

112TH CONGRESS
2D SESSION

H. R. 6037

To include focusing on credit availability in the mission of each Federal banking regulator, to provide insured depository institutions with certain amortization authority and authority to include allowances for loan and lease losses when calculating the institution's capital, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 27, 2012

Mr. COFFMAN of Colorado (for himself and Mr. PERLMUTTER) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To include focusing on credit availability in the mission of each Federal banking regulator, to provide insured depository institutions with certain amortization authority and authority to include allowances for loan and lease losses when calculating the institution's capital, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Small Business Lend-
5 ing for Jobs Act of 2012”.

1 **SEC. 2. FOCUS ON CREDIT AVAILABILITY.**

2 (a) MISSION MODIFICATION.—

3 (1) IN GENERAL.—In addition to the missions
4 of the Federal banking agencies included in other
5 law, the Federal banking agencies shall include fo-
6 cusing on—

7 (A) generally fostering and facilitating
8 credit availability to customers of insured de-
9 pository institutions, so long as that credit is
10 provided in a safe and sound manner; and

11 (B) generally assisting insured depository
12 institutions to provide such credit responsibly,
13 so as to encourage business development and
14 employment, by utilizing regulatory policies and
15 procedures that promote credit availability in a
16 safe and sound manner.

17 (2) PROHIBITION.—In carrying out the ele-
18 ments of their missions added by paragraph (1), the
19 Federal banking agencies may not require or pres-
20 sure insured depository institutions, directly or indi-
21 rectly, to provide particular kinds of credit or on
22 particular terms.

23 (3) IMPLEMENTATION PLAN.—Not later than
24 the end of the 120-day period beginning on the date
25 of the enactment of this Act, each Federal banking

1 agency shall issue a report to the Congress con-
2 taining an implementation plan that addresses—

3 (A) how the agency will modify specific
4 rules, regulations, interpretative opinions, and
5 other policies of the agency to address the
6 modification of the agency’s mission under
7 paragraph (1);

8 (B) how and when those modifications will
9 be put into effect, but in no case later than the
10 end of the 180-day period beginning on the
11 date of the enactment of this Act; and

12 (C) how examiners, other agency personnel
13 who have direct contact with insured depository
14 institutions, and the supervisors of those agency
15 personnel are to be trained and evaluated on
16 their individual performance on implementation
17 of the modified mission.

18 (4) REPORTS.—Not later than the end of the
19 360-day period beginning on the date of the enact-
20 ment of this Act, and annually thereafter, each Fed-
21 eral banking agency shall issue a report to the Con-
22 gress on—

23 (A) a current assessment of the degree to
24 which the agency’s policies foster and facilitate
25 the availability of credit to customers of insured

1 depository institutions in a safe and sound
2 manner;

3 (B) the agency's progress on implementing
4 the modified mission;

5 (C) results of ongoing evaluation methods
6 to assess how the agency and its individual ex-
7 aminers, other employees who have direct con-
8 tact with insured depository institutions, and
9 supervisors of those personnel have performed
10 in implementing the modified mission; and

11 (D) corrective measures the agency will
12 take to address deficiencies in accomplishing
13 the requirements described under subpara-
14 graphs (A) through (C).

15 (b) CREDIT AVAILABILITY COUNCIL.—There is here-
16 by established the Credit Availability Council, which
17 shall—

18 (1) consist of the head of each Federal banking
19 agency, or a designee; and

20 (2) coordinate the efforts of the Federal bank-
21 ing agencies in—

22 (A) fostering and facilitating credit avail-
23 ability to customers of insured depository insti-
24 tutions, so long as that credit is provided in a
25 safe and sound manner; and

1 (B) assisting insured depository institu-
2 tions to provide such credit responsibly, so as to
3 encourage business development and employ-
4 ment.

5 (c) DEFINITIONS.—For purposes of this section:

6 (1) FEDERAL BANKING AGENCY.—The term
7 “Federal banking agency” means—

8 (A) the Board of Governors of the Federal
9 Reserve System;

10 (B) the Bureau of Consumer Financial
11 Protection;

12 (C) the Federal Deposit Insurance Cor-
13 poration;

14 (D) the Office of the Comptroller of the
15 Currency; and

16 (E) the National Credit Union Administra-
17 tion.

18 (2) INSURED DEPOSITORY INSTITUTION.—The
19 term “insured depository institution” means—

20 (A) an insured depository institution, as
21 such term is defined under section 3(c)(2) of
22 the Federal Deposit Insurance Act (12 U.S.C.
23 1813(c)(2)); and

1 (B) an insured credit union, as such term
2 is defined under section 101 of the Federal
3 Credit Union Act (12 U.S.C. 1752).

4 **SEC. 3. COMMERCIAL REAL ESTATE LOAN LOSS AMORTIZA-**
5 **TION.**

6 (a) IN GENERAL.—For purposes of capital calcula-
7 tion under the Financial Institutions Examination Coun-
8 cil’s Consolidated Reports of Condition and Income, an in-
9 sured depository institution with assets of less than
10 \$10,000,000,000 may choose to amortize any loss or
11 write-down, on a quarterly straight-line basis over the 7-
12 year period beginning with the month in which such loss
13 or write-down occurs, incurred with respect to—

- 14 (1) a loan secured by commercial real estate; or
15 (2) other real estate owned.

16 (b) EFFECTIVE DATE.—The provisions of this sec-
17 tion shall apply to capital calculations described under
18 subsection (a) occurring after the date of the enactment
19 of this Act for losses and write-downs that occurred—

- 20 (1) on or after January 1, 2007; and
21 (2) before the end of the 2-year period begin-
22 ning on the date of the enactment of this Act.

23 (c) DISCLOSURE ON CONSOLIDATED REPORTS OF
24 CONDITION AND INCOME.—With respect to an insured de-
25 pository institution choosing to make use of the amortiza-

tion provided for under subsection (a), such institution shall, on the Financial Institutions Examination Council's Consolidated Reports of Condition and Income, disclose the difference between the amount of the institution's capital when calculated using such amortization and when calculated without using such amortization.

(d) REPORTING ON PRIOR LOSSES AND WRITE-DOWNS.—An insured depository institution that chooses to make use of the amortization provided for under subsection (a) with respect to losses and write-downs occurring prior to the date of the enactment of this Act shall do so by making a one-time adjustment to the institution's Consolidated Reports of Condition and Income.

(e) DEFINITIONS.—For purposes of this section:

(1) INSURED DEPOSITORY INSTITUTION.—The term “insured depository institution” shall have the meaning given such term under section 3(c)(2) of the Federal Deposit Insurance Act (12 U.S.C. 1813(c)(2)).

(2) OTHER REAL ESTATE OWNED.—The term “other real estate owned” shall have the meaning given such term under section 34.81 of title 12, Code of Federal Regulations.

1 **SEC. 4. INCLUSION OF LOAN LOSS RESERVES IN COMPUTA-**
2 **TION OF CAPITAL RESERVES.**

3 (a) IN GENERAL.—The appropriate Federal banking
4 agencies shall issue regulations to permit an insured de-
5 pository institution to include all of such institution’s al-
6 lowance for loan and lease losses when computing such
7 institution’s capital for purposes of satisfying risk-based
8 capital requirements.

9 (b) EXCEPTION FOR LOSS CLASSIFICATION.—Not-
10 withstanding subsection (a), this section shall not apply
11 to allowances for loans or lease losses where such loan or
12 lease is classified as a “loss”.

13 (c) RULEMAKING.—The appropriate Federal banking
14 agencies shall issue regulations required under this section
15 no later than the end of the 120-day period beginning on
16 the date of the enactment of this Act.

17 (d) REPORT TO THE CONGRESS.—Not later than 1
18 year after the date of the enactment of this Act, and annu-
19 ally thereafter, each appropriate Federal banking agency
20 shall issue a report to the Congress on—

21 (1) the implementation of the provisions of this
22 section;

23 (2) the impact of the provisions of this section
24 on the availability of lending; and

1 (3) the impact of the provisions of this section
2 on the safety and soundness of insured depository
3 institutions.

4 (e) DEFINITIONS.—For purposes of this section:

5 (1) ALLOWANCE FOR LOAN AND LEASE
6 LOSSES.—

7 (A) IN GENERAL.—The term “allowance
8 for loan and lease losses” means those general
9 valuation allowances that have been established
10 through charges against earnings to absorb
11 losses on loans and lease financing receivables.

12 (B) EXCLUSION.—The term “allowance for
13 loan and lease losses” does not include allocated
14 transfer risk reserves established pursuant to
15 section 905 of the International Lending Super-
16 vision Act of 1983 (12 U.S.C. 3904) and spe-
17 cific reserves created against identified losses.

18 (2) APPROPRIATE FEDERAL BANKING AGEN-
19 CIES.—The term “appropriate Federal banking
20 agencies” shall have the meaning given such term
21 under section 3(q) of the Federal Deposit Insurance
22 Act (12 U.S.C. 1813(q)).

23 (3) INSURED DEPOSITORY INSTITUTION.—The
24 term “insured depository institution” shall have the
25 meaning given such term under section 3(c)(2) of

1 the Federal Deposit Insurance Act (12 U.S.C.
2 1813(c)(2)).

○