^{112TH CONGRESS} 1ST SESSION H.R. 163

To establish certain wilderness areas in central Idaho and to authorize various land conveyances involving National Forest System land and Bureau of Land Management land in central Idaho.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 5, 2011

Mr. SIMPSON introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

- To establish certain wilderness areas in central Idaho and to authorize various land conveyances involving National Forest System land and Bureau of Land Management land in central Idaho.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
 5 "Central Idaho Economic Development and Recreation
 6 Act".
- 7 (b) TABLE OF CONTENTS.—The table of contents for8 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

TITLE I—WILDERNESS DESIGNATIONS

- Sec. 101. Additions to the National Wilderness Preservation System.
- Sec. 102. Administration.
- Sec. 103. Water rights.
- Sec. 104. Military overflights.
- Sec. 105. Adjacent management.
- Sec. 106. Native American cultural and religious uses.
- Sec. 107. Acquisition of land and interests in land.
- Sec. 108. Wilderness review.

TITLE II—LAND CONVEYANCES FOR PUBLIC PURPOSES

- Sec. 201. Blaine County, Idaho.
- Sec. 202. Custer County, Idaho.
- Sec. 203. City of Clayton, Idaho.
- Sec. 204. Terms and conditions of permits or land conveyances.

TITLE III—TRAVEL MANAGEMENT

Sec. 301. Trail management.

1 SEC. 2. DEFINITIONS.

2	In this Act:
3	(1) SECRETARY.—The term "Secretary"
4	means—
5	(A) the Secretary of Agriculture, with re-
6	spect to land administered by the Forest Serv-
7	ice; or
8	(B) the Secretary of the Interior, with re-
9	spect to land administered by the Bureau of
10	Land Management.
11	(2) WILDERNESS AREA.—The term "wilderness
12	area" means any of the areas designated as a com-
13	ponent of the National Wilderness Preservation Sys-
14	tem by section 101(a).

TITLE I—WILDERNESS DESIGNATIONS

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3 SEC. 101. ADDITIONS TO THE NATIONAL WILDERNESS
4 PRESERVATION SYSTEM.

5 (a) IN GENERAL.—In accordance with the Wilderness
6 Act (16 U.S.C. 1131 et seq.), the following areas in the
7 State of Idaho are designated as wilderness areas and as
8 components of the National Wilderness Preservation Sys9 tem:

10 (1)HEMINGWAY-BOULDERS WILDERNESS.— 11 Certain Federal land in the Sawtooth and Challis 12 National Forests, comprising approximately 110,370 13 acres, as generally depicted on the map entitled 14 "Hemingway-Boulders Proposed Wilderness" and 15 dated October 20, 2008, which shall be known as 16 the "Hemingway-Boulders Wilderness".

17 (2) WHITE CLOUDS WILDERNESS.—Certain
18 Federal land in the Sawtooth and Challis National
19 Forests, comprising approximately 90,888 acres, as
20 generally depicted on the map entitled "White
21 Clouds Proposed Wilderness" and dated October 20,
22 2008, which shall be known as the "White Clouds
23 Wilderness".

24 (3) JERRY PEAK WILDERNESS.—Certain Fed25 eral land in the Challis National Forest and Challis

District of the Bureau of Land Management, com prising approximately 131,670 acres, as generally
 depicted on the map entitled "Jerry Peak Wilder ness" and dated August 30, 2006, which shall be
 known as the "Jerry Peak Wilderness".

6 (b) MAPS AND LEGAL DESCRIPTIONS.—

7 (1) IN GENERAL.—As soon as practicable after
8 the date of enactment of this Act, the Secretary
9 shall submit to the Committee on Energy and Nat10 ural Resources of the Senate and the Committee on
11 Natural Resources of the House of Representatives
12 a map and legal description for each wilderness area.

13 (2) EFFECT.—Each map and legal description
14 submitted under paragraph (1) shall have the same
15 force and effect as if included in this Act, except
16 that the Secretary may correct minor errors in the
17 map or legal description.

18 (3) AVAILABILITY.—Each map and legal de19 scription submitted under paragraph (1) shall be
20 available in the appropriate offices of the Forest
21 Service or the Bureau of Land Management.

(c) INCLUSION IN NATIONAL LANDSCAPE CONSERVATION SYSTEM.—Land administered by the Bureau of
Land Management which is designated as wilderness by

this section shall be included in the National Landscape
 Conservation System.

3 SEC. 102. ADMINISTRATION.

4 (a) IN GENERAL.—Subject to valid existing rights,
5 each wilderness area shall be administered by the Sec6 retary in accordance with the Wilderness Act (16 U.S.C.
7 1131 et seq.), except that—

8 (1) any reference in that Act to the effective
9 date shall be considered to be a reference to the date
10 of enactment of this Act; and

(2) with respect to wilderness areas that are administered by the Secretary of the Interior, any reference in the Wilderness Act to the Secretary of Agriculture shall be considered to be a reference to the
Secretary of the Interior.

(b) CONSISTENT INTERPRETATION.—The Secretary
of Agriculture and the Secretary of the Interior shall seek
to ensure that the wilderness areas are interpreted for the
public as an overall complex linked by—

20 (1) common location in the Boulder-White21 Cloud Mountains; and

(2) common identity with the natural and cultural history of the State of Idaho and the Native
American and pioneer heritage of the State.

(c) COMPREHENSIVE WILDERNESS MANAGEMENT
 PLAN.—Not later than 3 years after the date of enactment
 of this Act, the Secretary of Agriculture and the Secretary
 of the Interior shall collaboratively develop wilderness
 management plans for the wilderness areas.

6 (d) FIRE, INSECTS, AND DISEASE.—Within the wil7 derness areas, the Secretary may take such measures as
8 the Secretary determines to be necessary for the control
9 of fire, insects, and disease in accordance with section
10 4(d)(1) of the Wilderness Act (16 U.S.C. 1131(d)(1)).

11 (e) LIVESTOCK.—

(1) IN GENERAL.—Within the wilderness areas,
the grazing of livestock in which grazing is established before the date of enactment of this Act shall
be allowed to continue, subject to such reasonable
regulations, policies, and practices as the Secretary
determines to be necessary, in accordance with—

18 (A) section 4(d)(4) of the Wilderness Act
19 (16 U.S.C. 1131(d)(4));

20 (B) with respect to wilderness areas ad21 ministered by the Secretary of Agriculture, the
22 guidelines described in House Report 96–617 of
23 the 96th Congress; and

24 (C) with respect to wilderness areas ad-25 ministered by the Secretary of the Interior, the

	1
1	guidelines described in appendix A of House
2	Report 101–405 of the 101st Congress.
3	(2) DONATION OF GRAZING PERMITS AND
4	LEASES.—
5	(A) ACCEPTANCE BY SECRETARY.—
6	(i) IN GENERAL.—The Secretary shall
7	accept the donation of any valid existing
8	leases or permits authorizing grazing on
9	public land or National Forest System
10	land, all or a portion of which are within
11	the area depicted as the "Boulder White
12	Clouds Grazing Area" on the map entitled
13	"Boulder White Clouds Grazing Area
14	Map" and dated January 27, 2010.
15	(ii) Partial donation.—A person
16	holding a valid grazing permit or lease for
17	a grazing allotment partially within the
18	area described in clause (i) may elect to
19	donate only the portion of the grazing per-
20	mit or lease that is within the area.
21	(B) TERMINATION.—With respect to each
22	permit or lease donated under subparagraph
23	(A), the Secretary shall—
24	(i) terminate the grazing permit or
25	lease or portion of the permit or lease; and

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1	(ii) except as provided in subpara-
2	graph (C), ensure a permanent end to
3	grazing on the land covered by the permit
4	or lease or portion of the permit or lease.
5	(C) Common Allotments.—
6	(i) IN GENERAL.—If the land covered
7	by a permit or lease donated under sub-
8	paragraph (A) is also covered by another
9	valid grazing permit or lease that is not
10	donated, the Secretary shall reduce the au-
11	thorized level on the land covered by the
12	permit or lease to reflect the donation of
13	the permit or lease under subparagraph
14	(A).
15	(ii) Authorized level.—To ensure
16	that there is a permanent reduction in the
17	level of grazing on the land covered by the
18	permit or lease donated under subpara-
19	graph (A), the Secretary shall not allow
20	grazing use to exceed the authorized level
21	established under clause (i).
22	(D) PARTIAL DONATION.—If a person
23	holding a valid grazing permit or lease donates
24	less than the full amount of grazing use author-

1	ized under the permit or lease, the Secretary
2	shall—
3	(i) reduce the authorized grazing level
4	to reflect the donation; and
5	(ii) modify the permit or lease to re-
6	flect the revised level or area of use.
7	(f) OUTFITTING AND GUIDE ACTIVITIES.—In accord-
8	ance with section $4(d)(5)$ of the Wilderness Act (16 U.S.C.
9	1133(d)(5)), commercial services (including authorized
10	outfitting and guide activities) within the wilderness areas
11	are authorized to the extent necessary for activities which
12	are proper for realizing the recreational or other wilder-
13	ness purposes of the wilderness areas.
14	(g) FISH AND WILDLIFE.—
15	(1) IN GENERAL.—Nothing in this title affects
16	the jurisdiction of the State of Idaho with respect to
17	the management of fish and wildlife on public land
18	in the State, including the regulation of hunting,
19	fishing, and trapping within the wilderness areas.
20	(2) LIMITATIONS.—The Secretary, in consulta-
21	tion with the appropriate State agency (except in an
22	emergency), may designate areas in which, and es-
23	tablish periods during which, no hunting, fishing, or
24	trapping is permitted within the wilderness areas for

1	reasons of public safety, administration, or compli-
2	ance with existing laws.

3 (h) ACCESS.—In accordance with section 5(a) of the
4 Wilderness Act (16 U.S.C. 1134(a)), the Secretary shall
5 provide the owner of State or private property within the
6 boundary of a wilderness area adequate access to the prop7 erty.

8 SEC. 103. WATER RIGHTS.

9 (a) STATUTORY CONSTRUCTION.—Nothing in this 10 title—

(1) shall constitute either an express or implied
reservation by the United States of any water rights
with respect to the wilderness areas designated by
section 101;

15 (2) affects any water rights—

16 (A) in the State of Idaho existing on the
17 date of enactment of this Act, including any
18 water rights held by the United States; or

(B) decreed in the Snake River Basin Adjudication, including any stipulation approved
by the court in such adjudication between the
United States and the State of Idaho with respect to such water rights; or

24 (3)(A) establishes a precedent with regard to
25 any future wilderness designations; or

4 (b) NEW PROJECTS.—

(1) PROHIBITION.—Except as otherwise pro-5 6 vided in this Act, on and after the date of the enact-7 ment of this Act, neither the President nor any other officer, employee, or agent of the United 8 9 States shall fund, assist, authorize, or issue a license 10 or permit for the development of any new water re-11 source facility inside any of the wilderness areas des-12 ignated by section 101.

(2) DEFINITION.—In this subsection, the term
"water resource facility" means irrigation and
pumping facilities, reservoirs, water conservation
works, aqueducts, canals, ditches, pipelines, wells,
hydropower projects, and transmission and other ancillary facilities, and other water diversion, storage,
and carriage structures.

20 SEC. 104. MILITARY OVERFLIGHTS.

21 Nothing in this title restricts or precludes—

(1) low-level overflights of military aircraft over
the wilderness areas, including military overflights
that can be seen or heard within the wilderness
areas;

(2) flight testing and evaluation; or

2 (3) the designation or creation of new units of
3 special use airspace, or the establishment of military
4 flight training routes, over the wilderness areas.

5 SEC. 105. ADJACENT MANAGEMENT.

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6 (a) IN GENERAL.—Nothing in this title creates a pro7 tective perimeter or buffer zone around a wilderness area.

8 (b) ACTIVITIES OUTSIDE WILDERNESS AREA.—The 9 fact that an activity or use on land outside a wilderness 10 area can be seen or heard within the wilderness area shall 11 not preclude the activity or use outside the boundary of 12 the wilderness area.

13 SEC. 106. NATIVE AMERICAN CULTURAL AND RELIGIOUS 14 USES.

15 Nothing in this title diminishes the treaty rights of16 any Indian tribe.

17 SEC. 107. ACQUISITION OF LAND AND INTERESTS IN LAND.

18 (a) ACQUISITION.—

(1) IN GENERAL.—The Secretary may acquire
any land or interest in land within the boundaries of
the wilderness areas by donation, exchange, or purchase from a willing seller.

(2) LAND EXCHANGE.—Not later than 3 years
after the date of enactment of this Act, the Secretary shall seek to complete an exchange for State

1	land located within the boundaries of the wilderness
2	areas designated by this title.
3	(b) Incorporation in Wilderness Area.—Any
4	land or interest in land located inside the boundary of a
5	wilderness area that is acquired by the United States after
6	the date of enactment of this Act shall be added to, and
7	administered as part of, the wilderness area.
8	SEC. 108. WILDERNESS REVIEW.
9	(a) NATIONAL FOREST SYSTEM LAND.—Section 5 of
10	Public Law 92–400 (16 U.S.C. 460aa–4) is repealed.
11	(b) PUBLIC LAND.—
12	(1) FINDING.—Congress finds that, for pur-
13	poses of section 603 of the Federal Land Policy and
14	Management Act of 1976 (43 U.S.C. 1782), the
15	public land administered by the Bureau of Land
16	Management in the following wilderness study areas
17	have been adequately studied for wilderness designa-
18	tion:
19	(A) Jerry Peak Wilderness Study Area.
20	(B) Jerry Peak West Wilderness Study
21	Area.
22	(C) Corral-Horse Basin Wilderness Study
23	Area.
24	(D) Boulder Creek Wilderness Study Area.

1	(2) Release.—Any public land within the
2	areas described in paragraph (1) that is not des-
3	ignated as wilderness by this title—
4	(A) shall not be subject to section $603(c)$
5	of the Federal Land Policy and Management
6	Act of 1976 (43 U.S.C. 1782(c)); and
7	(B) shall be managed in accordance with
8	land management plans adopted under section
9	202 of that Act (43 U.S.C. 1712).
10	TITLE II—LAND CONVEYANCES
11	FOR PUBLIC PURPOSES
12	SEC. 201. BLAINE COUNTY, IDAHO.
13	(a) Smiley Creek Rural Fire Protection Dis-
14	TRICT.—
15	(1) FIRE STATION.—
16	(A) IN GENERAL.—The Secretary of Agri-
17	culture (referred to in this subsection as the
18	"Secretary"), in consultation with the Smiley
19	Creek Rural Fire Protection District, shall
20	identify an appropriate site (not to exceed 2
21	acres) in the vicinity of the Smiley Creek com-
22	munity, for construction and use of a fire sta-
23	tion for the Smiley Creek Rural Fire Protection
24	District.

(B) USE.—The Secretary may provide for 1 2 the use of the site identified under subpara-3 graph (A) through a special use permit or con-4 veyance to the Smiley Creek Rural Fire Protec-5 tion District, without consideration. 6 (2) Well SITE.—The Secretary may issue a 7 special use permit to the Smiley Creek Rural Fire 8 Protection District for development of a well to be 9 used for fire protection and other public purposes on 10 land identified by the Secretary and the Fire Protec-11 tion District as appropriate for development of a

12 well.

(b) SCHOOL BUS TURNAROUND.—The Secretary of
Agriculture shall issue a special use permit or convey,
without consideration, to Blaine County, Idaho, not to exceed 1 acre of land for use as a school bus turnaround,
as generally depicted on the map entitled "Blaine County
Conveyance—Eagle Creek Parcel—Proposed" and dated
October 1, 2006.

20 SEC. 202. CUSTER COUNTY, IDAHO.

(a) PARK AND CAMPGROUND.—The Secretary of the
Interior shall convey to Custer County, Idaho, without
consideration, approximately 114 acres of land depicted
as "Parcel A" on the map entitled "Custer County and
City of Mackay Conveyances" and dated April 6, 2010,

for use as a public park and campground, consistent with
 uses allowed under the Act of June 14, 1926 (commonly
 known as the "Recreation and Public Purposes Act"), (43
 U.S.C. 869 et seq.).

5 (b) FIRE HALL.—The Secretary of the Interior shall convey to Custer County, Idaho, without consideration, 6 approximately 10 acres of land depicted as "Parcel B" 7 on the map entitled "Custer County and City of Mackay 8 9 Conveyances" and dated April 6, 2010, for use as a fire 10 hall, consistent with uses allowed under the Act of June 14, 1926 (commonly known as the "Recreation and Public 11 Purposes Act"), (43 U.S.C. 869 et seq.). 12

13 (c) SHOOTING RANGE.—The Secretary of the Interior shall convey to Custer County, Idaho, without consid-14 15 eration, approximately 201 acres of land depicted as "Parcel A" on the map entitled "Custer County and City of 16 17 Challis Conveyances" and dated February 2, 2010, to be used for a public shooting range, consistent with uses al-18 lowed under the Act of June 14, 1926 (commonly known 19 20 as the "Recreation and Public Purposes Act"), (43 U.S.C. 21 869 et seq.).

(d) WASTE TRANSFER SITE.—The Secretary of the
Interior shall convey to Custer County, Idaho, without
consideration, approximately 80 acres of land depicted as
"Parcel C" on the map entitled "Custer County and City

of Mackay Conveyances" and dated April 6, 2010, to be
 used for a waste transfer site, consistent with uses allowed
 under the Act of June 14, 1926 (commonly known as the
 "Recreation and Public Purposes Act"), (43 U.S.C. 869
 et seq.).

6 (e) PUBLIC PURPOSES.—The Secretary of the Inte-7 rior shall convey to the City of Challis, Idaho, without consideration, approximately 460 acres of land within the 8 area generally depicted as "Parcel B" on the map entitled 9 10 "Custer County and City of Challis Conveyances" and dated February 2, 2010, to be used for public purposes 11 12 consistent with uses allowed under the Act of June 14, 13 1926 (commonly known as the "Recreation and Public Purposes Act"), (43 U.S.C. 869 et seq.). 14

15 SEC. 203. CITY OF CLAYTON, IDAHO.

16 (a) CEMETERY.—The Secretary of the Interior shall convey to the City of Clayton, Idaho, without consider-17 ation, approximately 23 acres of land depicted as "Parcel 18 19 A" on the map entitled "City of Clayton Conveyances" and dated April 6, 2010, for use as a public cemetery. 20 21 (b) PARK.—The Secretary of the Interior shall con-22 vey to the City of Clayton, Idaho, without consideration, 23 approximately 2 acres of land depicted as "Parcel B" on 24 the map entitled "City of Clayton Conveyances" and dated 25 April 6, 2010, for use as a public park or other public purpose consistent with uses allowed under the Act of
 June 14, 1926 (commonly known as the "Recreation and
 Public Purposes Act"), (43 U.S.C. 869 et seq.).

4 (c) WATER TOWER.—The Secretary of the Interior 5 shall convey to the City of Clayton, Idaho, without consideration, approximately 2 acres of land depicted as "Parcel 6 7 C" on the map entitled "City of Clayton Conveyances" 8 and dated April 6, 2010, for location of a water tower, consistent with uses allowed under the Act of June 14, 9 10 1926 (commonly known as the "Recreation and Public Purposes Act"), (43 U.S.C. 869 et seq.). 11

12 (d) WASTEWATER TREATMENT FACILITY.—The Secretary of the Interior shall convey to the City of Clayton, 13 Idaho, without consideration, approximately 6 acres of 14 15 land depicted as "Parcel D" on the map entitled "City of Clayton Conveyances" and dated April 6, 2010 (includ-16 17 ing any necessary access right-of-way across the river), for 18 use as a wastewater treatment facility, consistent with 19 uses allowed under the Act of June 14, 1926 (commonly known as the "Recreation and Public Purposes Act"), (43 20 21 U.S.C. 869 et seq.).

(e) FIRE HALL.—The Secretary of the Interior shall
convey to the City of Clayton, Idaho, without consideration, approximately 2 acres of land depicted as "Parcel
E" on the map entitled "City of Clayton Conveyances"

and dated April 6, 2010, for use as a fire hall and related
 purposes, consistent with uses allowed under the Act of
 June 14, 1926 (commonly known as the "Recreation and
 Public Purposes Act"), (43 U.S.C. 869 et seq.).

5 SEC. 204. TERMS AND CONDITIONS OF PERMITS OR LAND 6 CONVEYANCES.

7 (a) TERMS AND CONDITIONS.—The issuance of a
8 special use permit or the conveyance of land under this
9 title shall be subject to any terms and conditions that the
10 Secretary determines to be appropriate.

(b) REVERSIONARY INTEREST.—If any parcel of land
conveyed under this title ceases to be used for the public
purpose for which the parcel was conveyed, the parcel
shall, at the discretion of the Secretary, based on a determination that reversion is in the best interests of the
United States, revert to the United States.

17 TITLE III—TRAIL MANAGEMENT

18 SEC. 301. TRAIL MANAGEMENT.

19 (a) GERMANIA CREEK TRAIL.—

(1) IN GENERAL.—The Secretary shall maintain a trail for single track, 2-wheeled motorized and
mechanized travel between the Hemingway-Boulders
Wilderness designated by section 101(a)(1) and the
White Clouds Wilderness designated by section
101(a)(2).

1	(2) MANAGEMENT.—The Secretary shall man-
2	age the trail in accordance with applicable laws—
3	(A) to provide for recreational travel;
4	(B) to minimize any adverse impacts to
5	natural and cultural resources; and
6	(C) subject to such terms and conditions
7	as the Secretary may require.
8	(3) MONITORING.—The Secretary shall monitor
9	the trail to assess whether the trail is appropriately
10	maintained—
11	(A) to provide for recreational travel; and
12	(B) to minimize any adverse impacts to
13	natural and cultural resources.
14	(4) CLOSURE.—The Secretary may temporarily
15	close the trail to any or all uses—
16	(A) to minimize any adverse impacts to
17	natural and cultural resources;
18	(B) to protect public safety;
19	(C) for maintenance or other administra-
20	tive uses; or
21	(D) to provide opportunities for non-
22	motorized uses.
23	(b) Forest Service Trails 109 and 671.—
24	(1) CLOSURE.—Subject to paragraph (2), the
25	following Forest Service trails in the Sawtooth Na-

1	tional Recreation Area shall be closed to motorized
2	and mechanized travel:
3	(A) The portion of Forest Service Trail
4	109 between the Phyllis Lake turnoff to 4th of
5	July Lake and the south side of Washington
6	Lake.
7	(B) Forest Service Trail 671 down Warm
8	Springs Creek from Forest Service Trail 646 to
9	the wilderness boundary.
10	(2) EXCEPTIONS.—On the trails identified in
11	paragraph (1), the Secretary may permit—
12	(A) use by over-snow vehicles when the
13	snow cover is adequate—
14	(i) to provide safe recreational travel;
15	and
16	(ii) to minimize any adverse impacts
17	to natural and cultural resources; and
18	(B) such administrative uses as the Sec-
19	retary determines to be necessary.
20	(c) FROG LAKE LOOP TRAIL.—
21	(1) IN GENERAL.—Neither the designation of
22	the White Clouds Wilderness by section $101(a)(2)$
23	nor the exclusion of portions of Forest Service trails
24	047 and 682 (commonly known as the "Frog Lake
25	Loop Trail") from the wilderness shall affect the

1 management of those trails for motorized or mecha-2 nized travel in accordance with existing laws. 3 (2) LIMITATION ON USE.—If the Secretary al-4 lows for motorized or mechanized travel on portions 5 of Forest Service trails 047 and 682, the trails shall be limited to single track, 2-wheeled motorized and 6 7 mechanized use. (d) ACCESSIBLE TRAIL.—The Secretary shall make 8 9 such improvements as may be necessary to maintain the first mile of the Murdock Creek Trail as a primitive, 10

11 nonpaved, and wheelchair-accessible trail.

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