112TH CONGRESS 1ST SESSION

H. R. 1793

To amend title 18, United States Code, to deter public corruption, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 5, 2011

Mr. Sensenbrenner (for himself and Mr. Weiner) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend title 18, United States Code, to deter public corruption, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Clean Up Government
- 5 Act of 2011".
- 6 SEC. 2. APPLICATION OF MAIL AND WIRE FRAUD STATUTES
- 7 TO LICENCES AND OTHER INTANGIBLE
- 8 RIGHTS.
- 9 Sections 1341 and 1343 of title 18, United States
- 10 Code, are each amended by striking "money or property"

- 1 and inserting "money, property, or any other thing of
- 2 value".
- 3 SEC. 3. VENUE FOR FEDERAL OFFENSES.
- 4 Section 3237(a) of title 18, United States Code, is
- 5 amended by inserting after "begun, continued, or com-
- 6 pleted" the following: "or in any district in which an act
- 7 in furtherance of an offense is committed".
- 8 SEC. 4. THEFT OR BRIBERY CONCERNING PROGRAMS RE-
- 9 CEIVING FEDERAL FINANCIAL ASSISTANCE.
- 10 Section 666(a) of title 18, United States Code, is
- 11 amended by striking "10 years" and inserting "20 years".
- 12 SEC. 5. PENALTY FOR SECTION 641 VIOLATIONS.
- 13 Section 641 of title 18, United States Code, is
- 14 amended by striking "ten years" and inserting "20
- 15 years".
- 16 SEC. 6. BRIBERY AND GRAFT.
- 17 Section 201 of title 18, United States Code, is
- 18 amended—
- 19 (1) in subsection (b), by striking "fifteen years"
- and inserting "20 years"; and
- 21 (2) in subsection (c), by striking "two years"
- and inserting "five years".

1	SEC. 7. ADDITION OF DISTRICT OF COLUMBIA TO THEFT OF
2	PUBLIC MONEY OFFENSE.
3	Section 641 of title 18, United States Code, is
4	amended by inserting "the District of Columbia or" before
5	"the United States" each place such term appears.
6	SEC. 8. CLARIFICATION OF CRIME OF ILLEGAL GRATU-
7	ITIES.
8	Subparagraphs (A) and (B) of section 201(c)(1) of
9	title 18, United States Code, are each amended by insert-
10	ing "the official's or person's official position or" before
11	"any official act".
12	SEC. 9. CLARIFICATION OF DEFINITION OF "OFFICIAL ACT".
13	Section 201(a)(3) of title 18, United States Code, is
14	amended to read as follows:
15	"(3) the term 'official act'—
16	"(A) includes any act within the range of
17	official duty, and any decision, recommendation,
18	or action on any question, matter, cause, suit,
19	proceeding, or controversy, which may at any
20	time be pending, or which may by law be
21	brought before any public official, in such pub-
22	lie official's official capacity or in such official's
23	place of trust or profit;
24	"(B) may be a single act, more than one
25	act, or a course of conduct; and

1	"(C) includes a decision or recommenda-
2	tion that a government should not take ac-
3	tion.".
4	SEC. 10. AMENDMENT OF THE SENTENCING GUIDELINES
5	RELATING TO CERTAIN CRIMES.
6	(a) Directive to Sentencing Commission.—Pur-
7	suant to its authority under section 994(p) of title 28,
8	United States Code, and in accordance with this section,
9	the United States Sentencing Commission forthwith shall
10	review and amend its guidelines and its policy statements
11	applicable to persons convicted of an offense under section
12	201, 641, 666, 1951, 1952, or 1962 of title 18, United
13	States Code in order to reflect the intent of Congress that
14	such penalties be increased in comparison to those cur-
15	rently provided by guidelines and policy statements.
16	(b) Requirements.—In carrying out this sub-
17	section, the Commission shall—
18	(1) ensure that the sentencing guidelines and
19	policy statements reflect Congress's intent that the
20	guidelines and policy statements reflect the serious
21	nature of the offenses described in paragraph (1),
22	the growing incidence of such offenses, and the need
23	for an effective deterrent and appropriate punish-
24	ment to prevent such offenses;

1	(2) consider the extent to which the guidelines
2	may or may not appropriately account for—
3	(A) the potential and actual harm to the
4	public and the amount of any loss resulting
5	from the offense;
6	(B) the level of sophistication and planning
7	involved in the offense;
8	(C) whether the offense was committed for
9	purposes of commercial advantage or private fi-
10	nancial benefit;
11	(D) whether the defendant acted with in-
12	tent to cause either physical or property harm
13	in committing the offense;
14	(E) the extent to which the offense rep-
15	resented an abuse of trust by the offender and
16	was committed in a manner that undermined
17	public confidence in the Federal, State or local
18	government; and
19	(F) whether the violation was intended to
20	or had the effect of creating a threat to public
21	health or safety, injury to any person or even
22	death;
23	(3) assure reasonable consistency with other
24	relevant directives and with other sentencing guide-
25	lines:

1	(4) account for any additional aggravating or
2	mitigating circumstances that might justify excep-
3	tions to the generally applicable sentencing ranges;
4	(5) make any necessary conforming changes to
5	the sentencing guidelines; and
6	(6) assure that the guidelines adequately meet
7	the purposes of sentencing as set forth in section
8	3553(a)(2) of title 18, United States Code.
9	SEC. 11. EXTENSION OF STATUTE OF LIMITATIONS FOR SE-
10	RIOUS PUBLIC CORRUPTION OFFENSES.
11	(a) In General.—Chapter 213 of title 18, United
12	States Code, is amended by adding at the end the fol-
13	lowing:
14	"§ 3302. Corruption offenses
15	"Unless an indictment is returned or the information
16	is filed against a person within 10 years after the commis-
17	sion of the offense, a person may not be prosecuted, tried,
18	or punished for a violation of, or a conspiracy or an at-
19	tempt to violate the offense in—
20	"(1) section 201 or 666;
21	"(2) section 1341 or 1343, when charged in
22	conjunction with section 1346 and where the offense
23	involves a scheme or artifice to deprive another of
24	the intangible right of honest services of a public of-
25	ficial:

1	"(3) section 1951, if the offense involves extor-
2	tion under color of official right;

- 3 "(4) section 1952, to the extent that the unlaw-4 ful activity involves bribery; or
- "(5) section 1962, to the extent that the racket-5 eering activity involves bribery chargeable under 6 7 State law, involves a violation of section 201 or 666, 8 section 1341 or 1343, when charged in conjunction 9 with section 1346 and where the offense involves a 10 scheme or artifice to deprive another of the intan-11 gible right of honest services of a public official, or 12 section 1951, if the offense involves extortion under 13 color of official right.".
- 14 (b) CLERICAL AMENDMENT.—The table of sections
 15 at the beginning of chapter 213 of title 18, United States
 16 Code, is amended by adding at the end the following new
 17 item:

"3302. Corruption offenses.".

- 18 (c) APPLICATION OF AMENDMENT.—The amend-19 ments made by this section shall not apply to any offense 20 committed before the date of enactment of this Act.
- 21 SEC. 12. INCREASE OF MAXIMUM PENALTIES FOR CERTAIN
- 22 PUBLIC CORRUPTION RELATED OFFENSES.
- 23 (a) Solicitation of Political Contributions.—
- 24 Section 602(a)(4) of title 18, United States Code, is
- 25 amended by striking "3 years" and inserting "10 years".

- 1 (b) Promise of Employment for Political Ac-
- 2 TIVITY.—Section 600 of title 18, United States Code, is
- 3 amended by striking "one year" and inserting "10 years".
- 4 (c) Deprivation of Employment for Political
- 5 Activity.—Section 601(a) of title 18, United States
- 6 Code, is amended by striking "one year" and inserting
- 7 "10 years".
- 8 (d) Intimidation To Secure Political Con-
- 9 Tributions.—Section 606 of title 18, United States
- 10 Code, is amended by striking "three years" and inserting
- 11 "10 years".
- 12 (e) Solicitation and Acceptance of Contribu-
- 13 TIONS IN FEDERAL OFFICES.—Section 607(a)(2) of title
- 14 18, United States Code, is amended by striking "3 years"
- 15 and inserting "10 years".
- 16 (f) Coercion of Political Activity by Federal
- 17 Employees.—Section 610 of title 18, United States
- 18 Code, is amended by striking "three years" and inserting
- 19 "10 years".
- 20 SEC. 13. ADDITIONAL RICO PREDICATES.
- 21 (a) IN GENERAL.—Section 1961(1) of title 18,
- 22 United States Code, is amended—
- 23 (1) by inserting "section 641 (relating to em-
- bezzlement or theft of public money, property, or
- records)," after "473 (relating to counterfeiting),";

1 (2) by inserting "section 666 (relating to theft 2 or bribery concerning programs receiving Federal 3 funds)," after "section 664 (relating to embezzle-4 ment from pension and welfare funds),"; and 5 (3) by inserting "section 1031 (relating to 6 major fraud against the United States)" after "section 1029 (relating to fraud and related activity in 7 8 connection with access devices),". 9 (b) Conforming AMENDMENTS.—Section 1956(c)(7)(D) of title 18, United States Code, is amend-10 11 ed— 12 (1) by striking "section 641 (relating to public 13 money, property, or records),"; and 14 (2) by striking "section 666 (relating to theft 15 or bribery concerning programs receiving Federal 16 funds),". 17 SEC. 14. ADDITIONAL WIRETAP PREDICATES. 18 Section 2516(1)(c) of title 18, United States Code, 19 is amended— 20 (1) by inserting "section 641 (relating to em-21 bezzlement or theft of public money, property, or 22 records), section 666 (relating to theft or bribery 23 concerning programs receiving Federal funds)," 24 after "section 224 (bribery in sporting contests),"; 25 and

- (2) by inserting "section 1031 (relating to 1 2 major fraud against the United States)" after "sec-3 tion 1014 (relating to loans and credit applications 4 generally; renewals and discounts),". 5 SEC. 15. EXPANDING VENUE FOR PERJURY AND OBSTRUC-
- 6 TION OF JUSTICE PROCEEDINGS.
- 7 (a) In General.—Section 1512(i) of title 18. United
- 8 States Code, is amended to read as follows:
- 9 "(i) A prosecution under section 1503, 1504, 1505,
- 10 1508, 1509, 1510, or this section may be brought in the
- district in which the conduct constituting the alleged of-
- 12 fense occurred or in which the official proceeding (whether
- or not pending or about to be instituted) was intended
- to be affected.". 14
- 15 (b) Perjury.—
- 16 (1) IN GENERAL.—Chapter 79 of title 18,
- 17 United States Code, is amended by adding at the
- 18 end the following:
- "§ 1624. Venue 19
- 20 "A prosecution under section 1621(1), 1622 (in re-
- 21 gard to subornation of perjury under 1621(1)), or 1623
- 22 of this title may be brought in the district in which the
- 23 oath, declaration, certificate, verification, or statement
- under penalty of perjury is made or in which a proceeding

1	takes place in connection with the oath, declaration, cer-
2	tificate, verification, or statement.".
3	(2) CLERICAL AMENDMENT.—The table of sec-
4	tions at the beginning of chapter 79 of title 18,
5	United States Code, is amended by adding at the
6	end the following:
	"1624. Venue.".
7	SEC. 16. PROHIBITION ON UNDISCLOSED SELF-DEALING BY
8	PUBLIC OFFICIALS.
9	(a) In General.—Chapter 63 of title 18, United
10	States Code, is amended by inserting after section 1346
11	the following new section:
12	"§ 1346A. Undisclosed self-dealing by public officials
13	"(a) Undisclosed Self-Dealing by Public Offi-
14	CIALS.—For purposes of this chapter, the term 'scheme
15	or artifice to defraud' also includes a scheme or artifice
16	by a public official to engage in undisclosed self-dealing.
17	"(b) Definitions.—As used in this section:
18	"(1) Official act.—The term 'official act'—
19	"(A) includes any act within the range of
20	official duty, and any decision, recommendation,
21	or action on any question, matter, cause, suit,
22	proceeding, or controversy, which may at any
23	time be pending, or which may by law be
24	brought before any public official, in such pub-

1	lic official's official capacity or in such official's
2	place of trust or profit;
3	"(B) may be a single act, more than one
4	act, or a course of conduct; and
5	"(C) includes a decision or recommenda-
6	tion that a government should not take action.
7	"(2) Public official.—The term 'public offi-
8	cial' means an officer, employee, or elected or ap-
9	pointed representative, or person acting for or on be-
10	half of the United States, a State, or a subdivision
11	of a State, or any department, agency or branch of
12	government thereof, in any official function, under
13	or by authority of any such department, agency, or
14	branch of government.
15	"(3) State.—The term 'State' includes a State
16	of the United States, the District of Columbia, and
17	any commonwealth, territory, or possession of the
18	United States.
19	"(4) Undisclosed self-dealing.—The term
20	'undisclosed self-dealing' means that—
21	"(A) a public official performs an official
22	act for the purpose, in whole or in part, of ben-
23	efitting or furthering a financial interest of—
24	"(i) the public official;

1	"(ii) the spouse or minor child of a
2	public official;
3	"(iii) a general business partner of the
4	public official;
5	"(iv) a business or organization in
6	which the public official is serving as an
7	employee, officer, director, trustee, or gen-
8	eral partner; or
9	"(v) an individual, business, or orga-
10	nization with whom the public official is
11	negotiating for, or has any arrangement
12	concerning, prospective employment or fi-
13	nancial compensation; and
14	"(B) the public official knowingly falsifies,
15	conceals, or covers up material information that
16	is required to be disclosed regarding that finan-
17	cial interest by any Federal, State, or local stat-
18	ute, rule, regulation, or charter applicable to
19	the public official, or knowingly fails to disclose
20	material information regarding that financial
21	interest in a manner that is required by any
22	Federal, State, or local statute, rule, regulation,
23	or charter applicable to the public official.".
24	(b) Conforming Amendment.—The table of sec-
25	tions for chapter 63 of title 18, United States Code, is

1	amended by inserting after the item relating to section
2	1346 the following new item:
	"1346A. Undisclosed self-dealing by public officials.".
3	(c) APPLICABILITY.—The amendments made by this
4	section apply to acts engaged in on or after the date of
5	the enactment of this Act.
6	SEC. 17. DISCLOSURE OF INFORMATION IN COMPLAINTS
7	AGAINST JUDGES.
8	Section 360(a) of title 28, United States Code, is
9	amended—
10	(1) in paragraph (2) by striking "or";
11	(2) in paragraph (3), by striking the period at
12	the end, and inserting "; or"; and
13	(3) by inserting after paragraph (3) the fol-
14	lowing:
15	"(4) such disclosure of information regarding a
16	potential criminal offense is made to the Attorney
17	General, a Federal, State, or local grand jury, or a
18	Federal, State, or local law enforcement agency.".
19	SEC. 18. CLARIFICATION OF EXEMPTION IN CERTAIN BRIB-
20	ERY OFFENSES.
21	Section 666(c) of title 18, United States Code, is
22	amended—
23	(1) by striking "This section does not apply
24	to"; and

- 1 (2) by inserting "This subsection shall apply to
 2 the giving or receiving of 'anything of value' that is
 3 corruptly solicited, demanded, accepted or agreed to
 4 be accepted in subsection (a)(1)(B) and corruptly
 5 given, offered, or agreed to be given in subsection
 6 (a)(2) shall not include", before the words "bona
 7 fide salary".
- 8 SEC. 19. CERTIFICATIONS REGARDING APPEALS BY
 9 UNITED STATES.
- Section 3731 of title 18, United States Code, is amended by inserting after "United States attorney" the following: ", Deputy Attorney General, Assistant Attorney General, or the Attorney General".

 \bigcirc