112TH CONGRESS 1ST SESSION

H. R. 2485

To amend, for certain fiscal years, the weighted child count used to determine targeted grant amounts and education finance incentive grant amounts for local educational agencies under title I of the Elementary and Secondary Education Act of 1965.

IN THE HOUSE OF REPRESENTATIVES

July 11, 2011

Mr. Thompson of Pennsylvania (for himself, Mr. Butterfield, Mr. Barletta, Mr. Petri, Mr. Platts, Mr. Hanna, Ms. Slaughter, Mr. Hinojosa, Mr. Ross of Arkansas, Mr. Kelly, and Mr. Boren) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

To amend, for certain fiscal years, the weighted child count used to determine targeted grant amounts and education finance incentive grant amounts for local educational agencies under title I of the Elementary and Secondary Education Act of 1965.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "All Children are Equal
- 5 Act" or the "ACE Act".

1 SEC. 2. FINDINGS.

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2	Section 1125AA of the Elementary and Secondary
3	Education Act of 1965 (20 U.S.C. 6336) is amended—
4	(1) by amending the heading to read as follows:
5	"SEC. 1125AA. INCREASE GRANTS PER FORMULA STUDENT
6	AS THE PERCENTAGE OF ECONOMICALLY
7	DISADVANTAGED CHILDREN IN A LOCAL
8	EDUCATIONAL AGENCY INCREASES.";
9	and
10	(2) by amending subsection (a) to read as fol-
11	lows:
12	"(a) FINDINGS.—Congress makes the following find-
13	ings:
14	"(1) The current Basic Grant Formula for the
15	distribution of funds under this part does not ade-
16	quately target funds for schools with the highest
17	concentrations of economically disadvantaged stu-
18	dents.
19	"(2) The poverty of a child's family is much
20	more likely to be associated with educational dis-
21	advantage if the family lives in an area with high
22	proportions of poor families.
23	"(3) The current formulas for distributing Tar-
24	geted and Education Finance Incentive Grants is in-
25	tended to allocate more funds per formula student to

local educational agencies with higher concentrations
 of such students.

"(4) These formula use two weighting systems, one based on the percentage of the aged 5–17 population in a local education agency that is eligible to receive funds under this title (percentage weighting), and another based on the absolute number of such students (number weighting). Whichever of these weighting systems results in the highest total weighted formula student count for a local educational agency is the weighting system used for that agency in the final allocation of Targeted and Education Finance Incentive Grant funds.

"(5) Since the amount available to be distributed through these formulas is fixed by congressional appropriation, any gain in allocation share by one local educational agency causes a loss to other local educational agencies.

"(6) The number weighting alternative is often favorable to very large local educational agencies, even if the agency's formula student percentage is low. But because smaller local educational agencies simply do not have enough students to gain from number weighting, they are rarely better off under the number weighting alternative.

"(7) The Congressional Research Service has compared the funding allocations of each local educational agency for school year 2008–2009 under the current dual weighting system with the funding allocation it would have that year if all local educational agencies had their student count weighted only by percentage weighting.

"(8) This data shows that the use of number weighting in these formulas has shifted funding from smaller to larger local educational agencies notwithstanding the level of poverty in either. This is contrary to the intent of Congress, which is to direct more funding per formula student to local educational agencies with high concentrations of poverty, as measured by the number of formula students as a percentage of the aged 5–17 population of the local educational agency.

"(9) As a result of this unintended consequence of the number weighting system, 338 of the 340 local educational agencies that have over 38.25 percent formula students gain nothing from number weighting under the Targeted Grant program, 281 of them actually lose funding because of number weighting, and 83 of those 340 highest poverty local educational agencies would actually be better off if

1	Targeted Grant funds were allocated using the Basic
2	Grant formula with no weighting system at all.
3	"(10) Congress has a responsibility to correct
4	this unintended inequity by reducing the power of
5	the number weighting system relative to the percent-
6	age weighting system so that local educational agen-
7	cies with high percentages of poverty but low num-
8	bers of students are not disadvantaged under the
9	formulas used for grants under this part.".
10	SEC. 3. TARGETED GRANTS TO LOCAL EDUCATIONAL
11	AGENCIES.
12	Section 1125(c)(2) of the Elementary and Secondary
13	Education Act of 1965 (20 U.S.C. 6335(c)(2)) is amend-
14	ed —
15	(1) in subparagraph (C), by striking "The
16	amount" and inserting "Except as otherwise pro-
17	vided in subparagraph (D), the amount";
18	(2) by redesignating subparagraph (D) as sub-
19	paragraph (E); and
20	(3) by inserting after subparagraph (C) the fol-
21	lowing:
22	"(D) FISCAL YEARS 2012 THROUGH 2015.—
23	Notwithstanding subparagraph (C) or any other

1	"(i) for fiscal year 2012, subpara-
2	graph (C) shall be applied—
3	"(I) in clause (ii), by substituting
4	'1.35' for '1.5';
5	"(II) in clause (iii), by sub-
6	stituting '1.8' for '2.0';
7	"(III) in clause (iv), by sub-
8	stituting '2.25' for '2.5'; and
9	"(IV) in clause (v), by sub-
10	stituting '2.7' for '3.0';
11	"(ii) for fiscal year 2013, subpara-
12	graph (C) shall be applied—
13	"(I) in clause (ii), by substituting
14	'1.2' for '1.5';
15	"(II) in clause (iii), by sub-
16	stituting '1.6' for '2.0';
17	"(III) in clause (iv), by sub-
18	stituting '2.0' for '2.5'; and
19	"(IV) in clause (v), by sub-
20	stituting '2.4' for '3.0';
21	"(iii) for fiscal year 2014, subpara-
22	graph (C) shall be applied—
23	"(I) in clause (ii), by substituting
24	'1.05' for '1.5';

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"(II) in clause (iii), by sub-
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 2
                      stituting '1.4' for '2.0';
                           "(III) in clause (iv), by sub-
 3
                      stituting '1.75' for '2.5'; and
 4
                           "(IV) in clause (v), by sub-
 5
 6
                      stituting '2.1' for '3.0'; and
 7
                      "(iv) for fiscal year 2015, subpara-
 8
                  graph (C) shall be applied—
                           "(I) in clause (i), by substituting
 9
10
                      "2,262' for "691';
11
                           "(II) by striking clause (ii);
12
                           "(III) in clause (iii), by sub-
13
                      stituting '1.2' for '2.0';
14
                           "(IV) in clause (iv), by sub-
15
                      stituting '1.5' for '2.5'; and
                           "(V) in clause (v), by sub-
16
17
                      stituting '1.8' for '3.0'.".
18
   SEC. 4. EDUCATION FINANCE INCENTIVE GRANT PROGRAM.
19
        (a) STATES WITH AN EQUITY FACTOR LESS THAN
20
   0.10.—Section 1125A(d)(1)(B) of the Elementary and
21
   Secondary Education
                           Act
                                   of
                                       1965
                                               (20)
                                                     U.S.C.
22
   6337(d)(1)(B)) is amended—
23
             (1) in clause (iii), by striking "The amount"
        and inserting "Except as otherwise provided in
24
25
        clause (iv), the amount"; and
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1	(2) by adding at the end the following:
2	"(iv) FISCAL YEARS 2012 THROUGH
3	2015.—Notwithstanding clause (iii) or any
4	other provision of this subparagraph—
5	"(I) for fiscal year 2012, clause
6	(iii) shall be applied—
7	"(aa) in subclause (II), by
8	substituting '1.35' for '1.5';
9	"(bb) in subclause (III), by
10	substituting '1.8' for '2.0';
11	"(cc) in subclause (IV), by
12	substituting '2.25' for '2.5'; and
13	"(dd) in subclause (V), by
14	substituting '2.7' for '3.0';
15	"(II) for fiscal year 2013, clause
16	(iii) shall be applied—
17	"(aa) in subclause (II), by
18	substituting '1.2' for '1.5';
19	"(bb) in subclause (III), by
20	substituting '1.6' for '2.0';
21	"(cc) in subclause (IV), by
22	substituting '2.0' for '2.5'; and
23	"(dd) in subclause (V), by
24	substituting '2.4' for '3.0';

1	"(III) for fiscal year 2014, clause
2	(iii) shall be applied—
3	"(aa) in subclause (II), by
4	substituting '1.05' for '1.5';
5	"(bb) in subclause (III), by
6	substituting '1.4' for '2.0';
7	"(cc) in subclause (IV), by
8	substituting '2.75' for '2.5'; and
9	"(dd) in subclause (V), by
10	substituting '2.1' for '3.0'; and
11	"(IV) for fiscal year 2015, clause
12	(iii) shall be applied—
13	"(aa) in subclause (II), by
14	substituting '1.0' for '1.5';
15	"(bb) in subclause (III), by
16	substituting '1.2' for '2.0';
17	"(cc) in subclause (IV), by
18	substituting '1.5' for '2.5'; and
19	"(dd) in subclause (V), by
20	substituting '1.8' for '3.0'.".
21	(b) STATES WITH AN EQUITY FACTOR GREATER
22	THAN OR EQUAL TO 0.10 AND LESS THAN 0.20.—Section
23	1125A(d)(2)(B) of the Elementary and Secondary Edu-
24	cation Act of 1965 (20 U.S.C. 6337(d)(2)(B)) is amend-
25	ed—

1	(1) in clause (iii), by striking "The amount"
2	and inserting "Except as otherwise provided in
3	clause (iv), the amount"; and
4	(2) by adding at the end the following:
5	"(iv) FISCAL YEARS 2012 THROUGH
6	2015.—Notwithstanding clause (iii) or any
7	other provision of this subparagraph—
8	"(I) for fiscal year 2012, clause
9	(iii) shall be applied—
10	"(aa) in subclause (II), by
11	substituting '1.35' for '1.5';
12	"(bb) in subclause (III), by
13	substituting '2.025' for '2.25';
14	"(cc) in subclause (IV), by
15	substituting '3.038' for '3.375';
16	and
17	"(dd) in subclause (V), by
18	substituting '4.05' for '4.5';
19	"(II) for fiscal year 2013, clause
20	(iii) shall be applied—
21	"(aa) in subclause (II), by
22	substituting '1.2' for '1.5';
23	"(bb) in subclause (III), by
24	substituting '1.8' for '2.25';

1	"(ec) in subclause (IV), by
2	substituting '2.7' for '3.375'; and
3	"(dd) in subclause (V), by
4	substituting '3.6' for '4.5';
5	"(III) for fiscal year 2014, clause
6	(iii) shall be applied—
7	"(aa) in subclause (II), by
8	substituting '1.05' for '1.5';
9	"(bb) in subclause (III), by
10	substituting '1.575' for '2.25';
11	"(ce) in subclause (IV), by
12	substituting '2.363' for '3.375';
13	and
14	"(dd) in subclause (V), by
15	substituting '3.15' for '4.5'; and
16	"(IV) for fiscal year 2015, clause
17	(iii) shall be applied—
18	"(aa) in subclause (II), by
19	substituting '1.0' for '1.5';
20	"(bb) in subclause (III), by
21	substituting '1.58' for '2.25';
22	"(ce) in subclause (IV), by
23	substituting '2.36' for '3.375';
24	and

1	"(dd) in subclause (V), by
2	substituting '3.15' for '4.5'.".
3	(c) STATES WITH AN EQUITY FACTOR GREATER
4	Than or Equal to 0.20.—Section 1125A(d)(3)(B) of
5	the Elementary and Secondary Education Act of 1965 (20
6	U.S.C. 6337(d)(3)(B)) is amended—
7	(1) in clause (iii), by striking "The amount"
8	and inserting "Except as otherwise provided in
9	clause (iv), the amount"; and
10	(2) by adding at the end the following:
11	"(iv) FISCAL YEARS 2012 THROUGH
12	2015.—Notwithstanding clause (iii) or any
13	other provision of this subparagraph—
14	"(I) for fiscal year 2012, clause
15	(iii) shall be applied—
16	"(aa) in subclause (II), by
17	substituting '1.80' for '2.0';
18	"(bb) in subclause (III), by
19	substituting '2.70' for '3.0';
20	"(cc) in subclause (IV), by
21	substituting '4.05' for '4.5'; and
22	"(dd) in subclause (V), by
23	substituting '5.4' for '6.0';
24	"(II) for fiscal year 2013, clause
25	(iii) shall be applied—

1	"(aa) in subclause (II), by
2	substituting '1.6' for '2.0';
3	"(bb) in subclause (III), by
4	substituting '2.4' for '3.0';
5	"(ce) in subclause (IV), by
6	substituting '3.6' for '4.5'; and
7	"(dd) in subclause (V), by
8	substituting '4.8' for '6.0';
9	"(III) for fiscal year 2014, clause
10	(iii) shall be applied—
11	"(aa) in subclause (II), by
12	substituting '1.4' for '2.0';
13	"(bb) in subclause (III), by
14	substituting '2.1' for '3.0';
15	"(ce) in subclause (IV), by
16	substituting '3.15' for '4.5'; and
17	"(dd) in subclause (V), by
18	substituting '4.2' for '6.0'; and
19	"(IV) for fiscal year 2015, clause
20	(iii) shall be applied—
21	"(aa) in subclause (II), by
22	substituting '1.4' for '2.0';
23	"(bb) in subclause (III), by
24	substituting '2.1' for '3.0';

1	"(cc) in subclause (IV), by
2	substituting '3.15' for '4.5'; and
3	"(dd) in subclause (V), by
4	substituting '4.2' for '6.0'.".

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