112TH CONGRESS 2D SESSION

H. R. 4267

To designate certain National Forest System land in the Uinta-Wasatch-Cache National Forest in Salt Lake County, Utah, as wilderness, to facilitate a land exchange involving certain land in such National Forest, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 27, 2012

Mr. Matheson introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

- To designate certain National Forest System land in the Uinta-Wasatch-Cache National Forest in Salt Lake County, Utah, as wilderness, to facilitate a land exchange involving certain land in such National Forest, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Wasatch Wilderness and Watershed Protection Act".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Designation of wilderness, Uinta-Wasatch-Cache National Forests, Utah.
- Sec. 3. Special management area, Uinta-Wasatch-Cache National Forests, Utah.
- Sec. 4. Administrative provisions related to wilderness areas.
- Sec. 5. Existing water facilities.
- Sec. 6. Land exchange, Uinta-Wasatch-Cache National Forests, Utah.

1 SEC. 2. DESIGNATION OF WILDERNESS, UINTA-WASATCH-

- 2 CACHE NATIONAL FORESTS, UTAH.
- 3 (a) Designation.—In furtherance of the purposes of
- 4 the Wilderness Act (16 U.S.C. 1131 et seq.), the following
- 5 Federal lands within the Uinta-Wasatch-Cache National
- 6 Forests in Salt Lake County, Utah, are designated as wil-
- 7 derness and as either a new component of the National
- 8 Wilderness Preservation System or as an addition to an
- 9 existing component of the National Wilderness Preserva-
- 10 tion System:
- 11 (1) Lone Peak Wilderness addition.—Cer-
- tain lands in the vicinity of the Lone Peak Wilder-
- ness comprising approximately 4,627 acres, as gen-
- erally depicted on the map titled "Wasatch Moun-
- tains Wilderness and Watershed Protection" and
- dated January 29, 2010 (in this subsection referred
- to as the "map"), which shall be added to and ad-
- ministered as part of the Lone Peak Wilderness des-
- ignated by section 2(I) of Public Law 95–237 (92
- 20 Stat. 42).

- (2)Mount OLYMPUS WILDERNESS ADDI-TION.—Certain lands in the vicinity of the Mount Olympus Wilderness comprising approximately 3,155 acres, as generally depicted on the map, which shall be added to and administered as part of the Mount Olympus Wilderness designated by section 102(a)(3) of Public Law 98–428 (98 Stat. 1658).
 - (3) WAYNE OWENS GRANDEUR PEAK/MOUNT AIRE WILDERNESS.—Certain lands comprising approximately 7,759 acres, as generally depicted on the map, which shall be known as the "Wayne Owens Grandeur Peak/Mount Aire Wilderness".

(b) Map and Description.—

(1) FILING AND AVAILABILITY.—As soon as practicable after the date of the enactment of this Act, the Secretary of Agriculture, acting through the Chief of the Forest Service, shall file with the Committee on Natural Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate a map and legal description of each wilderness area designated or expanded by subsection (a). The maps and legal descriptions shall be on file and available for public inspection in the office of the Chief of the Forest Service.

1	(2) Force of Law.—The maps and legal de-
2	scriptions filed under paragraph (1) shall have the
3	same force and effect as if included in this Act, ex-
4	cept that the Secretary of Agriculture may correct
5	clerical and typographical errors in the maps and
6	legal descriptions.
7	(c) Special Rule for Lone Peak Wilderness
8	Addition.—Notwithstanding the wilderness designation
9	made by subsection (a)(1), the White Pine Reservoir, to-
10	gether with the ingress and egress routes thereto in exist-
11	ence as of the date of the enactment of this Act, shall
12	continue to be operated, maintained, and upgraded as nec-
13	essary, subject to reasonable requirements to protect wil-
14	derness values.
15	SEC. 3. SPECIAL MANAGEMENT AREA, UINTA-WASATCH-
16	CACHE NATIONAL FORESTS, UTAH.
17	(a) Designation.—Subject to valid existing rights,
18	the following Federal lands in the Uinta-Wasatch-Cache
19	National Forests are established as special management
20	areas:
21	(1) Mt. Aire special management area.—
22	Certain lands comprising approximately 1,275 acres,
23	as generally depicted on a map titled "Wasatch
24	Mountains Wilderness Protection and Watershed

Protection" and dated January 29, 2010 (in this

- subsection referred to as the "map"), which shall be known as the "Mt. Aire Special Management Area".
- 3 (2) Mt. Olympus special management 4 Area.—Certain lands comprising approximately 5 1,957 acres, as generally depicted on the map, which 6 shall be known as the "Mt. Olympus Special Man-7 agement Area".
- 8 (3)TWIN PEAKS SPECIAL MANAGEMENT 9 AREA.—Certain lands comprising approximately 10 5,835 acres, as generally depicted on the map, which 11 shall be known as the "Twin Peaks Special Manage-12 ment Area".
 - (4) Lone Peak special management Area". Special Management Management Area".

18 (b) Maps and Descriptions.—

(1) FILING AND AVAILABILITY.—As soon as practicable after the date of the enactment of this Act, the Secretary of Agriculture, acting through the Chief of the Forest Service, shall file with the Committee on Natural Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate a map and legal de-

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- scription of each special management area established by subsection (a). The maps and legal descriptions shall be on file and available for public inspection in the office of the Chief of the Forest Service.
 - (2) Force of Law.—The maps and legal descriptions filed under paragraph (1) shall have the same force and effect as if included in this Act, except that the Secretary of Agriculture may correct typographical errors in the maps and legal descriptions.

(c) Management.—

(1) IN GENERAL.—The Secretary of Agriculture shall manage the special management area established by subsection (a) to maintain the presently existing wilderness character of the special management area and the potential for inclusion of the area in the National Wilderness Preservation System.

(2) Prohibitions.—

- (A) PERMANENT ROADS.—Permanent roads may not be established in the special management areas.
- (B) Temporary roads and vehicles.—

 Except as necessary to meet the minimum requirements for the administration of the special

1	management areas and to protect public health
2	and safety—
3	(i) the use of motorized or mechanized
4	vehicles, except as described in paragraph
5	(3), is prohibited in the special manage-
6	ment area; and
7	(ii) the establishment of temporary
8	roads is prohibited in the special manage-
9	ment areas.
10	(3) Allowable activities.—The Secretary of
11	Agriculture may authorize commercial helicopter-as-
12	sisted skiing and snowboarding activities (known as
13	"heliskiing"), as authorized on the Federal lands in-
14	cluded within the special management areas as of
15	the date of the enactment of this Act, to continue
16	within the special management area. Except as pro-
17	vided in subsection (d), upon the expiration of an
18	authorization in effect as of the date of enactment
19	of this Act for heliskiing, the Secretary may reissue
20	such authorizations in accord with Forest Service
21	procedures.
22	(4) APPLICABLE LAW.—Any uses of the Fed-
23	eral lands included within the special management

area, including activities described in paragraph (3),

shall be carried out in accordance with applicable law.

(d) Eventual Wilderness Designation.—

- (1) TIMELINE.—Within one year from the time in which all commercial helicopter-assisted skiing and snowboarding activities within any special management area established by subsection (a) are no longer authorized or have otherwise terminated within the special management area, the Secretary of Agriculture shall publish notice to that effect in the Federal Register.
- (2) Designation as wilderness.—The Federal lands included within a special management area for which notice has been published under paragraph (1) shall be designated as wilderness and added to the National Wilderness Preservation System, effective on the date of the notice, as follows:
 - (A) The lands included in the Mt. Aire Special Management Area shall be added to and administered as part of the Wayne Owens Grandeur Peak/Mount Aire Wilderness established by section 2.
 - (B) The lands included in the Mt. Olympus Special Management Area shall be added to and administered as a part of the Mount Olympus

1	Wilderness designated by section 102(a)(3) of
2	Public Law 98–428 (98 Stat. 1658) and ex-
3	panded by section 2.
4	(C) The lands included in the Twin Peaks
5	Special Management Area shall be added to and
6	administered as a part of the Twin Peaks Wil-
7	derness designated by section 102(a)(4) of Pub-
8	lie Law 98–428 (98 Stat. 1658).
9	(D) The lands included in the Lone Peak
10	Special Management Area shall be added to and
11	administered as part of the Lone Peak Wilder-
12	ness designated by section 2(I) of Public Law
13	95–237 (92 Stat. 42) and expanded by section
14	2.
15	SEC. 4. ADMINISTRATIVE PROVISIONS RELATED TO WIL-
16	DERNESS AREAS.
17	(a) COVERED LAND DEFINED.—In this section, the
18	term "covered land" means—
19	(1) the wilderness areas designated or expanded
20	by sections 2 and 3; and
21	(2) the special management areas designated by
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22	section 3.
23	section 3. (b) Administration Generally.—Subject to valid

- be administered by the Secretary of Agriculture in accord-2 ance with— 3 (1) the Wilderness Act (16 U.S.C. 1131 et 4 seq.); and 5 (2) this Act. 6 (c) Treatment of Effective Date of Wilder-7 NESS ACT.— 8 (1) IN GENERAL.—With respect to land des-9 ignated as wilderness by section 2, any reference in 10 the Wilderness Act (16 U.S.C. 1131 et seq.) to the 11 effective date of the Wilderness Act shall be deemed 12 to be a reference to the date of the enactment of this 13 Act. 14 (2) Special management areas.—With re-15 spect to the lands designated as wilderness by sec-16 tion 3, any reference in the Wilderness Act to the 17 effective date of the Wilderness Act shall be deemed 18 to be a reference to the date of the applicable Fed-19 eral Register notice referred to in section 3(d)(1). (d) FISH AND WILDLIFE.—Nothing in this Act shall
- 20 (d) FISH AND WILDLIFE.—Nothing in this Act shall
- 21 affect the jurisdiction or responsibility of the State of
- 22 Utah with respect to wildlife and fish.
- (e) No Buffer Zones.—

- 1 (1) In General.—Nothing in this Act shall 2 create a protective perimeter or buffer zone around 3 covered land.
- 4 (2) ACTIVITIES OUTSIDE WILDERNESS.—The
 5 fact that a nonwilderness activity or use can be seen
 6 or heard from within covered land shall not preclude
 7 the conduct of the activity or use outside the bound8 ary of the covered land.
- 9 (f) Withdrawal.—Subject to valid rights in exist-10 ence on the date of the enactment of this Act, covered 11 land is withdrawn from all forms of—
- 12 (1) entry, appropriation, or disposal under pub-13 lie land laws;
- 14 (2) location, entry, and patent under mining 15 laws; and
- (3) disposition under all laws pertaining to min eral and geothermal leasing or mineral materials.
- 18 (g) Acquired Land.—Any land or interest in land
- 19 located inside the boundaries of covered land that is ac-
- 20 quired by the United States after the date of the enact-
- 21 ment of this Act shall become part of the relevant wilder-
- 22 ness or special management area and shall be managed
- 23 in accordance with this Act and other applicable law.
- 24 (h) Fire, Insects, and Disease.—In accordance
- 25 with section 4(d)(1) of the Wilderness Act (16 U.S.C.

- 1 1133(d)(1)), the Secretary of Agriculture may take such
- 2 measures in the covered land as the Secretary determines
- 3 to be necessary for the control of fire, insects, and dis-
- 4 eases, including, as the Secretary determines to be appro-
- 5 priate, the coordination of those activities with a State or
- 6 local agency.

7 SEC. 5. EXISTING WATER FACILITIES.

- 8 Nothing in this Act affects the ability to continue to
- 9 maintain the Mount Haven, Mill D Summer Home, Bear-
- 10 trap, and Cardiff water systems that exist as of the date
- 11 of the enactment of this Act (as shown on the map titled
- 12 "Wasatch Mountains Wilderness and Watershed Protec-
- 13 tion" and dated January 10, 2010, outside the boundaries
- 14 of the wilderness additions and special management areas
- 15 designated by this Act.

16 SEC. 6. LAND EXCHANGE, UINTA-WASATCH-CACHE NA-

- 17 TIONAL FORESTS, UTAH.
- 18 (a) Definitions.—In this section:
- 19 (1) FEDERAL LAND.—The term "Federal land"
- 20 means the approximately 331 acres of National For-
- est System land in the Uinta-Wasatch-Cache Na-
- tional Forest in Salt Lake County, Utah, identified
- as "NFS Land to be Conveyed" on the map.
- 24 (2) MAP.—The term "map" means the map en-
- 25 titled "Wasatch Mountains Wilderness and Water-

1	shed Protection" and dated August 31, 2010, which
2	map shall be on file and available for public inspec-
3	tion in the Office of the Chief of the Forest Service
4	(3) Non-federal land.—The term "non-Federal"
5	eral land" means the parcels of private land identi-
6	fied as "Land to be acquired by USFS" on the map
7	including—
8	(A) the approximately 116 acres of private
9	land identified as "White Pine parcel" on the
10	map, which will be incorporated into the Lone
11	Peak Wilderness as provided in subsection
12	(h)(1);
13	(B) the approximately 266 acres of private
14	land identified as "Superior parcels" on the
15	map, which will be administered as a specia
16	management area as provided in subsection
17	(h)(2);
18	(C) the approximately 160 acres of private
19	land identified as "High Uintas" parcel on the
20	map, which will be incorporated into the High
21	Uintas Wilderness as provided in subsection
22	(h)(3); and
23	(D) such other lands owned by Snowbird
24	that are acceptable to the Secretary as compo-

nents of the land exchange authorized and di-

1	rected by this section, except that such lands
2	may not replace any of the lands identified in
3	a preceding subparagraph.
4	(4) Secretary.—The term "Secretary" means
5	the Secretary of Agriculture.
6	(5) Snowbird.—The term "Snowbird" means
7	Snowbird Ltd., a Utah Limited Partnership.
8	(b) Land Exchange.—
9	(1) AUTHORIZED AND DIRECTED.—If Snowbird
10	offers to the Secretary the land described in para-
11	graph (2), the Secretary shall—
12	(A) accept the land for management as
13	provided in subsection (h); and
14	(B) convey and quitclaim to Snowbird all
15	right, title, and interest of the United States in
16	and to the Federal land.
17	(2) Snowbird offered lands.—The private
18	land offered by Snowbird in the land exchange shall
19	include, in priority order, all right, title, and interest
20	of Snowbird in the parcels identified in subpara-
21	graphs (A), (B), and (C) of subsection (a)(3) and
22	such other lands agreed upon as part of the ex-
23	change to be conveyed to the United States under
24	subparagraph (D) of such subsection.

- 1 (3) EXISTING RIGHTS.—The conveyance of the 2 Federal land under this section shall be subject to 3 valid existing rights.
 - (4) TITLE.—As a condition on the consummation of the land exchange, title to the non-Federal land must be acceptable to the Secretary, which shall be determined in conformity with the title standards of the Attorney General.
 - (5) COMPLIANCE WITH EXISTING LAW.—Except as otherwise provided in this section, the Secretary shall carry out the land exchange under this section in accordance with section 206 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716).

(c) Land Descriptions.—

- (1) Survey requirement.—The exact acreage and legal description of the Federal land and non-Federal land to be exchanged under this section shall be determined by surveys approved by the Secretary.
- (2) RECONFIGURATION OF LANDS.—By mutual agreement, the Secretary and Snowbird may reconfigure the land to be exchanged under this section to facilitate management of the land or eliminate fragmented parcels whose management is uneco-

nomical. The use of such reconfiguration authority shall be minimized and involve the smallest quantity of acreage practicable to achieve the objectives of improving management of the exchanged land or eliminating fragmented parcels.

(d) Valuation.—

- (1) IN GENERAL.—The value of the Federal land and the non-Federal land to be exchanged under this section—
 - (A) shall be equal, as determined by appraisals conducted in accordance with subsection (e); or
 - (B) if not equal, shall be equalized in the manner provided in section 206(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1716(b)), except that the Secretary may accept cash equalization payments in excess of 25 percent to facilitate the land exchange.
- (2) Deposit and use of Cash Equalization Payments.—Any cash equalization payments received by the Secretary under paragraph (1) shall be deposited into the account established by Public Law 90–171 (commonly known as the Sisk Act; 16 U.S.C. 484a). The amounts deposited shall be avail-

- able, in such amounts as may be provided in ad-
- 2 vance in appropriation Acts, until expended for the
- acquisition of lands and interests in lands for the
- 4 National Forest System.
- 5 (e) Appraisals.—Section 206(d) of the Federal
- 6 Land Policy and Management Act of 1976 (43 U.S.C.
- 7 1716(d)) shall apply to the appraisal of the Federal land
- 8 and non-Federal land, including the conservation ease-
- 9 ment described in subsection (g), to be exchanged under
- 10 this section, except that the Secretary and Snowbird shall
- 11 consult with the proposed recipient of the conservation
- 12 easement in the selection of the appraiser.
- 13 (f) Administrative Costs.—Snowbird shall cover
- 14 the costs of survey, appraisal, and any other administra-
- 15 tive expenses related to the land exchange under this sec-
- 16 tion.
- 17 (g) Conservation Easement.—
- 18 (1) Contingency.—The obligation of the Sec-
- retary to consummate the land exchange under this
- section is contingent upon the execution of a binding
- agreement to convey a conservation easement, con-
- sistent with the terms of this subsection, for the ap-
- proximately 298 acres of private land identified as
- 24 "Flagstaff parcel" on the map from Snowbird to—

1	(A) Utah Open Lands (a non-profit land
2	trust incorporated in the State of Utah); or
3	(B) another land trust or the Salt Lake
4	City Department of Public Utilities if Utah
5	Open Lands is unwilling to accept conveyance
6	of the conservation easement.
7	(2) Required terms.—Except as determined
8	to be necessary by the holder of the conservation
9	easement described in paragraph (1) to meet the
10	minimum requirements for the administration of the
11	easement area in its undeveloped state or to protect
12	public health and safety, the conservation easement
13	shall contain the following prohibitions:
14	(A) No subdivision.
15	(B) No roads, other than temporary roads
16	constructed and used for cleanup of mining
17	areas.
18	(C) No commercial enterprises.
19	(D) No permanent structures, except
20	structures associated with avalanche control
21	that serve to mitigate avalanche hazards to the
22	Town of Alta, Utah, and Little Cottonwood
23	Canyon Road.
24	(3) Occupancy and use of easement
25	AREA.—The conservation easement shall grant the

1	easement holder sole authority to regulate the occu-
2	pancy and use of the easement area including—
3	(A) the prohibition or restriction of motor-
4	ized vehicles and equipment; and
5	(B) the conduct of avalanche control activi-
6	ties.
7	(4) RESTORATION AND REMEDIATION.—The
8	conservation easement shall reserve, in the fee owner
9	of the land encumbered by the easement, the right
10	to conduct restoration and remediation of hazardous
11	substances from past mining and related construc-
12	tion activities on the land.
13	(5) Effect of failure to convey ease-
14	MENT.—If an entity described in paragraph (1) is
15	unwilling to accept conveyance of the conservation
16	easement subject to the terms provided in this sub-
17	section, the Secretary is relieved of any obligation to
18	consummate the land exchange under this section.
19	(h) Management of Land Acquired by the Sec-
20	RETARY.—
21	(1) White Pine Parcel.—On acquisition by
22	the Secretary, the parcel identified as "White Pine
23	parcel" on the map shall be—
24	(A) incorporated into the Lone Peak Wil-
25	derness established by section 2(i) of Public

1	Law 95–237 (92 Stat. 42; 16 U.S.C. 1132
2	note) and expanded by section 2; and
3	(B) administered in accordance with the
4	Wilderness Act (16 U.S.C. 1131 et seq.) and
5	this Act.
6	(2) Superior Parcel.—On acquisition by the
7	Secretary, the parcel identified as "Superior parcel"
8	on the map shall be—
9	(A) added to the Uinta-Wasatch-Cache
10	National Forests as a special management area;
11	and
12	(B) administered in accordance with sub-
13	section (c) of section 3, except paragraph (3) of
14	such subsection shall not apply to the parcel
15	and the Secretary may allow avalanche control
16	devices within the parcel for the sole purpose of
17	protecting public health and safety.
18	(3) High uintas parcel.—On acquisition by
19	the Secretary, the parcel identified as "High Uintas
20	parcel" on the map shall be—
21	(A) incorporated into the High Uintas Wil-
22	derness designated by section 102(a)(5) of Pub-
23	lie Law 98–428 (98 Stat. 1658); and
24	(B) administered in accordance with the
25	Wilderness Act (16 U.S.C. 1131 et seq.).

- 1 (4) OTHER LANDS.—On acquisition by the Sec2 retary of any non-Federal land included in the land
 3 exchange pursuant to subsection (a)(3)(D), the ac4 quired land shall be added to and administered as
 5 part of the Uinta-Wasatch-Cache National Forest,
 6 subject to the laws and regulations applicable to the
 7 National Forest System.
 8 (i) WITHDRAWAL.—Subject to valid existing rights,
- 11 (1) all forms of entry, appropriation, or disposal 12 under the public land laws;

the land acquired by the Secretary in the land exchange

- 13 (2) location, entry, and patent under the mining 14 laws; and
- (3) disposition under all laws relating to min-eral and energy leasing.
- 17 (j) Environmental Liabilities.—

under this section is withdrawn from—

18 (1) Effect of existence of contamina-19 TION.—If any of the non-Federal land is determined 20 to be contaminated, including contamination result-21 ing from solid wastes, hazardous wastes or sub-22 stances, pollutants or contaminants, or other regu-23 lated substances, or that the non-Federal land is in 24 a condition that would constitute a violation of any 25 applicable Federal, State, or local laws or regula-

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- tions related to health, safety, or the environment, and that such contamination or violation existed before the date of the enactment of this Act—
 - (A) the Secretary may require that such land, or the contaminated portion of the land, be removed from the exchange before consummation of the land exchange; or
 - (B) the Secretary may retain such land in the land exchange, subject to the condition that Snowbird agree to indemnify the United States or Salt Lake City, as appropriate, and pay all costs to restore or remediate any damages caused by the past release, spill, or disposal of hazardous substances, pollutants, or contaminants necessary to bring the land into compliance with all applicable health, safety, and environmental laws, and furthermore, for any discharges or draining from any man-made features on the non-Federal lands which the Secretary retains, Snowbird will obtain, and maintain, in perpetuity, any Federal or State permits that may be or become necessary to comply with applicable health, safety, or environmental laws.

- 1 (2) Conservation easement.—Acceptance by 2 Utah Open Lands, or another land trust or the Salt 3 Lake City Department of Public Utilities, of the conservation easement described in subsection (g) 5 shall not make the holder of the conservation ease-6 ment either an owner or operator with respect to the 7 land encumbered by the easement under the Com-8 prehensive Environmental Response, Compensation, 9 and Liability Act of 1980 (42 U.S.C. 9601 et seq.), 10 nor shall the conveyance of the easement absolve the fee owner of the land of any liability under such Act, 12 the Federal Water Pollution Control Act (33 U.S.C. 13 1251 et seg.), or any other Federal, State, or local 14 environmental law or regulation.
 - (3) Hold Harmless.—Snowbird shall hold the United States harmless for any liability for the condition of the Federal land received by Snowbird in the land exchange under this section, whether the condition on the Federal land was caused by the negligence of the United States, or the result of any approval by the United States of an authorized activity on the Federal land.
 - (4) Exception of Federal Land from Cer-TAIN COVENANTS.—Clauses (ii) and (iii) of section 120(h)(3)(A) of the Comprehensive Environmental

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- 1 Response, Compensation, and Liability Act of 1980
- 2 (42 U.S.C. 6920(h)(3)(A)) shall not apply to the

3 conveyance of the Federal land under this section.

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