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[Report No. 112-235]

To increase the efficiency and effectiveness of the Government by providing for greater interagency experience among national security and homeland security personnel through the development of a national security and homeland security human capital strategy and interagency rotational service by employees, and for other purposes.

IN THE SENATE OF THE UNITED STATES

June 23, 2011

Mr. Lieberman (for himself, Ms. Collins, Mr. Akaka, and Mr. Lugar) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

NOVEMBER 13, 2012

Reported by Mr. LIEBERMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To increase the efficiency and effectiveness of the Government by providing for greater interagency experience among national security and homeland security personnel through the development of a national security and homeland security human capital strategy and interagency rotational service by employees, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Interagency Personnel
5	Rotation Act of 2011".
6	SEC. 2. FINDINGS AND PURPOSE.
7	(a) FINDINGS.—Congress finds that—
8	(1) the national security and homeland security
9	challenges of the 21st century bridge the foreign and
0	domestic divide and require a whole-of-Government
1	approach in order for the United States Government
2	to operate in the most effective and efficient man-
3	ner; and
4	(2) these challenges require that executive
5	branch personnel
6	(A) view national security and homeland
7	security issues from a whole-of-Government per-
8	spective;
9	(B) understand the capabilities, authori-
20	ties, resources, and constraints of other agen-
21	eies; and
22	(C) be able to rely upon networks and
23	communities of interest composed of personnel
24	from other agencies who work on the same na-
25	tional security or homeland security issues.

1	(b) Purpose.—The purpose of this Act is to increase
2	the efficiency and effectiveness of the Government by fos-
3	tering greater interagency experience among executive
4	branch personnel on national security and homeland secu-
5	rity matters involving more than one agency.
6	SEC. 3. DEFINITIONS.
7	In this Act:
8	(1) AGENCY.—The term "agency" has the
9	meaning given the term "Executive agency" under
10	section 105 of title 5, United States Code.
11	(2) COMMITTEE.—The term "Committee"
12	means the Committee on National Security Per-
13	sonnel established under section $5(a)$.
14	(3) COVERED AGENCY.—The term "covered
15	agency" means an agency that is part of an ICI.
16	(4) ICI.—The term "ICI" means a National
17	Security Interagency Community of Interest identi-
18	fied by the Committee under section 6(a).
19	(5) ICI POSITION.—The term "ICI position"—
20	(A) means—
21	(i) a position that—
22	(I) is identified by the head of a
23	covered agency as a position within
24	that agency the primary duties of
25	which relate to national security or

1	homeland security policy formulation
2	or execution;
3	(II) is a position in the civil serv-
4	ice (as defined in section 2101(1) of
5	title 5, United States Code) in the ex-
6	ecutive branch of the Government for
7	which the pay is at a rate at or great-
8	er than the minimum basic rate of
9	pay for a position at GS-11 of the
10	General Schedule; and
11	(III) is a position within an ICI;
12	Ol'
13	(ii) a position in an interagency body
14	identified as an ICI position by the Com-
15	mittee under section $6(e)(1)$; and
16	(B) shall not include—
17	(i) any position described under para-
18	$\frac{\text{graph }(10)(A) \text{ or }(C); \text{ or }}{(A)}$
19	(ii) any position filled by an employee
20	described under paragraph (10)(B).
21	(6) Intelligence community.—The term
22	"intelligence community" has the meaning given
23	under section 3(4) of the National Security Act of
24	1947 (50 U.S.C. 401a(4)).

1	(7) Interagency Body.—The term "inter-
2	agency body" means an interagency body identified
3	by the Committee under section $6(e)(1)$.
4	(8) Interagency rotational service.—The
5	term "interagency rotational service" means service
6	by an employee in—
7	(A) an ICI position that is—
8	(i) in—
9	(I) a covered agency other than
10	the covered agency employing the em-
11	ployee; or
12	(II) an interagency body, without
13	regard to whether the employee is em-
14	ployed by the agency in which the
15	interagency body is located; and
16	(ii) in the same ICI as the position in
17	which the employee serves or has served
18	before serving in that ICI position; or
19	(B) in a position in an interagency body
20	identified by the Committee under section
21	6(e)(2).
22	(9) National security interagency com-
23	MUNITY OF INTEREST.—The term "National Secu-
24	rity Interagency Community of Interest" means the

1	personnel of the executive branch of the Government
2	that
3	(A) as a group are employees of multiple
4	agencies of the executive branch of the Govern-
5	ment; and
6	(B) have significant responsibility for the
7	same substantive, functional, or regional subject
8	area related to national security or homeland
9	security that requires integration of the per-
10	sonnel and activities in that area across mul-
11	tiple agencies to ensure that the executive
12	branch of the Government operates as a single,
13	cohesive enterprise to maximize mission success
14	and minimize cost.
15	(10) POLITICAL APPOINTEE.—The term "polit-
16	ical appointee" means an individual who—
17	(A) is employed in a position described
18	under sections 5312 through 5316 of title 5,
19	United States Code, (relating to the Executive
20	Schedule);
21	(B) is a limited term appointee, limited
22	emergency appointee, or noncareer appointee in
23	the Senior Executive Service, as defined under
24	paragraphs (5), (6), and (7), respectively, of

1	section 3132(a) of title 5, United States Code;
2	Θ r
3	(C) is employed in a position in the execu-
4	tive branch of the Government of a confidential
5	or policy-determining character under schedule
6	C of subpart C of part 213 of title 5 of the
7	Code of Federal Regulations.
8	(11) Relevant committees of congress.—
9	The term "relevant committees of Congress"
10	means—
11	(A) the Committee on Appropriations, the
12	Committee on Armed Services, the Committee
13	on Commerce, Science, and Transportation, the
14	Committee on Energy and Natural Resources,
15	the Committee on Finance, the Committee on
16	Foreign Relations, the Committee on Health,
17	Labor, Education, and Pensions, the Committee
18	on Homeland Security and Governmental Af-
19	fairs, the Committee on the Judiciary, and the
20	Select Committee on Intelligence of the Senate;
21	and
22	(B) the Committee on Appropriations, the
23	Committee on Armed Services, the Committee
24	on Energy and Commerce, the Committee on
25	Education and the Workforce, the Committee

1	on Foreign Affairs, the Committee on Home-
2	land Security, the Committee on the Judiciary,
3	the Committee on Oversight and Government
4	Reform, the Permanent Select Committee on
5	Intelligence, and the Committee on Ways and
6	Means of the House of Representatives.
7	(12) Senior Position.—The term "senior po-
8	sition" means—
9	(A) a Senior Executive Service position, as
10	defined in section 3132(a)(2) of title 5, United
11	States Code;
12	(B) a position in the Senior Foreign Serv-
13	ice established under the Foreign Service Act of
14	1980 (22 U.S.C. 3901 et seq.);
15	(C) a position in the Federal Bureau of In-
16	vestigation and Drug Enforcement Administra-
17	tion Senior Executive Service established under
18	section 3151 of title 5, United States Code; and
19	(D) any other equivalent position identified
20	by the Committee.
21	SEC. 4. STRATEGY AND PLANNING REQUIREMENTS.
22	(a) National Security Human Capital Strat-
23	EGY.
24	(1) Issuing of strategy.

1 (A) In General.—Except as provided in 2 subparagraph (B), not later than October 1 of 3 the first fiscal year after the fiscal year in 4 which this Act is enacted, and every 4 years 5 thereafter, the Committee shall issue a National 6 Security Human Capital Strategy to develop 7 the national security and homeland security 8 personnel necessary for accomplishing national 9 security and homeland security objectives that 10 require integration of personnel and activities from multiple agencies of the executive branch 12 of the Government in order to ensure that the 13 executive branch of the Government operates as 14 a single, cohesive enterprise to maximize mis-15 sion success and minimize cost.

> (B) Modified Date.—If this Act is enacted on a date that is less than 180 days before the end of the fiscal year, then the Committee shall issue the National Security Human Capital Strategy under this paragraph not later than October 1 of the second fiscal year after the fiscal year in which this Act is enacted, and every 4 years thereafter.

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1	(2) Plan.—Each National Security Human
2	Capital Strategy issued under paragraph (1) shall
3	include a plan that—
4	(A) provides for the phased implementa-
5	tion of this Act;
6	(B) contains graduated and specific targets
7	for the percentages of senior positions in an ICl
8	that
9	(i) require interagency rotational serv-
10	ice as an eligibility requirement;
11	(ii) ensures that, not later than Octo-
12	ber 1 of the fifteenth fiscal year after the
13	fiscal year in which this Act is enacted, not
14	less than 85 percent of the ICI positions of
15	each covered agency that are senior posi-
16	tions are designated under section 8(a)(1);
17	and
18	(C) includes a schedule for the issuance of
19	directives relating to the requirements under
20	this Act by the Committee.
21	(3) Submission to relevant committees of
22	congress.—Not later than 30 days after the date
23	on which the Committee issues a National Security
24	Human Capital Strategy under paragraph (1), the

1	Committee shall submit that strategy to the relevant
2	committees of Congress.
3	(b) REPORTS ON IMPLEMENTATION.—
4	(1) In GENERAL.—Not later than 2 years after
5	the date on which the Committee issues a National
6	Security Human Capital Strategy under subsection
7	(a), the Committee shall submit to the relevant com-
8	mittees of Congress a report on the implementation
9	of the strategy and this Act.
10	(2) Contents.—Each report submitted under
11	paragraph (1) shall include updates to the plan con-
12	tained in the most recent National Security Human
13	Capital Strategy and detailed reporting that is spe-
14	cific to each ICI and to each covered agency and
15	interagency body regarding—
16	(A) implementation of the National Secu-
17	rity Human Capital Strategy and this Act; and
18	(B) performance measures for the National
19	Security Human Capital Strategy and data on
20	the performance measures.
21	SEC. 5. COMMITTEE ON NATIONAL SECURITY PERSONNEL.
22	(a) Establishment.—There is established the Com-
23	mittee on National Security Personnel within the Execu-
24	tive Office of the President.

- 1 (b) MEMBERSHIP.—The members of the Committee
 2 shall be the Director of the Office of Management and
- 3 Budget, the Director of the Office of Personnel Manage-
- 4 ment, and the Assistant to the President for National Se-
- 5 curity Affairs.
- 6 (e) Chairperson.—The Director of the Office of
- 7 Management and Budget shall be the Chairperson of the
- 8 Committee.

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(d) Functions.—

10 (1) IN GENERAL.—The Committee shall per11 form the functions as provided under this Act to
12 earry out service in an ICI position in another cov13 ered agency or interagency body by employees, the
14 training required under section 9, and other activi15 ties under this Act.

(2) Directives.—

(A) IN GENERAL.—In consultation with the Director of the Office of Personnel Management and the Assistant to the President for National Security Affairs, the Director of the Office of Management and Budget shall issue directives and set standards for service in an ICI position in another covered agency or interagency body, the training required under section 9, and other activities under this Act, in-

1 cluding the directives specifically required under
2 this Act.

(B) USE BY COVERED AGENCIES.—The head of each covered agency shall carry out the responsibilities under this Act in accordance with the directives issued by the Director of the Office of Management and Budget.

(C) Submission to congress.—Not later than 30 days after the date on which the Director of the Office of Management and Budget issues a directive under this Act, the Director shall submit the directive to the relevant committees of Congress.

(e) SUPPORT AND IMPLEMENTATION.—

(1) BOARD. There is established a board to assist the Committee, which shall be composed of 1 designee (who shall serve in an Executive schedule position at level III) selected by each of the Secretary of State, the Secretary of Defense, the Secretary of Homeland Security, the Attorney General, the Secretary of the Treasury, the Secretary of Energy, the Secretary of Health and Human Services, the Secretary of Commerce, and the Director of National Intelligence.

1	(2) CHIEF HUMAN CAPITAL OFFICERS COUN-
2	CIL.—The Chief Human Capital Officers Council
3	shall provide advice to the Committee regarding
4	technical human capital issues relating to the imple-
5	mentation of this Act.
6	(3) COVERED AGENCY OFFICIALS.—The head of
7	each covered agency shall designate an officer and
8	office within that covered agency with responsibility
9	for the implementation of this Act.
10	SEC. 6. NATIONAL SECURITY INTERAGENCY COMMUNITIES
11	OF INTEREST.
12	(a) IDENTIFICATION OF ICIS.—The Committee—
13	(1) shall identify ICIs on an ongoing basis for
14	purposes of earrying out this Act; and
15	(2) may alter or discontinue an ICI identified
16	under paragraph (1).
17	(b) IDENTIFICATION OF ICI POSITIONS.—
18	(1) In General. Subject to paragraph (4),
19	the head of each covered agency shall identify ICI
20	positions within that covered agency.
21	(2) Position with administrative or tech-
22	NICAL DUTIES.—
23	(A) Exclusion for administrative du-
24	
	TIES.—A position the primary duties of which

1	relating to procurement, accounting, and fi-
2	nance) shall not be identified as an ICI posi-
3	tion.
4	(B) TECHNOLOGY DUTIES.—
5	(i) In GENERAL.—The Committee
6	shall determine which positions the pri-
7	mary duties of which relate to information
8	technology or engineering may be identi-
9	fied as ICI positions by the head of a cov-
10	ered agency. The Committee may provide
11	guidance regarding the positions that may
12	be identified as ICI positions under this
13	clause or approve the identification of the
14	ICI positions on a case-by-case basis, as
15	the Committee determines appropriate.
16	(ii) Information Technology Posi-
17	TIONS.—A position that relates to informa-
18	tion technology may be identified as an ICl
19	position for an ICI relating to cybersecu-
20	rity.
21	(3) OTHER PROVISIONS.—
22	(A) MULTIPLE ICIS.—A position may be
23	within more than one ICI.
24	(B) Changes.—Subject to paragraph (4)
25	the head of a covered agency may change which

1	positions are identified as ICI positions or
2	which ICI an ICI position is within.
3	(4) REVIEW AND APPROVAL BY THE COM-
4	MITTEE.
5	(A) In General.—The Committee shall—
6	(i) provide guidance to the heads of
7	covered agencies concerning criteria for
8	identifying or changing the identification
9	of ICI positions;
10	(ii) establish criteria concerning iden-
11	tifications and changes to the identifica-
12	tions of ICI positions which may be made
13	by the head of a covered agency and take
14	effect without review and approval by the
15	Committee;
16	(iii) establish criteria concerning iden-
17	tifications and changes to the identifica-
18	tions of ICI positions which may be made
19	by the head of a covered agency and shall
20	be reviewed and approved by the Com-
21	mittee before the identification or change
22	may take effect; and
23	(iv) develop a schedule for the Com-
24	mittee to review identifications of and
25	changes to the identifications of ICI posi-

1	tions that took effect without prior review
2	and approval under the criteria established
3	under elause (ii).
4	(B) ACTION BY COVERED AGENCIES.—The
5	head of a covered agency may not identify a po-
6	sition as an ICI position or change an ICI posi-
7	tion or which ICI an ICI position is within if
8	the identification or change is not—
9	(i) authorized to be made without the
10	advance authorization of the Committee
11	under subparagraph (A)(ii); or
12	(ii) approved by the Committee under
13	$\frac{\text{subparagraph }(A)(iii)}{A}$
14	(c) Interagency Bodies.—
15	(1) IDENTIFICATION.—
16	(A) In General.—The Committee shall
17	identify—
18	(i) entities in the executive branch of
19	the Government that are primarily involved
20	in interagency activities; and
21	(ii) components of agencies that are
22	primarily involved in interagency activities
23	and have a mission distinct from the agen-
24	ey within which the component is located.

1	(B) CERTAIN BODIES.—The Committee
2	shall identify the National Security Council and
3	the Directorate of Strategic Operational Plan-
4	ning of the National Counterterrorism Center
5	as interagency bodies under this paragraph.
6	(2) Positions in interagency bodies.—
7	(A) In General.—For purposes of this
8	Act
9	(i) the Assistant to the President for
10	National Security Affairs shall perform the
11	duties of the head of a covered agency for
12	ICI positions within the National Security
13	Council;
14	(ii) the Director of the National
15	Counterterrorism Center shall perform the
16	duties of the head of a covered agency for
17	ICI positions within the Directorate of
18	Strategic Operational Planning of the Na-
19	tional Counterterrorism Center; and
20	(iii) the Committee shall designate the
21	Federal officer who shall perform the du-
22	ties of the head of a covered agency for
23	ICI positions within any other interagency
24	body.

1	(B) IDENTIFICATION OF POSITIONS.—The
2	officials described or designated under subpara-
3	graph (A) shall identify—
4	(i) positions within their respective
5	interagency bodies that are ICI positions;
6	and
7	(ii) positions within their respective
8	interagency bodies—
9	(I) that are not within an ICI;
10	(H) that are not a position de-
11	scribed under section $3(10)(A)$ or (C)
12	or a position filled by an employee de-
13	scribed under section 3(10)(B); and
14	(III) for which service in the po-
15	sition shall constitute interagency ro-
16	tational service.
17	(C) REVIEW AND APPROVAL BY THE COM-
18	MITTEE.—The identification of, change of, and
19	determinations relating to positions described in
20	subparagraph (B) by a Federal officer de-
21	scribed in or designated under subparagraph
22	(A) shall be subject to review and approval by
23	the Committee in the same manner and to the
24	same extent as provided for the head of a cov-
25	ered agency under this Act.

1 SEC. 7. ICI ROTATIONAL SERVICE.

2	(a) Exclusion of Senior Positions.—For pur-
3	poses of this section, the term "ICI position" does not in-
4	elude a senior position.
5	(b) ROTATIONS.—
6	(1) In General.—The Committee shall provide
7	for employees serving in an ICI position to be as-
8	signed on a rotational basis to another ICI position
9	that is—
10	(A) within another covered agency or with-
11	in an interagency body; and
12	(B) within the same ICI.
13	(2) SERVICE WITHIN MULTIPLE ICIS.—An em-
14	ployee who has served or is serving in an ICI posi-
15	tion that is within 2 or more ICIs may be assigned
16	to an ICI position in any of such ICIs.
17	(3) Exception.—An employee may be assigned
18	to an ICI position in another covered agency or in
19	an interagency body that is not in the ICI applicable
20	to an ICI position in which the employee serves or
21	has served if—
22	(A) the employee has particular nongovern-
23	mental or other expertise or skills that are rel-
24	evant to the assigned ICI position; and
25	(B) the head of the covered agency employ-
26	ing the employee, the head of the covered agen-

cy to which the assignment is made, and the
Committee approve the assignment.

(4) OFFICERS OF THE ARMED FORCES.—

(A) SERVICE IN ICIS.—The policies, procedures, and practices for the management of officers of the Armed Forces established pursuant to section 661 of title 10, United States Code, may provide for the assignment of officers of the Armed Forces to ICI positions or positions designated under section 6(c)(2)(B)(ii) and for the treatment of such assignments as joint duty assignments for purposes of chapter 38 of such title.

(B) DIRECTIVES.—The Committee shall specify the requirements and limitations applicable to the assignment of officers of the Armed Forces to ICI positions or positions designated under section 6(e)(2)(B)(ii). The directives specifying such requirements and limitations shall be issued with the concurrence of the Secretary of Defense.

(5) RETURN TO PRIOR POSITION.—

(A) In GENERAL.—Subject to subparagraph (B), an employee performing service in an ICI position in another covered agency or

interagency body or in a position designated
under section 6(c)(2)(B)(ii) shall be entitled to
return to the position held by the employee in
the covered agency employing the employee
within a reasonable period of time after the end
of the period of service.

- (B) REASONABLE EXCEPTIONS.—The Committee shall determine under what circumstances it is reasonable to make an exception to the requirement under subparagraph (A) and issue guidance regarding making such an exception.
- 13 (c) Voluntary Nature of Rotational Serv-14 ice.—
 - (1) In GENERAL.—Except as provided in paragraph (2), service in an ICI position in another covered agency or interagency body shall be voluntary by an employee.
 - (2) AUTHORITY TO ASSIGN INVOLUNTARILY.—

 If the head of a covered agency has the authority under another provision of law to assign an employee involuntarily to a position and the employee is serving in an ICI position, the head of the covered agency may assign the employee involuntarily to

1	serve in an ICI position in another covered agency
2	or interagency body.
3	(d) Directives.—
4	(1) Identification of positions open for
5	ROTATIONAL SERVICE.—The Committee shall—
6	(A) require, and provide guidelines relating
7	to, the identification by the head of each cov-
8	ered agency of ICI positions in the covered
9	agency that are open for assignment of employ-
10	ees serving or who have served in ICI positions
11	in other covered agencies or an interagency
12	body;
13	(B) specify how many ICI positions the
14	head of each covered agency shall make avail-
15	able for assignment of employees serving or who
16	have served in ICI positions in other covered
17	agencies or an interagency body; and
18	(C) ensure that each ICI position in a cov-
19	ered agency or interagency body that is avail-
20	able for assignment of an employee from an-
21	other covered agency or interagency body is
22	filled by an employee serving in a position with
23	a level of responsibility comparable to the posi-
24	tion that is available for assignment.

1	(2) MINIMUM PERIOD FOR SERVICE.—With re-
2	spect to the period of service in an ICI position in
3	another covered agency or interagency body, the
4	Committee—
5	(A) shall ensure that the period of service
6	is sufficient to gain an adequately detailed un-
7	derstanding and perspective of the covered
8	agency or interagency body at which the em-
9	ployee is assigned;
10	(B) may provide for different periods for
11	service, depending upon the nature of the posi-
12	tion, including whether the position is in an
13	area that is a combat zone for purposes of sec-
14	tion 112 of the Internal Revenue Code of 1986;
15	and
16	(C) shall require that an employee per-
17	forming service in an ICI position in another
18	covered agency or interagency body is informed
19	of the period of service for the position before
20	beginning such service.
21	(e) Selection of ICI Positions Open for Rota-
22	TIONAL SERVICE.
23	(1) In General.—Subject to paragraph (2),
24	the head of each covered agency shall determine
25	which ICI positions in the covered agency shall be

1	available to be filled by employees from another cov-
2	ered agency and may modify a determination under
3	this paragraph.
4	(2) REVIEW OF DETERMINATION OF ICI POSI-
5	TIONS OPEN FOR ROTATIONAL SERVICE.—
6	(A) IN GENERAL.—The Committee shall—
7	(i) provide guidance to the heads of
8	covered agencies concerning criteria for de-
9	termining and modifying determinations of
10	which ICI positions are available to be
11	filled by employees from another covered
12	agency;
13	(ii) establish criteria concerning deter-
14	minations and modifications to determina-
15	tions regarding ICI positions that are
16	available to be filled by employees from an-
17	other covered agency which may be made
18	by the head of a covered agency and take
19	effect without review and approval by the
20	Committee;
21	(iii) establish eriteria concerning
22	which determinations and modifications to
23	determinations regarding ICI positions
24	that are available to be filled by employees
25	from another covered agency may be made

1	by the head of a covered agency and shall
2	be reviewed and approved by the Com-
3	mittee before the determination or modi-
4	fication may take effect; and
5	(iv) develop a schedule for the Com-
6	mittee to review determinations and modi-
7	fications to determinations that an ICI po-
8	sition is available to be filled by employees
9	from another covered agency that took ef-
10	fect without prior review and approval
11	under the criteria established under clause
12	(ii).
13	(B) ACTION BY COVERED AGENCIES.—The
14	head of a covered agency may not determine an
15	ICI position as available to be filled by employ-
16	ees from another covered agency or make a
17	modification of the determination if the deter-
18	mination or modification is not—
19	(i) authorized to be made without the
20	advance authorization of the Committee
21	under subparagraph $(A)(ii)$; or
22	(ii) approved by the Committee under
23	$\frac{\text{subparagraph }(A)(iii)}{A}$
24	(3) List.—The Committee shall maintain a sin-
25	gle, integrated list of positions available to be filled

by employees from another covered agency under this section and shall make the list available to Fed-eral employees on an ongoing basis in order to facilitate applications for the positions and long-term ca-reer planning by employees of the executive branch of the Government, except to the extent that the Committee determines that the identity of certain positions should not be distributed in order to pro-teet national security or homeland security.

10 (f) Prevention of Need for Increased Per-11 sonnel Levels.—

(1) PHASE-IN.—The Committee shall phase in the requirement to designate ICI positions for assignment across covered agencies in a manner that ensures that there is a reasonable equivalence between the number of employees rotating out of the covered agencies or interagency bodies within an ICI and the number of employees rotating into the covered agencies or interagency bodies within an ICI.

(2) FILLING POSITIONS ROTATING OUT.—The Committee shall ensure that employees are rotated across covered agencies and interagency bodies within an ICI in a manner that ensures that the original ICI positions of all employees performing service in an ICI position in another covered agency or inter-

1	agency body are filled within a reasonable period
2	by
3	(A) employees from another covered agen-
4	ey or interagency body who are performing
5	service in an ICI position in another covered
6	agency or interagency body; or
7	(B) other available employees.
8	(g) OPEN AND FAIR COMPETITION.—Each covered
9	agency or interagency body that has an ICI position avail-
10	able to be filled by an employee from another covered
11	agency shall coordinate with the Office of Personnel Man-
12	agement to ensure that the position is filled in a fully open
13	and competitive manner that is consistent with the merit
14	system principles set forth in paragraphs (1) and (2) of
15	section 2301(b) of title 5, United States Code, except if
16	the ICI position is otherwise exempt under another provi-
17	sion of law.
18	(h) Collective Bargaining Rights and Other
19	Personnel Law Matters.—
20	(1) NATIONAL SECURITY EXCLUSION.—The
21	identification of a position as available for service by
22	an employee of another covered agency or as being
23	within an ICI shall not be a basis for an order under
24	section 7103(b) of title 5, United States Code, ex-
25	cluding the covered agency, or a subdivision thereof,

- in which the position is located from the applicability
 of chapter 71 of title 5, United States Code.
 - (2) ON ROTATION.—An employee performing service in an ICI position in another covered agency or interagency body shall have collective bargaining rights to the extent and in the manner that such rights would be available to the employee if the employee were detailed or assigned under a provision of law other than this Act from the agency employing the employee to the agency in which the ICI position in which the employee is serving is located.
 - (3) Consultation.—The Committee shall consult with relevant associations, unions, and other groups involved in collective bargaining or encouraging public service or organizational reform of the Government in formulating and implementing policies under this Act.
- 18 (i) REPORTING.—Not later than 1 year after the date
 19 on which the Committee issues the first National Security
 20 Human Capital Strategy under section 4(a)(1), and every
 21 year thereafter, the Committee shall submit to the relevant
 22 committees of Congress—
- 23 (1) a consolidated list of ICI positions, which 24 shall include an explanation of the reasons that each 25 position was identified as being within the ICI; and

1	(2) a consolidated list of ICI positions made
2	available to be filled by employees from another cov-
3	ered agency, which shall include an explanation of
4	the methodology used by the covered agency in de-
5	termining which positions were and were not to be
6	made available.
7	SEC. 8. INTERAGENCY ROTATIONAL SERVICE AS A RE-
8	QUIREMENT FOR SELECTION TO SENIOR PO-
9	SITIONS IN ICIS.
10	(a) Requirement for Promotion to Selected
11	SENIOR POSITIONS WITHIN ICIS.—Except as otherwise
12	provided in this section, the head of each covered agency
13	shall—
14	(1) designate ICI positions of the covered agen-
15	ey that are senior positions for which interagency ro-
16	tational service shall be an eligibility requirement;
17	and
18	(2) not later than October 1 of the fifteenth fis-
19	cal year after the fiscal year in which this Act is en-
20	acted, designate not less than 85 percent of the ICI
21	positions of the covered agency that are senior posi-
22	tions to be senior positions for which interagency ro-
23	tational service shall be an eligibility requirement.
24	(b) EXEMPTIONS.—

1	(1) In General.—An employee may be ap-
2	pointed to a senior position designated under sub-
3	section (a) without meeting the interagency rota-
4	tional service requirement if before the appointment
5	the employee—
6	(A) is not employed in the executive
7	branch of the Government when selected for the
8	senior position;
9	(B) is serving in a senior position that is
10	not an ICI position;
11	(C) has not served in the executive branch
12	of the Government for a sufficient period, as
13	determined by the Committee, to have per-
14	formed interagency rotational service;
15	(D) entered service in the executive branch
16	of the Government at or above GS-15 of the
17	General Schedule, or equivalent;
18	(E) has prior service in another agency
19	that provides the employee with relevant experi-
20	ence in the applicable ICI, as determined by the
21	Committee; or
22	(F) is in another class of employees ex-
23	empted from subsection (a) by the Committee.
24	(2) NOTICE.—Not later than 30 days after the
25	date on which the Committee determines to exempt

1 a class of employees under paragraph (1)(F), the
2 Committee shall notify the relevant committees of
3 Congress of the exemption.

(c) WAIVERS.—

- (1) In GENERAL.—On a case-by-case basis, the head of a covered agency may waive the requirement that an employee being appointed to a senior position designated under subsection (a) has performed interagency rotational service.
- (2) Years 3 to 8.—During the period beginning on October 1 of the second fiscal year after the fiscal year in which this Act is enacted and ending on September 30 of the seventh fiscal year after the fiscal year in which this Act is enacted, the head of a covered agency may issue a waiver under paragraph (1) for good cause.
- (3) YEARS 9 TO 15.—During the period beginning October 1 of the eighth fiscal year after the fiscal year in which this Act is enacted and ending on September 30 of the fourteenth fiscal year after the fiscal year in which this Act is enacted, the head of a covered agency may issue a waiver under paragraph (1) if—

1	(A) there is a lack of qualified candidates
2	for the senior position who have satisfied the
3	requirement under subsection (a);
4	(B) a lack of sufficient positions available
5	to be filled by employees from another covered
6	agency prevented the most qualified candidate
7	for the senior position from completing inter-
8	agency rotational service; or
9	(C) the most qualified candidate for the
10	senior position has prior service in a position in
11	another agency that, although involving duties
12	comparable to an ICI position, does not qualify
13	as interagency rotational service.
14	(4) AFTER YEAR 15.—
15	(A) In General. After the period de-
16	scribed in paragraph (3), the head of a covered
17	agency may issue a waiver under paragraph (1)
18	if
19	(i) there are extraordinary cir-
20	cumstances relating to the senior position;
21	and
22	(ii) the Committee concurs with
23	issuing the waiver.
24	(B) Nondelegation.—The authority to
25	issue a waiver under paragraph (1) may not be

1	delegated after the period described in para-
2	graph (3).
3	(5) Reporting.—Not later than 30 days after
4	the date on which a waiver is issued under para-
5	graph (1), the Committee shall submit to the rel-
6	evant committees of Congress a report containing a
7	description of the waiver and an explanation of the
8	justification for the waiver.
9	(d) Other Rotational Requirements.—
10	(1) Definitions.—In this subsection:
11	(A) DHS ROTATIONAL SERVICE PRO-
12	GRAM.—The term "DHS rotational service pro-
13	gram" means any program established before
14	the date of enactment of this Act that provides
15	for rotation assignments of employees within
16	the Department of Homeland Security.
17	(B) IC ROTATIONAL SERVICE PROGRAM.—
18	The term "IC rotational service program"
19	means any program established before the date
20	of enactment of this Act that provides for rota-
21	tion assignments of employees across the agen-
22	cies or elements of the intelligence community.
23	(2) DEPARTMENT OF HOMELAND SECURITY.—
24	If an employee of the Department of Homeland Se-
25	curity has performed service in an ICI position in

1	another covered agency or interagency body, the em-
2	ployee may not be denied an appointment to a senior
3	position in the Department of Homeland Security
4	because of any other requirement to perform service
5	on a rotational basis under a DHS rotational service
6	program.
7	(3) Officers of the armed forces.—Sec-
8	tion 668(b) of title 10, United States Code, is
9	amended—
10	(A) by redesignating paragraph (2) as
11	paragraph (3); and
12	(B) by inserting after paragraph (1) the
13	following new paragraph (2):
14	"(2)(A) The definition required by paragraph (1)
15	may provide for the treatment as a joint duty assignment
16	of any assignment of officers to an ICI position or a posi-
17	tion in an interagency body that is not an ICI position
18	as the Secretary may specify in the regulations required
19	by that paragraph.
20	"(B) In this paragraph, the terms 'ICI position' and
21	'interagency body' have the meanings given those terms
22	in section 3 of the Interagency Personnel Rotation Act of
23	2011.".
24	(4) Credit for service in another compo-
25	NENT WITHIN AN AGENCY.—

(A) In GENERAL.—During the first 8 fiscal years after the fiscal year in which this Act is enacted, an employee that performed service in a rotation to another component of the covered agency that employs the employee identified under subparagraph (B) may be appointed to an ICI position that is a senior position in that covered agency without regard to any designation under subsection (a).

(B) IDENTIFICATION OF COMPONENTS.—Subject to approval by the Committee, the head of a covered agency may identify the components of the covered agency that are sufficiently independent in functionality for service in a rotation in the component to qualify as service in another component of the covered agency for purposes of subparagraph (A).

(5) INTELLIGENCE COMMUNITY PERSONNEL.

During the first 8 fiscal years after the fiscal year in which this Act is enacted, an employee of a covered agency that performed service in a rotation in the intelligence community under an IC rotational service program may be appointed to an ICI position that is a senior position in that covered agency without regard to any designation under subsection (a).

1	(6) Reports.—The head of each covered agen-
2	ey shall include information relating to this sub-
3	section in any relevant report to the relevant com-
4	mittees of Congress required under this Act.
5	(e) Performance Appraisals.—The Committee
6	shall—
7	(1) ensure that the employees receive perform-
8	ance evaluations that are based primarily on their
9	contribution to the work of the covered agency in
10	which the employee is performing service in an ICI
11	position in another covered agency or interagency
12	body and the functioning of the applicable ICI; and
13	(2) require that—
14	(A) officials at the covered agency employ-
15	ing the employee conduct the evaluations based
16	on input from the supervisors of the employee
17	during service in an ICI position in another
18	covered agency or interagency body; and
19	(B) the evaluations shall be provided the
20	same weight in the receipt of promotions and
21	other rewards by the employee from the covered
22	agency employing the employee as performance
23	evaluations receive for other employees of the
24	covered agency.

1	(f) Incentives for Participation.—The Com-
2	mittee shall identify ways in which the head of a covered
3	agency shall use the authorities of the head of the covered
4	agency to institute incentives to encourage employees to
5	perform service in an ICI position in another covered
6	agency or interagency body, regardless of the interest of
7	any employee to be promoted to an ICI position that is
8	a senior position.
9	(g) Foreign Service. Section 607(a) of the For-
10	eign Service Act of 1980 (22 U.S.C. 4007(a)) is amended
11	by adding at the end the following:
12	"(4) At the election of an individual subject to a max-
13	imum time in class limitation under this subsection, any
14	period of service in an ICI position (as defined in section
15	3 of the Interagency Personnel Rotation Act of 2011) that
16	is not within the Department of State shall not be used
17	for purposes of determining the period during which the
18	individual has served in a class.".
19	SEC. 9. EDUCATION AND TRAINING FOR PERSONNEL SERV
20	ING IN INTERAGENCY COMMUNITIES OF IN
21	TEREST.
22	(a) Training and Education Requirements.—
23	(1) Participation by Personnel in ici posi-
24	TIONS—

1	(A) ORIENTATION TRAINING AND EDU-
2	CATION.—During the second fiscal year after
3	the fiscal year in which this Act is enacted, and
4	each fiscal year thereafter, each employee serv
5	ing in an ICI position shall participate in ori-
6	entation training and education.
7	(B) Ongoing training and edu-
8	CATION.—During the third fiscal year after the
9	fiscal year in which this Act is enacted, and
10	each fiscal year thereafter, each employee serv-
11	ing in an ICI position shall participate in ongo-
12	ing training and education.
13	(2) FAILURE TO OBTAIN TRAINING AND EDU-
14	CATION.—An employee serving in an ICI position
15	who does not successfully complete the orientation
16	training and education and the ongoing training and
17	education required under paragraph (1) may not
18	perform service in an ICI position in another covered
19	agency or interagency body.
20	(3) Contents of training.—The training
21	and education required under paragraph (1) shall in
22	elude training and education on—
23	(A) national security and homeland secu-
24	rity strategy, both general and as relevant to

the applicable ICI;

1	(B) the criticality of interagency integra-
2	tion for accomplishing national security and
3	homeland security objectives in an efficient and
4	effective manner;
5	(C) the roles, functions, authorities, cul-
6	tures, and resources of agencies involved in the
7	applicable ICI; and
8	(D) practical skills and strategies for en-
9	suring maximum interagency cohesion, includ-
10	ing effective meeting management, project man-
11	agement, negotiation, and interagency team-
12	building.
13	(4) Online training.—Unless the Committee
14	determines that the benefits of an in-person training
15	for increasing interagency coordination to improve
16	interagency effectiveness and efficiency outweigh the
17	cost, the training and education required under
18	paragraph (1) shall be online.
19	(b) USE OF CONSORTIUM.—
20	(1) In GENERAL.—The Committee may use a
21	consortium of agencies, educational institutions, and
22	nongovernmental organizations to provide the train-
23	ing and education required under this section, in-
24	cluding by the use of preexisting courses and mate-

rials.

(2) Inclusions.—The consortium used under paragraph (1) may include Government educational entities such as the Foreign Service Institute, the National Defense University, the Army War College, and the Naval War College, if the head of the agen-ey of which the educational entity is a component determines that participation in the training and education will not adversely impact the capabilities of the agency.

10 SEC. 10. INTERAGENCY PROCESS AND STRATEGIES TRAIN-

ING FOR POLITICAL APPOINTEES.

(a) ESTABLISHMENT.—

- (1) In GENERAL.—Subject to the direction of the Committee, the Office of Personnel Management shall establish a course for political appointees relating to the objectives, history, and functioning of the senior-level interagency process and strategies for ensuring maximum interagency cohesion and the accomplishment of national security and homeland security objectives in an efficient and effective manner.
- (2) LENGTH OF COURSE.—The length of a course established under paragraph (1) may be different for different positions, based on the seniority of the position and other factors as the Committee determines appropriate.

- 1 (b) REQUIREMENT.—Not later than 120 days after
- 2 an individual is appointed to a position which makes the
- 3 individual a political appointee, that individual shall take
- 4 the course established under subsection (a).
- 5 (e) Application.—This section shall apply to ap-
- 6 pointments made on and after the end of the fiscal year
- 7 following the fiscal year in which this Act is enacted.
- 8 SECTION 1. SHORT TITLE.
- 9 This Act may be cited as the "Interagency Personnel
- 10 Rotation Act of 2011".
- 11 SEC. 2. FINDING AND PURPOSE.
- 12 (a) FINDING.—Congress finds that the national secu-
- 13 rity and homeland security challenges of the 21st century
- 14 require that executive branch personnel use a whole-of-Gov-
- 15 ernment approach in order for the United States Govern-
- 16 ment to operate in the most effective and efficient manner.
- 17 (b) Purpose.—The purpose of this Act is to increase
- 18 the efficiency and effectiveness of the Government by fos-
- 19 tering greater interagency experience among executive
- 20 branch personnel on national security and homeland secu-
- 21 rity matters involving more than 1 agency.
- 22 SEC. 3. DEFINITIONS.
- 23 In this Act:

1	(1) AGENCY.—The term "agency" has the mean-
2	ing given the term "Executive agency" under section
3	105 of title 5, United States Code.
4	(2) Committee.—The term "Committee" means
5	the Committee on National Security Personnel estab-
6	lished under section $4(a)$.
7	(3) Covered agency.—The term "covered agen-
8	cy" means an agency that is part of an ICI.
9	(4) ICI.—The term "ICI" means a National Se-
10	curity Interagency Community of Interest identified
11	by the Committee under section 5(a).
12	(5) ICI POSITION.—The term "ICI position"—
13	(A) means—
14	(i) a position that—
15	(I) is identified by the head of a
16	covered agency as a position within the
17	covered agency that has significant re-
18	sponsibility for the subject area of the
19	ICI in which the position is located
20	and for activities that involve more
21	than 1 agency;
22	(II) is a position in the civil serv-
23	ice (as defined in section 2101(1) of
24	title 5, United States Code) in the exec-
25	utive branch of the Government (in-

1	cluding a position in the Foreign Serv-
2	ice) at or above GS-11 of the General
3	Schedule or at a level of responsibility
4	comparable to a position at or above
5	GS-11 of the General Schedule; and
6	(III) is a position within an ICI;
7	or
8	(ii) a position in an interagency body
9	identified as an ICI position under section
10	5(c)(2)(A); and
11	(B) shall not include—
12	(i) any position described under para-
13	$graph\ (10)(A)\ or\ (C);\ or$
14	(ii) any position filled by an employee
15	$described\ under\ paragraph\ (10)(B).$
16	(6) Intelligence community.—The term "in-
17	telligence community" has the meaning given under
18	section 3(4) of the National Security Act of 1947 (50
19	$U.S.C.\ 401a(4)).$
20	(7) Interagency Body.—The term "interagency
21	body" means an entity or component identified under
22	section $5(c)(1)$.
23	(8) Interagency rotational service.—The
24	term "interagency rotational service" means service
25	by an employee in—

1	(A) an ICI position that is—
2	(i) in—
3	(I) a covered agency other than
4	the covered agency employing the em-
5	$ployee;\ or$
6	(II) an interagency body, without
7	regard to whether the employee is em-
8	ployed by the agency in which the
9	interagency body is located; and
10	(ii) in the same ICI as the position in
11	which the employee serves or has served be-
12	fore serving in that ICI position; or
13	(B) in a position in an interagency body
14	identified under section $5(c)(2)(B)$.
15	(9) National security interagency commu-
16	NITY OF INTEREST.—The term "National Security
17	Interagency Community of Interest" means the posi-
18	tions in the executive branch of the Government
19	that—
20	(A) as a group are positions within mul-
21	tiple agencies of the executive branch of the Gov-
22	ernment; and
23	(B) have significant responsibility for the
24	same substantive, functional, or regional subject
25	area related to national security or homeland se-

1	curity that requires integration of the positions
2	and activities in that area across multiple agen-
3	cies to ensure that the executive branch of the
4	Government operates as a single, cohesive enter-
5	prise to maximize mission success and minimize
6	cost.
7	(10) Political appointee.—The term "polit-
8	ical appointee" means an individual who—
9	(A) is employed in a position described
10	under sections 5312 through 5316 of title 5,
11	United States Code, (relating to the Executive
12	Schedule);
13	(B) is a noncareer appointee in the Senior
14	Executive Service, as defined under paragraph
15	(7) of section 3132(a) of title 5, United States
16	Code; or
17	(C) is employed in a position in the execu-
18	tive branch of the Government of a confidential
19	or policy-determining character under schedule C
20	of subpart C of part 213 of title 5 of the Code
21	of Federal Regulations.
22	(11) Senior position.—The term "senior posi-
23	tion" means—

1	(A) a Senior Executive Service position, as
2	defined in section 3132(a)(2) of title 5, United
3	States Code;
4	(B) a position in the Senior Foreign Serv-
5	ice established under the Foreign Service Act of
6	1980 (22 U.S.C. 3901 et seq.);
7	(C) a position in the Federal Bureau of In-
8	vestigation and Drug Enforcement Administra-
9	tion Senior Executive Service established under
10	section 3151 of title 5, United States Code;
11	(D) a position filled by a limited term ap-
12	pointee or limited emergency appointee in the
13	Senior Executive Service, as defined under para-
14	graphs (5) and (6), respectively, of section
15	3132(a) of title 5, United States Code; and
16	(E) any other equivalent position identified
17	by the Committee.
18	SEC. 4. COMMITTEE ON NATIONAL SECURITY PERSONNEL.
19	(a) Establishment.—There is established the Com-
20	mittee on National Security Personnel within the Executive
21	Office of the President.
22	(b) Membership.—The members of the Committee
23	shall be the Director of the Office of Management and Budg-
24	et, the Director of the Office of Personnel Management, and
25	the Assistant to the President for National Security Affairs.

1	(c) Chairperson.—The Director of the Office of Man-
2	agement and Budget shall be the Chairperson of the Com-
3	mittee.
4	(d) Functions.—
5	(1) In General.—The Committee shall perform
6	the functions as provided under this Act to implement
7	this Act and shall validate the actions taken by the
8	heads of covered agencies to implement the directives
9	issued and meet the standards established under para-
10	graph(2).
11	(2) Directives and standards.—
12	(A) In general.—In consultation with the
13	Director of the Office of Personnel Management
14	and the Assistant to the President for National
15	Security Affairs, the Director of the Office of
16	Management and Budget shall issue directives
17	and establish standards relating to the imple-
18	mentation of this Act.
19	(B) Use by covered agencies.—The head
20	of each covered agency shall carry out the re-
21	sponsibilities under this Act in accordance with
22	the directives issued and standards established by
23	the Director of the Office of Management and
24	Budget.
25	(e) Support and Implementation —

1	(1) Board to as-
2	sist the Committee, which shall be composed of 1 des-
3	ignee (who shall be serving in an Executive Schedule
4	position at level III) selected by—
5	(A) the Secretary of State;
6	(B) the Secretary of Defense;
7	(C) the Secretary of Homeland Security;
8	(D) the Attorney General;
9	(E) the Secretary of the Treasury;
10	(F) the Secretary of Energy;
11	(G) the Secretary of Health and Human
12	Services;
13	(H) the Secretary of Commerce;
14	(I) the Director of National Intelligence;
15	and
16	(I) the head of any other agency determined
17	appropriate by the Committee.
18	(2) Chief Human Capital Officers Coun-
19	CIL.—The Chief Human Capital Officers Council
20	shall provide advice to the Committee regarding tech-
21	nical human capital issues.
22	(3) Covered agency officials.—
23	(A) In General.—The head of each covered
24	agency shall designate an officer and office with-

1	in that covered agency with responsibility for the
2	implementation of this Act.
3	(B) Existing offices.—If an officer or of-
4	fice of a covered agency is designated as the offi-
5	cer or office within the covered agency with re-
6	sponsibility for the implementation of Executive
7	Order 13434 for the covered agency on the date
8	of enactment of this Act, the head of the covered
9	agency shall designate the officer or office as the
10	officer or office within the covered agency with
11	responsibility for the implementation of this Act.
12	(4) Staff.—
13	(A) In general.—Not more than 3 full-
14	time equivalent employees may be hired to assist
15	the Committee in implementation of this Act,
16	who may be employees of the Office of Manage-
17	ment and Budget or the Office of Personnel Man-
18	agement. Any employee transferred under sub-
19	$paragraph\ (B)(ii)(II)\ shall\ be\ deemed\ to\ be\ an$
20	employee hired for purposes of the authorization
21	under this subparagraph.
22	(B) Funding.—
23	(i) Authorization of Appropria-
24	TIONS.—There are authorized to be appro-
25	priated for each of fiscal years 2012 through

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2016 to carry out subparagraph (A) an amount equal to the amount expended for salaries and expenses of the National Security Professional Development Integration Office during fiscal year 2011.

(ii) Offset.—

(I) In general.—Except as provided in paragraph (3)(B), effective on the date of enactment of this Act, the National Security Professional Development Integration Office of the Department of Defense is terminated and, on and after the date of enactment of this Act, the Secretary of Defense may not establish a comparable office to implement Executive Order 13434 or to design, administer, or report on the creation of a national security professional development system, cadre of national security professionals, or any personnel rotations. education. training for individuals involved in interagency activities or who are national security professionals who are not employed by the Department of De-

fense. Nothing in this subclause shall 1 2 be construed to prohibit the Secretary 3 of Defense from establishing or desig-4 nating an office to administer inter-5 agency rotations by, or the interagency 6 activities of, employees of the Depart-7 ment of Defense. 8 (II) Transfer of functions.— 9 Effective on the date of enactment of 10 this Act, there are transferred to the 11 Office of Management and Budget or the Office of Personnel Management, as 12 13 determined appropriate by the Com-14 mittee, the functions of the National 15 Security Professional Development Integration Office of the Department of 16 17 Defense. 18 (III) FUNDS.—Effective on the 19 date of enactment of this Act, all unob-20 ligated balances made available for the 21 activities of the National Security Pro-22 fessional Development Integration Of-23 fice of the Department of Defense are 24 rescinded.

1	SEC. 5. NATIONAL SECURITY INTERAGENCY COMMUNITIES
2	OF INTEREST.
3	(a) Identification of ICIs.—Subject to section 8,
4	the Committee—
5	(1) shall identify ICIs on an ongoing basis for
6	purposes of carrying out this Act; and
7	(2) may alter or discontinue an ICI identified
8	under paragraph (1).
9	(b) Identification of ICI Positions.—The head of
10	each covered agency shall identify ICI positions within the
11	covered agency.
12	(c) Interagency Bodies.—
13	(1) Identification.—
14	(A) In General.—The Committee shall
15	identify—
16	(i) entities in the executive branch of
17	the Government that are primarily involved
18	in interagency activities relating to na-
19	tional security or homeland security; and
20	(ii) components of agencies that are
21	primarily involved in interagency activities
22	relating to national security or homeland
23	security and have a mission distinct from
24	the agency within which the component is
25	located.
26	(B) Certain bodies.—

1	(i) In General.—The Committee shall
2	identify the National Security Council and
3	the Directorate of Strategic Operational
4	Planning of the National Counterterrorism
5	Center as interagency bodies under this
6	paragraph.
7	(ii) FBI ROTATIONS.—Joint Terrorism
8	Task Forces shall not be considered inter-
9	agency bodies for purposes of service by em-
10	ployees of the Federal Bureau of Investiga-
11	tion.
12	(C) Duties of head of covered agen-
13	CY.—The Committee shall designate the Federal
14	officer who shall perform the duties of the head
15	of a covered agency relating to ICI positions
16	within an interagency body.
17	(2) Positions in interagency bodies.—The
18	officials designated under paragraph $(1)(C)$ shall
19	identify—
20	(A) positions within their respective inter-
21	agency bodies that are ICI positions; and
22	(B) positions within their respective inter-
23	agency bodies—
24	(i) that are not a position described
25	under section 3(10)(A) or (C) or a position

1	filled by an employee described under sec-
2	tion $3(10)(B)$; and
3	(ii) for which service in the position
4	shall constitute interagency rotational serv-
5	ice.
6	SEC. 6. INTERAGENCY COMMUNITY OF INTEREST ROTA-
7	TIONAL SERVICE.
8	(a) Exclusion of Senior Positions.—For purposes
9	of this section, the term "ICI position" does not include a
10	senior position.
11	(b) Rotations.—
12	(1) In General.—The Committee shall provide
13	for employees serving in an ICI position to be as-
14	signed on a rotational basis to another ICI position
15	that is—
16	(A) within another covered agency or with-
17	in an interagency body; and
18	(B) within the same ICI.
19	(2) Exception.—An employee may be assigned
20	to an ICI position in another covered agency or in
21	an interagency body that is not in the ICI applicable
22	to an ICI position in which the employee serves or
23	has served if—

1	(A) the employee has particular nongovern-
2	mental or other expertise or skills that are rel-
3	evant to the assigned ICI position; and
4	(B) the head of the covered agency employ-
5	ing the employee, the head of the covered agency
6	to which the assignment is made, and the Com-
7	mittee approve the assignment.
8	(3) Nonreimbursable basis.—Service by an
9	employee in an ICI position in another covered agen-
10	cy or in an interagency body that is not within the
11	agency employing the employee shall be performed
12	$without\ reimbursement.$
13	(4) Return to prior position.—Except as
14	provided otherwise by the Committee, an employee
15	performing service in an ICI position in another cov-
16	ered agency or interagency body or in a position des-
17	ignated under section $5(c)(2)(B)$ shall be entitled to
18	return to the position held by the employee in the cov-
19	ered agency employing the employee within a reason-
20	able period of time after the end of the period of serv-
21	ice.
22	(c) Selection of ICI Positions Open for Rota-
23	TIONAL SERVICE.—
24	(1) In General.—The head of each covered
25	agency shall determine which ICI positions in the

- 1 covered agency shall be available for service by em-2 ployees from another covered agency and may modify 3 a determination under this paragraph.
- 4 (2) List.—The Committee shall maintain a sin-5 gle, integrated list of positions available for service by 6 employees from another covered agency under this sec-7 tion and shall make the list available to Federal em-8 ployees on an ongoing basis in order to facilitate ap-9 plications for the positions and long-term career 10 planning by employees of the executive branch of the 11 Government, except to the extent that the Committee 12 determines that the identity of certain positions 13 should not be distributed in order to protect national 14 security or homeland security.
- 15 (d) Minimum Period for Service.—With respect to 16 the period of service in an ICI position in another covered 17 agency or interagency body, the Committee—
 - (1) shall, notwithstanding any other provision of law, ensure that the period of service is sufficient to gain an adequately detailed understanding and perspective of the covered agency or interagency body at which the employee is assigned;
- (2) may provide for different periods for service,
 depending upon the nature of the position, including
 whether the position is in an area that is a combat

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- zone for purposes of section 112 of the Internal Rev enue Code of 1986; and
- 3 (3) shall require that an employee performing 4 service in an ICI position in another covered agency 5 or interagency body is informed of the period of serv-6 ice for the position before beginning such service.
 - (e) Voluntary Nature of Rotational Service.—
 - (1) In General.—Except as provided in paragraph (2), service in an ICI position in another covered agency or interagency body shall be voluntary by an employee.
- 12 (2) Authority to assign involuntarily.—If the head of a covered agency has the authority under 13 14 another provision of law to assign an employee invol-15 untarily to a position and the employee is serving in 16 an ICI position, the head of the covered agency may 17 assign the employee involuntarily to serve in an ICI 18 position in another covered agency or interagency 19 body.
- 20 (f) Training and Education of Personnel Per-21 forming Interagency Rotational Service.—Each em-22 ployee performing interagency rotational service shall par-23 ticipate in the training and education, if any, that is regu-24 larly provided to new employees by the covered agency or 25 interagency body in which the employee is serving in order

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- 1 to learn how the covered agency or interagency body func-
- 2 tions.
- 3 (g) Prevention of Need for Increased Per-
- 4 Sonnel Levels.—The Committee shall ensure that em-
- 5 ployees are rotated across covered agencies and interagency
- 6 bodies within an ICI in a manner that ensures that, for
- 7 the original ICI positions of all employees performing serv-
- 8 ice in an ICI position in another covered agency or inter-
- 9 agency body—
- 10 (1) employees from another covered agency or
- interagency body who are performing service in an
- 12 ICI position in another covered agency or interagency
- body, or other available employees, begin service in
- such original positions within a reasonable period, at
- no additional cost to the covered agency or the inter-
- 16 agency body in which such original positions are lo-
- 17 cated; or
- 18 (2) other employees do not need to serve in the
- 19 positions in order to maintain the effectiveness of or
- 20 to prevent any costs being accrued by the covered
- 21 agency or interagency body in which such original
- 22 positions are located.
- 23 (h) Open and Fair Competition.—Each covered
- 24 agency or interagency body that has an ICI position avail-
- 25 able for service by an employee from another covered agency

- 1 shall coordinate with the Office of Personnel Management
- 2 to ensure that employees of covered agencies selected to per-
- 3 form interagency rotational service shall be selected in a
- 4 fully open and competitive manner that is consistent with
- 5 the merit system principles set forth in paragraphs (1) and
- 6 (2) of section 2301(b) of title 5, United States Code, unless
- 7 the ICI position is otherwise exempt under another provi-
- 8 sion of law.

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(i) Personnel Law Matters.—

- 10 (1) National Security Exclusion.—The iden-11 tification of a position as available for service by an 12 employee of another covered agency or as being within 13 an ICI shall not be a basis for an order under section 14 7103(b) of title 5, United States Code, excluding the 15 covered agency, or a subdivision thereof, in which the 16 position is located from the applicability of chapter 17 71 of title 5, United States Code.
 - (2) ON ROTATION.—An employee performing interagency rotational service shall have all the rights that would be available to the employee if the employee was detailed or assigned under a provision of law other than this Act from the agency employing the employee to the agency in which the ICI position in which the employee is serving is located.

1	(j) Consultation.—The Committee shall consult with
2	relevant associations, unions, and other groups involved in
3	collective bargaining or encouraging public service, organi-
4	zational reform of the Government, or interagency activities
5	(such as the Simons Center for the Study of Interagency
6	Cooperation of the Command and General Staff College
7	Foundation) in formulating and implementing policies
8	under this Act.
9	(k) Officers of the Armed Forces.—The policies,
10	procedures, and practices for the management of officers of
11	the Armed Forces may provide for the assignment of officers
12	$of \ the \ Armed \ Forces \ to \ ICI \ positions \ or \ positions \ designated$
13	under section $5(c)(2)(B)$.
14	(1) Performance Appraisals.—The Committee
15	shall—
16	(1) ensure that an employee receives performance
17	evaluations that are based primarily on the contribu-
18	tion of the employee to the work of the covered agency
19	in which the employee is performing service in an ICI
20	position in another covered agency or interagency
21	body and the functioning of the applicable ICI; and
22	(2) require that—
23	(A) officials at the covered agency employ-
24	ing the employee conduct the evaluations based
25	on input from the supervisors of the employee

1	during service in an ICI position in another cov-
2	ered agency or interagency body; and
3	(B) the evaluations shall be provided the
4	same weight in the receipt of promotions and
5	other rewards by the employee from the covered
6	agency employing the employee as performance
7	evaluations receive for other employees of the cov-
8	ered agency.
9	(m) Foreign Service.—Section 607(a) of the For-
10	eign Service Act of 1980 (22 U.S.C. 4007(a)) is amended
11	by adding at the end the following:
12	"(4) At the election of an individual subject to
13	a maximum time in class limitation under this sub-
14	section, any period of service in an ICI position (as
15	defined in section 3 of the Interagency Personnel Ro-
16	tation Act of 2011) that is not within the Department
17	of State shall not be used for purposes of determining
18	the period during which the individual has served in
19	a class.".
20	(n) Reporting.—Not later than October 1 of the first
21	fiscal year after the fiscal year in which this Act is enacted,
22	and October 1 of each fiscal year thereafter, the Committee
23	shall submit to Congress—
24	(1) a consolidated list of ICI positions, which
25	shall include an explanation of the criteria governing

1	the identification of positions as being within the ICI;
2	and
3	(2) a consolidated list of ICI positions made
4	available for service by employees from another cov-
5	ered agency, which shall include an explanation of the
6	methodology used by the covered agency in deter-
7	mining which positions were and were not to be made
8	available.
9	SEC. 7. SELECTION OF SENIOR POSITIONS IN AN INTER-
10	AGENCY COMMUNITY OF INTEREST.
11	(a) Selection of Individuals To Fill Senior Po-
12	SITIONS WITHIN AN ICI.—In selecting individuals to fill
13	senior positions within an ICI, the head of a covered agency
14	shall ensure that a strong preference is given to selecting
15	of personnel who have performed interagency rotational
16	service.
17	(b) Establishment by Heads of Covered Agen-
18	cies of Minimum Thresholds.—
19	(1) In General.—On October 1 of the second
20	fiscal year after the fiscal year in which the Com-
21	mittee identifies an ICI, and October 1 of each fiscal
22	year thereafter, the head of each covered agency with-
23	in which 1 or more positions within that ICI are lo-
24	cated shall establish the minimum number of that
25	agency's senior positions that are within that ICI

that shall be filled by personnel who have performed interagency rotational service.

(2) Reporting requirements.—

- (A) MINIMUM NUMBER OF POSITIONS.—Not later than 30 days after the date on which all heads of covered agencies have established the minimum number required under paragraph (1) for a fiscal year, the Committee shall submit to Congress a consolidated list of the minimum numbers of senior positions that shall be filled by personnel who have performed interagency rotational service.
- (B) Failure to meet minimum number.—Not later than 30 days after the end of any fiscal year in which a covered agency fails to meet the minimum number of senior positions to be filled by individuals who have performed interagency rotational service established by the head of the covered agency under paragraph (2), the head of the covered agency shall submit to the Committee and Congress at the end of the fiscal year a report identifying the failure and indicating what actions the head of the covered agency has taken or plans to take in response to the failure.

1	(c) Other Rotational Requirements.—
2	(1) Credit for service in another compo-
3	NENT WITHIN AN AGENCY.—
4	(A) In General.—Service performed dur-
5	ing the first 3 fiscal years after the fiscal year
6	in which an ICI is identified by the Committee
7	by an employee in a rotation to an ICI position
8	in another component of the covered agency that
9	employs the employee that is identified under
10	subparagraph (B) shall constitute interagency
11	rotational service for purposes of this section.
12	(B) Identification of components.—
13	Subject to approval by the Committee, the head
14	of a covered agency may identify the components
15	of the covered agency that are sufficiently inde-
16	pendent in functionality for service in a rotation
17	in the component to qualify as service in another
18	component of the covered agency for purposes of
19	subparagraph (A).
20	(2) Intelligence community personnel.—
21	Service performed during the first 3 fiscal years after
22	the fiscal year in which an ICI is identified by the
23	Committee by an employee of a covered agency under
24	any program established before the date of enactment

of this Act that provides for rotation assignments of

1	employees across the agencies or elements of the intel-
2	ligence community shall constitute interagency rota-
3	tional service for purposes of this section.
4	SEC. 8. IMPLEMENTATION.
5	(a) ICIs and ICI Positions.—
6	(1) In General.—During the first 4 fiscal years
7	after the fiscal year in which this Act is enacted—
8	(A) there shall be 2 ICIs, which shall be an
9	ICI for emergency management and an ICI for
10	stabilization and reconstruction; and
11	(B) during each such fiscal year, not less
12	than 20 employees and not more than 25 em-
13	ployees in the executive branch of the Govern-
14	ment shall perform service in an ICI position in
15	another covered agency or in an interagency
16	body that is not within the agency employing the
17	employee under this Act.
18	(2) Location.—
19	(A) In General.—The Committee shall des-
20	ignate a metropolitan area in which the ICI for
21	emergency management will be located and a
22	metropolitan area in which the ICI for stabiliza-
23	tion and reconstruction will be located.
24	(B) Service.—During the first 4 fiscal
25	years after the fiscal year in which this Act is

1	enacted, any service in an ICI position in an-
2	other covered agency or in an interagency body
3	that is not within the agency employing the em-
4	ployee shall be performed—
5	(i) by an employee who is located in
6	the metropolitan area for the ICI designated
7	under subparagraph (A) before beginning
8	service in the ICI position; and
9	(ii) at a location in the metropolitan
10	area for the ICI designated under subpara-
11	graph(A).
12	(b) Priority for Details.—During the first 4 fiscal
13	years after the fiscal year in which this Act is enacted, a
14	covered agency shall give priority in using amounts avail-
15	able to the covered agency for details to assigning employees
16	on a rotational basis under this Act.
17	(c) Report.—Not later than 270 days after the date
18	of enactment of this Act, the Committee shall submit to Con-
19	gress a plan for the establishment of the ICI for emergency
20	management and the ICI for stabilization and reconstruc-
21	tion.
22	SEC. 9. STRATEGY AND PERFORMANCE EVALUATION.
23	(a) Issuing of Strategy.—
24	(1) In general.—Not later than October 1 of
25	the third fiscal year after the fiscal year in which this

1	Act is enacted, and every 4 fiscal years thereafter, the
2	Committee shall issue a National Security Human
3	Capital Strategy to develop the national security and
4	homeland security personnel necessary for accom-
5	plishing national security and homeland security ob-
6	jectives that require integration of personnel and ac-
7	tivities from multiple agencies of the executive branch
8	of the Government.
9	(2) Consultations with congress.—In devel-
10	oping or making adjustments to the National Secu-
11	rity Human Capital Strategy issued under para-
12	graph (1), the Committee—
13	(A) shall consult at least annually with
14	Congress, including majority and minority views
15	from all appropriate authorizing, appropria-
16	tions, and oversight committees; and
17	(B) as the Committee determines appro-
18	priate, shall solicit and consider the views and
19	suggestions of entities potentially affected by or
20	interested in the strategy.
21	(3) Contents of Strategy.—Each National
22	Security Human Capital Strategy issued under para-
23	graph (1) shall—
24	(A) provide for the implementation of this
25	$Act \cdot$

1	(B) identify best practices from ICIs al-
2	ready in operation;
3	(C) identify any additional ICIs to be iden-
4	tified by the Committee;
5	(D) include a schedule for the issuance of
6	directives and establishment of standards relat-
7	ing to the requirements under this Act by the
8	Committee;
9	(E) include a description of how the strat-
10	egy incorporates views and suggestions obtained
11	through the consultations with Congress required
12	under paragraph (2);
13	(F) include an assessment of performance
14	measures over a multi-year period, such as—
15	(i) the percentage of ICI positions
16	available for service by employees from an-
17	other covered agency for which such employ-
18	ees performed such service;
19	(ii) the number of personnel partici-
20	pating in interagency rotational service in
21	each covered agency and interagency body;
22	(iii) the length of interagency rota-
23	tional service under this Act;
24	(iv) reports by the heads of covered
25	$agencies\ submitted\ under\ section\ 7(b)(2)(B);$

1	(v) the training and education of per-
2	sonnel who perform interagency rotational
3	service, and the evaluation by the Com-
4	mittee of the training and education;
5	(vi) the positions (including grade
6	level) held by employees who perform inter-
7	agency rotational service during the period
8	beginning on the date on which the inter-
9	agency rotational service terminates and
10	ending on the date of the assessment; and
11	(vii) to the extent possible, the evalua-
12	tion of the Committee of the utility of inter-
13	agency rotational service in improving
14	$interagency\ integration.$
15	(b) Reports on Implementation.—
16	(1) In general.—Not later than October 1 of
17	the second fiscal year after a fiscal year in which the
18	Committee issues a National Security Human Cap-
19	ital Strategy under subsection (a), the Committee
20	shall issue a report on the implementation of the
21	strategy and this Act.
22	(2) Contents.—Each report submitted under
23	paragraph (1) shall include updates to the plan con-
24	tained in the most recent National Security Human
25	Capital Strategy and reporting that is specific to

1	each ICI and to each covered agency and interagency
2	body regarding—
3	(A) implementation of the National Secu-
4	rity Human Capital Strategy and this Act; and
5	(B) performance measures for the National
6	Security Human Capital Strategy and data on
7	the performance measures, including information
8	regarding the performance measures described in
9	subsection $(a)(3)(F)$.
10	(c) Submission to Congress.—Not later than 30
11	days after the date on which the Committee issues a Na-
12	tional Security Human Capital Strategy under subsection
13	(a) or an implementation report under subsection (b), the
14	Committee shall submit that strategy or report to Congress.
15	SEC. 10. GAO STUDY OF INTERAGENCY ROTATIONAL SERV-
16	ICE.
17	Not later than the end of the second fiscal year after
18	the fiscal year in which this Act is enacted, the Comptroller
19	General of the United States shall submit to Congress a re-
20	port regarding—
21	(1) the extent to which performing service in an
22	ICI position in another covered agency or an inter-
23	agency body under this Act enabled the employees
24	performing the service to gain an adequately detailed
25	understanding of and perspective on the covered agen-

1	cy or interagency body, including an assessment of
2	the effect of—
3	(A) the period of the service; and
4	(B) the duties performed by the employees
5	during the service;
6	(2) the effectiveness of the Committee and the
7	staff of the Committee funded under section $4(e)(4)(B)$
8	in overseeing and managing interagency rotational
9	service under this Act, including an evaluation of any
10	directives or standards issued by the Committee;
11	(3) the participation of covered agencies in inter-
12	agency rotational service under this Act, including
13	whether each covered agency that performs a mission
14	relating to an ICI in effect—
15	(A) identified positions within the covered
16	agency as ICI positions;
17	(B) had 1 or more employees from another
18	covered agency perform service in an ICI posi-
19	tion in the covered agency; or
20	(C) had 1 or more employees of the covered
21	agency perform service in an ICI position in an-
22	other covered agency;
23	(4) the positions (including grade level) held by
24	employees after completing interagency rotational

1	service under this Act, and the extent to which the
2	employees were rewarded for the service; and
3	(5) the extent to which or likelihood that inter-
4	agency rotational service under this Act has improved
5	or is projected to improve interagency integration.
6	SEC. 11. PROHIBITION OF PRINTED REPORTS.
7	Each strategy, plan, report, or other submission re-
8	quired under this Act—
9	(1) shall be made available by the agency issuing
10	the strategy, plan, report, or other submission only in
11	electronic form; and
12	(2) shall not be made available by the agency in
13	printed form.

Calendar No. 540

112TH CONGRESS **S. 1268** [Report No. 112-235]

To increase the efficiency and effectiveness of the Government by providing for greater interagency experience among national security and homeland security personnel through the development of a national security and homeland security human capital strategy and interagency rotational service by employees, and for other purposes.

November 13, 2012

Reported with an amendment