# H. R. 2146

### IN THE SENATE OF THE UNITED STATES

APRIL 26, 2012

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

## AN ACT

To amend title 31, United States Code, to require accountability and transparency in Federal spending, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Digital Accountability
- 3 and Transparency Act of 2012" or the "DATA Act".

#### 4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents for this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.
  - Sec. 3. Definitions.

## TITLE I—ACCOUNTABILITY AND TRANSPARENCY IN FEDERAL SPENDING

- Sec. 101. General requirements for accountability and transparency in Federal spending.
- Sec. 102. Data standardization for accountability and transparency in Federal spending.
- Sec. 103. Amendments to the Federal Funding Accountability and Transparency Act of 2006.
- Sec. 104. Effective date and deadlines for accountability and transparency in Federal spending.

## TITLE II—FEDERAL ACCOUNTABILITY AND SPENDING TRANSPARENCY COMMISSION

- Sec. 201. Federal Accountability and Spending Transparency Commission.
- Sec. 202. Conforming amendment relating to compensation of Chairman.
- Sec. 203. Conforming amendments related to Recovery Accountability and Transparency Board.

#### TITLE III—ADDITIONAL PROVISIONS

- Sec. 301. Classified information.
- Sec. 302. Paperwork Reduction Act exemption.
- Sec. 303. Matching program exception for inspectors general.
- Sec. 304. Transfer of Consolidated Federal Funds Report.
- Sec. 305. Transfer of authority over Catalog of Federal Domestic Assistance to Commission.
- Sec. 306. Government Accountability Office Improvement.
- Sec. 307. Amendments to the Inspector General Act of 1978 and the Inspector General Reform Act of 2008.
- Sec. 308. Limits and transparency for travel and conference spending.
- Sec. 309. Effective date.

#### 6 SEC. 3. DEFINITIONS.

- 7 In this Act:
- 8 (1) The term "Commission" means the Federal
- 9 Accountability and Spending Transparency Commis-

- 1 sion established under subchapter III of chapter 36
- 2 of title 31, United States Code, as added by this
- 3 Act.
- 4 (2) The term "Executive agency" has the
- 5 meaning provided by section 105 of title 5, United
- 6 States Code, except the term does not include the
- 7 Government Accountability Office.

## 8 TITLE I—ACCOUNTABILITY AND

## 9 TRANSPARENCY IN FEDERAL

## 10 **SPENDING**

- 11 SEC. 101. GENERAL REQUIREMENTS FOR ACCOUNTABILITY
- 12 AND TRANSPARENCY IN FEDERAL SPENDING.
- 13 (a) IN GENERAL.—Subtitle III of title 31, United
- 14 States Code, is amended by inserting after chapter 35 the
- 15 following new chapter:

## 16 **"CHAPTER 36—ACCOUNTABILITY AND**

### 17 TRANSPARENCY IN FEDERAL SPENDING

"SUBCHAPTER I—REPORTING REQUIREMENTS

- "3601. Definitions.
- "3602. Recipient reporting requirement.
- "3603. Agency reporting requirement.
- "3604. Treasury reporting requirement.
- "3605. Exemptions from recipient reporting requirement.

#### "SUBCHAPTER II—DATA STANDARDIZATION

- "3611. Data standardization for reporting information.
- "3612. Full disclosure of information.
- "3613. Federal accountability portal.
- "3614. Agency responsibilities.
- "3615. Consolidated financial reporting.
- "3616. Office of Management and Budget responsibilities.
- "3617. Treasury responsibilities.
- "3618. General Services Administration responsibilities.

"SUBCHAPTER III—FEDERAL ACCOUNTABILITY AND SPENDING TRANSPARENCY COMMISSION

- "3621. Establishment.
- "3622. Composition of the Commission.
- "3623. Functions.
- "3624. Powers.
- "3625. Employment, personnel, and related authorities.
- "3626. Transfer of certain personnel.
- "3627. Advisory committee to Commission.
- "3628. Authorization and availability of appropriations.
- "3629. Sunset.

#### "SUBCHAPTER IV—GENERAL PROVISIONS

- "3641. Independence of inspectors general.
- "3642. Effective date.

#### 1 "SUBCHAPTER I—REPORTING REQUIREMENTS

#### 2 **"§ 3601. Definitions**

- 3 "In this chapter:
- 4 "(1) RECIPIENT.—The term 'recipient'
- 5 means—
- 6 "(A) any person that receives Federal
- funds pursuant to a Federal award, either di-
- 8 rectly or through a subgrant or subcontract at
- 9 any tier; and
- 10 "(B) any State, local, or tribal govern-
- ment, or any government corporation, that re-
- 12 ceives Federal funds pursuant to a Federal
- award, either directly or through a subgrant or
- subcontract at any tier.
- 15 "(2) FEDERAL AWARD.—The term 'Federal
- award' means Federal financial assistance and ex-
- penditures that—

1	"(A) include grants, subgrants, loans,
2	awards, cooperative agreements, agreements en-
3	tered into under other transactional authority,
4	and other forms of financial assistance; and
5	"(B) include contracts, subcontracts, pur-
6	chase orders, task orders, and delivery orders.
7	"(3) Commission.—The term 'Commission'
8	means the Federal Accountability and Spending
9	Transparency Commission established under sub-
10	chapter III of this chapter, or any successor entity
11	to the Federal Accountability and Spending Trans-
12	parency Commission.
13	"(4) Chairman.—The term 'Chairman' means
14	the Chairman of the Federal Accountability and
15	Spending Transparency Commission.
16	"(5) EXECUTIVE AGENCY.—The term 'Execu-
17	tive agency' has the meaning provided by section
18	105 of title 5, except the term does not include the
19	Government Accountability Office.
20	"(6) Foreign corrupt practices act of
21	1977.—The term 'Foreign Corrupt Practices Act of
22	1977' means—
23	"(A) section 30A of the Securities Ex-
24	change Act of 1934 (15 U.S.C. 78dd-1); and

1	"(B) sections 104 and 104A of the For-
2	eign Corrupt Practices Act (15 U.S.C. 78dd–2).
3	"§ 3602. Recipient reporting requirement
4	"(a) Requirement.—Each recipient shall report to
5	the Commission each receipt and use of Federal funds
6	pursuant to a Federal award.
7	"(b) Characteristics of Reports.—
8	"(1) Frequency of Reports.—
9	"(A) IN GENERAL.—The Commission shall
10	designate, by rule, the frequency of reports to
11	be submitted by recipients under subsection (a),
12	but the frequency shall not be less than once
13	each quarter.
14	"(B) Deadlines.—The Commission shall,
15	by rule, specify deadlines by which a particular
16	receipt or use of Federal funds must be re-
17	ported by a recipient under subsection (a). In
18	specifying deadlines under this subparagraph,
19	the Commission shall take into account the ca-
20	pabilities of the management and accounting
21	systems and processes of recipients. The Com-
22	mission shall, by rule, provide for extensions of
23	the deadlines specified under this subparagraph
24	in cases of hardship or emergency.

1	"(C) CONTINUOUS OR AUTOMATIC RE-
2	PORTING.—To the extent practicable, the Com-
3	mission shall require continuous or automatic
4	reporting for compliance with this section.
5	"(2) Content of Reports.—Each report sub-
6	mitted by a recipient under subsection (a) shall con-
7	tain the following information:
8	"(A) An identification of the recipient, in-
9	cluding the recipient's name and location (in-
10	cluding city, county, State, congressional dis-
11	trict, and country), with location information
12	provided in proper United States Postal Service
13	standardized format, including ZIP+4, or prop-
14	er international postal service standardized for-
15	mat where applicable.
16	"(B) An identification of the recipient and
17	the parent entity of the recipient, if the recipi-
18	ent is owned by another entity.
19	"(C) An identification of the Executive
20	agency.
21	"(D) An identification of the Federal
22	award.
23	"(E) If applicable, an identification of the
24	program pursuant to which the Federal award
25	was awarded.

1	"(F) The total amount of Federal funds
2	received from that Executive agency for the
3	Federal award, during the period covered by the
4	report.
5	"(G) The amount of Federal funds from
6	the Federal award that were expended or obli-
7	gated by the recipient to projects or activities
8	during the period covered by the report.
9	"(H) A list of all projects or activities for
10	which Federal funds were expended or obli-
11	gated.
12	"(I) If the Federal award is a prime
13	award, an identification of its immediate sub-
14	awards.
15	"(J) If the Federal award is a subaward,
16	an identification of its immediate prime award.
17	"(K) Such additional information reason-
18	ably related to the receipt and use of Federal
19	funds as the Commission shall, by rule, require.
20	"(3) Use of data standards.—The reports
21	submitted under this section shall use the common
22	data elements and data reporting standards des-
23	ignated by the Commission under section 3611 of
24	this title.

- 1 "(c) Fulfillment of Requirements by Prime
- 2 AWARDEES.—The Commission shall, by rule, permit
- 3 prime awardees to fulfill the requirements of this section
- 4 on behalf of subawardees, so long as all subaward tiers
- 5 are reported.
- 6 "(d) Guidance by Commission.—The Commission
- 7 shall issue guidance to recipients on compliance with this
- 8 section.
- 9 "(e) Prepopulation.—To the extent practicable,
- 10 the Commission shall prepopulate its electronic systems
- 11 for the submission of reports required by this section with
- 12 data submitted to it by agencies under section 3603 of
- 13 this title, and shall permit recipients either to confirm that
- 14 prepopulated data is correct or, if it is incorrect, to make
- 15 corrections.
- 16 "(f) Registration.—Recipients required to report
- 17 information under subsection (a) shall register with the
- 18 Central Contractor Registration database or complete
- 19 such other registration requirements as the Commission
- 20 shall, by rule, require.

## 21 "§ 3603. Agency reporting requirement

- 22 "(a) Requirement.—Each Executive agency shall
- 23 report to the Commission all obligations and expenditures
- 24 of Federal funds.
- 25 "(b) Characteristics of Reports.—

1	"(1) Frequency of Reports.—
2	"(A) IN GENERAL.—The Commission shall
3	designate, by rule, and after consultation with
4	the Office of Management and Budget, the fre-
5	quency of reports to be submitted by agencies
6	under subsection (a), but the frequency shall
7	not be less than once each quarter.
8	"(B) Deadlines.—The Commission shall,
9	by rule, and after consultation with the Office
10	of Management and Budget, specify the dead-
11	line by which an obligation or expenditure must
12	be reported by an agency under subsection (a).
13	"(C) CONTINUOUS OR AUTOMATIC RE-
14	PORTING.—To the extent practicable, the Com-
15	mission shall require continuous or automatic
16	reporting for compliance with this section.
17	"(2) Content of Report.—
18	"(A) Information relating to fed-
19	ERAL AWARDS.—Each report submitted by an
20	Executive agency under subsection (a) that re-
21	lates to a Federal award shall contain the fol-
22	lowing information for that Federal award:
23	"(i) An identification of the recipient,
24	including the recipient's name and location
25	(including city, State, congressional dis-

1	trict, and country), with location informa-
2	tion provided in proper United States
3	Postal Service standardized format, includ-
4	ing ZIP+4, or proper international postal
5	service standardized format where applica-
6	ble.
7	"(ii) An identification of the recipient
8	and the parent entity of the recipient,
9	should the entity be owned by another enti-
10	ty.
11	"(iii) An identification of the Execu-
12	tive agency.
13	"(iv) An identification of the Federal
14	award.
15	"(v) If applicable, an identification of
16	the program pursuant to which the Fed-
17	eral award was awarded.
18	"(vi) If necessary, the total amount of
19	the award.
20	"(vii) The total amount of Federal
21	funds received by the recipient from the
22	Executive agency for the Federal award,
23	during the period covered by the report.
24	"(viii) Information on the award, in-
25	cluding transaction type, funding agency.

the North American Industry Classific	cation
2 System code or Catalog of Federal D	omes-
3 tic Assistance number (if applicable	), the
4 program source, and an award title	le de-
5 scriptive of the purpose of each funding	ng ac-
6 tion.	
7 "(ix) Such additional information	n rea-
8 sonably related to the Federal awa	rd as
9 the Commission shall, by rule, require	<b>).</b>
10 "(B) Information not relating	G TO
11 FEDERAL AWARDS.—The content of each 1	report
submitted by an Executive agency under	· sub-
section (a) that does not relate to a F	ederal
award shall be designated by the Commi	ission,
by rule, and after consultation with the	Office
of Management and Budget.	
17 "(C) Identification information	.—То
the extent practicable, reports submitted	ed by
agencies under subsection (a) shall identif	fy the
programs, budget functions, Treasury acce	ounts,
and appropriations categories pursuan	nt to
which Federal funds are obligated or expe	ended.
23 "(D) Use of other reporting in	NFOR-
24 MATION.—To the extent practicable, the	Com-
25 mission shall permit agencies to comply	with

1	subsection (a) by submitting the same informa-
2	tion that they submit or contribute for other
3	governmentwide reporting requirements, includ-
4	ing the following:
5	"(i) For information about Federal
6	awards—
7	"(I) the Federal assistance
8	awards data system established pursu-
9	ant to section 6102a of title 31,
10	United States Code;
11	"(II) the Federal procurement
12	data system established pursuant to
13	section 1122(a)(4) of title 41, United
14	States Code;
15	"(III) the common application
16	and reporting system established pur-
17	suant to section 6 of the Federal Fi-
18	nancial Assistance Management Im-
19	provement Act of 1999 (31 U.S.C.
20	6101 note); or
21	"(IV) such systems as may be es-
22	tablished to replace or supplement the
23	systems identified in this clause.
24	"(ii) For information about internal
25	expenditures and accounting the Federal

- 1 Agencies' Centralized Trial-Balance Sys-2 tems (FACTS I and FACTS II), the Gov-Financial 3 ernmentwide Report System 4 (GFRS), the Intragovernmental Fiduciary Confirmation System (IFCS), or such sys-6 tems as may be established to replace or 7 supplement such systems.
  - "(3) USE OF DATA STANDARDS.—The reports submitted under this section shall use the common data elements and data reporting standards designated by the Commission under section 3611 of this title.
- 13 "(4) Information also subject to recipi-14 ENT REPORTING REQUIREMENT.—In complying with 15 this section, each Executive agency shall identify, to 16 the extent practicable, Federal awards made by the 17 agency that are subject to the recipient reporting re-18 quirement of section 3602 of this title so that infor-19 mation reported by recipients and information re-20 ported by the agency can be directly compared.
- 21 "(c) Guidance by Commission.—The Commission 22 shall issue guidance to Executive agencies on compliance 23 with this section.
- 24 "(d) Commission to Monitor Compliance.—The
   25 Commission shall regularly report to Congress on each Ex-

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1	ecutive agency's compliance with this section, including
2	the timeliness, completeness, accuracy, and interoper-
3	ability of the data submitted by each Executive agency.
4	The Commission shall make these reports publicly avail-
5	able contemporaneously online.
6	"§ 3604. Treasury reporting requirement
7	"(a) Requirement.—The Department of the Treas-
8	ury shall report to the Commission disbursements of Fed-
9	eral funds.
10	"(b) Characteristics of Reports.—
11	"(1) Frequency of Reports.—
12	"(A) IN GENERAL.—The Commission and
13	the Secretary of the Treasury shall determine
14	the frequency of reports submitted by the De-
15	partment of the Treasury under subsection (a),
16	but the frequency shall not be less than once
17	each quarter.
18	"(B) Continuous or automatic re-
19	PORTING.—To the extent practicable, the Com-
20	mission and the Department of the Treasury
21	shall establish continuous or automatic report-
22	ing for compliance with this section.
23	"(2) Content of Report.—
24	"(A) The Commission and the Secretary of
25	the Treasury shall determine the content of re-

1 ports submitted by the Department of the 2 Treasury under subsection (a). "(B) To the extent practicable, reports 3 4 submitted by the Department of the Treasury under subsection (a) shall identify the pro-6 grams, budget functions, Treasury accounts, 7 and appropriations categories pursuant to 8 which Federal funds are disbursed. 9 "(3) USE OF DATA STANDARDS.—The reports 10 submitted under this section shall use the common 11 data elements and data reporting standards des-12 ignated by the Commission under section 3611 of 13 this title. 14 "(c) Commission to Monitor Compliance.—The 15 Commission shall regularly submit to Congress reports on compliance by the Department of the Treasury with this 16 17 section, including the timeliness, completeness, accuracy, 18 and interoperability of the data submitted. The Commis-19 sion shall make all reports submitted under this subsection 20 publicly available contemporaneously online. 21 "§ 3605. Exemptions from recipient reporting require-22 ment "(a) Exemption.—A recipient is exempt from the 23

reporting requirement of section 3602 of this title with

respect to funds received pursuant to a Federal award if—

	"36. Accountability and Transparency in Federal Spending
22	chapter 35 the following new item:
21	Code, is amended by inserting after the item relating to
20	at the beginning of subtitle III of title 31, United States
19	(b) CLERICAL AMENDMENT.—The table of chapters
18	constant dollar value of the threshold.".
17	thresholds specified in subsection (a)(2) to maintain the
16	sion shall, by rule, provide for an adjustment of the dollar
15	"(c) Adjustment for Inflation.—The Commis-
14	recipients.
13	exemptions under this section for classes or categories of
12	TIONS.—The Commission may, by rule, grant additional
11	"(b) Authority to Grant Additional Exemp-
10	\$24,999.
9	calendar year or fiscal year has exceeded
8	has received Federal funds during the current
7	"(B) no transaction in which the recipient
6	year; or
5	\$100,000 in the current calendar year or fiscal
4	ceived by the recipient does not exceed
3	"(A) the total amount of Federal funds re-
2	"(2) either—
1	"(1) the recipient is an individual; and

1	SEC. 102. DATA STANDARDIZATION FOR ACCOUNTABILITY
2	AND TRANSPARENCY IN FEDERAL SPENDING.
3	Chapter 36 of title 31, United States Code, as added
4	by section 101, is amended by adding at the end the fol-
5	lowing new subchapter:
6	"SUBCHAPTER II—DATA STANDARDIZATION
7	"§ 3611. Data standardization for reporting informa-
8	tion
9	"(a) Common Data Elements.—
10	"(1) Requirement.—The Commission shall,
11	by rule, designate common data elements, such as
12	codes, identifiers, and fields, for information re-
13	quired to be reported by recipients and agencies
14	under this chapter, including identifiers for recipi-
15	ents, awards, and agencies.
16	"(2) Characteristics of common data ele-
17	MENTS.—The common data elements designated
18	under this subsection shall, to the extent practicable,
19	be nonproprietary.
20	"(3) Existing common data elements.—In
21	designating common data elements under this sub-
22	section, the Commission shall, to the extent prac-
23	ticable, ensure interoperability and incorporate the
24	following:
25	"(A) Common data elements developed and
26	maintained by an international voluntary con-

1	sensus standards body, as defined by the Office
2	of Management and Budget, such as the Inter-
3	national Organization for Standardization.
4	"(B) Common data elements developed and
5	maintained by intragovernmental partnerships
6	such as the National Information Exchange
7	Model.
8	"(C) Common data elements developed and
9	maintained by Federal entities with authority
10	over contracting and financial assistance, such
11	as the Federal Acquisition Regulatory Council
12	"(D) Common data elements developed
13	and maintained by accounting standards orga-
14	nizations.
15	"(b) Data Reporting Standards.—
16	"(1) Requirement.—The Commission shall
17	by rule, designate data reporting standards to gov-
18	ern the reporting required to be performed by recipi-
19	ents and agencies under this title.
20	"(2) Characteristics of data reporting
21	STANDARDS.—The data reporting standards des-
22	ignated under this subsection shall, to the extent
23	practicable—

1	"(A) incorporate a widely accepted, non-
2	proprietary, searchable, platform-independent
3	computer-readable format;
4	"(B) be consistent with and implement ap-
5	plicable accounting principles; and
6	"(C) be capable of being continually up-
7	graded as necessary.
8	"(3) Existing data reporting stand-
9	ARDS.—In designating reporting standards under
10	this subsection, the Commission shall, to the extent
11	practicable, incorporate existing nonproprietary
12	standards, such as the eXtensible Business Report-
13	ing Language (XBRL).
14	"§ 3612. Full disclosure of information
15	"The Commission shall publish online all information
16	submitted by recipients and agencies pursuant to sections
17	3602, 3603, and 3604 of this title in accordance with the
18	Federal Funding Accountability and Transparency Act of
19	2006 (31 U.S.C. 6101 note).
20	"§ 3613. Federal accountability portal
21	"(a) Requirement.—The Commission shall estab-
22	lish and maintain a government-wide Internet-based data
23	access system, to be known as a 'Federal accountability
24	portal', to carry out the functions described in subsection
25	(b).

1	"(b) Functions.—
2	"(1) In general.—The Federal accountability
3	portal shall incorporate—
4	"(A) information submitted by recipients
5	and agencies under sections 3602, 3603, and
6	3604 of this title;
7	"(B) other information maintained by Fed-
8	eral, State, local, and foreign government agen-
9	cies; and
10	"(C) other commercially and publicly avail-
11	able information.
12	"(2) Specific functions.—The Federal ac-
13	countability portal shall be designed and operated to
14	carry out the following functions:
15	"(A) Combine information submitted by
16	recipients and agencies under sections 3602,
17	3603, and 3604 of this title with other compila-
18	tions of information, including those listed in
19	paragraph (1).
20	"(B) Permit Executive agencies, in accord-
21	ance with applicable law, to verify the eligibility
22	and responsibility of recipients and potential re-
23	cipients with respect to the receipt and use of
24	Federal funds.

"(C) Permit Executive agencies, inspectors 1 2 general, law enforcement agencies, and appro-3 priate State authorities, in accordance with ap-4 plicable law, to track Federal awards and recipients to detect and prevent waste, fraud, and 6 abuse. 7 "(D) Serve as the primary accountability 8 portal for the entire Federal Government. 9 "(c) Guidance by Commission.—The Commission shall issue guidance on the use of and access to the Fed-10 eral accountability portal. 11 12 "§ 3614. Agency responsibilities 13 "(a) REQUIREMENT.—As a condition of receipt of 14 Federal funds of an Executive agency pursuant to any Federal award, the Executive agency shall require any recipient of such funds to provide the information required 16 under section 3602 of this title. 18 PENALTIES FORRECIPIENT Noncompli-19 ANCE.— 20 "(1) IN GENERAL.—The head of an Executive 21 agency may impose a civil penalty in an amount not 22 more than \$250,000 on a recipient of Federal funds 23 from that Executive agency that does not provide

the information required under section 3602 of this

- title or provides information that contains a material
   omission or misstatement.
  - "(2) Nonpreclusion.—The imposition of a civil penalty under this subsection does not preclude any other criminal or civil statutory, common law, or administrative remedy that is available by law to the United States or any other person. Any amounts received from a civil penalty under this subsection shall be deposited in the Treasury of the United States to the credit of the appropriation or appropriations from which the award is made.
    - "(3) NOTIFICATION.—The head of an Executive agency shall provide a written notification to a recipient that fails to provide the information required under section 3602 of this title or provides information that contains material omission a ormisstatement. Such notification shall provide the recipient with information on how to comply with the requirements of such section 3602 and notice of the penalties for failing to do so. The head of the Executive agency may not impose a civil penalty under paragraph (1) until 60 days after the date of the notification.

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1 "(c) Compliance With Commission Guidance.— 2 Executive agencies shall comply with the instructions and 3 guidance issued by the Commission under this Act. "(d) Information and Assistance.— 4 "(1) IN GENERAL.—Upon request of the Com-5 6 mission for information or assistance from any Ex-7 ecutive agency or other entity of the Federal Gov-8 ernment, the head of such entity shall, insofar as is 9 practicable and not in contravention of any existing 10 law, furnish such information or assistance to the 11 Commission, or an authorized designee. 12 "(2) Report of Refusals.—Whenever infor-13 mation or assistance requested by the Commission 14 is, in the judgment of the Commission, unreasonably 15 refused or not provided, the Commission shall report 16 the circumstances to Congress. 17 "(e) REQUIREMENT TO USE COMMON DATA ELE-MENTS AND DATA REPORTING STANDARDS.—After the 18 19 Commission designates any common data element or data reporting standard under section 3611 of this title, each 20 21 Executive agency shall issue guidance that requires every recipient of Federal funds under any of its Federal awards

to use that common data element or data reporting stand-

ard for any information reported to that Executive agency

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- to which the common data element or data reporting
   standard is applicable.
   "(f) PREPOPULATION.—To the extent practicable,
   each Executive agency shall use data from the website
- 5 maintained by the Commission under the Federal Funding
- 6 Accountability and Transparency Act of 2006 (31 U.S.C.
- 7 6101 note) to prepopulate any electronic systems main-
- 8 tained by that agency for the submission of reports on
- 9 the receipt and use of Federal funds distributed by that
- 10 agency.

#### 11 "§ 3615. Consolidated financial reporting

- 12 "(a) Report Identifying Recipient Financial
- 13 Reporting Requirements to Be Consolidated.—In
- 14 consultation with the Office of Management and Budget,
- 15 each Executive agency shall, not later than two years after
- 16 the effective date of this chapter, submit to the President,
- 17 Congress, and the Commission a report that—
- 18 "(1) describes any agency-specific financial re-
- 19 porting requirements for recipients of Federal funds
- 20 pursuant to a Federal award from the agency;
- 21 "(2) identifies every element of information that
- such recipients must regularly submit to the agency
- pursuant to such requirements; and
- 24 "(3) for each element so identified, identifies
- 25 whether that element or a similar element is already

- 1 being reported to the Commission by such recipients
- 2 under this title.
- 3 "(b) Date Certain That Recipients May Use
- 4 Consolidated Financial Reporting.—Beginning on
- 5 the date that is three years after the effective date of this
- 6 chapter, recipients of Federal funds are deemed to have
- 7 satisfied the agency-specific financial reporting require-
- 8 ments identified in the reports required by subsection (a)
- 9 by transmitting the same information to the Commission,
- 10 in a manner prescribed by the Commission.
- 11 "(c) RECIPIENT NOTIFICATION.—After an Executive
- 12 agency has submitted its report under subsection (a), the
- 13 Executive agency shall issue guidance notifying recipients
- 14 of Federal funds under its awards that they may, as of
- 15 the date that is three years after the effective date of this
- 16 chapter, satisfy those agency-specific financial reporting
- 17 requirements identified by the agency in its report re-
- 18 quired under subsection (a) by reporting the same infor-
- 19 mation to the Commission only.
- 20 "(d) Commission Responsibilities.—
- 21 "(1) After an Executive agency submits its re-
- port under subsection (a), the Commission shall pro-
- 23 mulgate rules describing the manner in which the
- 24 agency-specific financial reporting requirements
- identified in the report may be met by recipients of

- Federal funds from that agency through reporting to the Commission only.
- "(2) Upon receipt of agency-specific financial reporting information as described under this section, the Commission shall immediately make such information available to the Executive agency to which the information had previously been required to be submitted.

### 9 "§ 3616. Office of Management and Budget respon-

#### 10 sibilities

- "After the Commission designates any common data element or data reporting standard under section 3611 of this title, the Director of the Office of Management and Budget shall issue guidance that requires Executive agenties to use that common data element or data reporting
- 16 standard for any information reported by Executive agen-
- 17 cies to the Office of Management and Budget to which
- 18 the common data element or data reporting standard is
- 19 applicable.

## 20 "§ 3617. Treasury responsibilities

- 21 "After the Commission designates any common data
- 22 element or data reporting standard under section 3611 of
- 23 this title, the Secretary of the Treasury shall issue guid-
- 24 ance that requires Executive agencies to use that common
- 25 data element or data reporting standard for any informa-

1	tion reported by Executive agencies to the Department of
2	the Treasury to which the common data element or data
3	reporting standard is applicable.
4	"§ 3618. General Services Administration responsibil-
5	ities
6	"After the Commission designates any common data
7	element or data reporting standard under section 3611 of
8	this title, the Administrator of General Services shall
9	apply that common data element or data reporting stand-
10	ard for any information contained in acquisition-related
11	databases maintained by the General Services Administra-
12	tion to which the common data element or data reporting
13	standard is applicable.".
14	SEC. 103. AMENDMENTS TO THE FEDERAL FUNDING AC-
15	COUNTABILITY AND TRANSPARENCY ACT OF
15 16	2006.
16 17	2006.
16 17	2006.  (a) Additional Requirements for USASPENDING.GOV.—Section 2(c) of the Federal Fund-
16 17 18	2006.  (a) Additional Requirements for USASPENDING.GOV.—Section 2(c) of the Federal Fund-
16 17 18	2006.  (a) ADDITIONAL REQUIREMENTS FOR USASPENDING.GOV.—Section 2(c) of the Federal Funding Accountability and Transparency Act of 2006 (31)
16 17 18 19 20	(a) Additional Requirements for USASPENDING.GOV.—Section 2(c) of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended—
16 17 18 19 20 21	(a) Additional Requirements for USASPENDING.GOV.—Section 2(c) of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended—  (1) by striking paragraphs (1) and (2);
16 17 18 19 20 21	(a) ADDITIONAL REQUIREMENTS FOR USASPENDING.GOV.—Section 2(c) of the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note) is amended—  (1) by striking paragraphs (1) and (2);  (2) by redesignating paragraphs (3), (4), and

1	"(4) shall, to the extent practicable, publish
2	data under this section in a manner that complies
3	with applicable principles and best practices in the
4	private sector for the publication of open government
5	data;
6	"(5) shall serve as a public portal for Federal
7	financial information, including information con-
8	cerning all Federal awards and information con-
9	cerning the expenditure of all Federal funds;
10	"(6) shall—
11	"(A) make available all information pub-
12	lished under subsections (b), (c), and (d) in a
13	reasonably timely manner;
14	"(B) make available all information pub-
15	lished under subsections (b), (c), and (d), using
16	the common data elements and data reporting
17	standards designated by the Commission under
18	section 3611 of title 31, United States Code;
19	"(C) make available all information pub-
20	lished under subsections (b), (c), and (d) with-
21	out charge, license, or registration requirement;
22	"(D) permit all information published
23	under subsections (b), (c), and (d) to be
24	searched and aggregated;

1	"(E) permit all information published
2	under subsections (b), (c), and (d) to be
3	downloaded, including downloaded in bulk;
4	"(F) to the extent practicable, disseminate
5	information published under subsections (b),
6	(c), and (d) via automatic electronic means;
7	"(G) to the extent practicable, permit in-
8	formation published under subsections (b), (c),
9	and (d) to be freely shared by the public, such
10	as by social media; and
11	"(H) to the extent practicable, use perma-
12	nent uniform resource locators for information
13	published under subsections (b), (c), and (d).".
14	(b) Requirement to Report All Data Sub-
15	MITTED UNDER DATA ACT AND CHAPTER 61 OF TITLE
16	31 ON USASPENDING.GOV.—Section 2 of the Federal
17	Funding Accountability and Transparency Act of 2006
18	(31 U.S.C. 6101 note), as amended by subsection (a), is
19	further amended—
20	(1) by striking subsections (d) and (e);
21	(2) by redesignating subsection (c) as sub-
22	section (e); and
23	(3) by inserting after subsection (b) the fol-
24	lowing new subsections (c) and (d):

- 1 "(c) Full Disclosure of Data Submitted
- 2 Under the Digital Accountability and Trans-
- 3 Parency Act of 2012.—
- 4 "(1) REQUIREMENT.—The Commission shall
- 5 publish on the website established under this section
- 6 all information submitted by recipients and agencies
- 7 pursuant to sections 3602, 3603, and 3604 of title
- 8 31, United States Code, as added by the Digital Ac-
- 9 countability and Transparency Act of 2012.
- 10 "(2) Aggregation of information that is
- 11 EXEMPT FROM RECIPIENT REPORTING REQUIRE-
- 12 MENT.—The Commission shall publish, online and in
- the aggregate, information that is exempt from re-
- 14 cipient reporting under section 3605 of such title
- but that is reported by an Executive agency under
- section 3603 of such title in the aggregate.
- 17 "(d) Full Disclosure of Information Re-
- 18 QUIRED BY CHAPTER 61 OF TITLE 31.—The Commission
- 19 shall publish on the website established under this section
- 20 all information contained in the information system re-
- 21 quired under section 6103 of title 31, United States
- 22 Code.".
- 23 (c) Additional Definitions.—Subsection 2(a) of
- 24 the Federal Funding Accountability and Transparency

Act of 2006 (31 U.S.C. 6101 note) is amended by adding 2 at the end the following: 3 "(4) RECIPIENT.—The 'recipient' term 4 means-"(A) any person that receives Federal 5 6 funds pursuant to a Federal award, either di-7 rectly or through a subgrant or subcontract at 8 any tier; and "(B) any State, local, or tribal govern-9 10 ment, or any government corporation, that re-11 ceives Federal funds pursuant to a Federal 12 award, either directly or through a subgrant or 13 subcontract at any tier. 14 "(5) Commission.—The term 'Commission' 15 means the Federal Accountability and Spending Transparency Commission established under sub-16 17 chapter III of chapter 36 of title 31, United States 18 Code, or any successor entity to the Federal Ac-19 countability and Spending Transparency Commis-20 sion.". 21 (d) New Technologies.—Section 2(f) of the Fed-22 eral Funding Accountability and Transparency Act of 23 2006 is amended— 24 (1) by striking "Nothing" and inserting the fol-25 lowing:

- 1 "(1) Access to other data.—Nothing"; and 2 (2) by adding at the end the following new 3 paragraph: 4 "(2) New Technologies.—Nothing in this 5 Act shall prohibit the Commission from complying 6 with the requirements of this section using such new 7 technologies as may replace websites for data publi-8 cation and dissemination.". 9 (e) Conforming Amendments to Replace OMB 10 With Commission FOR MANAGEMENT OF USASPENDING.GOV.—Section 2 of such Act (31 U.S.C. 12 6101 note) is further amended— 13 (1) in subsection (b), by striking "Office of 14 Management and Budget" and inserting "Commis-15 sion" both places it appears in paragraph (1); and 16 (2) in subsection (g), by striking "Director of 17 the Office of Management and Budget" and insert-18 ing "Commission" in paragraph (1) and in para-
- 20 (f) Repeal of Superseded Provisions.—Section
- 21 2(b) of such Act (31 U.S.C. 6101 note) is further amend-
- 22 ed by striking paragraphs (3) and (4).

graph (3).

- 23 (g) Technical and Conforming Amendments.—
- 24 Such Act (31 U.S.C. 6101 note) is further amended—

1	(1) in section 2(b), by striking "Not later than
2	January 1, 2008, the" and inserting "The"; and
3	(2) in section $2(g)$ —
4	(A) by striking "Committee on Govern-
5	ment Reform" and inserting "Committee on
6	Oversight and Government Reform"; and
7	(B) in paragraph (2)—
8	(i) by inserting "and" at the end of
9	subparagraph (A);
10	(ii) by striking "; and" at the end of
11	subparagraph (B) and inserting a period;
12	and
13	(iii) by striking subparagraph (C).
14	SEC. 104. EFFECTIVE DATE AND DEADLINES FOR ACCOUNT-
15	ABILITY AND TRANSPARENCY IN FEDERAL
16	SPENDING.
17	(a) Effective Date.—Chapter 36 of title 31,
18	United States Code, as added by section 101, is further
19	amended by adding at the end the following new sub-
20	chapter:
21	"SUBCHAPTER IV—GENERAL PROVISIONS
22	"§ 3641. Independence of inspectors general
23	"Nothing in this chapter shall affect the independent
24	authority or discretion of an inspector general to deter-
25	mine whether or how to conduct an audit, investigation,

1	or any other function authorized by the Inspector General
2	Act of 1978 (5 U.S.C. App.), or to disclose any informa-
3	tion relating to an audit or investigation.
4	"§ 3642. Effective date
5	"This chapter takes effect on the date of the enact-
6	ment of this chapter.".
7	(b) Deadlines for Implementation.—
8	(1) Deadline for appointment of commis-
9	SIONERS.—Within 60 days after the effective date of
10	this Act, the President shall appoint Commissioners
11	to the Commission under section 3622 of title 31,
12	United States Code, as added by this Act.
13	(2) Commission deadlines.—
14	(A) Within 60 days after the effective date
15	of this Act, the Commission shall establish the
16	committee required under section 3627 of title
17	31, United States Code, as added by this Act.
18	(B) Within 180 days after the effective
19	date of this Act, the Commission shall—
20	(i) promulgate rules and issue guid-
21	ance under sections 3602 and 3603 of title
22	31, United States Code, as added by this
23	Act;
24	(ii) together with the Secretary of the
25	Treasury, determine the frequency and

1	content of reports to be submitted to the
2	Commission by the Department of the
3	Treasury under section 3604 of such title
4	as so added;
5	(iii) designate common data elements
6	under section 3611(a) of such title and
7	data reporting standards under section
8	3611(b) of such title, as so added; and
9	(iv) establish one or more websites
10	under the Federal Funding Accountability
11	and Transparency Act of 2006, as amend-
12	ed by this Act.
13	(3) AGENCY AND DEPARTMENT DEADLINES.—
14	(A) Within one year after the effective date
15	of this Act, each Executive agency shall imple-
16	ment section 3614(a) of title 31, United States
17	Code, as added by this Act.
18	(B) Within two years after the Commission
19	designates any common data element or data
20	reporting standard under section 3611 of such
21	title, as so added—
22	(i) each Executive agency shall issue
23	guidance under section 3614(e) of such
24	title, as so added;

	•
1	(ii) the Director of the Office of Man-
2	agement and Budget shall issue guidance
3	under section 3615 of such title, as so
4	added; and
5	(iii) the Administrator of General
6	Services shall take the actions required
7	under section 3617 of such title, as so
8	added.
9	(4) Treasury deadlines.—
10	(A) Within 180 days after the effective
11	date of this Act, the Secretary of the Treasury,
12	together with the Commission, shall determine
13	the frequency and content of reports to be sub-
14	mitted to the Commission by the Department of
15	the Treasury under section 3604 of title 31,
16	United States Code, as added by this Act.
17	(B) Within 180 days after the Commission
18	and the Secretary of the Treasury determine
19	the frequency and content of reports to be sub-
20	mitted to the Commission by the Department of
21	the Treasury under section 3604 of such title,
22	as so added, the Department of the Treasury
23	shall begin to submit such reports to the Com-

mission.

- 1 (C) Within two years after the Commission
  2 designates any common data element or data
  3 reporting standard under section 3611 of such
  4 title, as so added, the Secretary of the Treasury
  5 shall issue guidance under section 3616 of such
  6 title, as so added.
  - (5) RECIPIENT DEADLINES.—Notwithstanding any other provision of this Act or the amendments made by this Act, no recipient shall be required to comply with this Act or such amendments until 180 days after the Commission has issued rules and guidance under section 3602 of title 31, United States Code, as added by this Act.
  - (6) Transfer of Usaspending.gov.—Within 180 days after the effective date of this Act, the Commission and the Office of Management and Budget shall transfer the management and control of Usaspending.gov from the Office of Management and Budget to the Commission, as required by the Federal Funding Accountability and Transparency Act of 2006, as amended by this Act.

1	TITLE II—FEDERAL ACCOUNT-
2	ABILITY AND SPENDING
3	TRANSPARENCY COMMISSION
4	SEC. 201. FEDERAL ACCOUNTABILITY AND SPENDING
5	TRANSPARENCY COMMISSION.
6	Chapter 36 of title 31, United States Code, as added
7	by section 101, is further amended by inserting after sub-
8	chapter II the following new subchapter:
9	"SUBCHAPTER III—FEDERAL ACCOUNTABILITY
10	AND SPENDING TRANSPARENCY COMMISSION
11	"§ 3621. Establishment
12	"(a) Establishment.—There is established the
13	Federal Accountability and Spending Transparency Com-
14	mission as an independent agency in the Executive
15	Branch.
16	"(b) Functions and Powers Transferred.—
17	"(1) Functions transferred.—Except as
18	provided in this section, there are transferred to the
19	Commission all functions of the Recovery Account-
20	ability and Transparency Board.
21	"(2) Powers, authorities, rights, and du-
22	TIES.—The Federal Accountability and Spending
23	Transparency Commission shall succeed to all pow-
24	ers, authorities, rights, and duties that were vested
25	in the Recovery Accountability and Transparency

1	Board on the day before the effective date of this
2	chapter.
3	"§ 3622. Composition of the Commission
4	"(a) Members.—
5	"(1) In general.—The Commission shall be
6	composed of five Commissioners who shall be ap-
7	pointed by the President, by and with the consent of
8	the Senate.
9	"(2) Party affiliation.—Not more than
10	three of the members of the Commission shall be
11	members of the same political party.
12	"(3) Term.—Each Commissioner shall hold of-
13	fice for a term of five years and until a successor
14	is appointed and has qualified, except that—
15	"(A) a Commissioner shall not so continue
16	to serve beyond the expiration of the next ses-
17	sion of Congress subsequent to the expiration of
18	such term of office;
19	"(B) any Commissioner appointed to fill a
20	vacancy occurring prior to the expiration of the
21	term for which that Commissioner's predecessor
22	was appointed shall be appointed for the re-
23	mainder of such term; and
24	"(C) the terms of office of the Commis-
25	sioners first taking office after the enactment of

this paragraph shall expire as designated by the
President at the time of nomination, one at the
end of one year, one at the end of two years,
one at the end of three years, one at the end
of four years, and one at the end of five years.

"(4) Compensation.—An individual appointed to the Commission under this subsection shall be compensated at the rate of basic pay prescribed for level III of the Executive Schedule under section 5314 of title 5.

#### "(b) Chairman.—

"(1) IN GENERAL.—The President shall appoint, by and with the advice and consent of the Senate, a member of the Commission as Chairman, who shall serve as Chairman at the pleasure of the President. An individual may be appointed as Chairman at the same time that person is appointed as a Commissioner. At any time, the President may appoint, by and with the advise and consent of the Senate, a different Chairman, and the Commissioner previously appointed as Chairman may complete that Commissioner's term as a Commissioner.

"(2) Duties.—The Chairman shall be the chief administrative officer of the Commission and shall preside at meetings of the Commission.

## "(3) Powers and functions.—

"(A) Except as otherwise provided in this paragraph and in section 3625 of this chapter, the executive and administrative functions of the Commission, including functions of the Commission with respect to the appointment and supervision of personnel employed under the Commission, the distribution of business among such personnel and among administrative units of the Commission, and the use and expenditure of funds, according to budget categories, plans, programs, and priorities established and approved by the Commission, shall be exercised solely by the Chairman.

"(B) In carrying out any of his functions under the provisions of this paragraph, the Chairman shall be governed by the general policies, plans, priorities, and budgets approved by the Commission and by such regulatory decisions, findings, and determinations as the Commission may by law be authorized to make.

"(C) The appointment by the Chairman of the heads of major administrative units under the Commission shall be subject to the approval of the Commission.

- 1 "(D) Personnel employed regularly and full 2 time in the immediate offices of Commissioners 3 other than the Chairman shall not be affected 4 by the provisions of this paragraph.
  - "(E) The Commission shall be responsible for the functions of revising budget estimates of the Commission and determining the distribution of appropriated funds according to major programs and purposes of the Commission.
  - "(F) The Chairman may authorize the performance by any officer, employee, or administrative unit under the Chairman's jurisdiction of any functions of the Chairman under this paragraph.
  - "(4) Limitation on terms.—No person appointed as Chairman under this subsection shall serve as Chairman for more than 10 years, whether or not such service is consecutive.
  - "(5) Interim Chairman.—Upon the effective date of this chapter, the person serving as Chairperson of the Recovery Accountability and Transparency Board on the day before the effective date of this chapter shall serve as acting Chairman of the Commission until the President appoints a Chairman of the Commission pursuant to this subsection.

1	"(c) Vacancies.—A vacancy in the Commission shall
2	not impair the right of the remaining Commissioners to
3	exercise all the powers of the Commission.
4	"§ 3623. Functions
5	"(a) In General.—The Commission shall—
6	"(1) be responsible for the collection, storage
7	and public disclosure of information about Federal
8	spending;
9	"(2) serve as the authoritative government
10	source for the information about Federal spending
11	that it collects; and
12	"(3) coordinate and conduct oversight of Fed-
13	eral funds in order to prevent waste, fraud, and
14	abuse.
15	"(b) Specific Functions.—The functions of the
16	Commission shall include each of the following:
17	"(1) Receiving, storing, and publicly dissemi-
18	nating all of the information that is reported to it
19	under sections 3602, 3603, and 3604 of this title.
20	"(2) Reviewing whether reporting under section
21	3602 of this title meets applicable standards and
22	specifies the purpose of the Federal award and

measures of performance.

- 1 "(3) Identifying possible criminal activity and 2 referring such matters to appropriate Federal, State, 3 and local law enforcement authorities.
  - "(4) Supporting ongoing criminal investigations, prosecutions, and related proceedings.
  - "(5) Furnishing research, analytical, and informational services to Executive agencies, inspectors general, law enforcement agencies, and appropriate State authorities in the interest of detection, prevention, and prosecution of waste, fraud, and abuse of Federal funds.
  - "(6) Regularly evaluating the quality of the data submitted to it under sections 3602, 3603, and 3604 of this title.
  - "(7) Standardizing common data elements and data reporting standards to foster transparency and accountability for Federal spending, as required by section 3611 of this title.
  - "(8) Reviewing whether there are appropriate mechanisms for interagency collaboration relating to Federal funds, including coordinating and collaborating to the extent practicable with the Council of the Inspectors General on Integrity and Efficiency established by section 11 of the Inspector General Act of 1978 (5 U.S.C. App.).

1	"(9) Issuing a report in accordance with sub-
2	section (e) on the feasibility of collecting and pub-
3	lishing online tax expenditures data.
4	"(c) Priorities in Analyses and Reviews.—
5	"(1) In general.—To the extent practicable,
6	the Commission shall give high priority to analyses
7	and reviews relating to Federal funds—
8	"(A) awarded without the use of competi-
9	tive procedures; or
10	"(B) awarded to any contractor found to
11	be in violation of the Foreign Corrupt Practices
12	Act of 1977.
13	"(2) Identification.—The Commission shall
14	identify any contractor found to be in violation of
15	the Foreign Corrupt Practices Act of 1977 as a vio-
16	lator of such Act in any contract information related
17	to such contractor published online under the Fed-
18	eral Funding Accountability and Transparency Act
19	of 2006.
20	"(d) Report Requirements.—
21	"(1) Reports.—
22	"(A) REGULAR REPORTS ON DATA QUAL-
23	ITY AUDITS.—The Commission shall regularly
24	submit to the President and Congress reports
25	on its audits of the quality of the data sub-

1 mitted to it under sections 3602, 3603, and 2 3604 of this title.

"(B) SEMI-ANNUAL REPORTS ON ACTIVITIES.—The Commission shall submit semi-annual reports to the President and Congress, summarizing the activities and findings of the Commission and, in the Commission's discretion, the findings of inspectors general of Executive agencies that relate to the Commission's activities during the reporting period.

"(C) Report on savings.—Not later than five years after the effective date of this chapter, the Commission shall submit to the President, Congress, and the Comptroller General of the United States a report containing estimates of the direct and indirect cost savings to the Treasury achieved as a result of the Commission's activities.

- "(D) OTHER REPORTS.—Section 2(f) of the Federal Funding Accountability and Transparency Act of 2006 requires another report by the Commission.
- "(2) Public availability.—The Commission shall make all reports submitted under paragraph (1) publicly available contemporaneously online.

"(3) GAO EVALUATION.—Upon receipt of the 1 2 report submitted by the Commission under para-3 graph (1)(C), the Comptroller General shall conduct 4 an evaluation of the report and submit the evaluation to Congress within six months after receipt of 5 6 the report, with such findings and recommendations 7 as the Comptroller General considers appropriate. "(e) Tax Expenditures Report.— 8

- "(1) IN GENERAL.—For purposes of subsection (b)(7), not later than one year after the effective date of this chapter, the Commission shall submit to the appropriate congressional committees a report on tax expenditures data that includes the following:
  - "(A) A description of processes that could be put in place to collect and disseminate tax expenditures data, and the potential effects of making such data publicly available on the Internal Revenue Service, taxpayers, and other relevant parties determined by the Commission.
  - "(B) Any changes in law that are needed to make such tax expenditures data publicly available.
- "(2) TAX EXPENDITURES DEFINED.—In this section, the term 'tax expenditures' has the meaning given that term in section 3(3) of the Congressional

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- Budget and Impoundment Control Act of 1974 (2
- 2 U.S.C. 622(3)).
- 3 "(3) Public availability.—The Commission
- 4 shall make the report submitted under paragraph
- 5 (1) publicly available.
- 6 "(f) Recommendations.—
- 7 "(1) In General.—The Commission shall
- 8 make recommendations to Executive agencies on
- 9 measures to prevent waste, fraud, and abuse relating
- to Federal funds.
- 11 "(2) RESPONSIVE REPORTS.—Not later than 30
- days after receipt of a recommendation under para-
- graph (1), an Executive agency shall submit a report
- to the President, the congressional committees of ju-
- risdiction, and the Commission on whether the Exec-
- 16 utive agency agrees or disagrees with the rec-
- ommendations and any actions the Executive agency
- will take to implement the recommendations. The
- 19 Commission shall make all reports submitted to it
- 20 under this paragraph publicly available contempora-
- 21 neously online.
- 22 **"§ 3624. Powers**
- 23 "(a) In General.—The Commission shall conduct
- 24 independent analyses and reviews of spending of Federal
- 25 funds, including analyses and reviews of information

- 1 maintained in the Federal accountability portal estab-
- 2 lished under section 3612 of this title, and provide inves-
- 3 tigative and audit support to the inspectors general of Ex-
- 4 ecutive agencies.
- 5 "(b) Analyses and Reviews.—The Commission
- 6 may—
- 7 "(1) conduct its own independent analyses and
- 8 reviews of spending of Federal funds; and
- 9 "(2) collaborate with and provide support for
- any inspector general of any Executive agency or
- other law enforcement authority on any audit, inves-
- tigation, or other review relating to Federal funds.
- 13 "(c) Authorities.—
- 14 "(1) Analyses, reviews, and investigative
- 15 AND AUDIT SUPPORT.—In conducting analyses and
- reviews, and in providing investigative and audit
- support to inspectors general and law enforcement
- authorities, the Commission shall have the authori-
- ties provided under paragraphs (1), (3), and (6)
- through (10) of section 6(a), and section 6(b), of the
- Inspector General Act of 1978 (5 U.S.C. App.).
- 22 "(2) MATCHING PROGRAM AUTHORITY WITH
- 23 RESPECT TO EVALUATIONS AND REVIEWS.—The au-
- 24 thorities provided under section 6(a)(9) of the In-
- spector General Act of 1978 (provided to the Com-

mission pursuant to paragraph (1)) may be used by the Commission while conducting an evaluation or other review authorized under such Act.

#### "(d) Contracts.—

- "(1) In General.—The Commission may enter into contracts to enable the Commission to discharge its duties under this chapter, including contracts and other arrangements for audits, studies, analyses, and other services with public agencies and with private persons, and make such payments as may be necessary to carry out the duties of the Commission.
- "(2) Contracting for missions of other arrangements for audits, studies, analyses, and other services.
- "(3) Contracting for publication of Data.—The Commission may make contracts or agreements with any Federal agency (within or outside the executive branch) to publish data maintained by such agency on the website maintained under the Federal Funding Accountability and Transparency Act of 2006.

- 1 "(e) Transfer of Funds.—The Commission may
- 2 transfer funds appropriated to the Commission for ex-
- 3 penses to support administrative support services, inves-
- 4 tigations, audits, reviews, or other activities related to
- 5 oversight by the Commission of Federal funds to any of-
- 6 fice of inspector general, the Office of Management and
- 7 Budget, and the General Services Administration.
- 8 "§ 3625. Employment, personnel, and related authori-
- 9 ties
- 10 "(a) Executive Director.—The Commission shall
- 11 have an Executive Director, who shall be appointed by the
- 12 Commission and serve at the pleasure of the Commission.
- 13 The Executive Director shall report directly to the Com-
- 14 mission and carry out the functions of the Commission
- 15 subject to the supervision and direction of the Commis-
- 16 sion. The position of Executive Director shall be a career
- 17 reserved position in the Senior Executive Service, as that
- 18 position is defined under section 3132 of title 5.
- 19 "(b) Other Employees.—The Commission may ap-
- 20 point and fix the compensation of such officers, attorneys,
- 21 information technology professionals, and other employees
- 22 as may be necessary for carrying out the functions of the
- 23 Commission under this chapter.
- 24 "(c) Administrative Support.—The General Serv-
- 25 ices Administration shall provide the Commission with ad-

- 1 ministrative support services, including the provision of of-
- 2 fice space and facilities.

## 3 "§ 3626. Transfer of certain personnel

- 4 "(a) Recovery Accountability and Trans-
- 5 Parency Board Employees.—The Chairman or Execu-
- 6 tive Director, or both, shall identify employees of the Re-
- 7 covery Accountability and Transparency Board for trans-
- 8 fer to the Commission, and such identified employees shall
- 9 be transferred to the Commission for employment.
- 10 "(b) PAY.—

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"(1) Except as provided in paragraph (2), each transferred employee shall, during the 2-year period beginning on the effective date of this chapter, receive pay at a rate equal to not less than the basic rate of pay (including any geographic differential) that the employee received during the pay period im-

mediately preceding the date of transfer.

- "(2) Paragraph (1) does not limit the right of the Commission to reduce the rate of basic pay of a transferred employee for cause, for unacceptable performance, or with the consent of the employee.
- "(3) Paragraph (1) applies to a transferred employee only while that employee remains employed by the Commission.

# $1\,$ " $\S$ 3627. Advisory committee to Commission

2	"(a) Establishment and Purpose.—
3	"(1) Establishment.—The Commission shall
4	establish an advisory committee to be known as the
5	Federal Accountability and Spending Transparency
6	Advisory Committee (in this section referred to as
7	the 'Advisory Committee').
8	"(2) Purpose.—The Advisory Committee shall
9	submit to the Commission such findings and rec-
10	ommendations related to the Commission's imple-
11	mentation of this chapter as it determines are ap-
12	propriate.
13	"(b) Membership and Chairperson.—
14	"(1) In General.—The Commission shall ap-
15	point no fewer than 10, and no more than 20, mem-
16	bers to the Advisory Committee, from among indi-
17	viduals who—
18	"(A) represent the interests of recipients of
19	Federal contracts;
20	"(B) represent the interests of State, local,
21	and tribal governments receiving Federal
22	grants;
23	"(C) represent the interests of other recipi-
24	ents of Federal funds: and

- "(D) represent nonprofit organizations
  that advocate transparency and accountability
  in government.
  "(2) TERM Each member of the Advisory
- 4 "(2) TERM.—Each member of the Advisory
  5 Committee appointed under this section shall serve
  6 for a term of three years, except that the Commis7 sion may appoint original members of the Com8 mittee to one-year and two-year terms in order to
  9 achieve staggered terms. No person shall serve more
  10 than one term.
- 11 "(3) CHAIRPERSON.—The members of the Advisory Committee shall elect a chairperson.
- 13 "(c) MEETINGS.—The Advisory Committee shall 14 meet not less frequently than six times annually, at the 15 call of the chairperson of the Advisory Committee.
- 16 "(d) COMPENSATION AND TRAVEL EXPENSES.— 17 Each member of the Committee who is not a full-time em-18 ployee of the United States shall—
- "(1) be entitled to receive compensation at a rate not to exceed the daily equivalent of the annual rate of basic pay in effect for a position at level V of the Executive Schedule under section 5316 of title for each day during which the member is engaged in the actual performance of the duties of the Com-

1	"(2) while away from the home or regular place
2	of business of the member in the performance of
3	services for the Committee, be allowed travel ex-
4	penses, including per diem in lieu of subsistence, in
5	the same manner as persons employed intermittently
6	in the Government service are allowed expenses
7	under section 5703(b) of title 5.
8	"(e) Staff.—The Commission shall make available
9	to the Advisory Committee such staff of the Commission
10	as the chairperson of the Advisory Committee recommends
11	is necessary to carry out this section.
12	"(f) Review by Commission.—After receipt of any
13	finding or recommendation from the Advisory Committee,
14	the Commission shall—
15	(1) review the finding or recommendation; and
16	"(2) promptly issue a public statement—
17	"(A) assessing the finding or recommenda-
18	tion of the Advisory Committee; and
19	"(B) disclosing the action, if any, the Com-
20	mission intends to take with respect to the find-
21	ing or recommendation.
22	"(g) Advisory Committee Findings.—Nothing in
23	this section shall be construed as requiring the Commis-
24	sion to agree to or act upon any finding or recommenda-
25	tion of the Advisory Committee.

- 1 "(h) Federal Advisory Committee Act.—The
- 2 Federal Advisory Committee Act (5 U.S.C. App.) shall
- 3 apply to the Advisory Committee.
- 4 "§ 3628. Authorization and availability of appropria-
- 5 tions
- 6 "(a) Authorization of Appropriations.—There
- 7 is authorized to be appropriated \$51,000,000 for each of
- 8 fiscal years 2012, 2013, 2014, 2015, 2016, 2017, 2018,
- 9 and 2019 to carry out the functions of the Commission.
- 10 "(b) Availability of Appropriations.—If the Re-
- 11 covery Accountability and Transparency Board has unobli-
- 12 gated appropriations as of the effective date of this chap-
- 13 ter, such appropriations are authorized to remain available
- 14 to the Commission until September 30, 2015.
- 15 **"§ 3629. Sunset**
- 16 "This subchapter shall cease to be in effect after the
- 17 date occurring seven years after the date of the enactment
- 18 of this subchapter.".
- 19 SEC. 202. CONFORMING AMENDMENT RELATING TO COM-
- 20 PENSATION OF CHAIRMAN.
- 21 Section 5314 of title 5, United States Code, is
- 22 amended by adding at the end the following new item:
- "Chairman of the Federal Accountability and
- 24 Spending Transparency Commission.".

1	SEC. 203. CONFORMING AMENDMENTS RELATED TO RE-
2	COVERY ACCOUNTABILITY AND TRANS-
3	PARENCY BOARD.
4	(a) Repeal of Superseded Provisions in Sub-
5	TITLE B OF TITLE XV OF PUBLIC LAW 111–5.—Subtitle
6	B of title XV of division A of the American Recovery and
7	Reinvestment Act of 2009 (Public Law 111–5; 123 Stat.
8	287) is amended by striking sections 1521, 1522, 1525(a),
9	1529, and 1530.
10	(b) Conforming Amendments.—
11	(1) References to board and chair-
12	PERSON.—
13	(A) Paragraph (2) of section 1501 of the
14	American Recovery and Reinvestment Act of
15	2009 (Public Law 111–5; 123 Stat. 287) is
16	amended to read as follows:
17	"(2) Commission.—The term 'Commission'
18	means the Federal Accountability and Spending
19	Transparency Commission established in chapter 36
20	of title 31, United States Code.".
21	(B) Such section is further amended by
22	striking paragraph (3).
23	(C) The following provisions of such Act
24	are amended by striking "Board" each place it
25	appears and inserting "Commission" in the
26	headings or text, as the case may be: the head-

1 ing of subtitle B of title XV, and sections 1523, 2 1524, 1525(b), 1525(c), 1526, 1527, 1528, 3 1542, and 1553. (D) Section 1513(b)(2) of such Act is amended by striking "the quarter in which the Board terminates under section 1530" and in-6 7 serting "the quarter ending September 30, 8 2013". 9 (c) Repeal of Subtitle B of Title XV of Pub-10 LIC LAW 111–5.—Effective on October 1, 2013, subtitle B of title XV of division A of such Act is repealed. 12 (d) References in Federal Law to Board.—On and after the effective date of this Act, any reference in Federal law to the Recovery Accountability and Trans-14 15 parency Board is deemed to be a reference to the Federal Accountability and Spending Transparency Commission. TITLE III—ADDITIONAL 17 **PROVISIONS** 18 19 SEC. 301. CLASSIFIED INFORMATION. 20 Nothing in this Act or the amendments made by this 21 Act shall be construed to require the public disclosure of classified information. 23 SEC. 302. PAPERWORK REDUCTION ACT EXEMPTION. 24 Section 3518(c) of title 44, United States Code, is 25 amended—

1	(1) in paragraph (1), by striking "paragraph
2	(2)" and inserting "paragraph (3)";
3	(2) by redesignating paragraph (2) as para-
4	graph (3); and
5	(3) by inserting after paragraph (1) the fol-
6	lowing new paragraph:
7	"(2) Notwithstanding paragraph (3), this subchapter
8	shall not apply to the collection of information during the
9	conduct of any evaluation, or other review conducted by
10	the Federal Accountability and Spending Transparency
11	Commission, or during the conduct of any audit, investiga-
12	tion, inspection, evaluation, or any other review conducted
13	by the Council of Inspectors General on Integrity and Effi-
14	ciency or any office of inspector general, including any of-
15	fice of special inspector general.".
16	SEC. 303. MATCHING PROGRAM EXCEPTION FOR INSPEC-
17	TORS GENERAL.
18	Section 6(a) of the Inspector General Act of 1978
19	(5 U.S.C. App.) is amended—
20	(1) in paragraph (8), by striking "and";
21	(2) by redesignating paragraph (9) as para-
22	graph (10); and
23	(3) by inserting after paragraph (8) the fol-
24	lowing new paragraph:

- 1 "(9) notwithstanding subsections (e)(12), (o), 2 (p), (q), (r), and (u) of section 552a of title 5, 3 United States Code, to compare, through a matching 4 program (as defined in such section), any Federal 5 records with other Federal or non-Federal records, 6 while conducting an audit, investigation, or inspec-7 tion authorized under this Act to identify weak-8 nesses that may lead to waste, fraud, or abuse and 9 to detect improper payments and fraud; and". 10 SEC. 304. TRANSFER OF CONSOLIDATED FEDERAL FUNDS 11 REPORT. 12 (a) Transfer of Functions.—The Commission and the Secretary of Commerce shall transfer the functions of the Consolidated Federal Funds Report to the 14 15 website established under the Federal Funding Accountability and Transparency Act of 2006, as amended by this 17 Act. 18 (b) Information.—Section 2(d) of the Federal 19 Funding Accountability and Transparency Act of 2006, 20 as amended by section 103 of this Act, is further amend-21 ed— 22 (1) by striking the period at the end of para-23 graph (6) and inserting "; and"; and 24 (2) by adding at the end the following new

paragraph:

1	"(7) shall permit users to determine the fol-
2	lowing information:
3	"(A) For each fiscal year, the total amount
4	of Federal funds that were obligated in each
5	State, county or parish, congressional district,
6	and municipality of the United States.
7	"(B) For each fiscal year, the total amount
8	of Federal funds that were actually expended in
9	each State, county or parish, congressional dis-
10	trict, and municipality of the United States.".
11	(c) Conforming Repeals of Superseded Provi-
12	SIONS.—Chapter 62 of subtitle V of title 31, United States
13	Code, is repealed. The item relating to that chapter in the
14	table of chapters at the beginning of subtitle V of such
15	title is repealed.
16	SEC. 305. TRANSFER OF AUTHORITY OVER CATALOG OF
17	FEDERAL DOMESTIC ASSISTANCE TO COM-
18	MISSION.
19	(a) Transfer of Authority From Adminis-
20	TRATOR OF GENERAL SERVICES AND DIRECTOR OF OF-
21	FICE OF MANAGEMENT AND BUDGET TO COMMISSION.—
22	(1) Definition.—Paragraph (6) of section
23	6101 of title 31, United States Code, is amended to
24	read as follows:

1	"(6) 'Commission' means the Federal Account-
2	ability and Spending Transparency Commission es-
3	tablished in subchapter III of chapter 36 of this
4	title.".
5	(2) Amendments relating to program in-
6	FORMATION REQUIREMENTS.—Section 6102 of such
7	title is amended—
8	(A) in subsections (a) and (b), by striking
9	"Administrator" and inserting "Commission"
10	both places it appears;
11	(B) in subsection (c)—
12	(i) by striking "Administrator" and
13	inserting "Commission";
14	(ii) in paragraph (3), by striking "and
15	that the printed catalog" and all that fol-
16	lows through "printing"; and
17	(iii) in paragraph (4)—
18	(I) by striking "transmit annu-
19	ally" and inserting "make"; and
20	(II) by striking "to the Com-
21	mittee" and all that follows through
22	the period and inserting the following:
23	"available to the Committee on Over-
24	sight and Government Reform of the
25	House of Representatives and the

1	Committee on Homeland Security and
2	Governmental Affairs of the Senate.".
3	(3) Amendments relating to assistance
4	AWARDS INFORMATION SYSTEM.—Section 6102a of
5	such title is amended—
6	(A) by striking subsection (b);
7	(B) by redesignating subsection (c) as sub-
8	section (b);
9	(C) by striking "Director" and inserting
10	"Commission" each place it appears; and
11	(D) in subsection (b), as so redesignated—
12	(i) by striking "transmit promptly
13	after the end of each calendar quarter, free
14	of charge," and insert "make available";
15	and
16	(ii) by striking "Oversight" and in-
17	serting "Administration".
18	(4) Amendments relating to access to
19	COMPUTER INFORMATION SYSTEM.—Section 6103 of
20	such title is amended—
21	(A) in subsections (a) and (c), by striking
22	"Administrator" and inserting "Commission"
23	each place it appears; and
24	(B) by striking the text of subsection (b)
25	and inserting the following: "The Commission

- shall publish online all of the information contained in the information system under subsection (a) in accordance with the Federal Funding Accountability and Transparency Act of 2006 (31 U.S.C. 6101 note).".
- 6 (5) AMENDMENTS RELATING TO CATALOG OF
  7 FEDERAL DOMESTIC ASSISTANCE PROGRAMS.—Sec8 tion 6104 of such title if amended by striking "Ad9 ministrator" and inserting "Commission" each place
  10 it appears.
- 11 (6) REPEAL OF AUTHORIZATION.—Section 12 6106 of such title is repealed.
- 13 (b) Deadline for Transfer of Program Infor-
- 14 MATION SYSTEM AND CATALOG OF FEDERAL DOMESTIC
- 15 Assistance.—Within 180 days after the effective date of
- 16 this Act, the Commission and the Administrator of Gen-
- 17 eral Services shall transfer the management and control
- 18 of the following from the Administrator to the Commis-
- 19 sion, as required by chapter 61 of title 31, United States
- 20 Code, as amended by subsection (a):
- 21 (1) The computer information system required 22 under section 6103 of such title, as so amended.
- 23 (2) The catalog of Federal domestic assistance 24 programs required under section 6104 of such title, 25 as so amended.

1	(c) Deadline for Transfer of Assistance
2	AWARDS INFORMATION SYSTEM.—Within 180 days after
3	the effective date of this Act, the Commission and the Di-
4	rector of the Office of Management and Budget shall
5	transfer the management and control of the assistance
6	awards information system from the Director to the Com-
7	mission, as required by section 6102a of title 31, United
8	States Code, as amended by subsection (a).
9	SEC. 306. GOVERNMENT ACCOUNTABILITY OFFICE IM-
10	PROVEMENT.
11	(a) Authority to Obtain Information.—
12	(1) Authority to obtain records.—Section
13	716 of title 31, United States Code, is amended in
14	subsection (a)—
15	(A) by striking "(a)" and inserting "(2)";
16	and
17	(B) by inserting after the section heading
18	the following:
19	"(a)(1) The Comptroller General is authorized to ob-
20	tain such agency records as the Comptroller General re-
21	quires to discharge his duties (including audit, evaluation,
22	and investigative duties), including through the bringing
23	of civil actions under this section. In reviewing a civil ac-
24	tion under this section, the court shall recognize the con-
25	tinuing force and effect of the authorization in the pre-

- 1 ceding sentence until such time as the authorization is re-
- 2 pealed pursuant to law.".
- 3 (2) Copies.—Section 716(a) of title 31, United
- 4 States Code, as amended by subsection (a), is fur-
- 5 ther amended in the second sentence of paragraph
- 6 (2) by striking "inspect an agency record" and in-
- 7 serting "inspect, and make and retain copies of, an
- 8 agency record".
- 9 (b) Administering Oaths.—Section 711 of title 31,
- 10 United States Code, is amended by striking paragraph (4)
- 11 and inserting the following:
- 12 "(4) administer oaths to witnesses when audit-
- ing and settling accounts and, with the prior express
- 14 approval of the Comptroller General, when inves-
- tigating fraud or attempts to defraud the United
- 16 States, or irregularity or misconduct of an employee
- or agent of the United States.".
- 18 (c) Access to Certain Information.—
- 19 (1) Access to Certain Information.—Sub-
- 20 chapter II of chapter 7 of title 31, United States
- Code, is amended by adding at the end the fol-
- lowing:
- 23 "§ 721. Access to certain information
- 24 "(a) No provision of the Social Security Act, includ-
- 25 ing section 453(l) of that Act (42 U.S.C. 653(l)), shall

- 1 be construed to limit, amend, or supersede the authority
- 2 of the Comptroller General to obtain any information or
- 3 to inspect or copy any record under section 716 of this
- 4 title.
- 5 "(b) No provision of the Federal Food, Drug, and
- 6 Cosmetic Act, including section 301(j) of that Act (21)
- 7 U.S.C. 331(j)), shall be construed to limit, amend, or su-
- 8 persede the authority of the Comptroller General to obtain
- 9 any information or to inspect or copy any record under
- 10 section 716 of this title.
- 11 "(c) No provision of the Hart-Scott-Rodino Antitrust
- 12 Improvements Act of 1976 (Public Law 94–435) and the
- 13 amendments made by that Act shall be construed to limit,
- 14 amend, or supersede the authority of the Comptroller Gen-
- 15 eral to obtain any information or to inspect or copy any
- 16 record under section 716 of this title, including with re-
- 17 spect to any information disclosed to the Assistant Attor-
- 18 ney General of the Antitrust Division of the Department
- 19 of Justice or the Federal Trade Commission for purposes
- 20 of pre-merger review under section 7A of the Clayton Act
- 21 (15 U.S.C. 18a).
- 22 "(d)(1) The Comptroller General shall prescribe such
- 23 policies and procedures as are necessary to protect from
- 24 public disclosure proprietary or trade secret information
- 25 obtained consistent with this section.

1	"(2) Nothing in this section shall be construed to—
2	"(A) alter or amend the prohibitions against
3	the disclosure of trade secret or other sensitive infor-
4	mation prohibited by section 1905 of title 18 and
5	other applicable laws; or
6	"(B) affect the applicability of section 716(e) of
7	this title, including the protections against unauthor-
8	ized disclosure contained in that section, to informa-
9	tion obtained consistent with this section.
10	"(e) Specific references to statutes in this section
11	shall not be construed to affect access by the Government
12	Accountability Office to information under statutes that
13	are not so referenced.".
14	(2) Technical and conforming amend-
15	MENT.—The table of sections for chapter 7 of title
16	31, United States Code, is amended by inserting
17	after the item relating to section 720 the following:
	"721. Access to certain information.".
18	(d) Agency Reports.—Section 720(b) of title 31,
19	United States Code, is amended—
20	(1) in the matter preceding paragraph (1), by
21	inserting "or planned" after "action taken"; and
22	(2) by striking paragraph (1) and inserting the
23	following:
24	"(1) the Committee on Homeland Security and
25	Governmental Affairs of the Senate, the Committee

1	on Oversight and Government Reform of the House
2	of Representatives, the congressional committees
3	with jurisdiction over the agency program or activity
4	that is the subject of the recommendation, and the
5	Government Accountability Office before the 61st
6	day after the date of the report; and".
7	SEC. 307. AMENDMENTS TO THE INSPECTOR GENERAL ACT
8	OF 1978 AND THE INSPECTOR GENERAL RE-
9	FORM ACT OF 2008.
10	(a) Incorporation of Provisions From the In-
11	SPECTOR GENERAL REFORM ACT OF 2008 INTO THE IN-
12	SPECTOR GENERAL ACT OF 1978.—
13	(1) Classification and Pay.—
14	(A) Amendment.—Section 8G of the In-
15	spector General Act of 1978 (5 U.S.C. App.) is
16	amended by adding at the end the following
17	new subsection:
18	"(i) Classification and Pay.—
19	"(1) In General.—Notwithstanding any other
20	provision of law, the Inspector General of each des-
21	ignated Federal entity shall, for pay and all other
22	purposes, be classified at a grade, level, or rank des-
23	ignation, as the case may be, at or above those of
24	a majority of the senior level executives of that des-
25	ignated Federal entity (such as a General Counsel,

Chief Information Officer, Chief Financial Officer,
Chief Human Capital Officer, or Chief Acquisition
Officer). The pay of an Inspector General of a designated Federal entity shall be not less than the average total compensation (including bonuses) of the senior level executives of that designated Federal entity calculated on an annual basis.

### "(2) Limitation on adjustment.—

"(A) IN GENERAL.—In the case of an Inspector General of a designated Federal entity whose pay is adjusted under paragraph (1), the total increase in pay in any fiscal year resulting from that adjustment may not exceed 25 percent of the average total compensation (including bonuses) of the Inspector General of that entity for the preceding 3 fiscal years.

- "(B) SUNSET OF LIMITATION.—The limitation under subparagraph (A) shall not apply to any adjustment made in fiscal year 2013 or each fiscal year thereafter.".
- (B) Conforming Repeal.—Section 4(b) of the Inspector General Reform Act of 2008 (Public Law 110–409; 122 Stat. 4304; 5 U.S.C. App. 3 note) is repealed.
- 25 (2) Pay retention.—

1	(A) AMENDMENT.—The Inspector General
2	Act of 1978 (5 U.S.C. App.) is amended by
3	adding after section 8L the following new sec-
4	tion:
5	"SEC. 8M. PAY RETENTION.
6	"(a) In General.—The provisions of section 3392
7	of title 5, United States Code, other than the terms 'per-
8	formance awards' and 'awarding of ranks' in subsection
9	(c)(1) of such section, shall apply to career appointees of
10	the Senior Executive Service who are appointed to the po-
11	sition of Inspector General.
12	"(b) Nonreduction in Pay.—Notwithstanding any
13	other provision of law, career Federal employees serving
14	on an appointment made pursuant to statutory authority
15	found other than in section 3392 of title 5, United States
16	Code, shall not suffer a reduction in pay, not including
17	any bonus or performance award, as a result of being ap-
18	pointed to the position of Inspector General.".
19	(B) Conforming Repeal.—Section 4(c)
20	of the Inspector General Reform Act of 2008
21	(Public Law 110–409; 122 Stat. 4304; 5
22	U.S.C. App. 3 note) is repealed.
23	(3) Allegations of wrongdoing against
24	CDECIAL COUNCEL OF DEDUMY CDECIAL COUNCEL

1	(A) Amendment.—Section 11(d) of the
2	Inspector General Act of 1978 (5 U.S.C. App.)
3	is amended by adding at the end the following
4	new paragraph:
5	"(12) Allegations of wrongdoing against
6	SPECIAL COUNSEL OR DEPUTY SPECIAL COUNSEL.—
7	"(A) Special counsel defined.—In this
8	paragraph, the term 'Special Counsel' means
9	the Special Counsel appointed under section
10	1211(b) of title 5, United States Code.
11	"(B) AUTHORITY OF INTEGRITY COM-
12	MITTEE.—
13	"(i) In general.—An allegation of
14	wrongdoing against the Special Counsel or
15	the Deputy Special Counsel may be re-
16	ceived, reviewed, and referred for investiga-
17	tion by the Integrity Committee to the
18	same extent and in the same manner as in
19	the case of an allegation against an Inspec-
20	tor General (or a member of the staff of
21	an Office of Inspector General), subject to
22	the requirement that the Special Counsel
23	recuse himself or herself from the consider-
24	ation of any allegation brought under this
25	paragraph.

1	"(ii) Coordination with existing
2	PROVISIONS OF LAW.—This paragraph
3	does not eliminate access to the Merit Sys-
4	tems Protection Board for review under
5	section 7701 of title 5, United States
6	Code. To the extent that an allegation
7	brought under this subsection involves sec-
8	tion 2302(b)(8) of that title, a failure to
9	obtain corrective action within 120 days
10	after the date on which that allegation is
11	received by the Integrity Committee shall,
12	for purposes of section 1221 of such title,
13	be considered to satisfy section
14	1214(a)(3)(B) of that title.
15	"(C) REGULATIONS.—The Integrity Com-
16	mittee may prescribe any rules or regulations
17	necessary to carry out this paragraph, subject
18	to such consultation or other requirements as
19	might otherwise apply.".
20	(B) Conforming amendment.—Section
21	7(b) of the Inspector General Reform Act of
22	2008 (Public Law 110–409; 122 Stat. 4312; 5
23	U.S.C. 1211 note) is repealed.
24	(b) AGENCY APPLICABILITY.—

1	(1) AMENDMENTS.—The Inspector General Act
2	of 1978 (5 U.S.C. App.), as amended by subsection
3	(a), is further amended—
4	(A) in section 8L—
5	(i) in subsection (a)(1)—
6	(I) by striking the first "agency"
7	and inserting "Federal agency and
8	designated Federal entity"; and
9	(II) by striking the second and
10	third "agency" and inserting "Federal
11	agency or designated Federal entity";
12	and
13	(ii) in subsection (b)—
14	(I) in paragraph (1), by striking
15	"agency" and inserting "Federal
16	agency and designated Federal enti-
17	ty"; and
18	(II) in paragraph (2)—
19	(aa) in subparagraph (A),
20	by striking "agency" and insert-
21	ing "Federal agency and des-
22	ignated Federal entity"; and
23	(bb) in subparagraph (B),
24	by striking "agency" and insert-

1	ing "Federal agency and des-
2	ignated Federal entity"; and
3	(B) in section 11(c)(3)(A)(ii), by striking
4	"department, agency, or entity of the executive
5	branch" and inserting "Federal agency or des-
6	ignated Federal entity".
7	(2) Implementation.—Not later than 180
8	days after the date of enactment of this Act, the
9	head and the Inspector General of each Federal
10	agency and each designated Federal entity (as such
11	terms are defined in sections 12 and 8G of the In-
12	spector General Act of 1978 (5 U.S.C. App.), re-
13	spectively) shall implement the amendments made by
14	this subsection.
15	(e) Requirements for Inspectors General
16	Websites.—Section 8L(b)(1) of the Inspector General
17	Act of 1978 (5 U.S.C. App.) is amended—
18	(1) by striking "report or audit (or portion of
19	any report or audit)" and inserting "audit report,
20	inspection report, or evaluation report (or portion of
21	any such report)"; and
22	(2) by striking "report or audit (or portion of
23	that report or audit)" and inserting "report (or por-
24	tion of that report)" each place it appears.
25	(d) Corrections.—

1	(1) Executive order number.—Section
2	7(c)(2) of the Inspector General Reform Act of $2008$
3	(Public Law 110–409; 122 Stat. 4313; 31 U.S.C.
4	501 note) is amended by striking "12933" and in-
5	serting "12993".
6	(2) Punctuation and cross-references.—
7	The Inspector General Act of 1978 (5 U.S.C. App.)
8	is amended—
9	(A) in section $6(a)(4)$ , by striking "infor-
10	mation, as well as any tangible thing)" and in-
11	serting "information), as well as any tangible
12	thing"; and
13	(B) in section $8G(g)(3)$ , by striking "8C"
14	and inserting "8D".
15	(3) Spelling.—The Inspector General Act of
16	1978 (5 U.S.C. App.) is amended—
17	(A) in section 3(a), by striking "subpena"
18	and inserting "subpoena";
19	(B) in section $6(a)(4)$ , by striking "sub-
20	pena" and "subpenas" and inserting "sub-
21	poena" and "subpoenas", respectively;
22	(C) in section 8D(a)—
23	(i) in paragraph (1), by striking "sub-
24	penas" and inserting "subpoenas"; and

1	(ii) in paragraph (2), by striking
2	"subpena" and inserting "subpoena", each
3	place it appears;
4	(D) in section 8E(a)—
5	(i) in paragraph (1), by striking "sub-
6	penas" and inserting "subpoenas"; and
7	(ii) in paragraph (2), by striking
8	"subpena" and inserting "subpoena" each
9	place it appears; and
10	(E) in section 8G(d), by striking "sub-
11	pena" and inserting "subpoena".
12	(e) Repeal.—Section 744 of the Financial Services
13	and General Government Appropriations Act, 2009 (divi-
14	sion D of Public Law 111–8; 123 Stat. 693; 5 U.S.C. App.
15	8L) is repealed.
16	SEC. 308. LIMITS AND TRANSPARENCY FOR TRAVEL AND
17	CONFERENCE SPENDING.
18	(a) Travel Expenses of Federal Agencies Re-
19	LATING TO CONFERENCES.—
20	(1) Limitations and reports on travel ex-
21	PENSES TO CONFERENCES.—Chapter 57 of title 5,
22	United States Code, is amended by inserting after
23	section 5711 the following:

1	"§ 5712. Limitations and reports on travel expenses to
2	conferences
3	"(a) In this section, the term—
4	"(1) 'conference' means a meeting that—
5	"(A) is held for consultation, education, or
6	discussion;
7	"(B) is not held entirely at an agency facil-
8	ity;
9	"(C) involves costs associated with travel
10	and lodging for some participants; and
11	"(D) is sponsored by 1 or more agencies,
12	1 or more organizations that are not agencies,
13	or a combination of such agencies or organiza-
14	tions; and
15	"(2) 'international conference' means a con-
16	ference attended by representatives of —
17	"(A) the United States Government; and
18	"(B) any foreign government, international
19	organization, or foreign nongovernmental orga-
20	nization.
21	"(b) No agency may pay the travel expenses for more
22	than 50 employees of that agency who are stationed in
23	the United States, for any international conference occur-
24	ring outside the United States, unless the Secretary of
25	State determines that attendance for such employees is
26	in the national interest.

1	"(c) At the beginning of each quarter of each fiscal
2	year, each agency shall post on the public Internet website
3	of that agency a report on each conference for which the
4	agency paid travel expenses during the preceding 3
5	months that includes—
6	"(1) the itemized expenses paid by the agency,
7	including travel expenses, the cost of scouting for
8	and selecting the location of the conference, and any
9	agency expenditures to otherwise support the con-
10	ference;
11	"(2) the primary sponsor of the conference;
12	"(3) the location of the conference;
13	"(4) in the case of a conference for which that
14	agency was the primary sponsor, a statement that—
15	"(A) justifies the location selected;
16	"(B) demonstrates the cost efficiency of
17	the location; and
18	"(C) provides a cost benefit analysis of
19	holding a conference rather than conducting a
20	teleconference;
21	"(5) the date of the conference;
22	"(6) a brief explanation how the conference ad-
23	vanced the mission of the agency;
24	"(7) the title of any Federal employee or any
25	individual who is not a Federal employee whose trav-

1	el expenses or other conference expenses were paid
2	by the agency; and
3	"(8) the total number of individuals whose trav-
4	el expenses or other conference expenses were paid
5	by the agency.
6	"(d) Each report posted on the public Internet
7	website under subsection (c) shall—
8	"(1) be in a searchable electronic format; and
9	"(2) remain on that website for at least 5 years
10	after the date of posting.".
11	(2) Technical and conforming amend-
12	MENT.—The table of sections for chapter 57 of title
13	5, United States Code, is amended by inserting after
14	the item relating to section 5711 the following:
	"5712. Limitations and reports on travel expenses to conferences.".
15	(b) Limitations on Annual Travel Expenses.—
16	(1) In general.—In the case of each of fiscal
17	years 2012 through 2016, an agency (as defined
18	under section 5701(1) of title 5, United States
19	Code) may not make, or obligate to make, expendi-
20	tures for travel expenses, in an aggregate amount
21	greater than 80 percent of the aggregate amount of
22	such expenses for fiscal year 2010.
23	(2) Identification of travel expenses.—
24	(A) Responsibilities.—Not later than
25	September 1, 2012 and after consultation with

1 the Administrator of General Services and the 2 Director of the Administrative Office of the 3 United States Courts, the Director of the Office 4 of Management and Budget shall establish guidelines for the determination of what ex-6 penses constitute travel expenses for purposes 7 of this subsection. The guidelines shall identify 8 specific expenses, and classes of expenses, that 9 are to be treated as travel expenses.

- (B) Exemption for military travel.—
  The guidelines required under subparagraph
  (A) shall exclude military travel expenses in determining what expenses constitute travel expenses. Military travel expenses shall include travel expenses involving military combat, the training or deployment of uniformed military personnel, and such other travel expenses as are determined under the guidelines.
- 19 (c) Conference Transparency and Limita-20 tions.—
- 21 (1) Definitions.—In this subsection—
  - (A) the term "agency" has the meaning given under section 5701(1) of title 5, United States Code; and

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1	(B) the term "conference" has the mean-
2	ing given under section 5712(a)(1) of that title
3	(as added by subsection (a)).
4	(2) Public availability of conference ma-
5	TERIALS.—Each agency shall post on the public
6	Internet website of that agency detailed information
7	on any presentation made by any employee of that
8	agency at a conference, including—
9	(A) any minutes relating to the presen-
10	tation;
11	(B) any speech delivered;
12	(C) any visual exhibit, including photo-
13	graphs or slides;
14	(D) any video, digital, or audio recordings
15	of the conference; and
16	(E) information regarding any financial
17	support or other assistance from a foundation
18	or other non-Federal source used to pay or de-
19	fray the costs of the conference, which shall in-
20	clude a certification by the head of the agency
21	that there is no conflict of interest resulting
22	from the support received from each such
23	source.
24	(3) Limitation on amount expended on a
25	CONFERENCE —

1	(A) In General.—No agency may expend
2	more than \$500,000 to support a single con-
3	ference.
4	(B) Rule of Construction.—Nothing in
5	this paragraph shall be construed to preclude
6	an agency from receiving financial support or
7	other assistance from a foundation or other
8	non-Federal source to pay or defray the costs of
9	a conference the total cost of which exceeds
10	\$500,000.
11	(4) Limitation on the annual number of
12	CONFERENCES AN AGENCY MAY SUPPORT.—No
13	agency may expend funds on more than a single con-
14	ference sponsored or organized by an organization
15	during any fiscal year, unless the agency is the pri-
16	mary sponsor and organizer of the conference.
17	SEC. 309. EFFECTIVE DATE.
18	Except as otherwise provided in this Act, this Act and
19	the amendments made by this Act shall take effect on the
20	date of the enactment of this Act.
	Passed the House of Representatives April 25, 2012.
	Attest: KAREN L. HAAS,
	Clerk.