# H.R. 103

To amend the Social Security Act to improve choices available to Medicare eligible seniors by permitting them to elect (instead of regular Medicare benefits) to receive a voucher for a health savings account, for premiums for a high deductible health insurance plan, or both and by suspending Medicare late enrollment penalties between ages 65 and 70.

## IN THE HOUSE OF REPRESENTATIVES

January 5, 2011

Mrs. Blackburn (for herself, Mr. Roe of Tennessee, Mr. Pence, Mr. Sessions, and Mr. Paul) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To amend the Social Security Act to improve choices available to Medicare eligible seniors by permitting them to elect (instead of regular Medicare benefits) to receive a voucher for a health savings account, for premiums for a high deductible health insurance plan, or both and by suspending Medicare late enrollment penalties between ages 65 and 70.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Health Care Choices
- 3 for Seniors Act".
- 4 SEC. 2. FINDINGS.
- 5 Congress finds the following:
- 6 (1) The Social Security Administration's Pro-7 Operations Manual System section HIgram 8 00801.002, titled "Waiver of Hospital Insurance 9 Entitlement by Monthly Beneficiary", provides that 10 an individual who does not sign up for part A of the 11 Medicare program when the individual signs up for social security benefits will lose such benefits, re-12 13 gardless of the desire of the individual to not participate in the Medicare program because of religious or 14 15 philosophical reasons or a preference to have private 16 health insurance.
  - (2) As part of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (Public Law 108–173), Congress increased health insurance options by authorizing health savings accounts into which individuals may make annual contributions of not more than \$2,650 and families may make such contributions of not more than \$5,250 that are allowable as deductions for income tax purposes. Seniors are not allowed to deduct contributions to their health savings account after the date

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- of the entitlement of such seniors to Medicare benefits.
- 3 (3) Section 1802(b) of the Social Security Act (42 U.S.C. 1395a(b)), added by section 4507 of the 5 Balanced Budget Act of 1997, states that a Medi-6 care beneficiary may only enter into a private con-7 tract with a physician for an item or service if no 8 claim for payment under title XVIII of such Act will 9 be submitted. In the case of such contract, the phy-10 sician must sign an affidavit that acknowledges such 11 contract and that provides that the physician will 12 not submit a claim, and will forgo reimbursement, 13 under such title for an item or service provided to 14 any Medicare beneficiary for a period of two years.

# 15 SEC. 3. AUTHORITY TO ELECT VOUCHER PROGRAM IN-

- 16 STEAD OF MEDICARE PART A ENTITLEMENT.
- 17 (a) IN GENERAL.—Section 226 of the Social Security
- 18 Act (42 U.S.C. 426) is amended by adding at the end the
- 19 following new subsections:
- 20 "(k) Waiver of Entitlement and Election of
- 21 VOUCHER PROGRAM.—
- "(1) In General.—Notwithstanding the pre-
- vious provisions of this section, the Secretary shall
- establish a procedure under which an individual oth-
- erwise entitled under subsection (a) to benefits

| 1  | under part A of title XVIII may waive such entitle-    |
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| 2  | ment and be automatically enrolled in the Medicare     |
| 3  | Alternative Voucher Program established under sub-     |
| 4  | section (l) if—  |
| 5  | "(A) at the time such waiver is made the               |
| 6  | individual—  |
| 7  | "(i) has a health savings account de-                  |
| 8  | scribed in subsection (d) of section 223 of            |
| 9  | the Internal Revenue Code of 1986 (26                  |
| 10 | U.S.C. 223); and                                       |
| 11 | "(ii) is enrolled under a high deduct-                 |
| 12 | ible health plan, as defined in subsection             |
| 13 | (c)(1) of such section; and                            |
| 14 | "(B) the individual makes such waiver dur-             |
| 15 | ing the initial enrollment period described in         |
| 16 | section 1837(d).                                       |
| 17 | "(2) Treatment under the internal rev-                 |
| 18 | ENUE CODE OF 1986.—An individual who waives en-        |
| 19 | titlement under paragraph (1) shall not be treated     |
| 20 | as entitled to benefits under title XVIII for purposes |
| 21 | of section 223(b)(7) of the Internal Revenue Code of   |
| 22 | 1986.  |
| 23 | "(3) Ineligibility for part b or d bene-               |
| 24 | FITS.—An individual shall not be eligible for benefits |
| 25 | under part B or D of title XVIII during the period     |

for which the individual waives entitlement under part A of such title under paragraph (1).

"(4) TERMINATION OF WAIVER AND REENROLLMENT UNDER MEDICARE PROGRAM.—The Secretary
shall establish a procedure under which an individual
who waives entitlement under paragraph (1) may
terminate such waiver during an annual period that
shall be the same as the annual general enrollment
period described in section 1837(e). For purposes of
applying parts B and D of title XVIII, such individual shall be treated as if the individual were entitled to benefits under part A of such title as of the
date such individual terminates the waiver under
this paragraph. An individual who has terminated
such a waiver may not subsequently make such a
waiver.

- 17 "(l) Medicare Alternative Voucher Pro-18 gram.—
  - "(1) ESTABLISHMENT OF PROGRAM.—The Secretary shall establish a program to be known as the Medicare Alternative Voucher Program (in this subsection referred to as the 'voucher program') consistent with this subsection.
- 24 "(2) AUTOMATIC ENROLLMENT.—An individual 25 who waives entitlement under subsection (k)(1) shall

| 1  | be enrolled in the voucher program for the period |
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| 2  | during which such waiver is in effect.            |
| 3  | "(3) Amount of voucher.—                          |
| 4  | "(A) Amount based on age cohort.—                 |
| 5  | "(i) In general.—Subject to clause                |
| 6  | (ii), for each month that an individual           |
| 7  | within an age cohort is enrolled in the           |
| 8  | voucher program, the Secretary shall pro-         |
| 9  | vide a voucher to such individual in an           |
| 10 | amount that is equal to the monthly actu-         |
| 11 | arial rate for that month computed under          |
| 12 | section 1818(d)(1) multiplied by the age          |
| 13 | cohort adjustment factor for such age co-         |
| 14 | hort under subparagraph (B).                      |
| 15 | "(ii) Monthly Limit.—The amount                   |
| 16 | of a voucher provided to an individual for        |
| 17 | a month may not exceed \$200.                     |
| 18 | "(B) AGE COHORT ADJUSTMENT FAC-                   |
| 19 | TOR.—For each age cohort the Secretary shall      |
| 20 | determine an age cohort adjustment factor         |
| 21 | equal to the ratio of—                            |
| 22 | "(i) the monthly actuarial rate de-               |
| 23 | scribed in section $1818(d)(1)$ as deter-         |
| 24 | mined by the Secretary for individuals in         |
| 25 | such age cohort, to                               |

| 1  | "(ii) the monthly actuarial rate de-                  |
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| 2  | scribed in such section.                              |
| 3  | "(C) Age cohort defined.—For pur-                     |
| 4  | poses of this paragraph, an 'age cohort' means        |
| 5  | a group of individuals whose age falls within a       |
| 6  | span of five consecutive years, consistent with       |
| 7  | the following:  |
| 8  | "(i) The first such span begins at age                |
| 9  | 65.   |
| 10 | "(ii) Other spans follow consecutively.               |
| 11 | "(4) Permissible use of voucher.—A                    |
| 12 | voucher under paragraph (3) may be used only for      |
| 13 | the following purposes:                               |
| 14 | "(A) As a contribution into a health sav-             |
| 15 | ings account established by such individual, as       |
| 16 | described in subsection $(k)(1)(A)$ .                 |
| 17 | "(B) For payment of premiums for enroll-              |
| 18 | ment of such individual under a high deductible       |
| 19 | health plan described in such subsection.             |
| 20 | "(5) Effect of subsequent termination                 |
| 21 | OF WAIVER.—If an individual terminates a waiver       |
| 22 | under subsection (k)(3), the enrollment of such indi- |
| 23 | vidual in the voucher program shall be terminated     |
| 24 | on the date on which the termination becomes effec-   |
| 25 | tive.".   |

| 1  | (b) Amendment of Internal Revenue Code of                 |
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| 2  | 1986.—Paragraph (7) of section 223(b) of the Internal     |
| 3  | Revenue Code of 1986 (relating to Medicare eligible indi- |
| 4  | viduals) is amended to read as follows:                   |
| 5  | "(7) Medicare eligible individuals.—                      |
| 6  | "(A) IN GENERAL.—The limitation under                     |
| 7  | this subsection for any month with respect to             |
| 8  | an individual shall be zero for any month such            |
| 9  | individual is entitled to benefits under title            |
| 10 | XVIII of the Social Security Act.                         |
| 11 | "(B) Medicare alternative voucher                         |
| 12 | PROGRAM.—In the case of an individual who is              |
| 13 | enrolled in the Medicare Alternative Voucher              |
| 14 | Program under section 226(l) of the Social Se-            |
| 15 | curity Act, the applicable limitation under sub-          |
| 16 | paragraphs (A) and (B) of paragraph (2) shall             |
| 17 | be increased by the amount of the voucher de-             |
| 18 | scribed in paragraph (3) of such section which            |
| 19 | is contributed to a health savings account of             |
| 20 | such individual.".  |
| 21 | (c) Effective Date.—                                      |
| 22 | (1) In general.—The amendment made by                     |
| 23 | subsection (a) shall take effect on the date that is      |
| 24 | six months after the date of the enactment of this        |

Act and shall apply to an individual who becomes

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- entitled to benefits under part A of title XVIII of the Social Security Act on or after such date of the enactment.
- 4 (2) AMENDMENT OF INTERNAL REVENUE CODE
  5 OF 1986.—The amendment made by subsection (b)
  6 shall apply to months ending after the date referred
  7 to in paragraph (1), in taxable years ending after
  8 such date.

## 9 SEC. 4. SUSPENSION OF MEDICARE LATE ENROLLMENT

- 10 PENALTIES BETWEEN AGES 65 AND 70.
- 11 (a) Part B.—The second sentence of section 1839(b)
- 12 of the Social Security Act (42 U.S.C. 1395r(b)) is amend-
- 13 ed by inserting before the period the following: "and there
- 14 shall not be taken into account (for individuals not entitled
- 15 to benefits under section 226A) any month during any
- 16 part of which the individual attained age 65 and has not
- 17 attained age 70".
- 18 (b) Part D.—
- 19 (1) IN GENERAL.—Section 1860D-13(b)(7)(A)
- of such Act (42 U.S.C. 1395w-113(b)(7)(A)) is
- amended by adding at the end the following sen-
- tence: "For purposes of the preceding sentence, in
- 23 the case of an individual not entitled to benefits
- under part A under section 226A, a continuous pe-
- 25 riod of eligibility shall not include any month during

- any part of which the individual attained age 65 and has not attained age 70.".
- 3 (2) Conforming Amendment.—Section
- 4 1860D-1(b)(6)(A) of such Act (42 U.S.C. 1395w-
- 5 101(b)(6)(A)) is amended by inserting after "para-
- 6 graph (2)" the following: ", but excluding the period
- 7 between 65 and 70 years of age".
- 8 (c) Effective Date.—The amendments made by
- 9 this section shall apply to individuals who attain 65 years
- 10 of age in a month after the month in which this Act is
- 11 enacted.

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