112TH CONGRESS 1ST SESSION

S. 1018

To amend title 10, United States Code, and the Ike Skelton National Defense Authorization Act for Fiscal Year 2011 to provide for implementation of additional recommendations of the Defense Task Force on Sexual Assault in the Military Services.

IN THE SENATE OF THE UNITED STATES

May 18, 2011

Mr. Kerry (for himself and Ms. Collins) introduced the following bill; which was read twice and referred to the Committee on Armed Services

A BILL

To amend title 10, United States Code, and the Ike Skelton National Defense Authorization Act for Fiscal Year 2011 to provide for implementation of additional recommendations of the Defense Task Force on Sexual Assault in the Military Services.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Defense Sexual Trauma Response Oversight and Good
- 6 Governance Act" (the "Defense STRONG Act").

- 1 (b) Table of Contents for
- 2 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Director of Sexual Assault Prevention and Response Office.
 - Sec. 3. Sexual Assault Response Coordinators and Sexual Assault Victim Advocates.
 - Sec. 4. Sexual assault victims access to legal counsel and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates.
 - Sec. 5. Confidentiality of communications between sexual assault victims and Sexual Assault Response Coordinators, Victim Advocates, and certain other persons.
 - Sec. 6. Retention of medical and investigative records prepared in connection with sexual assaults involving members of the Armed Forces or dependents of members.
 - Sec. 7. Expedited consideration and priority for application for consideration of a permanent change of station or unit transfer based on humanitarian conditions for victim of sexual assault.
 - Sec. 8. Training and education programs for sexual assault prevention and response program.

3 SEC. 2. DIRECTOR OF SEXUAL ASSAULT PREVENTION AND

- 4 RESPONSE OFFICE.
- 5 Section 1611(a) of the Ike Skelton National Defense
- 6 Authorization Act for Fiscal Year 2011 (Public Law 111–
- 7 383; 10 U.S.C. 1561 note) is amended by adding before
- 8 the period at the end of the first sentence the following:
- 9 ", who shall be appointed from among general or flag offi-
- 10 cers of the Armed Forces or employees of the Department
- 11 of Defense in a comparable Senior Executive Service posi-
- 12 tion".
- 13 SEC. 3. SEXUAL ASSAULT RESPONSE COORDINATORS AND
- 14 SEXUAL ASSAULT VICTIM ADVOCATES.
- 15 (a) Assignment and Training.—Chapter 80 of
- 16 title 10, United States Code, is amended by adding at the
- 17 end the following new section:

1	"§ 1568. Sexual assault prevention and response: Sex-
2	ual Assault Response Coordinators and
3	Victim Advocates
4	"(a) Assignment of Coordinators.—(1) At least
5	one full-time Sexual Assault Response Coordinator shall
6	be assigned to each brigade or equivalent unit level of the
7	armed forces. The Secretary of the military department
8	concerned may assign additional Sexual Assault Response
9	Coordinators as necessary based on the demographics or
10	needs of the unit. An additional Sexual Assault Response
11	Coordinator may serve on a full-time or part-time basis
12	at the discretion of the Secretary.
13	"(2) Effective October 1, 2013, only members of the
14	armed forces and civilian employees of the Department of
15	Defense may be assigned to duty as a Sexual Assault Re-
16	sponse Coordinator.
17	"(b) Assignment of Victim Advocates.—(1) At
18	least one full-time Sexual Assault Victim Advocate shall
19	be assigned to each brigade or equivalent unit level of the
20	armed forces. The Secretary of the military department
21	concerned may assign additional Victim Advocates as nec-
22	essary based on the demographics or needs of the unit
23	An additional Victim Advocate may serve on a full-time
24	or part-time basis at the discretion of the Secretary

- 1 "(2) Effective October 1, 2013, only members of the
- 2 armed forces and civilian employees of the Department of
- 3 Defense may be assigned to duty as a Victim Advocate.
- 4 "(c) Training and Certification.—(1) As part of
- 5 the sexual assault prevention and response program, the
- 6 Secretary of Defense shall establish a professional and
- 7 uniform training and certification program for Sexual As-
- 8 sault Response Coordinators assigned under subsection
- 9 (a) and Sexual Assault Victim Advocates assigned under
- 10 subsection (b). The program shall be structured and ad-
- 11 ministered in a manner similar to the professional training
- 12 available for Equal Opportunity Advisors through the De-
- 13 fense Equal Opportunity Management Institute.
- "(2) Effective October 1, 2013, before a member or
- 15 civilian employee may be assigned to duty as a Sexual As-
- 16 sault Response Coordinator under subsection (a) or Victim
- 17 Advocate under subsection (b), the member or employee
- 18 must have completed the training program required by
- 19 paragraph (1) and obtained the certification.
- 20 "(d) Definitions.—In this section:
- 21 "(1) The term 'armed forces' means the Army,
- Navy, Air Force, and Marine Corps.
- 23 "(2) The term 'sexual assault prevention and
- response program' has the meaning given such term
- in section 1601(a) of the Ike Skelton National De-

1	fense Authorization Act for Fiscal Year 2011 (Pub-
2	lic Law 111–383; 10 U.S.C. 1561 note).".
3	(b) CLERICAL AMENDMENT.—The table of sections
4	at the beginning of such chapter is amended by adding
5	at the end the following new item:
	$\hbox{``1568. Sexual assault prevention and response: Sexual Assault Response Coordinators and Victim Advocates.''.}$
6	SEC. 4. SEXUAL ASSAULT VICTIMS ACCESS TO LEGAL
7	COUNSEL AND SERVICES OF SEXUAL AS-
8	SAULT RESPONSE COORDINATORS AND SEX-
9	UAL ASSAULT VICTIM ADVOCATES.
10	(a) Access.—Chapter 53 of title 10, United States
11	Code, is amended by inserting after section 1044d the fol-
10	
12	lowing new section:
13	lowing new section: "§ 1044e. Victims of sexual assault: access to legal as-
13	"§ 1044e. Victims of sexual assault: access to legal as-
13 14	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault
13 14 15	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual As-
13 14 15 16	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates
13 14 15 16 17	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates "(a) AVAILABILITY OF LEGAL ASSISTANCE AND VIC-
13 14 15 16 17 18	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates "(a) Availability of Legal Assistance and Victim Advocate Services.—
13 14 15 16 17 18 19	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates "(a) AVAILABILITY OF LEGAL ASSISTANCE AND VICTIM ADVOCATE SERVICES.— "(1) MEMBERS.—A member of the armed
13 14 15 16 17 18 19 20	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates "(a) Availability of Legal Assistance and Victim Advocate Services.— "(1) Members.—A member of the armed forces or a dependent of a member of the armed
13 14 15 16 17 18 19 20 21	"§ 1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates "(a) Availability of Legal Assistance and Victim Advocate Services.— "(1) Members.—A member of the armed forces or a dependent of a member of the armed forces who is the victim of a sexual assault is enti-

- petent to provide such duties pursuant to section 827(b) of this title (article 27(b) of the Uniform Code of Military Justice);
 - "(B) assistance provided by a qualified Sexual Assault Response Coordinator; and
 - "(C) assistance provided by a qualified Sexual Assault Victim Advocate.
 - "(2) Dependents.—To the extent practicable, the Secretary of a military department shall make the assistance described in paragraph (1) available to a dependent of a member of the armed forces who is the victim of a sexual assault and resides on or in the vicinity of a military installation at that military installation. The Secretary concerned shall define the term 'vicinity' for purposes of this paragraph.
 - "(3) Notice of availability of assistance; opt out.—The member or dependent shall be informed of the availability of assistance under this subsection as soon as the member or dependent seeks assistance from a Sexual Assault Response Coordinator or any other responsible member of the armed forces or Department of Defense civilian employee. The victim shall also be informed that the legal assistance and services of a Sexual Assault Re-

1	sponse Coordinator and Sexual Assault Victim Advo-
2	cate are optional and these services may be declined
3	in whole or in part, at any time.
4	"(4) Nature of reporting immaterial.—In
5	the case of a member of the armed forces, access to
6	legal assistance and the services of Sexual Assault
7	Response Coordinators and Sexual Assault Victim
8	Advocates are available regardless of whether the
9	member elects unrestricted or restricted (confiden-
10	tial) reporting of the sexual assault.
11	"(b) Restricted Reporting Option.—
12	"(1) Availability of restricted report-
13	ING.—A member of the armed forces who is the vic-
14	tim of a sexual assault may confidentially disclose
15	the details of the assault to an individual specified
16	in paragraph (2) and receive medical treatment,
17	legal assistance, or counseling, without triggering ar
18	official investigation of the allegations.
19	"(2) Persons covered by restricted re-
20	PORTING.—Individuals covered by paragraph (1) are
21	the following:
22	"(A) Military legal assistance counsel.
23	"(B) Sexual Assault Response Coordi-
24	nator.
25	"(C) Sexual Assault Victim Advocate.

1	"(D) Personnel staffing the DOD Safe
2	Helpline or successor operation.
3	"(E) Healthcare personnel.
4	"(F) Chaplain.
5	"(c) Definitions.—In this section:
6	"(1) The term 'sexual assault' includes any of
7	the offenses covered by section 920 of this title (arti-
8	cle 120 of the Uniform Code of Military Justice).
9	"(2) The term 'military legal assistance counsel'
10	means—
11	"(A) a judge advocate (as defined in sec-
12	tion 801(13) of this title (article 1(13) of the
13	Uniform Code of Military Justice)); or
14	"(B) a civilian attorney serving as a legal
15	assistance officer under the provisions of sec-
16	tion 1044 of this title.".
17	(b) Clerical Amendment.—The table of sections
18	at the beginning of such chapter is amended by inserting
19	after the item relating to section 1044d the following new
20	item:
	"1044e. Victims of sexual assault: access to legal assistance and services of Sexual Assault Response Coordinators and Sexual Assault Victim Advocates.".
21	(c) Conforming Amendment Regarding Provi-
22	SION OF LEGAL COUNSEL.—Section 1044(d)(3)(B) of
23	such title is amended by striking "sections 1044a, 1044b.

1	1044c, and 1044d" and inserting "sections 1044a through
2	1044e".
3	SEC. 5. CONFIDENTIALITY OF COMMUNICATIONS BETWEEN
4	SEXUAL ASSAULT VICTIMS AND SEXUAL AS-
5	SAULT RESPONSE COORDINATORS, VICTIM
6	ADVOCATES, AND CERTAIN OTHER PERSONS.
7	(a) Access.—Chapter 53 of title 10, United States
8	Code, is amended by inserting after section 1034 the fol-
9	lowing new section:
10	"§ 1034a. Privilege against disclosure of certain com-
11	munications for victims of sexual assault
12	"(a) Privileged Communications.—Communica-
13	tions between a member of the armed forces or a depend-
14	ent of a member of the armed forces who is the victim
15	of a sexual assault and a person specified in subsection
16	(b), and records of such communications created by or for
17	the Department of Defense, are confidential and privi-
18	leged.
19	"(b) Communications Covered by Privilege.—
20	The privilege granted by subsection (a) applies to commu-
21	nications between a member of the armed forces or a de-
22	pendent of a member of the armed forces who is the victim
23	of a sexual assault and any of the following persons:
24	"(1) Sexual Assault Response Coordinator.
25	"(2) Sexual Assault Victim Advocate.

- 1 "(3) Personnel staffing the DOD Safe Helpline
- 2 or successor operation.
- 3 "(c) Consent Exception.—Without the consent of
- 4 the member or dependent involved, any communication or
- 5 record referred to in subsection (a) may not be—
- 6 "(1) subject to discovery or admitted into evi-
- 7 dence in any judicial or administrative proceeding;
- 8 or
- 9 "(2) disclosed to any person or entity.
- 10 "(d) Relation to Other Privileges Against
- 11 DISCLOSURE.—The privilege granted by subsection (a) is
- 12 in addition to any other privilege against disclosure that
- 13 may exist with regard to communications between a victim
- 14 of a sexual assault and another person.
- 15 "(e) Sexual Assault Defined.—In this section,
- 16 the term 'sexual assault' includes any of the offenses cov-
- 17 ered by section 920 of this title (article 120 of the Uni-
- 18 form Code of Military Justice).".
- 19 (b) Clerical Amendment.—The table of sections
- 20 at the beginning of such chapter is amended by inserting
- 21 after the item relating to section 1034 the following new
- 22 item:
 - "1034a. Privilege against disclosure of certain communications for victims of sexual assault.".
- 23 (c) Applicability.—Section 1034a of title 10,
- 24 United States Code, as added by subsection (a), applies

I	to communications described in such section whether made
2	before, on, or after the date of the enactment of this Act.
3	SEC. 6. RETENTION OF MEDICAL AND INVESTIGATIVE
4	RECORDS PREPARED IN CONNECTION WITH
5	SEXUAL ASSAULTS INVOLVING MEMBERS OF
6	THE ARMED FORCES OR DEPENDENTS OF
7	MEMBERS.
8	(a) Retention and Confidentiality of Sexual
9	Assault Records.—
10	(1) In General.—Chapter 50 of title 10,
11	United States Code, is amended by adding at the
12	end the following new section:
13	"§ 993. Recordkeeping requirement: medical and in-
14	vestigative records prepared in connec-
15	tion with sexual assaults
16	"(a) Permanent Retention of Records.—The
17	Secretary of Defense shall establish a system for tracking
18	and permanently maintaining the records described in
19	subsection (b) that are prepared by personnel of the De-
20	partment of Defense or obtained by the Department in
21	connection with a sexual assault involving a member of
22	the armed forces or a dependent of a member to guarantee
23	future access to the records.

"(b) COVERED RECORDS.—The recordkeeping re-1 2 quirement imposed by subsection (a) applies to the following: 3 "(1) Department of Defense Form 2910, re-4 5 garding the victim reporting preference statement, 6 or any successor document. "(2) Department of Defense Form 2911, re-7 8 garding the forensic medical report prepared in the 9 case of a sexual assault examination, or any suc-10 cessor document. "(3) Medical records. 11 12 "(4) Investigative records prepared in connec-13 tion with a sexual assault. 14 "(5) Such other information and reports as the 15 Secretary of Defense considers appropriate. "(c) Protection of Restricted Reporting Op-16 TION.—The Secretary of Defense shall ensure that the 18 recordkeeping system established pursuant to this section 19 does not jeopardize the confidentiality of the restricted reporting option available under section 1044e(b) of this 21 title to a victim of a sexual assault.". 22 (2) CLERICAL AMENDMENT.—The table of sec-23 tions at the beginning of such chapter is amended

"993. Recordkeeping requirement: medical and investigative records prepared in connection with sexual assaults.".

by adding at the end the following new item:

- 1 (b) Transmittal of Medical Information to
- 2 Department of Veterans Affairs.—Subsection (c) of
- 3 section 1142 of title 10, United States Code, is amended
- 4 to read as follows:
- 5 "(c) Transmittal of Medical Information to
- 6 DEPARTMENT OF VETERANS AFFAIRS.—(1) In the case
- 7 of a member described in paragraph (2), the Secretary
- 8 concerned shall transmit (subject to the consent of the
- 9 member) a copy of the service medical record of the mem-
- 10 ber, including the results of any Physical Evaluation
- 11 Board held with regard to the member, to the Secretary
- 12 of Veterans Affairs.
- 13 "(2) Paragraph (1) applies with respect to the fol-
- 14 lowing members:
- 15 "(A) A member being medically separated or
- retired under chapter 61 of this title.
- 17 "(B) A member who was the victim of a sexual
- 18 assault.
- 19 "(3) The copy of the service medical record shall be
- 20 transmitted within 60 days of the separation or retirement
- 21 of the member.
- 22 "(4) In the case of the transmittal of medical records
- 23 of a member described in paragraph (2)(B), the Secretary
- 24 concerned shall include such other information as may be

- 1 necessary to assist the member establishing a claim for
- 2 a service-connected disability.".
- 3 SEC. 7. EXPEDITED CONSIDERATION AND PRIORITY FOR
- 4 APPLICATION FOR CONSIDERATION OF A
- 5 PERMANENT CHANGE OF STATION OR UNIT
- 6 TRANSFER BASED ON HUMANITARIAN CONDI-
- 7 TIONS FOR VICTIM OF SEXUAL ASSAULT.
- 8 (a) In General.—Chapter 39 of title 10, United
- 9 States Code, is amended by inserting after section 672 the
- 10 following new section:
- 11 "§ 673. Consideration of application for permanent
- change of station or unit transfer for
- members on active duty who are the vic-
- 14 tim of a sexual assault
- 15 "(a) Expedited Consideration and Priority
- 16 FOR APPROVAL.—To the maximum extent practicable, the
- 17 Secretary concerned shall provide for the expedited consid-
- 18 eration and approval of an application for consideration
- 19 of a permanent change of station or unit transfer sub-
- 20 mitted by a member of the armed forces serving on active
- 21 duty who was a victim of a sexual assault or other offense
- 22 covered by section 920 of this title (article 120 of the Uni-
- 23 form Code of Military Justice) so as to reduce the possi-
- 24 bility of retaliation against the member for reporting the
- 25 sexual assault.

1	"(b) Regulations.—The Secretaries of the military
2	departments shall issue regulations to carry out this sec-
3	tion, within guidelines provided by the Secretary of De-
4	fense.".
5	(b) Clerical Amendment.—The table of sections
6	at the beginning of such chapter is amended by inserting
7	after the item relating to section 672 the following new
8	item:
	"673. Consideration of application for permanent change of station or unit transfer for members on active duty who are the victim of a sexual assault.".
9	SEC. 8. TRAINING AND EDUCATION PROGRAMS FOR SEX-
10	UAL ASSAULT PREVENTION AND RESPONSE
11	PROGRAM.
12	Subtitle A of title XVI of the Ike Skelton National
13	Defense Authorization Act for Fiscal Year 2011 (Public
1 /	
14	Law 111–383; 10 U.S.C. 1561 note) is amended by add-
15	
15	
15	ing at the end the following new section:
15 16	ing at the end the following new section: "SEC. 1615. IMPROVED TRAINING AND EDUCATION PRO-
15 16 17	ing at the end the following new section: "SEC. 1615. IMPROVED TRAINING AND EDUCATION PROGRAMS.
15 16 17 18	ing at the end the following new section: "SEC. 1615. IMPROVED TRAINING AND EDUCATION PROGRAMS. "(a) SEXUAL ASSAULT PREVENTION AND RESPONSE
15 16 17 18 19	ing at the end the following new section: "SEC. 1615. IMPROVED TRAINING AND EDUCATION PROGRAMS. "(a) SEXUAL ASSAULT PREVENTION AND RESPONSE TRAINING AND EDUCATION.—
15 16 17 18 19 20	ing at the end the following new section: "SEC. 1615. IMPROVED TRAINING AND EDUCATION PROGRAMS. "(a) SEXUAL ASSAULT PREVENTION AND RESPONSE TRAINING AND EDUCATION.— "(1) DEVELOPMENT OF CURRICULA.—Not later

vention and response training and education for

members of the Armed Forces under the jurisdiction of the Secretary and civilian employees of the military department to strengthen individual knowledge, skills, and capacity to prevent and respond to sexual

5 assault.

6

7

8

9

10

11

12

13

14

15

16

17

18

- "(2) Scope of training and education.—
 The sexual assault prevention and response training and education shall encompass initial entry and accession programs, annual refresher training, professional military education, peer education, and specialized leadership training. Training shall be tailored for specific leadership levels and local area requirements.
- "(3) Consistent training.—The Secretary of Defense shall ensure that the sexual assault prevention and response training provided to members of the Armed Forces and Department of Defense civilian employees is consistent throughout the military departments.
- "(b) Inclusion in Professional Military Edu-21 Cation.—The Secretary of Defense shall provide for the 22 inclusion of a sexual assault prevention and response 23 training module at each level of professional military edu-24 cation. The training shall be tailored to the new respon-

- 1 sibilities and leadership requirements of members of the
- 2 Armed Forces as they are promoted.
- 3 "(c) Inclusion in First Responder Training.—
- "(1) IN GENERAL.—The Secretary of Defense shall direct that managers of specialty skills associated with first responders described in paragraph (2) integrate sexual assault response training in ini-

8 tial and recurring training courses.

9

10

11

12

13

14

"(2) COVERED FIRST RESPONDERS.—First responders referred to in paragraph (1) include fire-fighters, emergency medical technicians, law enforcement officers, military criminal investigators, healthcare personnel, judge advocates, and chaplains.".

 \bigcirc