111TH CONGRESS 2D SESSION

S. RES. 440

Improving the Senate cloture process.

IN THE SENATE OF THE UNITED STATES

March 4, 2010

Mr. Bennet submitted the following resolution; which was referred to the Committee on Rules and Administration

RESOLUTION

Improving the Senate cloture process.

- Whereas the Senate rules regarding cloture serve the legitimate purpose of protecting the rights of the minority;
- Whereas the Senate has never been intended to operate solely on the basis of majority rule; and
- Whereas the Senate rules should not be abused for the purpose of delaying or otherwise preventing the business of the Senate: Now, therefore, be it
 - 1 Resolved,
 - 2 SECTION 1. MOTIONS TO PROCEED.
 - 3 Paragraph 2 of rule VIII of the Standing Rules of
 - 4 the Senate is amended to read as follows:
 - 5 "2. All motions to proceed to the consideration of any
 - 6 matter shall be determined without debate, except motions

- 1 to proceed to a proposal to change the Standing Rules
- 2 which shall be debatable.".

3 SEC. 2. PROCESS FOR ENDING THE DEBATE.

- 4 (a) Motion To Reduce Time for Cloture Peti-
- 5 TION TO RIPEN.—The first sentence of paragraph 2 of
- 6 rule XXII of the Standing Rules of the Senate is amended
- 7 by inserting after "but one" the following: "(unless by
- 8 two-thirds affirmative vote of the Senators duly chosen
- 9 and sworn the Senate has agreed to a motion to reduce
- 10 time)".
- 11 (b) Allowing for a Motion To Reduce Time
- 12 Postcloture.—The fourth undesignated paragraph of
- 13 paragraph 2 of rule XXII of the Standing Rules of the
- 14 Senate is amended by striking the second and third sen-
- 15 tences and inserting: "The thirty hours may be increased
- 16 or decreased by the adoption of a motion, decided without
- 17 debate, by a three-fifths affirmative vote of the Senators
- 18 present and voting, and any such time thus agreed upon
- 19 shall be equally divided and controlled by the Majority and
- 20 Minority Leaders or their designees. However, only one
- 21 motion to reduce or extend time, specified above, may be
- 22 made in any one calendar day.".
- (c) Minority Must Vote in the Negative, or
- 24 ELSE CLOTURE IS INVOKED.—The second undesignated
- 25 paragraph of paragraph 2 of rule XXII of the Standing

- 1 Rules of the Senate is amended by striking "And if that
- 2 question shall be decided in the affirmative by three-fifths
- 3 of the Senators duly chosen and sworn" and inserting
- 4 "And if that question is decided in the affirmative and
- 5 there are not negative votes by at least forty-one hun-
- 6 dredths of the Senators duly chosen and sworn".
- 7 (d) Encouraging Bipartisan Negotiations and
- 8 BIPARTISAN COALITION BUILDING.—Paragraph 2 of rule
- 9 XXII of the Standing Rules of the Senate is amended by
- 10 inserting at the end the following:
- "In the event that 3 attempts to bring the debate
- 12 to a close on any particular measure, motion, other matter
- 13 pending before the Senate, or the unfinished business,
- 14 have not received the requisite number of votes to bring
- 15 the debate to a close under this paragraph, then for any
- 16 subsequent attempt to bring the debate to a close on that
- 17 particular measure, motion, other matter pending before
- 18 the Senate, or the unfinished business, the threshold re-
- 19 quired of those voting in the negative in order to prevent
- 20 the debate from coming to a close shall be 45 hundredths
- 21 of the Senators duly chosen and sworn, unless at least one
- 22 of the Senators present and voting in the negative, cau-
- 23 cuses with the party of the Majority Leader, in which case
- 24 the threshold required of those voting in the negative in
- 25 order to prevent the debate from coming to a close shall

- 1 remain 41 hundredths of the Senators duly chosen and
- 2 sworn. If there is one member of the Majority voting to
- 3 maintain the filibuster for purposes of the preceding sen-
- 4 tence maintaining the threshold for blocking cloture at 41
- 5 hundredths, the threshold shall be raised to 45 hundredths
- 6 if 3 of those voting in the affirmative to bring debate to
- 7 a close caucus with the party of the Minority Leader. For
- 8 purposes of this undesignated paragraph, only those Sen-
- 9 ators permitted to caucus with the party of the Majority
- 10 Leader, by the Majority Leader, shall be considered to
- 11 caucus with the party of the Majority Leader. The Major-
- 12 ity Leader shall request that a list of Senators caucusing
- 13 with the party of the Majority Leader be listed in the Con-
- 14 gressional Record, and any time that the Majority Leader
- 15 shall regard composition of such list as having changed,
- 16 the Majority Leader shall request that a new and updated
- 17 list be printed in the Congressional Record.".
- 18 **SEC. 3. HOLDS.**
- 19 The Standing Rules of the Senate are amended by
- 20 inserting at the end the following:
- 21 "RULE XLV
- 22 "Process for Holds
- "1. A Senator who provides notice either to leader-
- 24 ship or during open public debate in the full Senate of
- 25 intention to object to proceeding to a motion or matter

- 1 shall disclose the objection in the Congressional Record
- 2 not later than 2 session days after the date of such notice.
- 3 Upon the placement of the disclosure of objection in the
- 4 Congressional Record, the Senate shall only continue to
- 5 recognize the objection if the objection is raised as pro-
- 6 vided in this paragraph at least by one Senator who cau-
- 7 cuses with the party of the Majority Leader and by one
- 8 Senator who caucuses with the party of the Minority
- 9 Leader. Under no circumstance shall a particular objec-
- 10 tion to a nomination be recognized for more than 30 days.
- 11 "2. If a second objection is raised to a nomination,
- 12 no additional time beyond the 30-day limit of the first ob-
- 13 jection to the nominee shall be in order unless the second
- 14 objection is raised by both at least one Senator who cau-
- 15 cuses with the party of the Majority Leader but who did
- 16 not raise the first objection, and also at least one Senator
- 17 who caucuses with the party of the Minority Leader but
- 18 who did not raise the first objection.
- 19 "3. In this rule, the term 'with the party of the Ma-
- 20 jority Leader' has the same meaning as in rule XXII. The
- 21 process for determining what Senator caucuses with the
- 22 party of the Minority Leader under this rule shall be at
- 23 the discretion of the Minority Leader but shall follow the
- 24 analogous rule XXII process.".