### 112TH CONGRESS 1ST SESSION H.R. 2000

To provide immigration reform by securing America's borders, clarifying and enforcing existing laws, and enabling a practical employer verification program.

### IN THE HOUSE OF REPRESENTATIVES

### May 26, 2011

Mr. SHULER (for himself, Mr. ALTMIRE, Mr. KISSELL, Mr. ROSS of Arkansas, Mr. BILBRAY, Mr. BURTON of Indiana, Mrs. CAPITO, Mr. COFFMAN of Colorado, Mr. DAVIS of Kentucky, Mr. DUNCAN of Tennessee, Mr. GER-LACH, Mr. GINGREY of Georgia, Mr. JONES, Mr. MARCHANT, Mr. MCCAUL, Mrs. MYRICK, Mr. GARY G. MILLER of California, Mr. ROYCE, Mr. YOUNG of Florida, Mr. ROE of Tennessee, Mr. LEWIS of California, Mr. GUINTA, Mr. MCINTYRE, Mr. CARTER, Mr. CALVERT, Mr. YOUNG of Alaska, Mr. Rohrabacher, Mr. Manzullo, Mr. Sessions, Mr. LAMBORN, Mr. VISCLOSKY, Mr. FORTENBERRY, Mr. BACHUS, Mr. MCHENRY, Mr. BARLETTA, Mr. MATHESON, and Mr. NUNNELEE) introduced the following bill; which was referred to the Committee on Homeland Security, and in addition to the Committees on the Judiciary, Ways and Means, Education and the Workforce, Oversight and Government Reform, Armed Services, Agriculture, and Natural Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

- To provide immigration reform by securing America's borders, clarifying and enforcing existing laws, and enabling a practical employer verification program.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **1** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Secure America Through Verification and Enforcement
- 4 Act of 2011" or as the "SAVE Act of 2011".
- 5 (b) TABLE OF CONTENTS.—The table of contents for

### 6 this Act is as follows:

Sec. 1. Short title; table of contents.

### TITLE I—SECURING AMERICA'S INTERNATIONAL BORDERS

Subtitle A-Manpower, Technology, and Infrastructure Improvements

- Sec. 101. Manpower.
- Sec. 102. Technology.
- Sec. 103. Infrastructure.
- Sec. 104. Aerial vehicles and surveillance systems.

Subtitle B-Strategies and Progress Reports for Securing America's Borders

- Sec. 111. National strategy to secure the borders.
- Sec. 112. Accountable financing of a secure border initiative.

#### Subtitle C—Rapid Response Measures

- Sec. 121. Deployment of border patrol agents.
- Sec. 122. Border patrol major assets.
- Sec. 123. Electronic equipment.
- Sec. 124. Personal equipment.
- Sec. 125. Authorization of appropriations.

Subtitle D—Border Infrastructure and Technology Modernization

- Sec. 131. Definitions.
- Sec. 132. Expansion of commerce security programs.

#### Subtitle E—Other Border Security Initiatives

- Sec. 141. Alien smuggling and terrorism prevention.
- Sec. 142. Border security on certain Federal land.

### TITLE II—ENDING UNLAWFUL EMPLOYMENT

#### Subtitle A—Employee Verification

- Sec. 201. Mandatory employment authorization verification.
- Sec. 202. Monitoring and compliance.
- Sec. 203. Mandatory notification of SSN mismatches and multiple uses.
- Sec. 204. Establishment of electronic birth and death registration systems.
- Sec. 205. Penalty for failure to file correct information returns.
- Sec. 206. Authorization of appropriations.

Subtitle B—Nondeductibility of Wages Paid to Unauthorized Aliens

Sec. 211. Clarification that wages paid to unauthorized aliens may not be deducted from gross income.

### TITLE III—ENHANCING AND UTILIZING CURRENT INTERIOR ENFORCEMENT METHODS

Sec. 301. Increase investigative efforts.

Sec. 302. Increased oversight of agents.

Sec. 303. Border relief grant program.

Sec. 304. Authorization of appropriations.

Sec. 305. Regulations.

Sec. 306. Rewards program.

Sec. 307. Increased detention facilities for aliens apprehended for illegal entry.

Sec. 308. Additional Immigration judgeships and law clerks.

Sec. 309. Media campaign.

# TITLE I—SECURING AMERICA'S INTERNATIONAL BORDERS Subtitle A—Manpower, Tech nology, and Infrastructure Im-

### 5 provements

### 6 SEC. 101. MANPOWER.

7 (a) BORDER PATROL AGENTS.—Section 5202 of the
8 Intelligence Reform and Terrorism Prevention Act of
9 2004 (Public Law 108–458; 118 Stat. 3734) is amended
10 to read as follows:

## 11 "SEC. 5202. INCREASE IN FULL-TIME BORDER PATROL12AGENTS.

"(a) ANNUAL INCREASES.—The Secretary of Homeland Security shall, subject to the availability of appropriations for such purpose, increase the number of positions
for full-time active-duty Border Patrol agents within the
Department of Homeland Security (above the number of

positions for which funds were appropriated for the pre ceding fiscal year), by—

- 3 "(1) 1,500 in fiscal year 2012;
  4 "(2) 1,000 in fiscal year 2013;
- 5 "(3) 1,000 in fiscal year 2014;
- 6 "(4) 1,000 in fiscal year 2015; and
- 7 "(5) 500 in fiscal year 2016.

8 "(b) ALLOCATIONS.—Of the Border Patrol agents 9 hired under subsection (a), 80 percent shall be deployed 10 along the southern border of the United States and 20 11 percent shall be deployed along the northern border of the 12 United States.

13 "(c) AUTHORIZATION OF APPROPRIATIONS.—The
14 necessary funds are authorized to be appropriated for each
15 of fiscal years 2012 through 2016 to carry out this sec16 tion.".

17 (b) Investigative Personnel.—

18 (1) Additional investigative personnel 19 FOR ALIEN SMUGGLING.-In addition to the posi-20 tions authorized under section 5203 of the Intelligence Reform and Terrorism Prevention Act of 21 22 2004, as amended by paragraph (1), during each of 23 the fiscal years 2012 through 2016, the Secretary 24 shall, subject to the availability of appropriations, in-25 crease by not less than 350 the number of positions for personnel within the Department assigned to
 specifically investigate alien smuggling.

3 (2) Additional funds and personnel for 4 THE TUNNEL TASK FORCE.—Subject to appropria-5 tions, the fiscal year 2012 budget of the Tunnel 6 Task Force, a joint force comprised of Immigration 7 and Customs Enforcement (ICE), Customs and Bor-8 der Patrol (CBP), and Drug Enforcement Adminis-9 tration (DEA) personnel tasked to pinpoint tunnels 10 that are utilized by drug lords and "covotes" to 11 smuggle narcotics, illegal aliens, and weapons, shall 12 be increased by 50 percent above the fiscal year 13 2007 budget. Such increase shall be used to increase 14 personnel, improve communication and coordination 15 between participant agencies, upgrade technology, 16 and offer cash rewards and appropriate security to 17 individuals who provide the Tunnel Task Force with 18 accurate information on existing tunnels that breach 19 the international borders of the United States.

20 (3) AUTHORIZATION OF APPROPRIATIONS.—
21 The necessary funds are authorized to be appro22 priated to the Secretary for each of the fiscal years
23 2012 through 2016 to carry out this section.

(c) RECRUITMENT OF FORMER MEMBERS OF THE
 ARMED FORCES AND MEMBERS OF RESERVE COMPO NENTS OF THE ARMED FORCES.—

4 (1) REQUIREMENT FOR PROGRAM.—The Sec5 retary, in conjunction with the Secretary of Defense,
6 shall establish a program to actively recruit covered
7 members (a member of a reserve component of the
8 Armed Forces) or former members of the Armed
9 Forces and National Guard to serve in United
10 States Customs and Border Protection.

11 (2) Report on recruitment incentives.— 12 Not later than 90 days after the date of enactment 13 of this Act, the Secretary and the Secretary of De-14 fense shall jointly submit to the "appropriate" com-15 mittees of Congress a report that shall include an 16 assessment of the desirability and feasibility of offering an incentive to a covered member or former 17 18 member of the Armed Forces for the purpose of en-19 couraging such member to serve in United States 20 Customs and Border Patrol and Immigration and 21 Customs Enforcement—

(A) the Secretary must provide a description of various monetary and non-monetary incentives considered for purposes of the report;
and

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	1
1	(B) the Secretary must provide an assess-
2	ment of the desirability and feasibility of uti-
3	lizing any such incentive.
4	(3) Recommendations for recruitment in-
5	CENTIVES.—
6	(A) MAXIMUM STUDENT LOAN REPAY-
7	MENTS FOR UNITED STATES BORDER PATROL
8	AGENTS WITH A TWO-YEAR COMMITMENT
9	Section 5379(b) of title 5, United States Code,
10	is amended by adding at the end the following:
11	"(4) In the case of an employee (otherwise eligi-
12	ble for benefits under this section) who is serving as
13	a full-time active-duty United States Border Patrol
14	agent within the Department of Homeland Secu-
15	rity—
16	"(A) paragraph (2)(A) shall be applied by
17	substituting '\$20,000' for '\$10,000'; and
18	"(B) paragraph (2)(B) shall be applied by
19	substituting '\$80,000' for '\$60,000'.''.
20	(B) Recruitment and relocation bo-
21	NUSES AND RETENTION ALLOWANCES FOR PER-
22	SONNEL OF THE DEPARTMENT OF HOMELAND
23	SECURITY.—The Secretary of Homeland Secu-
24	rity shall ensure that the authority to pay re-
25	cruitment and relocation bonuses under section

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1	5753 of title 5, United States Code, the author-
2	ity to pay retention bonuses under section 5754
3	of such title, and any other similar authorities
4	available under any other provision of law, rule,
5	or regulation, are exercised to the fullest extent
6	allowable in order to encourage service in the
7	Department of Homeland Security.
8	(4) DEFINITION.—The term "appropriate com-
9	mittees of Congress' means—
10	(A) the Committee on Appropriations, the
11	Committee on Armed Services, and the Com-
12	mittee on Homeland Security of the House of
13	Representatives; and
14	(B) the Committee on Appropriations, the
15	Committee on Armed Services, and the Com-
16	mittee on Homeland Security and Govern-
17	mental Affairs of the Senate.
18	SEC. 102. TECHNOLOGY.
19	(a) Equipment Sharing Between Department
20	OF HOMELAND SECURITY AND DEPARTMENT OF DE-
21	FENSE.—The Secretaries of these two departments shall
22	develop and implement a plan to use authorities provided
23	to the Secretary of Defense under chapter 18 of title 10,

24 United States Code, to increase the availability and use25 of Department of Defense equipment, including unmanned

aerial vehicles, tethered aerostat radars, and other surveil lance equipment, to assist the Secretary in carrying out
 surveillance activities conducted at or near the inter national land borders of the United States to prevent ille gal immigration.

6 (b) REPORT.—Not later than 6 months after the date
7 of enactment of this Act (and then annually from that
8 point), the Secretary and the Secretary of Defense shall
9 submit to Congress a report that contains—

10 (1) a description of the current use of Depart-11 ment of Defense equipment to assist the Secretary 12 in carrying out surveillance of the international land 13 borders of the United States and assessment of the 14 potential risks to citizens of the United States and 15 key foreign policy interests associated with the use 16 of such equipment;

17 (2) the plan developed under subsection (a) to
18 increase the use of Department of Defense equip19 ment to assist such surveillance activities; and

(3) a description of the types of equipment and
other support to be provided by the Secretary of Defense under such plan during the 1-year period beginning on the date of the submission of the report.
(c) SECURE COMMUNICATION.—The secretary shall,
as expeditiously as practicable, develop and implement a

plan to improve the use of satellite communications and
 other technologies to ensure clear and secure 2-way com munication capabilities—

4 (1) among all Border Patrol agents conducting
5 operations between ports of entry;

6 (2) between Border Patrol agents and their re7 spective Border Patrol stations; and

8 (3) between all appropriate law enforcement
9 agencies of the Department and State, local, and
10 tribal law enforcement agencies.

(d) OTHER TECHNOLOGY UPGRADES.—The Secretary shall purchase and implement new technology to secure the borders, including, but not limited to drones, infrared cameras, sensors, mobile lighting units, radar and
infrared heat.

(e) AUTHORIZATION OF APPROPRIATIONS.—The necessary funds are authorized to be appropriated to the Secretary for each of the fiscal years 2012 through 2016 to
carry out this section.

### 20 SEC. 103. INFRASTRUCTURE.

(a) INFRASTRUCTURE IMPROVEMENTS.—Subject to
the availability of appropriations, the Secretary shall construct or purchase—

24 (1) office facilities to accommodate additional25 border patrol manpower;

11

(2) sport utility vehicles for officers;

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2 (3) all weather roads for better vehicle access
3 and performance on remote and rugged terrain
4 (road construction should be done in consultation
5 with the owner of the land and take into account
6 any environmental or other land-use issues that are
7 relevant);

8 (4) additional fencing (and aesthetic fencing in
9 business districts) in urban areas of the border; and

10 (5) vehicle barriers, to support, not replace,
11 manpower, in rural and remote areas of the border
12 necessary to achieve operational control of the inter13 national borders of the United States.

(b) AUTHORIZATION OF APPROPRIATIONS.—The necessary funds are authorized to be appropriated to the Secretary for each of the fiscal years 2012 through 2016 to
carry out this section.

### 18 SEC. 104. AERIAL VEHICLES AND SURVEILLANCE SYSTEMS.

(a) UNMANNED AERIAL VEHICLE PILOT PROGRAM.—During the 1-year period beginning on the date
on which the report is submitted under section 102(b), the
Secretary shall conduct a pilot program to test unmanned
aerial vehicles for border surveillance along the international border between Canada and the United States.

(b) UNMANNED AERIAL VEHICLES AND ASSOCIATED
INFRASTRUCTURE.—The Secretary shall acquire and
maintain unmanned aerial vehicles and related equipment
for use to patrol the international borders of the United
States, including equipment such as—
(1) additional sensors;
(2) satellite command and control; and
(3) other necessary equipment for operational
support.
(c) Authorization of Appropriations.—
(1) IN GENERAL.—There are authorized to be
appropriated to the Secretary for each of the fiscal
years 2012 and 2013 such sums as may be nec-
essary to carry out subsection (b).
(2) AVAILABILITY OF FUNDS.—Amounts appro-
priated pursuant to the authorization of appropria-
tions in paragraph $(1)$ are authorized to remain
available until expended.
(d) Aerial Surveillance Program.—
(1) IN GENERAL.—In conjunction with the bor-
der surveillance plan developed under section $5201$
of the Intelligence Reform and Terrorism Prevention
Act of 2004 (Public Law 108–458; 8 U.S.C. 1701
note), the Secretary, not later than 90 days after the
date of enactment of this Act, shall develop and im-

1	plement a program to fully integrate and utilize aer-
2	ial surveillance technologies, including unmanned
3	aerial vehicles, to enhance the security of the inter-
4	national border between the United States and Can-
5	ada and the international border between the United
6	States and Mexico. The goal of the program shall be
7	to ensure continuous monitoring of each mile of each
8	border.
9	(2) Assessment and consultation require-
10	MENTS.—In developing the program under this sub-
11	section, the Secretary shall—
12	(A) consider current and proposed aerial
13	surveillance technologies;
14	(B) assess the feasibility and advisability
15	of utilizing such technologies to address border
16	threats, including an assessment of the tech-
17	nologies considered best suited to address re-
18	spective threats;
19	(C) consult with the Secretary of Defense
20	regarding any technologies or equipment, which
21	the Secretary may deploy along an international
22	border of the United States; and
23	(D) consult with the Administrator of the
24	Federal Aviation Administration regarding safe-
25	ty, airspace coordination and regulation, and

any other issues necessary for implementation
 of the program.

3 (3) AUTHORIZATION OF APPROPRIATIONS.—
4 The necessary funds are authorized to be appro5 priated to carry out this subsection.

6 (e) INTEGRATED AND AUTOMATED SURVEILLANCE7 PROGRAM.—

8 (1) REQUIREMENT FOR PROGRAM.—Subject to 9 the availability of appropriations, the Secretary shall 10 establish a program to procure additional unmanned 11 aerial vehicles, drones, cameras, poles, sensors, sat-12 ellites, radar coverage, and other technologies nec-13 essary to achieve operational control of the inter-14 national borders of the United States and to estab-15 lish a security perimeter known as a "virtual fence" 16 along such international borders to provide a barrier 17 to illegal immigration.

18 (2) PROGRAM COMPONENTS.—The Secretary19 shall ensure, to the maximum extent feasible, that—

20 (A) the technologies utilized in the Inte21 grated and Automated Surveillance Program
22 are integrated and function cohesively in an
23 automated fashion, including the integration of
24 motion sensor alerts and cameras in a manner
25 where a sensor alert automatically activates a

1	corresponding camera to pan and tilt in the di-
2	rection of the triggered sensor;
3	(B) cameras utilized in the program do not
4	have to be manually operated;
5	(C) such camera views and positions are
6	not fixed;
7	(D) surveillance video taken by such cam-
8	eras is able to be viewed at multiple designated
9	communications centers;
10	(E) a standard process is used to collect
11	and record, catalog, and report intrusion and
12	response data collected under the Program;
13	(F) future remote surveillance technology
14	investments and upgrades for the program can
15	be integrated with existing systems;
16	(G) performance measures are developed
17	and applied that can evaluate whether the pro-
18	gram is providing desired results and increasing
19	response effectiveness in monitoring and detect-
20	ing illegal intrusions along the international
21	borders of the United States;
22	(H) plans are developed under the program
23	to streamline site selection and site validation
24	processes to minimize delays of installing sur-
25	veillance technology infrastructure;

1	(I) standards are developed under the pro-
2	gram to expand the shared use of existing pri-
3	vate and governmental structures to install re-
4	mote surveillance technology infrastructure
5	where possible;
6	(J) standards are developed under the pro-
7	gram to identify and deploy the use of non-
8	permanent or mobile surveillance platforms that
9	will increase the Secretary's mobility and ability
10	to identify illegal border intrusions; and
11	(K) Border Patrol agents respond to each
12	reported intrusion that appears to involve aliens
13	or smugglers.
14	(3) Evaluation of contractors.—
15	(A) REQUIREMENT FOR STANDARDS.—The
16	Secretary shall develop appropriate standards
17	to evaluate the performance of any contractor
18	providing goods or services to carry out the In-
19	tegrated and Automated Surveillance Program.
20	(B) REVIEW BY THE COMPTROLLER GEN-
21	ERAL OF THE UNITED STATES.—
22	(i) IN GENERAL.—The Comptroller
23	General of the United States shall review
24	each new contract related to the Program
25	and should report to Congress regarding

1	contracts with a value of more than
2	\$5,000,000 in a timely manner, to deter-
3	mine whether such contract fully complies
4	with applicable cost requirements, perform-
5	ance objectives, program milestones, and
6	schedules.
7	(ii) Reports.—The Comptroller Gen-
8	eral of the United States shall report the
9	findings of each review carried out under
10	clause (i) to the Secretary in a timely man-
11	ner.
12	(4) AUTHORIZATION OF APPROPRIATIONS.—
13	The necessary funds are authorized to be appro-
14	priated to carry out this subsection.
11	priated to carry out this subsection.
	SubtitleB—Strategiesand
15	Subtitle B—Strategies and
15 16 17	SubtitleB—StrategiesandProgressReports for Securing
15 16 17	Subtitle B—Strategies and Progress Reports for Securing America's Borders
15 16 17 18	SubtitleB—StrategiesandProgressReportsforSecuringAmerica'sBordersSEC. 111. NATIONAL STRATEGY TO SECURE THE BORDERS.
15 16 17 18 19	Subtitle       B—Strategies       and         Progress       Reports       for       Securing         America's       Borders       Sec.       111. NATIONAL STRATEGY TO SECURE THE BORDERS.         (a)       REQUIREMENT FOR NATIONAL STRATEGY.—The
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	Subtitle       B—Strategies       and         Progress       Reports       for       Securing         America's       Borders       Securing       Securing         SEC.       111.       NATIONAL STRATEGY TO SECURE THE BORDERS.       (a)         (a)       REQUIREMENT FOR NATIONAL STRATEGY.—The         Secretary, in consultation with the heads of other appro-
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	Subtitle       B—Strategies       and         Progress       Reports       for       Securing         America's       Borders       Sec.       Sec. 111. NATIONAL STRATEGY TO SECURE THE BORDERS.         (a)       REQUIREMENT FOR NATIONAL STRATEGY.—The         Secretary, in consultation with the heads of other appropriate Federal agencies, shall develop a national strategy
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	SubtitleB—StrategiesandProgressReportsforSecuringAmerica'sBordersSEC. 111. NATIONAL STRATEGY TO SECURE THE BORDERS.(a)REQUIREMENT FOR NATIONAL STRATEGY.—TheSecretary, in consultation with the heads of other appropriatepriateFederal agencies, shall develop a national strategyto secure the borders that describes actions to be carried

(b) CONTENT.—The national strategy to secure the
 borders shall include the following:

3 (1) An assessment of the threats posed by ter4 rorists and terrorist groups that may try to infiltrate
5 the United States at locations along the inter6 national land and maritime borders of the United
7 States.

8 (2) A risk assessment for all United States 9 ports of entry and all portions of the international 10 land and maritime borders of the United States that 11 includes a description of activities being under-12 taken—

13 (A) to prevent the entry of terrorists, other
14 unlawful aliens, instruments of terrorism, nar15 cotics, and other contraband into the United
16 States; and

17 (B) to protect critical infrastructure at or18 near such ports of entry or borders.

(3) An assessment of the most appropriate,
practical, and cost-effective means of defending the
international land and maritime borders of the
United States against threats to security and illegal
transit, including intelligence capacities, technology,
equipment, personnel, and training needed to address security vulnerabilities.

(4) An assessment of staffing needs for all bor der security functions, taking into account threat
 and vulnerability information pertaining to the bor ders and the impact of new security programs, poli cies, and technologies.

6 (5) A description of the border security roles 7 and missions of Federal Government, State govern-8 ment, local government, and tribal authorities, and 9 recommendations regarding actions the Secretary 10 can carry out to improve coordination with such au-11 thorities to enable border security and enforcement 12 activities to be carried out in a more efficient and 13 effective manner.

14 (6) An assessment of existing efforts and tech-15 nologies used for border security and the effect of 16 the use of such efforts and technologies on civil 17 rights, private property rights, privacy rights, and 18 civil liberties, including an assessment of efforts to 19 take into account asylum seekers, trafficking vic-20 tims, unaccompanied minor aliens, refugees and 21 other vulnerable populations, as well as the effects 22 on Americans living in the border region and local, 23 State, and Federal law enforcement officers working 24 in the border region.

(7) A prioritized list of research and develop ment objectives to enhance the security of the inter national land and maritime borders of the United
 States.

5 (8) A description of ways to ensure that the 6 free flow of lawful travel and commerce is not unrea-7 sonably diminished by efforts, activities, and pro-8 grams aimed at securing the international land and 9 maritime borders of the United States.

10 (9) An assessment of additional detention facili11 ties and beds that are needed to detain unlawful
12 aliens apprehended at United States ports of entry
13 or along the international land borders of the United
14 States.

(10) A description of the performance metrics
to be used to ensure accountability by the bureaus
of the Department in implementing such strategy.

(11) A schedule for the implementation of the
security measures described in said strategy, including a prioritization of security measures, realistic
deadlines for addressing the security and enforcement needs, an estimate of the resources needed to
carry out such measures, and a description of how
such resources should be allocated.

(c) CONSULTATION.—In developing the national
 strategy for border security, the Secretary shall consult
 with representatives of—

4 (1) State, local, and tribal governmental au5 thorities with responsibility for locations along the
6 international land and maritime borders of the
7 United States; and

8 (2) appropriate private sector entities, non-9 governmental organizations, and affected commu-10 nities that have expertise in areas related to border 11 security.

(d) COORDINATION.—The national strategy for border security shall be consistent with the National Strategy
for Maritime Security developed pursuant to Homeland
Security Presidential Directive 13, dated December 21,
2004.

17 (e) SUBMISSION TO CONGRESS.—

(1) STRATEGY.—Not later than December 31,
2012, the Secretary shall submit to Congress the national strategy for border security.

(2) UPDATES.—The Secretary shall submit to
Congress any update of such strategy that the Secretary determines is necessary, not later than 30
days after such update is developed.

1 (f) IMMEDIATE ACTION.—Nothing in this section 2 may be construed to relieve the Secretary of the responsi-3 bility to take all actions necessary and appropriate to 4 achieve and maintain operational control over the entire 5 international land and maritime borders of the United 6 States.

### 7 SEC. 112. ACCOUNTABLE FINANCING OF A SECURE BORDER 8 INITIATIVE.

9 (a) COMPTROLLER GENERAL OF THE UNITED 10 STATES.—

11 (1) ACTION.—If the Comptroller General of the 12 United States becomes aware of any improper con-13 duct or wrongdoing in the course of conducting a 14 contract review under the Secure Border Initiative, 15 the Comptroller General of the United States shall, 16 as expeditiously as practicable, refer information re-17 lating to such improper conduct or wrongdoing to 18 Congress and to the Secretary of Homeland Secu-19 rity, or to another appropriate official of the Depart-20 ment of Homeland Security, who shall determine 21 whether to temporarily suspend the contractor from 22 further participation in the Secure Border Initiative 23 or make said contract null and void.

24 (2) REPORT.—Upon the completion of each re25 view described in paragraph (1), the Comptroller

1	General of the United States shall submit to Con-
2	gress and to the Secretary a report containing the
3	findings of the review, including findings regard-
4	ing-
5	(A) cost overruns;
6	(B) significant delays in contract execu-
7	tion;
8	(C) lack of rigorous departmental contract
9	management;
10	(D) insufficient departmental financial
11	oversight;
12	(E) bundling that limits the ability of
13	small businesses to compete; or
14	(F) other high-risk business practices.
15	(b) Reports by the Secretary.—
16	(1) IN GENERAL.—Not later than 30 days after
17	the receipt of each report required under subsection
18	(a)(2), the Secretary shall submit a report to the
19	Committee on the Judiciary and the Committee on
20	Homeland Security of the House of Representatives
21	and the Committee on the Judiciary and the Com-
22	mittee on Homeland Security and Governmental Af-
23	fairs of the Senate, that describes the steps the Sec-
24	retary has taken, or plans to take, to address the
25	problems identified in such report.

(2) CONTRACTS WITH FOREIGN COMPANIES.— 1 2 Not later than 60 days after the initiation of each 3 contract action with a company whose headquarters 4 are not based in the United States, the Secretary 5 shall submit a report to the Committee on the Judi-6 ciary of the Senate and the Committee on the Judi-7 ciary of the House of Representatives, regarding the 8 Secure Border Initiative. 9 (c) REPORTS ON UNITED STATES PORTS.—Not later 10 that 60 days after receiving information regarding a proposed purchase of a contract to manage the operations of 11 12 a United States port by a foreign entity, the Secretary 13 of Homeland Security shall submit a report to Congress that describes— 14 15 (1) the proposed purchase; 16 (2) any security concerns related to the pro-17 posed purchase; and 18 (3) the manner in which such security concerns 19 have been addressed. Subtitle C—Rapid Response 20 Measures 21 22 SEC. 121. DEPLOYMENT OF BORDER PATROL AGENTS. 23 (a) Emergency Deployment of Border Patrol 24 AGENTS.—

1 (1) IN GENERAL.—If the Governor of a State 2 on an international border of the United States de-3 clares an international border security emergency 4 and requests additional agents of the Border Patrol (referred to in this subtitle as "agents") from the 5 6 Secretary, the Secretary, subject to paragraphs (2) 7 and (3), may provide the State with not more than 8 1,000 additional agents for the purpose of patrolling 9 and defending the international border, in order to 10 prevent individuals from crossing the international 11 border into the United States at any location other 12 than an authorized port of entry.

(2) CONSULTATION.—Upon receiving a request
for agents under paragraph (1), the Secretary, after
consultation with the President, shall grant such request to the extent that providing such agents will
not significantly impair the Department's ability to
provide border security for any other State.

(3) COLLECTIVE BARGAINING.—Emergency deployments under this subsection shall be made in accordance with all applicable collective bargaining
agreements and obligations under current law.

(b) FLEXIBLE DEPLOYMENT OF BORDER PATROL
AGENTS.—The Secretary shall ensure that agents are not
precluded from performing patrol duties and appre-

hending violators of law, except in unusual circumstances
 if the temporary use of fixed deployment positions is nec essary.

### 4 SEC. 122. BORDER PATROL MAJOR ASSETS.

5 (a) CONTROL OF DEPARTMENT OF HOMELAND SE-6 CURITY ASSETS.—The Department of Homeland Security 7 shall have exclusive administrative and operational control 8 over all the assets utilized in carrying out its mission, in-9 cluding aircraft, watercraft, vehicles, detention space, 10 transportation, and all of the personnel associated with 11 such assets.

### 12 (b) Helicopters and Power Boats.—

(1) HELICOPTERS.—The Secretary shall increase the number of helicopters under the control
of the Border Patrol and Immigration and Customs
Enforcement (ICE). The Secretary shall ensure that
appropriate types and quantities of helicopters are
procured for the various missions being performed.

19 (2) POWER BOATS.—The Secretary shall in20 crease the number of power boats under the control
21 of the Border Patrol. The Secretary shall ensure
22 that the types of power boats that are procured are
23 appropriate for both the waterways in which they
24 are used and the mission requirements.

25 (3) USE AND TRAINING.—The Secretary shall—

(A) establish an overall policy on how the
helicopters and power boats procured under this
subsection will be used; and
(B) implement training programs for the
agents who use such assets, including safe oper-
ating procedures and rescue operations.
(c) Motor Vehicles.—
(1) QUANTITY.—The Secretary shall establish a
fleet of motor vehicles appropriate for use by the
Border Patrol that will permit a ratio of not less
than 1 police-type vehicle for every 4 agents with
safety glass and other protections. The Secretary
shall ensure that there are sufficient numbers and
types of other motor vehicles to support the mission
of the Border Patrol.
(2) FEATURES.—All motor vehicles purchased
for the Border Patrol shall—
(A) be appropriate for the mission of the
Border Patrol; and
(B) have a panic button and a global posi-
tioning system device that is activated solely in
emergency situations to track the location of
agents in distress.

### 1 SEC. 123. ELECTRONIC EQUIPMENT.

(a) PORTABLE COMPUTERS.—The Secretary shall en3 sure that each police-type motor vehicle in the fleet of the
4 Border Patrol is equipped with a portable computer with
5 access to all necessary law enforcement databases and oth6 erwise suited to the unique operational requirements of
7 the Border Patrol.

8 (b) RADIO EQUIPMENT.—The Secretary shall aug-9 ment the existing radio communications system so that all law enforcement personnel, including Immigration and 10 Customs Enforcement, working in each area where Border 11 12 Patrol operations are conducted have clear and encrypted 13 2-way radio communication capabilities at all times. Each portable communications device shall be equipped with a 14 panic button and a global positioning system device that 15 16 is activated solely in emergency situations to track the location of agents in distress. 17

(c) HANDHELD GLOBAL POSITIONING SYSTEM DE19 VICES.—The Secretary shall ensure that Border Patrol
20 agents are issued a state-of-the-art handheld global posi21 tioning system device for navigational purposes.

(d) NIGHT VISION EQUIPMENT.—The Secretary shall
ensure that sufficient quantities of state-of-the-art night
vision equipment are procured and maintained to enable
each Border Patrol agent working during the hours of

darkness to be equipped with a portable night vision de vice.

### 3 SEC. 124. PERSONAL EQUIPMENT.

4 (a) BODY ARMOR.—The Secretary shall ensure that
5 every agent on duty is issued high-quality body armor that
6 is appropriate for the climate and risks faced by the agent.
7 Enough body armor must be purchased to cover every
8 agent in the field.

9 (b) WEAPONS.—The Secretary shall ensure that 10 agents are equipped with weapons that are reliable and effective to protect themselves, their fellow agents, and in-11 12 nocent third parties from the threats posed by armed 13 criminals. The Secretary shall ensure that the policies of the Department authorize all agents to carry weapons that 14 15 are suited to the potential threats that they face, and that all agents receive appropriate training in the use of such 16 17 weapons.

18 (c) UNIFORMS.—The Secretary shall ensure that all 19 agents are provided with all necessary uniform items, in-20 cluding outerwear suited to the climate, footwear, belts, 21 holsters, and personal protective equipment, at no cost to 22 such agents. Such items shall be replaced at no cost to 23 such agents as such items become worn or unserviceable 24 or no longer fit properly.

### 1 SEC. 125. AUTHORIZATION OF APPROPRIATIONS.

2 There are authorized to be appropriated to the Sec3 retary such sums as may be necessary for each of the fis4 cal years 2012 through 2016 to carry out this subtitle.

### 5 Subtitle D—Border Infrastructure

### 6 and Technology Modernization

### 7 SEC. 131. DEFINITIONS.

8 In this subtitle:

9 (1) COMMISSIONER.—The term "Commis10 sioner" means the Commissioner of United States
11 Customs and Border Protection.

12 (2) NORTHERN BORDER.—The term "northern
13 border" means the international border between the
14 United States and Canada.

15 (3) SOUTHERN BORDER.—The term "southern
16 border" means the international border between the
17 United States and Mexico.

18 SEC. 132. EXPANSION OF COMMERCE SECURITY PRO-

19 GRAMS.

20 (a) CUSTOMS-TRADE PARTNERSHIP AGAINST TER-21 RORISM.—

(1) IN GENERAL.—Not later than 180 days
after the date of enactment of this Act, the Commissioner, in consultation with the Secretary, shall develop a plan to expand the programs of the Customs-Trade Partnership Against Terrorism estab-

1	lished pursuant to section 211 of the SAFE Port
2	Act (6 U.S.C. 961), including adding additional per-
3	sonnel for such programs, along the northern border
4	and southern border, including the following pro-
5	grams:
6	(A) The Business Anti-Smuggling Coali-
7	tion.
8	(B) The Carrier Initiative Program.
9	(C) The Americas Counter Smuggling Ini-
10	tiative.
11	(D) The Container Security Initiative es-
12	tablished pursuant to section 205 of the SAFE
13	Port Act (6 U.S.C. 945).
14	(E) The Free and Secure Trade Initiative.
15	(F) Other industry partnership programs
16	administered by the Commissioner.
17	(b) DEMONSTRATION PROGRAM.—Not later than 180
18	days after the date of enactment of this Act, the Commis-
19	sioner shall establish a demonstration program to develop
20	a cooperative trade security system to improve supply
21	chain security.

# Subtitle E—Other Border Security Initiatives

3 SEC. 141. ALIEN SMUGGLING AND TERRORISM PREVEN-4 TION.

5 (a) CHECKS AGAINST TERRORIST WATCHLIST.—The
6 Secretary of Homeland Security shall, to the extent prac7 ticable, check against all available terrorist watchlists
8 those persons suspected of alien smuggling and smuggled
9 individuals who are interdicted at the land, air, and sea
10 borders of the United States.

(b) STRENGTHENING PROSECUTION AND PUNISHMENT OF ALIEN SMUGGLERS.—Section 274(a) of the Immigration and Nationality Act (8 U.S.C. 1324(a)) is
amended—

(1) by amending the subsection heading to read
as follows: "BRINGING IN, HARBORING, AND SMUGGLING OF UNLAWFUL AND TERRORIST ALIENS.—";
(2) by amending paragraphs (1) through (2) to
read as follows:

"(1)(A) Whoever, knowing or in reckless disregard of
the fact that an individual is an alien who lacks lawful
authority to come to, enter, or reside in the United States,
knowingly—

24 "(i) brings that individual to the United States25 in any manner whatsoever regardless of any future

1	official action which may be taken with respect to
2	such individual;
3	"(ii) recruits, encourages, or induces that indi-
4	vidual to come to, enter, or reside in the United
5	States;
6	"(iii) transports or moves that individual in the
7	United States, in furtherance of their unlawful pres-
8	ence; or
9	"(iv) harbors, conceals, or shields from detec-
10	tion the individual in any place in the United States,
11	including any building or any means of transpor-
12	tation;
13	or attempts or conspires to do so, shall be punished as
14	provided in subparagraph (C).
15	"(B) Whoever, knowing that an individual is an alien,
16	brings that individual to the United States in any manner
17	whatsoever at a place, other than a designated port of
18	entry or place designated by the Secretary of Homeland
19	Security, regardless of whether such individual has re-
20	ceived prior official authorization to come to, enter, or re-
21	side in the United States and regardless of any future offi-
22	cial action which may be taken with respect to such indi-
23	vidual, or attempts or conspires to do so, shall be punished
24	as provided in subparagraph (C).

"(C) Whoever commits an offense under this para graph shall, for each individual in respect to whom such
 a violation occurs—

4 "(i) if the offense results in the death of any
5 person, be fined under title 18, United States Code,
6 and subject to the penalty of death or imprisonment
7 for any term of years or for life;

8 "(ii) if the offense involves kidnapping, an at-9 tempt to kidnap, the conduct required for aggra-10 vated sexual abuse (as defined in section 2241 of 11 title 18, United States Code, without regard to 12 where it takes place), or an attempt to commit such 13 abuse, or an attempt to kill, be fined under title 18, 14 United States Code, or imprisoned for any term of 15 years or life, or both;

"(iii) if the offense involves an individual who
the defendant knew was engaged in or intended to
engage in terrorist activity (as defined in section
212(a)(3)(B)), be fined under title 18, United States
Code, or imprisoned not more than 30 years, or
both;

"(iv) if the offense results in serious bodily injury (as defined in section 1365 of title 18, United
States Code) or places in jeopardy the life of any

1	person, be fined under title 18, United States Code,
2	or imprisoned not more than 20 years, or both;
3	"(v) if the offense is a violation of paragraph
4	(1)(A)(i) and was committed for the purpose of prof-
5	it, commercial advantage, or private financial gain,
6	or if the offense was committed with the intent or
7	reason to believe that the individual unlawfully
8	brought into the United States will commit an of-
9	fense against the United States or any State that is
10	punishable by imprisonment for more than 1 year,
11	be fined under title 18, United States Code, and im-
12	prisoned, in the case of a first or second violation,
13	not less than 3 nor more than 10 years, and for any
14	other violation, not less than 5 nor more than 15
15	years;

"(vi) if the offense is a violation of paragraphs 16 17 (1)(A)(ii), (iii), or (iv), or paragraph (1)(B), and 18 was committed for the purpose of profit, commercial 19 advantage, or private financial gain, be fined under 20 title 18, United States Code, or imprisoned not more 21 than 10 years, or both;

"(vii) if the offense involves the transit of the 22 23 defendant's spouse, child, sibling, parent, grand-24 parent, or niece or nephew, and the offense is not 25 described in any of clauses (i) through (vi), be fined

1	under title 18, United States Code, or imprisoned
2	not more than 1 year, or both; and
3	"(viii) in any other case, be fined under title
4	18, United States Code, or imprisoned not more
5	than 5 years, or both.
6	"(2)(A) There is extraterritorial jurisdiction over the
7	offenses described in paragraph (1).
8	"(B) In a prosecution for a violation of, or an attempt
9	or conspiracy to violate, subsection $(a)(1)(A)(i)$ ,
10	(a)(1)(A)(ii), or $(a)(1)(B)$ , that occurs on the high seas,
11	no defense based on necessity can be raised unless the de-
12	fendant—
13	"(i) as soon as practicable, reported to the

"(i) as soon as practicable, reported to the
Coast Guard the circumstances of the necessity, and
if a rescue is claimed, the name, description, registry
number, and location of the vessel engaging in the
rescue; and

18 "(ii) did not bring, attempt to bring, or in any 19 manner intentionally facilitate the entry of any alien 20 into the land territory of the United States without 21 lawful authority, unless exigent circumstances ex-22 isted that placed the life of that alien in danger, in 23 which case the reporting requirement set forth in clause (i) is satisfied by notifying the Coast Guard 24 25 as soon as practicable after delivering the alien to emergency medical or law enforcement personnel
 ashore.

3 "(C) It is not a violation of, or an attempt or con-4 spiracy to violate, clause (iii) or (iv) of paragraph (1)(A), 5 or paragraph (1)(A)(ii) (except if a person recruits, encourages, or induces an alien to come to or enter the 6 7 United States), for a religious denomination having a bona 8 fide nonprofit, religious organization in the United States, 9 or the agents or officer of such denomination or organiza-10 tion, to encourage, invite, call, allow, or enable an alien who is present in the United States to perform the voca-11 12 tion of a minister or missionary for the denomination or 13 organization in the United States as a volunteer who is not compensated as an employee, notwithstanding the pro-14 15 vision of room, board, travel, medical assistance, and other basic living expenses, provided the minister or missionary 16 has been a member of the denomination for at least one 17 18 year.

19 "(D) For purposes of this paragraph and paragraph20 (1)—

21 "(i) the term 'United States' means the several
22 States, the District of Columbia, the Commonwealth
23 of Puerto Rico, Guam, American Samoa, the United
24 States Virgin Islands, the Commonwealth of the

1	Northern Mariana Islands, and any other territory			
2	or possession of the United States; and			
3	"(ii) the term 'lawful authority' means permis-			
4	sion, authorization, or waiver that is expressly pro-			
5	vided for in the immigration laws of the United			
6	States or the regulations prescribed under those			
7	laws and does not include any such authority se-			
8	cured by fraud or otherwise obtained in violation of			
9	law or authority that has been sought but not ap-			
10	proved.".			
11	(c) Maritime Law Enforcement.—			
12	(1) PENALTIES.—Subsection (b) of section			
13	2237 of title 18, United States Code, is amended to			
14	read as follows:			
15	"(b) Whoever intentionally violates this section			
16	shall—			
17	((1)) if the offense results in death or involves			
18	kidnapping, an attempt to kidnap, the conduct re-			
19	quired for aggravated sexual abuse (as defined in			
20	section 2241 without regard to where it takes place),			
21	or an attempt to commit such abuse, or an attempt			
22	to kill, be fined under such title or imprisoned for			
23				
	any term of years or life, or both;			

24 (2) If the offense results in serious bodily in25 jury (as defined in section 1365 of this title) or

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transportation under inhumane conditions, be fined
 under this title, imprisoned not more than 15 years,
 or both;

4 "(3) if the offense is committed in the course 5 of a violation of section 274 of the Immigration and 6 Nationality Act (alien smuggling); chapter 77 (peon-7 age, slavery, and trafficking in persons), section 111 8 (shipping), 111A (interference with vessels), 113 9 (stolen property), or 117 (transportation for illegal 10 sexual activity) of this title; chapter 705 (maritime 11 drug law enforcement) of title 46, or title II of the 12 Act of June 15, 1917 (chapter 30; 40 Stat. 220), be 13 fined under this title or imprisoned for not more 14 than 10 years, or both; and

"(4) in any other case, be fined under this title
or imprisoned for not more than 5 years, or both.".
(2) LIMITATION ON NECESSITY DEFENSE.—
Section 2237(c) of title 18, United States Code, is

- 19 amended—
- 20 (A) by inserting "(1)" after "(c)";

(B) by adding at the end the following:
"(2) In a prosecution for a violation of this section,
no defense based on necessity can be raised unless the defendant—

1 "(A) as soon as practicable upon reaching 2 shore, delivered the person with respect to which the 3 necessity arose to emergency medical or law enforce-4 ment personnel; "(B) as soon as practicable, reported to the 5 6 Coast Guard the circumstances of the necessity resulting giving rise to the defense; and 7 "(C) did not bring, attempt to bring, or in any 8 9 manner intentionally facilitate the entry of any alien, 10 as that term is defined in section 101(a)(3) of the 11 Immigration and Nationality Act (8 U.S.C. 12 1101(a)(3), into the land territory of the United 13 States without lawful authority, unless exigent cir-14 cumstances existed that placed the life of that alien 15 in danger, in which case the reporting requirement 16 of subparagraph (B) is satisfied by notifying the 17 Coast Guard as soon as practicable after delivering 18 that person to emergency medical or law enforce-19 ment personnel ashore.". 20 (3) DEFINITION.—Section 2237(e) of title 18, 21 United States Code, is amended— (A) by striking "and" at the end of para-22

22 (A) by striking and at the end of para-23 graph (3);

24 (B) by striking the period at the end of25 paragraph (4) and inserting "; and"; and

1 (C) by adding at the end the following: 2 "(5) the term 'transportation under inhumane 3 conditions' means the transportation of persons in 4 an engine compartment, storage compartment, or 5 other confined space, transportation at an excessive 6 speed, transportation of a number of persons in excess of the rated capacity of the means of transpor-7 8 tation, or intentionally grounding a vessel in which 9 persons are being transported.".

10 (d) Amendment to the Sentencing Guide-11 lines.—

12 (1) IN GENERAL.—Pursuant to its authority 13 under section 994 of title 28, United States Code, 14 and in accordance with this section, the United 15 States Sentencing Commission shall review and, if 16 appropriate, amend the sentencing guidelines and 17 policy statements applicable to persons convicted of 18 alien smuggling offenses and criminal failure to 19 heave to or obstruction of boarding.

20 (2) CONSIDERATIONS.—In carrying out this
21 section, the Sentencing Commission, shall—

(A) consider providing sentencing enhancements or stiffening existing enhancements for
those convicted of offenses described in subsection (a) that—

1	(i) involve a pattern of continued and		
2	flagrant violations;		
3	(ii) are part of an ongoing commercial		
4	organization or enterprise;		
5	(iii) involve aliens who were trans-		
6	ported in groups of 10 or more;		
7	(iv) involve the transportation or		
8	abandonment of aliens in a manner that		
9	endangered their lives; or		
10	(v) involve the facilitation of terrorist		
11	activity; and		
12	(B) consider cross-references to the guide-		
13	lines for Criminal Sexual Abuse and Attempted		
14	Murder.		
15	(3) Expedited procedures.—The Commis-		
16	sion may promulgate the guidelines or amendments		
17	under this section in accordance with the procedures		
18	set forth in section 21(a) of the Sentencing Act of		
19	1987, as though the authority under that Act had		
20	not expired.		
21	SEC. 142. BORDER SECURITY ON CERTAIN FEDERAL LAND.		
22	(a) DEFINITIONS.—In this section:		
23	(1) PROTECTED LAND.—The term "protected		
24	land" means land under the jurisdiction of the Sec-		
25	retary concerned.		

1	(2) Secretary concerned.—The term "Sec-
2	retary concerned" means—
3	(A) with respect to land under the jurisdic-
4	tion of the Secretary of Agriculture, the Sec-
5	retary of Agriculture; and
6	(B) with respect to land under the jurisdic-
7	tion of the Secretary of the Interior, the Sec-
8	retary of the Interior.
9	(b) Border Protection Strategy.—The Sec-
10	retary, the Secretary of the Interior, and the Secretary
11	of Agriculture shall jointly develop a border protection
12	strategy that supports the border security needs of the
13	United States in the manner that best protects—
14	(1) units of the National Park System;
15	(2) National Forest System land;
16	(3) land under the jurisdiction of the United
17	States Fish and Wildlife Service and Bureau of
18	Land Management; and
19	(4) other relevant land under the jurisdiction of
20	the Secretary of the Interior or the Secretary of Ag-
21	riculture.
22	(c) Additional Uniformed Law Enforcement
23	OFFICERS AND SPECIAL AGENTS OF THE DEPARTMENT
24	OF THE INTERIOR.—There are authorized to be appro-
25	priated to the Secretary of the Interior for employment

1	of uniformed law enforcement officers and special agents,		
2	in addition to the number of such officers and agents em-		
3	ployed immediately before the enactment of this Act, such		
4	sums as may be necessary for—		
5	(1) 22 such officers of the United States Fish		
6	and Wildlife Service, including—		
7	(A) 4 for California;		
8	(B) 9 for Arizona;		
9	(C) 2 for New Mexico; and		
10	(D) 7 for Texas;		
11	(2) 2 such agents of the United States Fish		
12	and Wildlife Service, for Texas;		
13	(3) 22 such officers of the National Park Serv-		
14	ice, including—		
15	(A) 13 for Arizona; and		
16	(B) 9 for Texas;		
17	(4) 2 such agents of the National Park Service,		
18	for Texas;		
19	(5) 19 such officers of the Bureau of Land		
20	Management, including—		
21	(A) 5 for California;		
22	(B) 4 for Arizona;		
23	(C) 4 for New Mexico; and		
24	(D) 6 for Texas;		

(6) 2 such agents of the Bureau of Land Man-1 2 agement, including— 3 (A) 1 for California; 4 (B) 2 for Arizona; and (C) 1 for New Mexico; and 5 6 (7) one such agent of the Bureau of Indian Af-7 fairs, for Texas. 8 (d) Additional Special ASSISTANT UNITED 9 STATES ATTORNEY.—There are authorized to be appro-10 priated to the Attorney General such sums as may be necessary to increase by 1 the number of special assistant 11 12 United States attorneys in the district of Arizona dedi-13 cated to prosecution of cases generated by the Secretary of Interior, in addition to the number of such attorneys 14 15 appointed immediately before the enactment of this Act. TITLE II—ENDING UNLAWFUL 16 **EMPLOYMENT** 17 Subtitle A—Employee Verification 18 19 SEC. 201. MANDATORY EMPLOYMENT AUTHORIZATION 20 VERIFICATION. 21 (a) Making E-Verify Program Permanent.— 22 Section 401(b) of the Illegal Immigration Reform and Im-23 migrant Responsibility Act of 1996 (8 U.S.C. 1324a note) is amended by adding before the period at the end of the 24 25 last sentence the following ", except that the E-Verify Program described in section 403(a) shall be a permanent
 program".

3 (b) MANDATORY USE OF E-VERIFY SYSTEM.—

4 (1) IN GENERAL.—Subject to paragraphs (2) 5 and (3), every person or other entity that hires one 6 or more individuals for employment in the United States shall verify through the E-Verify Program. 7 8 established by section 403(a) of the Illegal Immigra-9 tion Reform and Immigrant Responsibility Act of 10 1996 (division C of Public Law 104–208; 8 U.S.C. 11 1324a note), that each such individual is authorized 12 to work in the United States. The Secretary of 13 Homeland Security shall ensure that verification by 14 means of a toll-free telephone line is an available op-15 tion in complying with the preceding sentence.

16 (2) SELECT ENTITIES REQUIRED TO USE E17 VERIFY PROGRAM IMMEDIATELY.—The following en18 titles must satisfy the requirement in paragraph (1)
19 by not later than one year after the date of the en20 actment of this Act:

21 (A) FEDERAL AGENCIES.—Each depart22 ment and agency of the Federal Government.

23 (B) FEDERAL CONTRACTORS.—A con24 tractor that—

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11
(i) has entered into a contract with
the Federal Government to which section
2(b)(1) of the Service Contract Act of
1965 (41 U.S.C. $351(b)(1)$ ) applies, and
any subcontractor under such contract; or
(ii) has entered into a contract ex-
empted from the application of such Act by
section 6 of such Act (41 U.S.C. 356), and
any subcontractor under such contract.
(C) LARGE EMPLOYERS.—An employer
that employs more than 250 individuals in the
United States.
(3) Phasing-in for other employers.—
(A) Two years for employers of 100
OR MORE.—Entities that employ 100 or more
individuals in the United States must satisfy
the requirement in paragraph $(1)$ by not later
than two years after the date of the enactment
of this Act.
(B) THREE YEARS FOR EMPLOYERS WITH
30 OR MORE EMPLOYEES.—All entities that em-
ploy 30 or more individuals in the United
States must satisfy the requirement in para-
graph $(1)$ by not later than three years after
the date of the enactment of this Act.

1 (C) FOUR YEARS FOR ALL EMPLOYERS.— 2 All entities that employ one or more individuals 3 in the United States must satisfy the require-4 ment in paragraph (1) by not later than four 5 years after the date of the enactment of this 6 Act.

7 (4) VERIFYING EMPLOYMENT AUTHORIZATION
8 OF CURRENT EMPLOYEES.—Every person or other
9 entity that employs one or more persons in the
10 United States shall verify through the E–Verify pro11 gram by not later than four years after the date of
12 the enactment of this Act that each employee is au13 thorized to work in the United States.

14 DEFENSE.—In accordance with section (5)15 274A(a)(3) of the Immigration and Nationality Act 16 (8 U.S.C. 1324a(a)(3)), a person or entity that es-17 tablishes that it has complied in good faith with the 18 requirements of section 274A(b) of such Act with re-19 spect to the hiring, recruiting, or referral for em-20 ployment of an alien in the United States has estab-21 lished an affirmative defense that the person or enti-22 ty has not violated section 274A(a)(1)(A) of such 23 Act with respect to such hiring, recruiting or refer-24 ral. Furthermore an employer who has complied 25 with the requirements in paragraphs (1) and (4) of

1	this Act shall not be liable for hiring an unauthor-		
2	ized alien, if—		
3	(A) such hiring occurred due to an error in		
4	the E–Verify program that was unknown to the		
5	employer at the time of such hiring; and		
6	(B) the employer terminates the employ-		
7	ment of the alien upon being informed of the		
8	error.		
9	(6) SANCTIONS FOR NONCOMPLIANCE.—The		
10	failure of an employer to comply with the require-		
11	ments in paragraphs (1) or (4) shall—		
12	(A) be treated as a violation of section		
13	274A(a)(1)(B) with respect to each offense; and		
14	(B) create a rebuttable presumption that		
15	the employer has violated section		
16	274A(a)(1)(A).		
17	(7) Voluntary participation of employers		
18	NOT IMMEDIATELY SUBJECT TO REQUIREMENT		
19	Nothing in this subsection shall be construed as pre-		
20	venting a person or other entity that is not imme-		
21	diately subject to the requirement of paragraph $(1)$		
22	pursuant to paragraph (2) or (3) from voluntarily		
23	using the E–Verify program to verify the employ-		
24	ment authorization of new hires or current employ-		
25	ees.		

1	(8) STATE INTERFERENCE.—No State may		
2	prohibit a person or other entity from using the E–		
3	Verify program to verify the employment authoriza-		
4	tion of new hires or current employees.		
5	(9) E–Verify study.—		
6	(A) FINDINGS.—The Congress finds as fol-		
7	lows:		
8	(i) A majority of the 0.4 percent of		
9	tentative non-confirmations that are issued		
10	within E–Verify to work authorized indi-		
11	viduals occur due to incorrect or outdated		
12	information in the databases utilized by		
13	the system. For instance, an individual		
14	may have changed his or her name legally		
15	but has not updated their Social Security		
16	information to account for this change.		
17	This person would likely receive a tentative		
18	non-confirmation if their work eligibility		
19	were checked using E–Verify.		
20	(ii) E–Verify already provides employ-		
21	ers and employees with simple and clear		
22	instructions on how inconsistencies in data		
23	can be corrected in order to verify the		
24	work eligibility of an employee. However,		
25	giving an individual the ability to verify his		

1	or her own employment eligibility in ad-
2	vance of an official E–Verify query by an
3	employer would allow that individual to
4	correct data errors at his or her conven-
5	ience. This may also serve to lessen peak
6	demand on Social Security Administration
7	field offices.
8	(B) Study.—The Government Account-
9	ability Office shall conduct a study to examine
10	the potential of a secure method of allowing in-
11	dividuals to check their own work eligibility, so
12	that they can address inconsistencies in their
13	personal data that might otherwise cause them
14	to be issued a tentative non-confirmation by E–
15	Verify. The study shall be published within 6
16	months after the date of enactment of this Act.
17	(10) Document fraud study.—The Govern-
18	ment Accountability Office shall conduct a study to
19	examine methods to combat document fraud, theft
20	and forgery in the use and expansion of the E–
21	Verify program. The report shall make recommenda-
22	tions to the appropriate agencies on ways to reduce
23	instances of document fraud, theft and forgery. The
24	report shall be published within six months after en-
25	actment of this Act.

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#### 1 SEC. 202. MONITORING AND COMPLIANCE.

2 (a) ENHANCING MONITORING AND COMPLIANCE OF
3 E-VERIFY.—The Secretary of the Department of Home4 land Security is authorized take the following actions to
5 increase the capability and effectiveness of the E-Verify
6 employer Monitoring and Compliance team within Citizen7 ship and Immigration Services:

8 (1) Increase by no more than 6 the number of 9 fulltime employees dedicated to the development of 10 thresholds and algorithms and quality assurance 11 procedures for the monitoring of employer adherence 12 to the conditions that are currently outlined in the 13 E-Verify Memorandum of Understanding.

14 (2) Increase as necessary the number of
15 fulltime employees dedicated to outreach to employ16 ers using E-Verify and the creation of informational
17 tools and corrective action procedures that will pro18 vide compliance assistance to these employers. These
19 employees may also be utilized in the operation of
20 the toll free compliance assistance call center.

21 (3) Establish procedures for the identification
22 of cases of potential fraud or misuse of E–Verify.

(4) Establish procedures for the sharing of information on these selected cases with Immigration
and Customs Enforcement for further investigation
as necessary.

1	(5) Report to Congress within one year of the
2	date of enactment of this Act on the activities of the
3	Office of Monitoring and Compliance which shall in-
4	clude—
5	(A) a description of the types of fraud and
6	misuse being detected by the thresholds and al-
7	gorithms used for employee monitoring within
8	the Office;
9	(B) the number and type of cases flagged
10	by the Office and referred to Immigration and
11	Customs Enforcement, as well as the outcome
12	of these cases; and
13	(C) an assessment of the number and the
14	nature of calls received by the compliance as-
15	sistance call center.
16	SEC. 203. MANDATORY NOTIFICATION OF SSN MISMATCHES
17	AND MULTIPLE USES.
18	(a) Notification of Multiple Uses of Indi-
19	VIDUAL SOCIAL SECURITY NUMBERS.—Prior to crediting
20	any individual with concurrent earnings from more than
21	one employer, the Commissioner of Social Security shall
22	notify the individual that earnings from two or more em-
23	ployers are being reported under the individual's Social
24	Security account number (SSN). Such notice shall include,
25	at a minimum—

1	(1) the name and location of each employer re-		
2	porting benefits for an individual;		
3	(2) a warning that any inaccuracies in this in-		
4	formation could indicate that the individual's SSN is		
5	being fraudulently used by another individual;		
6	(3) an explanation of any potential risk that an		
7	individual is subject to if his or her SSN has been		
8	used or is being used by someone else; and		
9	(4) an SSA telephone number that an indi-		
10	vidual may call to report inaccuracies in the use of		
11	their SSN.		
12	(b) INFORMATION SHARING WITH THE DEPART-		
13	MENT OF HOMELAND SECURITY.—		
14	(1) Not later than 180 days following the date		
15	of enactment of this act, the Commissioner of Social		
16	Security shall promulgate regulations in accord with		
17	section 1306, title 42 (42 U.S.C. 1306), to require		
18	that information regarding all multiple use notifica-		
19	tions that lead to the identification of an unauthor-		
20	ized user of a Social Security account number be		
21	shared with the Secretary of the Department of		
22	Homeland Security on a timely basis.		
23	(2) Information to be shared with the Secretary		
24	shall include, at a minimum, the name and mailing		
25	address of all employees who are the subject of an		

1	unresolved mismatch notification or who are unau-	
2	thorized users of another individual's Social Security	
3	account number. The names and addresses of the	
4	employers of these employees must also be provided.	
5	(3) The Secretary shall report to Congress an-	
6	nually the number of cases that the Commissioner of	
7	Social Security has shared with the Department of	
8	Homeland Security regarding unauthorized users of	
9	a Social Security number and the actions that have	
10	been taken to resolve these cases. The first report	
11	shall be presented to Congress 1 year after the pas-	
12	sage of this Act.	
13	SEC. 204. ESTABLISHMENT OF ELECTRONIC BIRTH AND	
15	SEC. 204. ESTABLISHMENT OF ELECTRONIC DIMIN MOD	
13	DEATH REGISTRATION SYSTEMS.	
14	DEATH REGISTRATION SYSTEMS.	
14 15 16	<b>DEATH REGISTRATION SYSTEMS.</b> (a) In consultation with the Secretary of Health and	
14 15 16	<b>DEATH REGISTRATION SYSTEMS.</b> (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security,	
14 15 16 17	<b>DEATH REGISTRATION SYSTEMS.</b> (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security, the Secretary shall take the following actions:	
14 15 16 17 18	DEATH REGISTRATION SYSTEMS. (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security, the Secretary shall take the following actions: (1) Work with the States to establish a common	
14 15 16 17 18 19	DEATH REGISTRATION SYSTEMS. (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security, the Secretary shall take the following actions: (1) Work with the States to establish a common data set and common data exchange protocol for	
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	DEATH REGISTRATION SYSTEMS. (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security, the Secretary shall take the following actions: (1) Work with the States to establish a common data set and common data exchange protocol for electronic birth registration systems and death reg-	
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	DEATH REGISTRATION SYSTEMS. (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security, the Secretary shall take the following actions: (1) Work with the States to establish a common data set and common data exchange protocol for electronic birth registration systems and death reg- istration systems.	
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	DEATH REGISTRATION SYSTEMS. (a) In consultation with the Secretary of Health and Human Services and the Commissioner of Social Security, the Secretary shall take the following actions: (1) Work with the States to establish a common data set and common data exchange protocol for electronic birth registration systems and death reg- istration systems. (2) Coordinate requirements for such systems	

the collection of vital event data, the issuance of
 birth certificates, and the exchange of data among
 government agencies.

4 (4) Ensure that electronic systems for issuing
5 birth certificates, in the form of printed abstracts of
6 birth records or digitized images, employ a common
7 format of the certified copy, so that those requiring
8 such documents can quickly confirm their validity.

9 (5) Establish uniform field requirements for10 State birth registries.

(6) Not later than 1 year after the date of the
enactment of this Act, establish a process with the
Department of Defense that will result in the sharing of data, with the States and the Social Security
Administration, regarding deaths of United States
military personnel and the birth and death of their
dependents.

18 (7) Not later than 1 year after the date of the
19 enactment of this Act, establish a process with the
20 Department of State to improve registration, notifi21 cation, and the sharing of data with the States and
22 the Social Security Administration, regarding births
23 and deaths of United States citizens abroad.

24 (8) Not later than 3 years after the date of es-25 tablishment of databases provided for under this sec-

1 tion, require States to record and retain electronic 2 records of pertinent identification information col-3 lected from requestors who are not the registrants. 4 (9) Not later than 6 months after the date of 5 the enactment of this Act, submit to Congress a re-6 port on whether there is a need for Federal laws to 7 address penalties for fraud and misuse of vital 8 records and whether violations are sufficiently en-9 forced. 10 SEC. 205. PENALTY FOR FAILURE TO FILE CORRECT INFOR-11 MATION RETURNS. 12 (a) IN GENERAL.—Section 6721 of the Internal Revenue Code of 1986 (26 U.S.C. 6721) is amended by add-13 ing at the end the following: 14 15 "(g) Most Egregious Noncompliant Employ-ERS.—The Secretary shall assess the maximum allowable 16 penalties on 100 percent of the employers designated in 17 any tax year by the Social Security Administration as the 18 19 most egregious noncompliant employers. 20 "(h) Employment of Alien Not Authorized To 21 BE EMPLOYED.—Notwithstanding any other provision in 22 this section, in the case of a failure described in subsection 23 (a)(2) with respect to any person employing an alien not

24 authorized to be so employed, the penalty under this sec-

1 tion shall be determined in accordance with the following

2 table:

"In the case of—	Not less than—	Not more than—
	\$2,500 \$7,500	. ,
	\$25,000	

3 (b) EFFECTIVE DATE.—The amendment made by
4 subsection (a) shall apply to with respect to information
5 returns required to be filed for years beginning after De6 cember 31, 2010.

#### 7 SEC. 206. AUTHORIZATION OF APPROPRIATIONS.

8 There are authorized to be appropriated such sums9 as may be required to carry out this subtitle.

# 10 Subtitle B—Nondeductibility of 11 Wages Paid to Unauthorized Aliens

12 SEC. 211. CLARIFICATION THAT WAGES PAID TO UNAU-

## 13THORIZED ALIENS MAY NOT BE DEDUCTED14FROM GROSS INCOME.

(a) IN GENERAL.—Subsection (c) of section 162 of
the Internal Revenue Code of 1986 (relating to illegal
bribes, kickbacks, and other payments) is amended by
adding at the end the following new paragraph:

- 19 "(4) WAGES PAID TO OR ON BEHALF OF UNAU20 THORIZED ALIENS.—
- 21 "(A) IN GENERAL.—No deduction shall be22 allowed under subsection (a) for any wage paid

1 to or on behalf of an unauthorized alien, as de-2 fined under section 274A(h)(3) of the Immigration Nationality (8)3 and Act U.S.C. 4 1324a(h)(3)). 5 "(B) WAGES.—For the purposes of this paragraph, the term 'wages' means all remu-6 7 neration for employment, including the cash 8 value of all remuneration (including benefits) 9 paid in any medium other than cash. 10 "(C) SAFE HARBOR.—If a person or other 11 entity is participating in the E–Verify Program 12 described in section 403 of the Illegal Immigra-13 tion Reform and Immigrant Responsibility Act 14 of 1996 (8 U.S.C. 1324a note) and obtains con-15 firmation of identity and employment eligibility 16 in compliance with the terms and conditions of 17 the program with respect to the hiring (or re-18 cruitment or referral) of an employee, subpara-19 graph (A) shall not apply with respect to wages 20 paid to such employee.". 21 (b) SIX-YEAR LIMITATION ON ASSESSMENT AND

21 (b) SIX-TEAR IMPITATION ON ASSESSMENT AND
22 COLLECTION.—Subsection (c) of section 6501 of such
23 Code (relating to exceptions) is amended by adding at the
24 end the following new paragraph:

<ul> <li>TO UNAUTHORIZED ALIENS.—In the case of a return</li> <li>of tax on which a deduction is shown in violation of</li> <li>section 162(c)(4), any tax under chapter 1 may be</li> <li>assessed, or a proceeding in court for the collection</li> <li>of such tax may be begun without assessment, at</li> <li>any time within 6 years after the return was filed.".</li> <li>(c) USE OF DOCUMENTATION FOR ENFORCEMENT</li> <li>PURPOSES.—Section 274A of the Immigration and Na-</li> <li>tionality Act (8 U.S.C. 1324a) is amended—</li> <li>(1) in subparagraph (b)(5), by inserting ", sec-</li> <li>tion 162(c)(4) of the Internal Revenue Code of</li> <li>1986," after "enforcement of this Act";</li> <li>(2) in subparagraph (d)(2)(F), by inserting ",</li> <li>section 162(c)(4) of the Internal Revenue Code of</li> <li>1986," after "enforcement of this Act"; and</li> <li>(3) in subparagraph (d)(2)(G), by inserting</li> <li>"section 162(c)(4) of the Internal Revenue Code of</li> <li>1986 or" after "or enforcement of".</li> </ul>
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18 "section 162(c)(4) of the Internal Revenue Code of
19 1986 or" after "or enforcement of".
20 (d) AVAILABILITY OF INFORMATION.—
21 (1) IN GENERAL.—The Commissioner of Social
22 Security, the Secretary of the Department of Home-
23 land Security, and the Secretary of the Treasury,
24 shall jointly establish a program to share informa-
tion among such agencies that may or could lead to

1	the identification of unauthorized aliens (as defined
2	under section $274A(h)(3)$ of the Immigration and
3	Nationality Act), including any no-match letter, any
4	information in the earnings suspense file, and any
5	information in the investigation and enforcement of
6	section $162(c)(4)$ of the Internal Revenue Code of
7	1986.
8	(2) DISCLOSURE BY SECRETARY OF THE
9	TREASURY.—
10	(A) IN GENERAL.—Subsection (i) of sec-
11	tion 6103 of the Internal Revenue Code of 1986
12	is amended by adding at the end the following
13	new paragraph:
14	"(9) PAYMENT OF WAGES TO UNAUTHORIZED
15	ALIENS.—Upon request from the Commissioner of
16	the Social Security Administration or the Secretary
17	of the Department of Homeland Security, the Sec-
18	retary shall disclose to officers and employees of
19	such Administration or Department—
20	"(A) taxpayer identity information of em-
21	ployers who paid wages with respect to which a
22	deduction was not allowed by reason of section
23	162(c)(4), and
24	"(B) taxpayer identity information of indi-
25	viduals to whom such wages were paid, for pur-

1	poses of carrying out any enforcement activities
2	of such Administration or Department with re-
3	spect to such employers or individuals.".
4	(B) Recordkeeping.—Paragraph (4) of sec-
5	tion 6103(p) of such Code is amended—
6	(i) by striking " $(5)$ , or $(7)$ " in the
7	matter preceding subparagraph (A) and in-
8	serting "(5), (7), or (9)", and
9	(ii) by striking " $(5)$ or $(7)$ " in sub-
10	paragraph (F)(ii) and inserting " $(5)$ , (7),
11	or (9)".
12	(e) EFFECTIVE DATE.—
13	(1) Except as provided in paragraph (2), this
14	Act and the amendments made by this Act shall
15	take effect on the date of the enactment of this Act.
16	(2) The amendments made by subsections (a)
17	and (b) shall apply to taxable years beginning after
18	December 31, 2011.
19	TITLE III—ENHANCING AND UTI-
20	LIZING CURRENT INTERIOR
21	ENFORCEMENT METHODS
22	SEC. 301. INCREASE INVESTIGATIVE EFFORTS.
23	(a) FEDERAL AGENTS.—An increase of personnel
24	and resources will be needed to successfully enforce U.S.
25	immigration laws and punish those who violate them. To

this end, sufficient funds are authorized to be appro priated to employ 1,150 additional Immigration and Cus toms Enforcement Agents.

4 (b) CRIMINAL ALIEN PROGRAM (CAP).—An addi5 tional 140 CAP officers are authorized to identify and re6 move criminal aliens encountered in Federal, State, and
7 local detention facilities.

8 (c) STATE AND LOCAL LAW ENFORCEMENT SUP-9 PORT.—The Secretary of Homeland Security shall take 10 necessary steps to allow for the training of a minimum 11 of 250 State and local law enforcement officers in Federal 12 immigration law enforcement procedure. This would be an 13 expansion of an already active and successful program.

#### 14 SEC. 302. INCREASED OVERSIGHT OF AGENTS.

To ensure the ability of Immigration and Customs Enforcement (ICE) and Customs and Border Patrol (CBP) to enforce integrity and ethical behavior throughout their expanded ranks, the Secretary of Homeland Security shall add no fewer than 8 Special Agents to the Office of Professional Responsibility.

#### 21 SEC. 303. BORDER RELIEF GRANT PROGRAM.

(a) IN GENERAL.—From amounts made available
under section 304, the Secretary of Homeland Security
may make grants to—

1	(1) sheriffs' offices of counties any part of
2	which is within 25 miles of the southern border of
3	the United States; and
4	(2) police departments serving a city, town, or
5	other political subdivision in a county any part of
6	which is within 25 miles of the southern border of
7	the United States (including tribal police depart-
8	ments serving a community any part of which is
9	within 25 miles of such border).
10	(b) Use of Funds.—
11	(1) IN GENERAL.—Grant funds received under
12	subsection (a) may be used for the following:
13	(A) To conduct law enforcement operations
14	in order to enforce criminal laws, prevent and
15	punish criminal activity, and protect the lives,
16	property, and security of the people within the
17	jurisdiction of the grant recipient.
18	(B) To transfer aliens detained or in the
19	custody of the grant recipient who are not law-
20	fully present in the United States to appro-
21	priate Federal law enforcement officials.
22	(C) To enforce State and Federal laws re-
23	lating to controlled substance trafficking and
24	enforce other State and Federal criminal laws.

1	(2) PAYMENT OF COSTS.—Use of funds under
2	paragraph (1) shall include payment for costs of—
3	(A) hiring, equipping, training, and other-
4	wise controlling the operations and deployment
5	of, law enforcement officials engaged in duties
6	described in paragraph $(1)$ , as well as the costs
7	of paying overtime to such officials; and
8	(B) detaining, housing, and transporting
9	aliens who are not lawfully present in the
10	United States, and who are taken into custody
11	by the grant recipient, until the aliens are
12	transferred to appropriate Federal law enforce-
13	ment officials.
14	(3) DETENTION FACILITIES.—In accordance
15	with paragraph (2)(B), grant funds received under
16	subsection (a) may be used for the construction,
17	maintenance, and operation of detention facilities to
18	detain aliens who are unlawfully present in the
19	United States, except that not more than 20 percent
20	of such funds may be used for the construction or
21	renovation of detention or similar facilities.

22 (c) Application.—

(1) IN GENERAL.—Each eligible law enforcement agency seeking a grant under this section shall
submit an application to the Secretary of Homeland

1	Security at such time, in such manner, and accom-
2	panied by such information as the Secretary of
3	Homeland Security may reasonably require.
4	(2) CONTENTS.—Each application submitted
5	pursuant to paragraph (1) shall—
6	(A) describe the activities for which assist-
7	ance under this section is sought; and
8	(B) provide such additional assurances as
9	the Secretary of Homeland Security determines
10	to be essential to ensure compliance with the re-
11	quirements of this section.

#### 12 SEC. 304. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Secretary of Homeland Security to carry out this section
\$200,000,000 for fiscal year 2012 and each succeeding
fiscal year.

#### 17 SEC. 305. REGULATIONS.

18 Not later than 90 days after the date of the enact-19 ment of this Act, the Secretary of Homeland Security shall20 issue regulations to carry out this Act.

#### 21 SEC. 306. REWARDS PROGRAM.

22 (a) REWARDS PROGRAM.—Section 274 (8 U.S.C.

23 1324) is amended by adding at the end the following:

24 "(e) REWARDS PROGRAM.—

"(1) IN GENERAL.—There is established in the
 Department of Homeland Security a program for
 the payment of rewards to carry out the purposes of
 this section.

5 "(2) PURPOSE.—The rewards program shall be
6 designed to assist in the elimination of commercial
7 operations to produce or sell fraudulent documents
8 to be used for entering or remaining in the United
9 States unlawfully and to assist in the investigation,
10 prosecution, or disruption of a commercial alien
11 smuggling operation.

12 "(3) ADMINISTRATION.—The rewards program
13 shall be administered by the Secretary of Homeland
14 Security, in consultation, as appropriate, with the
15 Attorney General and the Secretary of State.

"(4) REWARDS AUTHORIZED.—In the sole discretion of the Secretary of Homeland Security, such
Secretary, in consultation, as appropriate, with the
Attorney General and the Secretary of State, may
pay a reward to any individual who furnishes information or testimony leading to—

"(A) the arrest or conviction of any individual conspiring or attempting to produce or
sell fraudulent documents to be used for entering or remaining in the United States unlaw-

1	fully or to commit an act of commercial alien
2	smuggling involving the transportation of
3	aliens;
4	"(B) the arrest or conviction of any indi-
5	vidual committing such an act;
6	"(C) the arrest or conviction of any indi-
7	vidual aiding or abetting the commission of
8	such an act;
9	"(D) the prevention, frustration, or favor-
10	able resolution of such an act, including the dis-
11	mantling of an operation to produce or sell
12	fraudulent documents to be used for entering or
13	remaining in the United States, or commercial
14	alien smuggling operations, in whole or in sig-
15	nificant part; or
16	((E) the identification or location of an in-
17	dividual who holds a key leadership position in
18	an operation to produce or sell fraudulent docu-
19	ments to be used for entering or remaining in
20	the United States unlawfully or a commercial
21	alien smuggling operation involving the trans-
22	portation of aliens.
23	"(5) Authorization of appropriations.—
24	There are authorized to be appropriated such sums
25	as may be necessary to carry out this subsection.

Amounts appropriated under this paragraph shall
 remain available until expended.

3 "(6) INELIGIBILITY.—An officer or employee of
4 any Federal, State, local, or foreign government
5 who, while in performance of his or her official du6 ties, furnishes information described in paragraph
7 (4) shall not be eligible for a reward under this sub8 section for such furnishing.

"(7) PROTECTION MEASURES.—If the Secretary 9 10 of Homeland Security, the Secretary of State, or the 11 Attorney General determines that an individual who furnishes information or testimony described in 12 13 paragraph (4), or any spouse, child, parent, son, or 14 daughter of such an individual, must be protected, 15 such official may take such lawful action as the offi-16 cial considers necessary to effect such protection.

17 "(8) LIMITATIONS AND CERTIFICATION.—
18 "(A) MAXIMUM AMOUNT.—No reward
19 under this subsection may exceed \$100,000.

20 "(B) APPROVAL.—Any reward under this
21 subsection exceeding \$50,000 shall be person22 ally approved by the Secretary of Homeland Se23 curity.

24 "(C) CERTIFICATION FOR PAYMENT.—Any
25 reward granted under this subsection shall be

1	certified for payment by the Secretary of Home-
2	land Security.
3	"(9) Publicity.—The Department of Home-
4	land Security shall be responsible for developing and
5	implementing an advertising strategy to make known
6	the rewards described within this section in order to
7	solicit informants.".
8	SEC. 307. INCREASED DETENTION FACILITIES FOR ALIENS
9	APPREHENDED FOR ILLEGAL ENTRY.
10	(a) IN GENERAL.—The Secretary of Homeland Secu-
11	rity shall make arrangements for the availability of 8,000
12	additional beds for detaining aliens taken into custody by
13	immigration officials.
14	(b) IMPLEMENTATION.—Efforts shall be made to—
15	(1) contract private facilities whenever possible
16	to promote efficient use and to limit the Federal
17	Government's maintenance of and liability for addi-
18	tional infrastructure;
19	(2) utilize State and local facilities for the pro-
20	vision of additional beds; and
21	(3) utilize BRAC facilities or active duty facili-
22	ties.
23	(c) CONSTRUCTION.—The Department of Homeland
24	Security shall construct facilities as necessary to meet the
25	remainder of the 8,000 new beds to be provided.

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(d) RESPONSIBILITIES.—The Secretary of Homeland
 Security shall be responsible for providing humane condi tions, health care, nutrition, and psychological services, as
 well as education for minors.

5 (e) AUTHORIZATION.—All funds necessary to accom6 plish the directives within this section are authorized to
7 be appropriated.

### 8 SEC. 308. ADDITIONAL IMMIGRATION JUDGESHIPS AND 9 LAW CLERKS.

(a) JUDGESHIPS.—The Attorney General shall create
and fill twenty additional Immigration Judgeships within
6 months after the date of enactment of this Act.

(b) CLERKSHIPS.—The Attorney General shall also
ensure that for every two Immigration Judges there shall
be no fewer than one law clerk dedicated to assisting Immigration Judges.

#### 17 SEC. 309. MEDIA CAMPAIGN.

(a) IN GENERAL.—The Secretary of Labor and the
Secretary of Homeland Security shall develop strategies
to inform the public of changes in immigration policies
created by provisions in this legislation.

(b) NOTIFICATION OF CHANGES TO EMPLOYMENT
VERIFICATION PROCESS.—The Secretary of Labor shall
employ, at his or her discretion, a combination of multilingual print, television, Internet, and radio media to no-

tify employers of changes to the employment verification
 process. Announcements should encourage compliance
 with new legislation and should explain penalties for non compliance with provisions within this Act.

5 (c) MULTILINGUAL MEDIA CAMPAIGN.—The Sec-6 retary of Homeland Security shall also develop a multi-7 lingual media campaign explaining the extent of this legis-8 lation, the timelines therein, and the penalties for non-9 compliance with this Act. Announcements should be tar-10 geted toward undocumented aliens and should empha-11 size—

- 12 (1) provisions in this Act that enhance border13 security and interior enforcement;
- 14 (2) punishment for apprehension and forced re-15 moval of undocumented aliens; and
- 16 (3) legal methods of reentering the United17 States, including temporary work visas.

(d) COOPERATION WITH OTHER GOVERNMENTS.—
The Secretary of Homeland Security shall make all reasonable attempts to cooperate with the governments of the
countries from which the largest number of undocumented
aliens originate in the implementation of this media campaign.

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