### 112TH CONGRESS 1ST SESSION

# H. R. 2678

To amend the Public Health Service Act to authorize the Secretary of Health and Human Services to carry out programs to provide youth in racial or ethnic minority or immigrant communities the information and skills needed to reduce teenage pregnancies.

### IN THE HOUSE OF REPRESENTATIVES

July 28, 2011

Ms. ROYBAL-ALLARD (for herself, Ms. NORTON, Mr. GRIJALVA, Ms. LEE of California, Mr. COHEN, Mrs. MALONEY, and Ms. Bass of California) introduced the following bill; which was referred to the Committee on Energy and Commerce

### A BILL

To amend the Public Health Service Act to authorize the Secretary of Health and Human Services to carry out programs to provide youth in racial or ethnic minority or immigrant communities the information and skills needed to reduce teenage pregnancies.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Communities of Color
- 5 Teenage Pregnancy Prevention Act of 2011".

#### 1 SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- (1) Teenage pregnancy is one of the most critical issues facing the Nation today. The United
  States has the highest teenage pregnancy rate of
  any developed nation, with nearly 750,000 teenage
  girls (who are 15 to 19 years of age) becoming pregnant each year, and 82 percent of those pregnancies
  unplanned.
  - (2) For the first time in more than a decade, between 2005 and 2006, the teenage pregnancy rate in the United States rose 3 percent. The decrease in teenage pregnancy rates in the 1990s was overwhelmingly the result of more and better use of contraceptives.
  - (3) Nationally, teenage pregnancy has significant fiscal implications, costing taxpayers at least \$10,900,000,000 annually.
  - (4) Communities of color are disproportionately affected by teenage pregnancy. Fifty-two percent of Latinas and 50 percent of African-American girls will become pregnant at least once before they turn 20. In comparison, only 19 percent of non-Hispanic White teenage girls under the age of 20 become pregnant.

- 1 (5) Between 2007 and 2009, the teenage birth 2 rate decreased for most communities of color, how-3 ever the birth rates for Hispanic, African-American, 4 and Native American teenagers continue to be much 5 higher than other racial and ethnic groups.
  - (6) Research shows that starting a family too soon may have significant social, educational, and financial impacts on the lives of young people. Less than half of teenage mothers finish high school and less than 2 percent go on to finish college, making it difficult to find and maintain a job.
  - (7) Research also shows that teenage dating violence and abuse are serious public health problems and are associated with higher levels of teenage pregnancy and unplanned pregnancy. Adolescent girls in physically abusive relationships are three times more likely to become pregnant than non-abused girls.
  - (8) Promoting and building healthy relationships are fundamental to preventing teenage pregnancies and unplanned pregnancies.

### 22 SEC. 3. YOUTH PREGNANCY PREVENTION.

- Title III of the Public Health Service Act (42 U.S.C.
- 24 241 et seq.) is amended by adding at the end the following
- 25 new part:

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### 1 "PART W—YOUTH PREGNANCY PREVENTION

2	PROGRAMS
3	"SEC. 39900. PURPOSE.
4	"It is the purpose of this part to develop and carry
5	out research and demonstration projects on new and exist-
6	ing program interventions to provide youth in racial or
7	ethnic minority or immigrant communities the information
8	and skills needed to reduce teenage pregnancies, build
9	healthy relationships, and improve overall health and well-
10	being.
11	"SEC. 39900-1. DEMONSTRATION GRANTS TO REDUCE
12	TEENAGE PREGNANCIES.
13	"(a) In General.—The Secretary shall award com-
14	petitive grants to eligible entities for establishing or ex-
15	panding programs to provide youth in racial or ethnic mi-
16	nority or immigrant communities the information and
17	skills needed to avoid teenage pregnancy and develop
18	healthy relationships.
19	"(b) Priority.—In awarding grants under this sec-
20	tion, the Secretary shall give priority to applicants—
21	"(1) proposing to carry out projects in racial or
22	ethnic minority or immigrant communities;
23	"(2) that have a demonstrated history of effec-
24	tively working with such targeted communities; or

1	"(3) that have a demonstrated history of engag-
2	ing in a meaningful and significant partnership with
3	such targeted communities.
4	"(c) Program Settings.—Programs funded
5	through a grant under subsection (a) shall be provided—
6	"(1) through classroom-based settings, such as
7	school health education, humanities, language arts,
8	or family and consumer science education; after-
9	school programs; community-based programs; work-
10	force development programs; and health care set-
11	tings; or
12	"(2) in collaboration with systems that serve
13	large numbers of at-risk youth such as juvenile jus-
14	tice or foster care systems.
15	"(d) Project Requirements.—As a condition of
16	receipt of a grant under this section, an entity shall agree
17	that, with respect to information and skills provided
18	through the grant—
19	"(1) such information and skills will be—
20	"(A) age-appropriate;
21	"(B) evidence-based or evidence-informed;
22	"(C) provided in accordance with section
23	39900–5(b); and
24	"(D) culturally sensitive and relevant to
25	the target populations; and

1 "(2) any information provided about contracep-2 tives shall include the health benefits and side ef-3 fects of all contraceptives and barrier methods. "(e) EVALUATION.—Of the total amount made avail-4 5 able to carry out this section for a fiscal year, the Secretary, acting through the Director of the Centers for Dis-6 ease Control and Prevention and other agencies as appro-8 priate, shall allot up to 10 percent of such amount to carry out a rigorous, independent evaluation to determine the extent and the effectiveness of activities funded through 10 this section during such fiscal year in changing attitudes 12 and behavior of teenagers with respect to healthy relation-13 ships and childbearing. "(f) Grants for Indian Tribes or Tribal Orga-14 15 NIZATIONS.—Of the total amount made available to carry out this section for a fiscal year, the Secretary shall re-16 17 serve 5 percent of such amount to award grants under 18 this section to Indian tribes and tribal organizations in 19 such manner, and subject to such requirements, as the 20 Secretary, in consultation with Indian tribes and tribal or-21 ganizations, determines appropriate. 22 "(g) Eligible Entity Defined.— "(1) IN GENERAL.—In this section, the term 23 'eligible entity' means a State, local, or tribal agen-24 25 cy; a school or postsecondary institution; an after-

- school program; a nonprofit organization; or a community or faith-based organization.
- "(2) Preventing exclusion of smaller 3 COMMUNITY-BASED ORGANIZATIONS.—In carrying 5 out this section, the Secretary shall ensure that the 6 amounts and requirements of grants provided under 7 this section do not preclude receipt of such grants 8 by community-based organizations with a dem-9 onstrated history of effectively working with adoles-10 cents in racial or ethnic minority or immigrant com-11 munities or engaged in meaningful and significant 12 partnership with such communities.

## 13 "SEC. 39900-2. MULTIMEDIA CAMPAIGNS TO REDUCE

- 14 TEENAGE PREGNANCIES.
- "(a) In General.—The Secretary shall award competitive grants to public and private entities to carry out multimedia campaigns to provide public education and intrease public awareness regarding teenage pregnancy and related social and emotional issues, such as violence pre-
- 21 "(b) Priority.—In awarding grants under this sec-
- 22 tion, the Secretary shall give priority to applicants pro-
- 23 posing to carry out campaigns developed for racial or eth-
- 24 nic minority or immigrant communities.

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vention.

1	"(c) Information To Be Provided.—As a condi-
2	tion of receipt of a grant under this section, an entity shall
3	agree to use the grant to carry out multimedia campaigns
4	described in subsection (a) that—
5	"(1) at a minimum, shall provide information
6	on—
7	"(A) the prevention of teenage pregnancy;
8	and
9	"(B) healthy relationship development; and
10	"(2) may provide information on the prevention
11	of dating violence.
12	"SEC. 39900-3. RESEARCH ON REDUCING TEENAGE PREG-
13	NANCIES AND TEENAGE DATING VIOLENCE
<ul><li>13</li><li>14</li></ul>	NANCIES AND TEENAGE DATING VIOLENCE AND IMPROVING HEALTHY RELATIONSHIPS.
14	AND IMPROVING HEALTHY RELATIONSHIPS.
14 15	AND IMPROVING HEALTHY RELATIONSHIPS.  "(a) IN GENERAL.—The Secretary, acting through
14 15 16 17	AND IMPROVING HEALTHY RELATIONSHIPS.  "(a) IN GENERAL.—The Secretary, acting through the Director of the Centers for Disease Control and Pre-
14 15 16 17	AND IMPROVING HEALTHY RELATIONSHIPS.  "(a) IN GENERAL.—The Secretary, acting through the Director of the Centers for Disease Control and Pre- vention, shall make grants to public and private entities
14 15 16 17 18	AND IMPROVING HEALTHY RELATIONSHIPS.  "(a) IN GENERAL.—The Secretary, acting through the Director of the Centers for Disease Control and Pre- vention, shall make grants to public and private entities to conduct, support, or coordinate research on teenage
14 15 16 17 18	and improving healthy relationships.  "(a) In General.—The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall make grants to public and private entities to conduct, support, or coordinate research on teenage pregnancy, dating violence, and healthy relationships
14 15 16 17 18 19 20	and improving healthy relationships.  "(a) In General.—The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall make grants to public and private entities to conduct, support, or coordinate research on teenage pregnancy, dating violence, and healthy relationships among racial or ethnic minority or immigrant communities
14 15 16 17 18 19 20 21	"(a) In General.—The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall make grants to public and private entities to conduct, support, or coordinate research on teenage pregnancy, dating violence, and healthy relationships among racial or ethnic minority or immigrant communities that—
14 15 16 17 18 19 20 21	"(a) In General.—The Secretary, acting through the Director of the Centers for Disease Control and Prevention, shall make grants to public and private entities to conduct, support, or coordinate research on teenage pregnancy, dating violence, and healthy relationships among racial or ethnic minority or immigrant communities that—  "(1) improves data collection on—

1	which such data are not collected, including
2	American Indian and Alaska Native youth;
3	"(B) sexual behavior, sexual or reproduc-
4	tive coercion, and teenage contraceptive use
5	patterns at the State level, as appropriate; and
6	"(C) teenage pregnancies among youth in
7	and aging out of foster care or juvenile justice
8	systems and the underlying factors that lead to
9	teenage pregnancy among youth in foster care
10	or juvenile justice systems;
11	"(2) investigates—
12	"(A) the variance in the rates of teenage
13	pregnancy by—
14	"(i) racial and ethnic group (such as
15	Hispanic, Asian, African-American, Pacific
16	Islander, American Indian, and Alaskan
17	Native); and
18	"(ii) socioeconomic status, including
19	as based on the income of the family and
20	education attainment;
21	"(B) factors affecting the risk for youth of
22	teenage pregnancy or dating abuse, including
23	the physical and social environment, level of ac-
24	culturation, access to health care, aspirations

1	for the future, and history of physical or sexual
2	violence or abuse;
3	"(C) the role that violence and abuse play
4	in teenage sex, pregnancy, and childbearing;
5	"(D) strategies to address the dispropor-
6	tionate rates of teenage pregnancies and dating
7	violence in racial or ethnic minority or immi-
8	grant communities;
9	"(E) how effective interventions can be
10	replicated or adapted in other settings to serve
11	racial or ethnic minority or immigrant commu-
12	nities; and
13	"(F) the effectiveness of media campaigns
14	in addressing healthy relationship development,
15	dating violence prevention, and teenage preg-
16	nancy; and
17	"(3) tests research-based strategies for address-
18	ing high rates of unintended teenage pregnancy
19	through programs that emphasize healthy relation-
20	ships and violence prevention.
21	"(b) Priority.—In carrying out this section, the
22	Secretary shall give priority to research that incor-
23	porates—
24	"(1) interdisciplinary approaches;

1	"(2) a strong emphasis on community-based
2	participatory research; or
3	"(3) translational research.
4	"SEC. 39900-4. HHS ADOLESCENT HEALTH WORK GROUP.
5	"(a) Purpose.—Not later than 30 days after the
6	date of the enactment of this part, the Secretary shall di-
7	rect the interagency adolescent health workgroup within
8	the Office of Adolescent Health of the Department of
9	Health and Human Services to—
10	"(1) include in the work of the group strategies
11	for teenage dating violence prevention and healthy
12	teenage relationships with a particular focus among
13	racial or ethnic minority or immigrant communities;
14	and
15	"(2) with respect to including such strategies,
16	consult, to the greatest extent possible, with the
17	Federal Interagency Workgroup on Teen Dating Vi-
18	olence formed under the leadership of the National
19	Institute of Justice of the Department of Justice.
20	"(b) Report Requirement.—The Secretary,
21	through the Office of Adolescent Health, shall periodically
22	submit to Congress a report that—
23	"(1) includes a review of the evidence-based
24	programs on preventing teenage pregnancy, which
25	are carried out and identified by the Office; and

1	"(2) identifies the programs of the Department
2	of Health and Human Services that include teenage
3	dating violence prevention and the promotion of
4	healthy teenage relationships as part of a strategy to
5	prevent teenage pregnancy.
6	"SEC. 39900-5. GENERAL GRANT PROVISIONS.
7	"(a) APPLICATIONS.—To seek a grant under this
8	part, an entity shall submit an application to the Secretary
9	in such form, in such manner, and containing such agree-
10	ments, assurances, and information as the Secretary may
11	require.
12	"(b) Additional Requirements.—A grant may be
13	made under this part only if the applicant involved agrees
14	that information, activities, and services provided under
15	the grant—
16	"(1) will be evidence-based or evidence in-
17	formed;
18	"(2) will be factually and medically accurate
19	and complete; and
20	"(3) if directed to a particular population
21	group, will be provided in an appropriate language
22	and cultural context.
23	"(c) Training and Technical Assistance.—
24	"(1) In general.—Of the total amount made
25	available to carry out this part for a fiscal year, the

Secretary shall use 10 percent to provide, directly or 1 2 through a competitive grant process, training and 3 technical assistance to the grant recipients under 4 this part, including by disseminating research and 5 information regarding effective and promising prac-6 tices, providing consultation and resources on a 7 broad array of teenage and unintended pregnancy 8 and violence prevention strategies, and developing 9 resources and materials.

"(2) Collaboration.—In carrying out this subsection, the Secretary shall collaborate with entities that have expertise in the prevention of teenage pregnancy, healthy relationship development, minority health and health disparities, and violence prevention.

#### 16 "SEC. 39900-6. DEFINITIONS.

"In this part:

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- "(1) Medically accurate and complete.—
  The term 'medically accurate and complete' means,
  with respect to information, activities, or services,
  verified or supported by the weight of research conducted in compliance with accepted scientific methods and—
- 24 "(A) published in peer-reviewed journals,25 where applicable; or

- 1 "(B) comprising information that leading 2 professional organizations and agencies with 3 relevant expertise in the field recognize as accu-4 rate, objective, and complete.
  - "(2) RACIAL OR ETHNIC MINORITY OR IMMI-GRANT COMMUNITIES.—The term 'racial or ethnic minority or immigrant communities' means communities with a substantial number of residents who are members of racial or ethnic minority groups or who are immigrants.
  - "(3) Reproductive coercion.—The term 'reproductive coercion' means, with respect to a person, coercive behavior that interferes with the ability of such person to control the reproductive decision-making of such person, such as intentionally exposing such person to sexually transmitted infections; in the case such person is a female, attempting to impregnate such person against her will; intentionally interfering with the person's birth control; or threatening or acting violent if the person does not comply with the perpetrator's wishes regarding contraception or the decision whether to terminate or continue a pregnancy.
  - "(4) Youth.—The term 'youth' means individuals who are 11 to 19 years of age.

### 1 "SEC. 39900-7. REPORTS.

- 2 "(a) Report on Use of Funds.—Not later than
- 3 1 year after the date of the enactment of this part, the
- 4 Secretary shall submit to Congress a report on the use
- 5 of funds provided pursuant to this part.
- 6 "(b) Report on Impact of Programs.—Not later
- 7 than March 1, 2016, the Secretary shall submit to Con-
- 8 gress a report on the impact that the programs under this
- 9 part had on reducing teenage pregnancies.

### 10 "SEC. 39900-8. AUTHORIZATION OF APPROPRIATIONS.

- 11 "(a) In General.—There are authorized to be ap-
- 12 propriated to carry out this part such sums as may be
- 13 necessary for each of the fiscal years 2012 through 2016.
- 14 "(b) Availability.—Amounts appropriated pursu-
- 15 ant to subsection (a)—
- 16 "(1) are authorized to remain available until ex-
- 17 pended; and
- 18 "(2) are in addition to amounts otherwise made
- 19 available for such purposes.".

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