H. R. 3580

To amend the Balanced Budget and Emergency Deficit Control Act of 1985 to provide for long-term budgeting, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

DECEMBER 7, 2011

Mr. Mulvaney (for himself, Mr. Ryan of Wisconsin, Mr. Hensarling, Mr. Rokita, Mr. Stutzman, Mr. Chaffetz, and Mr. Lankford) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules, Agriculture, Ways and Means, Energy and Commerce, and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Balanced Budget and Emergency Deficit Control Act of 1985 to provide for long-term budgeting, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Balancing Our Obligations for the Long-Term Act of
- 6 2011".
- 7 (b) Table of Contents.—

- Sec. 1. Short title; table of contents.
- Sec. 2. Long-term direct spending limits.
- Sec. 3. Total spending limits.
- Sec. 4. Reports and orders.
- Sec. 5. Exempt programs and activities; special sequestration rules.
- Sec. 6. Long-term baseline projections.
- Sec. 7. Five-year fiscal sustainability review.
- Sec. 8. Concurrent resolutions on the budget to include long-term budgeting.
- Sec. 9. Long-term reconciliation.
- Sec. 10. Long-term spending increase point of order.
- Sec. 11. CBO and OMB projections.
- Sec. 12. Long-term analysis by Congressional Budget Office of legislation.
- Sec. 13. Long-term budgeting reflected in President's budget submissions.
- Sec. 14. GAO and OMB statements of the Federal Government's financial condition.
- Sec. 15. Medicare trigger.

1 SEC. 2. LONG-TERM DIRECT SPENDING LIMITS.

- 2 (a) Control of Direct Spending.—Section 252
- 3 of the Balanced Budget and Emergency Deficit Control
- 4 Act of 1985 is amended to read as follows:
- 5 "SEC. 252. DIRECT SPENDING LIMITS.
- 6 "(a) DIRECT SPENDING LIMITS.—The total level of
- 7 direct spending as a percentage of current gross domestic
- 8 product of the United States for each fiscal year set forth
- 9 below is as follows:
- 10 "(1) For fiscal year 2030—
- 11 "(A) for Medicare, 4.3 percent;
- 12 "(B) for Medicaid and other health-related
- spending, 1.5 percent; and
- "(C) for all other direct spending, 1.0 percent.
- 15 "(2) For fiscal year 2040—
- 16 "(A) for Medicare, 5.0 percent;
- 17 "(B) for Medicaid and other health-related
- spending, 1.3 percent; and

1	"(C) for all other direct spending, 1.2 percent.
2	"(3) For fiscal year 2050—
3	"(A) for Medicare, 4.8 percent;
4	"(B) for Medicaid and other health-related
5	spending, 1.0 percent; and
6	"(C) for all other direct spending, 0.8 percent.
7	"(b) Sequestration.—(1) Within 15 calendar days
8	after Congress adjourns to end a session and on the same
9	day as a sequestration under section 252A, but after any
10	sequestration required by that section, there shall be a se-
11	questration to eliminate any direct spending in excess of
12	the direct spending limits set forth in subsection (a) for
13	the budget year.
14	"(2) The amount required to be sequestered in a fis-
15	cal year under paragraph (1)—
16	"(A) for Medicare spending shall be obtained
17	from non-exempt direct spending accounts for Medi-
18	care;
19	"(B) for Medicaid and other health-related
20	spending shall be obtained from non-exempt direct
21	spending accounts for Medicaid and other health-re-
22	lated spending; and
23	"(C) for all other direct spending shall be ob-
24	tained from non-exempt direct spending accounts.

- 1 "(3) Each account referred to in subparagraph (A),
- 2 (B), or (C) of paragraph (2) shall be reduced by the uni-
- 3 form percentage necessary to reduce any excess direct
- 4 spending in accounts in that subparagraph to the applica-
- 5 ble level set forth in subsection (a) for the budget year.
- 6 "(c) Scorekeeping Guidelines.—OMB and CBO,
- 7 after consultation with each other and the Committees on
- 8 the Budget of the House of Representatives and the Sen-
- 9 ate, shall—
- 10 "(1) determine common scorekeeping guide-
- 11 lines; and
- 12 "(2) in conformance with such guidelines, pre-
- pare estimates under this section".
- 14 (b) Definitions.—Section 250(c) of the Balanced
- 15 Budget and Emergency Deficit Control Act of 1985 is
- 16 amended by adding at the end the following new para-
- 17 graphs:
- 18 "(22) The term 'Medicare' means programs
- within budget function 570.
- 20 "(23) The term 'Medicaid and other health-re-
- 21 lated spending' means programs within budget func-
- tion 550.
- 23 "(24) The term 'other direct spending' means
- 24 direct spending programs other than those within

- 1 budget functions 550 and 570, excluding Social Se-
- 2 curity and net interest.".
- 3 (c) Conforming Amendment.—The item relating
- 4 to section 252 in the table of contents set forth in 250(a)
- 5 of the Balanced Budget and Emergency Deficit Control
- 6 Act of 1985 is amended to read as follows:

"Sec. 252. Direct spending limits.".

7 SEC. 3. TOTAL SPENDING LIMITS.

- 8 (a) Total Spending Limits.—The Balanced Budg-
- 9 et and Emergency Deficit Control Act of 1985 is amended
- 10 by adding after section 252 the following new section:

11 "SEC. 252A. TOTAL SPENDING LIMITS.

- 12 "(a) Sequestration.—(1) Within 15 calendar days
- 13 after Congress adjourns to end a session and on the same
- 14 day as a spending reduction ordered under section 252,
- 15 but after any spending reduction required by that section,
- 16 there shall be a sequestration of all non-exempt direct
- 17 spending accounts and discretionary accounts to eliminate
- 18 any total spending in excess of the total spending limits
- 19 set forth in subsection (c) for the budget year.
- 20 "(2) Each account referred to in paragraph (1) shall
- 21 be reduced by the uniform percentage necessary to reduce
- 22 total spending to the applicable level set forth in sub-
- 23 section (c) for the budget year.
- 24 "(b) Total Spending Limits.—
- 25 "(1) fiscal year 2030: 20 percent;

"(2) fiscal year 2040: 20 percent; and 1 2 "(3) fiscal year 2050: 20 percent; 3 of the current projected gross domestic product of the 4 United States for the budget year.". 5 (b) Definitions.—Section 250(c) of the Balanced Budget and Emergency Deficit Control Act of 1985 (as 6 amended by section 2) is further amended by adding at 8 the end the following new paragraph: 9 "(25) The term 'total spending' means all out-10 lays of the Government, including those from off-11 budget entities and budget authority and outlays 12 flowing therefrom.". 13 (c) Conforming Amendment.—The table of contents set forth in 250(a) of the Balanced Budget and 14 15 Emergency Deficit Control Act of 1985 is amended by inserting after the item relating to section 252 the following 16 17 new item: "Sec. 252A. Total spending limits.". 18 SEC. 4. REPORTS AND ORDERS. 19 Section 254 of the Balanced Budget and Emergency 20 Deficit Control Act of 1985 is amended— 21 (1) in subsection (c), by repealing paragraph 22 (1) and inserting the following new paragraph: 23 "(1) REPORTING REQUIREMENT.—On the dates 24 specified in subsection (a), OMB and CBO shall 25 issue a preview report regarding discretionary, di-

1	rect, total, and deficit sequestration based on laws
2	enacted through those dates.";
3	(2) in subsection (c), by repealing paragraph
4	(3) and inserting the following new paragraph:
5	"(3) Direct spending sequestration re-
6	PORTS.—The preview report shall set forth for the
7	budget year estimates for each of the following:
8	"(A) The amount of any excess direct
9	spending for Medicare, for Medicaid and other
10	health-related spending, and for all other direct
11	spending.
12	"(B) The sequestration percentage or per-
13	centages necessary to reduce direct spending in
14	accounts for Medicare, for Medicaid and other
15	health-related spending, and for all other direct
16	spending, as applicable.
17	"(C) For a budget year, the current pro-
18	jected gross domestic product of the United
19	States for that year.";
20	(3) in subsection (c), by repealing paragraph
21	(4), by redesignating paragraph (5) as paragraph
22	(6), and by inserting the following new paragraphs:
23	"(4) Total spending sequestration re-
24	PORTS.—The preview report shall set forth for the

1	budget years 2030, 2040, and 2050 estimates for
2	each of the following:
3	"(A) The amount of any excess total
4	spending.
5	"(B) The sequestration percentage nec-
6	essary to eliminate any excess total spending.
7	"(5) Deficit sequestration reports.—The
8	preview report shall set forth for the budget year es-
9	timates for each of the following:
10	"(A) The amount of the current gross do-
11	mestic product of the United States.
12	"(B) The estimated deficit.
13	"(C) The amount by which the estimated
14	deficit exceeds the deficit limit.
15	"(D) The sequestration percentage nec-
16	essary to achieve the required reduction in
17	spending to comply with the applicable deficit
18	limit set forth in section 253(c).";
19	(4) in subsection (f)(3), by amending the side
20	heading and the first sentence to read as follows:
21	"Direct, total, and deficit sequestration re-
22	PORTS.—The final report shall contain all the infor-
23	mation required in the direct, total, and deficit se-
24	questration preview reports.":

1	(5) in subsection (f), by amending paragraph
2	(4) to read as follows:
3	"(4) Explanation of differences.—The
4	OMB report shall explain any material differences
5	between OMB and CBO estimates in any com-
6	parable reports."; and
7	(6) in subsection (g), by striking "(f)(4)" and
8	inserting " $(f)(5)$ ".
9	SEC. 5. EXEMPT PROGRAMS AND ACTIVITIES; SPECIAL SE
10	QUESTRATION RULES.
11	Sections 255 and 256 of the Balanced Budget and
12	Emergency Deficit Control Act of 1985 are amended to
13	read as follows:
14	"SEC. 255. EXEMPT PROGRAMS AND ACTIVITIES.
15	"(a) Exempt Programs and Activities.—The fol-
16	lowing shall be exempt from reduction under any order
17	issued under this part:
18	"(1) Payments for net interest.
19	"(2) Benefits payable under the old-age, sur-
20	vivors, and disability insurance program established
21	under title II of the Social Security Act.
22	"(3) Compensation, pensions, and benefits pro-
23	vided to veterans defined as direct spending payable
24	by the Department of Veterans Affairs.

1 "(4) Obligated balances of budget authority 2 carried over from prior fiscal years. 3 "(5) Any obligations of the Federal Government 4 required to be paid under the United States Con-5 stitution or legally contractual obligations. 6 "(6) Claims, Judgments, and Relief Acts (20– 7 1895-0-1-808). 8 "(7) Intragovernmental transfers. 9 "(b) Optional Exemption of Military Per-10 SONNEL.— "(1) IN GENERAL.—The President may, with 11 12 respect to any military personnel account, exempt 13 that account from sequestration or provide for a 14 lower uniform percentage reduction than would oth-15 erwise apply. "(2) LIMITATION.—The President may not use 16 17 the authority provided by paragraph (1) unless the 18 President notifies the Congress of the manner in 19 which such authority will be exercised on or before 20 the date specified in section 254(a) for the budget 21 year. 22 "SEC. 256. GENERAL AND SPECIAL SEQUESTRATION RULES. 23 "(a) Limitations.—(1) No direct spending program that OMB estimates for the budget year is growing at a

rate that exceeds the estimated rate of growth of the con-

- 1 sumer price index for that year shall be subject to a spend-
- 2 ing reduction of more than four percent of its budgetary
- 3 resources.
- 4 "(2) No direct spending program that OMB esti-
- 5 mates for the budget year is growing at a rate that is
- 6 equal to or less than the consumer price index for that
- 7 year shall be subject to a spending reduction.
- 8 "(b) Student Loans.—For all student loans under
- 9 part B or D of title IV of the Higher Education Act of
- 10 1965 made during the period when a sequestration order
- 11 under section 254 is in effect as required by section 252,
- 12 252A, or 253, origination fees under sections 438(c)(2)
- 13 and (6) and 455(c) and loan processing and issuance fees
- 14 under section 428(f)(1)(A)(ii) of that Act shall each be
- 15 increased by the uniform percentage specified in that se-
- 16 questration order, and, for student loans originated during
- 17 the period of the sequestration accruing during the period
- 18 of the sequestration shall be reduced by the uniform per-
- 19 centage specified in that sequestration order.
- 20 "(c) Special Rules for Medicare Program.—
- 21 "(1) CALCULATION OF REDUCTION IN PAYMENT
- 22 AMOUNTS.—To achieve the total percentage reduc-
- 23 tion in those programs required by section 252,
- 24 252A, or 253, subject to paragraph (2), and not-
- 25 withstanding section 710 of the Social Security Act,

1	OMB shall determine, and the applicable Presi-
2	dential order under section 254 shall implement, the
3	percentage reduction that shall apply, with respect
4	to the health insurance programs under title XVIII
5	of the Social Security Act—
6	"(A) in the case of parts A and B of such
7	title, to individual payments for services fur-
8	nished during the one-year period beginning or
9	the first day of the first month beginning after
10	the date the order is issued (or, if later, the
11	date specified in paragraph (4)); and
12	"(B) in the case of parts C and D, to
13	monthly payments under contracts under such
14	parts for the same one-year period;
15	such that the reduction made in payments under
16	that order shall achieve the required total percentage
17	reduction in those payments for that period.
18	"(2) Uniform reduction rate; maximum
19	PERMISSIBLE REDUCTION.—Reductions in payments
20	for programs and activities under such title XVIII
21	pursuant to a sequestration order under section 254
22	shall be at a uniform rate across all such programs
23	and activities subject to such order.
24	"(3) Timing of application of reduc-

TIONS.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), if a reduction is made under paragraph (1) in payment amounts pursuant to a sequestration order, the reduction shall be applied to payment for services furnished during the effective period of the order. For purposes of the previous sentence, in the case of inpatient services furnished for an individual, the services shall be considered to be furnished on the date of the individual's discharge from the inpatient facility.

"(B) Payment on the basis of cost reporting period of the provider, if a reduction is made under paragraph (1) in payment amounts pursuant to a sequestration order, the reduction shall be applied to payment for costs for such services incurred at any time during each cost reporting period of the provider, if a reduction is made under paragraph (1) in payment amounts pursuant to a sequestration order, the reduction shall be applied to payment for costs for such services incurred at any time during each cost reporting period of the provider any part of which occurs during the effective period of the order, but only (for each such cost reporting period of the

riod) in the same proportion as the fraction of the cost reporting period that occurs during the effective period of the order.

"(4) Timing of subsequent sequestration order.—A sequestration order required by section 252, 252A, or 253 with respect to programs under such title XVIII shall not take effect until the first month beginning after the end of the effective period of any prior sequestration order with respect to such programs, as determined in accordance with paragraph (1).

"(5) No increase in beneficiary charges IN ASSIGNMENT-RELATED CASES.—If a reduction in payment amounts is made under paragraph (1) for services for which payment under part B of title XVIII of the Social Security Act is made on the basis of an assignment described in section accordance 1842(b)(3)(B)(ii), in with section 1842(b)(6)(B), or under the procedure described in section 1870(f)(1), of such Act, the person furnishing the services shall be considered to have accepted payment of the reasonable charge for the services, less any reduction in payment amount made pursuant to a sequestration order, as payment in full.

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1	"(6) Sequestration disregarded in com-
2	PUTING PAYMENT AMOUNTS.—The Secretary of
3	Health and Human Services shall not take into ac-
4	count any reductions in payment amounts which
5	have been or may be effected under this part, for
6	purposes of computing any adjustments to payment
7	rates under such title XVIII, specifically including—
8	"(A) the part C growth percentage under
9	section $1853(c)(6)$;
10	"(B) the part D annual growth rate under
11	section 1860D–2(b)(6); and
12	"(C) application of risk corridors to part D
13	payment rates under section 1860D-15(e).
14	"(d) Effects of Sequestration.—The effects of
15	sequestration shall be as follows:
16	"(1) Budgetary resources sequestered from any
17	account shall be permanently cancelled, except as
18	provided in paragraph (6).
19	"(2) Except as otherwise provided, the same
20	percentage sequestration shall apply to all programs,
21	projects, and activities within a budget account (with
22	programs, projects, and activities as delineated in
23	the appropriation Act or accompanying report for
24	the relevant fiscal year covering that account, or for
25	accounts not included in appropriation Acts, as de-

- 1 lineated in the most recently submitted President's 2 budget).
- "(3) Administrative regulations or similar ac-3 4 tions implementing a sequestration shall be made 5 within 120 days of the sequestration order. To the 6 extent that formula allocations differ at different 7 levels of budgetary resources within an account, pro-8 gram, project, or activity, the sequestration shall be 9 interpreted as producing a lower total appropriation, 10 with the remaining amount of the appropriation being obligated in a manner consistent with program 12 allocation formulas in substantive law.
 - "(4) Except as otherwise provided, obligations in sequestered accounts shall be reduced only in the fiscal year in which a sequester occurs.
 - "(5) If an automatic spending increase is sequestered, the increase (in the applicable index) that was disregarded as a result of that sequestration shall not be taken into account in any subsequent fiscal year.
 - "(6) Budgetary resources sequestered in revolving, trust, and special fund accounts and offsetting collections sequestered in appropriation accounts shall not be available for obligation during the fiscal year in which the sequestration occurs, but shall be

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available in subsequent years to the extent otherwise
 provided in law.

"(e) COMMODITY CREDIT CORPORATION.—

- "(1) Powers and authorities of the commodity credit corporation.—This title shall not restrict the Commodity Credit Corporation in the discharge of its authority and responsibility as a corporation to buy and sell commodities in world trade, to use the proceeds as a revolving fund to meet other obligations and otherwise operate as a corporation, the purpose for which it was created.
- "(2) Reduction in payments made under contract entered into with a person by the Commodity Credit Corporation prior to the time an order has been issued under section 254 shall not be reduced by an order subsequently issued. Subject to subparagraph (B), after an order is issued under such section for a fiscal year, any cash payments for loans or loan deficiencies made by the Commodity Credit Corporation shall be subject to reduction under the order.
- "(B) Each loan contract entered into with producers or producer cooperatives with respect to a particular crop of a commodity and subject to reduc-

tion under subparagraph (A) shall be reduced in accordance with the same terms and conditions. If some, but not all, contracts applicable to a crop of a commodity have been entered into prior to the issuance of an order under section 254, the order shall provide that the necessary reduction in payments under contracts applicable to the commodity be uniformly applied to all contracts for the next succeeding crop of the commodity, under the authority provided in paragraph (3).

"(3) Delayed reduction in outlays per-Missible.—Notwithstanding any other provision of this title, if an order under section 254 is issued with respect to a fiscal year, any reduction under the order applicable to contracts described in paragraph (1) may provide for reductions in outlays for the account involved to occur in the fiscal year following the fiscal year to which the order applies.

"(4) Uniform percentage rate of reductions described in paragraph (2) which are required to be made in connection with an order issued under section 254 with respect to a fiscal year shall be made so as to ensure that outlays for each program, project, activity, or account involved are reduced by

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a percentage rate that is uniform for all such programs, projects, activities, and accounts, and may not be made so as to achieve a percentage rate of reduction in any such item exceeding the rate specified in the order.

"(5) Dairy Program.—Notwithstanding any other provision of this subsection, as the sole means of achieving any reduction in outlays under the milk price support program, the Secretary of Agriculture shall provide for a reduction to be made in the price received by producers for all milk produced in the United States and marketed by producers for commercial use. That price reduction (measured in cents per hundred weight of milk marketed) shall occur under section 201(d)(2)(A) of the Agricultural Act of 1949 (7 U.S.C. 1446(d)(2)(A)), shall begin on the day any sequestration order is issued under section 254, and shall not exceed the aggregate amount of the reduction in outlays under the milk price support program that otherwise would have been achieved by reducing payments for the purchase of milk or the products of milk under this subsection during the applicable fiscal year.

"(6) CERTAIN AUTHORITY NOT TO BE LIM-ITED.—Nothing in this joint resolution shall limit or

1	reduce, in any way, any appropriation that provides
2	the Commodity Credit Corporation with budget au-
3	thority to cover the Corporation's net realized
4	losses.".
5	SEC. 6. LONG-TERM BASELINE PROJECTIONS.
6	Section 257(a) of the Balanced Budget and Emer-
7	gency Deficit Control Act of 1985 is amended—
8	(1) by inserting "(1) Baseline for the
9	BUDGET YEAR.—" before "For any budget year"
10	and by moving the text 2 ems to the right; and
11	(2) by inserting after paragraph (1) the fol-
12	lowing new paragraph:
13	"(2) Long-term estimates.—For the three
14	ten fiscal-year periods beginning after the last such
15	outyear based on enacted law, the baseline refers to
16	an estimate of current year levels of budget author-
17	ity, outlays, or receipts for—
18	"(A) discretionary spending;
19	"(B) Medicare;
20	"(C) Medicaid and other health-related spend-
21	ing;
22	"(D) other direct spending;
23	"(E) social security;
24	"(F) other categories, as appropriate; and
25	"(G) net interest,

- 1 as a percentage of the current gross domestic prod-
- 2 uct of the United States.".

3 SEC. 7. FIVE-YEAR FISCAL SUSTAINABILITY REVIEW.

- 4 (a) FIVE-YEAR FISCAL SUSTAINABILITY REVIEW.—
- 5 Title III of the Congressional Budget Act of 1974 is
- 6 amended by adding at the end the following new section:
- 7 "FIVE-YEAR FISCAL SUSTAINABILITY REVIEW
- 8 "Sec. 316. (a) Congressional Spending Review
- 9 Report.—Beginning for fiscal year 2018 and every fifth
- 10 year thereafter, not later than 45 calendar days after the
- 11 date of the transmittal of the report referred to in sub-
- 12 section 308(e), the Committees on the Budget of the
- 13 House of Representatives and the Senate shall issue, and
- 14 have printed in the Congressional Record, an assessment
- 15 of such report.
- 16 "(b) Committee Recommendations.—Not later
- 17 than 30 calendar days after the date of the report of the
- 18 review referred to in subsection (c), the committees of the
- 19 House of Representatives and the Senate shall submit to
- 20 the Committees on the Budget of the House of Represent-
- 21 atives and Senate, as applicable, recommendations, if any,
- 22 such committees deem appropriate in response to the
- 23 Spending Review Report issued pursuant to subsection
- 24 (c).
- 25 "(c) Expedited Consideration of Spending Re-
- 26 VIEW LEGISLATION.—

1	"(1) Consideration in the house of Rep-
2	RESENTATIVES.—
3	"(A) Introduction of spending re-
4	VIEW LEGISLATION.—(i) If the report referred
5	to in section 308(e) indicates that the OASDI
6	Trust Funds are not solvent, or that Medicare,
7	Medicaid and other health-related spending, or
8	other direct spending programs are not sustain-
9	able, or total spending exceeds the limits set
10	forth in section 252 or 252A of the Balanced
11	Budget and Emergency Deficit Control Act of
12	1985 for any year within the period referred to
13	in such report, then not later than 30 calendar
14	days after the transmittal of the report referred
15	to in subsection (a), if any, the majority leader
16	and minority leader of the House of Represent-
17	atives shall each introduce legislation to make
18	such programs sustainable or solvent, as appli-
19	cable.
20	"(ii) If spending review legislation is not
21	introduced pursuant to this subparagraph—
22	"(I) by the majority leader, the chair-
23	man of the Committee on the Budget shall
24	introduce spending review legislation; or

1	"(II) by the minority leader, the rank-
2	ing member of the Committee on the
3	Budget shall introduce spending review
4	legislation,
5	not later than 45 calendar days after the trans-
6	mittal of the report referred to in subsection (a)
7	sufficient to achieve the same spending levels.
8	"(iii) Spending review legislation shall be
9	referred to the Committee on the Budget of the
10	House of Representatives.
11	"(iv) Spending review legislation intro-
12	duced pursuant to this section shall cause total
13	spending to be reduced by an amount equal or
14	greater than the amount of the breach of the
15	limits set forth in section 252 or 252A of the
16	Balanced Budget and Emergency Deficit Con-
17	trol Act of 1985, and may cause the OASDI
18	Trust Funds to achieve solvency, and may
19	cause Medicare, Medicaid and other health-re-
20	lated spending, and other direct spending pro-
21	grams to achieve sustainability.
22	"(B) Referral and reporting.—The
23	Committee on the Budget of the House of Rep-
24	resentatives shall report spending review legisla-

tion to the House of Representatives not later

than the seventh legislative day after the date of introduction of the legislation referred to in subparagraph (A). If such committee fails to report the spending review legislation within that period or the House of Representatives has adopted a concurrent resolution providing for adjournment sine die at the end of a Congress, such committee shall be automatically discharged from further consideration of the spending review legislation and it shall be placed on the appropriate calendar.

"(C) PROCEEDING TO CONSIDERATION.—
After spending review legislation is reported by or discharged from the Committee on the Budget or the House of Representatives has adopted a concurrent resolution providing for adjournment sine die at the end of a Congress, it shall be in order to move to proceed to consider the spending review legislation in the House of Representatives. Such a motion shall be in order in the legislative schedule within two legislative days after the day on which the proponent announces his intention to offer the motion. Such a motion shall not be in order after the House of Representatives has disposed of a

motion to proceed with respect to that special message. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. A motion to reconsider the vote by which the motion is disposed of shall not be in order.

"(D) Consideration.—The spending review legislation shall be considered as read. All points of order against spending review legislation and against its consideration are waived. The previous question shall be considered as ordered on a spending review legislation to its passage without intervening motion except five hours of debate equally divided and controlled by the proponent and an opponent and one motion to limit debate on the spending review legislation. A motion to reconsider the vote on passage of the spending review legislation shall not be in order.

"(E) Senate spending review legislation received from the Senate shall not be referred to any committee.

24 "(2) Consideration in the senate.—

- 1 "(A) MOTION TO PROCEED TO CONSIDER2 ATION.—A motion to proceed to the consider3 ation of spending review legislation under this
 4 subsection in the Senate shall not be debatable.
 5 It shall not be in order to move to reconsider
 6 the vote by which the motion to proceed is
 7 agreed to or disagreed to.
 8 "(B) LIMITS ON DEBATE.—Debate in the
 - "(B) LIMITS ON DEBATE.—Debate in the Senate on spending review legislation under this subsection, and all debatable motions and appeals in connection therewith (including debate pursuant to subparagraph (D)), shall not exceed 10 hours, equally divided and controlled in the usual form.
 - "(C) APPEALS.—Debate in the Senate on any debatable motion or appeal in connection with spending review legislation under this subsection shall be limited to not more than 1 hour, to be equally divided and controlled in the usual form.
 - "(D) MOTION TO LIMIT DEBATE.—A motion in the Senate to further limit debate on spending review legislation under this subsection is not debatable.

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"(E) MOTION TO RECOMMIT.—A motion to recommit spending review legislation under this subsection is not in order.

"(F) Consideration of the house of Representatives spending review Legislation.—(i) If the Senate has received the House of Representatives companion resolution to the spending review legislation introduced in the Senate prior to the vote required under paragraph (1)(C), then the Senate may consider, and the vote under paragraph (1)(C) may occur on, the House of Representatives companion resolution.

"(ii) If the Senate votes, pursuant to paragraph (1)(C), on the spending review legislation introduced in the Senate, then immediately following that vote, or upon receipt of the House of Representatives companion resolution, the House of Representatives spending review legislation shall be deemed to be considered, read the third time, and the vote on passage of the Senate resolution shall be considered to be the vote on the spending review legislation received from the House of Representatives.

1	"(3) Jurisdiction.—During consideration of
2	spending review legislation under this section, the
3	Committees on the Budget of the House of Rep-
4	resentatives and Senate shall have jurisdiction over
5	such legislation for all purposes of the rules of either
6	House.".
7	(1) (1) (1)

7 (b) Conforming Amendment.—The table of con8 tents set forth in section 1(b) of the Congressional Budget
9 and Impoundment Control Act of 1974 is amended by
10 adding after the item relating to section 318 the following
11 new item:

"Sec. 316. Five-year fiscal sustainability review.".

12 SEC. 8. CONCURRENT RESOLUTIONS ON THE BUDGET TO

13 INCLUDE LONG-TERM BUDGETING.

- 14 (a) Required Contents of Concurrent Resolu-
- 15 Tion.—Section 301(a) of the Congressional Budget Act
- 16 of 1974 (2 U.S.C. 632(a)) is amended by striking para-
- 17 graph (4) and inserting the following:
- 18 "(4) subtotals of new budget authority and out-
- lays for nondefense discretionary spending, defense
- 20 discretionary spending, Medicare, Medicaid and
- other health-related spending, other direct spending
- 22 (excluding interest), contingencies, and net inter-
- 23 est;".

- 1 (b) Long-Term Budgeting.—Section 301 of the
- 2 Congressional Budget Act of 1974 is amended by adding
- 3 at the end the following new subsection:
- 4 "(k) Long-Term Budgeting.—In addition to the
- 5 levels required to be included in a concurrent resolution
- 6 on the budget under subsection (a), such concurrent reso-
- 7 lution shall set forth appropriate levels, as a percent of
- 8 the current gross domestic product of the United States,
- 9 for total Federal revenues, total outlays, debt held by the
- 10 public, and the surplus or deficit in the budget for the
- 11 fiscal year 10 years, 20 years, and 30 years after the last
- 12 fiscal year of the concurrent resolution on the budget.".
- 13 SEC. 9. LONG-TERM RECONCILIATION.
- 14 (a) Long-Term Reconciliation.—Section 310 of
- 15 the Congressional Budget Act of 1974 is amended by add-
- 16 ing at the end the following new subsection:
- 17 "(h) Long-Term Reconciliation Directives in a
- 18 CONCURRENT RESOLUTION ON THE BUDGET.—
- 19 "(1) Long-term reconciliation direc-
- 20 Tives.—In addition to a reconciliation measure as
- set forth in subsection (a), a concurrent resolution
- on the budget for any fiscal year, to the extent nec-
- essary to effectuate the spending levels as set forth
- for such categories in section 301(a) (providing for

- long-term spending levels as a percentage of gross
 domestic product) of such resolution, may—
 - "(A) specify the total amount by which Medicare, Medicaid, the OASDI Trust Funds, and other direct spending outlays are to be reduced within the jurisdiction of a committee as a percentage of gross domestic product of such fiscal year; and
 - "(B) direct that committee to determine and recommend changes to accomplish a reduction of such total amount for such categories as a percentage of gross domestic product.
 - "(2) Limitation on amendments to longterm reconciliation legislation.—(A) It shall not be in order in the House of Representatives to consider any amendment to a reconciliation bill or reconciliation resolution if such amendment decreases outlay reductions below the level of such outlay reductions provided (for the fiscal years covered) in the reconciliation instructions which relate to such long-term reconciliation bill.
 - "(B) It shall not be in order in the Senate to consider any amendment to a reconciliation bill or reconciliation resolution if such amendment decreases outlay reductions below the level of such out-

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1	lay reductions provided (for the fiscal years covered)
2	in the reconciliation instructions which relate to such
3	long-term reconciliation bill.
4	"(C) Subparagraphs (A) and (B) shall not
5	apply if a declaration of war by the Congress is in
6	effect.
7	"(D) For purposes of this section, the levels of
8	outlays as a percentage of a gross domestic product
9	for a fiscal year shall be determined on the basis of
10	estimates made by the Committee on the Budget of
11	the House of Representatives or of the Senate.
12	"(E) In the Senate, a motion to strike a provi-
13	sion shall always be in order.
14	"(3) Subject matter.—Subject matter in-
15	cluded in a long-term reconciliation bill may be any
16	of the following:
17	"(A) Any part of the Medicare Program.
18	"(B) Medicaid and other health-related
19	spending.
20	"(C) The Old-Age, Survivors, and Dis-
21	ability Insurance Trust Fund to make the pro-
22	gram solvent.
23	"(D) Other direct spending.
24	"(4) Application.—Subsections (b)(1)(E) and
25	(F) of section 313 and subsections (c), (d), and (g)

- of this section shall not apply to long-term reconcili-
- 2 ation measures reported under this subsection. Re-
- forms that are necessary for the fundamental re-
- 4 structuring of any program included in any such
- 5 measure shall not be deemed to be extraneous for
- 6 purposes of such section 313.".
- 7 (b) Conforming Amendment.—Section 310(b) of
- 8 the Congressional Budget Act of 1974 is amended by
- 9 striking "subsection (a)" and inserting "subsections (a)
- 10 and (h)".
- 11 SEC. 10. LONG-TERM SPENDING INCREASE POINT OF
- 12 ORDER.
- 13 (a) In General.—Title III of the Congressional
- 14 Budget Act of 1974 (as amended by section 6) is further
- 15 amended by adding at the end the following new section:
- 16 "Long-term spending increase point of order
- 17 "Sec. 317. (a) Congressional Budget Office
- 18 Analysis of Proposals.—The Director of the Congres-
- 19 sional Budget Office shall, to the extent practicable, pre-
- 20 pare for each bill and joint resolution reported from com-
- 21 mittee, and amendments thereto and conference reports
- 22 thereon, an estimate of whether the measure causes, rel-
- 23 ative to current law, a net increase in direct spending in
- 24 excess of \$5,000,000,000 in any of the four ten fiscal-year
- 25 periods beginning in the first fiscal year after the last fis-

- 1 cal year covered in the most recently enacted concurrent
- 2 resolution on the budget.
- 3 "(b) In the Senate.—It shall not be in order in
- 4 the Senate to consider any bill, joint resolution, amend-
- 5 ment, motion, or conference report that causes a net in-
- 6 crease in deficits in excess of \$5,000,000,000 in any of
- 7 the four ten fiscal-year periods beginning in the first fiscal
- 8 year after the last fiscal year covered in the most recently
- 9 enacted concurrent resolution on the budget.
- 10 "(c) In the House of Representatives.—It shall
- 11 not be in order in the House of Representatives to consider
- 12 any bill, joint resolution, amendment, motion, or con-
- 13 ference report that causes a net increase in deficits in ex-
- 14 cess of \$5,000,000,000 in any of the four ten fiscal-year
- 15 periods beginning in the first fiscal year after the last fis-
- 16 cal year covered in the most recently enacted concurrent
- 17 resolution on the budget.
- 18 "(d) Determinations of Budget Levels.—For
- 19 purposes of this section, the levels of net deficit increases
- 20 shall be determined on the basis of estimates provided by
- 21 the chairmen of the Senate and House Committees on the
- 22 Budget, as applicable.".
- 23 (b) Conforming Amendment.—The table of con-
- 24 tents set forth in section 1(b) of the Congressional Budget
- 25 and Impoundment Control Act of 1974 is amended by in-

- 1 serting after the item relating to section 319 the following
- 2 new item:

"Sec. 317. Long-term spending increase point of order.".

3 SEC. 11. CBO AND OMB PROJECTIONS.

- 4 (a) Congressional Budget Office.—Section 308
- 5 of the Congressional Budget Act of 1974 is amended by
- 6 adding at the end the following new subsections:
- 7 "(e) Long-Term Projections.—Each year, the Di-
- 8 rector of the Congressional Budget Office shall issue a re-
- 9 port projecting total spending, revenue, deficits, and debt
- 10 for at least 40 years beginning with the first fiscal year
- 11 after the last fiscal year covered in the most recently en-
- 12 acted concurrent resolution on the budget as a percentage
- 13 of current projected gross domestic product annually
- 14 based on current law and current law levels as modified
- 15 to maintain current policy.
- 16 "(f) CBO SPENDING REVIEW REPORT ISSUANCE.—
- 17 As a component of the report required by subsection (e),
- 18 the Director of the Congressional Budget Office shall issue
- 19 a Spending Review Report and transmit such report to
- 20 the Committees on the Budget of the House of Represent-
- 21 atives and the Senate.
- 22 "(g) Content of Spending Review Report.—
- 23 The content of the Spending Review Report referred to
- 24 in subsection (f) shall include analyses of the following:

1	"(1) OASDI.—The solvency of the Old-Age,
2	Survivors, and Disability Insurance Trust Fund.
3	"(2) Medicare.—The long-range sustainability
4	of the spending levels of Medicare.
5	"(3) Medicaid and other health-related
6	SPENDING.—The long-range sustainability of the
7	spending levels of Medicaid and other health-related
8	spending.
9	"(4) Other direct spending.—The long-
10	range sustainability of spending levels of other direct
11	spending.
12	"(5) Long-term sustainability.—The long-
13	term sustainability of total Government outlays, def-
14	icit, and debt.
15	"(6) Net interest.—Projections of net inter-
16	est.
17	"(h) Definitions.—For purposes of the develop-
18	ment of the Spending Review Report referred to in sub-
19	section (f):
20	"(1) Solvency of the oasdi.—The term 'sol-
21	vency' as used in this section means the solvency of
22	the Old-Age Security and Disability Insurance Trust
23	Funds over a 75-year period beginning in the year
24	the Spending Review Report is reported and in the
25	last year of that period.

- 1 "(2)Sustainability.—The term 'sustain-2 ability' means that the projected growth in the Medi-3 care program, the Medicaid program or other 4 health-related spending, or any other direct spending 5 program (other than the Old-Age Security and Dis-6 ability Insurance Trust Funds or the Medicare or 7 Medicaid program), beginning with the first fiscal 8 year after the last fiscal year covered in the most re-9 cently enacted concurrent resolution on the budget, 10 does not exceed the annual rate of growth of the 11 gross domestic product of the United States.". (b) Office of Management and Budget.—Sec-12 tion 1105(a) of title 31, United States Code, is amended by redesignating the second paragraph (37) as paragraph 14 15 (39) and by adding at the end the following new para-16 graph: 17 "(40) long-term projections of total spending 18 over 30 years (or 75 years in the case of Social Se-19
- over 30 years (or 75 years in the case of Social Security) as a percentage of gross domestic product annually and the impact of proposed policies over that period.".
- 22 SEC. 12. LONG-TERM ANALYSIS BY CONGRESSIONAL BUDG-
- 23 ET OFFICE OF LEGISLATION.
- 24 (a) Long-Term Analysis by Congressional
- 25 Budget Office.—(1) Part A of title IV of the Congres-

- 1 sional Budget Act of 1974 is amended by adding at the
- 2 end the following new section:
- 3 "Long-term analysis by congressional budget
- 4 OFFICE OF LEGISLATION
- 5 "Sec. 407. (a) Analysis.—The Director of the Con-
- 6 gressional Budget Office shall, to the extent practicable,
- 7 prepare—
- 8 "(1) for major legislation reported by any com-
- 9 mittee of the House of Representatives or the Sen-
- 10 ate; and
- 11 "(2) for any bill or resolution so requested by
- the chairman or ranking member of the Committee
- on the Budget or the chairman or ranking member
- of the committee of jurisdiction,
- 15 and submit to such committee or to the chairman of the
- 16 Committee on the Budget making such request an esti-
- 17 mate of the costs which would be incurred in carrying out
- 18 such bill or resolution for the ten fiscal-year period begin-
- 19 ning with the first fiscal year after the last fiscal year cov-
- 20 ered by the most recently enacted concurrent resolution
- 21 on the budget subject to the analysis of such bill or resolu-
- 22 tion by the Director under section 402, together with the
- 23 basis for each such estimate. The estimates, comparison,
- 24 and description so submitted shall be included in the re-
- 25 port accompanying such bill or resolution if timely sub-
- 26 mitted to such committee before such report is filed.

- 1 "(b) Definition.—As used in this section, the term
- 2 'major legislation' means any bill or joint resolution if the
- 3 gross spending or revenue effect of such bill or resolution
- 4 for any fiscal year for which an estimate was made under
- 5 section 402 is greater than .25 percent of the estimated
- 6 gross domestic product (GDP) of the United States for
- 7 the fiscal year.".
- 8 (2) The table of contents set forth in section 1(b) of
- 9 the Congressional Budget Act of 1974 is amended by in-
- 10 serting after the item relating to section 406 the following
- 11 new item:
 - "Sec. 407. Long-term analysis by Congressional Budget Office of legislation.".
- 12 (b) Analysis by Congressional Budget Of-
- 13 FICE.—Paragraph (1) of section 402 of the Congressional
- 14 Budget Act of 1974 is amended by striking "in each of
- 15 the 4 fiscal years following such fiscal year" and inserting
- 16 "in at least each of the 9 fiscal years following such fiscal
- 17 year''.
- 18 SEC. 13. LONG-TERM BUDGETING REFLECTED IN PRESI-
- 19 **DENT'S BUDGET SUBMISSIONS.**
- 20 Paragraphs (5), (6), and (12)(B) of section 1105(a)
- 21 of title 31, United States Code, are amended by striking
- 22 "4 fiscal years after that year" and inserting "9 fiscal
- 23 years after that year and the ten fiscal-year period begin-
- 24 ning thereafter".

1 SEC. 14. GAO AND OMB STATEMENTS OF THE FEDERAL 2 GOVERNMENT'S FINANCIAL CONDITION.

- 3 (a) GOVERNMENT ACCOUNTABILITY OFFICE.—Not
- 4 later than 6 weeks after the President's budget submission
- 5 under section 1105(a) of title 31, United States Code, or
- 6 6 weeks after the President submits his budget review, the
- 7 Government Accountability Office shall submit a report on
- 8 the financial condition of the Government, including the
- 9 long-term unfunded obligations.
- 10 (b) Definition of Long-Term Unfunded Obli-
- 11 Gations.—Section 3 of the Congressional Budget Act of
- 12 1974 is amended by adding at the end the following new
- 13 paragraph:
- 14 "(12) The term 'unfunded obligations' means
- the dollar sum of the Total Net Position as dis-
- played in the United States Government Balance
- 17 Sheets contained within the most recently published
- 18 Financial Report of the United States Government;
- plus the 75-year actuarial balances, using the inter-
- 20 mediate open-group assumption, of Medicare's Hos-
- 21 pital Insurance, Supplementary Medical Insurance,
- and Prescription Drug programs contained within
- the most recently published Annual Report of the
- 24 Boards of Trustees of the Federal Hospital Insur-
- ance and Federal Supplementary Medical Insurance
- 26 Trust Funds; plus the 75-year actuarial balance,

- 1 using the intermediate open group assumption, of
- 2 the Old-Age Survivors and Disability Insurance pro-
- gram contained within the most recently published
- 4 Annual Report of the Board of Trustees of the Fed-
- 5 eral Old-Age and Survivors Insurance and Federal
- 6 Disability Insurance Trust Funds; plus the 75-year
- 7 actuarial balance of the Black Lung Disability Trust
- 8 Fund (20–8144–0–7–601); plus the 75-year actu-
- 9 arial balance of the Rail Industry Pension Fund
- 10 (60-8011-0-7-601) under section 255(g)(1)(B) of
- the Balanced Budget and Emergency Deficit Control
- 12 Act of 1985.".
- 13 (c) President's Budget Submission.—Section
- 14 1105(a) of title 31, United States Code, (as amended by
- 15 section 8(b)) is further amended by adding at the end the
- 16 following:
- 17 "(41) a report on the financial condition of the
- Government, including the long-term unfunded obli-
- 19 gations.".
- 20 SEC. 15. MEDICARE TRIGGER.
- 21 (a) Section 803.—Section 803 of the Medicare Pre-
- 22 scription Drug, Improvement, and Modernization Act of
- 23 2003 (Public Law 108–173) is amended—
- 24 (1) in subsection (b)—

1	(A) in paragraph $(3)(A)$, by striking ";
2	and" and inserting a semicolon;
3	(B) in paragraph (3)(B), by striking the
4	period at the end and inserting a semicolon;
5	(C) in paragraph (3), by adding at the end
6	the following new subparagraphs:
7	"(C) the most recent report of the Medi-
8	care Trustees (including any illustrative sce-
9	nario prepared by the Office of the Actuary);
10	"(D) an analysis by the Chief Actuary of
11	Medicare on the proposed legislation; and
12	"(E) the assessment of the Committee on
13	the Budget of the report of the Trustees and
14	the analysis by the Chief Actuary of Medicare
15	on the proposed legislation."; and
16	(D) by adding at the end the following new
17	paragraph:
18	"(4) Effective certification.—The certifi-
19	cation referred to in paragraph (3) shall have no
20	force or effect unless and until all of the criteria set
21	forth therein are inserted in the Congressional
22	Record.";
23	(2) by amending subsection (c) to read as fol-
24	lows:

- 1 "(c) Fallback Procedure for Floor Consider-
- 2 ATION IF THE HOUSE FAILS TO VOTE ON FINAL PAS-
- 3 SAGE BY JULY 30.—After July 30 of any year during
- 4 which the President is required to submit proposed legisla-
- 5 tion to Congress under section 1105(h) of title 31, United
- 6 States Code, unless the House of Representatives has
- 7 voted on final passage of any medicare funding legislation
- 8 for which there is an affirmative certification under sub-
- 9 section (b)(3)(A), then, after the expiration of 30 calendar
- 10 days (and concurrently 5 legislative days), the medicare
- 11 funding legislation shall be discharged from any com-
- 12 mittee to which it has been referred."; and
- 13 (3) by adding at the end the following new sub-
- 14 section:
- 15 "(h) Inapplicability of Procedures to Certain
- 16 Legislation.—Procedures set forth in this section shall
- 17 not apply to any legislation including—
- 18 "(1) changes in budget authority and outlays
- not within function 570 (spending outside the medi-
- care program); or
- 21 "(2) revenue increases other than those receipts
- from a dedicated medicare financing source.".
- 23 (b) Section 804.—Section 804 of the Medicare Pre-
- 24 scription Drug, Improvement, and Modernization Act of
- 25 2003 (Public Law 108–173) is amended—

- 1 (1) in subsection (d)(1), by striking ", then any
- 2 Senator" and all that follows and inserting ", then
- 3 the medicare funding legislation measure shall be
- 4 discharged from the committee."; and
- 5 (2) in subsection (e), by adding at the end the
- 6 following new sentence: "The motion to proceed
- 7 shall be nondebatable.".
- 8 (c) Section 805.—(1) Subtitle A of title VIII of the
- 9 Medicare Prescription Drug, Improvement, and Mod-
- 10 ernization Act of 2003 (Public Law 108–173) is amended
- 11 by adding at the end the following new section:
- 12 "SEC. 805. DEDICATION OF SAVINGS.
- 13 "The chairman of the Committee on the Budget of
- 14 the House of Representatives or the Senate, as appro-
- 15 priate, shall adjust the appropriate allocations, aggregates,
- 16 and other levels to reflect the budget impact achieved by
- 17 legislation introduced pursuant to section 803(a) for pur-
- 18 poses of the Congressional Budget Act of 1974, the Bal-
- 19 anced Budget Emergency and Deficit Control Act of 1985,
- 20 the Rules of the House of Representatives, or the Stand-
- 21 ing Rules of the Senate.".
- 22 (2) The table of contents set forth in section 1(d)
- 23 of the Medicare Prescription Drug, Improvement, and
- 24 Modernization Act of 2003 (Public Law 108–173) is

- 1 amended by inserting after the item relating to section
- 2 804 the following new item:

"Sec. 805. Dedication of savings.".

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