112TH CONGRESS 2D SESSION

H. R. 4153

To support efforts to reduce pollution of the Chesapeake Bay watershed, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 7, 2012

Mr. GOODLATTE (for himself and Mr. HOLDEN) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Agriculture and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To support efforts to reduce pollution of the Chesapeake Bay watershed, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Chesapeake Bay Program Reauthorization and Improve-
- 6 ment Act".
- 7 (b) Table of Contents for
- 8 this Act is as follows:

	2
	Sec. 1. Short title; table of contents.
	Sec. 2. Modification of Chesapeake Bay Program under Federal Water Pollution Control Act.
	Sec. 3. Establishment of independent commission to oversee and administer nitrogen, phosphorus, and sediment trading program for Chesapeake Bay States.
	Sec. 4. Chesapeake Bay watershed partnerships.
	Sec. 5. Technical guidelines for environmental services markets.
	Sec. 6. Chesapeake Bay watershed pilot program for creating environmental service markets.
	Sec. 7. Offset.
1	SEC. 2. MODIFICATION OF CHESAPEAKE BAY PROGRAM
2	UNDER FEDERAL WATER POLLUTION CON-
3	TROL ACT.
4	(a) Definitions.—Section 117(a) of the Federal
5	Water Pollution Control Act (33 U.S.C. 1267(a)) is
6	amended—

utive' means—

1	"(A) in the case of a State or Common-
2	wealth, the Governor of the State or Common-
3	wealth; and
4	"(B) in the case of the District of Colum-
5	bia, the Mayor of the District of Columbia.
6	"(8) Nonindustrial private forest
7	LAND.—The term 'nonindustrial private forest land'
8	means rural land, as determined by the Secretary,
9	that—
10	"(A) has existing tree cover or is suitable
11	for growing trees; and
12	"(B) is owned by any nonindustrial private
13	individual, group, association, corporation, In-
14	dian tribe, or other private legal entity that has
15	definitive decisionmaking authority over the
16	land.
17	"(9) RESTORATION ACTIVITIES.—The term
18	'restoration activities' means one or more practices
19	or programs that directly protect, conserve, or re-
20	store habitat, water resources, or water quality in
21	the Chesapeake Bay watershed, including practices
22	and programs that promote conservation and land
23	stewardship in the Chesapeake Bay watershed.
24	"(10) Total maximum daily nutrient or
25	SEDIMENT LOAD IN THE CHESAPEAKE BAY.—The

1	term 'total maximum daily nutrient or sediment load
2	in the Chesapeake Bay' means a total maximum
3	daily load for nitrogen, phosphorus, or sediment es-
4	tablished under section 303(d) for a segment or trib-
5	utary of the Chesapeake Bay, whether established
6	under paragraph (1) of such section by the State in
7	which the segment or tributary is located or under
8	paragraph (2) of such section by the Adminis-
9	trator.".
10	(b) Chesapeake Bay Crosscut Financial Re-
11	PORT.—Section 117 of the Federal Water Pollution Con-
12	trol Act (33 U.S.C. 1267) is amended by striking sub-
13	section (j) and inserting the following new subsection:
14	"(j) Financial Report.—
15	"(1) Financial report required.—With the
16	budget submission for each fiscal year, the Director
17	of the Office of Management and Budget, in con-
18	sultation with other appropriate Federal agencies
19	and the chief executive of each Chesapeake Bay
20	State, shall submit to Congress a financial report
21	containing—
22	"(A) a summary of an interagency crosscut
23	budget that displays—
24	"(i) the proposed funding for Federal
25	restoration activities to be carried out in

1	the succeeding fiscal year, including any
2	planned interagency or intra-agency trans-
3	fer, for each of the Federal agencies that
4	carry out restoration activities;
5	"(ii) to the extent that information is
6	available, the estimated funding for any
7	State restoration activities to be carried
8	out in the succeeding fiscal year;
9	"(iii) all expenditures for Federal res-
10	toration activities from the preceding 3 fis-
11	cal years, the current fiscal year, and esti-
12	mated expenditures for the succeeding fis-
13	cal year; and
14	"(iv) all expenditures, to the extent
15	that information is available, for State res-
16	toration activities during the equivalent
17	time period described in clause (iii);
18	"(B) a detailed accounting of all funds re-
19	ceived and obligated by all Federal agencies for
20	restoration activities during the current and
21	preceding fiscal years, including the identifica-
22	tion of funds which were transferred to a
23	Chesapeake Bay State for restoration activities;
24	"(C) to the extent that information is
25	available, a detailed accounting from each State

1	of all funds received and obligated from a Fed-
2	eral agency for restoration activities during the
3	current and preceding fiscal years; and
4	"(D) a description of each of the proposed
5	Federal and State restoration activities to be
6	carried out in the succeeding fiscal year (cor-
7	responding to those activities listed in clauses
8	(i) and (ii) of subparagraph (A)).
9	"(2) Submission.—Not later than 30 days
10	after the submission by the President of the annual
11	budget to Congress, the Director shall submit the re-
12	port required by paragraph (1) to the following con-
13	gressional committees:
14	"(A) The Committees on Agriculture, Ap-
15	propriations, Natural Resources, Energy and
16	Commerce, and Transportation and Infrastruc-
17	ture of the House of Representatives.
18	"(B) The Committees on Agriculture, Nu-
19	trition, and Forestry, Appropriations, Environ-
20	ment and Public Works, and Commerce,
21	Science, and Transportation of the Senate.".
22	(c) Transparency and Accountability.—Section
23	117 of the Federal Water Pollution Control Act (33
24	U.S.C. 1267) is amended by adding at the end the fol-
25	lowing new subsection:

1	"(k) Transparency and Accountability Re-
2	QUIREMENTS.—
3	"(1) STATE REPORTS.—Not later than October
4	10 of each year, each State that received funds from
5	a Federal agency under subsection $(n)(1)(B)$ shall
6	submit a report to the head of the agency that—
7	"(A) identifies the total amount of funds
8	received from the agency under such provisions
9	during the preceding fiscal year;
10	"(B) identifies the amount of funds re-
11	ceived from the agency under such provisions
12	that were obligated or expended for projects or
13	activities during the preceding fiscal year; and
14	"(C) contains a list of all projects or activi-
15	ties for which the funds were obligated or ex-
16	pended, except that such list shall not include
17	personal identifying information of individual
18	recipients.
19	"(2) Agency reports.—Not later than No-
20	vember 10 of each year, the Secretary of Agriculture
21	shall provide to the Administrator the information
22	received in any report submitted to the Secretary
23	under paragraph (1). The Administrator shall pub-
24	lish on a publicly available website, in accordance
25	with paragraph (5), any information submitted to

1	the Administrator under this paragraph or para-
2	graph (1).
3	"(3) Economic analysis.—
4	"(A) In General.—The Administrator
5	shall complete an economic analysis of each
6	agency statement described in subparagraph
7	(B) that is issued by the Administrator.
8	"(B) Agency statement described.—
9	An agency statement described in this subpara-
10	graph is any guidance, policy, memorandum,
11	regulation, or statement of general applicability
12	and future effect that is designed to implement
13	interpret, or prescribe law or policy relating to
14	water quality in the Chesapeake Bay.
15	"(C) Contents of analysis.—An eco-
16	nomic analysis required under subparagraph
17	(A) shall include—
18	"(i) the impact of the agency state-
19	ment on the economies and budgets of
20	States and municipalities;
21	"(ii) the impact of the agency state-
22	ment on the private sector, including such
23	impact on small entities and farm income

1	"(iii) the availability of Federal fund-
2	ing to offset the impacts identified under
3	clause (ii); and
4	"(iv) the benefits of the agency state-
5	ment to water quality in the Chesapeake
6	Bay.
7	"(D) Consultation.—In conducting an
8	economic analysis required under subparagraph
9	(A), the Administrator shall consult with other
10	Federal agencies that may be affected by the
11	agency statement.
12	"(4) Initial compliance.—Not later than 180
13	days after the date of enactment of the Chesapeake
14	Bay Program Reauthorization and Improvement
15	Act, the head of each Federal agency providing
16	funds under subsection $(n)(1)(B)$ shall require, as a
17	condition of receipt of the funds, a State recipient
18	of the funds to provide the information required
19	under paragraph (1).
20	"(5) Website.—
21	"(A) Website Required.—The Adminis-
22	trator shall establish and maintain, not later
23	than 30 days after the enactment of the Chesa-
24	peake Bay Program Reauthorization and Im-
25	provement Act, a user-friendly, publicly avail-

1	able website to promote greater accountability
2	and transparency regarding the use of funds
3	provided under subsection (n)(1)(B).
4	"(B) CONTENT AND FUNCTION.—The
5	website shall provide the following:
6	"(i) Accountability information, in-
7	cluding findings from audits, inspectors
8	general, and the Government Account-
9	ability Office.
10	"(ii) Data on relevant economic, fi-
11	nancial, grant, and contract information in
12	user-friendly visual presentations to en-
13	hance public awareness of the use of cov-
14	ered funds.
15	"(iii) Links to other government
16	websites where key information relating to
17	efforts to improve the water quality of the
18	Chesapeake Bay watershed may be found.
19	"(iv) Printable reports on covered
20	funds obligated by month to each State
21	and congressional district.
22	"(v) Links to other government
23	websites with information concerning cov-
24	ered funds, including Federal agency and
25	State websites.

1	"(C) Revisions.—The Administrator shall
2	enhance and update the website as necessary.".
3	(d) Independent Evaluation and Technical
4	ADVISORY COMMITTEE FOR CHESAPEAKE BAY PRO-
5	GRAM.—Section 117 of the Federal Water Pollution Con-
6	trol Act (33 U.S.C. 1267) is amended by inserting after
7	subsection (k), as added by subsection (c), the following
8	new subsection:
9	"(l) Independent Evaluation and Technical
10	ADVISORY COMMITTEE.—
11	"(1) Establishment.—There is established an
12	Independent Evaluation and Technical Advisory
13	Committee (in this subsection referred to as the 'Ad-
14	visory Committee').
15	"(2) Review and report.—Beginning on a
16	date that is not more than 180 days after the date
17	of enactment of the Chesapeake Bay Program Reau-
18	thorization and Improvement Act, and every two
19	years thereafter, the Advisory Committee shall re-
20	view and report to Congress on—
21	"(A) Federal and State, and, to the extent
22	practicable, other, restoration activities in the
23	Chesapeake Bay watershed, including relevant
24	topics suggested by the Chesapeake Executive

1	Council and the Chesapeake Bay Commission
2	and
3	"(B) any progress made by such activities
4	toward reaching applicable water quality goals
5	of the Chesapeake Bay States.
6	"(3) Duties.—
7	"(A) Administration review.—The du-
8	ties of the Advisory Committee shall be to pro-
9	vide recommendations to the Administrator and
10	Secretary of Agriculture concerning the admin-
11	istration of this section.
12	"(B) Program and activities re-
13	VIEW.—The Advisory Committee shall, after re-
14	viewing the Chesapeake Bay Program, provide
15	to the Administrator and the Secretary of Agri-
16	culture a report evaluating whether—
17	"(i) funds authorized for restoration
18	activities are being distributed and used to
19	improve water quality in the Chesapeake
20	Bay watershed;
21	"(ii) mechanisms to track restoration
22	activities are in place and restoration ac-
23	tivities are being properly implemented;
24	"(iii) mechanisms are in place to
25	evaluate progress toward achieving water

1	quality goals for the Chesapeake Bay wa-
2	tershed;
3	"(iv) the allocation of funds among
4	Chesapeake Bay States reflects the respon-
5	sibility and contribution towards achieving
6	water quality goals of each Chesapeake
7	Bay State;
8	"(v) restoration activities are being
9	carried out in accordance with this section;
10	"(vi) the factual information and as-
11	sumptions incorporated in Chesapeake Bay
12	modeling efforts are accurate;
13	"(vii) implementation of restoration
14	activities is being adequately tracked and
15	accounted for in Chesapeake Bay modeling
16	efforts, including tracking of privately
17	funded and government-funded practices;
18	and
19	"(viii) the achievability and practica-
20	bility of water quality goals are being con-
21	sidered in the implementation of the Pro-
22	gram.
23	"(4) Membership.—
24	"(A) Number and appointment.—The
25	Advisory Committee shall be composed of 16

1	members appointed by the Administrator and
2	the Secretary of Agriculture, composed of the
3	following:
4	"(i) Two individuals who are engi-
5	neers or scientists who worked for the Gov-
6	ernment or in academia and have technical
7	expertise in water quality modeling.
8	"(ii) One individual who has an affili-
9	ation with an institution of higher edu-
10	cation and technical expertise in water
11	quality.
12	"(iii) Nine individuals, of whom at
13	least one shall have professional experience
14	and expertise in each of the following
15	areas:
16	"(I) Urban storm water issues.
17	"(II) Agricultural storm water
18	issues.
19	"(III) Urban and suburban de-
20	velopment.
21	"(IV) Water quality modeling.
22	"(V) Economics.
23	"(VI) Agronomy, crop science, or
24	soil science.

1	"(VII) Wastewater treatment
2	systems.
3	"(VIII) Marine biology or fish
4	and wildlife habitats.
5	"(IX) Applying for and com-
6	plying with building permits.
7	"(iv) Four individuals, at least one of
8	whom shall be affiliated with each of the
9	following:
10	"(I) An environmental or con-
11	servation organization.
12	"(II) A fishing, hunting, or out-
13	door sporting organization operating
14	in the Chesapeake Bay watershed.
15	"(III) Nongovernmental agri-
16	culture producer associations or other
17	groups of producers related to live-
18	stock.
19	"(IV) Agricultural conservation
20	organizations with an established his-
21	tory of working cooperatively with
22	producers on agricultural lands.
23	"(B) TERM.—Each member of the Advi-
24	sory Committee shall be appointed for a term of

- two years. No member may be appointed for
 more than three terms.
- 3 "(C) MEETINGS.—The Advisory Com-4 mittee shall meet on a quarterly basis.
 - "(5) Bylaws.—The Advisory Committee shall establish any bylaws necessary for the advisory committee to carry out its duties under this subsection. Such bylaws shall include provisions to prevent any conflict of interest or the appearance of any conflict of interest in the actions taken or recommendations made by the Advisory Committee or by any member of the Advisory Committee.
 - "(6) ADMINISTRATIVE SUPPORT.—The Secretary of Agriculture shall provide to the Advisory Committee any administrative support services necessary for the Advisory Committee to carry out its responsibilities under this section.
 - "(7) COORDINATION.—To avoid duplication of effort, the Advisory Committee shall coordinate activities with other Federal advisory committees working in related areas.
 - "(8) No regulatory authority.—The Advisory Committee does not have the authority to recommend or promulgate regulations.".

- 1 (e) Nitrogen, Phosphorus, and Sediment Trad-
- 2 ING TECHNICAL GUIDELINES.—Section 117 of the Fed-
- 3 eral Water Pollution Control Act (33 U.S.C. 1267) is
- 4 amended by inserting after subsection (l) (as added by
- 5 subsection (d)), the following new subsection:
- 6 "(m) Nitrogen, Phosphorus, and Sediment
- 7 Trading Technical Guidelines.—
- 8 "(1) Establishment.—Not later than 14
- 9 months after the date of enactment of the Chesa-
- 10 peake Bay Program Reauthorization and Improve-
- 11 ment Act, the Administrator, in consultation with
- the Secretary of Agriculture and the Chesapeake
- Bay States, shall establish technical guidelines to be
- 14 used by the Chesapeake Bay Nutrient and Sediment
- 15 Trading Commission in establishing a voluntary
- interstate nitrogen, phosphorus, and sediment trad-
- ing program for the Chesapeake Bay.
- 18 "(2) Limitation on application.—Technical
- guidelines established under this subsection shall not
- apply to agricultural nonpoint sources or nonindus-
- 21 trial private forest lands except to the extent that
- such guidelines consist of guidelines issued under
- section 1245 of the Food Security Act of 1985 (16
- 24 U.S.C. 3845).

1	"(3) Elements.—The technical guidelines es-
2	tablished under this subsection shall, at a min-
3	imum—
4	"(A) define and standardize nitrogen,
5	phosphorus, and sediment credits and establish
6	procedures or standards for ensuring equivalent
7	water quality benefits for all credits;
8	"(B) establish procedures or standards for
9	credit practices, for both point sources and
10	nonpoint sources (except as provided in para-
11	graph (2)), that measure reductions in nitrogen,
12	phosphorus, and sediment from credit-gener-
13	ating practices;
14	"(C) establish procedures or standards for
15	generating, quantifying, trading, banking, and
16	applying credits to meet regulatory require-
17	ments;
18	"(D) establish baseline requirements, rel-
19	evant to the credit being traded, that a credit
20	seller must meet before becoming eligible to
21	generate saleable credits; and
22	"(E) develop and incorporate an approach,
23	consistent with subsection (o), that creates a
24	general approval for trading, thereby avoiding
25	the need to reopen or reissue permits issued

1	under section 402 to incorporate individual
2	trades.".
3	(f) Authorization of Appropriations and
4	Grant Authority.—Section 117 of the Federal Water
5	Pollution Control Act (33 U.S.C. 1267) is amended by in-
6	serting after subsection (m) (as added by subsection (e))
7	the following new subsection:
8	"(n) Funding.—
9	"(1) Authorization of appropriations.—
10	There are authorized to be appropriated to the Ad-
11	ministrator for each of fiscal years 2013 through
12	2018, to remain available until expended—
13	"(A) \$50,000,000 to carry out this section;
14	and
15	"(B) \$40,000,000 to support the Chesa-
16	peake Bay States in carrying out activities re-
17	lated to a total maximum daily nutrient or sedi-
18	ment load in the Chesapeake Bay.
19	"(2) Incentive payments.—
20	"(A) RESERVATION OF FUNDS.—Of the
21	amounts appropriated under paragraph (1)(B),
22	the Administrator shall reserve the following
23	percentages for allocation in accordance with
24	subparagraph (B):

1	"(i) Ten percent in each of fiscal
2	years 2013 and 2014.
3	"(ii) Twenty percent in each of fiscal
4	years 2015 and 2016.
5	"(iii) Fifty percent in each of fiscal
6	years 2017 and 2018.
7	"(B) Allocation to Chesapeake Bay
8	STATES.—
9	"(i) Determination.—For each fis-
10	cal year, the Administrator, in consultation
11	with the Secretary of Agriculture and
12	using information provided in the report of
13	the Advisory Committee required under
14	subsection (l), shall determine whether
15	each Chesapeake Bay State has made suf-
16	ficient progress toward meeting water
17	quality goals and is properly managing fi-
18	nancial resources intended to enable the
19	State to meet such goals.
20	"(ii) Allocation.—The Adminis-
21	trator, in consultation with the Secretary
22	of Agriculture, shall allocate the amounts
23	reserved under subparagraph (A) in each
24	fiscal year among the Chesapeake Bay
25	States the Administrator has determined

1	under clause (i) have made sufficient
2	progress toward meeting water quality
3	goals and are properly managing financial
4	resources intended to enable the State to
5	meet such goals.
6	"(C) USE OF FUNDS.—A State may use
7	amounts allocated under this paragraph for car-
8	rying out activities related to a total maximum
9	daily nutrient or sediment load in the Chesa-
10	peake Bay.
11	"(3) Grants.—Of the amounts authorized to
12	be appropriated under paragraph (1)(B), after the
13	reservation of funds under paragraph (2)—
14	"(A) 30 percent shall be used for grants to
15	any municipal, intermunicipal, or State agency
16	in a Chesapeake Bay State, or to any interstate
17	agency in two or more Chesapeake Bay States,
18	for the construction, operation, and mainte-
19	nance of publicly owned treatment works, as de-
20	fined in section 212;
21	"(B) 35 percent shall be used for grants to
22	any municipality in a Chesapeake Bay State for
23	the construction, operation, and maintenance of
24	a municipal separate storm sewer system sub-
25	ject to regulation under section 402(p); and

1 "(C) 35 percent shall be distributed to the 2 Secretary of Agriculture to carry out section 1240Q(i) of the Food Security Act of 1985 3 4 (which amounts shall be in addition to funding provided under such Act). 6 "(4) Distribution.— "(A) PRIORITY.—The Administrator shall 7 8 distribute amounts under paragraphs (2),9 (3)(A), and (3)(B) with priority given to Mary-10 land, Virginia, Pennsylvania, and the District of 11 Columbia. 12 "(B) MINIMUM AMOUNT.—The Adminis-13 trator shall distribute to each Chesapeake Bay 14 State not less than 7 percent of the amounts 15 under paragraphs (3)(A) and (3)(B).". 16 (g) Total Maximum Daily Loads for Nitrogen, Phosphorus, or Sediment in the Chesapeake Bay.—Section 117 of the Federal Water Pollution Control 19 Act (33 U.S.C. 1267) is amended by inserting after sub-20 section (n) (as added by subsection (f)), the following new 21 subsection: 22 "(o) Total Maximum Daily Loads for Nitro-GEN, PHOSPHORUS, OR SEDIMENT IN THE CHESAPEAKE 24 Bay.—

"(1) Total maximum daily nutrient or SEDIMENT LOAD IN THE CHESAPEAKE BAY DURA-TION.—Any total maximum daily nutrient or sedi-ment load in the Chesapeake Bay shall use time-frames other than daily (such as annual, monthly, or seasonal) for certain economic sectors, including agriculture, in which a nondaily timeframe is appro-priate.

- "(2) USE OF TRADING.—In any case in which a point source is subject to an effluent limit in a permit issued under section 402 for nitrogen, phosphorus, or sediment, such point source may meet that permit limit in whole or in part through a trade administered by the Chesapeake Bay Nutrient and Sediment Trading Commission established by section 117A.
- "(3) Corresponding load reductions.—
 For any total maximum daily nutrient or sediment load in the Chesapeake Bay, a process shall be developed—
- "(A) to account for reductions in loadings to the Chesapeake Bay watershed of nitrogen, phosphorus, and sediment, including those achieved by entities that do not have a total maximum daily load allocation for such pollut-

ants, and including reductions achieved by restoration activities implemented by private entities, local governments, States, and Federal agencies, including the Department of Agriculture; and

"(B) to increase wasteload and load allocations on a proportional basis by the amount of such reductions.

"(4) State implementation.—Powers are reserved solely to the States to implement a total maximum daily nutrient or sediment load in the Chesapeake Bay, including authority to assign load and waste load allocations to individual sources and source sectors to achieve a total maximum daily nutrient or sediment load in the Chesapeake Bay. At the request of a Chesapeake Bay State, the Administrator may review a State implementation plan and offer non-binding recommendations for consideration by the State, but may not take any action to supersede any such State implementation.

"(5) Adaptive management.—

"(A) IN GENERAL.—If a Chesapeake Bay State develops a plan to implement a total maximum daily nutrient or sediment load in the Chesapeake Bay that provides for reductions in

1	loading through an iterative process that em-
2	ploys adaptive management principles, permits
3	may be issued under section 402 for new or ex-
4	isting point source discharges that—
5	"(i) include wasteload allocations con-
6	sistent with such plan; and
7	"(ii) demonstrate progress towards
8	achieving the wasteload allocation specified
9	in such plan by treatment, trading, or
10	other means, in accordance with the sched-
11	ule provided in such plan, as determined
12	by the permit issuing authority.
13	"(B) Assessment of Progress.—In as-
14	sessing sufficient progress by municipal dis-
15	chargers and other point sources toward meet-
16	ing water quality goals and plans, the avail-
17	ability, cost, effectiveness, and appropriateness
18	of practices, techniques, methods, or other pro-
19	visions for the control of such pollutants shall
20	be considered.
21	"(6) Options for offsetting of
22	STORMWATER MANAGEMENT REQUIREMENTS.—An
23	individual or entity undertaking land development
24	activities may meet the applicable stormwater man-

agement requirements by offsetting such activities

- through the establishment of stormwater management practices off-site within the Chesapeake Bay watershed. Offsetting stormwater management practices shall include, at a minimum, the establishment of riparian forest buffers, streambank fencing, or other best management practices on agricultural lands.
- 8 RELATION TO WATERSHED PARTNER-9 SHIPS.—A Chesapeake Bay State may use funds 10 made available to the State under section 319 for 11 activities related to reducing losses of nitrogen, 12 phosphorus, or sediment from agricultural or non-13 industrial private forest land through a watershed 14 partnership developed under section 1240Q(i) of the 15 Food Security Act of 1985. Use of funds in such 16 manner shall have no effect on the availability to the 17 State of other funds under this Act.".

18 SEC. 3. ESTABLISHMENT OF INDEPENDENT COMMISSION

- 19 TO OVERSEE AND ADMINISTER NITROGEN,
- 20 PHOSPHORUS, AND SEDIMENT TRADING PRO-
- 21 GRAM FOR CHESAPEAKE BAY STATES.
- The Federal Water Pollution Control Act is amended
- 23 by inserting after section 117 (33 U.S.C. 1267) the fol-
- 24 lowing new section:

1	"SEC. 117A. CHESAPEAKE BAY NUTRIENT AND SEDIMENT
2	TRADING COMMISSION.
3	"(a) Definitions.—In this section:
4	"(1) Commission.—The term 'Commission'
5	means the Chesapeake Bay Nutrient and Sediment
6	Trading Commission established in subsection (b).
7	"(2) Chesapeake bay state.—The term
8	'Chesapeake Bay State' means Delaware, Maryland,
9	New York, Pennsylvania, Virginia, West Virginia,
10	and the District of Columbia.
11	"(3) Chesapeake executive council.—The
12	term 'Chesapeake Executive Council' means the sig-
13	natories to the Chesapeake Bay Agreement.
14	"(4) CHESAPEAKE BAY AGREEMENT.—The
15	term 'Chesapeake Bay Agreement' means the for-
16	mal, voluntary agreements executed to achieve the
17	goal of restoring and protecting the Chesapeake Bay
18	ecosystem and the living resources of the Chesa-
19	peake Bay ecosystem and signed by the Chesapeake
20	Executive Council.
21	"(b) Establishment of Commission; Purpose.—
22	"(1) In General.—There is established a
23	Chesapeake Bay Nutrient and Sediment Trading
24	Commission to oversee and administer a nitrogen,
25	phosphorus, and sediment trading program for the
26	Chesapeake Bay States to ensure credits are gen-

- erated to attract market participants and facilitate trading mechanisms among and within such States to meet water quality goals.
- "(2) INDEPENDENT ESTABLISHMENT.—The
 Commission shall be an independent establishment,
 as defined in section 104 of title 5, United States
 Code.
 - "(3) LOCATION.—The Commission shall be housed at the Office of the Chesapeake Bay Program directed by the Chesapeake Executive Council in accordance with the Chesapeake Bay Agreement.

12 "(c) Duties.—

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- 13 "(1) CREDITS FOR WATER QUALITY TRAD14 ING.—In consultation with market developers,
 15 Chesapeake Bay States, and appropriate Federal
 16 agencies, the Commission shall develop a system to
 17 facilitate and generate credits for interstate water
 18 quality trading among and within the Chesapeake
 19 Bay States.
 - "(2) Water Quality trading registry.—
 The Commission shall obtain information from the Administrator, the Secretary of Agriculture, and other Federal agencies to operate and oversee a registry for interstate water quality trading in the Chesapeake Bay States.

- 1 "(3) TRADE RECORDKEEPING.—The Commis-2 sion shall develop and maintain a system to record 3 specific interstate water quality trades among and 4 within the Chesapeake Bay States.
 - "(4) Point source and nonpoint source Trades.—In consultation with market developers and appropriate Federal agencies, the Commission shall develop a system to allow for trading to occur between point sources and nonpoint sources, and any combination thereof, among and within the Chesapeake Bay States.
 - "(5) Consistency with state program.—
 The Commission shall not establish or operate a program that conflicts with or modifies a State program for intrastate trading.
 - "(6) DEADLINE; PUBLICATION.—Not later than 2 years after the date of enactment of the Chesapeake Bay Program Reauthorization and Improvement Act, the Commission shall promulgate rules for interstate water quality trading among and within the Chesapeake Bay States, and shall publish such rules in the Federal Register.
- "(d) USE OF TECHNICAL GUIDELINES.—The Commission shall rely on the Administrator to provide technical guidelines under section 117(m) and the Secretary

1	of Agriculture to provide technical guidelines under sec-
2	tion 1245(b) of the Food Security Act of 1985.
3	"(e) Members of Commission.—
4	"(1) Composition.—The Commission shall
5	consist of five members, of which—
6	"(A) one member shall be appointed by the
7	Secretary of Agriculture;
8	"(B) one member shall be appointed by the
9	Administrator; and
10	"(C) three members shall be appointed
11	jointly by the Administrator and the Secretary
12	of Agriculture from among persons nominated
13	by the Governors of each of the signatory
14	States of the Chesapeake Bay Agreement.
15	"(2) Special considerations.—Of the mem-
16	bers of the Commission—
17	"(A) one member shall be a representative
18	of the general public;
19	"(B) not more than two of the members
20	may have similar professional experience or ex-
21	pertise in the same field;
22	"(C) at least one of the members shall be
23	experienced in a market-based pollutant trading
24	mechanism; and

1	"(D) not more than three of the members
2	may be of the same political party.
3	"(3) Terms.—The members of the Commission
4	shall serve a term of five years and may be re-
5	appointed.
6	"(4) Chairperson.—The members of the
7	Commission shall designate one of the members to
8	serve as chairperson.
9	"(5) Meetings.—The Commission shall meet
10	at the call of the chairperson or a majority of its
11	members, and shall hold public meetings at intervals
12	as are necessary to carry out the functions of the
13	Commission, but not less frequently than 2 times
14	per year.
15	"(f) Officers and Staff.—The Commission may
16	appoint, employ, fix the pay of, and provide other allow-
17	ances and benefits for such officers and employees of the
18	Commission as the members determine to be appropriate.
19	"(g) Relationship With Other Entities.—
20	"(1) Liaisons.—
21	"(A) Commission Liaisons.—
22	"(i) In General.—The Commission
23	shall, in cooperation with the Adminis-
24	trator and the Secretary of Agriculture,
25	maintain—

1	"(I) a liaison between the Com-
2	mission and the Environmental Pro-
3	tection Agency; and
4	"(II) a liaison between the Com-
5	mission and the Department of Agri-
6	culture.
7	"(ii) Effective maintenance.—
8	The Administrator and Secretary of Agri-
9	culture shall take such steps as may be
10	necessary to enable the Commission to ob-
11	tain information and utilize such services
12	and facilities of the Environmental Protec-
13	tion Agency and Department of Agri-
14	culture as may be necessary in order to
15	maintain effectively such liaisons.
16	"(B) AGENCY LIAISON OFFICERS.—The
17	Administrator and Secretary of Agriculture
18	shall each appoint a liaison officer, who shall be
19	an employee of the Environmental Protection
20	Agency and the Department of Agriculture, re-
21	spectively, for the purpose of communicating
22	with the liaison maintained under subparagraph
23	(A) and the Commission.
24	"(C) ATTENDANCE.—The Commission
25	shall allow the liaisons and liaison officers to at-

1	tend and observe all deliberations and pro-
2	ceedings of the Commission.
3	"(2) Maintenance of communications.—
4	The Commission shall maintain communications
5	with the Chesapeake Executive Council and the
6	Chesapeake Bay States for the purposes of—
7	"(A) keeping such entities fully informed
8	of Commission activities that relate to the re-
9	sponsibilities of those entities;
10	"(B) seeking views of those entities on
11	such activities; and
12	"(C) consultation with such entities re-
13	garding the relationships between Commission
14	activities and the jurisdiction of such entities.
15	"(h) Duration.—The Commission shall terminate
16	on September 30, 2018.".
17	SEC. 4. CHESAPEAKE BAY WATERSHED PARTNERSHIPS.
18	Section 1240Q of the Food Security Act of 1985 (16
19	U.S.C. 3839bb-4) is amended—
20	(1) by striking subsection (a) and inserting the
21	following:
22	"(a) Definitions.—In this section:
23	"(1) CHESAPEAKE BAY STATE.—The term
24	'Chesapeake Bay State' or 'State' means Delaware,

1	Maryland, New York, Pennsylvania, Virginia, West
2	Virginia, and the District of Columbia.
3	"(2) Chesapeake bay watershed.—The
4	term 'Chesapeake Bay watershed' means all tribu-
5	taries, backwaters, and side channels, including their
6	watersheds, draining into the Chesapeake Bay.
7	"(3) Chief executive.—The term 'chief exec-
8	utive' means—
9	"(A) in the case of a State or Common-
10	wealth, the Governor of the State or Common-
11	wealth; and
12	"(B) in the case of the District of Colum-
13	bia, the Mayor of the District of Columbia.";
14	and
15	(2) by adding at the end the following new sub-
16	section:
17	"(i) Chesapeake Bay Watershed Partner-
18	SHIPS.—
19	"(1) In general.—At the request of the chief
20	executive of a Chesapeake Bay State, the Secretary
21	shall enter into a memorandum of understanding
22	with such chief executive establishing a partnership
23	between the Secretary and the State (in this sub-
24	section referred to as a 'watershed partnership') in
25	accordance with this subsection.

1	"(2) Watershed strategy.—Each watershed
2	partnership may establish a watershed strategy for
3	demonstrating aggregate reductions in losses of ni-
4	trogen, phosphorus, and sediment, on a basin or
5	subbasin scale in the Chesapeake Bay watershed,
6	from agricultural or nonindustrial private forest land
7	in the State, including developing processes for—
8	"(A) identifying basins or subbasins in
9	which implementation of enhanced conservation
10	practices could significantly impact water qual-
11	ity;
12	"(B) identifying achievable and cost-effec-
13	tive conservation practices that result in such
14	reductions to improve water quality;
15	"(C) statistically validating and verifying
16	conservation practices;
17	"(D) establishing methods of estimating
18	such reductions that are statistically valid and
19	accurate, based on field- and farm-level surveys
20	conducted by the Secretary, to the extent prac-
21	ticable using existing data collection methods;
22	and
23	"(E) collecting other relevant information
24	on practices that demonstrate such reductions.

as determined by the Secretary and the chief executive of the State.

"(3) Assurance.—

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"(A) ESTABLISHMENT OFASSURANCE PROCESS.—Each watershed strategy established by a watershed partnership shall require the chief executive of the State, in collaboration with the Secretary, to establish an assurance process in which producers or owners of nonindustrial private forest land in the State may participate if such producers or owners of nonindustrial forest land are qualified under subparagraph (B) by implementing and maintaining conservation practices, on agricultural or nonindustrial forest land in the Chesapeake Bay watershed, that are designed to reduce losses of nitrogen, phosphorus, and sediment from such land, as determined by the State.

"(B) QUALIFIED PRODUCERS AND OWN-ERS.—For the purposes of this paragraph, a qualified producer or owner of nonindustrial private forest land is a producer or owner of nonindustrial private forest land that implements and maintains conservation practices, on agricultural or nonindustrial forest land in the 1 Chesapeake Bay watershed, that are designed 2 to reduce losses of nitrogen, phosphorus, and 3 sediment from such land, as determined by the 4 State.

"(C) EFFECT OF PARTICIPATION IN ASSURANCE PROCESS.—

"(i) IN GENERAL.—A qualified producer or owner of nonindustrial private forest land that participates in an assurance process under this paragraph shall be considered to be in full compliance with applicable water quality requirements, if any, regarding nitrogen, phosphorus, and sediment in the Chesapeake Bay watershed, with respect to such land, such that no additional water quality-related conservation practices may be required on such land during the period of time in which the producer or owner of nonindustrial private forest land participates in the assurance process.

"(ii) OPERATIONS ON LAND.—Operations on such land conducted by such a qualified producer or owner shall not be considered to be a significant contributor

of nitrogen, phosphorus, or sediment to waters in the Chesapeake Bay watershed.

- "(D) VERIFICATION.—The chief executive of the State shall verify conservation practices maintained by qualified producers and owners participating in an assurance process under this paragraph.
- "(4) Use of existing programs required partnership shall use existing programs, including for risk assessment, conservation planning, measurement and assessment of progress in improving water quality, and validation and verification of practices in the State to reduce losses of nitrogen, phosphorus, and sediment from agricultural or non-industrial private forest land in the Chesapeake Bay watershed.
- "(5) STATE WATER QUALITY GOALS.—The chief executive of a State that has entered into a water-shed partnership under this subsection shall ensure that any watershed strategy established under paragraph (2) is incorporated into the overall water quality goals established by the State, on a basin or subbasin level, for agricultural and nonindustrial private forest land in the State.

"(6) Assessments of Progress.—

"(A) Assessment.—Not later than 5 years after the date on which a watershed partnership is established under paragraph (1), and every 5 years thereafter, the chief executive of the Chesapeake Bay State shall make public an assessment of the progress in the State in reducing losses of nitrogen, phosphorus, and sediment from agricultural and nonindustrial private forest land in the Chesapeake Bay watershed, on a basin or subbasin level, in accordance with the water quality goals of the State described in paragraph (5). Such assessment shall incorporate an analysis of data developed and published under subparagraph (B).

- "(B) DEVELOPMENT AND PUBLICATION OF DATA.—The Secretary shall publish in a conservation assessment report issued by the Natural Resources Conservation Service data developed by the Secretary for incorporation into assessments required under subparagraph (A).
- "(C) EFFECT OF ASSESSMENT.—If the chief executive of a Chesapeake Bay State determines, in an assessment required under subparagraph (A), that aggregate reductions in

1	losses of nitrogen, phosphorus, and sediment
2	from agricultural and nonindustrial private for-
3	est land in a basin or subbasin of the Chesa-
4	peake Bay watershed in the State have been
5	achieved in accordance with the water quality
6	goals of the State described in paragraph (5)—
7	"(i) during a period determined by the
8	chief executive of the State, no further re-
9	ductions in losses of nitrogen, phosphorus
10	or sediment may be required by the State
11	or Federal Government from agricultural
12	or nonindustrial private forest land in the
13	basin or subbasin; and
14	"(ii) during such period, no operations
15	conducted on agricultural or nonindustrial
16	private forest land in the basin or subbasin
17	shall be considered to be a significant con-
18	tributor of nitrogen, phosphorus, or sedi-
19	ment to waters in the Chesapeake Bay wa-
20	tershed.
21	"(7) Assistance from Secretary.—
22	"(A) TECHNICAL ASSISTANCE.—In car-
23	rying out a watershed partnership, the Sec-
24	retary shall provide technical assistance—

1	"(i) to the State to assist in devel-
2	oping the water quality goals of the State
3	to result in reductions in losses of nitro-
4	gen, phosphorus, and sediment from agri-
5	cultural or nonindustrial private forest
6	land in the Chesapeake Bay watershed to
7	improve water quality in the Chesapeake
8	Bay watershed; and
9	"(ii) to producers and owners of non-
10	industrial private forest land in the
11	State—
12	"(I) for education regarding ac-
13	tivities they can undertake to reduce
14	losses of nitrogen, phosphorus, and
15	sediment from such land in the
16	Chesapeake Bay watershed; and
17	"(II) for assistance with con-
18	servation planning, implementation,
19	and maintenance to reduce losses of
20	nitrogen, phosphorus, and sediment
21	from such land in the Chesapeake
22	Bay watershed.
23	"(B) Economic analysis.—In providing
24	assistance under this paragraph, the Secretary
25	shall consider the practicability and economic

achievability of the conservation practices that
may be needed to reduce losses of nitrogen,
phosphorus, and sediment from agricultural or
nonindustrial private forest land in the Chesapeake Bay watershed to improve water quality
in the Chesapeake Bay watershed.

7 "(8) RULE OF CONSTRUCTION.—Nothing in 8 this subsection may be construed as a grant of regu-9 latory authority to the Secretary.".

10 SEC. 5. TECHNICAL GUIDELINES FOR ENVIRONMENTAL

11 SERVICES MARKETS.

- 12 (a) Types of Guidelines Required.—
- 13 (1) Impaired watershed guidelines.—Sec-14 tion 1245(a) of the Food Security Act of 1985 (16 15 U.S.C. 3845(a)) is amended by adding at the end 16 "In addition, not later than 14 months after the 17 date of the enactment of the Chesapeake Bay Pro-18 gram Reauthorization and Improvement Act, the 19 Secretary shall establish guidelines for farmer, 20 rancher, and forest landowner participation in vol-21 untary nutrient and sediment trading systems estab-22 lished for the purpose of addressing impaired water-23 sheds.".
- 24 (2) ADDITIONAL GUIDELINES.—Section 25 1245(b) of the Food Security Act of 1985 (16

1	U.S.C. 3845(b)) is amended by striking paragraphs
2	(1), (2), and (3) and inserting the following new
3	paragraphs:
4	"(1) Methodologies for quantifying environ-
5	mental service benefits.
6	"(2) Baseline methodologies for environmental
7	service benefits.
8	"(3) Methodologies to account for reversals and
9	leakage for environmental services markets.
10	"(4) Methodologies for verification of the envi-
11	ronmental service benefits.
12	"(5) A protocol to report environmental service
13	benefits.
14	"(6) A registry to collect, record, and maintain
15	the benefits measured.
16	"(7) A procedure to verify and ensure that envi-
17	ronmental service benefits comply with Federal and
18	State regulations.".
19	(3) Conforming amendments.—Section
20	1245(c)(1) of the Food Security Act of 1985 (16
21	U.S.C. 3845(c)(1)) is amended—
22	(A) by striking "paragraph (2)" and in-
23	serting "paragraph (5)"; and
24	(B) by striking "paragraph (3)" and in-
25	serting "paragraph (6)".

- 1 (b) Additional Requirements.—Section 1245 of 2 the Food Security Act of 1985 (16 U.S.C. 3845) is
- 3 amended by adding at the end the following new sub-
- 4 sections:
- 5 "(f) List of Eligible Activities.—
- 6 "(1) LIST REQUIRED.—The Secretary shall 7 publish a list of eligible domestic agricultural and 8 forestry activities that result in environmental serv-
- 9 ice benefits.
- 10 "(2) DEADLINE; PUBLICATION.—Not later than 11 14 months after the date of the enactment of the 12 Chesapeake Bay Program Reauthorization and Im-13 provement Act, the Secretary shall publish in the 14 Federal Register the list of domestic agricultural 15 and forestry activities that are eligible for trading 16 under the guidelines established under subsection 17 (a).
 - "(3) RECOMMENDATIONS.—In preparing the list under this subsection, the Secretary shall take into consideration the recommendations of the entities referred to in subsection (e).
- "(4) Additions and Revisions.—Not later than 4 years after the date of the enactment of the Chesapeake Bay Program Reauthorization and Improvement Act, and every two years thereafter, the

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1	Secretary shall update and revise the list prepared
2	under this subsection. The updates and revisions
3	shall be made only after the Secretary provides an
4	opportunity for public notice of and an opportunity
5	for comment on the proposed updates and revisions.
6	"(g) Guidelines for Provision of Technical
7	Assistance.—
8	"(1) Verification guidelines.—The Sec-
9	retary shall establish guidelines for, and provide,
10	technical assistance under this section to ensure
11	that—
12	"(A) environmental service benefits have
13	been implemented properly; and
14	"(B) the quantification of such benefits
15	has resulted in an environmental benefit.
16	"(2) Technical assistance provider ac-
17	CREDITATION.—As part of the guidelines established
18	under this section, the Secretary shall develop a
19	process and requirements for periodic accreditation
20	of certified technical assistance providers for envi-
21	ronmental service benefits to ensure that such pro-
22	viders are professionally qualified and have no con-
23	flicts of interest. Each technical service provider

meeting the requirements for accreditation in ac-

cordance with this paragraph shall be listed in a

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- 1 publicly accessible database, which shall be main-
- 2 tained and updated by the Secretary.".
- 3 SEC. 6. CHESAPEAKE BAY WATERSHED PILOT PROGRAM
- 4 FOR CREATING ENVIRONMENTAL SERVICE
- 5 MARKETS.
- 6 Section 1240Q of the Food Security Act of 1985 (16
- 7 U.S.C. 3839bb-4) is amended by inserting after sub-
- 8 section (i) (as added by section 4), the following new sub-
- 9 section:
- 10 "(j) Pilot Program for Creating Environ-
- 11 MENTAL SERVICE MARKETS.—
- 12 "(1) Establishment.—The Secretary shall es-
- tablish a pilot program for the Chesapeake Bay wa-
- tershed, for the facilitation of creating environmental
- service markets based on the guidelines outlined in
- section 1245(g), that does not result in removing eli-
- gible land wholly from agricultural production or
- eliminating the economic viability of such agricul-
- tural production. The Secretary shall ensure that the
- pilot program is consistent with local government
- 21 rules and the policies, protocols, and regulations es-
- tablished under existing environmental service mar-
- 23 kets and State trading programs in the Chesapeake
- Bay watershed.

"(2) Transmission of data to chesapeake 1 2 BAY NUTRIENT AND SEDIMENT TRADING COMMIS-3 SION.—The Secretary shall transmit to the Chesa-4 peake Bay Nutrient and Sediment Trading Commis-5 sion established under section 117A of the Federal 6 Water Pollution Control Act, any data the Secretary 7 determines is necessary to the effective administra-8 tion of nutrient and sediment trading programs ad-9 ministered by such Commission.".

10 **SEC. 7. OFFSET.**

There is authorized to be appropriated to the Environmental Protection Agency for the Environmental Programs and Management account for each of fiscal years
2013 through 2018 the amount that is \$40,000,000 less
than the amount appropriated for such account for fiscal
year 2012, to be derived from amounts available for administrative expenses.

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