H. R. 778

To provide grants to States to improve high schools and raise graduation rates while ensuring rigorous standards, to develop and implement effective school models for struggling students and dropouts, and to improve State policies to raise graduation rates, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 17, 2011

Mr. Hinojosa (for himself, Mr. Fattah, Ms. Hirono, Mr. Van Hollen, Mr. Grijalva, Mr. Polis, Mr. Reyes, Mr. Jackson of Illinois, Ms. Jackson Lee of Texas, Mr. Lewis of Georgia, Mr. Bishop of New York, Mr. Andrews, Mr. Luján, Mrs. Napolitano, Mr. Sires, Mr. Scott of Virginia, Ms. Richardson, Mrs. Davis of California, Mr. Davis of Illinois, Ms. Brown of Florida, Mr. Wu, Mr. Meeks, Ms. Eddie Bernice Johnson of Texas, Mr. Payne, Ms. Roybal-Allard, Mr. Larson of Connecticut, Mrs. McCarthy of New York, Mr. Baca, Mr. Gonzalez, Ms. Chu, and Mr. Gene Green of Texas) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

To provide grants to States to improve high schools and raise graduation rates while ensuring rigorous standards, to develop and implement effective school models for struggling students and dropouts, and to improve State policies to raise graduation rates, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Graduation Promise Act of 2011".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.

TITLE I—HIGH SCHOOL IMPROVEMENT AND DROPOUT REDUCTION FUND

- Sec. 101. Findings.
- Sec. 102. Purposes.
- Sec. 103. Definitions.
- Sec. 104. Grants authorized.
- Sec. 105. Secretarial peer review and approval.
- Sec. 106. State plan to develop differentiated high school improvement system.
- Sec. 107. Use of grant funds.
- Sec. 108. Statewide differentiated high school improvement system.
- Sec. 109. Subgrants to local educational agencies.
- Sec. 110. Local educational agency implementation of school improvement system.
- Sec. 111. School improvement activities.
- Sec. 112. Evaluation and reporting.
- Sec. 113. Authorization of appropriations.

TITLE II—DEVELOPMENT OF EFFECTIVE SCHOOL MODELS

- Sec. 201. Purposes.
- Sec. 202. Definitions.
- Sec. 203. Grants authorized.
- Sec. 204. Application.
- Sec. 205. Secretarial peer review and approval.
- Sec. 206. Use of funds.
- Sec. 207. Evaluation and reporting.
- Sec. 208. Authorization of appropriations.

6 SEC. 2. DEFINITIONS.

- 7 In this Act:
- 8 (1) In general.—The terms "distance learn-
- 9 ing", "educational service agency", "highly quali-
- 10 fied", "local educational agency", "secondary
- school", and "State educational agency" have the

1	meanings given the terms in section 9101 of the Ele-
2	mentary and Secondary Education Act of 1965 (20
3	U.S.C. 7801).
4	(2) Graduation rate.—The term "graduation
5	rate" has the meaning given the term in section
6	1111(b)(2)(C)(vi) of the Elementary and Secondary
7	Education Act of 1965 (20 U.S.C.
8	6311(b)(2)(C)(vi)), as clarified in section
9	200.19(b)(1) of title 34, Code of Federal Regula-
10	tions.
11	(3) High school.—The term "high school"
12	means a secondary school in which the—
13	(A) entering grade of the school is not
14	lower than grade 6; and
15	(B) highest grade of the school is—
16	(i) grade 12; or
17	(ii) in the case of a secondary school
18	approved by a State to issue a regular di-
19	ploma concurrently with a postsecondary
20	degree or with not more than 2 years
21	worth of postsecondary academic credit
22	grade 13.
23	(4) Institution of higher education.—The
24	term "institution of higher education" has the

- 1 meaning given the term in section 101(a) of the 2 Higher Education Act of 1965 (20 U.S.C. 1001(a)).
- (5) SECRETARY.—The term "Secretary" means
 the Secretary of Education.
- 5 (6) STATE.—The term "State" means each of 6 the several States of the United States, the District 7 of Columbia, and the Commonwealth of Puerto Rico.

8 TITLE I—HIGH SCHOOL IM-

9 PROVEMENT AND DROPOUT

10 **REDUCTION FUND**

- 11 SEC. 101. FINDINGS.
- The Senate finds the following:
- 13 (1) About a third of our Nation's high school 14 students fail to graduate in 4 years, and another 15 third graduate without the skills and knowledge 16 needed to succeed in college or the workplace. The 17 outcomes for minority students are even worse: only 18 50 percent of American-Indian, 51 percent of Black, 19 and about 55 percent of Hispanic students graduate 20 on time, compared to 76 percent of White students.
 - (2) Approximately half of the Nation's dropouts attend a school where 40 percent or more of the freshman class has dropped out by the time the students reach their senior year. These schools, which are located in nearly every State, disproportionately

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- serve minority and poor students, and have fewer resources and less qualified teachers than schools in more affluent neighborhoods. Almost half of African-American students and nearly 40 percent of Latino students—compared to only 11 percent of White students—attend high schools in which graduation is not the norm.
 - (3) A high school diploma is increasingly important for success in the 21st century economy. In fact, nearly 90 percent of the fastest-growing, highest-paying jobs require some sort of education beyond high school.
 - (4) For decades, Federal funding has largely been spent on prekindergarten through grade 6 education and higher education, with dramatically less given the middle and high school grades. While children in their early years must build a strong foundation for learning, research also clearly demonstrates the need to continue the investment at each stage of the education process or risk losing much of the benefit of the early effort.
 - (5) High schools receive only 10 percent of funds under title I of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.), leaving millions of title I eligible, high school stu-

dents in low-performing schools without the focused support, external assistance, and resources for improvement that title I was created to provide. Because title I funds serve as the trigger for school improvement requirements in the Elementary and Secondary Education Act of 1965, this also means that most low-income, low-performing high schools are not required to (or supported to) implement school improvement activities.

- (6) While the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.) includes a strong focus on identifying low-performing schools, America still needs a comprehensive strategy to support and improve chronically low-performing schools and local educational agencies. School improvement strategies should be tailored based on a variety of indicators and data, so that educators can create and implement successful school improvement strategies to address the needs of the individual schools.
- (7) Most local educational agencies and State educational agencies do not necessarily have the capacity or infrastructure to guide, support, and fund school improvement strategies where they are needed, but good models for turning around low-performing high schools do exist. Federal support

- should be used to build this capacity based on evidence from successful high schools.
- 3 (8) If the Nation is to maintain and increase its
 4 competitiveness in the global economy, it must invest
 5 in a systemic approach to improving its high schools
 6 so that every child graduates from high school pre7 pared for success.

8 SEC. 102. PURPOSES.

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- The purposes of this title are to—
- 10 (1) improve high school student academic 11 achievement and graduation rates and prepare all 12 students for postsecondary education and the work-13 force;
 - (2) help States and local educational agencies develop high school improvement systems to deliver support and technical assistance to high schools identified for whole school reform or replacement, as described in clause (ii) and (iii) of section 106(b)(2)(B);
 - (3) ensure students graduate from high school with the education and skills necessary to compete in a global economy; and
 - (4) help build the capacity to develop and implement research-based, sustainable, and replicable high school improvement models and interventions

1 that are for high schools in whole school reform and 2 replacement and that engage the whole community. 3 SEC. 103. DEFINITIONS. 4 In this title: (1) ADEQUATE YEARLY PROGRESS.—The term "adequate yearly progress" has the meaning given 6 7 the term in section 1111(b)(2)(C) of the Elementary 8 and Secondary Education Act of 1965 (20 U.S.C. 9 6311(b)(2)(C). (2) External partner.—The term "external 10 11 partner" means an entity— 12 (A) that is an organization such as a non-13 profit organization, community-based organiza-14 tion, local education fund, service organization, 15 educational service agency, or institution of 16 higher education; and 17 (B) that has demonstrated expertise and 18 effectiveness in providing targeted support such 19 as data analysis, professional development, or 20 provision of nonacademic support and inte-21 grated student services to local educational 22 agencies, schools, or students that leads to im-23 proved teaching, learning, and outcomes for

students, including for those students who are

failing to make sufficient progress to graduate

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- in the standard amount of years or who have dropped out of high school.
- 3 (3) Low-income local educational agen4 CY.—The term "low-income local educational agen5 cy" means a local educational agency in which not
 6 less than 15 percent of the students served by such
 7 agency are from families with incomes below the
 8 poverty line.
 - (4) MIDDLE GRADES.—The term "middle grades" means any of grades 5 through 8.
 - (5) POVERTY LINE.—The term "poverty line" means the poverty line described in section 673 of the Community Services Block Grant Act (42 U.S.C. 9902), applicable to a family of the size involved.
 - (6) SECONDARY SCHOOL REFORM PARTNER.—
 The term "secondary school reform partner" means an organization, such as a school reform organization, community-based organization, local education fund, educational service agency, or institution of higher education, with expertise in analyzing school performance data and a track record of success in improving student achievement and graduation rates in low-performing high schools.

1 SEC. 104. GRANTS AUTHORIZED.

2	(a) In General.—The Secretary is authorized to
3	make grants, through allotments under subsection (b), to
4	State educational agencies with approved State plans that
5	will—
6	(1) improve student achievement and gradua-
7	tion rates; and
8	(2) effectively target resources and technical as-
9	sistance to high schools in whole school reform or re-
10	placement, as described in clause (ii) or (iii) of sec-
11	tion $106(b)(2)(B)$.
12	(b) Determination of Allotments.—
13	(1) Reservation of funds.—From the total
14	amount appropriated under section 113, the Sec-
15	retary shall reserve not more than—
16	(A) the lesser of 3 percent or \$50,000,000,
17	to—
18	(i) provide technical assistance and
19	ongoing regional training programs that
20	are equitably distributed—
21	(I) among the different geo-
22	graphic regions of the United States;
23	and
24	(II) among State and local edu-
25	cational agencies serving urban and
26	rural areas;

1	(ii) evaluate activities authorized
2	under this title in order to determine the
3	most effective strategies for improving stu-
4	dent achievement and outcomes for stu-
5	dents attending high schools identified for
6	targeted intervention, whole school reform,
7	or replacement under section 106(b)(2);
8	and

(iii) disseminate the findings of such evaluations;

(B) the lesser of 4 percent or \$75,000,000, to build the capacity of secondary school reform partners and external partners to provide services under this Act that benefit high schools and support the development or enhancement of research-based whole secondary school reform or new secondary school models, of which not less than 35 percent of such reserved funds shall be awarded, on a competitive basis, to secondary school reform partners or external partners that will provide services under this Act that benefit high schools designated with a school locale code of Fringe Rural (41), Distant Rural (42), or Remote Rural (43), as determined by the Secretary; and

- 1 (C) 2 percent to the Secretary of the Inte-2 rior, to enable the Secretary to carry out the 3 purposes of this Act for schools operated or 4 funded by the Bureau of Indian Affairs.
 - (2) STATE ALLOTMENT.—From the total amount appropriated under section 113 for a fiscal year and not reserved under paragraph (1), the Secretary shall make allotments as follows:
 - (A) Low-income local educational agencies in the State bears to the total of such percentages for all the States.
 - (B) Lowest Graduation rate calculation.—From such amount, the Secretary shall allot to each State for which the graduation rate is within the lowest one-third of the graduation rates for all States, an amount that bears the same ratio to 25 percent of the sums being allotted as the number of students enrolled in high schools in the State bears to the

total of such students in all of such States with the lowest one-third graduation rates.

- (C) MIDDLE GRADUATION RATE CALCULATION.—From such amount, the Secretary shall allot to each State for which the graduation rate is within the middle one-third of the graduation rates for all States, an amount that bears the same ratio to 15 percent of the sums being allotted as the number of students enrolled in high schools in the State bears to the total of such students in all of such States within the middle one-third graduation rates.
- (D) Highest Graduation rate calculation.—From such amount, the Secretary shall allot to each State for which the graduation rate is within the highest one-third of the graduation rates for all States, an amount that bears the same ratio to 10 percent of the sums being allotted as the number of students enrolled in high schools in the State bears to the total of such students in all of such States within the highest one-third graduation rates.
- (3) REALLOTMENT.—If any State does not apply for an allotment under this subsection for any fiscal year, the Secretary shall reallot the amount of

- the allotment to the remaining States in accordance with this subsection.
 - (4) USING FIRST-YEAR DATA.—In calculating allotments under this subsection for the second and each subsequent year of the grant period, the Secretary shall use the data relating to low-income local educational agencies and graduation rates used for the first year of the grant period.
 - (5) Hold Harmless.—Notwithstanding any other provision of this subsection but subject to paragraph (6), no State shall receive an allotment under this section for a fiscal year in an amount that is less than the amount the State received under this section for the first fiscal year of the grant period.
 - (6) RATABLE REDUCTION.—If the amount appropriated in a fiscal year is not sufficient to pay the minimum allotments to all eligible institutions under paragraph (5), the amount of the minimum allotment to each such eligible institution shall be ratably reduced.
- 22 (c) SUPPLEMENT, NOT SUPPLANT.—A State edu-23 cational agency that receives a grant under this title shall 24 use the grant funds to supplement, and not supplant, Fed-25 eral and non-Federal funds available to high schools.

1	(d) Matching Funds.—A State educational agency
2	that receives a grant under this section shall provide
3	matching funds, from non-Federal sources, in an amount
4	equal to 25 percent of the amount of grant funds provided
5	to the State to carry out the activities supported by the
6	grant. Such matching funds may be provided in cash or
7	in-kind, except that—
8	(1) not more than 10 percent of the amount of
9	grant funds may be provided through in-kind con-
10	tributions; and
11	(2) any in-kind contributions shall be directed
12	toward supporting the State educational agency's
13	technical assistance efforts or the operation of the
14	State's differentiated high school improvement sys-
15	tem under section 106.
16	SEC. 105. SECRETARIAL PEER REVIEW AND APPROVAL.
17	(a) In General.—The Secretary shall—
18	(1) establish a peer-review process to assist in
19	the review and approval of State plans;
20	(2) appoint individuals to the peer-review proc-
21	ess who are educators and experts in educational
22	standards, assessments, accountability, high school
23	improvement, dropout prevention, academic needs of
24	English language learners, and other educational
25	needs of high school students;

(3) approve a State plan submitted under this
title not later than 120 days after the date of the
submission of the plan unless the Secretary deter-
mines that the plan does not meet the requirements
of this title;
(4) if the Secretary determines that the State
plan does not meet the requirements of this title, im-
mediately notify the State of such determination and
the reasons for such determination;
(5) if the Secretary determines that the State
does not have the capacity to carry out the school
improvement activities described in sections
106(b)(2) and 108, offer technical assistance to
carry out such activities for States directly or
through contracts with secondary school reform
partners;
(6) not deny a State's plan before—
(A) offering the State an opportunity to
revise the State's plan;
(B) providing the State with technical as-
sistance in order to submit a successful plan;
and
(C) providing the State an opportunity for
a hearing or accepting input from the State;

and

	1,
1	(7) have the authority to deny a State plan for
2	not meeting the requirements of this title.
3	(b) Accuracy.—In approving a State plan, the Sec-
4	retary shall ensure that—
5	(1) the process the State educational agency
6	proposes for differentiating school improvement ac-
7	tions under sections 106(b)(2) and 108, which proc-
8	ess will assign high schools to each of the school im-
9	provement categories described in section 106(b)(2)
10	in such a way that accurately identifies the high
11	school and leads to the implementation of the inter-
12	ventions necessary to meet the needs of the students
13	attending the high school; and
14	(2) the annual growth targets proposed by the
15	State educational agency under section 106(b)(3)(D)
16	are meaningful and achievable, and demonstrate
17	continuous and substantial progress.

18 SEC. 106. STATE PLAN TO DEVELOP DIFFERENTIATED

19 HIGH SCHOOL IMPROVEMENT SYSTEM.

- 20 (a) In General.—For a State to be eligible to re-
- 21 ceive a grant under this title, the State educational agency
- 22 shall submit a plan to the Secretary at such time, in such
- 23 manner, and containing such information as the Secretary
- 24 may reasonably require.

1	(b) CONTENTS.—Each plan submitted under this sec-
2	tion shall include the following:
3	(1) SCHOOL IMPROVEMENT PROCESS.—The
4	State educational agency shall describe how the
5	State educational agency will use funds authorized
6	under this title to establish or expand a statewide
7	differentiated high school improvement system de-
8	scribed in section 108.
9	(2) Statewide differentiated high
10	SCHOOL IMPROVEMENT.—
11	(A) Process of differentiation.—The
12	State educational agency shall describe a data-
13	driven process for categorizing high schools into
14	the categories described in subparagraph (B)
15	using—
16	(i) the indicators used to determine
17	adequate yearly progress; and
18	(ii) data from the school performance
19	indicators described in paragraph (3).
20	(B) DIFFERENTIATED HIGH SCHOOL IM-
21	PROVEMENT CATEGORIES.—The State edu-
22	cational agency shall describe how local edu-
23	cational agencies will use the process estab-
24	lished under subparagraph (A) to categorize the
25	high schools in the State that do not make ade-

1	quate yearly progress for 2 consecutive years
2	into one of the following school improvement
3	categories:
4	(i) Schools needing targeted
5	INTERVENTIONS.—High schools whose per-
6	formance on the school performance indi-
7	cators described in paragraph (3) dem-
8	onstrate a need for targeted interventions
9	described in section 111(b) to improve stu-
10	dent outcomes and make adequate yearly
11	progress.
12	(ii) Schools needing whole
13	SCHOOL REFORMS.—High schools whose
14	performance on the school performance in-
15	dicators demonstrate a need for com-
16	prehensive schoolwide reform described in
17	section 111(c) to improve student out-
18	comes and make adequate yearly progress.
19	(iii) Schools needing replace-
20	MENT.—High schools whose school per-
21	formance indicators demonstrate a need
22	for replacement, as described in section
23	111(d).
24	(C) Special rule.—A State educational
25	agency may propose in the plan under this sec-

- tion additional levels of differentiation within a particular school improvement category described in subparagraph (B) to further target and prioritize school needs and to align differentiation with the State's existing State accountability systems.
 - (D) Demonstration of Develop-Ment.—The State shall demonstrate how the State plan was developed in consultation with a representative group of local educational agencies.
 - (E) Continuous improvement.—The State educational agency shall describe how the State educational agency will evaluate annually the progress of high schools to ensure that each high school is making continuous and substantial improvement in accordance with the annual growth targets described in paragraph (3)(D) and consistent with the requirements described in section 111.
 - (F) AUTOMATIC DESIGNATION.—The process of categorization proposed by the State educational agency shall ensure that a high school shall be automatically identified as a school in need of whole school reform or as a school in

1	need of replacement, if the high school has a
2	graduation rate of 50 percent or less in the
3	most recent year for which data are available.
4	(3) School performance indicators.—
5	(A) IN GENERAL.—The State educational
6	agency shall define, in consultation with rep-
7	resentatives from urban and rural local edu-
8	cational agencies in the State, a comprehensive
9	set of school performance indicators that—
10	(i) shall be used, in addition to the in-
11	dicators used to determine adequate yearly
12	progress, to—
13	(I) analyze the performance of
14	high schools in the State;
15	(II) determine the amount, inten-
16	sity, and type of support each high
17	school needs; and
18	(III) guide the school improve-
19	ment process;
20	(ii) demonstrate whether a high school
21	is making substantial and continuous
22	progress toward the goal of graduating all
23	of the school's students prepared for suc-
24	cess in higher education and careers; and

1	(iii)(I) directly measure student
2	achievement and advancement in high
3	school; or
4	(II) have been demonstrated by re-
5	search to have a direct impact on high
6	school student achievement and advance-
7	ment.
8	(B) Categories.—
9	(i) In general.—The comprehensive
10	set of school performance indicators re-
11	quired by subparagraph (A) shall include
12	indicators of—
13	(I) high school student engage-
14	ment and effort;
15	(II) student advancement;
16	(III) educator quality; and
17	(IV) academic learning.
18	(ii) Indicators of high school
19	STUDENT ENGAGEMENT AND EFFORT.—
20	With respect to high school student en-
21	gagement and effort, the indicators—
22	(I) shall include student attend-
23	ance rates; and
24	(II) may include—

1	(aa) the percentage of stu-
2	dent suspensions and expulsions;
3	(bb) surveys of high school
4	student engagement and effort;
5	or
6	(cc) other indicators of stu-
7	dent engagement proposed by the
8	State educational agency and ap-
9	proved by the Secretary as part
10	of the peer review process de-
11	scribed in section 105(a).
12	(iii) Indicators of student ad-
13	VANCEMENT.—With respect to student
14	achievement, the indicators—
15	(I) shall include—
16	(aa)(AA) student-earned on-
17	time promotion rates from grade
18	to grade for all grades in the
19	high school; or
20	(BB) the percentage of stu-
21	dents who have on-time credit ac-
22	cumulation at the end of each
23	grade; and
24	(bb) the percentage of stu-
25	dents—

1	(AA) failing a core
2	credit-bearing, English lan-
3	guage arts, mathematics, or
4	science course; or
5	(BB) failing 2 or more
6	courses of any type; and
7	(II) may include—
8	(aa) measures of enrollment
9	retention, persistence, and degree
10	attainment in two-year and four-
11	year institutions of higher edu-
12	cation;
13	(bb) measures of the em-
14	ployment success of students who
15	graduated from the high school
16	or
17	(cc) other indicators of stu-
18	dent advancement proposed by
19	the State educational agency and
20	approved by the Secretary as
21	part of the peer review process
22	described in section 105(a).
23	(iv) Indicators of Educator qual-
24	ITY.—With respect to educator quality, the
25	indicators—

1	(I) shall include—
2	(aa) measures of teacher at-
3	tendance, vacancies, and turn-
4	over; and
5	(bb) the percentage of highly
6	qualified teachers by grade level;
7	and
8	(II) may include other indicators
9	of educator quality proposed by the
10	State educational agency and ap-
11	proved by the Secretary as part of the
12	peer review process described in sec-
13	tion 105(a).
14	(v) Indicators of academic learn-
15	ING.—With respect to academic learning,
16	the indicators—
17	(I) shall include—
18	(aa) the percentage of stu-
19	dents taking a college-pre-
20	paratory curriculum, which may
21	include the percentage of stu-
22	dents taking Advanced Placement
23	courses, International Bacca-
24	laureate courses, or postsec-
25	ondary courses for dual credit;

1	(bb) the percentage of stu-
2	dents reaching proficiency on the
3	State academic assessments in
4	reading and mathematics re-
5	quired under section 1111 of the
6	Elementary and Secondary Edu-
7	cation Act of 1965 (20 U.S.C.
8	6311), disaggregated by the cat-
9	egories of students identified in
10	section $1111(b)(2)(C)(v)$ of such
11	Act (20 U.S.C.
12	1111(b)(2)(C)(v); and
13	(cc) student success on
14	State or local educational agency
15	end-of-course examinations or
16	performance-based assessments
17	with standardized scoring rubrics
18	aligned to State standards, where
19	such assessments are available;
20	and
21	(II) may also include—
22	(aa) student achievement on
23	college entrance and placement
24	examinations such as the ACT or

1	SAT, or Advanced Placement ex-
2	aminations; or
3	(bb) other indicators of aca-
4	demic learning proposed by the
5	State educational agency and ap-
6	proved by the Secretary as part
7	of the peer-review process de-
8	scribed in section 105(a).
9	(C) Demonstration of capacity to
10	COLLECT AND REPORT INDICATORS.—The State
11	educational agency shall demonstrate its capac-
12	ity to collect, report, and use the indicators de-
13	fined and used to meet the requirements of sub-
14	paragraph (A), including through the use of a
15	statewide longitudinal data system.
16	(D) ANNUAL GROWTH TARGETS.—The
17	State educational agency shall set State annual
18	growth targets that—
19	(i) include a goal and a minimum per-
20	centage of expected annual growth for each
21	school performance indicator; and
22	(ii) demonstrate continuous and sub-
23	stantial progress toward the State-defined
24	goal and making adequate yearly progress.

(4) Demonstration of Capacity to Support System.—The State educational agency shall demonstrate capacity to support the statewide differentiated high school improvement system, which shall include, at a minimum, the following:

(A) System alignment.—

- (i) ALIGNMENT WITH ACCOUNT-ABILITY SYSTEM.—The State shall demonstrate an alignment of the State accountability system described in section 1111(b)(2) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(b)(2)) and the school improvement system under section 1116(b) of such Act (20 U.S.C. 6316(b)) with the statewide differentiated high school system described in section 108.
- (ii) Additional Requirements.—
 The State educational agency shall demonstrate, if the State's statewide differentiated high school improvement system includes additional requirements not required under section 108, how such additional requirements will lead to improved student

1	achievement and graduation rates and sys-
2	tem alignment.
3	(iii) Strengthening and aligning
4	POLICIES.—The State educational agency
5	shall demonstrate how the State edu-
6	cational agency will strengthen and align
7	policies affecting—
8	(I) interventions in schools in
9	whole school reform or replacement
10	under clause (ii) or (iii) of paragraph
11	(2)(B);
12	(II) new school development; and
13	(III) implementation of effective
14	school improvement activities that ad-
15	dress the education needs of high
16	school students who are off-track or
17	who have dropped out.
18	(B) Data systems.—The State edu-
19	cational agency shall demonstrate the State
20	educational agency's use and support of a state-
21	wide longitudinal data system, including dem-
22	onstrating—
23	(i) that such system exists, or is being
24	developed, and includes the elements de-
25	scribed in section 6401(e)(2)(D) of the

1	America COMPETES Act (20 U.S.C.
2	9871(e)(2)(D)) and any additional ele-
3	ments described in section 14005(d)(3) of
4	the American Recovery and Reinvestment
5	Act of 2009 (Public Law 111–5; 123 Stat.
6	283);
7	(ii) a commitment to the maintenance
8	and growth of such system;
9	(iii) State policies that ensure the pro-
10	tection of personally identifiable informa-
11	tion in such system and authorize such
12	system to collect, share, and link data from
13	multiple systems for the purposes of eval-
14	uations and continuous improvement;
15	(iv) governance structures to guide
16	the collection, sharing and use of the data
17	in such system; and
18	(v) that such system includes linkages
19	between kindergarten through grade 12
20	data systems with early learning, postsec-
21	ondary education, workforce, social services
22	and other critical State agency data sys-
23	tems in order to achieve interoperability
24	with systems in other States.

1	(C) CAPACITY AND TECHNICAL ASSIST-
2	ANCE.—The State educational agency shall
3	demonstrate how it will support the statewide
4	differentiated high school improvement system,
5	including—
6	(i) a description of the statewide sys-
7	tem of support, including regional support
8	services and how schools identified under
9	this Act can utilize such supports to im-
10	prove teaching, learning, and student out-
11	comes;
12	(ii) a description of how the State
13	educational agency will review, support,
14	monitor, and provide technical support for
15	local educational agency plans in accord-
16	ance with paragraph (5);
17	(iii) a description of the State edu-
18	cational agency staffing structure that is
19	designed to—
20	(I) carry out the activities de-
21	scribed in clause (ii);
22	(II) assist local educational agen-
23	cy school improvement teams de-
24	scribed in section 110(b)(2), including
25	supporting local educational agencies

1	and school officials in developing and
2	implementing school improvement
3	plans, including though the provision
4	of resources, training and technical
5	assistance; and
6	(III) coordinate services across
7	other State agencies to streamline and
8	improve support provided to schools
9	identified as needing targeted inter-
10	vention, whole school reform, or re-
11	placement under paragraph (2)(B);
12	(iv) a description of how the State
13	educational agency will develop and iden-
14	tify school improvement planning tools for
15	use by the local educational agencies and
16	schools, such as needs assessments; and
17	(v) a description of how the State
18	educational agency will ensure local edu-
19	cational agencies with high numbers of
20	schools in whole school reform and replace-
21	ment and such schools will be prioritized
22	and targeted with support.
23	(D) Increasing local capacity for im-
24	PROVEMENT.—The State educational agency
25	shall demonstrate how the State educational

1	agency will align its resources and policies to
2	increase State and local capacity to ensure com-
3	prehensive support for schools identified as
4	needing targeted intervention, whole school re-
5	form, or replacement under paragraph (2)(B),
6	including how the State educational agency
7	will—
8	(i) target resources, including re-
9	sources from additional funding sources, to
10	improve teacher and principal effectiveness
11	in such schools including using data for de-
12	cision-making;
13	(ii) leverage resources from other
14	funding sources, such as school improve-
15	ment funds, technology and data funds,
16	and professional development funds;
17	(iii) provide local educational agencies
18	with support in finding and utilizing sec-
19	ondary school reform partners and other
20	external partners;
21	(iv) increase access to State and re-
22	gional technical assistance services;
23	(v) ensure an equitable distribution of
24	teachers and principals with a dem-
25	onstrated record of improving student

1	achievement and graduation rates among
2	the schools in the State that are identified
3	for targeted intervention, whole school re-
4	form, or replacement under paragraph
5	(2)(B), particularly those schools in whole
6	school reform or replacement, as compared
7	to schools not identified under paragraph
8	(2)(B);
9	(vi) ensure access to substantially
10	equal educational funding (for each stu-
11	dent in the State), such as through ad-
12	dressing per pupil expenditures or inter-
13	district funding disparities;
14	(vii) support the development of effec-
15	tive school leaders for high schools identi-
16	fied for targeted intervention, whole school
17	reform, or replacement under paragraph
18	(2)(B);
19	(viii) assist local educational agencies
20	in developing early warning indicator sys-
21	tems described in section $110(b)(6)(A)$;
22	and
23	(ix) assist local educational agencies
24	in developing education options as de-
25	scribed in section 110(b)(6)(B).

1	(5) State review of local educational
2	AGENCY PLANS.—
3	(A) REVIEW LOCAL EDUCATIONAL AGENCY
4	PLANS.—The State educational agency shall de-
5	scribe how the State educational agency will
6	collect and review high school improvement
7	plans described in section 110(b)(4), including
8	a description of—
9	(i) how the State educational agency
10	will measure and ensure local educational
11	agencies have the capacity to carry out
12	such high school improvement plans;
13	(ii) how a local educational agency
14	may propose additional levels of differen-
15	tiation within a particular school improve-
16	ment category described in paragraph
17	(2)(B) that are aligned with the State ac-
18	countability system under section
19	1111(b)(2) of the Elementary and Sec-
20	ondary Education Act of 1965 (20 U.S.C.
21	6311(b)(2)) and the local educational
22	agency's school improvement system under
23	section 1116(b) of such Act (20 U.S.C.
24	6136(b)) existing as of the time of the
25	plan;

1	(iii) how the State educational agency
2	will allow consortia of local educational
3	agencies, particularly those in rural areas,
4	to collaborate to develop and implement
5	school improvement plans;
6	(iv) how the State educational agency
7	will review plans with the assistance and
8	advice of a peer review panel that includes
9	educators and individuals who are experts
10	in—
11	(I) educational standards, assess-
12	ments, and accountability;
13	(II) high school improvement;
14	(III) dropout prevention, inter-
15	vention, and recovery;
16	(IV) parental involvement; and
17	(V) other educational needs of
18	high school students;
19	(v) how the State, in consultation with
20	the peer review panel, shall ensure the
21	local educational agency has identified the
22	school improvement category described in
23	section 106(b)(2) for each high school
24	served by the local educational agency that
25	did not make adequate yearly progress for

1	2 consecutive years in such a way that ac-
2	curately identifies the high school and
3	leads to the implementation of the inter-
4	ventions necessary to meet student needs;
5	(vi) how the State will provide local
6	educational agencies the opportunity to re-
7	vise high school improvement plans, includ-
8	ing, if the State educational agency, in
9	consultation with the peer review panel de-
10	scribed in clause (iv), determines that the
11	local educational agency's plan does not
12	meet the requirements of this title—
13	(I) immediately notifying the
14	local educational agency of such deter-
15	mination and the reasons for such de-
16	termination; and
17	(II) offering the local educational
18	agency an opportunity to revise the
19	plan, and technical assistance for re-
20	vising the plan; and
21	(vii) how the State will make the
22	school improvement plans available to the
23	public.
24	(B) Allocation of subgrants.—The
25	State educational agency shall describe how it

will award subgrants to local educational agencies consistent with section 109.

- (C) Monitoring of school improvement plans.—The State educational agency shall describe how the State educational agency will review and monitor the implementation of high school improvement plans, including how the State will analyze the implementation of the high school improvement plans of high schools that do not meet the annual growth targets set in accordance with paragraph (3)(D) and defined in the school improvement plan described in section 110(b)(4).
- (D) Providing technical assistance to scribe how it will provide technical assistance to local educational agencies and high schools that need support to develop and to implement high school improvement plans described in section 110(b)(4) and improve graduation rates and student achievement, including through the use of secondary school reform partners, where appropriate.
- (6) EVALUATION OF SUCCESS.—The State educational agency shall describe how, every 5 years,

1	the State educational agency will evaluate how the
2	activities assisted under this title have been success-
3	ful in improving student achievement and outcomes
4	of the cohort of students whose year of entry into
5	high school was 4 years before the evaluation, in-
6	cluding measurement of the State educational agen-
7	cy's effectiveness in carrying out the activities de-
8	scribed in the application under this subsection.
9	SEC. 107. USE OF GRANT FUNDS.
10	A State educational agency that receives a grant
11	under this title—
12	(1) shall reserve not more than 10 percent of
13	the grant funds—
14	(A) to carry out the activities described in
15	the State plan under section 106; and
16	(B) to establish or expand a statewide dif-
17	ferentiated high school improvement system de-
18	scribed in section 108; and
19	(2) shall use not less than 90 percent of the
20	grant funds to make subgrants to local educational
21	agencies in accordance with section 109.

1 SEC. 108. STATEWIDE DIFFERENTIATED HIGH SCHOOL IM-

2	PROVEMENT SYSTEM.
3	A Statewide differentiated high school improvement
4	system shall be designed by the State educational agency
5	to—
6	(1) use data to identify high schools for whole
7	school reform or replacement, as described in clause
8	(ii) or (iii) of section 106(b)(2)(B), within the State;
9	(2) differentiate school improvement actions
10	under section 106(b)(2) based on the amount and
11	type of supports necessary to improve student
12	achievement and graduation rates in high schools
13	within the State;
14	(3) provide resources to support the evidence-
15	based activities that school improvement teams
16	choose, based on school performance data, to carry
17	out under section 111;
18	(4) target resources and support to those high
19	schools in the State that are identified for whole
20	school reform and replacement;
21	(5) ensure that each high school identified for
22	targeted intervention, whole school reform, or re-
23	placement that is making progress on the State's
24	school performance indicators described in section
25	106(b)(3) continues to implement effective school

1	improvement strategies identified in the high
2	school's school improvement plan;
3	(6) ensure that high schools identified for whole
4	school reform or replacement making progress on
5	the State's school performance indicators have the
6	resources and supports necessary to improve high
7	school graduation rates and student achievement;
8	(7) build the capacity of the State educational
9	agency and local educational agencies to assist in
10	improving student achievement and graduation rates
11	in high schools identified for whole school reform
12	and replacement; and
13	(8) ensure that high schools identified for whole
14	school reform and replacement making progress on
15	school performance indicators continue to have the
16	resources and support necessary to further improve
17	high school graduation rates and student achieve-
18	ment.
19	SEC. 109. SUBGRANTS TO LOCAL EDUCATIONAL AGENCIES.
20	(a) Award Basis.—
21	(1) Priority of whole school reform and
22	REPLACEMENT.—In awarding subgrants under this
23	section, a State educational agency shall—
24	(A) before awarding any subgrants to local
25	educational agencies serving high schools identi-

- fied for targeted intervention under section 106(b)(2), award subgrants to, on a competitive basis, local educational agencies serving high schools identified as needing whole school reform and replacement; and
 - (B) ensure that each subgrant awarded to a local educational agency provides funding adequate to fulfill the school improvement needs outlined in the local educational agency's school plan, as approved by the State educational agency.
 - (2) Targeted interventions.—If subgrant funds remain after the application of subsection (a), then the State educational agency shall award remaining subgrant funds to local educational agencies serving high schools needing targeted interventions.
 - (3) Competitive basis.—A State educational agency that receives a grant under this title shall award subgrants, in accordance with subsections (a) and (b), to local educational agencies on the basis of—
 - (A) the quality of the school improvement plan to improve student graduation rates and student achievement in high schools that have

1	not made adequate yearly progress for 2 con
2	secutive years;
3	(B) the capacity of the local educationa
4	agency to implement the plan; and
5	(C) the need of the local educational agen
6	cy, based on student high school graduation
7	rates and the percentage of students from fami
8	lies with incomes below the poverty line.
9	(b) Application.—
10	(1) In general.—To be eligible to receive a
11	subgrant under this title, a local educational agency
12	shall submit an application to the State educationa
13	agency at such time, in such manner, and containing
14	such information as the State educational agency
15	may reasonably require.
16	(2) Contents.—Each application submitted
17	under this subsection shall include—
18	(A) a description, for each high schoo
19	identified pursuant to section 110(b)(1), of how
20	the local educational agency will carry out ac
21	tivities described in section 111 for the high
22	school;
23	(B) a description of the local educationa
24	agency staffing structure that is designed to—

1	(i) carry out the activities described in
2	section 110(a);
3	(ii) assist school improvement teams
4	including supporting local educational
5	agency and school officials in developing
6	and implementing high school improvement
7	plans, by providing resources, training, and
8	technical assistance, and through other
9	means; and
10	(iii) coordinate services across other
11	governmental agencies and nongovern-
12	mental organizations to streamline and im-
13	prove support provided to schools identified
14	for a school improvement category de-
15	scribed in section 106(b)(2);
16	(C) a description of the policies and proce-
17	dures the local educational agency shall imple-
18	ment to ensure the distribution and assignment
19	of high-quality teachers and leaders in a man-
20	ner that first fulfills the needs of the schools
21	identified as needing targeted intervention
22	whole school reform, or replacement;
23	(D) an assurance that the local educational
24	agency will use subgrant funds under this title
25	first to meet the needs of high schools served

by the local educational agency that are identified for whole school reform or replacement under clause (ii) or (iii) of section 106(b)(2);

- (E) an assurance that the local educational agency shall provide ongoing support and resources to high schools identified for whole school reform or replacement, and are making progress on the State's school performance indicators described in section 106(b)(3), to ensure continued improvement;
- (F) a description of how the local educational agency will increase its capacity to improve high schools with low student achievement and graduation rates; and
- (G) an assurance that the local educational agency will conduct the capacity and needs assessment required under subsection (b)(9) and provide the results of the assessment to the State educational agency and the Secretary.
- (3) USE OF DATA.—The local educational agency shall describe how data will be used, consistent with the requirements of this section, to inform the classification of high schools, and development and implementation of school improvement plans, including that data described in section 110(b)(1)(A).

1	(c) Supplement, Not Supplant.—A local edu-
2	cational agency that receives a subgrant under this section
3	shall use the subgrant funds to supplement, and not sup-
4	plant, other Federal and non-Federal funds available for
5	high schools served by the local educational agency.
6	(d) Matching Funds.—
7	(1) In general.—A local educational agency
8	receiving a subgrant under this section shall provide
9	matching funds, from non-Federal sources, in an
10	amount equal to not less than 15 percent of the
11	total subgrant award for the local educational agen-
12	cy, which may be provided in cash or in-kind.
13	(2) Use of matching funds.—The matching
14	funds shall be used to provide technical assistance to
15	high schools served by the local educational agency
16	in—
17	(A) developing the high schools' high
18	school improvement plans described in section
19	110(b)(4);
20	(B) conducting the capacity and needs as-
21	sessments described in section 110(b)(9); and
22	(C) implementing and monitoring the im-
23	plementation of the high school improvement
24	plans.

1	(3) Waiver.—The Secretary may waive all or
2	part of the matching requirement described in para-
3	graph (1) for any fiscal year for a local educational
4	agency if the Secretary determines that applying the
5	matching requirement to such local educational
6	agency would result in serious hardship or an inabil-
7	ity to carry out the authorized activities described in
8	section 111.
9	SEC. 110. LOCAL EDUCATIONAL AGENCY IMPLEMENTATION
10	OF SCHOOL IMPROVEMENT SYSTEM.
11	(a) District-Wide High School Improvement.—
12	A local educational agency that receives a subgrant under
13	section 109 shall use subgrant funds to develop, lead, and
14	implement a district-wide approach to high school im-
15	provement that meets the requirements of subsection (b)
16	and carry out the activities described in section 111.
17	(b) System Requirements.—
18	(1) DIFFERENTIATE HIGH SCHOOLS.—The local
19	educational agency shall—
20	(A) identify the category of high school im-
21	provement, as described in section $106(b)(2)$,
22	using data from the school performance indica-
23	tors as prescribed by the State educational
24	agency in accordance with section 106(b), for
25	each high school served by such agency that

1	does not make adequate yearly progress for 2
2	consecutive years; and
3	(B) publicly identify such schools by school
4	improvement category.
5	(2) School improvement teams.—
6	(A) In general.—The local educational
7	agency shall convene a school improvement
8	team for each high school served by such agen-
9	cy that is assigned to one of the school improve-
10	ment categories described in section 106(b)(2).
11	(B) Members.—
12	(i) Mandatory members.—The
13	school improvement team for a high school
14	shall include—
15	(I) the principal of the high
16	school;
17	(II) at least 2 teachers from the
18	high school representing different
19	grade levels or disciplines; and
20	(III) local educational agency
21	staff.
22	(ii) Additional members.—The
23	school improvement team for a high school
24	shall include at least one of the following:

1	(I) A parent of a student in the
2	high school.
3	(II) A community representative,
4	such as a representative of nonprofit
5	organizations serving young people
6	and the business community.
7	(III) A pupil service representa-
8	tive.
9	(IV) In the case of a school in
10	whole school reform or replacement,
11	secondary school reform partners.
12	(iii) Optional members.—The
13	school improvement team for a high school
14	may include State educational agency staff,
15	if requested by the local educational agency
16	or assigned by the State educational agen-
17	ey.
18	(C) Collaboration.—The local edu-
19	cational agency shall ensure collaboration—
20	(i) of school improvement teams with
21	personnel of middle grades schools served
22	by the local educational agency whose stu-
23	dents will attend high schools that are
24	identified for one of the categories de-

1	scribed in section 106(b)(2), to the extent
2	appropriate; and
3	(ii) among or between school improve-
4	ment teams at schools assigned to one of
5	the school improvement categories and
6	school leadership and other personnel at
7	schools served by the local educational
8	agency that have made adequate yearly
9	progress.
10	(3) Use of data.—Consistent with the re-
11	quirements of this section, the local educational
12	agency shall use, at minimum, data on the following
13	to inform the classification of high schools:
14	(A) School performance indicators de-
15	scribed in section 106(b)(3).
16	(B) Indicators used to determine adequate
17	yearly progress.
18	(C) Information about incoming students
19	in the initial grade of the high school.
20	(D) Information about the student popu-
21	lation, including data provided through the
22	early warning indicator system described in
23	paragraph $(6)(A)$.
24	(E) The schools' capacity and needs, as de-
25	scribed in paragraph (9).

- 1 (4) Develop high school improvement
 2 Plans.—The school improvement team convened
 3 under paragraph (2) for each school shall use the
 4 data described in paragraph (3), and other relevant
 5 data and knowledge regarding the school, to develop
 6 a multiyear school improvement plan. Such plan
 7 shall—
 - (A) identify the school annual growth targets for the State's school performance indicators described in section 106(b)(3) that meet or exceed the State's annual growth targets described in such section;
 - (B) define the evidence-based academic and nonacademic interventions and resources necessary to meet the school annual growth targets and make adequate yearly progress;
 - (C) identify the roles of the State educational agency, the local educational agency, the school, and secondary school reform partners and other external partners, as appropriate, in providing such interventions and the resources necessary to meet the school annual growth targets and make adequate yearly progress;

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1	(D) provide for the involvement of business
2	and community organizations and other enti-
3	ties, including parents and institutions of high-
4	er education, in the activities to be assisted
5	under the subgrant;
6	(E) describe and direct the use of—
7	(i) any additional funding to be pro-
8	vided by the State educational agency, the
9	local educational agency, or other sources
10	to support activities carried out under this
11	title; and
12	(ii) in the case of a high school identi-
13	fied for whole school reform or replace-
14	ment, secondary school reform partners
15	and external partners.
16	(5) Implement high school improve-
17	MENT.—The local educational agency shall use funds
18	to—
19	(A) engage in a planning period of not
20	longer than 180 days to prepare to implement
21	the school improvement plan for each high
22	school, including preparation activities such
23	as—
24	(i) creating a skilled leadership team
25	and providing professional development in

1	best practice and successful school models
2	that educate similar student populations;
3	(ii) working with secondary school re-
4	form partners to identify roles and respon-
5	sibilities to create a comprehensive ap-
6	proach and effort to implementing the
7	school improvement plan for each school
8	identified for targeted intervention, whole
9	school improvement, or replacement;
10	(iii) planning and providing profes-
11	sional development to high school teachers
12	in instruction, use of data, and working in
13	the identified schools;
14	(iv) appropriately identifying teachers
15	for each grade and course;
16	(v) establishing and implementing use
17	of the early warning indicator system de-
18	scribed in paragraph (6)(A); and
19	(vi) establishing a school schedule that
20	enables the implementation of the high
21	school improvement plan; and
22	(B) ensure the implementation of the high
23	school improvement plans for the high schools
24	identified for one of the categories described in
25	section $106(b)(2)$.

1	(6) Implement district-wide activities.—
2	The local educational agency shall support successful
3	implementation of high school improvement plans
4	and district-wide improvement through—
5	(A) establishing an early warning indicator
6	system to identify students who are at risk of
7	dropping out of high school and to guide pre-
8	ventive and recuperative school improvement
9	strategies, including—
10	(i) identifying and analyzing the aca-
11	demic risk factors that most reliably pre-
12	dict dropouts, such as by using longitu-
13	dinal data of past cohorts of students;
14	(ii) identifying specific indicators of
15	student progress and performance, such as
16	attendance, academic performance in core
17	courses, and credit accumulation, to guide
18	decisionmaking;
19	(iii) identifying or developing a mech-
20	anism for regularly collecting and ana-
21	lyzing data about the impact of interven-
22	tions on the indicators of student progress
23	and performance; and
24	(iv) analyzing academic indicators to
25	determine whether students are on track to

1	graduate secondary school in the standard
2	number of years;
3	(B) providing academically rigorous edu-
4	cation options that lead to a secondary school
5	diploma consistent with readiness for postsec-
6	ondary education and the workforce, based or
7	an analysis of data described in paragraph (3)
8	and other student-level data and designed to
9	meet the students' needs and interests, such
10	as—
11	(i) effective research-based dropout
12	prevention, credit and dropout recovery
13	and recuperative education programs for
14	students who are not making sufficient
15	progress to graduate high school in the
16	standard number of years or have dropped
17	out of high school;
18	(ii) providing students with post-sec-
19	ondary learning opportunities, such as
20	through access to a relevant curriculum or
21	course of study that enables a student to
22	earn a secondary school diploma and—
23	(I) an associate's degree; or

1	(II) not more than 2 years of
2	transferable credit toward a postsec-
3	ondary degree or credential;
4	(iii) combining rigorous academic edu-
5	cation with career training, including
6	training that leads to postsecondary cre-
7	dentials, for students;
8	(iv) increasing access to Advanced
9	Placement or International Baccalaureate
10	courses and examinations; or
11	(v) developing and utilizing innovative,
12	high quality distance learning strategies to
13	improve student academic achievement;
14	(C) providing targeted research-based
15	interventions for middle schools that feed into
16	the high schools identified by the local edu-
17	cational agency as needing whole school reform
18	or replacement;
19	(D) identifying and implement strategies
20	for pairing academic support with integrated
21	student services and case-managed interven-
22	tions for students requiring intensive supports,
23	which may include partnership with other exter-
24	nal partners;

1	(E) providing technical assistance to high
2	schools identified for 1 of the categories de-
3	scribed in section 106(b)(2) through—
4	(i) streamlining and prioritizing re-
5	sources to organize support for schools in
6	whole school reform or replacement, such
7	as through identifying and developing cat-
8	egories or clusters of schools with similar
9	school improvement needs; and
10	(ii) assisting schools in identifying
11	secondary school reform partners and
12	other external partners; and
13	(F) supporting the use of data to improve
14	teaching and learning, including—
15	(i) improving longitudinal student
16	data systems;
17	(ii) regularly analyzing and commu-
18	nicating data to educators, parents, and
19	students that they can use; and
20	(iii) building principals' and teachers'
21	data and assessment literacy.
22	(7) Ensure continuous high school im-
23	PROVEMENT.—

1	(A) In general.—The local educational
2	agency shall ensure the continuous improve-
3	ment of high schools by—
4	(i) evaluating the progress of each
5	high school in making continuous and sub-
6	stantial progress based on the high school's
7	annual growth targets identified under
8	paragraph (4) for the school; and
9	(ii) determining the high school's
10	progress and taking appropriate actions, as
11	provided in subparagraphs (B) and (C).
12	(B) ON TRACK.—Each high school that is
13	meeting the school's annual growth targets
14	identified in the high school improvement plan
15	for the high school, shall continue to implement
16	school improvement activities in accordance
17	with the high school improvement plan.
18	(C) NOT ON TRACK.—
19	(i) Annual review.—For each high
20	school that is not meeting the high school's
21	annual growth targets, the local edu-
22	cational agency shall—
23	(I) after the first year that the
24	high school fails to meet the high
25	school's annual growth targets, review

1	the high school improvement plan and
2	develop and implement a new plan;
3	and
4	(II) after the high school fails to
5	meet the high school's annual growth
6	targets for 2 or more consecutive
7	years, reclassify the school as a school
8	in need of whole school reform or re-
9	placement, as appropriate based on
10	the State educational agency's cat-
11	egorization system described in sec-
12	tion $106(b)(2)$.
13	(ii) Resubmission of school
14	PLAN.—For each high school that fails to
15	meet the high school's annual growth tar-
16	gets for 2 or more consecutive years, the
17	local educational agency may develop and
18	submit to the State educational agency for
19	review a new school improvement plan, as
20	the local educational agency determines ap-
21	propriate.
22	(8) Assurances.—The local educational agen-
23	cy shall ensure that high schools receiving additional
24	students due to other high schools being replaced
25	under subsection (c) will have sufficient capacity, re-

1	sources, and funding to deliver a high quality edu-
2	cation to all students.
3	(9) Capacity and needs assessment.—
4	(A) In general.—Each school improve-
5	ment team described in subsection (b)(2) and
6	the local educational agency shall conduct a
7	high school capacity and needs assessment for
8	the high school served by the team that in-
9	cludes—
10	(i) a description and analysis of the
11	high school's capacity to implement the
12	school improvement activities identified in
13	the high school improvement plan, includ-
14	ing an analysis of—
15	(I) the number, experience, train-
16	ing level, responsibilities, and stability
17	of existing administrative, instruc-
18	tional, and noninstructional staff for
19	the high school; and
20	(II) a review of the budget, in-
21	cluding how Federal, State, and local
22	funds are being spent, as of the time
23	of the assessment, for instruction and
24	operations at the school level for staff
25	salaries, instructional materials, pro-

1	fessional development, and student
2	support services, in order to establish
3	the extent to which existing resources
4	need to and can be reallocated to sup-
5	port the needed school improvement
6	activities;
7	(ii) additional resources and staff nec-
8	essary to implement the school improve-
9	ment activities identified in the high school
10	improvement plan; and
11	(iii) an analysis of the local edu-
12	cational agency's capacity to provide tech-
13	nical assistance, additional staff, and re-
14	sources to implement the high school im-
15	provement plan and to improve the high
16	school's performance.
17	(B) Assessment requirements.—A
18	local educational agency shall use the informa-
19	tion provided in the capacity and needs assess-
20	ment for a high school, in coordination with the
21	high school's school improvement plan and the
22	understanding of the reform history of high
23	schools, to—
24	(i) determine the level and direct the
25	use of—

1	(I) the funds requested by the
2	local educational agency for the high
3	school under the subgrant under this
4	section; and
5	(II) any additional funding to be
6	provided by the State educational
7	agency, the local educational agency,
8	or other sources; and
9	(ii) to determine the number and di-
10	rect the use of secondary school reform
11	partners and external partners.
12	(C) TECHNICAL ASSISTANCE.—A local edu-
13	cational agency may request technical assist-
14	ance from the State educational agency in pre-
15	paring the plan and the capacity and needs as-
16	sessment required under this paragraph.
17	(c) Authority To Intervene.—The State edu-
18	cational agency may intervene to develop or implement the
19	high school improvement plans, or enter into contracts
20	with secondary school reform partners to assist local edu-
21	cational agencies with the development and implementa-
22	tion of high school improvement plans, if the State edu-
23	cational agency determines that—
24	(1) a local educational agency serving a high
25	school in whole school reform or replacement has not

- 1 submitted an application described in section 109(b);
- 2 or
- 3 (2) a local educational agency does not have the
- 4 capacity to implement the school improvement activi-
- 5 ties described in the school improvement plan sub-
- 6 mitted under subsection (b)(4).

7 SEC. 111. SCHOOL IMPROVEMENT ACTIVITIES.

- 8 (a) In General.—The school improvement team de-
- 9 scribed in section 110(b)(2) for each high school identified
- 10 for a school improvement category described in section
- 11 106(b)(2) shall ensure that the school improvement activi-
- 12 ties included in the school improvement plan are imple-
- 13 mented.
- 14 (b) Targeted Interventions.—A high school
- 15 identified for targeted interventions under section
- 16 110(b)(1) or the local educational agency serving such
- 17 high school, shall implement research-based targeted
- 18 interventions, using data from the school performance in-
- 19 dicators, the early warning indicator system, other student
- 20 indicators, and the capacity and needs assessment for the
- 21 high school. The targeted interventions shall be designed,
- 22 at a minimum, to address the specific problems identified
- 23 by the indicators, including the needs of students who are
- 24 not making sufficient progress to graduate in the standard
- 25 number of years.

1	(c) Whole School Reform.—The local educational
2	agency or State educational agency, with technical assist-
3	ance from secondary school reform partners, shall enable
4	and assist each school identified as needing whole school
5	reform pursuant to section 110(b)(1) to implement whole
6	school reform based on scientifically valid research using
7	the data described in section 110(b)(3). Such reform—
8	(1) shall address the comprehensive aspects of
9	high school reform, including—
10	(A) schoolwide needs;
11	(B) students who need targeted assistance;
12	and
13	(C) students who need intensive interven-
14	tions, including those who are not making suffi-
15	cient progress to graduate on time;
16	(2) shall address schoolwide factors to improve
17	student achievement, including—
18	(A) setting high expectations and infusing
19	relevance into learning for all students;
20	(B) personalizing the high school experi-
21	ence; and
22	(C) improving school climate, including
23	student attendance and behavior;
24	(3) shall include activities that—
25	(A) ensure continuous improvement by—

1	(i) ensuring the school improvement
2	plan is supported to the extent practicable
3	by all school staff;
4	(ii) establishing clear—
5	(I) goals and growth targets for
6	implementation outcomes; and
7	(II) school annual growth tar-
8	gets; and
9	(iii) regularly evaluating implementa-
10	tion of and fidelity to the high school im-
11	provement plan, such as dedicating a staff
12	member to support implementation of the
13	school improvement plan;
14	(B) organize the school to improve teach-
15	ing and learning, including through—
16	(i) strategic use of time, such as—
17	(I) establishing common planning
18	time for subject area teachers and
19	interdisciplinary teams who share
20	common groups of students;
21	(II) utilizing block scheduling or
22	redesigning the school calendar year
23	or day to create extended learning
24	time in core subjects; or

1	(III) creating a flexible school pe-
2	riod to address specific student aca-
3	demic needs and interests such as
4	credit recovery, electives, or service
5	learning;
6	(ii) alignment of resources to improve-
7	ment goals, such as through ensuring that
8	students in their initial year in the high
9	school are taught by teachers prepared to
10	meet their specific learning needs; and
11	(iii) development of effective leader-
12	ship structures, supports, and clear deci-
13	sion-making processes, such as through de-
14	veloping distributive leadership and leader-
15	ship teams;
16	(C) improve curriculum and instruction,
17	including through—
18	(i) increasing access to rigorous and
19	advanced coursework, including adoption
20	and implementation of a college- and work-
21	ready curriculum, and evidence-based, en-
22	gaging instructional materials aligned with
23	such a curriculum, for all students;
24	(ii) increasing access to contextualized
25	learning opportunities aligned with readi-

1	ness for postsecondary education and the
2	workforce, such as—
3	(I) providing work-based, project-
4	based, and service-learning opportuni-
5	ties; or
6	(II) providing a high quality, col-
7	lege preparatory curriculum in the
8	context of a rigorous career and tech-
9	nical education core;
10	(iii) regularly collecting and using
11	data to inform instruction, such as—
12	(I) through use of formative as-
13	sessments;
14	(II) creating and using common
15	grading rubrics; or
16	(III) identifying effective instruc-
17	tional approaches to meet student
18	needs; and
19	(iv) emphasizing core skills instruc-
20	tion, such as literacy, across content areas;
21	(D) provide students with academic and
22	social support to address individual student
23	learning needs, including through—
24	(i) increasing personalization through
25	learning structures that facilitate the de-

1	velopment of student and staff relation-
2	ships such as—
3	(I) implementing grade 9 acad-
4	emies or thematic smaller learning
5	communities;
6	(II) establishing teams of teach-
7	ers who work exclusively with small
8	groups of students; or
9	(III) creating advisor positions to
10	provide students with study, organiza-
11	tional, and social skills;
12	(ii) offering extended-learning, credit
13	recovery, mentoring, or tutoring options of
14	sufficient scale to meet student needs;
15	(iii) providing evidence-based acceler-
16	ated learning for students with academic
17	skill levels below grade level;
18	(iv) coordinating and increasing ac-
19	cess to integrated services, such as pro-
20	viding additional counselors, social work-
21	ers, and behavior and mental health pro-
22	viders to deliver such services; and
23	(v) providing graduation and postsec-
24	ondary planning and transition supports,
25	including college awareness and planning;

1	(E) increase teacher and school leader ef-
2	fectiveness, including through—
3	(i) professional development activities
4	that respond to student and schoolwide
5	needs as identified through the data de-
6	scribed in section 110(b)(3), such as—
7	(I) training teachers, leaders, and
8	administrators together with staff
9	from high schools making adequate
10	yearly progress that serve similar pop-
11	ulations and in such schools; and
12	(II) establishing peer learning
13	and coaching among teachers; and
14	(ii) facilitating collaboration, including
15	through professional communities across
16	subject area and interdisciplinary groups
17	and similar high schools; and
18	(F) engage families and community part-
19	ners, including community-based organizations,
20	organizations assisting parent involvement, in-
21	stitutions of higher education, and industry, in
22	school improvement activities through evidence-
23	based strategies; and
24	(4) may include—

- 1 (A) providing enabling policies, such as ad2 ditional flexibility regarding staffing and com3 pensation, budgeting, student credit attainment,
 4 or use of school time, that support the imple5 mentation of effective school improvement ac6 tivities and educational options;
 - (B) implementing multiple school options or effective school models that address the needs of students who are not making sufficient progress to graduate in the standard number of years or have dropped out of high school, as informed by analysis of school performance indicator data described in section 106(b)(3) and early warning indicator system data described in section 110(b)(6)(A); and
 - (C) other activities designed to address whole school needs, such as implementing a comprehensive reform model for the high school.
- (d) Replacement.—The local educational agency, 21 in consultation with the State educational agency, sec-22 ondary school reform partners, and external partners, 23 shall replace each high school that, using data under sec-24 tion 110(b)(3), is identified for replacement pursuant to 25 section 110(b)(1). The local educational agency shall en-

1	sure successful implementation of the replacement strat-
2	egy through—
3	(1) closing and reopening the schools or imple-
4	menting multiple school options or effective school
5	models that address the needs of students in the re-
6	placed schools, including students who are not mak-
7	ing sufficient progress to graduate in the standard
8	number of years or have dropped out of high school;
9	(2) providing enabling policies, such as addi-
10	tional flexibility regarding staffing and compensa-
11	tion, budgeting, or use of school time; and
12	(3) implementing activities described in sub-
13	section (c).
14	SEC. 112. EVALUATION AND REPORTING.
15	(a) Local Educational Agency Reporting.—On
16	an annual basis, each local educational agency receiving
17	a subgrant under section 109 shall report to the State
18	educational agency and to the public on—
19	(1) the identified category of school improve-
20	ment for each high school in the school that failed
21	to make adequate yearly progress for the most re-
22	cent 2 consecutive years;

(2) the school performance indicators (as de-

scribed in section 106(b)(3)) for each such high

school, in the aggregate and disaggregated by the

23

24

1 subgroups described in section 1111(b)(2)(C)(v)(II) 2 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(b)(2)(C)(v)(II)); 3 4 (3) each such high school's progress in meeting 5 the high school's annual growth targets under sec-6 tion 110(b)(4)(A); and 7 (4) the use of funds by the local educational 8 agency and each such school. 9 (b) STATE EDUCATIONAL AGENCY REPORTING.—On 10 an annual basis, each State educational agency receiving 11 a grant under this title shall prepare and submit to the 12 Secretary, and make available to the public, a report on— 13 (1) the school performance indicators (as de-14 scribed in section 106(b)(3)) for each high school 15 served by the State educational agency that receives 16 assistance under this title, in the aggregate and 17 disaggregated by the subgroups described in section 18 1111(b)(2)(C)(v)(II) of the Elementary and Sec-19 Education of1965 (20)U.S.C. ondary Act 20 6311(b)(2)(C)(v)(II); 21 (2) progress in meeting the annual growth tar-22 gets under section 110(b)(4)(A) for each such high 23 school;

1	(3) the high schools in the State that have
2	changed school improvement categories pursuant to
3	section $110(b)(7)$;
4	(4) the use of funds by each local educational
5	agency and each school served with such funds;
6	(5) the State definition of a new school, for
7	purposes of whole school reform or replacement;
8	(6) the number of schools closed for each local
9	educational agency in the State;
10	(7) the number of new schools for each local
11	educational agency in the State; and
12	(8) the new schools in the State that have made
13	adequate yearly progress.
14	(c) Report to Congress.—Every 2 years, the Sec-
15	retary shall prepare and submit to Congress and make
16	available to the public—
17	(1) a summary of the State reports under sub-
18	section (b); and
19	(2) a report on the use of funds by each State
20	under this title.
21	SEC. 113. AUTHORIZATION OF APPROPRIATIONS.
22	There is authorized to be appropriated to carry out
23	the activities authorized under this title, \$2,440,000,000
24	for fiscal year 2012 and each of the 4 succeeding fiscal
25	years.

1 TITLE II—DEVELOPMENT OF 2 EFFECTIVE SCHOOL MODELS

3	SEC. 201. PURPOSES.
4	The purposes of this title are—
5	(1) to facilitate the development and implemen-
6	tation of effective secondary school models for strug-
7	gling students and dropouts in order to raise sec-
8	ondary school graduation rates and more effectively
9	prepare students for postsecondary education and
10	the workforce; and
11	(2) to build the capacity of State educational
12	agencies, local educational agencies, nonprofit orga-
13	nizations, and institutions of higher education to im-
14	plement effective secondary school models for strug-
15	gling students and dropouts.
16	SEC. 202. DEFINITIONS.
17	In this title:
18	(1) Dropout.—The term "dropout" means an
19	individual who—
20	(A) is not older than 21;
21	(B) is not attending any school; and
22	(C) has not received a secondary school di-
23	ploma or its recognized equivalent.
24	(2) Effective school model.—The term
25	"effective school model" means—

1	(A) an existing secondary school model
2	with demonstrated effectiveness in improving
3	student academic achievement and outcomes for
4	off-track students or dropouts; or
5	(B) a proposed new secondary school
6	model design that is based on research-based
7	organizational and instructional practices for
8	improving student academic achievement and
9	outcomes for struggling students or dropouts.
10	(3) ELIGIBLE ENTITY.—The term "eligible enti-
11	ty' means—
12	(A) a local educational agency, nonprofit
13	organization, or institution of higher edu-
14	eation—
15	(i) that proposes to enhance or ex-
16	pand an existing effective school model for
17	off-track students or dropouts; or
18	(ii) that has a track record of serving
19	struggling students or dropouts and pro-
20	poses to develop a new effective school
21	model for off-track students or dropouts;
22	or
23	(B) a partnership involving 2 or more enti-
24	ties described in subparagraph (A).

1	(4) Late entrant english language
2	LEARNER.—The term "late entrant English lan-
3	guage learner" means a high school student who—
4	(A) enters a school served by a local edu-
5	cational agency at grade 9 or higher; and
6	(B) is identified by the local educational
7	agency as being limited English proficient and
8	as having experienced interrupted formal edu-
9	cation.
10	(5) Struggling student.—The term "strug-
11	gling student"—
12	(A) means a high school-aged student who
13	is not making sufficient progress toward grad-
14	uating from secondary school with a regular di-
15	ploma in the standard number of years; and
16	(B) includes a student who—
17	(i) has been retained in grade level;
18	(ii) is an undercredited student; or
19	(iii) is a late entrant English language
20	learner.
21	(6) Undercredited student.—The term
22	"undercredited student" means a high school stu-
23	dent who lacks either the necessary credits or
24	courses, as determined by the relevant local edu-
25	cational agency and State educational agency, to

1	graduate from secondary school with a regular di-
2	ploma in the standard number of years.
3	SEC. 203. GRANTS AUTHORIZED.
4	(a) In General.—The Secretary is authorized to
5	award grants, on a competitive basis, to eligible entities
6	to enable the eligible entities to develop and implement,
7	or replicate, effective school models for struggling students
8	and dropouts.
9	(b) Period of Grant.—A grant awarded under this
10	section shall be for a period of 5 years.
11	SEC. 204. APPLICATION.
12	(a) In General.—Each eligible entity desiring a
13	grant under this title shall submit an application to the
14	Secretary at such time, in such manner, and containing
15	such information as the Secretary may require.
16	(b) Contents.—Each application submitted under
17	this section shall include a description of—
18	(1) how the eligible entity will carry out the
19	mandatory activities under section 206(a);
20	(2) the research or evidence concerning the ef-
21	fective school model that the eligible entity proposes
22	to develop and implement or replicate, including—
23	(A) for an existing effective school model
24	described in section 202(2)(A), the evidence

1	that the model has improved academic out-
2	comes for struggling students or dropouts; or
3	(B) for a proposed effective school model
4	described in section 202(2)(B), the research
5	that supports the key organizational and in-
6	structional practices of the proposed effective
7	school model;
8	(3) the eligible entity's school design elements
9	and principles that will be used in the effective
10	school model, including—
11	(A) the academic program;
12	(B) the instructional practices;
13	(C) the methods of assessment; and
14	(D) student supports and services, such as
15	the supports and services provided by the school
16	or offered by other organizations and agencies
17	in the community, to support positive student
18	academic achievement and outcomes;
19	(4) how the eligible entity will use student data
20	from the local educational agency or State edu-
21	cational agency to evaluate and improve academic
22	outcomes for struggling students or dropouts;
23	(5) for each school in which the eligible entity
24	implements or replicates an effective school model
25	under this title, how the eligibility entity will sustain

- the implementation or replication of the effective school model, including the financing mechanism to be used:
- (6) how the eligible entity will collect data and information to assess the performance of the effective school model and will make necessary adjustments to ensure continuous and substantial improvement in student academic achievement and outcomes; and
- 10 (7) how the eligible entity will make the per-11 formance data available to State educational agen-12 cies, local educational agencies, and schools serving 13 struggling students or dropouts.

14 SEC. 205. SECRETARIAL PEER REVIEW AND APPROVAL.

- 15 The Secretary shall—
- 16 (1) establish a peer-review process to assist in 17 the review and approval of applications submitted by 18 eligible entities under section 204; and
- 19 (2) appoint individuals to the peer-review proc-20 ess who are experts in high school reform, dropout 21 prevention and recovery, new school development for 22 struggling students and dropouts, and adolescent 23 and academic development.

1 SEC. 206. USE OF FUNDS.

2	(a) Mandatory Use of Funds.—An eligible entity
3	receiving a grant under this title shall use grant funds
4	to—
5	(1) enhance and expand, or replicate an existing
6	effective school model described in section
7	202(2)(A), or develop a proposed effective school
8	model described in section 202(2)(B), for struggling
9	students and dropouts;
10	(2) assess the progress of the implementation
11	or replication of the effective school model and make
12	necessary adjustments to ensure continuous im-
13	provement;
14	(3) provide opportunities for professional devel-
15	opment associated with the continuous improvement
16	and implementation or replication of the effective
17	school model;
18	(4) collect data and information on the school
19	model's effectiveness in improving student academic
20	achievement and outcomes for struggling students
21	and dropouts and disseminate such data and infor-
22	mation to State educational agencies, local edu-
23	cational agencies, and schools; and
24	(5) build the capacity of the eligible entity to—
25	(A) sustain the implementation or replica-
26	tion of the effective school model assisted under

1	paragraph (1) after the grant period has ended;
2	and
3	(B) replicate the effective school model.
4	(b) OPTIONAL USE OF FUNDS.—An eligible entity re-
5	ceiving a grant under this title may use grant funds—
6	(1) to identify and create partnerships needed
7	to improve the academic achievement and outcomes
8	of the students attending a school assisted under
9	this title;
10	(2) to support family and community engage-
11	ment in the effective school model; and
12	(3) to carry out any additional activities that
13	the Secretary determines are within the purposes de-
14	scribed in section 201.
15	SEC. 207. EVALUATION AND REPORTING.
16	(a) Contents of Report.—Each eligible entity re-
17	ceiving a grant under this title shall annually report to
18	the Secretary on—
19	(1) the data and information being gathered to
20	assess the effective school model's effectiveness in
21	improving student academic achievement and out-
22	comes for struggling students and dropouts;
23	(2) the implementation status of the models,
24	any barriers to implementation, and actions taken to
25	overcome the barriers;

1	(3) any professional development activities to
2	build the capacity of—
3	(A) the eligible entity to sustain or rep-
4	licate the effective school model; or
5	(B) the staff of a school assisted under
6	this title to implement or improve the effective
7	school model;
8	(4) the progress made in improving student
9	academic achievement and outcomes in the effective
10	school models for struggling students and dropouts
11	and
12	(5) the use of grant funds by the eligible entity
13	(b) Independent Evaluations.—The Secretary
14	shall reserve not more than \$5,000,000 to carry out ar
15	independent evaluation of the grant program under this
16	title and the progress of the eligible entities receiving
17	grants under this title.
18	SEC. 208. AUTHORIZATION OF APPROPRIATIONS.
19	There is authorized to be appropriated to carry out
20	this title \$60,000,000 for fiscal year 2012 and each of
21	the 4 succeeding fiscal years.