## S. 1205

To provide temporary tax relief for areas damaged by 2011 Southeastern severe storms, tornados, and flooding, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

June 15, 2011

Mr. Shelby (for himself, Mr. Blunt, Mr. Boozman, Mr. Chambliss, Mrs. Hagan, Mr. Inhofe, Mr. Isakson, Mrs. McCaskill, Mr. Pryor, and Mr. Sessions) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

- To provide temporary tax relief for areas damaged by 2011 Southeastern severe storms, tornados, and flooding, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Southeastern Disaster
  - 5 Tax Relief Act of 2011".

1	SEC. 2. TEMPORARY TAX RELIEF FOR AREAS DAMAGED BY
2	2011 SOUTHEASTERN SEVERE STORMS, TOR-
3	NADOS, AND FLOODING.
4	(a) In General.—Subject to the modifications de-
5	scribed in this section, the following provisions of or relat-
6	ing to the Internal Revenue Code of 1986 shall apply to
7	any Southeastern disaster area in addition to the areas
8	to which such provisions otherwise apply:
9	(1) Go zone benefits.—
10	(A) Section 1400N (relating to tax bene-
11	fits) other than subsections (d), (e), (g), (h),
12	and (m) thereof.
13	(B) Section 1400O (relating to education
14	tax benefits).
15	(C) Section 1400Q (relating to special
16	rules for use of retirement funds).
17	(D) Section 1400R(a) (relating to em-
18	ployee retention credit for employers).
19	(E) Section 1400S (relating to additional
20	tax relief).
21	(F) Section 1400T (relating to special
22	rules for mortgage revenue bonds).
23	(2) Other benefits included in Katrina
24	EMERGENCY TAX RELIEF ACT OF 2005.—Sections
25	302, 401, and 405 of the Katrina Emergency Tax
26	Relief Act of 2005.

## (b) Southeastern Disaster Area.—

- (1) IN GENERAL.—For purposes of this section and for applying the substitutions described in subsections (d) and (e), the term "Southeastern disaster area" means an area—
  - (A) with respect to which a major disaster has been declared by the President under section 401 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act by reason of severe storms, tornados, or flooding occurring after April 13, 2011, and before June 7, 2011, in any of the States of Alabama, Arkansas, Georgia, Kentucky, Mississippi, Missouri, North Carolina, Oklahoma, and Tennessee, and
  - (B) determined by the President to warrant individual or individual and public assistance from the Federal Government under such Act with respect to damages attributable to such severe storms, tornados, or flooding.
- (2) CERTAIN BENEFITS AVAILABLE TO AREAS ELIGIBLE ONLY FOR PUBLIC ASSISTANCE.—For purposes of applying this section to benefits under the following provisions, paragraph (1) shall be applied without regard to subparagraph (B):

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1	(A) Sections 1400N(f), 1400O, 1400Q,
2	1400S(a), $1400S(b)$ , and $1400S(d)$ of the In-
3	ternal Revenue Code of 1986.
4	(B) Sections 302, 401, and 405 of the
5	Katrina Emergency Tax Relief Act of 2005.
6	(c) References.—
7	(1) Area.—Any reference in such provisions to
8	the Hurricane Katrina disaster area or the Gulf Op-
9	portunity Zone shall be treated as a reference to any
10	Southeastern disaster area and any reference to the
11	Hurricane Katrina disaster area or the Gulf Oppor-
12	tunity Zone within a State shall be treated as a ref-
13	erence to all Southeastern disaster areas within the
14	State.
15	(2) Items attributable to disaster.—Any
16	reference in such provisions to any loss, damage, or
17	other item attributable to Hurricane Katrina shall
18	be treated as a reference to any loss, damage, or
19	other item attributable to the severe storms, tor-
20	nados, or flooding giving rise to any Presidential
21	declaration described in subsection (b)(1)(A).
22	(3) Applicable disaster date.—For pur-
23	poses of applying the substitutions described in sub-
24	sections (d) and (e), the term "applicable disaster

date" means, with respect to any Southeastern dis-

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1	aster area, the date on which the severe storms, tor-
2	nados, or flooding giving rise to the Presidential dec-
3	laration described in subsection $(b)(1)(A)$ occurred.
4	(d) Modifications to 1986 Code.—The following
5	provisions of the Internal Revenue Code of 1986 shall be
6	applied with the following modifications:
7	(1) Tax-exempt bond financing.—Section
8	1400N(a)—
9	(A) by substituting "qualified Southeastern
10	disaster area bond" for "qualified Gulf Oppor-
11	tunity Zone Bond" each place it appears, except
12	that in determining whether a bond is a quali-
13	fied Southeastern disaster area bond, para-
14	graph (2)(A)(i) shall be applied by only treating
15	costs as qualified project costs if—
16	(i) in the case of a project involving a
17	private business use (as defined in section
18	141(b)(6)), either the person using the
19	property suffered a loss in a trade or busi-
20	ness attributable to the severe storms, tor-
21	nados, or flooding giving rise to any Presi-
22	dential declaration described in subsection
23	(b)(1)(A) or is a person designated for
24	purposes of this section by the Governor of
25	the State in which the project is located as

1	a person carrying on a trade or business
2	replacing a trade or business with respect
3	to which another person suffered such a
4	loss, and
5	(ii) in the case of a project relating to
6	public utility property, the project involves
7	repair or reconstruction of public utility
8	property damaged by such severe storms,
9	tornados, or flooding, and
10	(B) by substituting "any State in which a
11	Southeastern disaster area is located" for "the
12	State of Alabama, Louisiana, or Mississippi" in
13	paragraph (2)(B),
14	(C) by substituting "designated for pur-
15	poses of this section (on the basis of providing
16	assistance to areas in the order in which such
17	assistance is most needed)" for "designated for
18	purposes of this section" in paragraph (2)(C),
19	(D) by substituting "January 1, 2018" for
20	"January 1, 2012" in paragraph (2)(D),
21	(E) in paragraph (3)(A)—
22	(i) by substituting "\$1,000" for
23	"\$2,500", and
24	(ii) by substituting "before the ear-
25	liest applicable disaster date for South-

1	eastern disaster areas within the State"
2	for "before August 28, 2005",
3	(F) by substituting "qualified South-
4	eastern disaster area repair or construction" for
5	"qualified GO Zone repair or construction"
6	each place it appears,
7	(G) by substituting "after the date of the
8	enactment of the Southeastern Disaster Tax
9	Relief Act of 2011 and before January 1,
10	2018" for "after the date of the enactment of
11	this paragraph and before January 1, 2012" in
12	paragraph (7)(C), and
13	(H) by disregarding paragraph (8) thereof.
14	(2) Advance refundings of certain tax-
15	EXEMPT BONDS.—Section 1400N(b)—
16	(A) by substituting "after the date of the
17	enactment of the Southeastern Disaster Tax
18	Relief Act of 2011 and before January 1,
19	2017" for "after the date of the enactment of
20	this section and before January 1, 2011" in
21	paragraphs (1) and (2),
22	(B) by substituting "the applicable disaster
23	date" for "August 28, 2005" in paragraphs (3)
24	and (5)(A).

1	(C) by substituting "any State in which a
2	Southeastern disaster area is located," for
3	"State of Alabama, Louisiana, or Mississippi,",
4	and
5	(D) by substituting the following para-
6	graph for paragraph (4) thereof:
7	"(4) Aggregate limit.—The maximum aggre-
8	gate face amount of bonds which may be designated
9	under this subsection by the Governor of a State
10	shall not exceed 50 percent of the aggregate face
11	amount of bonds which could otherwise be so des-
12	ignated.".
13	(3) Low-income housing credit.—Section
14	1400N(e)—
15	(A) only with respect to calendar years
16	2011, 2012, and 2013,
17	(B) by substituting "Disaster Recovery As-
18	sistance housing amount" for "Gulf Oppor-
19	tunity housing amount" each place it appears,
20	(C) in paragraph (1)(B)—
21	(i) by substituting "\$8.00" for
22	"\$18.00", and
23	(ii) by substituting "before the ear-
24	liest applicable disaster date for South-

1	eastern disaster areas within the State"
2	for "before August 28, 2005", and
3	(D) determined without regard to para-
4	graphs (2), (3), (4), (5), and (6) thereof.
5	(4) Expensing for certain demolition and
6	CLEAN-UP COSTS.—Section 1400N(f)—
7	(A) by substituting "qualified Disaster Re-
8	covery Assistance clean-up cost" for "qualified
9	Gulf Opportunity Zone clean-up cost" each
10	place it appears,
11	(B) by substituting "beginning on the ap-
12	plicable disaster date and ending on December
13	31, 2013" for "beginning on August 28, 2005,
14	and ending on December 31, 2007" in para-
15	graph (2), and
16	(C) by treating costs as qualified Disaster
17	Recovery Assistance clean-up costs only if the
18	removal of debris or demolition of any structure
19	was necessary due to damage attributable to
20	the severe storms, tornados, or flooding giving
21	rise to any Presidential declaration described in
22	subsection $(b)(1)(A)$ .
23	(5) Special rules for small timber pro-
24	DUCERS.—Section 1400N(i)—

1	(A) by substituting "the applicable disaster
2	date" for "August 28, 2005" in paragraphs
3	(4)(B)(i)(I) and $(5)(A)(i)(I)$ ,
4	(B) by disregarding subclauses (II) and
5	(III) of paragraphs (4)(B)(i) and (5)(A)(i),
6	(C) by substituting "January 1, 2014" for
7	"January 1, 2008" in paragraph (5)(A)(ii)(I),
8	and
9	(D) by substituting "January 1, 2014" for
10	"January 1, 2007" in paragraph (5)(A)(ii)(I).
11	(6) Special rule for public utility cas-
12	UALTY LOSSES.—Section 1400N(j), by substituting
13	"Southeastern disaster area" for "Gulf Opportunity
14	Zone" each place it appears.
15	(7) Treatment of Net operating losses
16	ATTRIBUTABLE TO DISASTER LOSSES.—Section
17	1400N(k)—
18	(A) by substituting "qualified Disaster Re-
19	covery Assistance loss" for "qualified Gulf Op-
20	portunity Zone loss' each place it appears,
21	(B) by substituting "after the day before
22	the applicable disaster date, and before January
23	1, 2014" for "after August 27, 2005, and be-
24	fore January 1, 2008" each place it appears,

1	(C) by substituting "the applicable disaster
2	date" for "August 28, 2005" in paragraph
3	(2)(B)(ii)(I),
4	(D) by substituting "qualified Disaster Re-
5	covery Assistance property" for "qualified Gulf
6	Opportunity Zone property" in paragraph
7	(2)(B)(iv), and
8	(E) by substituting "qualified Disaster Re-
9	covery Assistance casualty loss" for "qualified
10	Gulf Opportunity Zone casualty loss" each
11	place it appears.
12	(8) Credit to holders of tax credit
13	BONDS.—Section 1400N(l)—
14	(A) by substituting "Southeastern tax
15	credit bond" for "Gulf tax credit bond" each
16	place it appears,
17	(B) by substituting "any State in which a
18	Southeastern disaster area is located or any in-
19	strumentality of the State" for "the State of
20	Alabama, Louisiana, or Mississippi" in para-
21	graph (4)(A)(i),
22	(C) by substituting "after December 31,
23	2011 and before January 1, 2013" for "after
24	December 31, 2005, and before January 1,
25	2007",

- 1 substituting "shall not exceed (D) by 2 \$100,000,000 for any State with an aggregate population located in all Southeastern disaster 3 4 areas within the State of at least 2,000,000, 5 \$50,000,000 for any State with an aggregate 6 population located in all Southeastern disaster 7 areas within the State of at least 1,000,000 but 8 less than 2,000,000, and zero for any other 9 State. The population of a State within any 10 area shall be determined on the basis of the 11 most recent census estimate of resident popu-12 lation released by the Bureau of Census before 13 the earliest applicable disaster date for South-14 eastern disaster areas within the State." for "shall not exceed" and all that follows in para-15 16 graph (4)(C), and 17 (E) by substituting "the earliest applicable
  - (E) by substituting "the earliest applicable disaster date for Southeastern disaster areas within the State" for "August 28, 2005" in paragraph (5)(A).
  - (9) TREATMENT OF PUBLIC UTILITY PROPERTY DISASTER LOSSES.—Section 1400N(o), by substituting "Southeastern disaster area" for "Gulf Opportunity Zone" in paragraph (2)(A).

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1	(10) Education tax benefits.—Section
2	14000, by substituting "2011 or 2012" for "2005
3	or 2006".
4	(11) Special rules for use of retirement
5	FUNDS.—Section 1400Q—
6	(A) by substituting "qualified Disaster Re-
7	covery Assistance distribution" for "qualified
8	hurricane distribution" each place it appears,
9	(B) by substituting "on or after the appli-
10	cable disaster date and before January 1,
11	2013" for "on or after August 25, 2005, and
12	before January 1, 2007" in subsection
13	(a)(4)(A)(i),
14	(C) by substituting "the applicable disaster
15	date" for "August 28, 2005" in subsections
16	(a)(4)(A)(i)  and  (c)(3)(B),
17	(D) by disregarding clauses (ii) and (iii) of
18	subsection (a)(4)(A) thereof,
19	(E) by substituting "qualified storm dam-
20	age distribution" for "qualified Katrina dis-
21	tribution" each place it appears,
22	(F) by substituting "after the date which
23	is 6 months before the applicable disaster date
24	and before the date which is the day after the
25	applicable disaster date" for "after February

1	28, 2005, and before August 29, 2005" in sub-
2	section (b)(2)(B)(ii),
3	(G) by substituting "the Southeastern dis-
4	aster area, but not so purchased or constructed
5	on account of severe storms, tornados, or flood-
6	ing giving rise to the designation of the area as
7	a disaster area" for "the Hurricane Katrina
8	disaster area, but not so purchased or con-
9	structed on account of Hurricane Katrina" in
10	subsection (b)(2)(B)(iii),
11	(H) by substituting "beginning on the ap-
12	plicable disaster date and ending on the date
13	which is 5 months after the date of the enact-
14	ment of the Southeastern Disaster Tax Relief
15	Act of 2011" for "beginning on August 25,
16	2005, and ending on February 28, 2006" in
17	subsection $(b)(3)(A)$ ,
18	(I) by substituting "qualified storm dam-
19	age individual" for "qualified Hurricane
20	Katrina individual" each place it appears,
21	(J) by substituting "December 31, 2012"
22	for "December 31, 2006" in subsection
23	(e)(2)(A),
24	(K) by disregarding subparagraphs (C)
25	and (D) of subsection (c)(3) thereof,

1	(L) by substituting "beginning on the date
2	of the enactment of the Southeastern Disaster
3	Tax Relief Act of 2011 and ending on Decem-
4	ber 31, 2012" for "beginning on September 24,
5	2005, and ending on December 31, 2006" in
6	subsection $(c)(4)(A)(i)$ ,
7	(M) by substituting "the applicable dis-
8	aster date" for "August 25, 2005" in sub-
9	section (c)(4)(A)(ii), and
10	(N) by substituting "January 1, 2013" for
11	"January 1, 2007" in subsection $(d)(2)(A)(ii)$ .
12	(12) Employee retention credit for em-
13	PLOYERS AFFECTED BY SEVERE STORMS, TOR-
14	NADOS, AND FLOODING.—Section 1400R(a)—
15	(A) by substituting "\$23,400" for
16	"\$6,000" in paragraph (1),
17	(B) by substituting "the applicable disaster
18	date" for "August 28, 2005" each place it ap-
19	pears,
20	(C) by substituting "January 1, 2012" for
21	"January 1, 2006" both places it appears, and
22	(D) only with respect to eligible employers
23	who employed an average of not more than 200
24	employees on business days during the taxable
25	year before the applicable disaster date.

1	(13) Temporary suspension of limitations
2	ON CHARITABLE CONTRIBUTIONS.—Section
3	1400S(a), by substituting the following paragraph
4	for paragraph (4) thereof:
5	"(4) Qualified contributions.—
6	"(A) In General.—For purposes of this
7	subsection, the term 'qualified contribution'
8	means any charitable contribution (as defined
9	in section 170(c)) if—
10	"(i) such contribution—
11	"(I) is paid during the period be-
12	ginning on the earliest applicable dis-
13	aster date for all States and ending
14	on December 31, 2011, in cash to an
15	organization described in section
16	170(b)(1)(A), and
17	"(II) is made for relief efforts in
18	1 or more Southeastern disaster
19	areas,
20	"(ii) the taxpayer obtains from such
21	organization contemporaneous written ac-
22	knowledgment (within the meaning of sec-
23	tion 170(f)(8)) that such contribution was
24	used (or is to be used) for relief efforts in
25	1 or more Southeastern disaster areas, and

1	"(iii) the taxpayer has elected the ap-
2	plication of this subsection with respect to
3	such contribution.
4	"(B) Exception.—Such term shall not in-
5	clude a contribution by a donor if the contribu-
6	tion is—
7	"(i) to an organization described in
8	section $509(a)(3)$ , or
9	"(ii) for establishment of a new, or
10	maintenance of an existing, donor advised
11	fund (as defined in section $4966(d)(2)$ ).
12	"(C) Application of election to part-
13	NERSHIPS AND S CORPORATIONS.—In the case
14	of a partnership or S corporation, the election
15	under subparagraph (A)(iii) shall be made sepa-
16	rately by each partner or shareholder.".
17	(14) Suspension of Certain Limitations on
18	PERSONAL CASUALTY LOSSES.—Section
19	1400S(b)(1), by substituting "the applicable disaster
20	date" for "August 25, 2005".
21	(15) Special rule for determining
22	EARNED INCOME.—Section 1400S(d)—
23	(A) by treating an individual as a qualified
24	individual if such individual's principal place of

1	abode on the applicable disaster date was lo-
2	cated in a Southeastern disaster area,
3	(B) by treating the applicable disaster date
4	with respect to any such individual as the appli-
5	cable date for purposes of such subsection, and
6	(C) by treating an area as described in
7	paragraph (2)(B)(ii) thereof if the area is a
8	Southeastern disaster area only by reason of
9	subsection (b)(2) of this section (relating to
10	areas eligible only for public assistance).
11	(16) Adjustments regarding taxpayer and
12	DEPENDENCY STATUS.—Section 1400S(e), by sub-
13	stituting "2011 or 2012" for "2005 or 2006".
14	(17) Special rules for mortgage revenue
15	BONDS.—Section 1400T, by substituting "2016" for
16	"2010".
17	(e) Modifications to Katrina Emergency Tax
18	Relief Act of 2005.—The following provisions of the
19	Katrina Emergency Tax Relief Act of 2005 shall be ap-
20	plied with the following modifications:
21	(1) Additional exemption for housing dis-
22	PLACED INDIVIDUAL.—Section 302—
23	(A) by substituting "2011 or 2012" for
24	"2005 or 2006" in subsection (a) thereof,

1	(B) by substituting "Southeastern dis-
2	placed individual" for "Hurricane Katrina dis-
3	placed individual" each place it appears, and
4	(C) by treating an area as a core disaster
5	area for purposes of applying subsection (c)
6	thereof if the area is a Southeastern disaster
7	area without regard to subsection (b)(2) of this
8	section (relating to areas eligible only for public
9	assistance).
10	(2) Exclusion of certain cancellation of
11	INDEBTEDNESS INCOME.—Section 401—
12	(A) by treating an individual whose prin-
13	cipal place of abode on the applicable disaster
14	date was in a Southeastern disaster area (deter-
15	mined without regard to subsection (b)(2) of
16	this section) as an individual described in sub-
17	section (b)(1) thereof, and by treating an indi-
18	vidual whose principal place of abode on the ap-
19	plicable disaster date was in a Southeastern dis-
20	aster area solely by reason of subsection (b)(2)
21	of this section as an individual described in sub-
22	section (b)(2) thereof,
23	(B) by substituting "the applicable disaster
24	date" for "August 28, 2005" both places it ap-
25	pears, and

1	(C) by substituting "January 1, 2013" for
2	"January 1, 2007" in subsection (e).
3	(3) Extension of replacement period for
4	NONRECOGNITION OF GAIN.—Section 405, by sub-
5	stituting "on or after the applicable disaster date"
6	for "on or after August 25, 2005".
7	SEC. 3. RESCISSION OF UNSPENT AND UNCOMMITTED FED
8	ERAL FUNDS.
9	(a) In General.—Notwithstanding any other provi-
10	sion of law, of all available unobligated Federal funds
11	\$12,000,000,000 in appropriated discretionary unexpired
12	funds are rescinded.
13	(b) Implementation.—Not later than 60 days after
14	the date of enactment of this Act, the Director of the Of-
15	fice of Management and Budget shall—
16	(1) identify the accounts and amounts rescinded
17	to implement subsection (a); and
18	(2) submit a report to the Secretary of the
19	Treasury and Congress of the accounts and amounts
20	identified under paragraph (1) for rescission.
21	(c) Exception.—This section shall not apply to the
22	unobligated Federal funds of the Department of Defense
73	or the Department of Veterans Affairs

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