112TH CONGRESS 1ST SESSION

H.R.3443

To reform the H–2A program for nonimmigrant agricultural workers, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 16, 2011

Mr. KINGSTON (for himself and Mr. WESTMORELAND) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To reform the H–2A program for nonimmigrant agricultural workers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as—
- 5 (1) the "Better Agriculture Resources Now
- 6 Act"; or
- 7 (2) the "BARN Act".

1 SEC. 2. H-2A PROGRAM REFORMS.

- 2 (a) Definition of Agricultural Labor or Serv-
- 3 ICES.—Section 101(a)(15)(H)(ii)(a) of such Act (8 U.S.C.
- 4 1101(a)(15)(H)(ii)(a)) is amended—
- 5 (1) by striking "and the pressing" and insert-
- 6 ing "the pressing"; and
- 7 (2) by striking "of a temporary" and all that
- 8 follows through the end and inserting ", and the
- 9 handling, planting, drying, packing, packaging, proc-
- 10 essing, freezing, grading, storing, or delivering to
- storage or to market or to a carrier for transpor-
- tation to market, in its unmanufactured state, any
- agricultural or horticultural commodity, or".
- 14 (b) DEEMED APPROVAL.—Section 218(c)(3)(A) of
- 15 such Act (8 U.S.C. 1188(c)(3)(A)) is amended by insert-
- 16 ing before "In considering" the following: "The Secretary
- 17 of Labor shall review such application and shall provide
- 18 a determination on the application within 30 days of the
- 19 date of the filing of the application. If the Secretary does
- 20 not comply with the deadline in the preceding sentence,
- 21 the application shall be deemed approved.".
- 22 (c) Experience Requirement.—Section
- 23 218(c)(3)(A) of such Act (8 U.S.C. 1188(c)(3)(A)), as
- 24 amended by subsection (b), is further amended by adding
- 25 at the end the following: "A job offer may contain an expe-

- 1 rience requirement as long as work performed in an illegal
- 2 status may not be counted towards such requirement.".
- 3 (d) Elimination of 50 Percent Rule.—Section
- 4 218(c)(3) of such Act (8 U.S.C. 1188(c)(3)) is amended—
- 5 (1) by striking "(A)"; and
- 6 (2) by striking subparagraph (B).
- 7 (e) Wage Rate.—Section 218(a)(1)(B) of such Act
- 8 (8 U.S.C. 1188(a)(1)(B)) is amended by striking the pe-
- 9 riod at the end and inserting ", except that no employer
- 10 shall be required to pay a wage rate greater than 115 per-
- 11 cent of the greatest of the Federal, State, and local min-
- 12 imum wage rates.".
- 13 (f) Deadline for Filing Applications.—Section
- 14 218(c)(1) of such Act (8 U.S.C. 1188(c)(1)) is amended
- 15 by striking "45" and inserting "30".
- 16 (g) Period of Authorized Nonimmigrant Sta-
- 17 TUS.—Section 218(h) of such Act (8 U.S.C. 1188(h)) is
- 18 amended by adding at the end the following:
- 19 "(3) The initial period of authorized status as a non-
- 20 immigrant described in section 101(a)(15)(H)(ii)(a) shall
- 21 not exceed 1 year. Such period may be extended once by
- 22 the Secretary of Homeland Security for a period of up
- 23 to 1 year, except that such extension may be granted only
- 24 if the Secretary of Labor determines that the employer
- 25 has engaged in the positive recruitment efforts described

in subsection (b)(4) (including the obligation to circulate the employer's job offer through the interstate employment service system). In the case of a nonimmigrant who 4 has remained in the United States for the full 2-year period, the nonimmigrant shall be obliged to depart the United States and shall not be eligible to re-apply for a 6 visa to re-enter the United States as such a nonimmigrant 8 for a period of 2 months. If at any time during a period of authorized admission the alien has a work lapse period 10 of 60 days or more, the visa of the alien shall be deemed revoked and the alien shall be required to depart from the 12 United States, except that if an employer has applied for a certification under subsection (a)(1) with respect to an 14 alien who has a work lapse of 60 days or less, such period 15 shall not begin until after the Secretary has made a determination on the application consistent with subsection 16 (e).". 17 18 (h) Housing.—Section 218(c)(4) of such Act (8 19 U.S.C. 1188(c)(4)) is amended to read as follows: 20 "(4) Housing requirement.— "(A) IN GENERAL.—Except as provided 21 22 under subparagraph (F), each employer apply-23 ing for workers under subsection (b) shall offer 24 to provide housing at no cost to—

1	"(i) all workers in job opportunities
2	for which the employer has applied; and
3	"(ii) all other workers in the same oc-
4	cupation at the same place of employment
5	whose place of residence is beyond normal
6	commuting distance.
7	"(B) Compliance.—An employer meets
8	the requirement under subparagraph (A) if the
9	employer—
10	"(i) provides the workers with housing
11	that meets applicable Federal standards
12	for temporary labor camps; or
13	"(ii) secures housing for the workers
14	that—
15	"(I) meets applicable local stand-
16	ards for rental or public accommoda-
17	tion housing, or other substantially
18	similar class of habitation; or
19	"(II) in the absence of applicable
20	local standards, meets State stand-
21	ards for rental or public accommoda-
22	tion housing or other substantially
23	similar class of habitation.
24	"(C) Inspection.—

1	"(i) Request.—At the time an em-
2	ployer that plans to provide housing de-
3	scribed in subparagraph (B) to H-2A
4	workers files an application for H-2A
5	workers with the Secretary of Labor, the
6	employer shall request a certificate of in-
7	spection by an approved Federal or State
8	agency.
9	"(ii) Inspection; follow up.—Not
10	later than 28 days after the receipt of a re-
11	quest under clause (i), the Secretary of Ag-
12	riculture shall ensure that—
13	"(I) such an inspection has been
14	conducted; and
15	"(II) any necessary follow up has
16	been scheduled to ensure compliance
17	with the requirements under this
18	paragraph.
19	"(iii) Delay prohibited.—The Sec-
20	retary of Agriculture may not delay the ap-
21	proval of an application for failing to com-
22	ply with the deadlines set forth in clause
23	(iii).
24	"(D) Rulemaking.—The Secretary of Ag-
25	riculture shall issue regulations that address

the specific requirements for the provision of housing to workers engaged in the range production of livestock.

"(E) Housing allowance.—

"(i) Authority.—If the Governor of a State certifies to the Secretary of Agriculture that there is adequate housing available in the area of intended employment for migrant farm workers and H–2A workers who are seeking temporary housing while employed in agricultural work, an employer in such State may provide a reasonable housing allowance instead of offering housing pursuant to subparagraph (A). An employer who provides a housing allowance to a worker shall not be required to reserve housing accommodations for the worker.

"(ii) Assistance in Locating Hous-Ing.—Upon the request of a worker seeking assistance in locating housing, an employer providing a housing allowance under clause (i) shall make a good faith effort to assist the worker in identifying and locat-

ing housing in the area of intended employment.

"(iii) LIMITATION.—A housing allowance may not be used for housing that is owned or controlled by the employer. An employer who offers a housing allowance to a worker, or assists a worker in locating housing which the worker occupies under this subparagraph shall not be deemed a housing provider under section 203 of the Migrant and Seasonal Agricultural Worker Protect Act (29 U.S.C. 1823) solely by virtue of providing such housing allowance.

"(iv) Other requirements.—

"(I) Nonmetropolitan county.—If the place of employment of the workers provided an allowance under this subparagraph is a nonmetropolitan county, the amount of the housing allowance under this subparagraph shall be equal to the statewide average fair market rental for existing housing for nonmetropolitan counties for the State, as established by the Secretary of Housing and

1	Urban Development pursuant to sec-
2	tion 8(c) of the United States Hous-
3	ing Act of 1937 (42 U.S.C. 1437f(c)),
4	based on a 2-bedroom dwelling unit
5	and an assumption of 2 persons per
6	bedroom.
7	"(II) METROPOLITAN COUNTY.—
8	If the place of employment of the
9	workers provided an allowance under
10	this subparagraph is in a metropolitan
11	county, the amount of the housing al-
12	lowance under this subparagraph shall
13	be equal to the statewide average fair
14	market rental for existing housing for
15	metropolitan counties for the State, as
16	established by the Secretary of Hous-
17	ing and Urban Development pursuant
18	to section 8(c) of the United States
19	Housing Act of 1937 (42 U.S.C.
20	1437f(c)), based on a 2-bedroom
21	dwelling unit and an assumption of 2
22	persons per bedroom.
23	"(v) Information.—If the employer
24	provides a housing allowance to H–2A em-
25	ployees, the employer shall provide a list of

- the names and local addresses of such 1 2 workers to the Secretary of Agriculture 3 and the Secretary of Homeland Security 4 once per contract period.". 5 (i) Legal Assistance From the Legal Services 6 CORPORATION.—Section 218(h) of such Act (8 U.S.C. 7 1188(h)), as amended by subsection (g), is further amend-
- ed by adding at the end the following: 9 "(4)(A) The Legal Services Corporation may not pro-
- vide legal assistance for, or on behalf of, any alien, and 10
- may not provide financial assistance to any person or enti-
- ty that provides legal assistance for, or on behalf of, any 12
- alien, unless— 13

- 14 "(i) the alien is present in the United States at
- 15 the time the legal assistance is provided; and
- "(ii) the parties to the dispute have attempted, 16
- 17 in good faith, mediation or other non-binding dis-
- 18 pute resolution of all issues involving all such par-
- 19 ties.
- 20 "(B) If an employer and a nonimmigrant having sta-
- 21 tus under section 101(a)(15)(H)(ii)(a) have an arbitration
- 22 arrangement, the Legal Services Corporation shall respect
- 23 the arbitration process and outcome.
- 24 "(C) No employer of a nonimmigrant having status
- under section 101(a)(15)(H)(ii)(a) shall be required to

- 1 permit any recipient of a grant or contract under section
- 2 1007 of the Legal Services Corporation Act (42 U.S.C.
- 3 2996f), or any employee of such a recipient, to enter upon
- 4 the employer's property, unless such recipient or employee
- 5 has a pre-arranged appointment with a specific non-
- 6 immigrant having such status.".
- 7 (j) Effect of Violations While in United
- 8 STATES.—Section 218(f) of such Act (8 U.S.C. 1188(f))
- 9 is amended to read as follows:
- 10 "(f) Effect of Violations.—
- "(1) OVERSTAYS.—An alien may not be admitted to the United States as a nonimmigrant having status under section 101(a)(15)(H)(ii)(a) if the alien was admitted to the United States as such a non-
- immigrant within the previous 5-year period and the
- alien remained after the alien's period of authorized
- admission expired or otherwise violated a term or
- 18 condition of such previous admission.
- 19 "(2) Fraud.—An alien may not be admitted to
- the United States as a nonimmigrant having status
- 21 under section 101(a)(15)(H)(ii)(a) if the alien was
- admitted to the United States as such a non-
- immigrant on the basis of fraud.
- 24 "(3) OTHER CRIMES.—An alien may not be ad-
- 25 mitted to the United States as a nonimmigrant hav-

ing status under section 101(a)(15)(H)(ii)(a) if the alien was admitted to the United States as such a nonimmigrant and committed an offense that rendered the alien deportable while in the United States pursuant to such admission.

"(4) EMPLOYER BAR.—The Secretary of Labor may not issue a certification under subsection (a) with respect to an employer if the Secretary finds, after notice and an opportunity for a hearing, that the employer knowingly hired an H–2A worker whose period of authorized admission had expired or that the employer otherwise engaged in fraud or misrepresentation with respect to the program for the admission of such workers into the United States. The Secretary of Homeland Security shall not thereafter approve petitions filed by such employer under section 214(c). An employer that establishes that it has complied in good faith with the requirements of this Act has established an affirmative defense in an action brought under this paragraph.".