed to limit an employee's rights under a collective bargaining agreement or other employment contract.
- 11 "(8) United states worker.—The term 'United States worker' means any worker who is a 12 13 national of the United States, an alien lawfully ad-14 mitted for permanent residence, or an alien author-15 ized to work in the relevant job opportunity within 16 the United States, except an alien admitted or other-17 wise provided under section status 18 101(a)(15)(H)(ii)(a).
- "(b) Labor Attestation Process.—The Secretary of Agriculture shall utilize the labor attestation process described in this subsection until the Secretary of Labor certifies that, based on State workforce agency data, there is an adequate domestic workforce in the United States to fill agricultural jobs in the State in which the agricultural employer is seeking H–2A workers. Once the Sec-

7

8

9

| 1 | retary of Labor certifies that there are adequate author- |
|----|--|
| 2 | ized workers in a State to fill agricultural jobs (excluding |
| 3 | H–2A workers), the Secretary of Agriculture, after con- |
| 4 | sultation with the Secretary of Labor, shall issue regula- |
| 5 | tions describing a labor certification process for agricul- |
| 6 | tural employers seeking H–2A workers. An alien may not |
| 7 | be admitted as an H–2A worker unless the employer has |
| 8 | filed an application with the Secretary of Agriculture in |
| 9 | which the employer attests to the following: |
| 10 | "(1) Temporary work or services.— |
| 11 | "(A) IN GENERAL.—The employer is seek- |
| 12 | ing to employ a specific number of agricultura |
| 13 | workers on a temporary basis and will provide |
| 14 | compensation to such workers at a specified |
| 15 | wage rate and under specified conditions. |
| 16 | "(B) SKILLED WORKERS.—If the worker is |
| 17 | a Level 2 H–2A worker, the employer will re- |
| 18 | cruit the worker separately and the application |
| 19 | will delineate separate wage rate and conditions |
| 20 | of employment for such worker. |
| 21 | "(C) Defined Term.—In this paragraph |
| 22 | and in subsection (h)(6)(B), a worker is consid- |
| 23 | ered to be 'employed on a temporary basis' is |
| 24 | the employer employs the worker for not longer |

than 10 months in a calendar year.

| 1 | "(2) Benefits, wages, and working condi- |
|----|--|
| 2 | TIONS.—The employer will provide, at a minimum, |
| 3 | the benefits, wages, and working conditions required |
| 4 | under subsection (k) to— |
| 5 | "(A) all workers employed in the jobs for |
| 6 | which the H–2A worker is sought; and |
| 7 | "(B) all other temporary workers in the |
| 8 | same occupation at the same place of employ- |
| 9 | ment. |
| 10 | "(3) Nondisplacement of united states |
| 11 | WORKERS.—The employer did not and will not dis- |
| 12 | place a United States worker employed by the em- |
| 13 | ployer during the period of employment of the H- |
| 14 | 2A worker and during the 30-day period imme- |
| 15 | diately preceding such period of employment in the |
| 16 | occupation at the place of employment for which the |
| 17 | employer seeks approval to employ H–2A workers. |
| 18 | "(4) Recruitment.— |
| 19 | "(A) IN GENERAL.—The employer will— |
| 20 | "(i) describe previous recruitment ef- |
| 21 | forts made before the filing of the applica- |
| 22 | tion; and |
| 23 | "(ii) complete adequate recruitment |
| 24 | requirements before H–2A workers are |
| 25 | issued a visa at an American consulate. |

| 1 | "(B) ADEQUATE RECRUITMENT.—The |
|----|---|
| 2 | adequate recruitment requirements under sub- |
| 3 | paragraph (A)(ii) are satisfied if the em- |
| 4 | ployer— |
| 5 | "(i) submits a copy of the job offer to |
| 6 | the local office of the State workforce |
| 7 | agency serving the area of intended em- |
| 8 | ployment and authorizes the posting of the |
| 9 | job opportunity on the Department of La- |
| 10 | bor's electronic registry of job applications |
| 11 | for all other occupations in the same man- |
| 12 | ner as other United States employers, ex- |
| 13 | cept that nothing in this clause shall re- |
| 14 | quire the employer to file an interstate job |
| 15 | order under section 653 of title 20, Code |
| 16 | of Federal Regulations; |
| 17 | "(ii) advertises the availability of the |
| 18 | job opportunities for which the employer is |
| 19 | seeking workers in a publication in the |
| 20 | local market that is likely to be patronized |
| 21 | by potential farm workers; and |
| 22 | "(iii) mails a letter through the |
| 23 | United States Postal Service or otherwise |
| 24 | contacts any United States worker the em- |
| 25 | ployer employed within the past year in the |

| 1 | occupation at the place of intended employ- |
|----|---|
| 2 | ment for which the employer is seeking H- |
| 3 | 2A workers that describes available job op- |
| 4 | portunities, unless the worker was termi- |
| 5 | nated from employment by the employer |
| 6 | for a lawful job-related reason or aban- |
| 7 | doned the job before the worker completed |
| 8 | the period of employment of the job oppor- |
| 9 | tunity for which the worker was hired. |
| 10 | "(C) Advertisement requirement.— |
| 11 | The advertisement requirement under subpara- |
| 12 | graph (B)(ii) is satisfied if the employer runs |
| 13 | an advertisement for 2 consecutive days that— |
| 14 | "(i) names the employer; |
| 15 | "(ii) describes the job or jobs; |
| 16 | "(iii) provides instructions on how to |
| 17 | contact the employer to apply for the job; |
| 18 | "(iv) states the duration of employ- |
| 19 | ment; |
| 20 | "(v) describes the geographic area |
| 21 | with enough specificity to apprise appli- |
| 22 | cants of any travel requirements and where |
| 23 | applicants will likely have to reside to per- |
| 24 | form the job; |
| 25 | "(vi) states the rate of pay; and |

| 1 | "(vii) describes working conditions |
|----|--|
| 2 | and the availability of housing or the |
| 3 | amount of housing allowances. |
| 4 | "(D) End of recruitment require- |
| 5 | MENT.—The requirement to recruit and hire |
| 6 | United States workers for the contract period |
| 7 | for which H–2A workers have been hired shall |
| 8 | terminate on the first day of such contract pe- |
| 9 | riod. |
| 10 | "(5) Offers to united states workers.— |
| 11 | The employer has offered or will offer the job for |
| 12 | which the nonimmigrant is sought to any eligible |
| 13 | United States worker who— |
| 14 | "(A) applies; |
| 15 | "(B) will be available at the time and place |
| 16 | of need; and |
| 17 | "(C) is able and willing to complete the pe- |
| 18 | riod of employment. |
| 19 | "(6) Provision of Insurance.—If the job for |
| 20 | which the H–2A worker is sought is not covered by |
| 21 | State workers' compensation law, the employer will |
| 22 | provide, at no cost to the worker, insurance covering |
| 23 | injury and disease arising out of, and in the course |
| 24 | of, the worker's employment, which will provide ben- |
| 25 | efits at least equal to those provided under the State |

- workers' compensation law for comparable employment. No employer shall be liable for the provision of health insurance for any H-2A worker.
- 4 "(7) STRIKE OR LOCKOUT.—There is not a 5 strike or lockout in the course of a labor dispute 6 that precludes the hiring of H-2A workers.
- "(8) Previous violations.—The employer has not, during the previous 5-year period, employed H-2A workers and knowingly violated a material term or condition of approval with respect to the employment of domestic or nonimmigrant workers, as determined by the Secretary of Agriculture after notice and opportunity for a hearing.
- "(c) Public Examination.—Not later than 1 working day after the date on which an application is filed under this section, the employer shall make a copy of each such application (and any necessary accompanying documents) available for public examination, at the employer's work site or principal place of business.
- 20 "(d) List.—
- "(1) IN GENERAL.—The Secretary of Agriculture shall maintain a list of the applications filed under subsection (b), sorted by employer, which shall include—
- 25 "(A) the number of H–2A workers sought;

| 1 | "(B) the wage rate; |
|----|--|
| 2 | "(C) the date work is scheduled to begin: |
| 3 | and |
| 4 | |
| | "(D) the period of intended employment. |
| 5 | "(2) Availability.—The Secretary of Agri- |
| 6 | culture shall make the list described in paragraph |
| 7 | (1) available for public examination. |
| 8 | "(e) Applying for Admission.— |
| 9 | "(1) In general.—An employer, or an asso- |
| 10 | ciation acting as an agent or joint employer for its |
| 11 | members, that seeks the admission into the United |
| 12 | States of an H-2A worker shall file an application |
| 13 | that includes the attestations described in subsection |
| 14 | (b) with the Secretary of Agriculture. |
| 15 | "(2) Consideration of applications.—For |
| 16 | each application filed under this subsection— |
| 17 | "(A) the Secretary of Agriculture may not |
| 18 | require such application to be filed more than |
| 19 | 60 days before the first date on which the em- |
| 20 | ployer requires the labor or services of the H- |
| 21 | 2A worker; and |
| 22 | "(B) unless the Secretary of Agriculture |
| 23 | determines that the application is incomplete or |
| 24 | obviously inaccurate, or the Secretary has prob- |
| 25 | able cause to suspect the application was fraud- |

| 1 | ulently made, the Secretary shall either approve |
|----|---|
| 2 | or deny the application not later than 15 days |
| 3 | after the date on which such application was |
| 4 | filed. |
| 5 | "(3) Application agreements.—By filing an |
| 6 | H-2A application, an applicant and each employer |
| 7 | consents to allow the Department of Agriculture ac- |
| 8 | cess to the site where labor is being performed for |
| 9 | the purpose of determining compliance with H–2A |
| 10 | requirements. |
| 11 | "(4) Multistate employers.—Employers |
| 12 | with multiple operations may use H-2A workers in |
| 13 | the occupations for which they are sought in all |
| 14 | places in which the employer has operations if the |
| 15 | employer— |
| 16 | "(A) designates on the application each lo- |
| 17 | cation at which such workers will be used; and |
| 18 | "(B) performs adequate recruitment ef- |
| 19 | forts in each State in which such workers will |
| 20 | be used. |
| 21 | "(f) Roles of Agricultural Associations.— |
| 22 | "(1) Permitting filing by agricultural |
| 23 | ASSOCIATIONS.—An application to hire an H-2A |
| 24 | worker may be filed by an association of agricultural |

employers which use agricultural labor.

"(2) Treatment of associations acting as
EMPLOYERS.—If an association is a joint or sole employer of H-2A workers, such H-2A workers may be
transferred among its members to perform agricultural labor of the same nature for which the application was approved.

"(3) Treatment of violations.—

"(A) Individual member of a joint employer association violates any condition for approval with respect to the member's application, the Secretary of Agriculture shall deny such application only with respect to that member of the association unless the Secretary determines that the association or other member participated in, had knowledge of, or had reason to know of the violation.

"(B) Association of agricultural employers.—

"(i) Joint employer.—If an association representing agricultural employers as a joint employer violates any condition for approval with respect to the association's application, the Secretary of Agriculture shall deny such application only with re-

spect to the association and may not apply
the denial to any individual member of the
association, unless the Secretary determines that the member participated in,
had knowledge of, or had reason to know
of the violation.

"(ii) Sole employers.—If an association of agricultural employers approved as a sole employer violates any condition for approval with respect to the association's application, no individual member of the association may be the beneficiary of the services of H–2A workers admitted under this section in the occupation in which such H–2A workers were employed by the association which was denied approval during the period such denial is in force.

"(g) Expedited Administrative Appeals.—The Secretary of Agriculture, in conjunction with the Secretary of State and the Secretary of Homeland Security, shall issue regulations to provide for an expedited procedure—
"(1) for the review of a denial of an application

under this section by any of the Secretaries; or

24 "(2) at the applicant's request, for a de novo 25 administrative hearing of the denial.

| "(h | MISCELLANEOUS PROVISIONS.— |
|-----|----------------------------|
|-----|----------------------------|

- "(1) REQUIREMENTS FOR PLACEMENT OF H-2A WORKERS WITH OTHER EMPLOYERS.—An H-2A worker may be transferred to another employer that has had an application approved under this section. The Secretary of Homeland Security and the Secretary of State shall issue regulations to establish a process for the approval and reissuance of visas for transferred H-2A workers.
 - "(2) Endorsement of documents.—The Secretary of Homeland Security shall provide for the endorsement of entry and exit documents of H–2A workers to carry out this section and to provide notice under section 274A.
 - "(3) Preemption of State Laws.—This section and subsections (a) and (c) of section 214 preempt any State or local law regulating admissibility of nonimmigrant workers.
 - "(4) FEES.—The Secretary of Agriculture may charge a reasonable fee to recover the costs of processing applications under this section. In determining the amount of the fee to be charged under this paragraph, the Secretary shall consider whether the employer is a single employer or an association

1 and the number of H-2A workers intended to be 2 employed.

"(5) E-VERIFY PARTICIPATION BY EMPLOY-ERS.—The Secretary of Agriculture shall require employers participating in the H–2A program to register with and participate in E–Verify, as established under title IV of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (division C of Public Law 104–208).

"(i) Failure To Meet Conditions.—

- "(1) IN GENERAL.—The Secretary of Agriculture shall conduct investigations and random audits of employer work sites to ensure employer compliance with the requirements under this section. All monetary fines assessed under this section shall be paid by the violating employer to the Department of Agriculture and used by the Secretary to conduct audits and investigations.
- "(2) Penalties for failure to meet conditions.—If the Secretary of Agriculture finds, after notice and opportunity for a hearing, a failure to meet a material condition under subsection (b), or a material misrepresentation of fact in an application filed under subsection (b), the Secretary—

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

| 1 | "(A) shall notify the Secretary of Home- |
|----|--|
| 2 | land Security of such finding; and |
| 3 | "(B) may impose such other administrative |
| 4 | remedies, including civil money penalties in an |
| 5 | amount not to exceed \$1,000 per violation, as |
| 6 | the Secretary of Agriculture determines to be |
| 7 | appropriate. |
| 8 | "(3) Penalties for willful failure.—If |
| 9 | the Secretary of Agriculture finds, after notice and |
| 10 | opportunity for a hearing, a willful failure to meet |
| 11 | a material condition under subsection (b) or a willful |
| 12 | misrepresentation of a material fact in an applica- |
| 13 | tion filed under subsection (b), the Secretary— |
| 14 | "(A) shall notify the Secretary of Home- |
| 15 | land Security of such finding; |
| 16 | "(B) may impose such other administrative |
| 17 | remedies, including civil money penalties in an |
| 18 | amount not to exceed \$5,000 per violation, as |
| 19 | the Secretary of Agriculture determines to be |
| 20 | appropriate; |
| 21 | "(C) may disqualify the employer from the |
| 22 | employment of H–2A workers for a period of 2 |
| 23 | years; |

| 1 | "(D) for a second violation, may disqualify |
|----|---|
| 2 | the employer from the employment of H – $2A$ |
| 3 | workers for a period of 5 years; and |
| 4 | "(E) for a third violation, may perma- |
| 5 | nently disqualify the employer from the employ- |
| 6 | ment of H–2A workers. |
| 7 | "(4) Penalties for displacement of |
| 8 | UNITED STATES WORKERS.—If the Secretary of Ag- |
| 9 | riculture finds, after notice and opportunity for a |
| 10 | hearing, a willful failure to meet a material condition |
| 11 | of subsection (b) or a willful misrepresentation of a |
| 12 | material fact in an application filed under subsection |
| 13 | (b), and the employer displaced a United States |
| 14 | worker employed by the employer during the period |
| 15 | of employment on the employer's application, or dur- |
| 16 | ing the 30-day period preceding such period of em- |
| 17 | ployment, the Secretary— |
| 18 | "(A) shall notify the Secretary of Home- |
| 19 | land Security of such finding; |
| 20 | "(B) may impose such other administrative |
| 21 | remedies, including civil money penalties in an |
| 22 | amount not to exceed \$15,000 per violation, as |
| 23 | the Secretary of Agriculture determines to be |
| 24 | appropriate: |

| 1 | "(C) may disqualify the employer from the |
|----|---|
| 2 | employment of H–2A workers for a period of 5 |
| 3 | years; and |
| 4 | "(D) for a second violation, may perma- |
| 5 | nently disqualify the employer from the employ- |
| 6 | ment of H–2A workers. |
| 7 | "(5) Limitations on civil money pen- |
| 8 | ALTIES.—The Secretary of Agriculture may not im- |
| 9 | pose total civil money penalties with respect to an |
| 10 | application filed under subsection (b) in excess of |
| 11 | \$100,000. |
| 12 | "(j) Failure To Pay Wages or Required Bene- |
| 13 | FITS.— |
| 14 | "(1) In General.—The Secretary of Agri- |
| 15 | culture shall conduct investigations and random au- |
| 16 | dits of employer work sites to ensure employer com- |
| 17 | pliance with the requirements under this section. |
| 18 | "(2) Assessment.—If the Secretary of Agri- |
| 19 | culture finds, after notice and opportunity for a |
| 20 | hearing, that the employer has failed to pay the |
| 21 | wages or provide the housing allowance, transpor- |
| 22 | tation, subsistence requirement, or guarantee of em- |
| 23 | ployment attested in the application filed by the em- |

ployer under subsection (b)(2), the Secretary shall

assess payment of back wages, or other required

24

| 1 | benefits, due any United States worker or H–2A |
|----|---|
| 2 | worker employed by the employer in the specific em- |
| 3 | ployment in question. |
| 4 | "(3) Amount.—The back wages or other re- |
| 5 | quired benefits described in paragraph (2)— |
| 6 | "(A) shall be equal to the difference be- |
| 7 | tween the amount that should have been paid |
| 8 | and the amount that was paid to such worker; |
| 9 | and |
| 10 | "(B) shall be distributed to the worker to |
| 11 | whom such wages are due. |
| 12 | "(k) Minimum Wages, Benefits, and Working |
| 13 | Conditions.— |
| 14 | "(1) Preferential treatment of aliens |
| 15 | PROHIBITED.— |
| 16 | "(A) IN GENERAL.—Each employer seek- |
| 17 | ing to hire United States workers shall offer |
| 18 | such workers not less than the same benefits, |
| 19 | wages, and working conditions that the em- |
| 20 | ployer is offering, intends to offer, or will pro- |
| 21 | vide to H–2A workers in the same occupation. |
| 22 | No job offer may impose any restriction or obli- |
| 23 | gation on United States workers which will not |
| 24 | be imposed on the employer's H–2A workers. |
| 25 | The benefits, wages, and other terms and condi- |

| 1 | tions of employment described in this sub- |
|----|--|
| 2 | section shall be provided in connection with em- |
| 3 | ployment under this section. |
| 4 | "(B) Interpretation.—Every interpreta- |
| 5 | tion and determination made under this section |
| 6 | or under any other law, regulation, or interpre- |
| 7 | tative provision regarding the nature, scope, |
| 8 | and timing of the provision of these and any |
| 9 | other benefits, wages, and other terms and con- |
| 10 | ditions of employment shall be made so that— |
| 11 | "(i) the services of workers to their |
| 12 | employers and the employment opportuni- |
| 13 | ties afforded to workers by the employers, |
| 14 | including those employment opportunities |
| 15 | that require United States workers or H- |
| 16 | 2A workers to travel or relocated in order |
| 17 | to accept or perform employment— |
| 18 | "(I) mutually benefit such work- |
| 19 | ers, as well as their families, and em- |
| 20 | ployers; |
| 21 | "(II) principally benefit neither |
| 22 | employer nor employee; and |
| 23 | "(III) employment opportunities |
| 24 | within the United States benefit the |
| 25 | United States economy. |

| 1 | "(2) Required wages.— |
|----|---|
| 2 | "(A) IN GENERAL.—Each employer apply- |
| 3 | ing for workers under subsection (b) shall pay |
| 4 | not less (and is not required to pay more) than |
| 5 | the greater of— |
| 6 | "(i) the hourly wage prescribed under |
| 7 | section 6(a)(1) of the Fair Labor Stand- |
| 8 | ards Act of 1938 (29 U.S.C. 206(a)(1)) or |
| 9 | the applicable State minimum wage; |
| 10 | "(ii) the adverse effect wage rate. |
| 11 | "(B) Wages for Level 2 H-2A works |
| 12 | ERS.— |
| 13 | "(i) In General.—Each employer |
| 14 | applying for Level 2 H–2A workers under |
| 15 | subsection (b) shall pay such workers not |
| 16 | less than 140 percent of the adverse effect |
| 17 | wage rate for H-2A workers, excluding |
| 18 | piece-rate wages. |
| 19 | "(ii) WAGE RATE DATA.—The Sec- |
| 20 | retary of Agriculture shall expand and |
| 21 | disaggregate the source of wage rate data |
| 22 | used in the survey conducted by the Na- |
| 23 | tional Agricultural Statistics Service to in- |
| 24 | clude— |

| 1 | "(I) first line farming super- |
|----|---------------------------------------|
| 2 | visors/managers; |
| 3 | "(II) graders and sorters of agri- |
| 4 | cultural products; |
| 5 | "(III) agricultural equipment op- |
| 6 | erators; |
| 7 | "(IV) crop and nursery farm- |
| 8 | workers and laborers; |
| 9 | "(V) ranch and farm animal |
| 10 | farmworkers; and |
| 11 | "(VI) all other agricultural work- |
| 12 | ers. |
| 13 | "(iii) Study and report.— |
| 14 | "(I) Study.—After the Sec- |
| 15 | retary of Agriculture collects wage |
| 16 | rate data for 2 years using the meth- |
| 17 | od described in clause (ii), the Sec- |
| 18 | retary of Agriculture, in conjunction |
| 19 | with the Secretary of Labor, shall |
| 20 | conduct a study to determine if— |
| 21 | "(aa) the wages accurately |
| 22 | reflect prevailing wages for simi- |
| 23 | lar occupations in the area of em- |
| 24 | ployment; and |

| 1 | "(bb) it is necessary to es- |
|----|--|
| 2 | tablish a new wage methodology |
| 3 | to prevent the depression of |
| 4 | United States farmworker wages. |
| 5 | "(II) Report.—Not later than 3 |
| 6 | years after the date of the enactment |
| 7 | of the HARVEST Act of 2011, the |
| 8 | Secretary of Agriculture shall submit |
| 9 | a final report reflecting the findings |
| 10 | of the study conducted under sub- |
| 11 | clause (I) to— |
| 12 | "(aa) the Committee on Ag- |
| 13 | riculture, Nutrition, and Forestry |
| 14 | of the Senate; |
| 15 | "(bb) the Committee on the |
| 16 | Judiciary of the Senate; |
| 17 | "(cc) the Committee on Ag- |
| 18 | riculture of the House of Rep- |
| 19 | resentatives; and |
| 20 | "(dd) the Committee on the |
| 21 | Judiciary of the House of Rep- |
| 22 | resentatives. |
| 23 | "(3) Housing requirement.— |
| 24 | "(A) In general.—Except as provided |
| 25 | under subparagraph (F), each employer apply- |

| 1 | ing for workers under subsection (b) shall offer |
|----|--|
| 2 | to provide housing at no cost to— |
| 3 | "(i) all workers in job opportunities |
| 4 | for which the employer has applied under |
| 5 | subsection (b); and |
| 6 | "(ii) all other workers in the same oc- |
| 7 | cupation at the same place of employment |
| 8 | whose place of residence is beyond normal |
| 9 | commuting distance. |
| 10 | "(B) Compliance.—An employer meets |
| 11 | the requirement under subparagraph (A) if the |
| 12 | employer— |
| 13 | "(i) provides the workers with housing |
| 14 | that meets applicable Federal standards |
| 15 | for temporary labor camps; or |
| 16 | "(ii) secures housing for the workers |
| 17 | that— |
| 18 | "(I) meets applicable local stand- |
| 19 | ards for rental or public accommoda- |
| 20 | tion housing, or other substantially |
| 21 | similar class of habitation; or |
| 22 | "(II) in the absence of applicable |
| 23 | local standards, meets State stand- |
| 24 | ards for rental or public accommoda- |

| 1 | tion housing or other substantially |
|----|---|
| 2 | similar class of habitation. |
| 3 | "(C) Inspection.— |
| 4 | "(i) Request.—At the time an em- |
| 5 | ployer that plans to provide housing de- |
| 6 | scribed in subparagraph (B) to H-2A |
| 7 | workers files an application for H–2A |
| 8 | workers with the Secretary of Agriculture, |
| 9 | the employer shall request a certificate of |
| 10 | inspection by an approved Federal or State |
| 11 | agency. |
| 12 | "(ii) Inspection; follow up.—Not |
| 13 | later than 28 days after the receipt of a re- |
| 14 | quest under clause (i), the Secretary of Ag- |
| 15 | riculture shall ensure that— |
| 16 | "(I) such an inspection has been |
| 17 | conducted; and |
| 18 | "(II) any necessary follow up has |
| 19 | been scheduled to ensure compliance |
| 20 | with the requirements under this |
| 21 | paragraph. |
| 22 | "(iii) Delay prohibited.—The Sec- |
| 23 | retary of Agriculture may not delay the ap- |
| 24 | proval of an application for failing to com- |

| | <u> </u> |
|----|--|
| 1 | ply with the deadlines set forth in clause |
| 2 | (iii). |
| 3 | "(D) RULEMAKING.—The Secretary of Ag- |
| 4 | riculture shall issue regulations that address |
| 5 | the specific requirements for the provision of |
| 6 | housing to workers engaged in the range pro- |
| 7 | duction of livestock. |
| 8 | "(E) Housing allowance.— |
| 9 | "(i) Authority.—If the Governor of |
| 10 | a State certifies to the Secretary of Agri- |
| 11 | culture that there is adequate housing |
| 12 | available in the area of intended employ- |
| 13 | ment for migrant farm workers and H-2A |
| 14 | workers who are seeking temporary hous- |
| 15 | ing while employed in agricultural work, ar |
| 16 | employer in such State may provide a rea- |
| 17 | sonable housing allowance instead of offer- |
| 18 | ing housing pursuant to subparagraph (A) |
| 19 | An employer who provides a housing allow- |
| 20 | ance to a worker shall not be required to |
| 21 | reserve housing accommodations for the |
| 22 | worker. |
| 23 | "(ii) Assistance in locating hous- |
| 24 | ING.—Upon the request of a worker seek |

ing assistance in locating housing, an em-

ployer providing a housing allowance under clause (i) shall make a good faith effort to assist the worker in identifying and locating housing in the area of intended employment.

"(iii) LIMITATION.—A housing allowance may not be used for housing that is owned or controlled by the employer. An employer who offers a housing allowance to a worker, or assists a worker in locating housing which the worker occupies under this subparagraph shall not be deemed a housing provider under section 203 of the Migrant and Seasonal Agricultural Worker Protect Act (29 U.S.C. 1823) solely by virtue of providing such housing allowance.

"(iv) OTHER REQUIREMENTS.—

"(I) Nonmetropolitan county.—If the place of employment of the workers provided an allowance under this subparagraph is a nonmetropolitan county, the amount of the housing allowance under this subparagraph shall be equal to the statewide average fair market rental for

1 existing housing for nonmetropolitan 2 counties for the State, as established 3 by the Secretary of Housing and 4 Urban Development pursuant to section 8(c) of the United States Hous-6 ing Act of 1937 (42 U.S.C. 1437f(c)), 7 based on a 2-bedroom dwelling unit 8 and an assumption of 2 persons per 9 bedroom.

> "(II) METROPOLITAN COUNTY.— If the place of employment of the workers provided an allowance under this subparagraph is in a metropolitan county, the amount of the housing allowance under this subparagraph shall be equal to the statewide average fair market rental for existing housing for metropolitan counties for the State, as established by the Secretary of Housing and Urban Development pursuant to section 8(c) of the United States Housing Act of 1937 (42 U.S.C. 1437f(c)), based on a 2-bedroom dwelling unit and an assumption of 2 persons per bedroom.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

| 1 | "(v) Information.—If the employer |
|----|---|
| 2 | provides a housing allowance to H–2A em- |
| 3 | ployees, the employer shall provide a list of |
| 4 | the names and local addresses of such |
| 5 | workers to the Secretary of Agriculture |
| 6 | and the Secretary of Homeland Security |
| 7 | once per contract period. |
| 8 | "(4) Reimbursement of transportation |
| 9 | COSTS.— |
| 10 | "(A) REQUIREMENT FOR REIMBURSE- |
| 11 | MENT.—A worker who completes 50 percent of |
| 12 | the period of employment of the job for which |
| 13 | the worker was hired shall be reimbursed by the |
| 14 | employer, beginning on the first day of such |
| 15 | employment, for the cost of the worker's trans- |
| 16 | portation and subsistence from— |
| 17 | "(i) the place from which the worker |
| 18 | was approved to enter the United States to |
| 19 | the location at which the work for the em- |
| 20 | ployer is performed; or |
| 21 | "(ii) if the worker traveled from a |
| 22 | place in the United States at which the |
| 23 | worker was last employed, from such place |
| 24 | of last employment to the location at which |

the work for the employer is being performed.

"(B) TIMING OF REIMBURSEMENT.—Reimbursement to the worker of expenses for the cost of the worker's transportation and subsistence to the place of employment under subparagraph (A) shall be considered timely if such reimbursement is made not later than the worker's first regular payday after a worker completes 50 percent of the period of employment of the job opportunity as provided under this paragraph.

"(C) Additional reimbursement.—A worker who completes the period of employment for the job opportunity involved shall be reimbursed by the employer for the cost of the worker's transportation and subsistence from the work site to the place where the worker was approved to enter the United States to work for the employer. If the worker has contracted with a subsequent employer, the previous and subsequent employer shall share the cost of the worker's transportation and subsistence from work site to work site.

| 1 | "(D) Amount of Reimbursement.—The |
|----|--|
| 2 | amount of reimbursement provided to a worker |
| 3 | under this paragraph shall be equal to the less- |
| 4 | er of— |
| 5 | "(i) the actual cost to the worker of |
| 6 | the transportation and subsistence in- |
| 7 | volved; or |
| 8 | "(ii) the most economical and reason- |
| 9 | able common carrier transportation and |
| 10 | subsistence costs for the distance involved. |
| 11 | "(E) REIMBURSEMENT FOR LAID OFF |
| 12 | WORKERS.—If the worker is laid off or employ- |
| 13 | ment is terminated for contract impossibility |
| 14 | (as described in paragraph (5)(D)) before the |
| 15 | anticipated ending date of employment, the em- |
| 16 | ployer shall provide— |
| 17 | "(i) the transportation and subsist- |
| 18 | ence required under subparagraph (C); and |
| 19 | "(ii) notwithstanding whether the |
| 20 | worker has completed 50 percent of the pe- |
| 21 | riod of employment, the transportation re- |
| 22 | imbursement required under subparagraph |
| 23 | (A). |
| 24 | "(F) Transportation.—The employer |
| 25 | shall provide transportation between the work- |

| employer's work site |
|---|
| employer a worm sie |
| in accordance with |
| ons. |
| —Nothing in this |
| ed to require an em |
| assport, consular, or |
| ng fees incurred by |
| s associated with the |
| n into the United |
| ent. |
| TEE.— |
| |
| NT.—Each employe |
| under subsection (b |
| |
| er each such worke |
| er each such worker nourly equivalent of |
| |
| nourly equivalent of |
| nourly equivalent of |
| nourly equivalent of the work hours pated period of em |
| nourly equivalent of nt of the work hours pated period of em th the first work day |
| nourly equivalent of nt of the work hours pated period of em th the first work day worker at the place |
| nourly equivalent of nt of the work hours pated period of em th the first work day worker at the place ading on the expira |
| |

United States worker or the H–2A workers

less employment than that required under this subparagraph, the employer shall pay such worker the amount which the worker would have earned if the worker had worked for the guaranteed number of hours.

"(iii) Period of Employment.—In this subparagraph, the term 'period of employment' means the total number of anticipated work hours and work days described in the job offer and shall exclude the worker's Sabbath and Federal holidays.

"(B) CALCULATION OF HOURS.—Any hours which the worker fails to work, up to a maximum number of hours specified in the job offer for a work day, when the worker has been offered an opportunity to do so, and all hours of work actually performed (including voluntary work in excess of the number of hours specified in the job offer in a work day, on the worker's Sabbath, or on Federal holidays) may be counted by the employer in calculating whether the period of guaranteed employment has been met.

| 1 | "(C) LIMITATION.—If the worker volun- |
|----|--|
| 2 | tarily abandons employment before the end of |
| 3 | the contract period, or is terminated for cause, |
| 4 | the worker is not entitled to the 75 percent |
| 5 | guarantee described in subparagraph (A). |
| 6 | "(D) TERMINATION OF EMPLOYMENT.— |
| 7 | "(i) IN GENERAL.—If, before the expi- |
| 8 | ration of the period of employment speci- |
| 9 | fied in the job offer, the services of the |
| 10 | worker are no longer required due to any |
| 11 | form of natural disaster, including flood, |
| 12 | hurricane, freeze, earthquake, fire, |
| 13 | drought, plant or animal disease, pest in- |
| 14 | festation, regulatory action, or any other |
| 15 | reason beyond the control of the employer |
| 16 | before the employment guarantee in sub- |
| 17 | paragraph (A) is fulfilled, the employer |
| 18 | may terminate the worker's employment. |
| 19 | "(ii) Requirements.—If a worker's |
| 20 | employment is terminated under clause (i), |
| 21 | the employer shall— |
| 22 | "(I) fulfill the employment guar- |
| 23 | antee in subparagraph (A) for the |
| 24 | work days that have elapsed during |
| 25 | the period beginning on the first work |

| 1 | day after the arrival of the worker |
|----|--|
| 2 | and ending on the date on which such |
| 3 | employment is terminated; and |
| 4 | (Π) make efforts to transfer the |
| 5 | United States worker to other com- |
| 6 | parable employment acceptable to the |
| 7 | worker. |
| 8 | "(l) Disqualification.— |
| 9 | "(1) Grounds of ineligibility.— |
| 10 | "(A) IN GENERAL.—An alien is ineligible |
| 11 | for an H–2A visa if the alien— |
| 12 | "(i) is inadmissible to the United |
| 13 | States under section 212(a), except as pro- |
| 14 | vided under paragraph (2); |
| 15 | "(ii) is subject to the execution of an |
| 16 | outstanding administratively final order of |
| 17 | removal, deportation, or exclusion; |
| 18 | "(iii) is described in, or is subject to, |
| 19 | section 241(a)(5); |
| 20 | "(iv) has ordered, incited, assisted, or |
| 21 | otherwise participated in the persecution of |
| 22 | any person on account of race, religion, na- |
| 23 | tionality, membership in a particular social |
| 24 | group, or political opinion; or |

| 1 | "(v) has a felony or misdemeanor con- |
|----|---|
| 2 | viction, an element of which involves bodily |
| 3 | injury, threat of serious bodily injury, or |
| 4 | harm to property in excess of \$500. |
| 5 | "(B) Applicability to grounds of in- |
| 6 | ADMISSIBILITY.—Nothing in this subsection |
| 7 | may be construed to limit the applicability of |
| 8 | any ground of inadmissibility under section |
| 9 | 212. |
| 10 | "(2) Grounds of inadmissibility.— |
| 11 | "(A) In General.—In determining an |
| 12 | alien's admissibility— |
| 13 | "(i) paragraphs $(5)(A)$, $(6)(A)(i)$ |
| 14 | (with respect to an alien present in the |
| 15 | United States without being admitted or |
| 16 | paroled), $(6)(B)$, $(6)(C)$, $(6)(D)$, $(6)(F)$, |
| 17 | (6)(G), (7), (9)(B), and (9)(C)(i)(I) of sec- |
| 18 | tion 212(a) shall not apply with respect to |
| 19 | conduct occurring or arising before the |
| 20 | date of the alien's application for an H–2A |
| 21 | visa if associated with obtaining employ- |
| 22 | ment; |
| 23 | "(ii) the Secretary of Homeland Secu- |
| 24 | rity may not waive— |

| 1 | "(I) paragraph (1) or (2) of sec- |
|----|--|
| 2 | tions 212(a) (relating to health and |
| 3 | safety and criminals); |
| 4 | "(II) section 212(a)(3) (relating |
| 5 | to security and related grounds); |
| 6 | "(III) section $212(a)(9)(C)(i)(II)$; |
| 7 | or |
| 8 | "(IV) subparagraph (A), (C), or |
| 9 | (D) of section 212(a)(10) (relating to |
| 10 | polygamists, child abductors, and un- |
| 11 | lawful voters). |
| 12 | "(B) Construction.—Nothing in this |
| 13 | paragraph may be construed as affecting the |
| 14 | authority of the Secretary of Homeland Secu- |
| 15 | rity, other than under this paragraph, to waive |
| 16 | the provisions of section 212(a). |
| 17 | "(3) Bars to extension or admission.—An |
| 18 | alien may not be granted an H–2A visa if— |
| 19 | "(A) the alien has violated any material |
| 20 | term or condition of such status granted pre- |
| 21 | viously, unless the alien has had such violation |
| 22 | waived under paragraph (2)(A); |
| 23 | "(B) the alien is inadmissible as a non- |
| 24 | immigrant, except for those grounds previously |
| 25 | waived under paragraph (2)(A); or |

1 "(C) the granting of such status would 2 allow the alien to exceed limitations on stay in 3 the United States in H–2A status described in 4 subsection (m).

- "(4) Prompt removal proceedings.—The Secretary of Homeland Security shall promptly identify, investigate, detain, and initiate removal proceedings against every alien admitted into the United States on an H–2A visa who exceeds the alien's period of authorized admission or otherwise violates any terms of the alien's nonimmigrant status. In conducting such removal proceedings, the Secretary shall give priority to aliens who may pose a threat to the national security, and those convicted of criminal offenses.
- "(5) Numerical limitations on waivers.—
 The Secretary of Homeland Security may waive any ground of inadmissibility, as authorized under this section, only once for each beneficiary of an application for an H–2A visa filed by an employer after the date of the enactment of the HARVEST Act of 2011. Such waiver authority for the Secretary shall expire 24 months after such date of enactment.
- "(6) FINE.—Each alien applying for an H–2A visa under this section who would be inadmissible

1 under section 212(a)(6), if such provision had not 2 been made inapplicable under subsection (1)(2)(A)(i), 3 shall be required to pay a fine in an amount equal 4 to \$500 before being granted such visa. 5 "(m) Period of Admission.— 6 "(1) IN GENERAL.—An H–2A worker approved to enter the United States may not remain in the 7 8 United States for more than 10 months during any 9 12-month period, excluding— 10 "(A) a period of not more than 7 days be-11 fore the beginning of the period of employment 12 for the purpose of travel to the work site; and 13 "(B) a period of not more than 14 days 14 after the period of employment for the purpose 15 of departure to complete late work caused by weather or other unforeseen conditions. 16 "(2) Employment limitation.—An H-2A 17 18 worker may not be employed during the 14-day pe-19 riod described in paragraph (1)(B) except in the em-20 ployment for which the alien was previously author-21 ized. 22 "(3) Construction.—Nothing in this sub-23 section shall limit the authority of the Secretary of 24 Homeland Security to extend the stay of an alien

under any other provision of this Act.

| 1 | "(n) Abandonment of Employment.— |
|----|---|
| 2 | "(1) In general.—An alien admitted or pro- |
| 3 | vided status under section 101(a)(15)(H)(ii)(a) who |
| 4 | abandons the employment, which was the basis for |
| 5 | such admission or status— |
| 6 | "(A) has failed to maintain nonimmigrant |
| 7 | status as an H–2A worker; and |
| 8 | "(B) shall depart the United States or be |
| 9 | subject to removal under section |
| 10 | 237(a)(1)(C)(i). |
| 11 | "(2) Report by employer.—Not later than |
| 12 | 36 hours after the premature abandonment of em- |
| 13 | ployment by an H–2A worker, the employer or asso- |
| 14 | ciation acting as an agent for the employer shall no- |
| 15 | tify the Secretary of Homeland Security of such |
| 16 | abandonment. |
| 17 | "(3) Removal.—The Secretary of Homeland |
| 18 | Security shall ensure the prompt removal from the |
| 19 | United States of any H–2A worker who violates any |
| 20 | term or condition of the worker's nonimmigrant sta- |
| 21 | tus. |
| 22 | "(4) Voluntary Termination.—Notwith- |
| 23 | standing paragraph (1), an alien may voluntarily |
| 24 | terminate the alien's employment if the alien |

promptly departs the United States upon termi-

| 2 | nation of such employment. |
|----|---|
| 3 | "(o) Replacement of Workers.— |
| 4 | "(1) In general.—Upon receiving notification |
| 5 | under subsection (n)(2) or being notified that a |
| 6 | United States worker referred by the Department of |
| 7 | Labor or a United States worker recruited by the |
| 8 | employer during the recruitment period has pre- |
| 9 | maturely abandoned employment or has failed to ap- |
| 10 | pear for employment— |
| 11 | "(A) the Secretary of State shall promptly |
| 12 | issue a visa to an eligible alien designated by |
| 13 | the employer to replace a worker who abandons |
| 14 | or prematurely terminates employment; and |
| 15 | "(B) the Secretary of Homeland Security |
| 16 | shall expeditiously admit such alien into the |
| 17 | United States. |
| 18 | "(2) Construction.—Nothing in this sub- |
| 19 | section may be construed to limit any preference for |
| 20 | which United States workers are eligible under this |
| 21 | Act. |
| 22 | "(p) Identification Document.— |
| 23 | "(1) IN GENERAL.—The Secretary of Homeland |
| 24 | Security shall provide each alien authorized to be an |
| 25 | H-2A worker with a single machine-readable, tam- |

| 1 | per-resistant, and counterfeit-resistant document |
|----|---|
| 2 | that— |
| 3 | "(A) authorizes the alien's entry into the |
| 4 | United States; |
| 5 | "(B) serves, for the appropriate period, as |
| 6 | an employment eligibility document; and |
| 7 | "(C) verifies the identity of the alien |
| 8 | through the use of at least 1 biometric identi- |
| 9 | fier. |
| 10 | "(2) Requirements.—The document required |
| 11 | for all aliens authorized to be an H–2A worker— |
| 12 | "(A) shall be capable of reliably deter- |
| 13 | mining whether the individual with the docu- |
| 14 | ment— |
| 15 | "(i) is eligible for employment as an |
| 16 | H–2A worker; |
| 17 | "(ii) is not claiming the identity of |
| 18 | another person; and |
| 19 | "(iii) is authorized to be admitted into |
| 20 | the United States; and |
| 21 | "(B) shall be compatible with— |
| 22 | "(i) other databases of the Depart- |
| 23 | ment of Homeland Security to prevent an |
| 24 | alien from obtaining benefits for which the |
| 25 | alien is not eligible and determining wheth- |

| 1 | er the alien is unlawfully present in the |
|----|---|
| 2 | United States; and |
| 3 | "(ii) law enforcement databases to de- |
| 4 | termine if the alien has been convicted of |
| 5 | criminal offenses. |
| 6 | "SEC. 218A. ADMISSION OF CROSS-BORDER H-2A WORKERS. |
| 7 | "(a) Definition.—In this section, the term 'cross- |
| 8 | border H–2A worker' means a nonimmigrant described in |
| 9 | section 101(a)(15)(H)(ii)(a) who participates in the cross- |
| 10 | border worker program established under this section. |
| 11 | "(b) Incorporation by Reference.— |
| 12 | "(1) In general.—Except as specifically pro- |
| 13 | vided under paragraph (2), the provisions under sec- |
| 14 | tion 218 shall apply to cross-border H–2A workers. |
| 15 | "(2) Exceptions.—Subsections $(k)(3)$, $(k)(4)$, |
| 16 | and (m) of section 218 shall not apply to cross-bor- |
| 17 | der H–2A workers. |
| 18 | "(c) Mandatory Entry and Exit.—A cross-border |
| 19 | H–2A worker who complies with the provisions of this sec- |
| 20 | tion— |
| 21 | "(1) may enter the United States each sched- |
| 22 | uled work day, in accordance with regulations pro- |
| 23 | mulgated by the Secretary of Homeland Security; |
| 24 | and |

| | 49 |
|----|---|
| 1 | "(2) shall exit the United States before the end |
| 2 | of each day of such entrance. |
| 3 | "(d) Recruitment.—Each employer that employs a |
| 4 | cross-border H–2A worker under this section shall conduct |
| 5 | a recruitment for each position occupied by such H–2A |
| 6 | worker that complies with the requirements under section |
| 7 | 218(b)(4) at least once every 10 months.". |
| 8 | (2) CLERICAL AMENDMENT.—The table of con- |
| 9 | tents of the Immigration and Nationality Act (8 |
| 10 | U.S.C. 1101 et seq.) is amended by striking the item |
| 11 | relating to section 218 and inserting the following: |
| | "Sec. 218. Admission of temporary H–2A workers." "Sec. 218A. Admission of cross-border H–2A workers.". |
| 12 | (c) Rulemaking.— |
| 13 | (1) Issuance of visas.—Not later than 180 |
| 14 | days after the date of the enactment of this Act, the |
| | |

days after the date of the enactment of this Act, the Secretary of State shall promulgate regulations, in accordance with the notice and comment provisions of section 553 of title 5, United States Code, to provide for uniform procedures for the issuance of H–2A visas by United States consulates and consular officials to nonimmigrants described in section 101(a)(15)(H)(ii)(a) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(H)(ii)(a)).

(2) BORDER CROSSINGS.—The Secretary of State shall promulgate regulations to establish a

- 1 process for cross-border H–2A workers authorized to
- work in the United States under section 218A of the
- 3 Immigration and Nationality Act, as added by sub-
- 4 section (b), to ensure that such workers expedi-
- 5 tiously enter and exit the United States during each
- 6 work day.
- 7 (d) Effective Date.—The amendments made by
- 8 this section shall take effect on the date that is 180 days
- 9 after the date of the enactment of this Act.
- 10 SEC. 4. LEGAL ASSISTANCE FROM THE LEGAL SERVICES
- 11 **CORPORATION.**
- 12 Section 504 of the Migrant and Seasonal Agricultural
- 13 Worker Protection Act (29 U.S.C. 1854) is amended—
- 14 (1) by striking subsection (b) and inserting the
- 15 following:
- 16 "(b)(1) Upon application by a complainant and in
- 17 such circumstances as the court determines just, the court
- 18 may appoint an attorney for such complainant and may
- 19 authorize the commencement of the action.
- 20 "(2) The Legal Services Corporation may not provide
- 21 legal assistance for, or on behalf of, any alien, and may
- 22 not provide financial assistance to any person or entity
- 23 that provides legal assistance for, or on behalf of, any
- 24 alien, unless the alien—
- 25 "(A) is described in subsection (a); and

- 1 "(B) is present in the United States at the time 2 the legal assistance is provided.
- 3 "(3)(A) No party may bring a civil action for dam-
- 4 ages or another complaint on behalf of a nonimmigrant
- 5 described in section 101(a)(15)(H)(ii)(a) of the Immigra-
- 6 tion and Nationality Act (8 U.S.C. 1101(a)(15)(H)(ii)(a))
- 7 (referred to in this subsection as an 'H-2A worker') un-
- 8 less—
- 9 "(i) the party makes a request to the Federal
- Mediation and Conciliation Service or an equivalent
- 11 State program (as defined by the Secretary of
- Labor) not later than 90 days before bringing the
- action to assist the parties in reaching a satisfactory
- resolution of all issues involving parties to the dis-
- pute;
- 16 "(ii) the party provides written notification of
- the alleged violation to the agricultural employer, ag-
- 18 ricultural association, or farm labor contractor; and
- "(iii) the parties to the dispute have attempted,
- in good faith, mediation or other non-binding dis-
- 21 pute resolution of all issues involving all such par-
- ties.
- "(B) If the mediator finds that an agricultural em-
- 24 ployer, agricultural association, or farm labor contractor
- 25 has corrected a violation of this Act or a regulation under

- 1 this Act not later than 14 days after the date on which
- 2 such agricultural employer, agricultural association, or
- 3 farm labor contractor received written notification of such
- 4 violation, no action may be brought under this section with
- 5 respect to such violation.
- 6 "(C) Any settlement reached through the mediation
- 7 process described in subparagraph (A) shall preclude any
- 8 right of action arising out of the same facts between the
- 9 parties in any Federal or State court or administrative
- 10 proceeding.
- 11 "(D) If no settlement is reached through the medi-
- 12 ation process described in subparagraph (A), any offer of
- 13 settlement or attempts to remedy alleged grievances shall
- 14 be admissible as evidence.
- 15 "(4) An employer of an H–2A worker shall not be
- 16 required to waive any requirements of any food safety pro-
- 17 grams, such as sign in requirements, for any recipient of
- 18 grants or contracts under section 1007 of the Legal Serv-
- 19 ices Corporation Act (42 U.S.C. 1996f), or any employee
- 20 of such recipient.
- 21 "(5) The employer of an H–2A worker shall post the
- 22 contact information of the Legal Services Corporation in
- 23 the dwelling and at the work site of each nonimmigrant
- 24 employee in a language in which all employees can under-
- 25 stand.

- 1 "(6) There are authorized to be appropriated to the
- 2 Federal Mediation and Conciliation Service for each fiscal
- 3 year such sums as may be necessary to carry out the medi-
- 4 ation process described in this subsection."; and
- 5 (2) by adding at the end the following:
- 6 "(g)(1) If a defendant prevails in an action under this
- 7 section in which the plaintiff is represented by an attorney
- 8 who is employed by the Legal Services Corporation or any
- 9 entity receiving funds from the Legal Services Corpora-
- 10 tion, such entity or the Legal Services Corporation shall
- 11 award to the prevailing defendant fees and other expenses
- 12 incurred by the defendant in connection with the action.
- 13 "(2) In this subsection, the term 'fees and other ex-
- 14 penses' has the meaning given the term in section
- 15 514(b)(1)(A) of title 5, United States Code.
- 16 "(3) The court shall take whatever steps necessary,
- 17 including the imposition of sanctions, to ensure compli-
- 18 ance with this subsection.".

19 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

- There are authorized to be appropriated to the De-
- 21 partment of Homeland Security and the Department of
- 22 State such sums as may be necessary to adjudicate H-
- 23 2A applications.

 \bigcirc