112TH CONGRESS 2D SESSION

H. R. 6299

To repeal the Federally subsidized loan program for non-profit health insurance, to provide for association health plans, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 2, 2012

Mrs. Black (for herself, Mr. Roskam, Mrs. Blackburn, Mrs. Ellmers, Mr. Kelly, Mr. Scott of South Carolina, Mr. Schock, and Mr. Terry) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To repeal the Federally subsidized loan program for nonprofit health insurance, to provide for association health plans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "_____ Act of 2012".

1	TITLE I—REPEAL OF FEDER-
2	ALLY SUBSIDIZED LOAN PRO-
3	GRAM FOR NON-PROFIT
4	HEALTH INSURANCE
5	SEC. 101. REPEAL OF FEDERALLY SUBSIDIZED LOAN PRO-
6	GRAM FOR NON-PROFIT HEALTH INSURANCE.
7	(a) In General.—Section 1322 of the Patient Pro-
8	tection and Affordable Care Act (42 U.S.C. 18042) is re-
9	pealed, and the Internal Revenue Code of 1986 shall be
10	applied as if such provisions, and the amendments made
11	thereby, had never been enacted.
12	(b) IRC Conforming Amendments.—
13	(1) Section 501(c) of the Internal Revenue
14	Code of 1986 is amended by striking paragraph
15	(29).
16	(2) Section 6033 of such Code is amended by
17	striking subsection (m) and redesignating subsection
18	(n) as subsection (m).
19	(3) Section 4958(e)(1) of such Code is amended
20	by striking "paragraph (3), (4), or (29)" and insert-
21	ing "paragraph (3) or (4)".
22	(c) Rescission of Funds; Repayment of De-
23	FAULTED LOANS.—
24	(1) Rescission of funds.—Of the funds
25	made available under section 1322 of the Patient

- Protection and Affordable Care Act (42 U.S.C. 18042), the unobligated balance is rescinded.
 - (2) Repayment of Defaulted Loans.—In the case of a loan provided under such section before the date of the enactment of this Act, the terms of the agreement entered into under subsection (b)(2)(C) of such section, with respect to such loan, and the regulations promulgated under subsection (b)(3) of such section as in existence on the day before the date of enactment of this Act shall continue to apply, except that—
 - (A) such loan shall be repaid within 2 years of the provision of such loan; and
 - (B) the interest described in subsection (b)(2)(C)(iii)(II) of such section to be applied to the aggregate amount of such loan, shall be the bank prime rate published in the Federal Reserve Statistical Release on selected interest rates (daily or weekly), and commonly referred to as the H.15 release (or any successor publication).

1 TITLE II—ASSOCIATION HEALTH 2 PLANS

- 3 SEC. 201. RULES GOVERNING ASSOCIATION HEALTH
- 4 PLANS.
- 5 (a) IN GENERAL.—Subtitle B of title I of the Em-
- 6 ployee Retirement Income Security Act of 1974 is amend-
- 7 ed by adding after part 7 the following new part:

8 "PART 8—RULES GOVERNING ASSOCIATION

9 **HEALTH PLANS**

- 10 "SEC. 801. ASSOCIATION HEALTH PLANS.
- 11 "(a) IN GENERAL.—For purposes of this part, the
- 12 term 'association health plan' means a group health plan
- 13 whose sponsor is (or is deemed under this part to be) de-
- 14 scribed in subsection (b).
- 15 "(b) Sponsorship.—The sponsor of a group health
- 16 plan is described in this subsection if such sponsor—
- 17 "(1) is organized and maintained in good faith,
- with a constitution and bylaws specifically stating its
- 19 purpose and providing for periodic meetings on at
- least an annual basis, as a bona fide trade associa-
- 21 tion, a bona fide industry association (including a
- rural electric cooperative association or a rural tele-
- phone cooperative association), a bona fide profes-
- sional association, or a bona fide chamber of com-
- 25 merce (or similar bona fide business association, in-

- cluding a corporation or similar organization that
 operates on a cooperative basis (within the meaning
 of section 1381 of the Internal Revenue Code of
 1986)), for substantial purposes other than that of
 obtaining or providing medical care;
 - "(2) is established as a permanent entity which receives the active support of its members and requires for membership payment on a periodic basis of dues or payments necessary to maintain eligibility for membership in the sponsor; and
 - "(3) does not condition membership, such dues or payments, or coverage under the plan on the basis of health status-related factors with respect to the employees of its members (or affiliated members), or the dependents of such employees, and does not condition such dues or payments on the basis of group health plan participation.
- 18 "(c) Treatment of Certain Sponsors and 19 Issuers.—
 - "(1) IN GENERAL.—Any sponsor consisting of an association of entities which meet the requirements of paragraphs (1), (2), and (3) of subsection (b) shall be deemed to be a sponsor described in such subsection. A qualified nonprofit health insurance issuer participating in the CO–OP program

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1	under section 1322 of the Patient Protection and
2	Affordable Care Act as of the day before the date
3	of the enactment of this part may be eligible to act
4	as a sponsor described in such subsection if such
5	issuer satisfies the requirements of section 806.
6	"(2) Qualified nonprofit health insur-
7	ANCE ISSUER.—For purposes of paragraph (1):
8	"(A) IN GENERAL.—The term 'qualified
9	nonprofit health insurance issuer' means a
10	health insurance issuer that is an organiza-
11	tion—
12	"(i) that is organized under State law
13	as a nonprofit, member corporation;
14	"(ii) substantially all of the activities
15	of which consist of the issuance of quali-
16	fied health plans in the individual and
17	small group markets in each State in
18	which it is licensed to issue such plans;
19	and
20	"(iii) that meets the other require-
21	ments of this paragraph.
22	"(B) CERTAIN ORGANIZATIONS PROHIB-
23	ITED.—An organization shall not be treated as
24	a qualified nonprofit health insurance issuer
25	if—

1	"(i) the organization or a related enti-
2	ty (or any predecessor of either) was a
3	health insurance issuer on July 16, 2009;
4	or
5	"(ii) the organization is sponsored by
6	a State or local government, any political
7	subdivision thereof, or any instrumentality
8	of such government or political subdivision.
9	"(C) GOVERNANCE REQUIREMENTS.—An
10	organization shall not be treated as a qualified
11	nonprofit health insurance issuer unless—
12	"(i) the governance of the organiza-
13	tion is subject to a majority vote of its
14	members;
15	"(ii) its governing documents incor-
16	porate ethics and conflict of interest stand-
17	ards protecting against insurance industry
18	involvement and interference; and
19	"(iii) as provided in regulations pro-
20	mulgated by the Secretary, the organiza-
21	tion is required to operate with a strong
22	consumer focus, including timeliness, re-
23	sponsiveness, and accountability to mem-
24	bers.

1 "(D) Profits inure to benefit of
2 Members.—An organization shall not be treat3 ed as a qualified nonprofit health insurance
4 issuer unless any profits made by the organiza5 tion are required to be used to lower premiums,
6 to improve benefits, or for other programs in7 tended to improve the quality of health care de8 livered to its members.

"(E) Compliance with state insurance Laws.—An organization shall not be treated as a qualified nonprofit health insurance issuer unless the organization meets all the requirements that other issuers of qualified health plans are required to meet in any State where the issuer offers a qualified health plan, including solvency and licensure requirements, rules on payments to providers, and compliance with network adequacy rules, rate and form filing rules, any applicable State premium assessments and any other State law described in section 1324(b) of the Patient Protection and Affordable Care Act.

"(F) COORDINATION WITH STATE INSUR-ANCE REFORMS.—An organization shall not be treated as a qualified nonprofit health insur-

ance issuer unless the organization does not
offer a health plan in a State until that State
has in effect (or the Secretary has implemented
for the State) the market reforms required by
part A of title XXVII of the Public Health
Service Act (as amended by subtitles A and C
of the Patient Protection and Affordable Care
Act).

9 "SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH

10 PLANS.

- 11 "(a) IN GENERAL.—The applicable authority shall
- 12 prescribe by regulation a procedure under which, subject
- 13 to subsection (b), the applicable authority shall certify as-
- 14 sociation health plans which apply for certification as
- 15 meeting the requirements of this part.
- 16 "(b) STANDARDS.—Under the procedure prescribed
- 17 pursuant to subsection (a), in the case of an association
- 18 health plan that provides at least one benefit option which
- 19 does not consist of health insurance coverage, the applica-
- 20 ble authority shall certify such plan as meeting the re-
- 21 quirements of this part only if the applicable authority is
- 22 satisfied that the applicable requirements of this part are
- 23 met (or, upon the date on which the plan is to commence
- 24 operations, will be met) with respect to the plan.

- 1 "(c) Requirements Applicable to Certified
- 2 Plans.—An association health plan with respect to which
- 3 certification under this part is in effect shall meet the ap-
- 4 plicable requirements of this part, effective on the date
- 5 of certification (or, if later, on the date on which the plan
- 6 is to commence operations).
- 7 "(d) Requirements for Continued Certifi-
- 8 CATION.—The applicable authority may provide by regula-
- 9 tion for continued certification of association health plans
- 10 under this part.
- 11 "(e) Class Certification for Fully Insured
- 12 Plans.—The applicable authority shall establish a class
- 13 certification procedure for association health plans under
- 14 which all benefits consist of health insurance coverage.
- 15 Under such procedure, the applicable authority shall pro-
- 16 vide for the granting of certification under this part to
- 17 the plans in each class of such association health plans
- 18 upon appropriate filing under such procedure in connec-
- 19 tion with plans in such class and payment of the pre-
- 20 scribed fee under section 807(a).
- 21 "(f) CERTIFICATION OF SELF-INSURED ASSOCIATION
- 22 Health Plans.—An association health plan which offers
- 23 one or more benefit options which do not consist of health
- 24 insurance coverage may be certified under this part only
- 25 if such plan consists of any of the following:

- "(1) a plan which offered such coverage on the
 date of the enactment of this part,
 - "(2) a plan under which the sponsor does not restrict membership to one or more trades and businesses or industries and whose eligible participating employers represent a broad cross-section of trades and businesses or industries, or
 - "(3) a plan whose eligible participating employers represent one or more trades or businesses, or one or more industries, consisting of any of the following: agriculture; equipment and automobile dealerships; barbering and cosmetology; certified public accounting practices; child care; construction; dance, theatrical and orchestra productions; disinfecting and pest control; financial services; fishing; food service establishments; hospitals; labor organizations; logging; manufacturing (metals); mining; medical and dental practices; medical laboratories; professional consulting services; sanitary services; transportation (local and freight); warehousing; wholesaling/distributing; or any other trade or business or industry which has been indicated as having average or above-average risk or health claims experience by reason of State rate filings, denials of coverage, proposed premium rate levels, or other means dem-

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1	onstrated by such plan in accordance with regula-
2	tions.
3	"SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND
4	BOARDS OF TRUSTEES.
5	"(a) Sponsor.—The requirements of this subsection
6	are met with respect to an association health plan if the
7	sponsor has met (or is deemed under this part to have
8	met) the requirements of section 801(b) for a continuous
9	period of not less than 3 years ending with the date of
10	the application for certification under this part.
11	"(b) Board of Trustees.—The requirements of
12	this subsection are met with respect to an association
13	health plan if the following requirements are met:
14	"(1) FISCAL CONTROL.—The plan is operated,
15	pursuant to a trust agreement, by a board of trust-
16	ees which has complete fiscal control over the plan
17	and which is responsible for all operations of the
18	plan.
19	"(2) Rules of operation and financial
20	CONTROLS.—The board of trustees has in effect
21	rules of operation and financial controls, based on a
22	3-year plan of operation, adequate to carry out the
23	terms of the plan and to meet all requirements of
24	this title applicable to the plan.

1	"(3) Rules governing relationship to
2	PARTICIPATING EMPLOYERS AND TO CONTRAC-
3	TORS.—
4	"(A) Board membership.—
5	"(i) In general.—Except as pro-
6	vided in clauses (ii) and (iii), the members
7	of the board of trustees are individuals se-
8	lected from individuals who are the owners,
9	officers, directors, or employees of the par-
10	ticipating employers or who are partners in
11	the participating employers and actively
12	participate in the business.
13	"(ii) Limitation.—
14	"(I) GENERAL RULE.—Except as
15	provided in subclauses (II) and (III),
16	no such member is an owner, officer,
17	director, or employee of, or partner in,
18	a contract administrator or other
19	service provider to the plan.
20	"(II) Limited exception for
21	PROVIDERS OF SERVICES SOLELY ON
22	BEHALF OF THE SPONSOR.—Officers
23	or employees of a sponsor which is a
24	service provider (other than a contract
25	administrator) to the plan may be

1 members of the board if they con-2 stitute not more than 25 percent of 3 the membership of the board and they do not provide services to the plan other than on behalf of the sponsor. 6 "(III)" TREATMENT OF 7 VIDERS OF MEDICAL CARE.—In the 8 case of a sponsor which is an associa-9 tion whose membership consists pri-10 marily of providers of medical care, 11 subclause (I) shall not apply in the 12 case of any service provider described 13 in subclause (I) who is a provider of 14 medical care under the plan. 15 "(iii) Certain plans excluded.— 16 Clause (i) shall not apply to an association 17 health plan which is in existence on the 18 date of the enactment of this part. "(B) Sole authority.—The board has 19 20 sole authority under the plan to approve appli-21 cations for participation in the plan and to con-22 tract with a service provider to administer the 23 day-to-day affairs of the plan. 24 "(c) Treatment of Franchise Networks.—In the case of a group health plan which is established and

1	maintained by a franchiser for a franchise network con-
2	sisting of its franchisees—
3	"(1) the requirements of subsection (a) and sec-
4	tion 801(a) shall be deemed met if such require-
5	ments would otherwise be met if the franchiser were
6	deemed to be the sponsor referred to in section
7	801(b), such network were deemed to be an associa-
8	tion described in section 801(b), and each franchisee
9	were deemed to be a member (of the association and
10	the sponsor) referred to in section 801(b); and
11	"(2) the requirements of section 804(a)(1) shall
12	be deemed met.
13	The Secretary may by regulation define for purposes of
14	this subsection the terms 'franchiser', 'franchise network',
15	and 'franchisee'.
16	"SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-
17	MENTS.
18	"(a) Covered Employers and Individuals.—The
19	requirements of this subsection are met with respect to
20	an association health plan if, under the terms of the
21	plan—
22	"(1) each participating employer must be—
23	"(A) a member of the sponsor,
24	"(B) the sponsor, or

1 "(C) an affiliated member of the sponsor 2 with respect to which the requirements of sub-3 section (b) are met, 4 except that, in the case of a sponsor which is a pro-5 fessional association or other individual-based asso-6 ciation, if at least one of the officers, directors, or 7 employees of an employer, or at least one of the in-8 dividuals who are partners in an employer and who 9 actively participates in the business, is a member or 10 such an affiliated member of the sponsor, partici-11 pating employers may also include such employer; 12 and 13 "(2) all individuals commencing coverage under 14 the plan after certification under this part must be 15 active or retired owners (including self-employed individuals), officers, directors, or employees of, or 16 17 partners in, participating employers. 18 "(b) Coverage of Previously Uninsured Em-19 PLOYEES.—In the case of an association health plan in 20 existence on the date of the enactment of the part, an af-

22 coverage under the plan as a participating employer only23 if—

filiated member of the sponsor of the plan may be offered

- "(1) the affiliated member was an affiliated
 member on the date of certification under this part;
 or
- "(2) during the 12-month period preceding the
 date of the offering of such coverage, the affiliated
 member has not maintained or contributed to a
 group health plan with respect to any of its employees who would otherwise be eligible to participate in
 such association health plan.
- 10 "(c) Individual Market Unaffected.—The re-11 quirements of this subsection are met with respect to an 12 association health plan if, under the terms of the plan, no participating employer may provide health insurance 13 14 coverage in the individual market for any employee not 15 covered under the plan which is similar to the coverage contemporaneously provided to employees of the employer 16 17 under the plan, if such exclusion of the employee from cov-18 erage under the plan is based on a health status-related 19 factor with respect to the employee and such employee 20 would, but for such exclusion on such basis, be eligible 21 for coverage under the plan.
- 22 "(d) Prohibition of Discrimination Against
- 23 Employers and Employees Eligible To Partici-
- 24 PATE.—The requirements of this subsection are met with
- 25 respect to an association health plan if—

1	"(1) under the terms of the plan, all employers
2	meeting the preceding requirements of this section
3	are eligible to qualify as participating employers for
4	all geographically available coverage options, unless,
5	in the case of any such employer, participation or
6	contribution requirements of the type referred to in
7	section 2711 of the Public Health Service Act are
8	not met;
9	"(2) upon request, any employer eligible to par-
10	ticipate is furnished information regarding all cov-
11	erage options available under the plan; and
12	"(3) the applicable requirements of sections
10	701, 702, and 703 are met with respect to the plan.
13	701, 702, and 700 are met with respect to the plan.
13 14	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN
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	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN
14 15	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND
14 15 16 17	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND BENEFIT OPTIONS.
14 15 16 17	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section
14 15 16 17	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if the
14 15 16 17 18	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if the following requirements are met:
14 15 16 17 18 19 20	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if the following requirements are met: "(1) CONTENTS OF GOVERNING INSTRU-
14 15 16 17 18 19 20 21	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN DOCUMENTS, CONTRIBUTION RATES, AND BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if the following requirements are met: "(1) CONTENTS OF GOVERNING INSTRUMENTS.—The instruments governing the plan in-

1	"(A) provides that the board of trustees
2	serves as the named fiduciary required for plans
3	under section 402(a)(1) and serves in the ca-
4	pacity of a plan administrator (referred to in
5	section $3(16)(A)$;
6	"(B) provides that the sponsor of the plan
7	is to serve as plan sponsor (referred to in sec-
8	tion $3(16)(B)$; and
9	"(C) incorporates the requirements of sec-
10	tion 806.
11	"(2) Contribution rates must be non-
12	DISCRIMINATORY.—
13	"(A) The contribution rates for any par-
14	ticipating small employer do not vary on the
15	basis of any health status-related factor in rela-
16	tion to employees of such employer or their
17	beneficiaries and do not vary on the basis of the
18	type of business or industry in which such em-
19	ployer is engaged.
20	"(B) Nothing in this title or any other pro-
21	vision of law shall be construed to preclude an
22	association health plan, or a health insurance
23	issuer offering health insurance coverage in
24	connection with an association health plan,
25	from

1	"(i) setting contribution rates based
2	on the claims experience of the plan; or
3	"(ii) varying contribution rates for
4	small employers in a State to the extent
5	that such rates could vary using the same
6	methodology employed in such State for
7	regulating premium rates in the small
8	group market with respect to health insur-
9	ance coverage offered in connection with
10	bona fide associations (within the meaning
11	of section 2791(d)(3) of the Public Health
12	Service Act),
13	subject to the requirements of section 702(b)
14	relating to contribution rates.
15	"(3) Floor for number of covered indi-
16	VIDUALS WITH RESPECT TO CERTAIN PLANS.—If
17	any benefit option under the plan does not consist
18	of health insurance coverage, the plan has as of the
19	beginning of the plan year not fewer than 1,000 par-
20	ticipants and beneficiaries.
21	"(4) Marketing requirements.—
22	"(A) IN GENERAL.—If a benefit option
23	which consists of health insurance coverage is
24	offered under the plan, State-licensed insurance
25	agents shall be used to distribute to small em-

ployers coverage which does not consist of health insurance coverage in a manner comparable to the manner in which such agents are used to distribute health insurance coverage.

- "(B) STATE-LICENSED INSURANCE
 AGENTS.—For purposes of subparagraph (A),
 the term 'State-licensed insurance agents'
 means one or more agents who are licensed in
 a State and are subject to the laws of such
 State relating to licensure, qualification, testing, examination, and continuing education of
 persons authorized to offer, sell, or solicit
 health insurance coverage in such State.
- "(5) REGULATORY REQUIREMENTS.—Such other requirements as the applicable authority determines are necessary to carry out the purposes of this part, which shall be prescribed by the applicable authority by regulation.
- "(b) Ability of Association Health Plans To
 Design Benefit Options.—Subject to section 514(f),
 nothing in this part or any provision of State law (as defined in section 514(c)(1)) shall be construed to preclude
 an association health plan, or a health insurance issuer
 offering health insurance coverage in connection with an
 association health plan, from exercising its sole discretion

1	in selecting the specific items and services consisting of
2	medical care to be included as benefits under such plan
3	or coverage, except (subject to section 514) in the case
4	of (1) any law to the extent that it is not preempted under
5	section 731(a)(1) with respect to matters governed by sec-
6	tion 711, 712, or 713, or (2) any law of the State with
7	which filing and approval of a policy type offered by the
8	plan was initially obtained to the extent that such law pro-
9	hibits an exclusion of a specific disease from such cov-
10	erage.
11	"SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS
12	FOR SOLVENCY FOR PLANS PROVIDING
13	HEALTH BENEFITS IN ADDITION TO HEALTH
13 14	HEALTH BENEFITS IN ADDITION TO HEALTH INSURANCE COVERAGE.
14	INSURANCE COVERAGE.
14 15	insurance coverage. "(a) In General.—The requirements of this section
14 15 16 17	insurance coverage. "(a) In General.—The requirements of this section are met with respect to an association health plan if—
14 15 16	insurance coverage. "(a) In General.—The requirements of this section are met with respect to an association health plan if— "(1) the benefits under the plan consist solely
14 15 16 17 18	insurance coverage. "(a) In General.—The requirements of this section are met with respect to an association health plan if— "(1) the benefits under the plan consist solely of health insurance coverage; or
14 15 16 17 18	"(a) In General.—The requirements of this section are met with respect to an association health plan if— "(1) the benefits under the plan consist solely of health insurance coverage; or "(2) if the plan provides any additional benefit
14 15 16 17 18 19 20	"(a) In General.—The requirements of this section are met with respect to an association health plan if— "(1) the benefits under the plan consist solely of health insurance coverage; or "(2) if the plan provides any additional benefit options which do not consist of health insurance cov-
14 15 16 17 18 19 20 21	insurance coverage. "(a) In General.—The requirements of this section are met with respect to an association health plan if— "(1) the benefits under the plan consist solely of health insurance coverage; or "(2) if the plan provides any additional benefit options which do not consist of health insurance coverage, the plan—
14 15 16 17 18 19 20 21	insurance coverage. "(a) In General.—The requirements of this section are met with respect to an association health plan if— "(1) the benefits under the plan consist solely of health insurance coverage; or "(2) if the plan provides any additional benefit options which do not consist of health insurance coverage, the plan— "(A) establishes and maintains reserves

1	"(i) a reserve sufficient for unearned
2	contributions;
3	"(ii) a reserve sufficient for benefit li-
4	abilities which have been incurred, which
5	have not been satisfied, and for which risk
6	of loss has not yet been transferred, and
7	for expected administrative costs with re-
8	spect to such benefit liabilities;
9	"(iii) a reserve sufficient for any other
10	obligations of the plan; and
11	"(iv) a reserve sufficient for a margin
12	of error and other fluctuations, taking into
13	account the specific circumstances of the
14	plan; and
15	"(B) establishes and maintains aggregate
16	and specific excess/stop loss insurance and sol-
17	vency indemnification, with respect to such ad-
18	ditional benefit options for which risk of loss
19	has not yet been transferred, as follows:
20	"(i) The plan shall secure aggregate
21	excess/stop loss insurance for the plan with
22	an attachment point which is not greater
23	than 125 percent of expected gross annual
24	claims. The applicable authority may by
25	regulation provide for upward adjustments

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in the amount of such percentage in specified circumstances in which the plan specifically provides for and maintains reserves in excess of the amounts required under subparagraph (A).

"(ii) The plan shall secure specific excess/stop loss insurance for the plan with an attachment point which is at least equal to an amount recommended by the plan's qualified actuary. The applicable authority may by regulation provide for adjustments in the amount of such insurance in specified circumstances in which the plan specifically provides for and maintains reserves in excess of the amounts required under subparagraph (A).

"(iii) The plan shall secure indemnification insurance for any claims which the plan is unable to satisfy by reason of a plan termination.

Any person issuing to a plan insurance described in clause (i), (ii), or (iii) of subparagraph (B) shall notify the Secretary of any failure of premium payment meriting cancellation of the policy prior to undertaking such a cancellation. Any regulations prescribed by the applicable author-

ity pursuant to clause (i) or (ii) of subparagraph (B) may allow for such adjustments in the required levels of excess/ 3 stop loss insurance as the qualified actuary may rec-4 ommend, taking into account the specific circumstances 5 of the plan. 6 "(b) MINIMUM SURPLUS IN ADDITION TO CLAIMS RESERVES.—In the case of any association health plan de-8 scribed in subsection (a)(2), the requirements of this sub-9 section are met if— "(1) the plan establishes and maintains surplus 10 11 in an amount at least equal to— 12 "(A) \$500,000, or "(B) subject to paragraph (2), such great-13 14 er amount (but not greater than \$2,000,000) as 15 may be set forth in regulations prescribed by 16 the applicable authority, considering the level of 17 aggregate and specific excess/stop loss insur-18 ance provided with respect to such plan and 19 other factors related to solvency risk, such as 20 the plan's projected levels of participation or 21 claims, the nature of the plan's liabilities, and 22 the types of assets available to assure that such 23 liabilities are met; and 24 "(2) in the case the plan establishes and main-25 tains surplus in an amount greater than \$2,000,000,

- 1 in addition to claims reserves such funds are used
- 2 only to expand or improve health benefits offered
- 3 under such plan or the provider network under such
- 4 plan or to include more health or non-health insur-
- 5 ance options under such plan.
- 6 "(c) Additional Requirements.—In the case of
- 7 any association health plan described in subsection (a)(2),
- 8 the applicable authority may provide such additional re-
- 9 quirements relating to reserves, excess/stop loss insurance,
- 10 and indemnification insurance as the applicable authority
- 11 considers appropriate. Such requirements may be provided
- 12 by regulation with respect to any such plan or any class
- 13 of such plans.
- 14 "(d) Adjustments for Excess/Stop Loss Insur-
- 15 ANCE.—The applicable authority may provide for adjust-
- 16 ments to the levels of reserves otherwise required under
- 17 subsections (a) and (b) with respect to any plan or class
- 18 of plans to take into account excess/stop loss insurance
- 19 provided with respect to such plan or plans.
- 20 "(e) Alternative Means of Compliance.—The
- 21 applicable authority may permit an association health plan
- 22 described in subsection (a)(2) to substitute, for all or part
- 23 of the requirements of this section (except subsection
- 24 (a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-
- 25 rangement, or other financial arrangement as the applica-

1	ble authority determines to be adequate to enable the plan
2	to fully meet all its financial obligations on a timely basis
3	and is otherwise no less protective of the interests of par-
4	ticipants and beneficiaries than the requirements for
5	which it is substituted. The applicable authority may take
6	into account, for purposes of this subsection, evidence pro-
7	vided by the plan or sponsor which demonstrates an as-
8	sumption of liability with respect to the plan. Such evi-
9	dence may be in the form of a contract of indemnification,
10	lien, bonding, insurance, letter of credit, recourse under
11	applicable terms of the plan in the form of assessments
12	of participating employers, security, or other financial ar-
13	rangement.
14	"(f) Measures To Ensure Continued Payment
15	OF BENEFITS BY CERTAIN PLANS IN DISTRESS.—
16	"(1) Payments by certain plans to asso-
17	CIATION HEALTH PLAN FUND.—
18	"(A) In general.—In the case of an as-
19	sociation health plan described in subsection
20	(a)(2), the requirements of this subsection are
21	met if the plan makes payments into the Asso-
22	ciation Health Plan Fund under this subpara-
23	graph when they are due. Such payments shall
24	consist of annual payments in the amount of
25	\$5,000, and, in addition to such annual pay-

ments, such supplemental payments as the Secretary may determine to be necessary under paragraph (2). Payments under this paragraph are payable to the Fund at the time determined by the Secretary. Initial payments are due in advance of certification under this part. Payments shall continue to accrue until a plan's assets are distributed pursuant to a termination procedure.

- "(B) Penalties for failure to make Payments.—If any payment is not made by a plan when it is due, a late payment charge of not more than 100 percent of the payment which was not timely paid shall be payable by the plan to the Fund.
- "(C) CONTINUED DUTY OF THE SEC-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on account of the failure of a plan to pay any payment when due.
- "(2) Payments by secretary to continue excess/stop loss insurance coverage and indemnification insurance coverage for certain plans.—In any case in which the applicable authority determines that there is, or that there is

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reason to believe that there will be: (A) a failure to take necessary corrective actions under section 809(a) with respect to an association health plan described in subsection (a)(2); or (B) a termination of such a plan under section 809(b) or 810(b)(8) (and, if the applicable authority is not the Secretary, certifies such determination to the Secretary), the Secretary shall determine the amounts necessary to make payments to an insurer (designated by the Secretary) to maintain in force excess/stop loss insurance coverage or indemnification insurance coverage for such plan, if the Secretary determines that there is a reasonable expectation that, without such payments, claims would not be satisfied by reason of termination of such coverage. The Secretary shall, to the extent provided in advance in appropriation Acts, pay such amounts so determined to the insurer designated by the Secretary.

"(3) Association health plan fund.—

"(A) IN GENERAL.—There is established on the books of the Treasury a fund to be known as the 'Association Health Plan Fund'. The Fund shall be available for making payments pursuant to paragraph (2). The Fund shall be credited with payments received pursu-

1	ant to paragraph (1)(A), penalties received pur-
2	suant to paragraph (1)(B); and earnings on in-
3	vestments of amounts of the Fund under sub-
4	paragraph (B).
5	"(B) INVESTMENT.—Whenever the Sec-
6	retary determines that the moneys of the fund
7	are in excess of current needs, the Secretary
8	may request the investment of such amounts as
9	the Secretary determines advisable by the Sec-
10	retary of the Treasury in obligations issued or
11	guaranteed by the United States.
12	"(g) Excess/Stop Loss Insurance.—For purposes
13	of this section—
14	"(1) Aggregate excess/stop loss insur-
15	ANCE.—The term 'aggregate excess/stop loss insur-
16	ance' means, in connection with an association
17	health plan, a contract—
18	"(A) under which an insurer (meeting such
19	minimum standards as the applicable authority
20	may prescribe by regulation) provides for pay-
21	ment to the plan with respect to aggregate
22	claims under the plan in excess of an amount
23	or amounts specified in such contract;

1	"(C) which allows for payment of pre-
2	miums by any third party on behalf of the in-
3	sured plan.
4	"(2) Specific excess/stop loss insur-
5	ANCE.—The term 'specific excess/stop loss insur-
6	ance' means, in connection with an association
7	health plan, a contract—
8	"(A) under which an insurer (meeting such
9	minimum standards as the applicable authority
10	may prescribe by regulation) provides for pay-
11	ment to the plan with respect to claims under
12	the plan in connection with a covered individual
13	in excess of an amount or amounts specified in
14	such contract in connection with such covered
15	individual;
16	"(B) which is guaranteed renewable; and
17	"(C) which allows for payment of pre-
18	miums by any third party on behalf of the in-
19	sured plan.
20	"(h) Indemnification Insurance.—For purposes
21	of this section, the term 'indemnification insurance
22	means, in connection with an association health plan, a
23	contract—
24	"(1) under which an insurer (meeting such min-
25	imum standards as the applicable authority may pre-

- 1 scribe by regulation) provides for payment to the
- 2 plan with respect to claims under the plan which the
- 3 plan is unable to satisfy by reason of a termination
- 4 pursuant to section 809(b) (relating to mandatory
- 5 termination);
- 6 "(2) which is guaranteed renewable and
- 7 noncancellable for any reason (except as the applica-
- 8 ble authority may prescribe by regulation); and
- 9 "(3) which allows for payment of premiums by
- any third party on behalf of the insured plan.
- "(i) Reserves.—For purposes of this section, the
- 12 term 'reserves' means, in connection with an association
- 13 health plan, plan assets which meet the fiduciary stand-
- 14 ards under part 4 and such additional requirements re-
- 15 garding liquidity as the applicable authority may prescribe
- 16 by regulation.
- 17 "(j) Solvency Standards Working Group.—
- 18 "(1) IN GENERAL.—Within 90 days after the
- date of the enactment of this part, the applicable au-
- thority shall establish a Solvency Standards Working
- 21 Group. In prescribing the initial regulations under
- this section, the applicable authority shall take into
- account the recommendations of such Working
- 24 Group.

1	"(2) Membership.—The Working Group shall
2	consist of not more than 15 members appointed by
3	the applicable authority. The applicable authority
4	shall include among persons invited to membership
5	on the Working Group at least one of each of the
6	following:
7	"(A) a representative of the National Asso-
8	ciation of Insurance Commissioners;
9	"(B) a representative of the American
10	Academy of Actuaries;
11	"(C) a representative of the State govern-
12	ments, or their interests;
13	"(D) a representative of existing self-in-
14	sured arrangements, or their interests;
15	"(E) a representative of associations of the
16	type referred to in section 801(b)(1), or their
17	interests; and
18	"(F) a representative of multiemployer
19	plans that are group health plans, or their in-
20	terests.
21	"SEC. 807. REQUIREMENTS FOR APPLICATION AND RE-
22	LATED REQUIREMENTS.
23	"(a) FILING FEE.—Under the procedure prescribed
24	pursuant to section 802(a), an association health plan
25	shall pay to the applicable authority at the time of filing

- an application for certification under this part a filing fee in the amount of \$5,000, which shall be available in the 3 case of the Secretary, to the extent provided in appropria-4 tion Acts, for the sole purpose of administering the certifi-5 cation procedures applicable with respect to association 6 health plans. 7 "(b) Information To Be Included in Applica-8 TION FOR CERTIFICATION.—An application for certifi-9 cation under this part meets the requirements of this sec-10 tion only if it includes, in a manner and form which shall be prescribed by the applicable authority by regulation, at least the following information: "(1) IDENTIFYING INFORMATION.—The names 13 14 and addresses of— "(A) the sponsor; and 15 "(B) the members of the board of trustees 16 17 of the plan. 18 "(2) States in which plan intends to do 19 BUSINESS.—The States in which participants and 20 beneficiaries under the plan are to be located and 21 the number of them expected to be located in each 22 such State.
 - "(3) Bonding requirements.—Evidence provided by the board of trustees that the bonding requirements of section 412 will be met as of the date

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- of the application or (if later) commencement of operations.
- "(4) Plan documents.—A copy of the documents governing the plan (including any bylaws and trust agreements), the summary plan description, and other material describing the benefits that will be provided to participants and beneficiaries under the plan.
 - "(5) AGREEMENTS WITH SERVICE PRO-VIDERS.—A copy of any agreements between the plan and contract administrators and other service providers.
 - "(6) Funding Report.—In the case of association health plans providing benefits options in addition to health insurance coverage, a report setting forth information with respect to such additional benefit options determined as of a date within the 120-day period ending with the date of the application, including the following:
 - "(A) Reserves.—A statement, certified by the board of trustees of the plan, and a statement of actuarial opinion, signed by a qualified actuary, that all applicable requirements of section 806 are or will be met in ac-

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cordance with regulations which the applicable authority shall prescribe.

"(B) ADEQUACY OF CONTRIBUTION RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of required reserves under the plan for the 12month period beginning with such date within such 120-day period, taking into account the expected coverage and experience of the plan. If the contribution rates are not fully adequate, the statement of actuarial opinion shall indicate the extent to which the rates are inadequate and the changes needed to ensure adequacy.

"(C) CURRENT AND PROJECTED VALUE OF ASSETS AND LIABILITIES.—A statement of actuarial opinion signed by a qualified actuary, which sets forth the current value of the assets and liabilities accumulated under the plan and a projection of the assets, liabilities, income, and expenses of the plan for the 12-month period referred to in subparagraph (B). The in-

- 1 come statement shall identify separately the 2 plan's administrative expenses and claims.
- "(D) 3 Costs OF COVERAGE TO BE4 CHARGED AND OTHER EXPENSES.—A statement of the costs of coverage to be charged, in-6 cluding an itemization of amounts for adminis-7 tration, reserves, and other expenses associated 8 with the operation of the plan.
- 9 "(E) OTHER INFORMATION.—Any other 10 information as may be determined by the appli-11 cable authority, by regulation, as necessary to 12 carry out the purposes of this part.
- 13 "(c) FILING NOTICE OF CERTIFICATION WITH STATES.—A certification granted under this part to an 14 15 association health plan shall not be effective unless written notice of such certification is filed with the applicable 16 17 State authority of each State in which at least 25 percent of the participants and beneficiaries under the plan are 18 located. For purposes of this subsection, an individual 19 20 shall be considered to be located in the State in which a 21 known address of such individual is located or in which such individual is employed. 22
- 23 "(d) Notice of Material Changes.—In the case 24 of any association health plan certified under this part, 25 descriptions of material changes in any information which

- 1 was required to be submitted with the application for the
- 2 certification under this part shall be filed in such form
- 3 and manner as shall be prescribed by the applicable au-
- 4 thority by regulation. The applicable authority may re-
- 5 quire by regulation prior notice of material changes with
- 6 respect to specified matters which might serve as the basis
- 7 for suspension or revocation of the certification.
- 8 "(e) Reporting Requirements for Certain As-
- 9 SOCIATION HEALTH PLANS.—An association health plan
- 10 certified under this part which provides benefit options in
- 11 addition to health insurance coverage for such plan year
- 12 shall meet the requirements of section 103 by filing an
- 13 annual report under such section which shall include infor-
- 14 mation described in subsection (b)(6) with respect to the
- 15 plan year and, notwithstanding section 104(a)(1)(A), shall
- 16 be filed with the applicable authority not later than 90
- 17 days after the close of the plan year (or on such later date
- 18 as may be prescribed by the applicable authority). The ap-
- 19 plicable authority may require by regulation such interim
- 20 reports as it considers appropriate.
- 21 "(f) Engagement of Qualified Actuary.—The
- 22 board of trustees of each association health plan which
- 23 provides benefits options in addition to health insurance
- 24 coverage and which is applying for certification under this
- 25 part or is certified under this part shall engage, on behalf

- 1 of all participants and beneficiaries, a qualified actuary
- 2 who shall be responsible for the preparation of the mate-
- 3 rials comprising information necessary to be submitted by
- 4 a qualified actuary under this part. The qualified actuary
- 5 shall utilize such assumptions and techniques as are nec-
- 6 essary to enable such actuary to form an opinion as to
- 7 whether the contents of the matters reported under this
- 8 part—
- 9 "(1) are in the aggregate reasonably related to
- the experience of the plan and to reasonable expecta-
- 11 tions; and
- "(2) represent such actuary's best estimate of
- anticipated experience under the plan.
- 14 The opinion by the qualified actuary shall be made with
- 15 respect to, and shall be made a part of, the annual report.
- 16 "SEC. 808. NOTICE REQUIREMENTS FOR VOLUNTARY TER-
- 17 **MINATION.**
- 18 "Except as provided in section 809(b), an association
- 19 health plan which is or has been certified under this part
- 20 may terminate (upon or at any time after cessation of ac-
- 21 cruals in benefit liabilities) only if the board of trustees,
- 22 not less than 60 days before the proposed termination
- 23 date—
- 24 "(1) provides to the participants and bene-
- 25 ficiaries a written notice of intent to terminate stat-

- 1 ing that such termination is intended and the pro-
- 2 posed termination date;
- 3 "(2) develops a plan for winding up the affairs
- 4 of the plan in connection with such termination in
- 5 a manner which will result in timely payment of all
- 6 benefits for which the plan is obligated; and
- 7 "(3) submits such plan in writing to the appli-
- 8 cable authority.
- 9 Actions required under this section shall be taken in such
- 10 form and manner as may be prescribed by the applicable
- 11 authority by regulation.
- 12 "SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI-
- 13 NATION.
- 14 "(a) Actions To Avoid Depletion of Re-
- 15 SERVES.—An association health plan which is certified
- 16 under this part and which provides benefits other than
- 17 health insurance coverage shall continue to meet the re-
- 18 quirements of section 806, irrespective of whether such
- 19 certification continues in effect. The board of trustees of
- 20 such plan shall determine quarterly whether the require-
- 21 ments of section 806 are met. In any case in which the
- 22 board determines that there is reason to believe that there
- 23 is or will be a failure to meet such requirements, or the
- 24 applicable authority makes such a determination and so
- 25 notifies the board, the board shall immediately notify the

- 1 qualified actuary engaged by the plan, and such actuary
- 2 shall, not later than the end of the next following month,
- 3 make such recommendations to the board for corrective
- 4 action as the actuary determines necessary to ensure com-
- 5 pliance with section 806. Not later than 30 days after re-
- 6 ceiving from the actuary recommendations for corrective
- 7 actions, the board shall notify the applicable authority (in
- 8 such form and manner as the applicable authority may
- 9 prescribe by regulation) of such recommendations of the
- 10 actuary for corrective action, together with a description
- 11 of the actions (if any) that the board has taken or plans
- 12 to take in response to such recommendations. The board
- 13 shall thereafter report to the applicable authority, in such
- 14 form and frequency as the applicable authority may speci-
- 15 fy to the board, regarding corrective action taken by the
- 16 board until the requirements of section 806 are met.
- 17 "(b) Mandatory Termination.—In any case in
- 18 which—
- "(1) the applicable authority has been notified
- 20 under subsection (a) (or by an issuer of excess/stop
- 21 loss insurance or indemnity insurance pursuant to
- section 806(a)) of a failure of an association health
- plan which is or has been certified under this part
- and is described in section 806(a)(2) to meet the re-
- 25 quirements of section 806 and has not been notified

1 by the board of trustees of the plan that corrective 2 action has restored compliance with such require-3 ments; and "(2) the applicable authority determines that 5 there is a reasonable expectation that the plan will 6 continue to fail to meet the requirements of section 7 806, 8 the board of trustees of the plan shall, at the direction of the applicable authority, terminate the plan and, in the 10 course of the termination, take such actions as the appli-11 cable authority may require, including satisfying any 12 claims referred to in section 806(a)(2)(B)(iii) and recov-13 ering for the plan any liability under subsection 14 (a)(2)(B)(iii) or (e) of section 806, as necessary to ensure 15 that the affairs of the plan will be, to the maximum extent possible, wound up in a manner which will result in timely 16 17 provision of all benefits for which the plan is obligated. 18 "SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL-19 VENT ASSOCIATION HEALTH PLANS PRO-20 VIDING HEALTH BENEFITS IN ADDITION TO 21 HEALTH INSURANCE COVERAGE. 22 "(a) Appointment of Secretary as Trustee for Insolvent Plans.—Whenever the Secretary determines that an association health plan which is or has been certified under this part and which is described in section

- 1 806(a)(2) will be unable to provide benefits when due or
- 2 is otherwise in a financially hazardous condition, as shall
- 3 be defined by the Secretary by regulation, the Secretary
- 4 shall, upon notice to the plan, apply to the appropriate
- 5 United States district court for appointment of the Sec-
- 6 retary as trustee to administer the plan for the duration
- 7 of the insolvency. The plan may appear as a party and
- 8 other interested persons may intervene in the proceedings
- 9 at the discretion of the court. The court shall appoint such
- 10 Secretary trustee if the court determines that the trustee-
- 11 ship is necessary to protect the interests of the partici-
- 12 pants and beneficiaries or providers of medical care or to
- 13 avoid any unreasonable deterioration of the financial con-
- 14 dition of the plan. The trusteeship of such Secretary shall
- 15 continue until the conditions described in the first sen-
- 16 tence of this subsection are remedied or the plan is termi-
- 17 nated.
- 18 "(b) Powers as Trustee.—The Secretary, upon
- 19 appointment as trustee under subsection (a), shall have
- 20 the power—
- 21 "(1) to do any act authorized by the plan, this
- title, or other applicable provisions of law to be done
- by the plan administrator or any trustee of the plan;

1 "(2) to require the transfer of all (or any part) 2 of the assets and records of the plan to the Sec-3 retary as trustee; "(3) to invest any assets of the plan which the 4 5 Secretary holds in accordance with the provisions of 6 the plan, regulations prescribed by the Secretary, and applicable provisions of law; 7 "(4) to require the sponsor, the plan adminis-8 9 trator, any participating employer, and any employee 10 organization representing plan participants to fur-11 nish any information with respect to the plan which 12 the Secretary as trustee may reasonably need in 13 order to administer the plan; 14 "(5) to collect for the plan any amounts due the 15 plan and to recover reasonable expenses of the trust-16 eeship; 17 "(6) to commence, prosecute, or defend on be-18 half of the plan any suit or proceeding involving the 19 plan; 20 "(7) to issue, publish, or file such notices, state-21 ments, and reports as may be required by the Sec-22 retary by regulation or required by any order of the 23 court; "(8) to terminate the plan (or provide for its 24

termination in accordance with section 809(b)) and

- liquidate the plan assets, to restore the plan to the responsibility of the sponsor, or to continue the trusteeship;
- "(9) to provide for the enrollment of plan participants and beneficiaries under appropriate coverage options; and
- "(10) to do such other acts as may be nec-8 essary to comply with this title or any order of the 9 court and to protect the interests of plan partici-10 pants and beneficiaries and providers of medical 11 care.
- 12 "(c) Notice of Appointment.—As soon as prac-
- 13 ticable after the Secretary's appointment as trustee, the
- 14 Secretary shall give notice of such appointment to—
- 15 "(1) the sponsor and plan administrator;
- 16 "(2) each participant;
- 17 "(3) each participating employer; and
- 18 "(4) if applicable, each employee organization
- which, for purposes of collective bargaining, rep-
- 20 resents plan participants.
- 21 "(d) Additional Duties.—Except to the extent in-
- 22 consistent with the provisions of this title, or as may be
- 23 otherwise ordered by the court, the Secretary, upon ap-
- 24 pointment as trustee under this section, shall be subject
- 25 to the same duties as those of a trustee under section 704

- 1 of title 11, United States Code, and shall have the duties
- 2 of a fiduciary for purposes of this title.
- 3 "(e) Other Proceedings.—An application by the
- 4 Secretary under this subsection may be filed notwith-
- 5 standing the pendency in the same or any other court of
- 6 any bankruptcy, mortgage foreclosure, or equity receiver-
- 7 ship proceeding, or any proceeding to reorganize, conserve,
- 8 or liquidate such plan or its property, or any proceeding
- 9 to enforce a lien against property of the plan.
- 10 "(f) Jurisdiction of Court.—
- 11 "(1) IN GENERAL.—Upon the filing of an appli-12 cation for the appointment as trustee or the issuance 13 of a decree under this section, the court to which the 14 application is made shall have exclusive jurisdiction 15 of the plan involved and its property wherever lo-16 cated with the powers, to the extent consistent with 17 the purposes of this section, of a court of the United 18 States having jurisdiction over cases under chapter 19 11 of title 11, United States Code. Pending an adju-20 dication under this section such court shall stay, and 21 upon appointment by it of the Secretary as trustee, 22 such court shall continue the stay of, any pending 23 mortgage foreclosure, equity receivership, or other 24 proceeding to reorganize, conserve, or liquidate the 25 plan, the sponsor, or property of such plan or spon-

- 1 sor, and any other suit against any receiver, conser-
- 2 vator, or trustee of the plan, the sponsor, or prop-
- 3 erty of the plan or sponsor. Pending such adjudica-
- 4 tion and upon the appointment by it of the Sec-
- 5 retary as trustee, the court may stay any proceeding
- 6 to enforce a lien against property of the plan or the
- 7 sponsor or any other suit against the plan or the
- 8 sponsor.
- 9 "(2) Venue.—An action under this section
- may be brought in the judicial district where the
- sponsor or the plan administrator resides or does
- business or where any asset of the plan is situated.
- A district court in which such action is brought may
- issue process with respect to such action in any
- other judicial district.
- 16 "(g) Personnel.—In accordance with regulations
- 17 which shall be prescribed by the Secretary, the Secretary
- 18 shall appoint, retain, and compensate accountants, actu-
- 19 aries, and other professional service personnel as may be
- 20 necessary in connection with the Secretary's service as
- 21 trustee under this section.
- 22 "SEC. 811. STATE ASSESSMENT AUTHORITY.
- 23 "(a) IN GENERAL.—Notwithstanding section 514, a
- 24 State may impose by law a contribution tax on an associa-
- 25 tion health plan described in section 806(a)(2), if the plan

- 1 commenced operations in such State after the date of the
- 2 enactment of this part.
- 3 "(b) Contribution Tax.—For purposes of this sec-
- 4 tion, the term 'contribution tax' imposed by a State on
- 5 an association health plan means any tax imposed by such
- 6 State if—
- 7 "(1) such tax is computed by applying a rate to
- 8 the amount of premiums or contributions, with re-
- 9 spect to individuals covered under the plan who are
- residents of such State, which are received by the
- plan from participating employers located in such
- 12 State or from such individuals;
- "(2) the rate of such tax does not exceed the
- rate of any tax imposed by such State on premiums
- or contributions received by insurers or health main-
- tenance organizations for health insurance coverage
- offered in such State in connection with a group
- 18 health plan;
- 19 "(3) such tax is otherwise nondiscriminatory;
- 20 and
- 21 "(4) the amount of any such tax assessed on
- 22 the plan is reduced by the amount of any tax or as-
- sessment otherwise imposed by the State on pre-
- 24 miums, contributions, or both received by insurers or
- 25 health maintenance organizations for health insur-

1	ance coverage, aggregate excess/stop loss insurance
2	(as defined in section $806(g)(1)$), specific excess/stop
3	loss insurance (as defined in section $806(g)(2)$),
4	other insurance related to the provision of medical
5	care under the plan, or any combination thereof pro-
6	vided by such insurers or health maintenance organi-
7	zations in such State in connection with such plan.
8	"SEC. 812. DEFINITIONS AND RULES OF CONSTRUCTION.
9	"(a) Definitions.—For purposes of this part—
10	"(1) Group Health Plan.—The term 'group
11	health plan' has the meaning provided in section
12	733(a)(1) (after applying subsection (b) of this sec-
13	tion).
14	"(2) Medical care.—The term 'medical care'
15	has the meaning provided in section 733(a)(2).
16	"(3) HEALTH INSURANCE COVERAGE.—The
17	term 'health insurance coverage' has the meaning
18	provided in section 733(b)(1).
19	"(4) Health insurance issuer.—The term
20	'health insurance issuer' has the meaning provided
21	in section $733(b)(2)$.
22	"(5) APPLICABLE AUTHORITY.—The term 'ap-
23	plicable authority' means the Secretary, except that,
24	in connection with any exercise of the Secretary's
25	authority regarding which the Secretary is required

1	under section 506(d) to consult with a State, such
2	term means the Secretary, in consultation with such
3	State.
4	"(6) Health Status-Related Factor.—The
5	term 'health status-related factor' has the meaning
6	provided in section 733(d)(2).
7	"(7) Individual market.—
8	"(A) IN GENERAL.—The term 'individual
9	market' means the market for health insurance
10	coverage offered to individuals other than in
11	connection with a group health plan.
12	"(B) Treatment of very small
13	GROUPS.—
14	"(i) In general.—Subject to clause
15	(ii), such term includes coverage offered in
16	connection with a group health plan that
17	has fewer than 2 participants as current
18	employees or participants described in sec-
19	tion 732(d)(3) on the first day of the plan
20	year.
21	"(ii) State exception.—Clause (i)
22	shall not apply in the case of health insur-
23	ance coverage offered in a State if such
24	State regulates the coverage described in
25	such clause in the same manner and to the

same extent as coverage in the small group market (as defined in section 2791(e)(5) of the Public Health Service Act) is regulated by such State.

- "(8) Participating employer' means, in connection with an association health plan, any employer, if any individual who is an employee of such employer, a partner in such employer, or a self-employed individual who is such employer (or any dependent, as defined under the terms of the plan, of such individual) is or was covered under such plan in connection with the status of such individual as such an employee, partner, or self-employed individual in relation to the plan.
- "(9) APPLICABLE STATE AUTHORITY.—The term 'applicable State authority' means, with respect to a health insurance issuer in a State, the State insurance commissioner or official or officials designated by the State to enforce the requirements of title XXVII of the Public Health Service Act for the State involved with respect to such issuer.
- "(10) QUALIFIED ACTUARY.—The term 'qualified actuary' means an individual who is a member of the American Academy of Actuaries.

1	"(11) Affiliated member.—The term 'affili-
2	ated member' means, in connection with a sponsor—
3	"(A) a person who is otherwise eligible to
4	be a member of the sponsor but who elects an
5	affiliated status with the sponsor,
6	"(B) in the case of a sponsor with mem-
7	bers which consist of associations, a person who
8	is a member of any such association and elects
9	an affiliated status with the sponsor, or
10	"(C) in the case of an association health
11	plan in existence on the date of the enactment
12	of this part, a person eligible to be a member
13	of the sponsor or one of its member associa-
14	tions.
15	"(12) Large employer.—The term 'large em-
16	ployer' means, in connection with a group health
17	plan with respect to a plan year, an employer who
18	employed an average of at least 51 employees on
19	business days during the preceding calendar year
20	and who employs at least 2 employees on the first
21	day of the plan year.
22	"(13) SMALL EMPLOYER.—The term 'small em-
23	ployer' means, in connection with a group health
24	plan with respect to a plan year, an employer who
25	is not a large employer.

"(b) Rules of Construction.—

"(1) EMPLOYERS AND EMPLOYEES.—For purposes of determining whether a plan, fund, or program is an employee welfare benefit plan which is an association health plan, and for purposes of applying this title in connection with such plan, fund, or program so determined to be such an employee welfare benefit plan—

"(A) in the case of a partnership, the term 'employer' (as defined in section 3(5)) includes the partnership in relation to the partners, and the term 'employee' (as defined in section 3(6)) includes any partner in relation to the partnership; and

"(B) in the case of a self-employed individual, the term 'employer' (as defined in section 3(5)) and the term 'employee' (as defined in section 3(6)) shall include such individual.

"(2) Plans, funds, and programs treated as employee welfare benefit plans.—In the case of any plan, fund, or program which was established or is maintained for the purpose of providing medical care (through the purchase of insurance or otherwise) for employees (or their dependents) covered thereunder and which demonstrates to the Sec-

1	retary that all requirements for certification under
2	this part would be met with respect to such plan,
3	fund, or program if such plan, fund, or program
4	were a group health plan, such plan, fund, or pro-
5	gram shall be treated for purposes of this title as an
6	employee welfare benefit plan on and after the date
7	of such demonstration.".
8	(b) Conforming Amendments to Preemption
9	Rules.—
10	(1) Section 514(b)(6) of such Act (29 U.S.C.
11	1144(b)(6)) is amended by adding at the end the
12	following new subparagraph:
13	"(E) The preceding subparagraphs of this paragraph
14	do not apply with respect to any State law in the case
15	of an association health plan which is certified under part
16	8.".
17	(2) Section 514 of such Act (29 U.S.C. 1144)
18	is amended—
19	(A) in subsection (b)(4), by striking "Sub-
20	section (a)" and inserting "Subsections (a) and
21	(d)";
22	(B) in subsection (b)(5), by striking "sub-
23	section (a)" in subparagraph (A) and inserting
24	"subsection (a) of this section and subsections
25	(a)(2)(B) and (b) of section 805", and by strik-

ing "subsection (a)" in subparagraph (B) and 1 2 inserting "subsection (a) of this section or subsection (a)(2)(B) or (b) of section 805"; and 3 4 (C) by inserting after subsection (e) the 5 following new subsection: 6 "(f)(1) Except as provided in subsection (b)(4), the provisions of this title shall supersede any and all State 8 laws insofar as they may now or hereafter preclude, or have the effect of precluding, a health insurance issuer 10 from offering health insurance coverage in connection with 11 an association health plan which is certified under part 12 8. 13 "(2) Except as provided in paragraphs (4) and (5) 14 of subsection (b) of this section— 15 "(A) In any case in which health insurance cov-16 erage of any policy type is offered under an associa-17 tion health plan certified under part 8 to a partici-18 pating employer operating in such State, the provi-19 sions of this title shall supersede any and all laws 20 of such State insofar as they may preclude a health 21 insurance issuer from offering health insurance cov-22 erage of the same policy type to other employers op-23 erating in the State which are eligible for coverage 24 under such association health plan, whether or not such other employers are participating employers insuch plan.

"(B) In any case in which health insurance coverage of any policy type is offered in a State under an association health plan certified under part 8 and the filing, with the applicable State authority (as defined in section 812(a)(9)), of the policy form in connection with such policy type is approved by such State authority, the provisions of this title shall supersede any and all laws of any other State in which health insurance coverage of such type is offered, insofar as they may preclude, upon the filing in the same form and manner of such policy form with the applicable State authority in such other State, the approval of the filing in such other State.

"(3) Nothing in subsection (b)(6)(E) or the preceding provisions of this subsection shall be construed, with respect to health insurance issuers or health insurance coverage, to supersede or impair the law of any State—

"(A) providing solvency standards or similar standards regarding the adequacy of insurer capital, surplus, reserves, or contributions, or

"(B) relating to prompt payment of claims.

1	"(4) For additional provisions relating to association
2	health plans, see subsections (a)(2)(B) and (b) of section
3	805.
4	"(5) For purposes of this subsection, the term 'asso-
5	ciation health plan' has the meaning provided in section
6	801(a), and the terms 'health insurance coverage', 'par-
7	ticipating employer', and 'health insurance issuer' have
8	the meanings provided such terms in section 812, respec-
9	tively.".
10	(3) Section $514(b)(6)(A)$ of such Act (29)
11	U.S.C. 1144(b)(6)(A)) is amended—
12	(A) in clause (i)(II), by striking "and" at
13	the end;
14	(B) in clause (ii), by inserting "and which
15	does not provide medical care (within the mean-
16	ing of section 733(a)(2))," after "arrange-
17	ment,", and by striking "title." and inserting
18	"title, and"; and
19	(C) by adding at the end the following new
20	clause:
21	"(iii) subject to subparagraph (E), in the case
22	of any other employee welfare benefit plan which is
23	a multiple employer welfare arrangement and which
24	provides medical care (within the meaning of section

- 1 733(a)(2)), any law of any State which regulates in-2 surance may apply.".
- 3 (4) Section 514(d) of such Act is amended—
- 4 (A) by striking "Nothing" and inserting
- 5 "(1) Except as provided in paragraph (2), noth-
- 6 ing''; and
- 7 (B) by adding at the end the following new 8 paragraph:
- 9 "(2) Nothing in any other provision of law enacted
- 10 on or after the date of the enactment of this paragraph
- 11 shall be construed to alter, amend, modify, invalidate, im-
- 12 pair, or supersede any provision of this title, except by
- 13 specific cross-reference to the affected section.".
- 14 (c) Plan Sponsor.—Section 3(16)(B) of such Act
- 15 (29 U.S.C. 102(16)(B)) is amended by adding at the end
- 16 the following new sentence: "Such term also includes a
- 17 person serving as the sponsor of an association health plan
- 18 under part 8.".
- 19 (d) Disclosure of Solvency Protections Re-
- 20 LATED TO SELF-INSURED AND FULLY INSURED OPTIONS
- 21 Under Association Health Plans.—Section 102(b)
- 22 of such Act (29 U.S.C. 102(b)) is amended by adding at
- 23 the end the following: "An association health plan shall
- 24 include in its summary plan description, in connection
- 25 with each benefit option, a description of the form of sol-

- 1 vency or guarantee fund protection secured pursuant to
- 2 this Act or applicable State law, if any.".
- 3 (e) SAVINGS CLAUSE.—Section 731(c) of such Act is
- 4 amended by inserting "or part 8" after "this part".
- 5 (f) Report to the Congress Regarding Certifi-
- 6 CATION OF SELF-INSURED ASSOCIATION HEALTH
- 7 Plans.—Not later than January 1, 2013, the Secretary
- 8 of Labor shall report to the Committee on Education and
- 9 the Workforce of the House of Representatives and the
- 10 Committee on Health, Education, Labor, and Pensions of
- 11 the Senate the effect association health plans have had,
- 12 if any, on reducing the number of uninsured individuals.
- 13 (g) Clerical Amendment.—The table of contents
- 14 in section 1 of the Employee Retirement Income Security
- 15 Act of 1974 is amended by inserting after the item relat-
- 16 ing to section 734 the following new items:

"Part 8—Rules Governing Association Health Plans

[&]quot;801. Association health plans.

[&]quot;802. Certification of association health plans.

[&]quot;803. Requirements relating to sponsors and boards of trustees.

[&]quot;804. Participation and coverage requirements.

[&]quot;805. Other requirements relating to plan documents, contribution rates, and benefit options.

[&]quot;806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.

[&]quot;807. Requirements for application and related requirements.

[&]quot;808. Notice requirements for voluntary termination.

[&]quot;809. Corrective actions and mandatory termination.

[&]quot;810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.

[&]quot;811. State assessment authority.

[&]quot;812. Definitions and rules of construction.".

1	SEC. 202. CLARIFICATION OF TREATMENT OF SINGLE EM-
2	PLOYER ARRANGEMENTS.
3	Section 3(40)(B) of the Employee Retirement Income
4	Security Act of 1974 (29 U.S.C. 1002(40)(B)) is amend-
5	ed—
6	(1) in clause (i), by inserting after "control
7	group," the following: "except that, in any case in
8	which the benefit referred to in subparagraph (A)
9	consists of medical care (as defined in section
10	812(a)(2)), two or more trades or businesses, wheth-
11	er or not incorporated, shall be deemed a single em-
12	ployer for any plan year of such plan, or any fiscal
13	year of such other arrangement, if such trades or
14	businesses are within the same control group during
15	such year or at any time during the preceding 1-year
16	period,";
17	(2) in clause (iii), by striking "(iii) the deter-
18	mination" and inserting the following:
19	((iii)(I) in any case in which the benefit re-
20	ferred to in subparagraph (A) consists of medical
21	care (as defined in section 812(a)(2)), the deter-
22	mination of whether a trade or business is under
23	'common control' with another trade or business
24	shall be determined under regulations of the Sec-
25	retary applying principles consistent and coextensive

with the principles applied in determining whether

- employees of two or more trades or businesses are treated as employed by a single employer under section 4001(b), except that, for purposes of this paragraph, an interest of greater than 25 percent may not be required as the minimum interest necessary for common control, or
- 7 "(II) in any other case, the determination";
 - (3) by redesignating clauses (iv) and (v) as clauses (v) and (vi), respectively; and
 - (4) by inserting after clause (iii) the following new clause:

"(iv) in any case in which the benefit referred to in subparagraph (A) consists of medical care (as defined in section 812(a)(2)), in determining, after the application of clause (i), whether benefits are provided to employees of two or more employers, the arrangement shall be treated as having only one participating employer if, after the application of clause (i), the number of individuals who are employees and former employees of any one participating employer and who are covered under the arrangement is greater than 75 percent of the aggregate number of all individuals who are employees or former employees of participating employers and who are covered under the arrangement,".

SEC. 203. ENFORCEMENT PROVISIONS RELATING TO ASSO-2 CIATION HEALTH PLANS. 3 (a) Criminal Penalties for Certain Willful MISREPRESENTATIONS.—Section 501 of the Employee 5 Retirement Income Security Act of 1974 (29 U.S.C. 1131) is amended by adding at the end the following new sub-7 section: "(c) Any person who willfully falsely represents, to 8 any employee, any employee's beneficiary, any employer, the Secretary, or any State, a plan or other arrangement 10 11 established or maintained for the purpose of offering or providing any benefit described in section 3(1) to employ-12 ees or their beneficiaries as— 13 14 "(1) being an association health plan which has 15 been certified under part 8; 16 "(2) having been established or maintained 17 under or pursuant to one or more collective bar-18 gaining agreements which are reached pursuant to 19 collective bargaining described in section 8(d) of the 20 National Labor Relations Act (29 U.S.C. 158(d)) or 21 paragraph Fourth of section 2 of the Railway Labor 22 Act (45 U.S.C. 152, paragraph Fourth) or which are 23 reached pursuant to labor-management negotiations 24 under similar provisions of State public employee re-

lations laws; or

1	"(3) being a plan or arrangement described in
2	section $3(40)(A)(i)$,
3	shall, upon conviction, be imprisoned not more than 5
4	years, be fined under title 18, United States Code, or
5	both.".
6	(b) Cease Activities Orders.—Section 502 of
7	such Act (29 U.S.C. 1132) is amended by adding at the
8	end the following new subsection:
9	"(n) Association Health Plan Cease-and-De-
10	SIST ORDERS.—
11	"(1) In general.—Subject to paragraph (2),
12	upon application by the Secretary showing the oper-
13	ation, promotion, or marketing of an association
14	health plan (or similar arrangement providing bene-
15	fits consisting of medical care (as defined in section
16	733(a)(2))) that—
17	"(A) is not certified under part 8, is sub-
18	ject under section 514(b)(6) to the insurance
19	laws of any State in which the plan or arrange-
20	ment offers or provides benefits, and is not li-
21	censed, registered, or otherwise approved under
22	the insurance laws of such State; or
23	"(B) is an association health plan certified
24	under part 8 and is not operating in accordance

1 with the requirements under part 8 for such 2 certification, a district court of the United States shall enter an 3 4 order requiring that the plan or arrangement cease 5 activities. 6 "(2) Exception.—Paragraph (1) shall not 7 apply in the case of an association health plan or 8 other arrangement if the plan or arrangement shows 9 that— "(A) all benefits under it referred to in 10 11 paragraph (1) consist of health insurance cov-12 erage; and 13 "(B) with respect to each State in which 14 the plan or arrangement offers or provides ben-15 efits, the plan or arrangement is operating in 16 accordance with applicable State laws that are 17 not superseded under section 514. 18 "(3) Additional equitable relief.—The 19 court may grant such additional equitable relief, in-20 cluding any relief available under this title, as it 21 deems necessary to protect the interests of the pub-22 lic and of persons having claims for benefits against 23 the plan.". 24 (c) Responsibility for Claims Procedure.— Section 503 of such Act (29 U.S.C. 1133) is amended by

1	inserting "(a) In General.—" before "In accordance",
2	and by adding at the end the following new subsection:
3	"(b) Association Health Plans.—The terms of
4	each association health plan which is or has been certified
5	under part 8 shall require the board of trustees or the
6	named fiduciary (as applicable) to ensure that the require-
7	ments of this section are met in connection with claims
8	filed under the plan.".
9	SEC. 204. COOPERATION BETWEEN FEDERAL AND STATE
10	AUTHORITIES.
11	Section 506 of the Employee Retirement Income Se-
12	curity Act of 1974 (29 U.S.C. 1136) is amended by adding
13	at the end the following new subsection:
14	"(d) Consultation With States With Respect
15	TO ASSOCIATION HEALTH PLANS.—
16	"(1) AGREEMENTS WITH STATES.—The Sec-
17	retary shall consult with the State recognized under
18	paragraph (2) with respect to an association health
19	plan regarding the exercise of—
20	"(A) the Secretary's authority under sec-
21	tions 502 and 504 to enforce the requirements
22	for certification under part 8; and
23	"(B) the Secretary's authority to certify
24	association health plans under part 8 in accord-

1	ance with regulations of the Secretary applica-
2	ble to certification under part 8.
3	"(2) Recognition of Primary Domicile
4	STATE.—In carrying out paragraph (1), the Sec-
5	retary shall ensure that only one State will be recog-
6	nized, with respect to any particular association
7	health plan, as the State with which consultation is
8	required. In carrying out this paragraph—
9	"(A) in the case of a plan which provides
10	health insurance coverage (as defined in section
11	812(a)(3)), such State shall be the State with
12	which filing and approval of a policy type of-
13	fered by the plan was initially obtained, and
14	"(B) in any other case, the Secretary shall
15	take into account the places of residence of the
15 16	take into account the places of residence of the participants and beneficiaries under the plan
16	participants and beneficiaries under the plan
16 17	participants and beneficiaries under the plan and the State in which the trust is main-
161718	participants and beneficiaries under the plan and the State in which the trust is main- tained.".
16 17 18 19	participants and beneficiaries under the plan and the State in which the trust is maintained.". SEC. 205. EFFECTIVE DATE AND TRANSITIONAL AND
16 17 18 19 20	participants and beneficiaries under the plan and the State in which the trust is maintained.". SEC. 205. EFFECTIVE DATE AND TRANSITIONAL AND OTHER RULES.
16 17 18 19 20 21	participants and beneficiaries under the plan and the State in which the trust is maintained.". SEC. 205. EFFECTIVE DATE AND TRANSITIONAL AND OTHER RULES. (a) EFFECTIVE DATE.—The amendments made by

- 67 ments made by this title within 1 year after the date of 2 the enactment of this Act. 3 (b) Treatment of Certain Existing Health Benefits Programs.— 5 (1) IN GENERAL.—In any case in which, as of 6 the date of the enactment of this Act, an arrangement is maintained in a State for the purpose of 7 8 providing benefits consisting of medical care for the 9 employees and beneficiaries of its participating em-
- 10 ployers, at least 200 participating employers make 11 contributions to such arrangement, such arrange-12 ment has been in existence for at least 10 years, and 13 such arrangement is licensed under the laws of one 14 or more States to provide such benefits to its par-15 ticipating employers, upon the filing with the appli-16 cable authority (as defined in section 812(a)(5) of 17 the Employee Retirement Income Security Act of 18 1974 (as amended by this title)) by the arrangement 19 of an application for certification of the arrangement
 - (A) such arrangement shall be deemed to be a group health plan for purposes of title I of such Act;

under part 8 of subtitle B of title I of such Act—

24 (B) the requirements of sections 801(a) 25 and 803(a) of the Employee Retirement Income

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1	Security Act of 1974 shall be deemed met with
2	respect to such arrangement;
3	(C) the requirements of section 803(b) of
4	such Act shall be deemed met, if the arrange-
5	ment is operated by a board of directors
6	which—
7	(i) is elected by the participating em-
8	ployers, with each employer having one
9	vote; and
10	(ii) has complete fiscal control over
11	the arrangement and which is responsible
12	for all operations of the arrangement;
13	(D) the requirements of section 804(a) of
14	such Act shall be deemed met with respect to
15	such arrangement; and
16	(E) the arrangement may be certified by
17	any applicable authority with respect to its op-
18	erations in any State only if it operates in such
19	State on the date of certification.
20	The provisions of this subsection shall cease to apply
21	with respect to any such arrangement at such time
22	after the date of the enactment of this Act as the
23	applicable requirements of this subsection are not
24	met with respect to such arrangement.

(2) Definitions.—For purposes of this subsection, the terms "group health plan", "medical care", and "participating employer" shall have the meanings provided in section 812 of the Employee Retirement Income Security Act of 1974, except that the reference in paragraph (7) of such section to an "association health plan" shall be deemed a reference to an arrangement referred to in this subsection.

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