### 112TH CONGRESS 1ST SESSION H.R. 2238

To amend the Internal Revenue Code of 1986 to modify the incentives for the production of biodiesel, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JUNE 16, 2011

Mr. SCHOCK (for himself and Mr. PETERSON) introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To amend the Internal Revenue Code of 1986 to modify the incentives for the production of biodiesel, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. REFORM OF BIODIESEL INCOME TAX INCEN-4 TIVES.

5 (a) IN GENERAL.—Section 40A of the Internal Rev-

6 enue Code of 1986 is amended to read as follows:

#### 7 "SEC. 40A. BIODIESEL PRODUCTION.

8 "(a) IN GENERAL.—For purposes of section 38, the9 biodiesel fuels credit determined under this section for the

1	taxable year is \$1.00 for each gallon of biodiesel produced
2	by the taxpayer and which during the taxable year—
3	"(1) is sold by such producer to another per-
4	son—
5	"(A) for use by such other person's trade
6	or business (other than casual off-farm produc-
7	tion),
8	"(B) for use by such other person as a fuel
9	in a trade or business, or
10	"(C) who sells such biodiesel at retail to
11	another person and places such biodiesel in the
12	fuel tank of such other person, or
13	((2) is used or sold by such producer for any
14	purpose described in paragraph (1).
15	"(b) Increased Credit for Small Producers.—
16	"(1) IN GENERAL.—In the case of any eligible
17	small biodiesel producer, subsection (a) shall be ap-
18	plied by increasing the dollar amount contained
19	therein by 10 cents.
20	"(2) LIMITATION.—Paragraph (1) shall only
21	apply with respect to the first 15,000,000 gallons of
22	biodiesel produced by any eligible small biodiesel
23	producer during any taxable year.
24	"(c) Coordination With Credit Against Excise
25	TAX.—The amount of the credit determined under this

section with respect to any biodiesel shall be properly re-1 2 duced to take into account any benefit provided with re-3 spect to such biodiesel solely by reason of the application 4 of section 6426 or 6427(e). "(d) Definitions and Special Rules.—For pur-5 poses of this section— 6 7 "(1) BIODIESEL.—The term 'biodiesel' means 8 liquid fuel derived from biomass which meets— 9 "(A) the registration requirements for fuels and fuel additives established by the Envi-10 11 ronmental Protection Agency under section 211 12 of the Clean Air Act (42 U.S.C. 7545), and 13 "(B) the requirements of the American So-14 ciety of Testing and Materials D6751. 15 Such term shall not include any liquid with respect 16 to which a credit may be determined under section 17 40. 18 "(2) BIODIESEL NOT USED AS FUEL.—If— "(A) any credit was determined with re-19 20 spect to any biodiesel under this section, and "(B) any person does not use such fuel for 21 22 the purpose described in subsection (a), 23 then there is hereby imposed on such person a tax 24 equal to the product of the rate applicable under subsection (a) and the number of gallons of such
 biodiesel.

3 "(3) PASS-THRU IN THE CASE OF ESTATES AND
4 TRUSTS.—Under regulations prescribed by the Sec5 retary, rules similar to the rules of subsection (d) of
6 section 52 shall apply.

"(4) LIMITATION TO BIODIESEL PRODUCED IN
THE UNITED STATES.—No credit shall be determined under this section with respect to any biodiesel unless such biodiesel is produced in the United
States from raw feedstock. For purposes of this
paragraph, the term 'United States' includes any
possession of the United States.

14 "(5) LIMITATION TO BIODIESEL WITH CONNEC15 TION TO THE UNITED STATES.—No credit shall be
16 determined under this section with respect to any
17 biodiesel which is produced outside the United
18 States for use as a fuel outside the United States.
19 For purposes of this paragraph, the term 'United
20 States' includes any possession of the United States.

"(6) BIODIESEL TRANSFERS FROM AN IRS REG-21 22 ISTERED BIODIESEL PRODUCTION FACILITY TO AN 23 IRS REGISTERED TERMINAL OR REFINERY.—Credit 24 allowed under subsection (a) shall be allowed to the 25 terminal or refinery referred to in section

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4081(a)(1)(B)(i) in instances where section
 4081(a)(1)(B)(iii) is applicable. Credit allowed under
 subsection (a) cannot be claimed by a terminal or re finery on fuel upon which the credit was previously
 claimed by a biodiesel producer.

6 "(e) DEFINITIONS AND SPECIAL RULES FOR SMALL
7 BIODIESEL PRODUCERS.—

8 "(1) ELIGIBLE SMALL BIODIESEL PRODUCER.— 9 The term 'eligible small biodiesel producer' means a 10 person who, at all times during the taxable year, has 11 a productive capacity for biodiesel not in excess of 12 60,000,000 gallons.

13 "(2) Aggregation rule.—For purposes of 14 the 15,000,000 gallon limitation under subsection 15 (b)(2) and the 60,000,000 gallon limitation under 16 paragraph (1), all members of the same controlled 17 group of corporations (within the meaning of section 18 267(f) and all persons under common control (with-19 in the meaning of section 52(b) but determined by 20 treating an interest of more than 50 percent as a 21 controlling interest) shall be treated as 1 person.

"(3) PARTNERSHIP, S CORPORATION, AND
OTHER PASS-THRU ENTITIES.—In the case of a
partnership, trust, S corporation, or other pass-thru
entity, the limitations contained in subsection (b)(2)

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1	and paragraph (1) shall be applied at the entity level
2	and at the partner or similar level.
3	"(4) Allocation.—For purposes of this sub-
4	section, in the case of a facility in which more than
5	1 person has an interest, productive capacity shall
6	be allocated among such persons in such manner as
7	the Secretary may prescribe.
8	"(5) Regulations.—The Secretary may pre-
9	scribe such regulations as may be necessary—
10	"(A) to prevent the credit provided for in
11	subsection (b) from directly or indirectly bene-
12	fitting any person with a direct or indirect pro-
13	ductive capacity of more than 60,000,000 gal-
14	lons of biodiesel during the taxable year, or
15	"(B) to prevent any person from directly
16	or indirectly benefitting with respect to more
17	than 15,000,000 gallons during the taxable
18	year.
19	"(6) Allocation of small biodiesel credit
20	TO PATRONS OF COOPERATIVE.—
21	"(A) ELECTION TO ALLOCATE.—
22	"(i) IN GENERAL.—In the case of a
23	cooperative organization described in sec-
24	tion 1381(a), any portion of the increase
25	determined under subsection (b) for the

- taxable year may, at the election of the or-1 2 ganization, be apportioned pro rata among 3 patrons of the organization on the basis of 4 the quantity or value of business done with 5 or for such patrons for the taxable year. "(ii) FORM AND EFFECT OF ELEC-6 7 TION.—An election under clause (i) for any 8 taxable year shall be made on a timely 9 filed return for such year. Such election, 10 once made, shall be irrevocable for such 11 taxable year. Such election shall not take 12 effect unless the organization designates 13 the apportionment as such in a written no-14 tice mailed to its patrons during the pay-15 ment period described in section 1382(d). 16 "(B) TREATMENT OF ORGANIZATIONS AND 17 PATRONS.— 18 "(i) Organizations.—The amount of 19 the credit not apportioned to patrons pur-20 suant to subparagraph (A) shall be in-21 cluded in the amount determined under 22 subsection (b) for the taxable year of the 23 organization. 24 "(ii) PATRONS.—The amount of the
- 25 credit apportioned to patrons pursuant to

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subparagraph (A) shall be included in the 1 2 amount determined under such subsection 3 for the first taxable year of each patron 4 ending on or after the last day of the payment (as defined 5 period in section 6 1382(d)) for the taxable year of the orga-7 nization or, if earlier, for the taxable year 8 of each patron ending on or after the date 9 on which the patron receives notice from 10 the cooperative of the apportionment. 11 "(iii) Special rules for decrease IN CREDITS FOR TAXABLE YEAR.—If the 12 13 amount of the credit of the organization 14 determined under such subsection for a 15 taxable year is less than the amount of 16 such credit shown on the return of the or-17 ganization for such year, an amount equal 18 to the excess of— 19 "(I) such reduction, over

20 "(II) the amount not apportioned
21 to such patrons under subparagraph
22 (A) for the taxable year, shall be
23 treated as an increase in tax imposed
24 by this chapter on the organization.

1	Such increase shall not be treated as tax
2	imposed by this chapter for purposes of de-
3	termining the amount of any credit under
4	this chapter or for purposes of section 55.
5	"(f) Renewable Diesel.—For purposes of this
6	title—
7	((1) TREATMENT IN THE SAME MANNER AS
8	BIODIESEL.—Except as provided in paragraph (2),
9	renewable diesel shall be treated in the same manner
10	as biodiesel.
11	((2) Exception.—Subsection (b) shall not
12	apply with respect to renewable diesel.
13	"(3) Renewable diesel defined.—The term
14	'renewable diesel' means liquid fuel derived from bio-
15	mass which meets—
16	"(A) the registration requirements for
17	fuels and fuel additives established by the Envi-
18	ronmental Protection Agency under section 211
19	of the Clean Air Act (42 U.S.C. 7545), and
20	"(B) the requirements of the American So-
21	ciety of Testing and Materials D975 or D396,
22	or other equivalent standard approved by the
23	Secretary.
24	Such term shall not include any liquid with respect
25	to which a credit may be determined under section

1	40. Such term does not include any fuel derived
2	from coprocessing biomass with a feedstock which is
3	not biomass. For purposes of this paragraph, the
4	term 'biomass' has the meaning given such term by
5	section $45 \text{K}(c)(3)$ .
6	"(4) CERTAIN AVIATION FUEL.—Except as pro-
7	vided in the last 3 sentences of paragraph (3), the
8	term 'renewable diesel' shall include fuel derived
9	from biomass which meets the requirements of a De-
10	partment of Defense specification for military jet
11	fuel or an American Society of Testing and Mate-
12	rials specification for aviation turbine fuel.
13	"(g) TERMINATION.—This section shall not apply to
14	any sale or use after December 31, 2014.".
15	(b) Clerical Amendment.—The table of sections
16	for subpart D of part IV of subchapter A of chapter 1
17	of such Code is amended by striking the item relating to
18	section 40A and inserting the following new item:
	"Sec. 40A. Biodiesel production.".
19	(c) EFFECTIVE DATE.—The amendments made by
20	this section shall apply to biodiesel sold or used after De-
21	cember 31, 2011.
22	SEC. 2. REFORM OF BIODIESEL EXCISE TAX INCENTIVES.
23	(a) IN GENERAL.—Subsection (c) of section 6426 of
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24 the Internal Revenue Code of 1986 is amended to read25 as follows:

1	"(c) BIODIESEL CREDIT.—
2	"(1) IN GENERAL.—For purposes of this sec-
3	tion, the biodiesel credit is \$1.00 for each gallon of
4	biodiesel produced by the taxpayer and which—
5	"(A) is sold by such producer to another
6	person—
7	"(i) for use by such other person's
8	trade or business (other than casual off-
9	farm production),
10	"(ii) for use by such other person as
11	a fuel in a trade or business, or
12	"(iii) who sells such biodiesel at retail
13	to another person and places such biodiesel
14	in the fuel tank of such other person, or
15	"(B) is used or sold by such producer for
16	any purpose described in subparagraph (A).
17	"(2) DEFINITIONS.—Any term used in this sub-
18	section which is also used in section 40A shall have
19	the meaning given such term by section 40A.
20	"(3) BIODIESEL TRANSFERS FROM AN IRS REG-
21	ISTERED BIODIESEL PRODUCTION FACILITY TO AN
22	IRS REGISTERED TERMINAL.—Credit allowed under
23	this subsection can be claimed by a registered ter-
24	minal or refinery in instances where section
25	4081(a)(1)(B) is applicable. Credit allowed under

this subsection cannot be claimed by a terminal or
refinery on fuel upon which the credit was previously
claimed by a biodiesel producer.
"(4) TERMINATION.—This subsection shall not
apply to any sale, use, or removal for any period
after December 31, 2014.".
(b) PAYMENT OF CREDIT.—Subsection (e) of section
6427 of such Code is amended—
(1) by striking "or the biodiesel mixture credit"
in paragraph (1),
(2) by redesignating paragraphs $(3)$ through
(6) as paragraphs (4) through (7), respectively, and
by inserting after paragraph $(2)$ the following new
paragraph:
"(3) BIODIESEL CREDIT.—If any person pro-
duces biodiesel and sells or uses such biodiesel as
provided in section 6426(c), the Secretary shall pay
(without interest) to such person an amount equal to
the biodiesel credit with respect to such biodiesel.",
(3) by striking "paragraph $(1)$ or $(2)$ " each
place it appears in paragraphs (4) and (6), as redes-
ignated by paragraph (2), and inserting "paragraph
(1), (2), or (3)",

1	(4) by striking "alternative fuel" each place it
2	appears in paragraphs (4) and (6), as redesignated
3	by paragraph (2), and inserting "fuel", and
4	(5) by amending subparagraph (B) of para-
5	graph (7), as so redesignated to read as follows:
6	"(B) any biodiesel (within the meaning of
7	section 40A) sold or used after December 31,
8	2014,".
9	(c) EXEMPTION FOR TRANSFERS BETWEEN REG-
10	ISTERED FACILITIES.—Subparagraph (B) of section
11	4081(a)(1) of such Code is amended by adding at the end
12	the following new clause:
13	"(iii) The tax imposed by this para-
14	graph shall not apply to biodiesel that is
15	removed from a registered IRS biodiesel
16	plant and is transferred to a IRS reg-
17	istered terminal or refinery.".
18	(d) Producer Registration Requirement.—
19	Subsection (a) of section 6426 of such Code is amended
20	by striking "subsections (d) and (e)" in the flush sentence
21	at the end and inserting "subsections (c), (d), and (e)".
22	(e) Recapture.—Subsection (f) of section 6426 of
23	such Code is amended to read as follows:
24	"(f) Recapture.—
25	"(1) Alcohol fuel mixtures.—If—

1	"(A) any credit was determined under this
2	section with respect to alcohol used in the pro-
3	duction of any alcohol fuel mixture, and
4	"(B) any person—
5	"(i) separates the alcohol from the
6	mixture, or
7	"(ii) without separation, uses the mix-
8	ture other than as a fuel,
9	then there is hereby imposed on such person a tax
10	equal to the product of the applicable amount and
11	the number of gallons of such alcohol.
12	"(2) BIODIESEL.—If any credit was determined
13	under this section with respect to the production of
14	any biodiesel and any person does not use such bio-
15	diesel for a purpose described in subsection $(c)(1)$ ,
16	then there is hereby imposed on such person a tax
17	equal to \$1 for each gallon of such biodiesel.
18	"(3) APPLICABLE LAWS.—All provisions of law,
19	including penalties, shall, insofar as applicable and
20	not inconsistent with this section, apply in respect of
21	any tax imposed under paragraph $(1)$ or $(2)$ as if
22	such tax were imposed by section 4081 and not by
23	this section.".
24	(f) CLERICAL AMENDMENT.—The heading of section
25	6426 of such Code (and the item relating to such section

in the table of sections for subchapter B of chapter 65
 of such Code) is amended by striking "alcohol fuel, bio diesel, and alternative fuel mixtures" and inserting "alco hol fuel mixtures, biodiesel production, and alternative fuel
 mixtures".

6 (g) EFFECTIVE DATE.—The amendments made by
7 this section shall apply to biodiesel sold or used after De8 cember 31, 2011.

#### 9 SEC. 3. BIODIESEL TREATED AS TAXABLE FUEL.

(a) BIODIESEL TREATED AS TAXABLE FUEL.—
Clause (i) of section 4083(a)(3)(A) of such Code is amended by inserting ", including biodiesel (as defined in section
6426(c)(3))," after "(other than gasoline)".

(b) EFFECTIVE DATE.—The amendment made by
this section shall apply to biodiesel removed, entered, or
sold after the date which is 6 months after the date of
the enactment of this Act.

18 SEC. 4. COMPREHENSIVE STUDY OF ENERGY TAX PREF-

# 19ERENCES FOR RENEWABLE ENERGY AND20FOSSIL FUELS.

Not later than June 30, 2015, the Comptroller General of the United States (in consultation with the Secretary of Treasury, the Secretary of Agriculture, the Secretary of Energy, and the Administrator of the Environ-

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3 (1) identifies tax preferences available for re4 newable fuels, renewable electricity generation, fossil
5 transportation fuels, and electricity generation from
6 fossil fuels,

7 (2) calculates the cumulative benefit of these
8 tax preferences for the respective industries since en9 actment of each of such tax preferences,

10 (3) determines the environmental costs, bene11 fits, and efficiencies associated with fuel and elec12 tricity production from renewables and fossil fuels,
13 and

(4) determines the economic costs and benefits
associated with the fuel and electricity production
from renewables and fossil fuels.

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