112TH CONGRESS 1ST SESSION

H. R. 3446

To direct the Secretary of the Interior to establish an annual production incentive fee with respect to Federal onshore and offshore lands that are subject to a lease for production of oil or natural gas under which production is not occurring, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

November 16, 2011

Mr. Markey (for himself, Mr. Holt, Mr. Kildee, Mr. Grijalva, Ms. Bordallo, Mrs. Napolitano, Mr. Pierluisi, and Mrs. Christensen) introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

To direct the Secretary of the Interior to establish an annual production incentive fee with respect to Federal onshore and offshore lands that are subject to a lease for production of oil or natural gas under which production is not occurring, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Fair Payment for En-
- 5 ergy and Mineral Production on Public Lands Act".

1 SEC. 2. TABLE OF CONTENTS.

2 The table of contents for this Act is the following:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—USE IT ACT

Sec. 101. Short title.

Sec. 102. Production incentive fee.

TITLE II—DEFICIT REDUCTION THROUGH FAIR OIL ROYALTIES

Sec. 201. Short title.

Sec. 202. Eligibility for new leases and the transfer of leases.

Sec. 203. Price thresholds for royalty suspension provisions.

Sec. 204. Repeal of royalty relief provisions.

TITLE III—OCS FACILITY INSPECTIONS

Sec. 301. Short title.

Sec. 302. OCS facility inspection fees.

TITLE IV—GULF COAST OIL AND GAS ROYALTY GIVEAWAY REPEAL

Sec. 401. Short title.

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TITLE V—HARDROCK MINING REFORM

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Subtitle A—Mineral Exploration and Development

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Sec. 512. Hardrock mining claim maintenance fee.

Sec. 513. Effect of payments for use and occupancy of claims.

Sec. 514. Limitation on patents.

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Sec. 532. Permits.

Sec. 533. Exploration permit.

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Sec. 535. Persons ineligible for permits.

- Sec. 536. Financial assurance.
- Sec. 537. Operation and reclamation.
- Sec. 538. State law and regulation.
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Subtitle D—Administrative and Miscellaneous Provisions

- Sec. 541. Policy functions.
- Sec. 542. User fees.
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- Sec. 545. Administrative and judicial review.
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- Sec. 548. Effective date.
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- Sec. 554. Mineral materials.

TITLE VI—ABANDONED MINE RECLAMATION

- Sec. 601. Short title.
- Sec. 602. Definitions and references.

Subtitle A—Hardrock Mining Reclamation

Sec. 611. Displaced material reclamation fee.

Subtitle B—Abandoned Mine Cleanup Fund

- Sec. 621. Establishment of fund.
- Sec. 622. Use and objectives of the fund.
- Sec. 623. Eligible lands and waters.

Subtitle C—Priority Abandoned Coal Mine Reclamation

Sec. 631. Amendments to the Surface Mining Control and Reclamation Act.

Subtitle D—Administrative Provisions

- Sec. 641. Effective date.
- Sec. 642. Fees adjustments.
- Sec. 643. Inspection and monitoring.
- Sec. 644. Regulations.
- Sec. 645. Availability of public records.

TITLE VII—ADMINISTRATIVE COST RECOVERY

- Sec. 701. Short title.
- Sec. 702. Making permanent net receipts sharing for energy minerals.

1 TITLE I—USE IT ACT

2	SEC. 101. SHORT TITLE.
3	This title may be cited as the "United States Explo-
4	ration on Idle Tracts Act" or the "USE IT Act".
5	SEC. 102. PRODUCTION INCENTIVE FEE.
6	(a) Establishment.—The Secretary of the Interior
7	shall, within 180 days after the date of enactment of this
8	Act, issue regulations to establish an annual production
9	incentive fee with respect to Federal onshore and offshore
10	lands that are subject to a lease for production of oil or
11	natural gas under which production is not occurring. Such
12	fee shall apply with respect to lands that are subject to
13	such a lease that is in effect on the date final regulations
14	are promulgated under this subsection or that is issued
15	thereafter.
16	(b) AMOUNT.—The amount of the fee shall be, for
17	each acre of land from which oil or natural gas is produced
18	for less than 90 days in a calendar year—
19	(1) in the case of onshore land—
20	(A) for each of the first 3 years of the
21	lease, \$4 per acre in 2011 dollars;
22	(B) for the fourth year of the lease, \$6 per
23	acre in 2011 dollars; and

1	(C) for the fifth year of the lease and each
2	year thereafter for which the lease is otherwise
3	in effect, \$8 per acre in 2011 dollars; and
4	(2) in the case of offshore land—
5	(A) for each of the third, fourth, and fifth
6	years of the lease, \$4 per acre in 2011 dollars.
7	(B) for the sixth year of the lease, \$6 per
8	acre in 2011 dollars; and
9	(C) for the seventh year of the lease and
10	each year thereafter for which the lease is oth-
11	erwise in effect, \$8 per acre in 2011 dollars.
12	(c) Assessment and Collection.—The Secretary
13	shall assess and collect the fee established under this sec-
14	tion.
15	(d) Deposit.—Amounts received by the United
16	States as the fee under this section shall be deposited in
17	the general fund of the Treasury.
18	(e) REGULATIONS.—The Secretary of the Interior
19	may issue regulations to prevent evasion of the fee under
20	this section.
21	TITLE II—DEFICIT REDUCTION
22	THROUGH FAIR OIL ROYALTIES
23	SEC. 201. SHORT TITLE.
24	This title may be cited as the "Deficit Reduction
25	Through Fair Oil Royalties Act".

1 SEC. 202. ELIGIBILITY FOR NEW LEASES AND THE TRANS-2 FER OF LEASES. 3 (a) Issuance of New Leases.— 4 (1) IN GENERAL.—The Secretary shall not 5 issue any new lease that authorizes the production 6 of oil or natural gas under the Outer Continental 7 Shelf Lands Act (43 U.S.C. 1331 et seq.) to a per-8 son described in paragraph (2) unless the person has 9 renegotiated each covered lease with respect to which 10 the person is a lessee, to modify the payment re-11 sponsibilities of the person to require the payment of 12 royalties if the price of oil and natural gas is greater 13 than or equal to the price thresholds described in 14 clauses (v) through (vii) of section 8(a)(3)(C) of the 15 Outer Continental Shelf Lands Act (43 U.S.C. 16 1337(a)(3)(C). 17 (2) Persons described.—A person referred 18 to in paragraph (1) is a person that— 19 (A) is a lessee that— 20 (i) holds a covered lease on the date 21 on which the Secretary considers the 22 issuance of the new lease; or 23 (ii) was issued a covered lease before 24 the date of enactment of this Act, but

transferred the covered lease to another

person or entity (including a subsidiary or

25

affiliate of the lessee) after the date of enactment of this Act; or

> (B) any other person that has any direct or indirect interest in, or that derives any benefit from, a covered lease.

(3) Multiple lessess.—

- (A) IN GENERAL.—For purposes of paragraph (1), if there are multiple lessees that own a share of a covered lease, the Secretary may implement separate agreements with any lessee with a share of the covered lease that modifies the payment responsibilities with respect to the share of the lessee to include price thresholds that are equal to or less than the price thresholds described in clauses (v) through (vii) of section 8(a)(3)(C) of the Outer Continental Shelf Lands Act (43 U.S.C. 1337(a)(3)(C)).
- (B) Treatment of share as covered Lease.—Beginning on the effective date of an agreement under subparagraph (A), any share subject to the agreement shall not constitute a covered lease with respect to any lessees that entered into the agreement.
- 24 (b) Transfers.—A lessee or any other person who 25 has any direct or indirect interest in, or who derives a

- 1 benefit from, a lease shall not be eligible to obtain by sale
- 2 or other transfer (including through a swap, spinoff, serv-
- 3 icing, or other agreement) any covered lease, the economic
- 4 benefit of any covered lease, or any other lease for the
- 5 production of oil or natural gas in the Gulf of Mexico
- 6 under the Outer Continental Shelf Lands Act (43 U.S.C.
- 7 1331 et seq.), unless the lessee or other person has—
- 8 (1) renegotiated each covered lease with respect
- 9 to which the lessee or person is a lessee, to modify
- the payment responsibilities of the lessee or person
- to include price thresholds that are equal to or less
- than the price thresholds described in clauses (v)
- through (vii) of section 8(a)(3)(C) of the Outer Con-
- 14 tinental Shelf Lands Act (43 U.S.C. 1337(a)(3)(C));
- 15 or
- 16 (2) entered into an agreement with the Sec-
- 17 retary to modify the terms of all covered leases of
- the lessee or other person to include limitations on
- royalty relief based on market prices that are equal
- to or less than the price thresholds described in
- clauses (v) through (vii) of section 8(a)(3)(C) of the
- Outer Continental Shelf Lands Act (43 U.S.C.
- 23 1337(a)(3)(C)).
- 24 (c) Use of Amounts for Deficit Reduction.—
- 25 Notwithstanding any other provision of law, any amounts

received by the United States as rentals or royalties under covered leases shall be deposited in the Treasury and used 3 for Federal budget deficit reduction or, if there is no Fed-4 eral budget deficit, for reducing the Federal debt in such 5 manner as the Secretary of the Treasury considers appro-6 priate. 7 (d) Definitions.—In this section— 8 (1)COVERED LEASE.—The term "covered 9 lease" means a lease for oil or gas production in the 10 Gulf of Mexico that is— 11 (A) in existence on the date of enactment 12 of this Act; 13 (B) issued by the Department of the Inte-14 rior under section 304 of the Outer Continental 15 Shelf Deep Water Royalty Relief Act (43) 16 U.S.C. 1337 note; Public Law 104–58); and 17 (C) not subject to limitations on royalty re-18 lief based on market price that are equal to or 19 less than the price thresholds described in 20 clauses (v) through (vii) of section 8(a)(3)(C) of 21 the Outer Continental Shelf Lands Act (43 22 U.S.C. 1337(a)(3)(C). 23 (2) Lessee.—The term "lessee" includes any 24 person or other entity that controls, is controlled by, 25 or is in or under common control with, a lessee.

1	(3) Secretary.—The term "Secretary" means
2	the Secretary of the Interior.
3	SEC. 203. PRICE THRESHOLDS FOR ROYALTY SUSPENSION
4	PROVISIONS.
5	The Secretary of the Interior shall agree to a request
6	by any lessee to amend any lease issued for any Central
7	and Western Gulf of Mexico tract in the period of January
8	1, 1996, through November 28, 2000, to incorporate price
9	thresholds applicable to royalty suspension provisions, that
10	are equal to or less than the price thresholds described
11	in clauses (v) through (vii) of section $8(a)(3)(C)$ of the
12	Outer Continental Shelf Lands Act (43 U.S.C.
13	1337(a)(3)(C)). Any amended lease shall impose the new
14	or revised price thresholds effective October 1, 2012. Ex-
15	isting lease provisions shall prevail through September 30,
16	2012.
17	SEC. 204. REPEAL OF ROYALTY RELIEF PROVISIONS.
18	(a) Repeal of Provisions of Energy Policy Act
19	OF 2005.—The following provisions of the Energy Policy
20	Act of 2005 (Public Law 109–58) are repealed:
21	(1) Section 344 (42 U.S.C. 15904; relating to
22	incentives for natural gas production from deep wells
23	in shallow waters of the Gulf of Mexico)

1	(2) Section 345 (42 U.S.C. 15905; relating to
2	royalty relief for deep water production in the Gulf
3	of Mexico).
4	(b) Repeal of Provisions Relating to Plan-
5	NING AREAS OFFSHORE ALASKA.—Section 8(a)(3)(B) of
6	the Outer Continental Shelf Lands Act (43 U.S.C.
7	1337(a)(3)(B)) is amended by striking "and in the Plan-
8	ning Areas offshore Alaska".
9	TITLE III—OCS FACILITY
10	INSPECTIONS
11	SEC. 301. SHORT TITLE.
12	This title may be cited as the "No Free Inspections
13	for Oil Companies Act".
14	SEC. 302. OCS FACILITY INSPECTION FEES.
15	Section 22 of the Outer Continental Shelf Lands Act
16	(43 U.S.C. 1348) is amended by adding at the end of the
17	section the following:
18	"(g) Inspection Fees.—
19	"(1) ESTABLISHMENT.—The Secretary of the
20	Interior shall establish, by rule, and collect from the
21	operators of facilities subject to inspection under
22	subsection (c) nonrefundable fees for such inspec-
23	tions—
24	"(A) at an aggregate level equal to the
25	amount necessary to offset the annual expenses

1	of inspections of outer Continental Shelf facili-
2	ties (including mobile offshore drilling units) by
3	the Department of the Interior; and
4	"(B) using a schedule that reflects the dif-
5	ferences in complexity among the classes of fa-
6	cilities to be inspected.
7	"(2) Ocean energy enforcement fund.—
8	There is established in the Treasury a fund, to be
9	known as the 'Ocean Energy Enforcement Fund'
10	(referred to in this subsection as the 'Fund'), into
11	which shall be deposited amounts collected as fees
12	under paragraph (1) and which shall be available as
13	provided under paragraph (3).
14	"(3) Availability of fees.—Notwithstanding
15	section 3302 of title 31, United States Code, all
16	amounts collected by the Secretary under this sec-
17	tion—
18	"(A) shall be credited as offsetting collec-
19	tions;
20	"(B) shall be available for expenditure only
21	for purposes of carrying out inspections of
22	outer Continental Shelf facilities (including mo-
23	bile offshore drilling units) and the administra-
24	tion of the inspection program under this sec-
25	tion;

1	"(C) shall be available only to the extent
2	provided for in advance in an appropriations
3	Act; and
4	"(D) shall remain available until expended.
5	"(4) Annual reports.—
6	"(A) IN GENERAL.—Not later than 60
7	days after the end of each fiscal year beginning
8	with fiscal year 2011, the Secretary shall sub-
9	mit to the Committee on Energy and Natural
10	Resources of the Senate and the Committee on
11	Natural Resources of the House of Representa-
12	tives a report on the operation of the Fund dur-
13	ing the fiscal year.
14	"(B) Contents.—Each report shall in-
15	clude, for the fiscal year covered by the report,
16	the following:
17	"(i) A statement of the amounts de-
18	posited into the Fund.
19	"(ii) A description of the expenditures
20	made from the Fund for the fiscal year, in-
21	cluding the purpose of the expenditures.
22	"(iii) Recommendations for additional
23	authorities to fulfill the purpose of the
24	Fund.

1	"(iv) A statement of the balance re-
2	maining in the Fund at the end of the fis-
3	cal year.".
4	TITLE IV—GULF COAST OIL AND
5	GAS ROYALTY GIVEAWAY RE-
6	PEAL
7	SEC. 401. SHORT TITLE.
8	This title may be cited as the "Gulf Coast Oil and
9	Gas Royalty Giveaway Repeal and Deficit Reduction Act".
10	SEC. 402. DISPOSITION OF QUALIFIED OUTER CONTI-
11	NENTAL SHELF REVENUES FROM 181 AREA,
12	181 SOUTH AREA, AND 2002-2007 PLANNING
13	AREAS OF GULF OF MEXICO.
14	Section 105 of the Gulf of Mexico Energy Security
15	Act of 2006 (43 U.S.C. 1331 note) is amended to read
16	as follows:
17	"SEC. 105. DISPOSITION OF QUALIFIED OUTER CONTI-
18	NENTAL SHELF REVENUES FROM 181 AREA,
19	181 SOUTH AREA, AND 2002-2007 PLANNING
20	AREAS OF GULF OF MEXICO.
21	"(a) In General.—Notwithstanding section 9 of the
22	Outer Continental Shelf Lands Act (43 U.S.C. 1338) and
23	subject to the other provisions of this section, for each ap-
24	plicable fiscal year, the Secretary of the Treasury shall
25	deposit—

1	"(1) 87.5 percent of qualified outer Continenta
2	Shelf revenues in the general fund of the Treasury
3	and
4	"(2) 12.5 percent of qualified outer Continenta
5	Shelf revenues in a special account in the Treasury
6	from which the Secretary shall disburse 100 percent
7	to provide financial assistance to States in accord-
8	ance with section 6 of the Land and Water Con-
9	servation Fund Act of 1965 (16 U.S.C. 460l–8)
10	which shall be considered income to the Land and
11	Water Conservation Fund for purposes of section 2
12	of that Act (16 U.S.C. 460l-5).
13	"(b) Use of Amounts for Deficit Reduction.—
14	Notwithstanding any other provision of law, any amounts
15	received by the United States as rentals or royalties under
16	leases covered by this title shall be deposited in the Treas
17	ury and used for Federal budget deficit reduction or, is
18	there is no Federal budget deficit, for reducing the Federal
19	eral debt in such manner as the Secretary of the Treasury
20	considers appropriate.".
21	TITLE V—HARDROCK MINING
22	REFORM
23	SEC. 501. SHORT TITLE.
24	This title may be cited as the "Hardrock Mining Re-
25	form and Deficit Reduction Act of 2011"

1 SEC. 502. DEFINITIONS AND REFERENCES.

2	(a) In General.—As used in this title:
3	(1) The term "affiliate" means with respect to
4	any person, any of the following:
5	(A) Any person who controls, is controlled
6	by, or is under common control with such per-
7	son.
8	(B) Any partner of such person.
9	(C) Any person owning at least 10 percent
10	of the voting shares of such person.
11	(2) The term "applicant" means any person ap-
12	plying for a permit under this title or a modification
13	to or a renewal of a permit under this title.
14	(3) The term "beneficiation" means the crush-
15	ing and grinding of locatable mineral ore and such
16	processes as are employed to free the mineral from
17	other constituents, including but not necessarily lim-
18	ited to, physical and chemical separation techniques.
19	(4) The term "casual use"—
20	(A) subject to subparagraphs (B) and (C),
21	means mineral activities that do not ordinarily
22	result in any disturbance of public lands and re-
23	sources;
24	(B) includes collection of geochemical,
25	rock, soil, or mineral specimens using

1	handtools, hand panning, or nonmotorized sluic-
2	ing; and
3	(C) does not include—
4	(i) the use of mechanized earth-mov-
5	ing equipment, suction dredging, or explo-
6	sives;
7	(ii) the use of motor vehicles in areas
8	closed to off-road vehicles;
9	(iii) the construction of roads or drill
10	pads; and
11	(iv) the use of toxic or hazardous ma-
12	terials.
13	(5) The term "claim holder" means a person
14	holding a mining claim, millsite claim, or tunnel site
15	claim located under the general mining laws and
16	maintained in compliance with such laws and this
17	title. Such term may include an agent of a claim
18	holder.
19	(6) The term "control" means having the abil-
20	ity, directly or indirectly, to determine (without re-
21	gard to whether exercised through one or more cor-
22	porate structures) the manner in which an entity
23	conducts mineral activities, through any means, in-
24	cluding without limitation, ownership interest, au-
25	thority to commit the entity's real or financial as-

1	sets, position as a director, officer, or partner of the
2	entity, or contractual arrangement.
3	(7) The term "exploration"—
4	(A) subject to subparagraphs (B) and (C),
5	means creating surface disturbance other than
6	casual use, to evaluate the type, extent, quan-
7	tity, or quality of minerals present;
8	(B) includes mineral activities associated
9	with sampling, drilling, and analyzing locatable
10	mineral values; and
11	(C) does not include extraction of mineral
12	material for commercial use or sale.
13	(8) The term "Federal land" means any land,
14	and any interest in land, that is owned by the
15	United States and open to location of mining claims
16	under the general mining laws and subtitle B of this
17	title.
18	(9) The term "Indian lands" means lands held
19	in trust for the benefit of an Indian tribe or indi-
20	vidual or held by an Indian tribe or individual sub-
21	ject to a restriction by the United States against
22	alienation.
23	(10) The term "Indian tribe" means any Indian
24	tribe, band, nation, pueblo, or other organized group
25	or community, including any Alaska Native village

1	or regional corporation as defined in or established
2	pursuant to the Alaska Native Claims Settlement
3	Act (43 U.S.C. 1601 et seq.), that is recognized as
4	eligible for the special programs and services pro-
5	vided by the United States to Indians because of
6	their status as Indians.
7	(11) The term "locatable mineral"—
8	(A) subject to subparagraph (B), means
9	any mineral, the legal and beneficial title to
10	which remains in the United States and that is
11	not subject to disposition under any of—
12	(i) the Mineral Leasing Act (30
13	U.S.C. 181 et seq.);
14	(ii) the Geothermal Steam Act of
15	1970 (30 U.S.C. 1001 et seq.);
16	(iii) the Act of July 31, 1947, com-
17	monly known as the Materials Act of 1947
18	(30 U.S.C. 601 et seq.); or
19	(iv) the Mineral Leasing for Acquired
20	Lands Act (30 U.S.C. 351 et seq.); and
21	(B) does not include any mineral that is
22	subject to a restriction against alienation im-
23	posed by the United States and is—
24	(i) held in trust by the United States
25	for any Indian or Indian tribe, as defined

1	in section 2 of the Indian Mineral Develop-
2	ment Act of 1982 (25 U.S.C. 2101); or
3	(ii) owned by any Indian or Indian
4	tribe, as defined in that section.
5	(12) The term "mineral activities" means any
6	activity on a mining claim, millsite claim, or tunnel
7	site claim for, related to, or incidental to, mineral
8	exploration, mining, beneficiation, processing, or rec-
9	lamation activities for any locatable mineral.
10	(13) The term "mining claim"—
11	(A) subject to subparagraph (B), means a
12	claim located under the Mining Law of 1872
13	within the boundaries of which exist locatable
14	minerals the claimant intends to extract;
15	(B) does not include a claim located for
16	the purpose of securing Federal lands for a
17	waste rock dump, tailings pile, or other pur-
18	poses incident to processing locatable minerals
19	extracted elsewhere.
20	(14) The term "National Conservation System
21	unit" means any unit of the National Park System,
22	National Wildlife Refuge System, National Wild and
23	Scenic Rivers System, or National Trails System, or
24	a National Conservation Area, a National Recreation

- 1 Area, a National Monument, or any unit of the Na-2 tional Wilderness Preservation System.
- 3 (15) The term "operator" means any person 4 proposing or authorized by a permit issued under 5 this title to conduct mineral activities and any agent 6 of such person.
 - (16) The term "person" means an individual, Indian tribe, partnership, association, society, joint venture, joint stock company, firm, company, corporation, cooperative, or other organization and any instrumentality of State or local government including any publicly owned utility or publicly owned corporation of State or local government.
 - (17) The term "processing" means processes downstream of beneficiation employed to prepare locatable mineral ore into the final marketable product, including smelting and electrolytic refining.
 - (18) The term "Secretary" means the Secretary of the Interior, unless otherwise specified.
 - (19) The term "temporary cessation" means a halt in mine-related production activities for a continuous period of no longer than 5 years.
 - (20) The term "undue degradation" means, based on consideration of other resource values that may be affected, the operation or proposed operation

1	fails to comply with the performance standards in
2	this title or can reasonably be expected to cause sig-
3	nificant environmental harm to wildlife; land, air, or
4	water resources; or scientific or cultural resources.
5	(21) The term "valid existing rights" means a
6	mining claim or millsite claim located on lands de-
7	scribed in section 521(b), that—
8	(A) was properly located and maintained
9	under the general mining laws prior to the date
10	of enactment of this Act;
11	(B) was supported by a discovery of a val-
12	uable mineral deposit within the meaning of the
13	general mining laws on the date of enactment
14	of this Act, and, for millsite claims, does not in-
15	volve more than one mill site for every mining
16	claim located for that operation; and
17	(C) continues to be valid under this title.
18	(b) References to Other Laws.—
19	(1) Any reference in this title to the term gen-
20	eral mining laws is a reference to those Acts that
21	generally comprise chapters 2, 12A, and 16, and sec-
22	tions 161 and 162, of title 30, United States Code.
23	(2) Any reference in this title to the Act of July
24	23, 1955, is a reference to the Act entitled "An Act

to amend the Act of July 31, 1947 (61 Stat. 681)

1	and the mining laws to provide for multiple use of
2	the surface of the same tracts of the public lands,
3	and for other purposes" (30 U.S.C. 601 et seq.).
4	SEC. 503. APPLICATION RULES.
5	(a) In General.—This title applies to any mining
6	claim, millsite claim, or tunnel site claim located under
7	the general mining laws, before, on, or after the date of
8	enactment of this Act, except as provided in subsection
9	(b).
10	(b) Preexisting Claims.—
11	(1) Any unpatented mining claim or millsite
12	claim located under the general mining laws before
13	the date of enactment of this Act for which a plan
14	of operation has not been approved or a notice filed
15	prior to the date of enactment shall, upon the effec-
16	tive date of this title, be subject to the requirements
17	of this title, except as provided in paragraphs (2)
18	and (3).
19	(2)(A) If a plan of operations is approved for
20	mineral activities on any claim or site referred to in
21	paragraph (1) prior to the date of enactment of this
22	Act but such operations have not commenced prior
23	to the date of enactment of this Act—
24	(i) during the 5-year period beginning
25	on the date of enactment of this Act, min-

1	eral activities at such claim or site shall be
2	subject to such plan of operations;
3	(ii) during such 5-year period, modi-
4	fications of any such plan may be made in
5	accordance with the provisions of law ap-
6	plicable prior to the enactment of this Act
7	if such modifications are deemed minor by
8	the Secretary concerned; and
9	(iii) the operator shall bring such min-
10	eral activities into compliance with this
11	title by the end of such 5-year period.
12	(B) Where an application for modification
13	of a plan of operations referred to in subpara-
14	graph (A)(ii) has been timely submitted and an
15	approved plan expires prior to Secretarial ac-
16	tion on the application, mineral activities and
17	reclamation may continue in accordance with
18	the terms of the expired plan until the Sec-
19	retary makes an administrative decision on the
20	application.
21	(c) Federal Lands Subject to Existing Per-
22	MIT.—
23	(1) Any Federal land shall be subject to the re-
24	quirements of section 512(a)(2) if the land is—
25	(A) subject to an operations permit; and

- 1 (B) producing valuable locatable minerals 2 in commercial quantities prior to the date of en-3 actment of this Act.
- 4 (2) Any Federal land added through a plan 5 modification to an operations permit on Federal land 6 that is submitted after the date of enactment of this 7 Act shall be subject to the terms of section 8 512(a)(3).
- (d) Application of Title to Beneficiation and 9 PROCESSING OF NON-FEDERAL MINERALS ON FEDERAL 10 Lands.—The provisions of this title (including the envi-12 ronmental protection requirements of subtitle C) shall 13 apply in the same manner and to the same extent to mining claims, millsite claims, and tunnel site claims used for 14 15 beneficiation or processing activities or activities related to, or incidental to, such mineral activities for any mineral 16 without regard to whether or not the legal and beneficial 17 18 title to the mineral is held by the United States. This sub-19 section applies only to minerals that are locatable minerals 20 or minerals that would be locatable minerals if the legal 21 and beneficial title to such minerals were held by the

United States.

Subtitle A—Mineral Exploration

2 and Development

3 SEC. 511. ROYALTY.

(a) Reservation of Royalty.—

(1) In General.—Subject to paragraph (2) production of all locatable minerals from any mining claim located under the general mining laws and maintained in compliance with this title, or mineral concentrates or products derived from locatable minerals from any such mining claim, as the case may be, shall be subject to a royalty of 12.5 percent of the gross income from mining. The claim holder or any operator to whom the claim holder has assigned the obligation to make royalty payments under the claim and any person who controls such claim holder or operator shall be liable for payment of such royalties.

(2) FEDERAL LAND ADDED TO EXISTING OPERATIONS PERMIT.—Any Federal land added through a plan modification to an operations permit that is submitted after the date of enactment of this Act shall be subject to the royalty that applies to Federal land under paragraph (1).

1	(3) Deposit.—Amounts received by the United
2	States as royalties under this subsection shall be de-
3	posited into the Treasury.
4	(b) Duties of Claim Holders, Operators, and
5	Transporters.—
6	(1) A person—
7	(A) who is required to make any royalty
8	payment under this section shall make such
9	payments to the United States at such times
10	and in such manner as the Secretary may by
11	rule prescribe; and
12	(B) shall notify the Secretary, in the time
13	and manner as may be specified by the Sec-
14	retary, of any assignment that such person may
15	have made of the obligation to make any roy-
16	alty or other payment under a mining claim.
17	(2) Any person paying royalties under this sec-
18	tion shall file a written instrument, together with the
19	first royalty payment, affirming that such person is
20	responsible for making proper payments for all
21	amounts due for all time periods for which such per-
22	son has a payment responsibility. Such responsibility
23	for the periods referred to in the preceding sentence
24	shall include any and all additional amounts billed

by the Secretary and determined to be due by final

- agency or judicial action. Any person liable for royalty payments under this section who assigns any payment obligation shall remain jointly and severally liable for all royalty payments due for the claim for the period.
 - (3) A person conducting mineral activities shall—
 - (A) develop and comply with the site security provisions in the operations permit designed to protect from theft the locatable minerals, concentrates or products derived therefrom which are produced or stored on a mining claim, and such provisions shall conform with such minimum standards as the Secretary may prescribe by rule, taking into account the variety of circumstances on mining claims; and
 - (B) not later than the 5th business day after production begins anywhere on a mining claim, or production resumes after more than 90 days after production was suspended, notify the Secretary, in the manner prescribed by the Secretary, of the date on which such production has begun or resumed.
 - (4) The Secretary may by rule require any person engaged in transporting a locatable mineral,

- concentrate, or product derived there from to carry
 on his or her person, in his or her vehicle, or in his
 or her immediate control, documentation showing, at
 a minimum, the amount, origin, and intended destination of the locatable mineral, concentrate, or
 product derived there from in such circumstances as
 the Secretary determines is appropriate.
- 8 (c) Recordkeeping and Reporting Require-9 ments.—
 - (1) A claim holder, operator, or other person directly involved in developing, producing, processing, transporting, purchasing, or selling locatable minerals, concentrates, or products derived therefrom, subject to this title, through the point of royalty computation shall establish and maintain records, make any reports, and provide any information that the Secretary may reasonably require for the purposes of implementing this section or determining compliance with rules or orders under this section. Such records shall include, but not be limited to, periodic reports, records, documents, and other data. Such reports may also include, but not be limited to, pertinent technical and financial data relating to the quantity, quality, composition volume, weight, and assay of all minerals extracted from the

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mining claim. Upon the request of any officer or employee duly designated by the Secretary conducting an audit or investigation pursuant to this section, the appropriate records, reports, or information that may be required by this section shall be made available for inspection and duplication by such officer or employee. Failure by a claim holder, operator, or other person referred to in the first sentence to cooperate with such an audit, provide data required by the Secretary, or grant access to information may, at the discretion of the Secretary, result in involuntary forfeiture of the claim.

- (2) Records required by the Secretary under this section shall be maintained for 7 years after release of financial assurance under section 536 unless the Secretary notifies the operator that the Secretary has initiated an audit or investigation involving such records and that such records must be maintained for a longer period. In any case when an audit or investigation is underway, records shall be maintained until the Secretary releases the operator of the obligation to maintain such records.
- 23 (d) Audits.—The Secretary is authorized to conduct 24 such audits of all claim holders, operators, transporters, 25 purchasers, processors, or other persons directly or indi-

- 1 rectly involved in the production or sales of minerals cov-
- 2 ered by this title, as the Secretary deems necessary for
- 3 the purposes of ensuring compliance with the require-
- 4 ments of this section. For purposes of performing such
- 5 audits, the Secretary shall, at reasonable times and upon
- 6 request, have access to, and may copy, all books, papers
- 7 and other documents that relate to compliance with any
- 8 provision of this section by any person.

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(e) Cooperative Agreements.—

- (1) The Secretary is authorized to enter into cooperative agreements with the Secretary of Agriculture to share information concerning the royalty management of locatable minerals, concentrates, or products derived therefrom, to carry out inspection, auditing, investigation, or enforcement (not including the collection of royalties, civil or criminal penalties, or other payments) activities under this section in cooperation with the Secretary, and to carry out any other activity described in this section.
- (2) Except as provided in paragraph (3)(A) of this subsection (relating to trade secrets), and pursuant to a cooperative agreement, the Secretary of Agriculture shall, upon request, have access to all royalty accounting information in the possession of the Secretary respecting the production, removal, or

- sale of locatable minerals, concentrates, or products derived therefrom from claims on lands open to location under this title.
- (3) Trade secrets, proprietary, and other con-5 fidential information protected from disclosure under 6 section 552 of title 5, United States Code, popularly 7 known as the Freedom of Information Act, shall be 8 made available by the Secretary to other Federal 9 agencies as necessary to assure compliance with this 10 title and other Federal laws. The Secretary, the Sec-11 retary of Agriculture, the Administrator of the Envi-12 ronmental Protection Agency, and other Federal of-13 ficials shall ensure that such information is provided 14 protection in accordance with the requirements of 15 that section.
- 16 (f) Interest and Substantial Underreporting 17 Assessments.—
 - (1) In the case of mining claims where royalty payments are not received by the Secretary on the date that such payments are due, the Secretary shall charge interest on such underpayments at the same interest rate as the rate applicable under section 6621(a)(2) of the Internal Revenue Code of 1986. In the case of an underpayment, interest shall be

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- computed and charged only on the amount of the deficiency and not on the total amount.
 - (2) If there is any underreporting of royalty owed on production from a claim for any production month by any person liable for royalty payments under this section, the Secretary shall assess a penalty of not greater than 25 percent of the amount of that underreporting.
 - (3) For the purposes of this subsection, the term "underreporting" means the difference between the royalty on the value of the production that should have been reported and the royalty on the value of the production which was reported, if the value that should have been reported is greater than the value that was reported.
 - (4) The Secretary may waive or reduce the assessment provided in paragraph (2) of this subsection if the person liable for royalty payments under this section corrects the underreporting before the date such person receives notice from the Secretary that an underreporting may have occurred, or before 90 days after the date of the enactment of this section, whichever is later.
 - (5) The Secretary shall waive any portion of an assessment under paragraph (2) of this subsection

1	attributable to that portion of the underreporting for
2	which the person responsible for paying the royalty
3	demonstrates that—
4	(A) such person had written authorization
5	from the Secretary to report royalty on the
6	value of the production on basis on which it was
7	reported;
8	(B) such person had substantial authority
9	for reporting royalty on the value of the produc-
10	tion on the basis on which it was reported;
11	(C) such person previously had notified the
12	Secretary, in such manner as the Secretary may
13	by rule prescribe, of relevant reasons or facts
14	affecting the royalty treatment of specific pro-
15	duction which led to the underreporting; or
16	(D) such person meets any other exception
17	which the Secretary may, by rule, establish.
18	(g) Delegation.—For the purposes of this section,
19	the term "Secretary" means the Secretary of the Interior
20	acting through the Director of the Minerals Management
21	Service.
22	(h) Expanded Royalty Obligations.—Each per-
23	son liable for royalty payments under this section shall
24	be jointly and severally liable for royalty on all locatable
25	minerals, concentrates, or products derived therefrom lost

- 1 or wasted from a mining claim located under the general
- 2 mining laws and maintained in compliance with this title
- 3 when such loss or waste is due to negligence on the part
- 4 of any person or due to the failure to comply with any
- 5 rule, regulation, or order issued under this section.
- 6 (i) Gross Income From Mining Defined.—For
- 7 the purposes of this section, for any locatable mineral, the
- 8 term "gross income from mining" has the same meaning
- 9 as the term "gross income" in section 613(c) of the Inter-
- 10 nal Revenue Code of 1986.
- 11 (j) Effective Date.—The royalty under this sec-
- 12 tion shall take effect with respect to the production of
- 13 locatable minerals after the enactment of this Act, but any
- 14 royalty payments attributable to production during the
- 15 first 12 calendar months after the enactment of this Act
- 16 shall be payable at the expiration of such 12-month period.
- 17 (k) Failure To Comply With Royalty Require-
- 18 MENTS.—Any person who fails to comply with the require-
- 19 ments of this section or any regulation or order issued to
- 20 implement this section shall be liable for a civil penalty
- 21 under section 109 of the Federal Oil and Gas Royalty
- 22 Management Act (30 U.S.C. 1719) to the same extent as
- 23 if the claim located under the general mining laws and
- 24 maintained in compliance with this title were a lease under
- 25 that Act.

1 SEC. 512. HARDROCK MINING CLAIM MAINTENANCE FEE.

2 (a) Fee.—

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(1) Except as provided in section 2511(e)(2) of the Energy Policy Act of 1992 (relating to oil shale claims), for each unpatented mining claim, mill or tunnel site on federally owned lands, whether located before, on, or after enactment of this Act, each claimant shall pay to the Secretary, on or before August 31 of each year, a claim maintenance fee of \$200 per claim to hold such unpatented mining claim, mill or tunnel site for the assessment year beginning at noon on the next day, September 1. Such claim maintenance fee shall be in lieu of the assessment work requirement contained in the Mining Law of 1872 (30 U.S.C. 28 et seq.) and the related filing requirements contained in section 314(a) and (c) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1744(a) and (c)).

(2)(A) The Secretary shall adjust the fees required by this section to reflect changes in the Consumer Price Index published by the Bureau of Labor Statistics of the Department of Labor every 5 years after the date of enactment of this Act, or more frequently if the Secretary determines an adjustment to be reasonable. The Secretary shall employ the Consumer Price Index for All-Urban Consumers pub-

- 1 lished by the Department of Labor as the basis for
- 2 adjustment, and rounding according to the adjust-
- ment process of conditions of the Federal Civil Pen-
- 4 alties Inflation Adjustment Act of 1990 (104 Stat.
- 5 890).
- 6 (B) The Secretary shall provide claimants no-
- 7 tice of any adjustment made under this paragraph
- 8 not later than July 1 of any year in which the ad-
- 9 justment is made.
- 10 (C) A fee adjustment under this paragraph
- shall begin to apply the calendar year following the
- calendar year in which it is made.
- 13 (b) Location.—Notwithstanding any provision of
- 14 law, for every unpatented mining claim, mill or tunnel site
- 15 located after the date of enactment of this Act the locator
- 16 shall, at the time the location notice is recorded with the
- 17 Bureau of Land Management, pay to the Secretary a loca-
- 18 tion fee, in addition to the fee required by subsection (a)
- 19 of \$50 per claim.
- 20 (c) Co-Ownership.—The co-ownership provisions of
- 21 the Mining Law of 1872 (30 U.S.C. 28 et seq.) will remain
- 22 in effect except that the annual claim maintenance fee,
- 23 where applicable, shall replace applicable assessment re-
- 24 quirements and expenditures.

- 1 (d) Failure To Pay.—Failure to pay the claim maintenance fee as required by subsection (a) shall conclu-2 3 sively constitute a forfeiture of the unpatented mining 4 claim, mill or tunnel site by the claimant and the claim 5 shall be deemed null and void by operation of law. 6 (e) Other Requirements.— 7 (1) Nothing in this section shall change or mod-8 ify the requirements of section 314(b) of the Federal 9 Land Policy and Management Act of 1976 (43) 10 U.S.C. 1744(b)), or the requirements of section 11 314(c) of the Federal Land Policy and Management 12 Act of 1976 (43 U.S.C. 1744(c)) related to filings 13 required by section 314(b), which remain in effect. 14 (2) Section 2324 of the Revised Statutes of the 15 United States (30 U.S.C. 28) is amended by insert-16 ing "or section 103(a) of the Hardrock Mining Re-17 form and Deficit Reduction Act of 2011" after "Act 18 of 1993,". 19 SEC. 513. EFFECT OF PAYMENTS FOR USE AND OCCUPANCY 20 OF CLAIMS.

- 21 Timely payment of the claim maintenance fee re-
- 22 quired by section 512 of this title or any related law relat-
- 23 ing to the use of Federal land, preserves the claimant's
- ability to use and occupy the Federal land concerned for

1	prospecting and exploration, consistent with and subject
2	to the requirements of this title and other applicable law.
3	SEC. 514. LIMITATION ON PATENTS.
4	(a) Mining Claims.—
5	(1) DETERMINATIONS REQUIRED.—After the
6	date of enactment of this Act, no patent shall be
7	issued by the United States for any mining claim lo-
8	cated under the general mining laws unless the Sec-
9	retary determines that, for the claim concerned—
10	(A) a patent application was filed with the
11	Secretary on or before September 30, 1994;
12	and
13	(B) all requirements established under sec-
14	tions 2325 and 2326 of the Revised Statutes
15	(30 U.S.C. 29 and 30) for vein or lode claims
16	and sections 2329, 2330, 2331, and 2333 of
17	the Revised Statutes (30 U.S.C. 35, 36, and
18	37) for placer claims were fully complied with
19	by that date.
20	(2) RIGHT TO PATENT.—If the Secretary makes
21	the determinations referred to in subparagraphs (A)
22	and (B) of paragraph (1) for any mining claim, the
23	holder of the claim shall be entitled to the issuance
24	of a patent in the same manner and degree to which

such claim holder would have been entitled to prior

to the enactment of this Act, unless and until such determinations are withdrawn or invalidated by the Secretary or by a court of the United States.

(b) MILLSITE CLAIMS.—

- (1) Determinations required.—After the date of enactment of this Act, no patent shall be issued by the United States for any millsite claim located under the general mining laws unless the Secretary determines that for the millsite concerned—
 - (A) a patent application for such land was filed with the Secretary on or before September 30, 1994; and
 - (B) all requirements applicable to such patent application were fully complied with by that date.
- (2) RIGHT TO PATENT.—If the Secretary makes the determinations referred to in subparagraphs (A) and (B) of paragraph (1) for any millsite claim, the holder of the claim shall be entitled to the issuance of a patent in the same manner and degree to which such claim holder would have been entitled to prior to the enactment of this Act, unless and until such determinations are withdrawn or invalidated by the Secretary or by a court of the United States.

1	Subtitle B—Protection of Special
2	Places
3	SEC. 521. LANDS OPEN TO LOCATION.
4	(a) LANDS OPEN TO LOCATION.—Except as provided
5	in subsection (b), mining claims may be located under the
6	general mining laws only on such lands and interests as
7	were open to the location of mining claims under the gen-
8	eral mining laws immediately before the enactment of this
9	Act.
10	(b) Lands Not Open to Location.—Notwith-
11	standing any other provision of law and subject to valid
12	existing rights, each of the following shall not be open to
13	the location of mining claims under the general mining
14	laws on or after the date of enactment of this Act:
15	(1) Wilderness study areas.
16	(2) Areas of critical environmental concern.
17	(3) Areas designated for inclusion in the Na-
18	tional Wild and Scenic Rivers System pursuant to
19	the Wild and Scenic Rivers Act (16 U.S.C. 1271 et
20	seq.), areas designated for potential addition to such

U.S.C. 1276(a)), and areas determined to be eligible for inclusion in such system pursuant to section 5(d)

system pursuant to section 5(a) of that Act (16

24 of such Act (16 U.S.C. 1276(d)).

- 1 (4) Any area identified in the set of inventoried
- 2 roadless areas maps contained in the Forest Service
- 3 Roadless Area Conservation Final Environmental
- 4 Impact Statement, Volume 2, dated November 2000.
- 5 (c) Existing Authority Not Affected.—Noth-
- 6 ing in this title limits the authority granted the Secretary
- 7 in section 204 of the Federal Land Policy and Manage-
- 8 ment Act of 1976 (43 U.S.C. 1714) to withdraw public
- 9 lands.
- 10 SEC. 522. WITHDRAWAL PETITIONS BY STATES, POLITICAL
- 11 SUBDIVISIONS, AND INDIAN TRIBES.
- 12 (a) IN GENERAL.—Subject to valid existing rights,
- 13 any State or political subdivision of a State or an Indian
- 14 tribe may submit a petition to the Secretary for the with-
- 15 drawal of a specific tract of Federal land from the oper-
- 16 ation of the general mining laws, in order to protect spe-
- 17 cific values identified in the petition that are important
- 18 to the State or political subdivision or Indian tribe. Such
- 19 values may include the value of a watershed to supply
- 20 drinking water, wildlife habitat value, cultural or historic
- 21 resources, or value for scenic vistas important to the local
- 22 economy, and other similar values. In the case of an In-
- 23 dian tribe, the petition may also identify religious or cul-
- 24 tural values that are important to the Indian tribe. The
- 25 petition shall contain the information required by section

1	204 of the Federal Land Policy and Management Act of
2	1976 (43 U.S.C. 1714).
3	(b) Consideration of Petition.—The Secretary—
4	(1) shall solicit public comment on the petition;
5	(2) shall make a final decision on the petition
6	within 180 days after receiving it; and
7	(3) shall grant the petition subject to valid ex-
8	isting rights, unless the Secretary makes and pub-
9	lishes in the Federal Register specific findings why
10	a decision to grant the petition would be against the
11	national interest.
12	Subtitle C—Environmental Consid-
13	erations of Mineral Exploration
	crations of mineral exploration
14	and Development
14	and Development
14 15	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON
14 15 16 17	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND.
14 15 16 17	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND. Notwithstanding section 302(b) of the Federal Land
14 15 16 17 18	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND. Notwithstanding section 302(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732(b)),
14 15 16 17 18	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND. Notwithstanding section 302(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732(b)), the first section of the Act of June 4, 1897 (chapter 2;
14 15 16 17 18 19 20	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND. Notwithstanding section 302(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732(b)), the first section of the Act of June 4, 1897 (chapter 2; 30 Stat. 36 16 U.S.C. 478), and the National Forest Man-
14 15 16 17 18 19 20 21	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND. Notwithstanding section 302(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732(b)), the first section of the Act of June 4, 1897 (chapter 2; 30 Stat. 36 16 U.S.C. 478), and the National Forest Management Act of 1976 (16 U.S.C. 1600 et seq.), and in
14 15 16 17 18 19 20 21	and Development SEC. 531. GENERAL STANDARD FOR HARDROCK MINING ON FEDERAL LAND. Notwithstanding section 302(b) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732(b)), the first section of the Act of June 4, 1897 (chapter 2, 30 Stat. 36 16 U.S.C. 478), and the National Forest Management Act of 1976 (16 U.S.C. 1600 et seq.), and in accordance with this subtitle and applicable law, unless ex-

- 1 site claim, or tunnel site claim is carefully controlled
- 2 to prevent undue degradation of public lands and re-
- 3 sources; and
- 4 (2) shall not grant permission to engage in min-
- 5 eral activities if the Secretary, after considering the
- 6 evidence, determines that undue degradation would
- 7 result from such activities.

8 SEC. 532. PERMITS.

- 9 (a) Permits Required.—No person may engage in
- 10 mineral activities on Federal land that may cause a dis-
- 11 turbance of surface resources, including land, air, ground
- 12 water and surface water, and fish and wildlife, unless—
- 13 (1) the claim was properly located under the
- 14 general mining laws and maintained in compliance
- with such laws and this title; and
- 16 (2) a permit was issued to such person under
- this subtitle authorizing such activities.
- 18 (b) Negligible Disturbance.—Notwithstanding
- 19 subsection (a)(2), a permit under this subtitle shall not
- 20 be required for mineral activities that are a casual use of
- 21 the Federal land.
- (c) Coordination With NEPA Process.—The
- 23 Secretary and the Secretary of Agriculture shall conduct
- 24 the permit processes under this title in coordination with
- 25 the timing and other requirements under section 102 of

- 1 the National Environmental Policy Act of 1969 (42 U.S.C.
- 2 4332).
- 3 SEC. 533. EXPLORATION PERMIT.
- 4 (a) AUTHORIZED EXPLORATION ACTIVITY.—Any
- 5 claim holder may apply for an exploration permit for any
- 6 mining claim authorizing the claim holder to remove a rea-
- 7 sonable amount of the locatable minerals from the claim
- 8 for analysis, study and testing. Such permit shall not au-
- 9 thorize the claim holder to remove any mineral for sale
- 10 nor to conduct any activities other than those required for
- 11 exploration for locatable minerals and reclamation.
- 12 (b) Permit Application Requirements.—An ap-
- 13 plication for an exploration permit under this section shall
- 14 be submitted in a manner satisfactory to the Secretary
- 15 or, for National Forest System lands, the Secretary of Ag-
- 16 riculture, and shall contain an exploration plan, a reclama-
- 17 tion plan for the proposed exploration, and such docu-
- 18 mentation as necessary to ensure compliance with applica-
- 19 ble Federal and State environmental laws and regulations.
- 20 (c) Reclamation Plan Requirements.—The rec-
- 21 lamation plan required to be included in a permit applica-
- 22 tion under subsection (b) shall include such provisions as
- 23 may be jointly prescribed by the Secretary and the Sec-
- 24 retary of Agriculture.

- 1 (d) Permit Issuance or Denial.—The Secretary,
- 2 or for National Forest System lands, the Secretary of Ag-
- 3 riculture, shall issue an exploration permit pursuant to an
- 4 application under this section unless such Secretary makes
- 5 any of the following determinations:

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- 6 (1) The permit application, the exploration plan 7 and reclamation plan are not complete and accurate.
- 8 (2) The applicant has not demonstrated that 9 proposed reclamation can be accomplished.
 - (3) The proposed exploration activities and condition of the land after the completion of exploration activities and final reclamation would not conform with the land use plan applicable to the area subject to mineral activities.
 - (4) The area subject to the proposed permit is included within an area not open to location under section 521.
 - (5) The applicant has not demonstrated that the exploration plan and reclamation plan will be in compliance with the requirements of this title and all other applicable Federal requirements, and any State requirements agreed to by the Secretary of the Interior (or Secretary of Agriculture, as appropriate).

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1	(6) The applicant has not demonstrated that
2	the requirements of section 536 (relating to financial
3	assurance) will be met.
4	(7) The applicant is ineligible to receive a per-
5	mit as determined under section 535.
6	(e) Term of Permit.—An exploration permit shall
7	be for a stated term. The term shall be no greater than
8	that necessary to accomplish the proposed exploration,
9	and in no case for more than 10 years.
10	(f) Permit Modification.—During the term of an
11	exploration permit, the permit holder may submit an ap-
12	plication to modify the permit. To approve a proposed
13	modification to the permit, the Secretary concerned shall
14	make the same determinations as are required in the case
15	of an original permit, except that the Secretary and the
16	Secretary of Agriculture may specify by joint rule the ex-
17	tent to which requirements for initial exploration permits
18	under this section shall apply to applications to modify
19	an exploration permit based on whether such modifications
20	are deemed significant or minor.
21	(g) Transfer, Assignment, or Sale of

- 22 Rights.—
- 23 (1) No transfer, assignment, or sale of rights
- 24 granted by a permit issued under this section shall
- 25 be made without the prior written approval of the

- Secretary or for National Forest System lands, the
 Secretary of Agriculture.
 - (2) Such Secretary shall allow a person holding a permit to transfer, assign, or sell rights under the permit to a successor, if the Secretary finds, in writing, that the successor—
 - (A) is eligible to receive a permit in accordance with section 534(d);
 - (B) has submitted evidence of financial assurance satisfactory under section 536; and
 - (C) meets any other requirements specified by the Secretary.
 - (3) The successor in interest shall assume the liability and reclamation responsibilities established by the existing permit and shall conduct the mineral activities in full compliance with this title, and the terms and conditions of the permit as in effect at the time of transfer, assignment, or sale.
 - (4) Each application for approval of a permit transfer, assignment, or sale pursuant to this subsection shall be accompanied by a fee payable to the Secretary of the Interior in such amount as may be established by such Secretary. Such amount shall be equal to the actual or anticipated cost to the Secretary or the Secretary of Agriculture, as appro-

priate, of reviewing and approving or disapproving such transfer, assignment, or sale, as determined by the Secretary of the Interior.

4 SEC. 534. OPERATIONS PERMIT.

(a) Operations Permit.—

- (1) Any claim holder that is in compliance with the general mining laws and section 513 of this title may apply to the Secretary, or for National Forest System lands, the Secretary of Agriculture, for an operations permit authorizing the claim holder to carry out mineral activities, other than casual use, on—
 - (A) any valid mining claim, valid millsite claim, or valid tunnel site claim; and
 - (B) such additional Federal land as the Secretary may determine is necessary to conduct the proposed mineral activities, if the operator obtains a right-of-way permit for use of such additional lands under title V of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1761 et seq.) and agrees to pay all fees required under that title for the permit under that title.

- 1 (2) If the Secretary decides to issue such permit, the
- 2 permit shall include such terms and conditions as pre-
- 3 scribed by such Secretary to carry out this subtitle.
- 4 (b) Permit Application Requirements.—An ap-
- 5 plication for an operations permit under this section shall
- 6 be submitted in a manner satisfactory to the Secretary
- 7 concerned and shall contain site characterization data, an
- 8 operations plan, a reclamation plan, monitoring plans,
- 9 long-term maintenance plans, to the extent necessary, and
- 10 such documentation as necessary to ensure compliance
- 11 with applicable Federal and State environmental laws and
- 12 regulations. If the proposed mineral activities will be car-
- 13 ried out in conjunction with mineral activities on adjacent
- 14 non-Federal lands, information on the location and nature
- 15 of such operations may be required by the Secretary.

16 (c) Permit Issuance or Denial.—

- 17 (1) After providing for public participation pur-
- suant to subsection (i), the Secretary, or for Na-
- 19 tional Forest System lands the Secretary of Agri-
- culture, shall issue an operations permit if such Sec-
- 21 retary makes each of the following determinations in
- 22 writing, and shall deny a permit if such Secretary
- finds that the application and applicant do not fully
- 24 meet the following requirements:

- 1 (A) The permit application, including the 2 site characterization data, operations plan, and 3 reclamation plan, are complete and accurate 4 and sufficient for developing a good under-5 standing of the anticipated impacts of the min-6 eral activities and the effectiveness of proposed 7 mitigation and control.
 - (B) The applicant has demonstrated that the proposed reclamation in the operation and reclamation plan can be and is likely to be accomplished by the applicant and will not cause undue degradation.
 - (C) The condition of the land, including the fish and wildlife resources and habitat contained thereon, after the completion of mineral activities and final reclamation, will conform to the land use plan applicable to the area subject to mineral activities and are returned to a productive use.
 - (D) The area subject to the proposed plan is open to location for the types of mineral activities proposed.
 - (E) The proposed operation has been designed to prevent material damage to the hydrologic balance.

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- 1 (F) The applicant will fully comply with 2 the requirements of section 536 (relating to fi-3 nancial assurance) prior to the initiation of op-4 erations.
 - (G) Neither the applicant nor operator, nor any subsidiary, affiliate, or person controlled by or under common control with the applicant or operator, is ineligible to receive a permit under section 535.
 - (H) The reclamation plan demonstrates that 10 years following mine closure, no treatment of surface or ground water will be required to meet water quality standards at the point of discharge.
 - (2) With respect to any activities specified in the reclamation plan referred to in subsection (b) that constitutes a removal or remedial action under section 101 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9601 et seq.), the Secretary shall consult with the Administrator of the Environmental Protection Agency prior to the issuance of an operations permit. The Administrator shall ensure that the reclamation plan does not require activities that would increase the costs or likelihood of removal or reme-

1	dial actions under the Comprehensive Environmental
2	Response, Compensation, and Liability Act of 1980
3	(42 U.S.C. 9601 et seq.) or corrective actions under
4	the Solid Waste Disposal Act (42 U.S.C. 6901 et
5	seq.).
6	(d) Term of Permit; Renewal.—
7	(1) An operations permit—
8	(A) shall be for a term that is no longer
9	than the shorter of—
10	(i) the period necessary to accomplish
11	the proposed mineral activities subject to
12	the permit; and
13	(ii) 20 years; and
14	(B) shall be renewed for an additional 20-
15	year period if the operation is in compliance
16	with the requirements of this title and other ap-
17	plicable law.
18	(2) Failure by the operator to commence min-
19	eral activities within 2 years of the date scheduled
20	in an operations permit shall require a modification
21	of the permit if the Secretary concerned determines
22	that modifications are necessary to comply with sec-
23	tion 521.
24	(e) Permit Modification.—

- 1 (1) During the term of an operations permit
 2 the operator may submit an application to modify
 3 the permit (including the operations plan or rec4 lamation plan, or both).
 - (2) The Secretary, or for National Forest System lands the Secretary of Agriculture, may, at any time, require reasonable modification to any operations plan or reclamation plan upon a determination that the requirements of this title cannot be met if the plan is followed as approved. Such determination shall be based on a written finding and subject to public notice and hearing requirements established by the Secretary concerned.
 - (3) A permit modification is required before changes are made to the approved plan of operations, or if unanticipated events or conditions exist on the mine site, including in the case of—
 - (A) development of acid or toxic drainage;
 - (B) loss of springs or water supplies;
 - (C) water quantity, water quality, or other resulting water impacts that are significantly different than those predicted in the application;
- 24 (D) the need for long-term water treat-25 ment;

1	(E) significant reclamation difficulties or
2	reclamation failure;
3	(F) the discovery of significant scientific.

- (F) the discovery of significant scientific, cultural, or biological resources that were not addressed in the original plan; or
- 6 (G) the discovery of hazards to public safe-7 ty.

(f) Temporary Cessation of Operations.—

- (1) An operator conducting mineral activities under an operations permit in effect under this subtitle may not temporarily cease mineral activities for a period greater than 180 days unless the Secretary concerned has approved such temporary cessation or unless the temporary cessation is permitted under the original permit. Any operator temporarily ceasing mineral activities for a period greater than 90 days under an operations permit issued before the date of the enactment of this Act shall submit, before the expiration of such 90-day period, a complete application for temporary cessation of operations to the Secretary concerned for approval unless the temporary cessation is permitted under the original permit.
- (2) An application for approval of temporary cessation of operations shall include such informa-

- tion required under subsection (b) and any other
 provisions prescribed by the Secretary concerned to
 minimize impacts on the environment. After receipt
 of a complete application for temporary cessation of
 operations such Secretary shall conduct an inspection of the area for which temporary cessation of operations has been requested.
 - (3) To approve an application for temporary cessation of operations, the Secretary concerned shall make each of the following determinations:
 - (A) A determination that the methods for securing surface facilities and restricting access to the permit area, or relevant portions thereof, will effectively ensure against hazards to the health and safety of the public and fish and wildlife.
 - (B) A determination that reclamation is in compliance with the approved reclamation plan, except in those areas specifically designated in the application for temporary cessation of operations for which a delay in meeting such standards is necessary to facilitate the resumption of operations.
 - (C) A determination that the amount of financial assurance filed with the permit applica-

tion is sufficient to assure completion of the reclamation activities identified in the approved reclamation plan in the event of forfeiture.

- (D) A determination that any outstanding notices of violation and cessation orders incurred in connection with the plan for which temporary cessation is being requested are either stayed pursuant to an administrative or judicial appeal proceeding or are in the process of being abated to the satisfaction of the Secretary concerned.
- 12 (g) Permit Reviews.—The Secretary, or for National Forest System lands the Secretary of Agriculture, shall review each permit issued under this section every 14 15 10 years during the term of such permit, shall provide public notice of the permit review, and, based upon a writ-16 17 ten finding, such Secretary shall require the operator to take such actions as the Secretary deems necessary to as-18 19 sure that mineral activities conform to the permit, includ-20 ing adjustment of financial assurance requirements.
- 21 (h) Transfer, Assignment, or Sale of 22 Rights.—
- 23 (1) No transfer, assignment, or sale of rights 24 granted by a permit under this section shall be made 25 without the prior written approval of the Secretary,

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- or for National Forest System lands the Secretary Agriculture.
 - (2) The Secretary, or for National Forest System lands, the Secretary of Agriculture, may allow a person holding a permit to transfer, assign, or sell rights under the permit to a successor, if such Secretary finds, in writing, that the successor—
 - (A) has submitted information required and is eligible to receive a permit in accordance with section 535;
 - (B) has submitted evidence of financial assurance satisfactory under section 536; and
 - (C) meets any other requirements specified by such Secretary.
 - (3) The successor in interest shall assume reclamation and other responsibilities established by the existing permit and shall conduct the mineral activities in full compliance with this title, and the terms and conditions of the permit as in effect at the time of transfer, assignment, or sale.
 - (4) Each application for approval of a permit transfer, assignment, or sale pursuant to this subsection shall be accompanied by a fee payable to the Secretary of the Interior, or for National Forest System lands, the Secretary of Agriculture, in such

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- 1 amount as may be established by such Secretary, or
- 2 for National Forest System lands, by the Secretary
- of Agriculture. Such amount shall be equal to the
- 4 actual or anticipated cost to the Secretary or, for
- 5 National Forest System lands, to the Secretary of
- 6 Agriculture, of reviewing and approving or dis-
- 7 approving such transfer, assignment, or sale, as de-
- 8 termined by such Secretary.
- 9 (i) Public Participation.—The Secretary of the
- 10 Interior and the Secretary of Agriculture shall jointly pro-
- 11 mulgate regulations to ensure transparency and public
- 12 participation in permit decisions required under this title,
- 13 consistent with any requirements that apply to such deci-
- 14 sions under section 102 of the National Environmental
- 15 Policy Act of 1969 (42 U.S.C. 4332).

16 SEC. 535. PERSONS INELIGIBLE FOR PERMITS.

- 17 (a) Current Violations.—Unless corrective action
- 18 has been taken in accordance with subsection (c), no per-
- 19 mit under this subtitle shall be issued or transferred to
- 20 an applicant if the applicant or any agent of the applicant,
- 21 the operator (if different than the applicant) of the claim
- 22 concerned, any claim holder (if different than the appli-
- 23 cant) of the claim concerned, or any affiliate or officer
- 24 or director of the applicant is currently in violation of any
- 25 of the following:

- 1 (1) A provision of this title or any regulation 2 under this title.
 - (2) An applicable State or Federal toxic substance, solid waste, air, water quality, or fish and wildlife conservation law or regulation at any site where mining, beneficiation, or processing activities are occurring or have occurred.
- 8 (3) The Surface Mining Control and Reclama-9 tion Act of 1977 (30 U.S.C. 1201 et seq.) or any 10 regulation implementing that Act at any site where 11 surface coal mining operations have occurred or are 12 occurring.
- 13 (b) SUSPENSION.—The Secretary, or for National 14 Forest System lands the Secretary of Agriculture, shall 15 suspend an operations permit, in whole or in part, if such 16 Secretary determines that any of the entities described in 17 subsection (a) were in violation of any requirement listed 18 in subsection (a) at the time the permit was issued.

(c) Correction.—

20 (1) The Secretary, or for National Forest Sys21 tem lands the Secretary of Agriculture, may issue or
22 reinstate a permit under this subtitle if the applicant
23 submits proof that the violation referred to in sub24 section (a) or (b) has been corrected or is in the
25 process of being corrected to the satisfaction of such

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- Secretary and the regulatory authority involved or if
 the applicant submits proof that the violator has
 filed and is presently pursuing, a direct administrative or judicial appeal to contest the existence of the
 violation. For purposes of this section, an appeal of
 any applicant's relationship to an affiliate shall not
 constitute a direct administrative or judicial appeal
 to contest the existence of the violation.
 - (2) Any permit which is issued or reinstated based upon proof submitted under this subsection shall be conditionally approved or conditionally reinstated, as the case may be. If the violation is not successfully abated or the violation is upheld on appeal, the permit shall be suspended or revoked.
- 15 (d) PATTERN OF WILLFUL VIOLATIONS.—No permit 16 under this title may be issued to any applicant if there 17 is a demonstrated pattern of willful violations of the envi-18 ronmental protection requirements of this title by the ap-19 plicant, any affiliate of the applicant, or the operator or 20 claim holder if different than the applicant.

21 SEC. 536. FINANCIAL ASSURANCE.

- 22 (a) Financial Assurance Required.—
- 23 (1) Subject to public notice and comment, and 24 after a permit is issued under this subtitle and be-25 fore any exploration or operations begin under the

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- permit, the operator shall file with the Secretary, or for National Forest System lands the Secretary of Agriculture, evidence of financial assurance payable to the United States. The financial assurance shall be provided in the form of a surety bond, a trust fund, letters of credits, government securities, certificates of deposit, cash, or an equivalent form approved by such Secretary.
- 9 (2) The financial assurance shall cover all lands 10 within the initial permit area and all affected waters 11 that may require restoration, treatment, or other 12 management as a result of mineral activities, and 13 shall be extended to cover all lands and waters 14 added pursuant to any permit modification made 15 under section 533(f) (relating to exploration per-16 mits) or section 534(e) (relating to operations per-17 mits), or affected by mineral activities.
- 18 (b) Amount.—The amount of the financial assur19 ance required under this section shall be sufficient to as20 sure the completion of reclamation and restoration satis21 fying the requirements of this title if the work were to
 22 be performed by the Secretary concerned in the event of
 23 forfeiture, including the construction and maintenance
 24 costs for any treatment facilities necessary to meet Fed25 eral and State environmental requirements. The calcula-

- 1 tion of such amount shall take into account the maximum
- 2 level of financial exposure which shall arise during the
- 3 mineral activity and administrative costs associated with
- 4 a government agency reclaiming the site.
- 5 (c) Duration.—The financial assurance required
- 6 under this section shall be held for the duration of the
- 7 mineral activities and for an additional period to cover the
- 8 operator's responsibility for reclamation, restoration, and
- 9 long-term maintenance, and effluent treatment as speci-
- 10 fied in subsection (g).
- 11 (d) Adjustments.—The amount of the financial as-
- 12 surance and the terms of the acceptance of the assurance
- 13 may be adjusted by the Secretary concerned from time to
- 14 time as the area requiring coverage is increased or de-
- 15 creased, or where the costs of reclamation or treatment
- 16 change, or pursuant to section 534(f) (relating to tem-
- 17 porary cessation of operations), but the financial assur-
- 18 ance shall otherwise be in compliance with this section.
- 19 The Secretary concerned shall review the financial guar-
- 20 antee every 3 years and as part of the permit application
- 21 review under section 534(c).
- 22 (e) Release.—Upon request, and after notice and
- 23 opportunity for public comment, and after inspection by
- 24 the Secretary, or for National Forest System lands, the
- 25 Secretary of Agriculture, such Secretary may, after con-

- 1 sultation with the Administrator of the Environmental
- 2 Protection Agency, release in whole or in part the financial
- 3 assurance required under this section if the Secretary
- 4 makes both of the following determinations:
- 5 (1) A determination that reclamation or res-6 toration covered by the financial assurance has been 7 accomplished as required by this title.
- 8 (2) A determination that the terms and condi-9 tions of any other applicable Federal requirements, 10 and State requirements applicable pursuant to coop-11 erative agreements under section 538, have been ful-12 filled.
- 13 (f) Release Schedule.—The release referred to in 14 subsection (e) shall be according to the following schedule:
 - (1) After the operator has completed any required backfilling, regrading, and drainage control of an area subject to mineral activities and covered by the financial assurance, and has commenced revegetation on the regraded areas subject to mineral activities in accordance with the approved plan, that portion of the total financial assurance secured for the area subject to mineral activities attributable to the completed activities may be released except that sufficient assurance must be retained to address other required reclamation and restoration needs

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- 1 and to assure the long-term success of the revegeta-2 tion.
- (2) After the operator has completed successfully all remaining mineral activities and reclamation activities and all requirements of the operations plan and the reclamation plan, and all other requirements of this title have been fully met, including the requirements of subsection (g) of this section, the remaining portion of the financial assurance may be released.
- 11 During the period following release of the financial assur-
- 12 ance as specified in paragraph (1), until the remaining
- 13 portion of the financial assurance is released as provided
- 14 in paragraph (2), the operator shall be required to comply
- 15 with the permit issued under this subtitle.
- 16 (g) Effluent.—Notwithstanding section 537(b)(4),
- 17 where any discharge or other water-related condition re-
- 18 sulting from the mineral activities requires treatment in
- 19 order to meet the applicable effluent limitations and water
- 20 quality standards, the financial assurance shall include the
- 21 estimated cost of maintaining such treatment for the pro-
- 22 jected period that will be needed after the cessation of
- 23 mineral activities. The portion of the financial assurance
- 24 attributable to such estimated cost of treatment shall not
- 25 be released until the discharge has ceased for a period of

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1	5 years, as determined by ongoing monitoring and testing,
2	or, if the discharge continues, until the operator has met
3	all applicable effluent limitations and water quality stand-
4	ards for 5 full years without treatment.
5	(h) Environmental Hazards.—If the Secretary,
6	or for National Forest System lands, the Secretary of Ag-
7	riculture, determines, after final release of financial assur-
8	ance, that an environmental hazard resulting from the
9	mineral activities exists, or the terms and conditions of
10	the explorations or operations permit of this title were not
11	fulfilled in fact at the time of release, such Secretary shall
12	issue an order under section 556 requiring the claim hold-
13	er or operator (or any person who controls the claim hold-
14	er or operator) to correct the condition such that applica-
15	ble laws and regulations and any conditions from the plan
16	of operations are met.
17	SEC. 537. OPERATION AND RECLAMATION.
18	(a) General Rule.—
19	(1) The operator shall restore lands subject to
20	mineral activities carried out under a permit issued
21	under this subtitle to a condition capable of sup-
22	porting—
23	(A) the uses which such lands were capable
24	of supporting prior to surface disturbance by

the operator, or

1	(B) other beneficial uses which conform to
2	applicable land use plans as determined by the
3	Secretary, or for National Forest System lands
4	the Secretary of Agriculture.
5	(2) Reclamation shall proceed as contempora-
6	neously as practicable with the conduct of mineral
7	activities. In the case of a cessation of mineral ac-
8	tivities beyond that provided for as a temporary ces-
9	sation under this title, reclamation activities shall
10	begin immediately.
11	(b) Operation and Reclamation Standards.—
12	The Secretary of the Interior and the Secretary of Agri-
13	culture shall jointly promulgate regulations that establish
14	operation and reclamation standards for mineral activities
15	permitted under this title. The Secretaries may determine
16	whether outcome-based performance standards or tech-
17	nology-based design standards are most appropriate. The
18	regulations shall address the following:
19	(1) Segregation, protection, and replacement of
20	topsoil or other suitable growth medium, and the
21	prevention, where possible, of soil contamination.
22	(2) Maintenance of the stability of all surface
23	areas.
24	(3) Control of sediments to prevent erosion and

manage drainage.

- 1 (4) Minimization of the formation and migra-2 tion of acidic, alkaline, metal-bearing, or other dele-3 terious leachate.
 - (5) Reduction of the visual impact of mineral activities to the surrounding topography, including as necessary pit backfill.
 - (6) Establishment of a diverse, effective, and permanent vegetative cover of the same seasonal variety native to the area affected by mineral activities, and equal in extent of cover to the natural vegetation of the area.
 - (7) Design and maintenance of leach operations, impoundments, and excess waste according to standard engineering standards to achieve and maintain stability and reclamation of the site.
 - (8) Removal of structures and roads and sealing of drill holes.
- 18 (9) Restoration of, or mitigation for, fish and 19 wildlife habitat disturbed by mineral activities.
- (10) Preservation of cultural, paleontological,and cave resources.
- 22 (11) Prevention and suppression of fire in the 23 area of mineral activities.
- (c) Surface or Groundwater Withdrawals.—The Secretary shall work with State and local govern-

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- 1 ments with authority over the allocation and use of surface
- 2 and groundwater in the area around the mine site as nec-
- 3 essary to ensure that any surface or groundwater with-
- 4 drawals made as a result of mining activities approved
- 5 under this section do not cause undue degradation or re-
- 6 sults in material alteration of the hydrologic balance.
- 7 (d) Special Rule.—Reclamation activities for a
- 8 mining claim that has been forfeited, relinquished, or
- 9 lapsed, or a plan that has expired or been revoked or sus-
- 10 pended, shall continue subject to review and approval by
- 11 the Secretary, or for National Forest System lands the
- 12 Secretary of Agriculture.
- 13 SEC. 538. STATE LAW AND REGULATION.
- 14 (a) STATE LAW.—
- 15 (1) Any reclamation, land use, environmental,
- or public health protection standard or requirement
- in State, county, local, or tribal law or regulation
- that meets or exceeds the requirements of this title
- shall not be construed to be inconsistent with any
- such standard.
- 21 (2) Any bonding standard or requirement in
- State, county, local, or tribal law or regulation that
- 23 meets or exceeds the requirements of this title shall
- not be construed to be inconsistent with such re-
- 25 quirements.

- 1 (3) Any inspection standard or requirement in 2 State, county, local, or tribal law or regulation that 3 meets or exceeds the requirements of this title shall 4 not be construed to be inconsistent with such re-5 quirements.
- 6 (b) Applicability of Other State Require-7 ments.—
 - (1) Nothing in this title shall be construed as affecting any toxic substance, solid waste, or air or water quality, standard or requirement of any State, county, local, or tribal law or regulation, which may be applicable to mineral activities on lands subject to this title.
 - (2) Nothing in this title shall be construed as affecting in any way the right of any person to enforce or protect, under applicable law, such person's interest in water resources affected by mineral activities on lands subject to this title.

(c) Cooperative Agreements.—

(1) Any State may enter into a cooperative agreement with the Secretary, or for National Forest System lands the Secretary of Agriculture, for the purposes of such Secretary applying such standards and requirements referred to in subsection (a)

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- and subsection (b) to mineral activities or reclamation on lands subject to this title.
 - (2) In such instances where the proposed mineral activities would affect lands not subject to this title in addition to lands subject to this title, in order to approve a plan of operations the Secretary concerned shall enter into a cooperative agreement with the State that sets forth a common regulatory framework consistent with the requirements of this title for the purposes of such plan of operations. Any such common regulatory framework shall not negate the authority of the Federal Government to independently inspect mines and operations and bring enforcement actions for violations.
 - (3) The Secretary concerned shall not enter into a cooperative agreement with any State under this section until after notice in the Federal Register and opportunity for public comment and hearing.
- 19 (d) PRIOR AGREEMENTS.—Any cooperative agree-20 ment or such other understanding between the Secretary 21 concerned and any State, or political subdivision thereof, 22 relating to the management of mineral activities on lands 23 subject to this title that was in existence on the date of 24 enactment of this Act may only continue in force until 1 25 year after the date of enactment of this Act. During such

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1	1-year period, the State and the Secretary shall review the
2	terms of the agreement and make changes that are nec-
3	essary to be consistent with this title.
4	SEC. 539. LIMITATION ON THE ISSUANCE OF PERMITS.
5	No permit shall be issued under this subtitle that au-
6	thorizes mineral activities that would impair the land or
7	resources of a National Park or a National Monument.
8	For purposes of this section, the term "impair" shall in-
9	clude any diminution of the affected land including wild-
10	life, scenic assets, water resources, air quality, and acous-
11	tic qualities, or other changes that would impair a citizen's
12	experience at the National Park or National Monument.
13	Subtitle D—Administrative and
14	Miscellaneous Provisions
15	SEC. 541. POLICY FUNCTIONS.
16	(a) Minerals Policy.—Section 101 of the Mining
17	and Minerals Policy Act of 1970 (30 U.S.C. 21a) is
18	amended—
19	(1) in the first sentence by inserting before the
20	period at the end the following: "and to ensure that
21	mineral extraction and processing not cause undue
22	degradation of the natural and cultural resources of

(2) by adding at the end thereof the following:

"It shall also be the responsibility of the Secretary

the public lands"; and

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- 1 of Agriculture to carry out the policy provisions of
- 2 paragraphs (1) and (2) of this section.".
- 3 (b) MINERAL DATA.—Section 5(e)(3) of the National
- 4 Materials and Minerals Policy, Research and Development
- 5 Act of 1980 (30 U.S.C. 1604(e)(3)) is amended by insert-
- 6 ing before the period the following: ", except that for Na-
- 7 tional Forest System lands the Secretary of Agriculture
- 8 shall promptly initiate actions to improve the availability
- 9 and analysis of mineral data in public land use decision-
- 10 making".

11 SEC. 542. USER FEES.

- 12 (a) In General.—The Secretary and the Secretary
- 13 of Agriculture may each establish and collect from persons
- 14 subject to the requirements of this title such user fees as
- 15 may be necessary to reimburse the United States for ex-
- 16 penses incurred in administering such requirements. Fees
- 17 may be assessed and collected under this section only in
- 18 such manner as may reasonably be expected to result in
- 19 an aggregate amount of the fees collected during any fiscal
- 20 year which does not exceed the aggregate amount of ad-
- 21 ministrative expenses referred to in this section.
- 22 (b) Adjustment.—
- 23 (1) The Secretary shall adjust the fees required
- by this section to reflect changes in the Consumer
- 25 Price Index published by the Bureau of Labor Sta-

- tistics of the Department of Labor every 5 years
 after the date of enactment of this Act, or more frequently if the Secretary determines an adjustment to
 be reasonable.
 - (2) The Secretary shall provide claimants notice of any adjustment made under this subsection not later than July 1 of any year in which the adjustment is made.
- 9 (3) A fee adjustment under this subsection shall 10 begin to apply the calendar year following the cal-11 endar year in which it is made.

12 SEC. 543. INSPECTION AND MONITORING.

(a) Inspections.—

- (1) The Secretary, or for National Forest System lands the Secretary of Agriculture, shall make inspections of mineral activities so as to ensure compliance with the requirements of this title.
- (2) The Secretary concerned shall establish a frequency of inspections for mineral activities conducted under a permit issued under subtitle C, but in no event shall such inspection frequency be less than one complete inspection per calendar quarter or, two per calendar quarter in the case of a permit for which the Secretary concerned approves an application under section 534(f) (relating to temporary

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cessation of operations). After revegetation has been established in accordance with a reclamation plan, such Secretary shall conduct annually two complete inspections. Such Secretary shall have the discretion to modify the inspection frequency for mineral activities that are conducted on a seasonal basis. Inspections shall continue under this subsection until final release of financial assurance.

(3)(A) Any person who has reason to believe he or she is or may be adversely affected by mineral activities due to any violation of the requirements of a permit approved under this title may request an inspection. The Secretary, or for National Forest System lands the Secretary of Agriculture, shall determine within 10 working days of receipt of the request whether the request states a reason to believe that a violation exists. If the person alleges and provides reason to believe that an imminent threat to the environment or danger to the health or safety of the public exists, the 10-day period shall be waived and the inspection shall be conducted immediately. The identity of the person supplying information to the Secretary relating to a possible violation or imminent danger or harm shall remain confidential with the Secretary if so requested by that person.

(B) The Secretaries shall, by joint rule, establish procedures for the review of (i) any decision by an authorized representative not to inspect; or (ii) any refusal by such representative to ensure that remedial actions are taken with respect to any alleged violation. The Secretary concerned shall furnish such persons requesting the review a written statement of the reasons for the Secretary's final disposition of the case.

(b) Monitoring.—

- (1) The Secretary, or for National Forest System lands the Secretary of Agriculture, shall require all operators to develop and maintain a monitoring and evaluation system that shall identify compliance with all requirements of a permit approved under this title. The Secretary concerned may require additional monitoring to be conducted as necessary to assure compliance with the reclamation and other environmental standards of this title. Such plan must be reviewed and approved by the Secretary and shall become a part of the explorations or operations permit.
- (2) The operator shall file reports with the Secretary, or for National Forest System lands the Secretary of Agriculture, on a frequency determined by

the Secretary concerned, on the results of the monitoring and evaluation process, except that if the monitoring and evaluation show a violation of the requirements of a permit approved under this title, it shall be reported immediately to the Secretary concerned. The Secretary shall evaluate the reports submitted pursuant to this paragraph, and based on those reports and any necessary inspection shall take enforcement action pursuant to this section. Such reports shall be maintained by the operator and by the Secretary and shall be made available to the public.

(3) The Secretary, or for National Forest System lands the Secretary of Agriculture, shall determine what information shall be reported by the operator pursuant to paragraph (2). A failure to report as required by the Secretary concerned shall constitute a violation of this title and subject the operator to enforcement action pursuant to section 556.

20 SEC. 544. CITIZENS SUITS.

- 21 (a) In General.—Except as provided in subsection
- 22 (b), any person may commence a civil action on his or
- 23 her own behalf to compel compliance—
- 24 (1) against any person (including the Secretary
- or the Secretary of Agriculture) who is alleged to be

- in violation of any of the provisions of this title or any regulation promulgated pursuant to subtitle C of this title or any term or condition of any permit issued under subtitle C of this title; or
- 5 (2) against the Secretary or the Secretary of
 6 Agriculture where there is alleged a failure of such
 7 Secretary to perform any act or duty under this
 8 title, or to promulgate any regulation under this
 9 title, which is not within the discretion of the Sec10 retary concerned.
- 11 The United States district courts shall have jurisdiction
- 12 over actions brought under this section, without regard to
- 13 the amount in controversy or the citizenship of the parties,
- 14 including actions brought to apply any civil penalty under
- 15 this title. The district courts of the United States shall
- 16 have jurisdiction to compel agency action unreasonably de-
- 17 layed, except that an action to compel agency action re-
- 18 viewable under section 555 may only be filed in a United
- 19 States district court within the circuit in which such action
- 20 would be reviewable under section 555.

21 (b) Exceptions.—

22 (1) No action may be commenced under sub-23 section (a) before the end of the 60-day period be-24 ginning on the date the plaintiff has given notice in 25 writing of such alleged violation to the alleged viola-

- tor and the Secretary, or for National Forest System lands the Secretary of Agriculture, except that any such action may be brought immediately after such notification if the violation complained of con-
- 5 stitutes an imminent threat to the environment or to
- 6 the health or safety of the public.

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- (2) No action may be brought against any person other than the Secretary or the Secretary of Agriculture under subsection (a)(1) if such Secretary has commenced and is diligently prosecuting a civil or criminal action in a court of the United States to require compliance.
- (3) No action may be commenced under paragraph (2) of subsection (a) against either Secretary to review any rule promulgated by, or to any permit issued or denied by such Secretary if such rule or permit issuance or denial is judicially reviewable under section 555 or under any other provision of law at any time after such promulgation, issuance, or denial is final.
- 21 (c) Venue of all actions brought under this
- 22 section shall be determined in accordance with section
- 23 1391 of title 28, United States Code.
- 24 (d) Costs.—The court, in issuing any final order in
- 25 any action brought pursuant to this section may award

- 1 costs of litigation (including attorney and expert witness
- 2 fees) to any prevailing or substantially prevailing party
- 3 whenever the court determines such award is appropriate.
- 4 The court may, if a temporary restraining order or pre-
- 5 liminary injunction is sought, require the filing of a bond
- 6 or equivalent security in accordance with the Federal
- 7 Rules of Civil Procedure.
- 8 (e) Savings Clause.—Nothing in this section shall
- 9 restrict any right which any person (or class of persons)
- 10 may have under chapter 7 of title 5, United States Code,
- 11 under this section, or under any other statute or common
- 12 law to bring an action to seek any relief against the Sec-
- 13 retary or the Secretary of Agriculture or against any other
- 14 person, including any action for any violation of this title
- 15 or of any regulation or permit issued under this title or
- 16 for any failure to act as required by law. Nothing in this
- 17 section shall affect the jurisdiction of any court under any
- 18 provision of title 28, United States Code, including any
- 19 action for any violation of this title or of any regulation
- 20 or permit issued under this title or for any failure to act
- 21 as required by law.
- 22 SEC. 545. ADMINISTRATIVE AND JUDICIAL REVIEW.
- 23 (a) Review by Secretary.—
- 24 (1)(A) Any person issued a notice of violation
- or cessation order under section 556, or any person

- having an interest which is or may be adversely affected by such notice or order, may apply to the Secretary, or for National Forest System lands the Secretary of Agriculture, for review of the notice or
 order within 30 days after receipt thereof, or as the
 case may be, within 30 days after such notice or
 order is modified, vacated, or terminated.
 - (B) Any person who is subject to a penalty assessed under section 556 may apply to the Secretary concerned for review of the assessment within 45 days of notification of such penalty.
 - (C) Any person may apply to such Secretary for review of the decision within 30 days after it is made.
 - (D) Pending a review by the Secretary or resolution of an administrative appeal, final decisions (except enforcement actions under section 556) shall be stayed.
 - (2) The Secretary concerned shall provide an opportunity for a public hearing at the request of any party to the proceeding as specified in paragraph (1). The filing of an application for review under this subsection shall not operate as a stay of any order or notice issued under section 556.

(3) For any review proceeding under this subsection, the Secretary concerned shall make findings of fact and shall issue a written decision incorporating therein an order vacating, affirming, modifying, or terminating the notice, order, or decision, or with respect to an assessment, the amount of penalty that is warranted. Where the application for review concerns a cessation order issued under section 556 the Secretary concerned shall issue the written decision within 30 days of the receipt of the application for review or within 30 days after the conclusion of any hearing referred to in paragraph (2), whichever is later, unless temporary relief has been granted by the Secretary concerned under paragraph (4).

(4) Pending completion of any review proceedings under this subsection, the applicant may file with the Secretary, or for National Forest System lands the Secretary of Agriculture, a written request that the Secretary grant temporary relief from any order issued under section 556 together with a detailed statement giving reasons for such relief. The Secretary concerned shall expeditiously issue an order or decision granting or denying such relief. The Secretary concerned may grant such relief.

- under such conditions as he or she may prescribe only if such relief shall not adversely affect the health or safety of the public or cause imminent environmental harm to land, air, or water resources.
 - (5) The availability of review under this subsection shall not be construed to limit the operation of rights under section 554 (relating to citizen suits).

(b) Judicial Review.—

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(1) Any final action by the Secretaries of the Interior and Agriculture in promulgating regulations to implement this title, or any other final actions constituting rulemaking to implement this title, shall be subject to judicial review only in the United States Court of Appeals for the District of Columbia. Any action subject to judicial review under this subsection shall be affirmed unless the court concludes that such action is arbitrary, capricious, or otherwise inconsistent with law. A petition for review of any action subject to judicial review under this subsection shall be filed within 60 days from the date of such action, or after such date if the petition is based solely on grounds arising after the 60th day. Any such petition may be made by any person who commented or otherwise participated in the

- 1 rulemaking or any person who may be adversely af-2 fected by the action of the Secretaries.
 - (2) Final agency action under this subsection, including such final action on those matters described under subsection (a), shall be subject to judicial review in accordance with paragraph (4) and pursuant to section 1391 of title 28, United States Code, on or before 60 days from the date of such final action. Any action subject to judicial review under this subsection shall be affirmed unless the court concludes that such action is arbitrary, capricious, or otherwise inconsistent with law.
 - (3) The availability of judicial review established in this subsection shall not be construed to limit the operations of rights under section 554 (relating to citizens suits).
 - (4) The court shall hear any petition or complaint filed under this subsection solely on the record made before the Secretary or Secretaries concerned. The court may affirm or vacate any order or decision or may remand the proceedings to the Secretary or Secretaries for such further action as it may direct.
 - (5) The commencement of a proceeding under this section shall not, unless specifically ordered by

- 1 the court, operate as a stay of the action, order, or
- 2 decision of the Secretary or Secretaries concerned.
- 3 (c) Costs.—Whenever a proceeding occurs under
- 4 subsection (a) or (b), at the request of any person, a sum
- 5 equal to the aggregate amount of all costs and expenses
- 6 (including attorney fees) as determined by the Secretary
- 7 or Secretaries concerned or the court to have been reason-
- 8 ably incurred by such person for or in connection with par-
- 9 ticipation in such proceedings, including any judicial re-
- 10 view of the proceeding, may be assessed against either
- 11 party as the court, in the case of judicial review, or the
- 12 Secretary or Secretaries concerned in the case of adminis-
- 13 trative proceedings, deems proper if it is determined that
- 14 such party prevailed in whole or in part, achieving some
- 15 success on the merits, and that such party made a sub-
- 16 stantial contribution to a full and fair determination of
- 17 the issues.
- 18 SEC. 546. ENFORCEMENT.
- 19 (a) Orders.—
- 20 (1) If the Secretary, or for National Forest
- 21 System lands the Secretary of Agriculture, or an au-
- 22 thorized representative of such Secretary, determines
- 23 that any person is in violation of any environmental
- protection requirement under subtitle C or any regu-
- lation issued by the Secretaries to implement this

title, such Secretary or authorized representative shall issue to such person a notice of violation describing the violation and the corrective measures to be taken. The Secretary concerned, or the authorized representative of such Secretary, shall provide such person with a period of time not to exceed 30 days to abate the violation. Such period of time may be extended by the Secretary concerned upon a showing of good cause by such person. If, upon the expiration of time provided for such abatement, the Secretary concerned, or the authorized representative of such Secretary, finds that the violation has not been abated he or she shall immediately order a cessation of all mineral activities or the portion thereof relevant to the violation.

- (2) If the Secretary concerned, or the authorized representative of the Secretary concerned, determines that any condition or practice exists, or that any person is in violation of any requirement under a permit approved under this title, and such condition, practice or violation is causing, or can reasonably be expected to cause—
- 23 (A) an imminent danger to the health or 24 safety of the public; or

1 (B) significant, imminent environmental
2 harm to land, air, water, or fish or wildlife re3 sources,

such Secretary or authorized representative shall immediately order a cessation of mineral activities or the portion thereof relevant to the condition, practice, or violation.

- (3)(A) A cessation order pursuant to paragraphs (1) or (2) shall remain in effect until such Secretary, or authorized representative, determines that the condition, practice, or violation has been abated, or until modified, vacated or terminated by the Secretary or authorized representative. In any such order, the Secretary or authorized representative shall determine the steps necessary to abate the violation in the most expeditious manner possible and shall include the necessary measures in the order. The Secretary concerned shall require appropriate financial assurances to ensure that the abatement obligations are met.
- (B) Any notice or order issued pursuant to paragraphs (1) or (2) may be modified, vacated, or terminated by the Secretary concerned or an authorized representative of such Secretary. Any person to

whom any such notice or order is issued shall be entitled to a hearing on the record.

- (4) If, after 30 days of the date of the order referred to in paragraph (3)(A) the required abatement has not occurred, the Secretary concerned shall take such alternative enforcement action against the claim holder or operator (or any person who controls the claim holder or operator) as will most likely bring about abatement in the most expeditious manner possible. Such alternative enforcement action may include, but is not necessarily limited to, seeking appropriate injunctive relief to bring about abatement. Nothing in this paragraph shall preclude the Secretary, or for National Forest System lands the Secretary of Agriculture, from taking alternative enforcement action prior to the expiration of 30 days.
- (5) If a claim holder or operator (or any person who controls the claim holder or operator) fails to abate a violation or defaults on the terms of the permit, the Secretary, or for National Forest System lands the Secretary of Agriculture, shall forfeit the financial assurance for the plan as necessary to ensure abatement and reclamation under this title. The Secretary concerned may prescribe conditions under

- which a surety may perform reclamation in accordance with the approved plan in lieu of forfeiture.
- (6) The Secretary, or for National Forest System lands the Secretary of Agriculture, shall not
 cause forfeiture of the financial assurance while administrative or judicial review is pending.
 - (7) In the event of forfeiture, the claim holder, operator, or any affiliate thereof, as appropriate as determined by the Secretary by rule, shall be jointly and severally liable for any remaining reclamation obligations under this title.
- 12 (b) COMPLIANCE.—The Secretary, or for National
 13 Forest System lands the Secretary of Agriculture, may re14 quest the Attorney General to institute a civil action for
 15 relief, including a permanent or temporary injunction or
 16 restraining order, or any other appropriate enforcement
 17 order, including the imposition of civil penalties, in the dis18 trict court of the United States for the district in which
 19 the mineral activities are located whenever a person—
 - (1) violates, fails, or refuses to comply with any order issued by the Secretary concerned under subsection (a); or
- 23 (2) interferes with, hinders, or delays the Sec-24 retary concerned in carrying out an inspection under 25 section 553.

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- 1 Such court shall have jurisdiction to provide such relief
- 2 as may be appropriate. Any relief granted by the court
- 3 to enforce an order under paragraph (1) shall continue
- 4 in effect until the completion or final termination of all
- 5 proceedings for review of such order unless the district
- 6 court granting such relief sets it aside.
- 7 (c) Delegation.—Notwithstanding any other provi-
- 8 sion of law, the Secretary may utilize personnel of the Of-
- 9 fice of Surface Mining Reclamation and Enforcement to
- 10 ensure compliance with the requirements of this title.

(d) Penalties.—

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12 (1) Any person who fails to comply with any re-13 quirement of a permit approved under this title or 14 any regulation issued by the Secretaries to imple-15 ment this title shall be liable for a penalty of not 16 more than \$25,000 per violation. Each day of viola-17 tion may be deemed a separate violation for pur-

poses of penalty assessments.

(2) A person who fails to correct a violation for which a cessation order has been issued under subsection (a) within the period permitted for its correction shall be assessed a civil penalty of not less than \$1,000 per violation for each day during which such failure continues.

- 1 (3) Whenever a corporation is in violation of a 2 requirement of a permit approved under this title or 3 any regulation issued by the Secretaries to implement this title or fails or refuses to comply with an 5 order issued under subsection (a), any director, offi-6 cer, or agent of such corporation who knowingly au-7 thorized, ordered, or carried out such violation, fail-8 ure, or refusal shall be subject to the same penalties 9 as may be imposed upon the person referred to in 10 paragraph (1). (e) Suspensions or Revocations.—The Secretary,
- 11 (e) Suspensions or Revocations.—The Secretary, 12 or for National Forest System lands the Secretary of Agri-13 culture, shall suspend or revoke a permit issued under 14 subtitle C, in whole or in part, if the operator—
 - (1) knowingly made or knowingly makes any false, inaccurate, or misleading material statement in any mining claim, notice of location, application, record, report, plan, or other document filed or required to be maintained under this title;
 - (2) fails to abate a violation covered by a cessation order issued under subsection (a);
- 22 (3) fails to comply with an order of the Sec-23 retary concerned;
- (4) refuses to permit an audit pursuant to thistitle;

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- 1 (5) fails to maintain an adequate financial as-2 surance under section 536;
 - (6) fails to pay claim maintenance fees or other moneys due and owing under this title; or
- (7) with regard to plans conditionally approved under section 535(c)(2), fails to abate a violation to the satisfaction of the Secretary concerned, or if the validity of the violation is upheld on the appeal which formed the basis for the conditional approval.
- (f) False Statements; Tampering.—Any personwho knowingly—
 - (1) makes any false material statement, representation, or certification in, or omits or conceals material information from, or unlawfully alters, any mining claim, notice of location, application, record, report, plan, or other documents filed or required to be maintained under this title; or
- 18 (2) falsifies, tampers with, renders inaccurate, 19 or fails to install any monitoring device or method 20 required to be maintained under this title,
- 21 shall upon conviction, be punished by a fine of not more
- 22 than \$10,000, or by imprisonment for not more than 2
- 23 years, or by both. If a conviction of a person is for a viola-
- 24 tion committed after a first conviction of such person
- 25 under this subsection, punishment shall be by a fine of

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- 1 not more than \$20,000 per day of violation, or by impris-
- 2 onment of not more than 4 years, or both. Each day of
- 3 continuing violation may be deemed a separate violation
- 4 for purposes of penalty assessments.
- 5 (g) Knowing Violations.—Any person who know-
- 6 ingly—
- 7 (1) engages in mineral activities without a per-
- 8 mit required under subtitle C; or
- 9 (2) violates any other requirement of a permit
- issued under this title, or any condition or limitation
- 11 thereof,
- 12 shall upon conviction be punished by a fine of not less
- 13 than \$5,000 nor more than \$50,000 per day of violation,
- 14 or by imprisonment for not more than 3 years, or both.
- 15 If a conviction of a person is for a violation committed
- 16 after the first conviction of such person under this sub-
- 17 section, punishment shall be a fine of not less than
- 18 \$10,000 per day of violation, or by imprisonment of not
- 19 more than 6 years, or both.
- 20 (h) Knowing and Willful Violations.—Any per-
- 21 son who knowingly and willfully commits an act for which
- 22 a civil penalty is provided in paragraph (1) of subsection
- 23 (g) shall, upon conviction, be punished by a fine of not
- 24 more than \$50,000, or by imprisonment for not more than
- 25 2 years, or both.

- 1 (i) Definition.—For purposes of this section, the
- 2 term "person" includes any officer, agent, or employee of
- 3 a person.

4 SEC. 547. REGULATIONS.

- 5 The Secretary and the Secretary of Agriculture shall
- 6 issue such regulations as are necessary to implement this
- 7 title. The regulations implementing subtitle B, subtitle C,
- 8 subtitle D, and subtitle E that affect the Forest Service
- 9 shall be joint regulations issued by both Secretaries, and
- 10 shall be issued no later than 180 days after the date of
- 11 enactment of this Act.
- 12 SEC. 548. EFFECTIVE DATE.
- This title shall take effect on the date of enactment
- 14 of this Act, except as otherwise provided in this title.
- 15 SEC. 549. OIL SHALE CLAIMS.
- Section 2511(f) of the Energy Policy Act of 1992
- 17 (Public Law 102–486) is amended—
- 18 (1) by striking "as prescribed by the Sec-
- retary"; and
- 20 (2) by inserting before the period the following:
- 21 "in the same manner as required by subtitle B and
- subtitle C of the Hardrock Mining Reform and Def-
- 23 icit Reduction Act of 2011".

1 SEC. 550. SAVINGS CLAUSE.

- 2 (a) Special Application of Mining Laws.—Noth-
- 3 ing in this title shall be construed as repealing or modi-
- 4 fying any Federal law, regulation, order, or land use plan,
- 5 in effect prior to the date of enactment of this Act that
- 6 prohibits or restricts the application of the general mining
- 7 laws, including laws that provide for special management
- 8 criteria for operations under the general mining laws as
- 9 in effect prior to the date of enactment of this Act, to
- 10 the extent such laws provide for protection of natural and
- 11 cultural resources and the environment greater than re-
- 12 guired under this title, and any such prior law shall re-
- 13 main in force and effect with respect to claims located (or
- 14 proposed to be located) or converted under this title. Noth-
- 15 ing in this title shall be construed as applying to or lim-
- 16 iting mineral investigations, studies, or other mineral ac-
- 17 tivities conducted by any Federal or State agency acting
- 18 in its governmental capacity pursuant to other authority.
- 19 Nothing in this title shall affect or limit any assessment,
- 20 investigation, evaluation, or listing pursuant to the Com-
- 21 prehensive Environmental Response, Compensation, and
- 22 Liability Act of 1980 (42 U.S.C. 9601 et seq.), or the
- 23 Solid Waste Disposal Act (42 U.S.C. 3251 et seq.).
- 24 (b) Effect on Other Federal Laws.—The provi-
- 25 sions of this title shall supersede the general mining laws,
- 26 except for those parts of the general mining laws respect-

- 1 ing location of mining claims that are not expressly modi-
- 2 field by this title. Except for the general mining laws, noth-
- 3 ing in this title shall be construed as superseding, modi-
- 4 fying, amending, or repealing any provision of Federal law
- 5 not expressly superseded, modified, amended, or repealed
- 6 by this title. Nothing in this title shall be construed as
- 7 altering, affecting, amending, modifying, or changing, di-
- 8 rectly or indirectly, any law which refers to and provides
- 9 authorities or responsibilities for, or is administered by,
- 10 the Environmental Protection Agency or the Adminis-
- 11 trator of the Environmental Protection Agency, including
- 12 the Federal Water Pollution Control Act, title XIV of the
- 13 Public Health Service Act (the Safe Drinking Water Act),
- 14 the Clean Air Act, the Pollution Prevention Act of 1990,
- 15 the Toxic Substances Control Act, the Federal Insecticide,
- 16 Fungicide, and Rodenticide Act, the Federal Food, Drug,
- 17 and Cosmetic Act, the Motor Vehicle Information and
- 18 Cost Savings Act, the Federal Hazardous Substances Act,
- 19 the Endangered Species Act of 1973, the Atomic Energy
- 20 Act, the Noise Control Act of 1972, the Solid Waste Dis-
- 21 posal Act, the Comprehensive Environmental Response,
- 22 Compensation, and Liability Act of 1980, the Superfund
- 23 Amendments and Reauthorization Act of 1986, the Ocean
- 24 Dumping Act, the Environmental Research, Development,
- 25 and Demonstration Authorization Act, the Pollution Pros-

- 1 ecution Act of 1990, and the Federal Facilities Compli-
- 2 ance Act of 1992, or any statute containing an amend-
- 3 ment to any of such Acts. Nothing in this title shall be
- 4 construed as modifying or affecting any provision of the
- 5 Native American Graves Protection and Repatriation Act
- 6 (Public Law 101–601) or any provision of the American
- 7 Indian Religious Freedom Act (42 U.S.C. 1996), the Na-
- 8 tional Historic Preservation Act (16 U.S.C. 470 et seq.),
- 9 and the Religious Freedom Restoration Act of 1993 (42
- 10 U.S.C. 2000bb et seq.).
- 11 (c) Protection of Conservation Areas.—In
- 12 order to protect the resources and values of National Con-
- 13 servation System units, the Secretary, as appropriate,
- 14 shall utilize authority under this title and other applicable
- 15 law to the fullest extent necessary to prevent mineral ac-
- 16 tivities that could have an adverse impact on the resources
- 17 or values for which such units were established.
- 18 (d) Sovereign Immunity of Indian Tribes.—
- 19 Nothing in this section shall be construed so as to waive
- 20 the sovereign immunity of any Indian tribe.
- 21 SEC. 551. AVAILABILITY OF PUBLIC RECORDS.
- Copies of records, reports, inspection materials, or in-
- 23 formation obtained by the Secretary or the Secretary of
- 24 Agriculture under this title shall be made available to the
- 25 public, consistent with section 552 of title 5, United States

- 1 Code, in central and sufficient locations in the county,
- 2 multicounty, and State area of mineral activity or rec-
- 3 lamation so that such items are conveniently available to
- 4 residents in the area proposed or approved for mineral ac-
- 5 tivities and on the Internet.

6 SEC. 552. MISCELLANEOUS POWERS.

- 7 (a) IN GENERAL.—In carrying out his or her duties
- 8 under this title, the Secretary, or for National Forest Sys-
- 9 tem lands the Secretary of Agriculture, may conduct any
- 10 investigation, inspection, or other inquiry necessary and
- 11 appropriate and may conduct, after notice, any hearing
- 12 or audit, necessary and appropriate to carrying out his
- 13 or her duties.
- 14 (b) Ancillary Powers.—In connection with any
- 15 hearing, inquiry, investigation, or audit under this title,
- 16 the Secretary, or for National Forest System lands the
- 17 Secretary of Agriculture, is authorized to take any of the
- 18 following actions:
- 19 (1) Require, by special or general order, any
- 20 person to submit in writing such affidavits and an-
- swers to questions as the Secretary concerned may
- reasonably prescribe, which submission shall be
- 23 made within such reasonable period and under oath
- or otherwise, as may be necessary.
- 25 (2) Administer oaths.

- 1 (3) Require by subpoena the attendance and 2 testimony of witnesses and the production of all 3 books, papers, records, documents, matter, and ma-4 terials, as such Secretary may request.
 - (4) Order testimony to be taken by deposition before any person who is designated by such Secretary and who has the power to administer oaths, and to compel testimony and the production of evidence in the same manner as authorized under paragraph (3) of this subsection.
 - (5) Pay witnesses the same fees and mileage as are paid in like circumstances in the courts of the United States.
- 14 (c) Enforcement.—In cases of refusal to obey a 15 subpoena served upon any person under this section, the district court of the United States for any district in which 16 17 such person is found, resides, or transacts business, upon 18 application by the Attorney General at the request of the 19 Secretary concerned and after notice to such person, shall 20 have jurisdiction to issue an order requiring such person 21 to appear and produce documents before the Secretary 22 concerned. Any failure to obey such order of the court may be punished by such court as contempt thereof and subject to a penalty of up to \$10,000 a day.

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1	(d)	Entry	AND	Access.—	-Without	advance	notice
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- 2 and upon presentation of appropriate credentials, the Sec-
- 3 retary, or for National Forest System lands the Secretary
- 4 of Agriculture, or any authorized representative thereof—
- 5 (1) shall have the right of entry to, upon, or
- 6 through the site of any claim, mineral activities, or
- 7 any premises in which any records required to be
- 8 maintained under this title are located;
- 9 (2) may at reasonable times, and without delay,
- have access to records, inspect any monitoring
- equipment, or review any method of operation re-
- 12 quired under this title;
- 13 (3) may engage in any work and do all things
- 14 necessary or expedient to implement and administer
- 15 the provisions of this title;
- 16 (4) may, on any mining claim located under the
- general mining laws and maintained in compliance
- with this title, and without advance notice, stop, and
- inspect any motorized form of transportation that
- such Secretary has probable cause to believe is car-
- 21 rying locatable minerals, concentrates, or products
- derived therefrom from a claim site for the purpose
- of determining whether the operator of such vehicle
- has documentation related to such locatable min-
- erals, concentrates, or products derived therefrom as

- required by law, if such documentation is required under this title; and
- 3 (5) may, if accompanied by any appropriate law enforcement officer, or an appropriate law enforce-5 ment officer alone, stop and inspect any motorized 6 form of transportation which is not on a claim site 7 if he or she has probable cause to believe such vehi-8 cle is carrying locatable minerals, concentrates, or 9 products derived therefrom from a claim site on 10 Federal lands or allocated to such claim site. Such 11 inspection shall be for the purpose of determining 12 whether the operator of such vehicle has the docu-13 mentation required by law, if such documentation is 14 required under this title.

15 SEC. 553. MULTIPLE MINERAL DEVELOPMENT AND SUR-

- 16 FACE RESOURCES.
- 17 The provisions of sections 4 and 6 of the Act of Au-
- 18 gust 13, 1954 (30 U.S.C. 524 and 526), commonly known
- 19 as the Multiple Minerals Development Act, and the provi-
- 20 sions of section 4 of the Act of July 23, 1955 (30 U.S.C.
- 21 612), shall apply to all mining claims located under the
- 22 general mining laws and maintained in compliance with
- 23 such laws and this title.

1 SEC. 554. MINERAL MATERIALS.

2	(a) DETERMINATIONS.—Section 3 of the Act of July
3	23, 1955 (30 U.S.C. 611), is amended—
4	(1) by inserting "(a)" before the first sentence;
5	(2) by inserting "mineral materials, including"
6	after "varieties of" in the first sentence;
7	(3) by striking "or cinders" and inserting in
8	lieu thereof "cinders, and clay"; and
9	(4) by adding the following new subsection at
10	the end thereof:
11	"(b)(1) Subject to valid existing rights, after the date
12	of enactment of the Hardrock Mining Reform and Deficit
13	Reduction Act of 2011, notwithstanding the reference to
14	common varieties in subsection (a) and to the exception
15	to such term relating to a deposit of materials with some
16	property giving it distinct and special value, all deposits
17	of mineral materials referred to in such subsection, includ-
18	ing the block pumice referred to in such subsection, shall
19	be subject to disposal only under the terms and conditions
20	of the Materials Act of 1947.
21	"(2) For purposes of paragraph (1), the term 'valid
22	existing rights' means that a mining claim located for any
23	such mineral material—
24	"(A) had and still has some property giving it
25	the distinct and special value referred to in sub-

1	section (a), or as the case may be, met the definition
2	of block pumice referred to in such subsection;
3	"(B) was properly located and maintained

5 enactment of the Hardrock Mining Reform and Def-

under the general mining laws prior to the date of

6 icit Reduction Act of 2011;

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- 7 "(C) was supported by a discovery of a valuable 8 mineral deposit within the meaning of the general 9 mining laws as in effect immediately prior to the 10 date of enactment of the Hardrock Mining Reform
- 12 "(D) that such claim continues to be valid 13 under this Act.".

and Deficit Reduction Act of 2011; and

- 14 (b) Mineral Materials Disposal Clarifica-
- 15 Tion.—Section 4 of the Act of July 23, 1955 (30 U.S.C.
- 16 612), is amended—
- 17 (1) in subsection (b) by inserting "and mineral 18 material" after "vegetative"; and
- 19 (2) in subsection (c) by inserting "and mineral material" after "vegetative".
- 21 (c) Conforming Amendment.—Section 1 of the
- 22 Act of July 31, 1947, entitled "An Act to provide for the
- 23 disposal of materials on the public lands of the United
- 24 States" (30 U.S.C. 601 et seq.) is amended by striking
- 25 "common varieties of" in the first sentence.

1	(d) Short Titles.—
2	(1) Surface resources.—The Act of July
3	23, 1955, is amended by inserting after section 7
4	the following new section:
5	"Sec. 8. This Act may be cited as the 'Surface Re-
6	sources Act of 1955'.".
7	(2) Mineral materials.—The Act of July 31,
8	1947, entitled "An Act to provide for the disposal of
9	materials on the public lands of the United States"
10	(30 U.S.C. 601 et seq.) is amended by inserting
11	after section 4 the following new section:
12	"Sec. 5. This Act may be cited as the 'Materials Act
13	of 1947'.".
14	(e) Repeals.—
15	(1) Subject to valid existing rights, the Act of
16	August 4, 1892 (27 Stat. 348, 30 U.S.C. 161), com-
17	monly known as the Building Stone Act, is hereby
18	repealed.
19	(2) Subject to valid existing rights, the Act of
20	January 31, 1901 (30 U.S.C. 162), commonly
21	known as the Saline Placer Act, is hereby repealed.

1 TITLE VI—ABANDONED MINE 2 RECLAMATION

2	CEC	CO1	SHORT	TTTT	17
7	SEC.	601.	SHORT		ıΗ;.

- 4 This title may be cited as the "Abandoned Mine Rec-
- 5 lamation and Deficit Reduction Act of 2011".

6 SEC. 602. DEFINITIONS AND REFERENCES.

- (a) IN GENERAL.—As used in this title:
 - (1) The term "beneficiation" means the crushing and grinding of hardrock mineral ore and such processes as are employed to free the mineral from other constituents, including but not necessarily limited to, physical and chemical separation techniques.
 - (2) The term "claim holder" means a person holding a mining claim, millsite claim, or tunnel site claim located under the general mining laws and maintained in compliance with such laws and this title. Such term may include an agent of a claim holder.
 - (3) The term "control" means having the ability, directly or indirectly, to determine (without regard to whether exercised through one or more corporate structures) the manner in which an entity conducts mineral activities, through any means, including without limitation, ownership interest, authority to commit the entity's real or financial as-

- sets, position as a director, officer, or partner of the entity, or contractual arrangement.
 - (4) The term "crude ore" means ore in its unprocessed form, containing profitable amounts of the target mineral.
 - (5) The term "displaced material" means any crude ore and waste dislodged from its location at the time hardrock mining begins at surface, underground, or in-situ mines.
 - (6) The term "exploration" means surface disturbance to evaluate the type, extent, quantity, or quality of minerals present including sampling, drilling, and analyzing hardrock mineral values.
 - (7) The term "Federal land" means any land, including mineral interests, owned by the United States without regard to how the United States acquired ownership of the land and without regard to the agency having responsibility for management thereof, except Indian lands.
 - (8) The term "hardrock" means any mineral mined under the 1872 Mining Law (30 U.S.C. 22–54), and with respect to State, Indian, and private lands, any minerals on those lands that would be considered hardrock minerals if such minerals had been mined under the 1872 Mining Law: *Provided*,

however, That if subsequent to the date of enactment of this Act, any minerals mined under the 1872 Mining Law are transferred from the requirements of the 1872 Mining Law to different statutory requirements, those minerals so transferred will con-

tinue to be subject to the provisions of this title.

- (9) The term "hardrock mining operation" means any activities or operations conducted to mine minerals under the 1872 Mining Law (30 U.S.C. 22–54), and, with respect to State, Indian, and private lands, any activities or operations conducted on such lands to mine minerals that would be considered hardrock minerals if such minerals had been mined under the 1872 Mining Law: *Provided, however*, That if subsequent to the date of enactment of this Act, any minerals mined under the 1872 Mining Law are transferred from the requirements of the 1872 Mining Law to different statutory requirements, those activities or operations conducted on lands to mine those minerals so transferred will continue to be subject to the provisions of this title.
- (10) The term "Indian lands" means lands held in trust for the benefit of an Indian tribe or individual or held by an Indian tribe or individual sub-

- ject to a restriction by the United States against alienation.
- (11) The term "Indian tribe" means any Indian 3 4 tribe, band, nation, pueblo, or other organized group 5 or community, including any Alaska Native village 6 or regional corporation as defined in or established 7 pursuant to the Alaska Native Claims Settlement 8 Act (43 U.S.C. 1601 et seq.), that is recognized as 9 eligible for the special programs and services pro-10 vided by the United States to Indians because of 11 their status as Indians.
 - (12) The term "mineral activities" means any activity on a mining claim, millsite claim, or tunnel site claim for, related to, or incidental to, mineral exploration, mining, beneficiation, processing, or reclamation activities for any hardrock mineral.
 - (13) The term "operator" means any person that conducts mineral activities and any agent of such person.
 - (14) The term "person" means an individual, Indian tribe, partnership, association, society, joint venture, joint stock company, firm, company, corporation, cooperative, or other organization and any instrumentality of State or local government includ-

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- 1 ing any publicly owned utility or publicly owned cor-
- 2 poration of State or local government.
- 3 (15) The term "processing" means processes
- 4 downstream of beneficiation employed to prepare
- 5 hardrock mineral ore into the final marketable prod-
- 6 uct, including but not limited to smelting and elec-
- 7 trolytic refining.
- 8 (16) The term "Secretary" means the Secretary
- 9 of the Interior, unless otherwise specified.
- 10 (17) The term "ton" means 2,000 pounds av-
- oirdupois (.90718 metric ton).
- 12 (18) The term "waste" means rock that must
- be fractured and removed in order to gain access to
- 14 crude ore.
- 15 (b) References to Other Laws.—(1) Any ref-
- 16 erence in this title to the term "general mining laws" is
- 17 a reference to those Acts that generally comprise chapters
- 18 2, 12A, and 16, and sections 161 and 162, of title 30,
- 19 United States Code.
- 20 (2) Any reference in this title to the Act of July 23,
- 21 1955, is a reference to the Act entitled "An Act to amend
- 22 the Act of July 31, 1947 (61 Stat. 681) and the mining
- 23 laws to provide for multiple use of the surface of the same
- 24 tracts of the public lands, and for other purposes" (30
- 25 U.S.C. 601 et seq.).

Subtitle A—Hardrock Mining Reclamation

- 3 SEC. 611. DISPLACED MATERIAL RECLAMATION FEE.
- 4 (a) Imposition of Fee.—Except as provided in
- 5 paragraph (2), each operator of a hardrock mining oper-
- 6 ation shall pay to the Secretary, for deposit in the Aban-
- 7 doned Mine Cleanup Fund established by section 621(a),
- 8 a displaced material reclamation fee of 7 cents per ton
- 9 of displaced material.
- 10 (b) PAYMENT DEADLINE.—The reclamation fee shall
- 11 be paid not later than 60 days after the end of each cal-
- 12 endar year beginning with the first calendar year occur-
- 13 ring after the date of enactment of this Act.
- (c) Submission of Statement.—Together with
- 15 such reclamation fee, all operators of hardrock mining op-
- 16 erations shall submit a statement of the amount of dis-
- 17 placed materials produced during mineral activities during
- 18 the previous calendar year, the accuracy of which shall be
- 19 sworn to by the operator and notarized.
- 20 (d) Penalty.—Any person, corporate officer, agent
- 21 or director, on behalf of a hardrock mining operation, who
- 22 knowingly makes any false statement, representation or
- 23 certification, or knowingly fails to make any statement,
- 24 representation or certification required in this section
- 25 shall, upon conviction, be punished by a fine of not more

- 1 than \$10,000, or by imprisonment for not more than one
- 2 year, or both.
- 3 (e) CIVIL ACTION TO RECOVER FEE.—Any portion
- 4 of the reclamation fee not properly or promptly paid pur-
- 5 suant to this section shall be recoverable, with statutory
- 6 interest, from the hardrock mining operations operator, in
- 7 any court of competent jurisdiction in any action at law
- 8 to compel payment of debts.
- 9 (f) Deposit of Revenues.—Amounts received by
- 10 the Secretary under subsection (a)(1) shall be deposited
- 11 in the Abandoned Mine Cleanup Fund established by sec-
- 12 tion 621(a).
- 13 (g) Effect.—Nothing in this section requires a re-
- 14 duction in, or otherwise affects, any similar fee required
- 15 under any law (including regulations) of any State.

Subtitle B—Abandoned Mine Cleanup Fund

- 18 SEC. 621. ESTABLISHMENT OF FUND.
- 19 (a) Establishment.—There is established on the
- 20 books of the Treasury of the United States a separate ac-
- 21 count to be known as the Abandoned Mine Cleanup Fund
- 22 (hereinafter in this subtitle referred to as the "Fund")
- 23 consisting of the following:

1	(1) All donations by persons, corporations, as-
2	sociations, and foundations for the purposes of this
3	subtitle.
4	(2) All amounts deposited in the Fund under
5	section 611.
6	(3) All income on investments under section
7	612(b).
8	(b) Investment.—The Secretary shall notify the
9	Secretary of the Treasury as to what portion of the Fund
10	is not, in the Secretary's judgment, required to meet cur-
11	rent withdrawals. The Secretary of the Treasury shall in-
12	vest such portion of the Fund in public debt securities
13	with maturities suitable for the needs of such Fund and
14	bearing interest at rates determined by the Secretary of
15	the Treasury, taking into consideration current market
16	yields on outstanding marketplace obligations of the
17	United States of comparable maturities.
18	(c) Administration.—
19	(1) The Fund shall be administered by the Sec-
20	retary, acting through the Director of the Office of
21	Surface Mining Reclamation and Enforcement.
22	(2) Amounts credited to the Fund shall be
23	available, without further appropriation, for obliga-
24	tion and expenditure; and shall remain available
25	until expended.

1	(3) The Secretary may retain such funds as
2	necessary for the administrative expenses of the
3	United States, Indian tribes, and the States to ac-
4	complish the purposes of this subtitle.
5	(d) Expenditures.—Subject to section 622
6	amounts in the Fund may, without fiscal year limitation
7	and without further appropriation—
8	(1) be expended by the Secretary for the pur-
9	poses described in section 622;
10	(2) be transferred by the Secretary to the Di-
11	rector of the Bureau of Land Management, the
12	Chief of the Forest Service, the Director of the Na-
13	tional Park Service, the Director of the United
14	States Fish and Wildlife Service, or the head of any
15	other Federal agency, that develops, implements
16	and has the ability to carry out all or a significant
17	portion of a reclamation program under this subtitle
18	or
19	(3) be transferred by the Secretary to an Indian
20	tribe or a State with an approved reclamation pro-
21	gram, as provided in subsection (e).
22	(e) State and Tribal Reclamation Programs.—
23	(1) In General.—Each State having within
24	the borders of the State, or tribe having within the

borders of the reservation of the tribe, mined land

- that is eligible for reclamation under this title may submit to the Secretary a reclamation program for the land.
 - (2) APPROVAL.—If the Secretary determines that a State or tribe has developed and submitted a program for reclamation of abandoned mines consistent with the priorities established under section 622(c) and has the ability and necessary State or tribal legislation to implement this subtitle, the Secretary shall—
 - (A) approve the program; and
 - (B) grant to the State or tribe the exclusive responsibility and authority to implement the approved program.
 - (3) WITHDRAWAL OF APPROVAL.—The Secretary shall withdraw the approval and authorization if the Secretary determines that the State or tribal program is not in compliance with procedures, guidelines, and requirements established by the Secretary.
 - (4) APPROVAL OF EXISTING PROGRAMS.—Subject to paragraph (3), any State program in an abandoned hardrock mine State or tribal program for reclamation of abandoned mines approved under title IV of the Surface Mining Control and Reclama-

1	tion Act of 1977 (30 U.S.C. 1231 et seq.) before the
2	date of enactment of this Act and in good standing
3	with the Secretary as of that date shall be consid-
4	ered approved under this subtitle.
5	SEC. 622. USE AND OBJECTIVES OF THE FUND.
6	(a) Use.—
7	(1) In General.—The Secretary may, subject
8	to the availability of appropriations, use amounts in
9	the Fund for the reclamation and restoration of land
10	and water resources adversely affected by past
11	hardrock minerals and mining and related activities
12	in abandoned hardrock mine States and on Indian
13	land located within the exterior boundaries of aban-
14	doned hardrock mine States, including the conduct
15	of activities—
16	(A) to protect public health and safety;
17	(B) to prevent, abate, treat, and control
18	water pollution created by abandoned mine
19	drainage, including activities conducted in wa-
20	tersheds;
21	(C) to reclaim and restore abandoned sur-
22	face and underground mined areas;
23	(D) to reclaim and restore abandoned mill-
24	ing and processing areas;

1	(E) to backfill, seal, or otherwise control
2	abandoned underground mine entries;
3	(F) to revegetate land adversely affected
4	by past mining activities—
5	(i) to prevent erosion and sedimenta-
6	tion; and
7	(ii) for any other reclamation purpose;
8	(G) to control surface subsidence due to
9	abandoned underground mines; and
10	(H) to enhance fish and wildlife habitat.
11	(2) Determination.—Before expending
12	amounts in the Fund for the purposes described in
13	paragraph (1), the Secretary shall make a deter-
14	mination that no claim holder, operator, or other
15	person who is legally responsible under Federal or
16	State law for the reclamation of the mine site can
17	be located before reclamation under this title of the
18	abandoned hardrock mine site begins.
19	(b) ALLOCATION.—Of the amounts deposited in the
20	Fund each fiscal year—
21	(1) 30 percent shall be allocated by the Sec-
22	retary for expenditure by the Secretary or, if a State
23	or Indian tribe has an approved program pursuant
24	to section 621(e), by the State or Indian tribe, in
25	the States in which, or on Indian land on which,

- hardrock minerals are produced, based on a formula
 reflecting existing production in the State or on the
 land of the Indian tribe;
 - (2) 30 percent shall be allocated by the Secretary for expenditure by the Secretary or, if a State or Indian tribe has an approved program pursuant to section 621(e), by the State or Indian tribe, in the States and on Indian land using a formula based on the quantity of hardrock minerals historically produced in the State or from the Indian land before the date of enactment of this Act;
 - (3) 30 percent shall be allocated by the Secretary for expenditures on high priority abandoned mine sites on Federal and non-Federal land based on the priorities established in subsection (c); and
 - (4) 10 percent shall be available to the Secretary for grants under subsection (d).
- 18 (c) PRIORITIES.—Expenditures of moneys from the 19 Fund shall reflect the following priorities in the order stat-20 ed—
- 21 (1) The protection of public health and safety, 22 from extreme danger from the adverse effects of 23 past mineral activities, especially as relates to sur-24 face water and groundwater contaminants.

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- 1 (2) The protection of public health and safety, 2 from the adverse effects of past mineral activities.
 - (3) The restoration of land, water, and fish and wildlife resources previously degraded by the adverse effects of past mineral activities, which may include restoration activities in river watershed areas.
 - (4) For the years 2012 through 2017, the Secretary shall give first priority to and fully fund projects to cleanup and reclaim abandoned hardrock mines—
 - (A) in States and Tribal lands that have previously been certified for completing their reclamation obligations under the Surface Mining Control and Reclamation Act of 1977; and
 - (B) that are currently utilizing funds available under section 411 of the Surface Mining Control and Reclamation Act of 1977 to fund the cleanup of abandoned hardrock mines. The Secretary shall fund, to the extent that funds are available in the Abandoned Mine Cleanup Fund, such cleanups to the same level as established by the formula established in the Surface Mining Control and Reclamation Act of 1977 notwithstanding the changes made under subtitle C of this title.

1	(d) Grants to Public Entities and Nonprofit
2	Organizations.—The Secretary shall use amounts made
3	available under subsection (b)(4) to make grants to public
4	entities (including State fish and game agencies and local
5	governments) and nonprofit organizations (based on cri-
6	teria established by the Secretary by regulation) to carry
7	out activities that support collaborative restoration
8	projects to improve fish and wildlife habitat affected by
9	past hardrock minerals and mining activities, including ac-
10	tivities that—
11	(1) improve water quality and quantity;
12	(2) restore watersheds in which historic mining
13	dewatered or otherwise fragmented stream habitats
14	(3) restore instream habitat conditions nec-
15	essary to support aquatic species;
16	(4) restore vegetative cover and streamside
17	areas to control erosion and improve conditions for
18	fish and wildlife;
19	(5) control and remove noxious weeds and
20	invasive species associated with historic mining dis-
21	turbances that affect fish and wildlife;
22	(6) restore fish and wildlife habitat in cases in
23	which previous hardrock minerals and mining activ-
24	ity limits fish and wildlife productivity:

- 1 (7) protect and restore fish and wildlife habitat 2 in areas affected by historic minerals and mining ac-3 tivity; and
- 4 (8) mitigate impacts to watersheds affected by 5 past hardrock minerals and mining activities.
- 6 (e) Habitat.—Reclamation and restoration activities
 7 under this subtitle shall include appropriate mitigation
 8 measures to provide for the continuation of any estab9 lished habitat for wildlife in existence prior to the com10 mencement of such activities.
- 11 (f) Response or Removal Actions.—Reclamation 12 and restoration activities under this subtitle which constitute a removal or remedial action under section 101 of the Comprehensive Environmental Response, Compensa-14 15 tion, and Liability Act of 1980 (42 U.S.C. 9601), shall be conducted with the concurrence of the Administrator 16 of the Environmental Protection Agency. The Secretary 18 and the Administrator shall enter into a Memorandum of 19 Understanding to establish procedures for consultation, 20 concurrence, training, exchange of technical expertise and 21 joint activities under the appropriate circumstances, that provide assurances that reclamation or restoration activities under this subtitle shall not be conducted in a manner that increases the costs or likelihood of removal or reme-

dial actions under the Comprehensive Environmental Re-

- 1 sponse, Compensation, and Liability Act of 1980 (42)
- 2 U.S.C. 9601 et seq.), and that avoid oversight by multiple
- 3 agencies to the maximum extent practicable.

4 SEC. 623. ELIGIBLE LANDS AND WATERS.

- 5 (a) Eligibility.—Reclamation expenditures under
- 6 this subtitle may be made with respect to Federal, State,
- 7 local, tribal, and private land or water resources that tra-
- 8 verse or are contiguous to Federal, State, local, tribal, or
- 9 private land where such lands or water resources have
- 10 been affected by past mineral activities, including any of
- 11 the following:
- 12 (1) Lands and water resources which were used
- for, or affected by, mineral activities and abandoned
- or left in an inadequate reclamation status before
- the effective date of this Act.
- 16 (2) Lands for which the Secretary makes a de-
- termination that there is no continuing reclamation
- responsibility of a claim holder, operator, or other
- 19 person who abandoned the site prior to completion
- of required reclamation under State or other Federal
- 21 laws.
- 22 (b) Specific Sites and Areas Not Eligible.—
- 23 Sites and areas designated for remedial action pursuant
- 24 to the Uranium Mill Tailings Radiation Control Act of
- 25 1978 (42 U.S.C. 7901 and following) or which have been

1	listed for remedial action pursuant to the Comprehensive
2	Environmental Response Compensation and Liability Act
3	of 1980 (42 U.S.C. 9601 and following) shall not be eligi-
4	ble for expenditures from the Fund under this section.
5	(c) Inventory.—
6	(1) IN GENERAL.—The Secretary shall prepare
7	and maintain a publicly available inventory of aban-
8	doned hardrock minerals mines on public lands and
9	any abandoned hardrock mineral mines on Indian
10	lands that may be eligible for expenditures under
11	this subtitle, and shall deliver a yearly report to the
12	Congress on the progress in cleanup of such sites.
13	(2) Periodic updates.—Not later than 5
14	years after the date of enactment of this Act, and
15	every 5 years thereafter, the Secretary shall update
16	the inventory described in paragraph (1).
17	Subtitle C—Priority Abandoned
18	Coal Mine Reclamation
19	SEC. 631. AMENDMENTS TO THE SURFACE MINING CON-
20	TROL AND RECLAMATION ACT.
21	(a) Section 401 of the Surface Mining Control and
22	Reclamation Act of 1977 (SMCRA) (30 U.S.C. 1231) is
23	amended—
24	(1) in the section title by inserting "COAL" be-
25	fore "ABANDONED":

1	(2) in subsection (a) by—
2	(A) inserting "AND TRIBAL" after
3	"STATE" in the heading;
4	(B) inserting "Coal" before "Abandoned"
5	in the first sentence; and
6	(C) striking the last sentence;
7	(3) in subsection (c) by—
8	(A) striking in paragraph (1) ": Provided,
9	That" and all that follows;
10	(B) striking paragraphs (2) and (8);
11	(C) inserting "and tribes" after "States"
12	in paragraph (6);
13	(D) inserting "or tribe" after "State" in
14	paragraph (7); and
15	(E) renumbering the remaining paragraphs
16	accordingly;
17	(4) in subsection $(f)(1)$ by—
18	(A) inserting "and any other available
19	funds" after "subsection (b)"; and
20	(B) striking "2007" and inserting "2011";
21	(5) in subsection $(f)(2)$ by—
22	(A) striking "2008" and inserting "2012"
23	both places it appears;
24	(B) amending subparagraph (A)(i) to read
25	as follows:

1	"(i) eighty percent of the amounts de-
2	posited into the fund in the previous fiscal
3	year less any allocations as described in
4	paragraphs (2), (3), and (4) of section
5	402(g); plus''; and
6	(C) amending clause (ii) of subparagraph
7	(A) to read as follows:
8	"(ii) the funds referred to in section
9	402(i)(2).";
10	(6) striking subsections (f)(3) and (5), and re-
11	numbering remaining paragraph accordingly; and
12	(7) by inserting after section 401(b) the fol-
13	lowing and redesignating remaining subsection:
14	"(c) State and Tribal Funds.—Pursuant to an
15	approved State or tribal abandoned mine reclamation pro-
16	gram required under section 405, States or Tribes receiv-
17	ing grants under this Act shall establish and administer
18	abandoned mine reclamation funds.".
19	(b) Section 402 of SMCRA (30 U.S.C. 1232) is
20	amended—
21	(1) by striking subsection (g) and inserting:
22	"(g) Allocation of Funds.—Except as provided in
23	subsection (h), amounts deposited into the fund during the
24	previous fiscal year shall be allocated by the Secretary to
25	accomplish the purposes of this Act as follows:

1	"(1) Reclamation grants.—
2	"(A) The amount made available for dis-
3	tribution by the Secretary under section 401(g)
4	shall be distributed annually through grants to
5	the States or Indian tribes with lands and
6	waters eligible for reclamation under this Act.
7	"(B) Any State or tribe receiving funds
8	under this paragraph shall have in place an ap-
9	proved abandoned mine reclamation program
10	pursuant to the provisions of section 405.
11	"(C) Funds allocated to a State or Indian
12	tribe under this paragraph shall be returned
13	and deposited into the fund for reallocation
14	under this paragraph during the next fiscal
15	year if not expended within five years after the
16	date of the grant award.
17	"(D) Funds allocated by the Secretary
18	under this paragraph shall only be used for rec-
19	lamation projects, including design, construc-
20	tion, and administration consistent with this
21	Act.
22	"(E) States or Indian tribes receiving
23	funds under this paragraph may, in addition to
24	the funds allocated pursuant to this paragraph,
25	use funding from any other source not other-

wise precluded by law in order to ensure the reclamation or abatement of the hazards of a particular abandoned mine site is achieved.

"(2) Grants to indian tribes.—50 percent of the reclamation fees collected annually on Indian lands shall be allocated annually by the Secretary to the Indian tribe having jurisdiction over such lands. An Indian tribe that does not have lands and waters eligible for reclamation under this Act shall use any amounts provided under this paragraph for the purposes established by the tribal council of the Indian tribe, with priority given for addressing the impacts of mineral development.

"(3) Administrative grants.—

"(A) Before funds are allocated pursuant to paragraph (1) of this subsection, the Secretary may, at his discretion, provide administrative grants of not more than \$10,000,000 annually to each State or Indian tribe with eligible land and water and that is operating under an approved abandoned mine reclamation program.

"(B) Administrative grants provided under this paragraph are intended to ensure the main-

1	tenance of approved reclamation programs, in-
2	cluding through—
3	"(i) the maintenance of the inventory
4	established pursuant to section 403(b); and
5	"(ii) project planning and program
6	administration, including the preparation
7	of project applications pursuant to section
8	412.
9	"(C) In making grants available under this
10	paragraph, the Secretary shall consider the ex-
11	tent of eligible lands and waters pursuant to
12	section 404; the total amount of historical rec-
13	lamation expenditures; and the outcome of any
14	previous application of the ranking criteria.
15	"(4) Emergency abandoned mine land.—
16	"(A) In fiscal year 2012, before funds are
17	allocated pursuant to paragraph (1) of this sub-
18	section, the Secretary shall allocate \$20 million
19	from the fund for grants to States and Indian
20	tribes for the purpose of carrying out the provi-
21	sions of section 410 relating to emergencies.
22	"(B) In each fiscal year thereafter, before
23	funds are allocated pursuant to paragraph (1)
24	of this subsection, the Secretary shall allocate
25	the amount needed to ensure that \$20 million

- 1 is available from the fund for grants to States 2 and Indian tribes for carrying out the provi-3 sions of section 410 relating to emergencies. "(5) 4 FEDERAL ADMINISTRATION.—Amounts 5 available in the fund that are not allocated pursuant 6 to subsections (1), (2), or (3) are available for ad-7 ministrative costs of the Office of Surface Mining, 8 subject to further appropriation. 9 "(6) APPLICATION TO TENNESSEE.—Notwith-10 standing any other provision of law, this subsection 11 applies to the State of Tennessee."; and 12 (2) in subsection (i)(2) by striking "the Sec-13 retary of the Treasury" through the end of the sen-14 tence and inserting "the Secretary of the Treasury 15 shall transfer to the Secretary of the Interior \$85.4 16 million annually for the three fiscal years beginning 17 in fiscal year 2012, which shall be distributed to 18 States and Indian tribes in the same manner as
- 21 (c) Section 403 of SMCRA (30 U.S.C. 1233) is

graph (1) of subsection (g).".

moneys are distributed from the fund under para-

22 amended—

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23 (1) by striking the portion of subsection (a) be-24 fore the enumerated paragraphs and inserting:

1	"(a) Expenditure of moneys from the fund on lands
2	and water eligible pursuant to section 404 for the pur-
3	poses of this title shall reflect the following priorities in
4	the order stated:"; and
5	(2) by striking subsection (a)(1)(B)(ii) and in-
6	serting:
7	"(ii) are necessary to achieve the ob-
8	jectives of subparagraph (A);";
9	(3) by striking subsection (a)(2)(B)(ii) and in-
10	serting:
11	"(ii) are necessary to achieve the ob-
12	jectives of subparagraph (A);";
13	(4) by striking subsection (b); and
14	(5) by redesignating subsection (c) as sub-
15	section (b) and amending it to read as follows:
16	"(b) Inventory.—The Secretary shall maintain an
17	inventory of eligible lands and waters pursuant to section
18	404 which meet the priorities stated in paragraphs (1) and
19	(2) of subsection (a). Under standardized procedures es-
20	tablished by the Secretary, States and Indian tribes with
21	approved abandoned mine reclamation programs pursuant
22	to section 405 may offer amendments, subject to the ap-
23	proval of the Secretary, to update the inventory as it ap-
24	plies to eligible lands and waters under the jurisdiction
25	of such States or tribes. The Secretary shall provide such

States and tribes with the financial and technical assistance necessary for the purpose of making inventory 3 amendments. The Secretary shall compile and maintain 4 an inventory for States and Indian lands in the case when 5 a State or Indian tribe does not have an approved abandoned mine reclamation program pursuant to section 405. On a regular basis, but not less than annually, the projects 8 completed under this title shall be so noted on the inventory under standardized procedures established by the 10 Secretary.". 11 (d) Section 404 of SMCRA (30 U.S.C. 1234) is 12 amended— 13 (1) in the first sentence by— (A) striking ", except as provided for 14 15 under section 411,"; and (B) striking "August 3, 1977" and insert-16 ing "enactment of the Surface Mining Control, 17 18 Reclamation and Enforcement Act of 1977"; 19 and (2) in the second sentence by striking ", section 20 21 403(b)(1), and section 409". 22 (e) Section 405 of SMCRA (30 U.S.C. 1235) is 23 amended—

(1) by striking subsection (b) and inserting:

- 1 "(b) Submission of State or Tribal Reclama-
- 2 TION PLAN.—If a State has within its borders, or an In-
- 3 dian tribe on its lands, any coal mined lands eligible for
- 4 reclamation under this title, it may submit to the Sec-
- 5 retary a State Reclamation Plan.";
- 6 (2) by striking subsections (f) and (g);
- 7 (3) in subsection (h), by striking "subsection
- 8 402(g)" and inserting "paragraph (2) of 402(g)";
- 9 and
- 10 (4) by redesignating the subsections accord-
- ingly.
- 12 (f) Sections 406 and 409 of SMCRA (30 U.S.C.
- 13 1236, 1239) are repealed.
- 14 (g) Section 410 of SMCRA (30 U.S.C. 1240) is
- 15 amended by striking "is" in the portion of subsection (a)
- 16 before the enumerated paragraphs and inserting "and
- 17 States and Indian tribes eligible for grants under sub-
- 18 section 402(g) are".
- 19 (h) Section 411 of SMCRA (30 U.S.C. 1240a) is re-
- 20 pealed.
- 21 (i) Section 412 of SMCRA (30 U.S.C. 1241) is
- 22 amended to read as follows:
- 23 "SEC. 412. APPLICATION FOR RECLAMATION FUNDS.
- 24 "(a) Timing of Application.—At regular intervals,
- 25 but no less than annually, each State or Indian tribe with

1	an approved reclamation program under Section 405 may
2	submit to the Secretary an application for the administra-
3	tive support of the approved reclamation program, the im-
4	plementation of specific reclamation projects, or both.
5	"(b) Contents of Application for an Adminis-
6	TRATIVE GRANT.—The application shall include—
7	"(1) a description of the program administra-
8	tive activities to be accomplished during the grant
9	period;
10	"(2) estimated costs of proposed activities; and
11	"(3) information and assessments dem-
12	onstrating that the amounts requested are necessary
13	to support specific reclamation objectives that will be
14	submitted to the Secretary or projects funded by
15	grants awarded prior to the date of enactment of
16	this Act.
17	"(c) Contents of Application for a Reclama-
18	TION GRANT.—The application shall include—
19	"(1) a general description of each proposed
20	project, including the type of reclamation to be per-
21	formed, the general location, and the name of the
22	landowner;
23	"(2) an explanation as to why the State or
24	Tribe selected each proposed project from among all

of the eligible lands and water in its jurisdiction, in-

- cluding the extent of public involvement in the selection process, if any;
- "(3) a statement of the estimated benefits in such terms as: public health and safety problems to be eliminated, reduced risk to the community, environmental problems to be corrected, number of acres to be restored, miles of stream to be improved, and air and water pollution problems abated;
 - "(4) an estimated cost of each proposed project, including the construction costs, operation and maintenance costs of permanent facilities, planning and engineering costs, construction inspection costs, cost savings to the project as a result of partner-ships, and any other necessary administrative expenses;
 - "(5) an identification of lands or interests in lands to be acquired and the estimated cost; and
 - "(6) any other information requested by the Secretary, except the Secretary cannot require the application to include the submission of complete project plans and specifications.
- 22 "(d) Transition.—

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"(1) For fiscal year 2012, the Secretary shall award reclamation project grants competitively based on the proposals submitted in subsection (c).

"(2) In awarding the reclamation project grants
pursuant to paragraph (1), the Secretary shall con-
sider any financial, legal, and other commitments
made by the State or Indian tribe prior to the enact-
ment of this Act.".
Subtitle D—Administative
Provisions
SEC. 641. EFFECTIVE DATE.
This title shall take effect on the date of enactment
of this Act, except as otherwise provided in this Act.
SEC. 642. FEES ADJUSTMENTS.
(a) The Secretary shall adjust the fees required by
section 611 to reflect changes in the Consumer Price
Index published by the Bureau of Labor Statistics of the
Department of Labor every 5 years after the date of enact-
ment of this Act, or more frequently if the Secretary deter-
mines an adjustment to be reasonable.
(b) The Secretary shall provide claimants notice of
any adjustment made under this subsection not later than
July 1 of any year in which the adjustment is made.
(c) A fee adjustment under this subsection shall begin
to apply the calendar year following the calendar year in

23 which it is made.

SEC. 643. INSPECTION AND MONITORING.

- 2 (a) Inspections.—The Secretary shall make inspec-
- 3 tions of mineral activities so as to ensure compliance with
- 4 the requirements of this title.
- 5 (b) Ancillary Powers.—In connection with any
- 6 hearing, inquiry, investigation, or audit under this title,
- 7 the Secretary is authorized to take any of the following
- 8 actions:
- 9 (1) Require, by special or general order, any
- person to submit in writing such affidavits and an-
- swers to questions as the Secretary concerned may
- reasonably prescribe, which submission shall be
- made within such reasonable period and under oath
- or otherwise, as may be necessary.
- 15 (2) Administer oaths.
- 16 (3) Require by subpoena the attendance and
- testimony of witnesses and the production of all
- books, papers, records, documents, matter, and ma-
- terials, as such Secretary may request.
- 20 (4) Order testimony to be taken by deposition
- 21 before any person who is designated by such Sec-
- retary and who has the power to administer oaths,
- and to compel testimony and the production of evi-
- dence in the same manner as authorized under para-
- 25 graph (3) of this subsection.

1	(5) Pay witnesses the same fees and mileage as
2	are paid in like circumstances in the courts of the
3	United States.
4	(c) Enforcement.—In cases of refusal to obey a
5	subpoena served upon any person under this section, the
6	district court of the United States for any district in which
7	such person is found, resides, or transacts business, upon
8	application by the Attorney General at the request of the
9	Secretary concerned and after notice to such person, shall
10	have jurisdiction to issue an order requiring such person
11	to appear and produce documents before the Secretary
12	concerned. Any failure to obey such order of the court may
13	be punished by such court as contempt thereof and subject
14	to a penalty of up to \$10,000 a day.
15	(d) Entry and Access.—Without advance notice
16	and upon presentation of appropriate credentials, the Sec-
17	retary or any authorized representative thereof—
18	(1) shall have the right of entry to, upon, or
19	through the site of any claim, mineral activities, or
20	any premises in which any records required to be
21	maintained under this title are located;
22	(2) may at reasonable times, and without delay,
23	have access to records, inspect any monitoring
24	equipment, or review any method of operation re-
25	quired under this title;

- 1 (3) may engage in any work and do all things 2 necessary or expedient to implement and administer 3 the provisions of this title; and
- 4 (4) may, if accompanied by any appropriate law 5 enforcement officer, or an appropriate law enforce-6 ment officer alone, stop and inspect any motorized 7 form of transportation which is not on a claim site 8 if he or she has probable cause to believe such vehi-9 cle is carrying hardrock minerals, concentrates, or 10 products derived therefrom from a claim site on 11 Federal lands or allocated to such claim site. Such 12 inspection shall be for the purpose of determining 13 whether the operator of such vehicle has the docu-14 mentation required by law, if such documentation is 15 required under this title.

16 SEC. 644. REGULATIONS.

- 17 The Secretary and the Secretary of Agriculture shall
- 18 issue such regulations as are necessary to implement this
- 19 Act. The regulations implementing subtitle B, subtitle C,
- 20 subtitle D, and subtitle E that affect the Forest Service
- 21 shall be joint regulations issued by both Secretaries, and
- 22 shall be issued no later than 180 days after the date of
- 23 enactment of this Act.

1 SEC. 645. AVAILABILITY OF PUBLIC RECORDS.

- 2 Copies of records, reports, inspection materials, or in-
- 3 formation obtained by the Secretary or the Secretary of
- 4 Agriculture under this title shall be made immediately
- 5 available to the public, consistent with section 552 of title
- 6 5, United States Code, in central and sufficient locations
- 7 in the county, multicounty, and State area of mineral ac-
- 8 tivity or reclamation so that such items are conveniently
- 9 available to residents in the area proposed or approved for
- 10 mineral activities and on the Internet.

11 TITLE VII—ADMINISTRATIVE

12 **COST RECOVERY**

- 13 SEC. 701. SHORT TITLE.
- 14 This title may be cited as the "Administrative Cost
- 15 Recovery for Oil and Natural Gas on Public Lands Act
- 16 of 2011".
- 17 SEC. 702. MAKING PERMANENT NET RECEIPTS SHARING
- 18 FOR ENERGY MINERALS.
- 19 Section 35(b) of the Mineral Leasing Act (30 U.S.C.
- 20 191(b)) is amended to read as follows:
- 21 "(b) Deduction for Administrative Costs.—In
- 22 determining the amount of payments to the States under
- 23 this section, beginning in fiscal year 2013 and for each
- 24 year thereafter, the amount of such payments shall be re-
- 25 duced by 2 percent for any administrative or other costs
- 26 incurred by the United States in carrying out the program

- 1 authorized by this Act and that amount shall be deposited
- $2\,$ to miscellaneous receipts in the Treasury.".

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