112TH CONGRESS 1ST SESSION

H. R. 137

To amend the Communications Act of 1934 to require radio and television broadcasters to provide free broadcasting time for political advertising, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 5, 2011

Ms. Kaptur introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Communications Act of 1934 to require radio and television broadcasters to provide free broadcasting time for political advertising, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Fairness in Political
- 5 Advertising Act of 2011".

1	SEC. 2. ALLOCATION TO POLITICAL CANDIDATES OF FREE
2	BROADCAST TIME FOR POLITICAL ADVER-
3	TISING.
4	(a) Condition of License Renewal.—Section
5	309(h) of the Communications Act of 1934 (47 U.S.C.
6	309(h)) is amended by inserting before the period at the
7	end thereof the following: "; and (4) every television
8	broadcast station license issued under this Act shall be
9	subject to the free broadcast time obligations imposed by
10	section 315(c)".
11	(b) Free Time Obligations.—Section 315 of the
12	Communications Act of 1934 (47 U.S.C. 315) is amend-
13	ed—
14	(1) by redesignating subsections (c) through (e)
15	as subsections (d) through (f), respectively; and
16	(2) by inserting after subsection (b) the fol-
17	lowing new subsection:
18	"(c)(1) Each licensee for a television broadcasting
19	station shall annually make available free broadcast time
20	for political advertising in accordance with the require-
21	ments of this subsection. The Commission shall not renew
22	the license of any licensee who substantially fails or re-
23	fuses to comply with the requirements of this subsection,
24	but such licensee shall not be subject to any other sanction
25	or remedy for such failure or refusal.

- 1 "(2) A licensee subject to this subsection shall allot 2 free broadcast time to each qualified political candidate 3 in accordance with the following standards:
- "(A) Such licensee shall allot an equal amount, 4 5 but not less than 2 hours, of free broadcast time 6 each even-numbered year to each qualified political 7 candidate in a statewide or national election. In the case of a television station whose market does not 8 9 encompass all of a congressional district, such li-10 censee may apportion to each qualified candidate 11 from such district a fraction of such 2 hours that is 12 equal to the fraction of such district's population 13 that resides within such market, as determined in 14 accordance with regulations prescribed by the Com-15 mission.
 - "(B) The free broadcast time allotted to any candidate under subparagraph (A) shall be composed of units of varying lengths of not more than 5 minutes nor less than 10 seconds, as determined by negotiation between such organization and the licensee.
 - "(C) The broadcast time allotted by any licensee shall be allotted so that—
- 24 "(i) at least one-half is broadcast during 25 the hours of 7:00 p.m. to 10:00 p.m.;

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1	"(ii) during any election year, at least two-
2	thirds is broadcast during the 2 months imme-
3	diately preceding election day and at least one-
4	half is broadcast during the 3 weeks imme-
5	diately preceding election day;
6	"(iii) each qualified candidate is allotted

- "(iii) each qualified candidate is allotted free broadcast time that is comparable, by time of day and day of week, to the time allotted to other qualified candidates for the same office; and
- "(iv) no broadcaster shall allot more than 4½ hours per week of free broadcast time for political advertising and, if the amount of time required to or allotted by this paragraph would exceed 4½ hours, the time required to be allotted each qualified candidate shall be reduced proportionately.
- "(D) The broadcast time shall be used solely for programming consisting of unedited segments in which the candidate speaks directly to the camera.
- "(3) A candidate shall be treated as a qualified political candidate for purposes of paragraph (2)(A) if the candidate's party, in the most recent statewide or national election, received more than 2 percent of the total number

25 of votes.

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- 1 "(4) A licensee allots free broadcast time as required
- 2 by this subsection by broadcasting statements without re-
- 3 muneration or compensation in any form, whether by pub-
- 4 lic or private funds, tax deduction or credit, or otherwise.
- 5 "(5) Nothing in this subsection, and no use of free
- 6 broadcast time allotted under this subsection, shall be con-
- 7 strued to restrict or otherwise affect the purchase of ad-
- 8 vertising time under subsection (b) of this section.".
- 9 SEC. 3. CABLE BROADCASTING OF POLITICAL ADVER-
- 10 TISING.
- Section 611 of the Communications Act of 1934 (47
- 12 U.S.C. 531) is amended—
- 13 (1) by redesignating subsection (f) as sub-
- section (g); and
- 15 (2) by inserting after subsection (e) the fol-
- lowing new subsection:
- 17 "(f) A cable operator shall annually make available
- 18 free cable time for political advertising in accordance with
- 19 the requirements of regulations prescribed by the Commis-
- 20 sion. Such regulations shall, to the extent practicable, re-
- 21 quire each such cable operator to provide such free cable
- 22 time in the same amounts and manner, to the same eligi-
- 23 ble political candidates, and subject to the same conditions
- 24 as free broadcast time is required to be provided by tele-
- 25 vision broadcast station licensees under section 315(c) of

- 1 the Act. No franchise authority shall renew the franchise
- 2 of any cable operator that fails to comply with such regu-
- 3 lations, but such operator shall not be subject to any other

4 sanction or remedy for such failure or refusal.".

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