S. 979

To amend the Public Health Service Act to establish a nationwide health insurance purchasing pool for small businesses and the self-employed that would offer a choice of private health plans and make health coverage more affordable, predictable, and accessible.

IN THE SENATE OF THE UNITED STATES

May 5, 2009

Mr. Durbin (for himself, Ms. Snowe, and Mrs. Lincoln) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Public Health Service Act to establish a nationwide health insurance purchasing pool for small businesses and the self-employed that would offer a choice of private health plans and make health coverage more affordable, predictable, and accessible.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Business Health
- 5 Options Program Act of 2009" or the "SHOP Act".

1	SEC. 2. AMENDMENT TO THE PUBLIC HEALTH SERVICE
2	ACT.
3	The Public Health Service Act (42 U.S.C. 201 et
4	seq.) is amended by adding at the end the following:
5	"TITLE XXXI—SMALL BUSINESS
6	HEALTH OPTIONS PROGRAM
7	"SEC. 3101. DEFINITIONS.
8	"(a) In General.—In this title:
9	"(1) Administrator.—The term 'Adminis-
10	trator' means the Administrator appointed under
11	section 3102(a).
12	"(2) Small business health board.—The
13	term 'Small Business Health Board' means the
14	Board established under section 3102(d).
15	"(3) Employee.—The term 'employee' has the
16	meaning given such term under section 3(6) of the
17	Employee Retirement Income Security Act of 1974
18	(29 U.S.C. 1002(6)). Such term shall not include an
19	employee of the Federal Government.
20	"(4) Employer.—The term 'employer' has the
21	meaning given such term under section 3(5) of the
22	Employee Retirement Income Security Act of 1974
23	(29 U.S.C. 1002(5)), except that such term shall in-
24	clude employers who employed an average of at least
25	1 but not more than 100 employees (who worked an
26	average of at least 35 hours per week) on business

1	days during the year preceding the date of applica-
2	tion, and shall include self-employed individuals with
3	either not less than \$5,000 in net earnings or not
4	less than \$15,000 in gross earnings from self-em-
5	ployment in the preceding taxable year. Such term
6	shall not include the Federal Government.
7	"(5) HEALTH INSURANCE COVERAGE.—The
8	term 'health insurance coverage' has the meaning
9	given such term in section 2791.
10	"(6) HEALTH INSURANCE ISSUER.—The term
11	'health insurance issuer' has the meaning given such
12	term in section 2791.
13	"(7) Health Status-Related Factor.—The
14	term 'health status-related factor' has the meaning
15	given such term in section 2791(d)(9).
16	"(8) Participating employer.—The term
17	'participating employer' means an employer that—
18	"(A) elects to provide health insurance cov-
19	erage under this title to its employees; and
20	"(B) is not offering other comprehensive
21	health insurance coverage to such employees.
22	"(b) Application of Certain Rules in Deter-
23	MINATION OF EMPLOYER SIZE.—For purposes of sub-

24 section (a)(3):

- 1 "(1) APPLICATION OF AGGREGATION RULE FOR
 2 EMPLOYERS.—All persons treated as a single em3 ployer under subsection (b), (c), (m), or (o) of sec4 tion 414 of the Internal Revenue Code of 1986 shall
 5 be treated as 1 employer.
 - "(2) EMPLOYERS NOT IN EXISTENCE IN PRE-CEDING YEAR.—In the case of an employer which was not in existence for the full year prior to the date on which the employer applies to participate, the determination of whether such employer meets the requirements of subsection (a)(4) shall be based on the average number of employees that it is reasonably expected such employer will employ on business days in the employer's first full year.
 - "(3) PREDECESSORS.—Any reference in this subsection to an employer shall include a reference to any predecessor of such employer.
- 18 "(c) Waiver and Continuation of Participa-19 tion.—
- "(1) Waiver.—The Administrator may waive the limitations relating to the size of an employer which may participate in the health insurance program established under this title on a case by case basis if the Administrator determines that such employer makes a compelling case for such a waiver. In

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- 1 making determinations under this paragraph, the
- 2 Administrator may consider the effects of the em-
- 3 ployment of temporary and seasonal workers and
- 4 other factors.
- 5 "(2) Continuation of Participation.—An
- 6 employer participating in the program under this
- 7 title that experiences an increase in the number of
- 8 employees so that such employer has in excess of
- 9 100 employees, may not be excluded from participa-
- tion solely as a result of such increase in employees.
- 11 "(d) Treatment of Health Insurance Cov-
- 12 ERAGE AS GROUP HEALTH PLAN.—Health insurance cov-
- 13 erage offered under this title shall be treated as a group
- 14 health plan for purposes of applying the Employee Retire-
- 15 ment Income Security Act of 1974 (29 U.S.C. 1001 et
- 16 seq.) except to the extent that a provision of this title ex-
- 17 pressly provides otherwise.
- 18 "(e) Application of HIPAA Rules.—Subject to
- 19 the provisions of this title, parts A and C of title XXVII
- 20 shall apply to health insurance coverage offered under this
- 21 title by health insurance issuers. Subject to section 2723,
- 22 a State may modify State law as appropriate to provide
- 23 for the enforcement of such provisions for health insur-
- 24 ance coverage offered in the State under this title. Part
- 25 7 of subtitle B of title I of the Employee Retirement In-

come Security Act of 1974 (29 U.S.C. 1181 et seq.) shall 2 continue to apply to group health plans offering coverage 3 under this title. Subtitle K of the Internal Revenue Code 4 of 1986 shall continue to apply to covered employers and 5 group health plans offering coverage under this title. 6 "SEC. 3102. ADMINISTRATION OF SMALL BUSINESS HEALTH 7 INSURANCE POOL. "(a) Office and Administrator.—The Secretary 8 shall designate an office within the Department of Health 10 and Human Services to administer the program under this title. Such office shall be headed by an Administrator to 11 be appointed by the Secretary. 13 "(b) QUALIFICATIONS.—The Secretary shall ensure that the individual appointed to serve as the Administrator 14 15 under subsection (a) has an appropriate background with experience in health insurance, healthcare management, or 16 17 health policy. 18 "(c) Duties.—The Administrator shall— 19 "(1) enter into contracts with health insurance 20 issuers to provide health insurance coverage to indi-21 viduals and employees who enroll in health insurance 22 coverage in accordance with this title; 23 "(2) maintain the contracts for health insur-

ance policies when an employee elects which health

- plan offered under this title to enroll in as permitted
 under section 3107(d)(7);
 - "(3) ensure that health insurance issuers comply with the requirements of this title;
 - "(4) ensure that employers meet eligibility requirements for participation in the health insurance pool established under this title;
 - "(5) enter into agreements with entities to serve as navigators, as defined in section 3103;
 - "(6) collect premiums from employers and employees and make payments for health insurance coverage;
 - "(7) collect other information needed to administer the program under this title;
 - "(8) compile, produce, and distribute information (which shall not be subject to review or modification by the States) to employers and employees (directly and through navigators) concerning the open enrollment process, the health insurance coverage available through the pool, and standardized comparative information concerning such coverage, which shall be available through an interactive Internet website, including a description of the coverage plans available in each State and comparative infor-

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1	mation, about premiums, index rates, benefits, qual-
2	ity, and consumer satisfaction under such plans;
3	"(9) provide information to health insurance
4	issuers, including, at the discretion of the Adminis-
5	trator, notification when proposed rates are not in a
6	competitive range;
7	"(10) conduct public education activities (di-
8	rectly and through navigators) to raise the aware-
9	ness of the public of the program under this title
10	and the associated tax credit under the Internal
11	Revenue Code of 1986;
12	"(11) develop methods to facilitate enrollment
13	in health insurance coverage under this title, includ-
14	ing through the use of the Internet;
15	"(12) if appropriate, enter into contracts for
16	the performance of administrative functions under
17	this title as permitted under section 3109;
18	"(13) carefully consider benefit recommenda-
19	tions that are endorsed by at least two-thirds of the
20	members of the Small Business Health Board;
21	"(14) establish and administer a contingency
22	fund for risk corridors as provided for in section
23	3108;

1	"(15) coordinate with State insurance regu-
2	lators to ensure timely and effective consideration of
3	complaints, grievances, and appeals; and
4	"(16) carry out any other activities necessary to
5	administer this title.
6	"(d) Limitations.—The Administrator shall not—
7	"(1) negotiate premiums with participating
8	health insurance issuers; or
9	"(2) exclude health insurance issuers from par-
10	ticipating in the program under this title except for
11	violating contracts or the requirements of this title.
12	"(e) Small Business Health Board.—
13	"(1) In general.—There shall be established
14	a Small Business Health Board to monitor the im-
15	plementation of the program under this title and to
16	make recommendations to the Administrator con-
17	cerning improvements in the program.
18	"(2) APPOINTMENT.—The Comptroller General
19	shall appoint 13 individuals who have expertise in
20	healthcare benefits, financing, economics, actuarial
21	science, or other related fields, to serve as members
22	of the Small Business Health Board. In appointing
23	members under the preceding sentence, the Comp-
24	troller General shall ensure that such members in-

clude—

1	"(A) a mix of different types of profes-
2	sionals;
3	"(B) a broad geographic representation;
4	"(C) not less than 3 individuals with an
5	employee perspective;
6	"(D) not less than 3 individuals with a
7	small business perspective, at least 1 of whom
8	shall have a self-employed perspective;
9	"(E) not less than 1 individual with a
10	background in insurance regulation; and
11	"(F) not less than 1 individual with a pa-
12	tient perspective.
13	"(3) Terms.—Members of the Small Business
14	Health Board shall serve for a term of 3 years, such
15	terms to end on March 15 of the applicable year, ex-
16	cept as provided in paragraph (4). The Comptroller
17	General shall stagger the terms for members first
18	appointed. A member may be reappointed after the
19	expiration of a term. A member may serve after ex-
20	piration of a term until a successor has been ap-
21	pointed.
22	"(4) Small business representatives.—
23	Beginning on March 16, 2013, 3 of the individuals
24	the Comptroller General appoints to the Small Busi-
25	ness Health Board shall be representatives of the 3

navigators through which the largest number of individuals have enrolled for health insurance coverage over the previous 2-year period. Such appointees shall serve for 1 year. The Comptroller General shall consider for appointment in years prior to the date specified in this paragraph, individuals who are representatives of entities that may serve as navigators.

- "(5) Chairperson; vice chairperson.—The Comptroller General shall designate a member of the Small Business Health Board, at the time of appointment of such member, to serve as Chairperson and a member to serve as Vice Chairperson for the term of the appointment, except that in the case of a vacancy of either such position, the Comptroller General may designate another member to serve in such position for the remainder of such member's term.
- "(6) Compensation.—While serving on the business of the Small Business Health Board (including travel time), a member of the Small Business Health Board shall be entitled to compensation at the per diem equivalent of the rate provided for level IV of the Executive Schedule under section 5315 of title 5, United States Code, and while so serving away from home and the member's regular

1	place of business, a member may be allowed travel
2	expenses, as authorized by the Chairperson of the
3	Small Business Health Board.
4	"(7) DISCLOSURE.—The Comptroller General
5	shall establish a system for the public disclosure, by
6	members of the Small Business Health Board, of fi-
7	nancial and other potential conflicts of interest.
8	"(8) Meetings.—The Small Business Health
9	Board shall meet at the call of the Chairperson.
10	Each such meeting shall be open to the public.
11	"(9) Duties.—The Small Business Health
12	Board shall—
13	"(A) provide general oversight of the pro-
14	gram under this title and make recommenda-
15	tions to the Administrator;
16	"(B) monitor, review, seek public input on,
17	and make recommendations to the Adminis-
18	trator on the benefit requirements for nation-
19	wide plans in this title;
20	"(C) make recommendations concerning
21	information that the Administrator, health
22	plans, and navigators should distribute to em-
23	ployers and employees participating in the pro-
24	gram under this title: and

1	"(D) monitor and make recommendations
2	to the Administrator on adverse selection within
3	the program under this title and between the
4	coverage provided under the program and the
5	State-regulated health insurance market.
6	"(10) Approval of recommendations.—A
7	recommendation shall require approval by not less
8	than two-thirds of the members of the Board.
9	"(11) Public notice and comment on rec-
10	OMMENDATIONS.—The Administrator shall—
11	"(A) publish recommendations by the
12	Small Business Health Board in the Federal
13	Register;
14	"(B) solicit written comments concerning
15	such recommendations; and
16	"(C) provide an opportunity for the pres-
17	entation of oral comments concerning such rec-
18	ommendations at a public meeting.
19	"SEC. 3103. NAVIGATORS.
20	"(a) In General.—The Administrator shall enter
21	into agreements with private and public entities, beginning
22	a reasonable period prior to the beginning of the first cal-
23	endar year in which health insurance coverage is offered
24	under this title, under which such entities will serve as
25	navioators

1	"(b) Eligibility.—To be eligible to enter into an
2	agreement under subsection (a), an entity shall dem-
3	onstrate to the Administrator that the entity has existing
4	relationships with, or could readily establish relationships
5	with, employers or employees and self-employed individ-
6	uals, likely to be eligible to participate in the program
7	under this title. Such entities may include trade, industry
8	and professional associations, chambers of commerce,
9	unions, small business development centers, and other en-
10	tities that the Administrator determines to be capable of
11	carrying out the duties described in subsection (c).
12	"(c) Duties.—An entity that serves as a navigator
13	under an agreement under subsection (a) shall—
14	"(1) coordinate with the Administrator on pub-
15	lic education activities to raise awareness of the pro-
16	gram under this title;
17	"(2) distribute information developed by the
18	Administrator on the open enrollment process, pri-
19	vate health plans available through the program
20	under this title, and standardized comparative infor-
21	mation about the health insurance coverage under
22	the program;
23	"(3) distribute information about the avail-

ability of the tax credit under section 36 of the In-

1	ternal Revenue Code of 1986 as added by the Small
2	Business Health Options Program Act of 2009;
3	"(4) provide referrals to the applicable State
4	agency or agencies for any enrollee with a grievance,
5	complaint, or question regarding their health insur-
6	ance issuer, their coverage or plan, or a determina-
7	tion under such coverage or plan;
8	"(5) assist employers and employees in enroll-
9	ing in the program under this title; and
10	"(6) respond to questions about the program
11	under this title and participating plans.
12	"(d) Supplemental Materials.—In addition to
13	information developed by the Administrator under sub-
14	section (e)(2), a navigator may develop and distribute
15	other information that is related to the health insurance
16	program established under this title, subject to review and
17	approval by the Administrator and filing in each State in
18	which the navigator operates.
19	"(e) Standards.—
20	"(1) In general.—The Administrator shall es-
21	tablish standards for navigators under this section,
22	including provisions to avoid conflicts of interest.
23	Under such standards, a navigator may not—
24	"(A) be a health insurance issuer; or

"(B) receive any consideration directly or indirectly from any health insurance issuer in connection with the participation of any employer in the program under this title or the enrollment of any eligible employee in health in-

6 surance coverage under this title.

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"(2) Fair and impartial information and SERVICES.—The Administrator shall consult with the Small Business Health Board concerning the standards necessary to ensure that a navigator will provide fair and impartial information and services. An agreement between the Administrator and a navigator may include specific provisions with respect to such navigator to ensure that such navigator will provide fair and impartial information and services. If a navigator, or entity seeking to become a navigator, is a party to any arrangement with any health insurance issuer to receive compensation related to other healthcare programs not covered under this title, the entity shall disclose the terms of such compensation arrangements to the Administrator, and the Administrator shall take such information into account in determining the appropriate standards and agreement terms for such navigator.

1	"SEC. 3104. CONTRACTS WITH HEALTH INSURANCE
2	ISSUERS.
3	"(a) In General.—The Administrator may enter
4	into contracts with qualified health insurance issuers
5	without regard to section 5 of title 41, United States Code
6	or other statutes requiring competitive bidding, to provide
7	health benefits plans to employees of participating employ
8	ers and self-employed individuals under this title. Each
9	contract shall be for a uniform term of at least 1 year
10	but may be made automatically renewable from term to
11	term in the absence of notice of termination by either
12	party. In entering into such contracts, the Administrator
13	shall ensure that health benefits coverage is provided for
14	an individual only, 2 adults in a household, 1 adult and
15	1 or more children, and a family.
16	"(b) Eligibility.—A health insurance issuer shall
17	be eligible to enter into a contract under subsection (a
18	if such issuer—
19	"(1) is licensed to offer health benefits plan
20	coverage in each State in which the plan is offered
21	and
22	"(2) meets such other reasonable requirements
23	as determined appropriate by the Administrator
24	after an opportunity for public comment and publi
2.5	cation in the Federal Register

- 1 "(c) Cost-Sharing and Networks.—The Adminis-
- 2 trator shall ensure that health benefits plans with a range
- 3 of cost-sharing and network arrangements are available
- 4 under this title.
- 5 "(d) REVOCATION.—Approval of a health benefits
- 6 plan participating in the program under this title may be
- 7 withdrawn or revoked by the Administrator only after no-
- 8 tice to the health insurance issuer involved and an oppor-
- 9 tunity for a hearing without regard to subchapter II of
- 10 chapter 5 and chapter 7 of title 5, United States Code.
- 11 "(e) Conversion.—
- "(1) IN GENERAL.—Except as provided in para-
- graph (2), a contract may not be made or a plan ap-
- proved under this section if the health insurance
- issuer under such contract or plan does not provide
- to each enrollee whose coverage under the plan is
- terminated, including a termination due to dis-
- continuance of the contract or plan, the option to
- 19 have issued to that individual a nongroup policy
- without evidence of insurability. A health insurance
- 21 issuer shall provide a notice of such option to indi-
- viduals who enroll in the plan. An enrollee who exer-
- cises such conversion option shall pay the full peri-
- odic charges for the nongroup policy.

1	"(2) Exceptions.—A health insurance issuer
2	shall not be required to offer a nongroup policy
3	under paragraph (1) if the termination under the
4	plan occurred because—
5	"(A) the enrollee failed to pay any required
6	monthly premiums under the plan;
7	"(B) the enrollee performed an act or
8	practice that constitutes fraud in connection
9	with the coverage under the plan;
10	"(C) the enrollee made an intentional mis-
11	representation of a material fact under the
12	terms of coverage of the plan; or
13	"(D) the terminated coverage under the
14	plan was replaced by similar coverage within 31
15	days after the effective date of such termi-
16	nation.
17	"(f) Payment of Premiums.—
18	"(1) In general.—Employers shall collect pre-
19	mium payments from their employees through pay-
20	roll deductions or other payments from employees
21	and shall forward such payments and the contribu-
22	tion of the employer (if any) to the Administrator.
23	The Administrator shall develop procedures through
24	which such payments shall be received and for-

warded to the health insurance issuer involved.

1	"(2) Failure to pay.—The Administrator
2	shall establish—
3	"(A) procedures for the termination of em-
4	ployers that fail for a consecutive 2-month pe-
5	riod (or such other time period as determined
6	appropriate by the Administrator) to make pre-
7	mium payments in a timely manner; and
8	"(B) other procedures regarding unpaid
9	and uncollected premiums.
10	"SEC. 3105. EMPLOYER PARTICIPATION.
11	"(a) Participation Procedure.—The Adminis-
12	trator shall develop a procedure for employers and self-
13	employed individuals to participate in the program under
14	this title, including procedures relating to the offering of
15	health benefits plans to employees and the payment of pre-
16	miums for health insurance coverage under this title. For
17	the purpose of premium payments, a self-employed indi-
18	vidual shall be considered an employer that is making a
19	100 percent contribution toward the premium amount.
20	"(b) Enrollment and Offering of Other Cov-
21	ERAGE.—
22	"(1) Enrollment.—A participating employer
23	shall ensure that each eligible employee has an op-
24	portunity to enroll in a plan of the employer's choice

1	or a plan of the employee's choice in accordance with
2	section $3107(d)(7)$.
3	"(2) Prohibition on offering other com-
4	PREHENSIVE HEALTH BENEFIT COVERAGE.—A par-
5	ticipating employer may not offer a health insurance
6	plan providing comprehensive health benefit coverage
7	to employees other than a health benefits plan of-
8	fered under this title.
9	"(3) Prohibition on Coercion.—An em-
10	ployer shall not pressure, coerce, or offer induce-
11	ments to an employee to elect not to enroll in cov-
12	erage under the program under this title or to select
13	a particular health benefits plan.
14	"(4) Offer of supplemental coverage op-
15	TIONS.—
16	"(A) IN GENERAL.—A participating em-
17	ployer may offer supplementary coverage op-
18	tions to employees.
19	"(B) Definition.—In subparagraph (A),
20	the term 'supplementary coverage' means bene-
21	fits described as 'excepted benefits' under sec-
22	tion 2791(e).
23	"(c) Regulatory Flexibility.—In developing the

procedure under subsection (a), the Administrator shall

25 comply with the requirements specified under the Regu-

- 1 latory Flexibility Act under chapter 6 of title 5, United
- 2 States Code, consider the economic impacts that the regu-
- 3 lation will have on small businesses, and consider regu-
- 4 latory alternatives that would mitigate such impact. The
- 5 Administrator shall publish and publicly disseminate a
- 6 small business compliance guide, pursuant to section 212
- 7 of the Small Business Regulatory Enforcement Fairness
- 8 Act, that explains the compliance requirements for em-
- 9 ployer participation. Such compliance guide shall be pub-
- 10 lished not later than the date of the publication of the
- 11 final rule under this title, or the effective date of such
- 12 rules, whichever is later.
- 13 "(d) Rule of Construction.—Except as provided
- 14 in section 3104(f), nothing in this title shall be construed
- 15 to require that an employer make premium contributions
- 16 on behalf of employees.

17 "SEC. 3106. ELIGIBILITY AND ENROLLMENT.

- 18 "(a) In General.—An individual shall be eligible to
- 19 enroll in health insurance coverage under this title for cov-
- 20 erage beginning in 2012 if such individual is an employee
- 21 of a participating employer described in section
- 22 3101(a)(4) or is a self-employed individual as defined in
- 23 section 401(c)(1)(B) of the Internal Revenue Code of
- 24 1986 and meets the definition of a participating employer

- 1 in section 3101(a)(8). An employer may allow employees
- 2 who average fewer than 35 hours per week to enroll.
- 3 "(b) Limitation.—A health insurance issuer may
- 4 not refuse to provide coverage to any eligible individual
- 5 under subsection (a) who selects a health benefits plan of-
- 6 fered by such issuer under this title.
- 7 "(c) Type of Enrollment.—An eligible individual
- 8 may enroll as an individual or as an adult with 1 or more
- 9 children regardless of whether another adult is present in
- 10 the enrollee's household or family.
- 11 "(d) OPEN ENROLLMENT.—
- 12 "(1) IN GENERAL.—The Administrator shall es-
- tablish an annual open enrollment period during
- which an employer may elect to become a partici-
- pating employer and an employee may enroll in a
- health benefits plan under this title for the following
- 17 calendar year.
- 18 "(2) Open enrollment period.—For pur-
- poses of this title, the term 'open enrollment period'
- means, with respect to calendar year 2012 and each
- 21 succeeding calendar year, the period beginning on
- October 1, 2011, and ending December 1, 2011, and
- each succeeding period beginning October 1 and
- ending December 1. Coverage in a health benefits
- 25 plan selected during such an open enrollment period

shall begin on January 1 of the calendar year following the selection.

"(3) Newly eligible employers and em-PLOYEES.—Notwithstanding the open enrollment period provided for under paragraph (2), the Administrator shall establish an enrollment process to enable a newly eligible employer or an employer with an existing health benefits plan whose term is ending to become a participating employer and for an employee of such employer, or a new employee of a participating employer, to enroll in a health benefits plan under this title outside of an open enrollment period subject to 2701(f). The Administrator may establish a process for setting the renewal date for the participation of an employer that initially becomes a participating employer outside of the open enrollment period to coincide with a subsequent open enrollment period.

- "(4) LIMITATION OF CHANGING ENROLL-MENT.—An employer or employee (as the case may be) may elect to change the health benefits plan that the employee is enrolled in only during an open enrollment period.
- 24 "(5) Effectiveness of election and 25 Change of election.—An election to change a

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- 1 health benefits plan that is made during the open 2 enrollment period under paragraph (2) shall take effect as of the first day of the following calendar 3 4 year. CONTINUATION OF ENROLLMENT.—An 6 employee who has enrolled in a health benefits plan 7 under this title is considered to have been continu-8 ously enrolled in that health benefits plan until such 9 time as— "(A) the employer or employee (as the case 10 11 may be) elects to change health benefits plans; 12 or "(B) the health benefits plan is termi-13 14 nated. 15 "(e) Providing Information To Promote In-FORMED CHOICE.—The Administrator shall compile, 16 17 produce, and disseminate information to employers, em-18 ployees, and navigators under section 3102(c)(8) to pro-19 mote informed choice that shall be made available at least 20 30 days prior to the beginning of each open enrollment 21 period. 22 "(f) TERMINATION OF EMPLOYMENT.—
- "(1) In general.—With respect to an em-23 24 ployee who is enrolled in a health plan through the 25 program under this title and who is terminated or

separated from employment, such employee may remain enrolled in such health plan for the period described in paragraph (2) if the employee pays 102 percent of the monthly premium for such plan for such period as provided for under paragraph (3).

- "(2) PERIOD DESCRIBED.—The period described in this paragraph is the longer of—
 - "(A) the period provided for in the COBRA continuation provisions (as such term is defined in section 3001(a)(10)(B) of division B of the American Recovery and Reinvestment Act of 2009) beginning on the date of the termination or separation involved; or
 - "(B) the period permitted under any applicable continuation of coverage provisions of the State in which the employee resides.
- "(3) Administration.—The Administrator shall develop guidelines for administering the provision of health plan coverage for employees under this subsection. Such guidelines shall address the rating rules for such continuation coverage in the calendar years prior to 2014 and shall provide for the administration of this section in a manner similar to the manner in which the COBRA continuation provisions (as such term is defined in section

- 1 3001(a)(10)(B) of division B of the American Re-
- 2 covery and Reinvestment Act of 2009) are adminis-
- 3 tered, including the collection of premiums by the
- 4 Administrator.
- 5 "(4) Nonapplication of provisions.—The
- 6 COBRA continuation provisions (as such term is de-
- fined in section 3001(a)(10)(B) of division B of the
- 8 American Recovery and Reinvestment Act of 2009)
- 9 shall not apply to an employee to which this sub-
- section applies.
- 11 "(g) Rule of Construction.—Nothing in this title
- 12 shall be construed to prohibit a health insurance issuer
- 13 providing coverage through the program under this title
- 14 from using the services of a licensed agent or broker.
- 15 "SEC. 3107. HEALTH COVERAGE AVAILABLE WITHIN THE
- 16 SMALL BUSINESS POOL.
- 17 "(a) Preexisting Condition Exclusions.—Sec-
- 18 tion 2701 shall apply to coverage under this title, except
- 19 that with respect to such coverage, the reference to '12
- 20 months (or 18 months in the case of a late enrollee)' in
- 21 subsection (a)(2) of each such section shall be deemed to
- 22 be '6 months'. The period involved shall be reduced by
- 23 the aggregate of 1 day for each day that the individual
- 24 was covered under creditable health insurance coverage
- 25 (as defined for purposes of section 2701(c)) immediately

1	preceding the date the individual submitted an application
2	for coverage under this title.
3	"(b) Rates and Premiums; State Laws.—
4	"(1) In general.—Rates charged and pre-
5	miums paid for a health benefits plan under this
6	title—
7	"(A) shall be determined in accordance
8	with subsection (d);
9	"(B) may be annually adjusted; and
10	"(C) shall be adjusted to cover the admin-
11	istrative costs of the Administrator under this
12	title and the office established under section
13	3102.
14	"(2) Benefit mandate laws.—With respect
15	to a contract entered into under this title under
16	which a health insurance issuer will offer health ben-
17	efits plan coverage, State mandated benefit laws in
18	effect in the State in which the plan is offered shall
19	continue to apply, except in the case of a nationwide
20	plan.
21	"(3) Limitation.—Nothing in this subsection
22	shall be construed to preempt any State or local law
23	(including any State grievance, claims, and appeals
24	procedure laws, State provider mandate laws, and
25	State network adequacy laws) except those laws and

1	regulations described in subsection $(b)(2)$, $(d)(2)(B)$,
2	and $(d)(5)$.
3	"(c) Termination and Reenrollment.—If an in-
4	dividual who is enrolled in a health benefits plan under
5	this title voluntarily terminates the enrollment, except in
6	the case of an individual who has lost or changes employ-
7	ment or whose employer is terminated for failure to pay
8	premiums, the individual shall not be eligible for reenroll-
9	ment until the first open enrollment period following the
10	expiration of 6 months after the date of such termination.
11	"(d) Rating Rules and Transitional Applica-
12	TION OF STATE LAW.—
13	"(1) Years 2012 and 2013.—With respect to
14	calendar years 2012 and 2013 (open enrollment pe-
15	riod beginning October 1, 2011, and October 1,
16	2012), the following shall apply:
17	"(A) In the case of an employer that elects
18	to participate in the program under this title,
19	the State rating requirements applicable to em-
20	ployers purchasing health insurance coverage in
21	the small group market in the State in which
22	the employer is located shall apply with respect
23	to such coverage, except that premium rates for
24	such coverage shall not vary based on health-
25	status related factors.

1 "(B) State rating requirements shall apply 2 to health insurance coverage purchased in the 3 small group market in the State, except that a 4 State shall be prohibited from allowing premium rates to vary based on health-status re-6 lated factors. 7 "(2) Subsequent Years.— "(A) NAIC RECOMMENDATIONS.— 8 9 "(i) Study.—Beginning in 2010, the Administrator shall contract with the Na-10 11 tional Association of Insurance Commis-12 sioners to conduct a study of the rating re-13 quirements utilized in the program under 14 this title and the rating requirements that 15 apply to health insurance purchased in the 16 small group markets in the States, and to 17 develop recommendations concerning rat-18 ing requirements. Such recommendations 19 shall be submitted to the appropriate com-20 mittees of Congress during calendar year 21 2012. 22 "(ii) State Law Harmonization.— 23 Beginning in calendar year 2011, the Ad-

ministrator shall contract with the Na-

tional Association of Insurance Commis-

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1	sioners to conduct a study of administra-
2	tive procedures, including rate and form
3	filing, standards of external review, and
4	standards of internal review, that apply to
5	the program under this title and to health
6	insurance purchased in the small group
7	markets in the States.
8	"(iii) Consultation.—In conducting
9	the study under clause (i), the National
10	Association of Insurance Commissioners
11	shall consult with key stakeholders (includ-
12	ing small businesses, self-employed individ-
13	uals, employees of small businesses, health
14	insurance issuers, healthcare providers,
15	and patient advocates).
16	"(iv) Recommendations.—During
17	calendar year 2012, the recommendations
18	of the National Association of Insurance
19	Commissioners shall be submitted to Con-
20	gress (in the form of a legislative pro-
21	posal), and shall concern—
22	"(I) rating requirements for
23	health insurance coverage under this
24	title for calendar year 2014 and sub-
25	sequent calendar years: and

1	"(II) a maximum permissible
2	variance between State rating require-
3	ments and the rating requirements for
4	coverage under this title that will
5	allow State flexibility without causing
6	significant adverse selection for health
7	insurance coverage under this title.
8	"(B) Application of requirements.—
9	If, pursuant to this subsection, an Act is en-
10	acted to implement rating requirements pursu-
11	ant to the recommendations submitted under
12	subparagraph (A), or alternative rating require-
13	ments developed by Congress, such rating re-
14	quirements shall apply to the program under
15	this title beginning in calendar year 2014 (open
16	enrollment periods beginning October 1, 2013
17	and thereafter).
18	"(3) Failure to enact legislation.—If an
19	Act is not enacted as provided for in paragraph
20	(2)(B), the fallback rating rules under paragraph
21	(5) shall apply beginning in calendar year 2014
22	(open enrollment periods beginning October 1, 2013
23	and thereafter).
24	"(4) Expedited congressional consider-
25	ATION.—

1	"(A) Introduction and committee
2	CONSIDERATION.—
3	"(i) Introduction.—A legislative
4	proposal submitted to Congress pursuant
5	to paragraph (2) shall be introduced in the
6	House of Representatives by the Speaker,
7	and in the Senate by the majority leader,
8	immediately upon receipt of the language
9	and shall be referred to the appropriate
10	committees of Congress. If the proposal is
11	not introduced in accordance with the pre-
12	ceding sentence, legislation may be intro-
13	duced in either House of Congress by any
14	member thereof.
15	"(ii) Committee consideration.—
16	Legislation introduced in the House of
17	Representatives and the Senate under
18	clause (i) shall be referred to the appro-
19	priate committees of jurisdiction of the
20	House of Representatives and the Senate.
21	Not later than 45 calendar days after the
22	introduction of the legislation or February
23	15, 2013, whichever is later, the committee
24	of Congress to which the legislation was

referred shall report the legislation or a

committee amendment thereto. If the committee has not reported such legislation (or identical legislation) at the end of 45 calendar days after its introduction, or February 15, 2013, whichever is later, such committee shall be deemed to be discharged from further consideration of such legislation and such legislation shall be placed on the appropriate calendar of the House involved.

"(B) Expedited procedure.—

"(i) Consideration.—Not later than 15 calendar days after the date on which a committee has been or could have been discharged from consideration of legislation under this paragraph, the Speaker of the House of Representatives, or the Speaker's designee, or the majority leader of the Senate, or the leader's designee, shall move to proceed to the consideration of the committee amendment to the legislation, and if there is no such amendment, to the legislation. It shall also be in order for any member of the House of Representatives or the Senate, respectively, to move to proceed to

1 the consideration of the legislation at any 2 time after the conclusion of such 15-day 3 period. All points of order against the legislation (and against consideration of the legislation) with the exception of points of 6 order under the Congressional Budget Act 7 of 1974 are waived. A motion to proceed to 8 the consideration of the legislation is high-9 ly privileged in the House of Representa-10 tives and is privileged in the Senate and is 11 not debatable. The motion is not subject to 12 amendment, to a motion to postpone con-13 sideration of the legislation, or to a motion 14 to proceed to the consideration of other 15 business. A motion to reconsider the vote 16 by which the motion to proceed is agreed 17 to or not agreed to shall not be in order. 18 If the motion to proceed is agreed to, the 19 House of Representatives or the Senate, as 20 the case may be, shall immediately proceed 21 to consideration of the legislation in ac-22 cordance with the Standing Rules of the 23 House of Representatives or the Senate, as 24 the case may be, without intervening mo-25 tion, order, or other business, and the reso-

1	lution shall remain the unfinished business
2	of the House of Representatives or the
3	Senate, as the case may be, until disposed
4	of, except as provided in clause (iii).
5	"(ii) Consideration by other
6	HOUSE.—If, before the passage by one
7	House of the legislation that was intro-
8	duced in such House, such House receives
9	from the other House legislation as passed
10	by such other House—
11	"(I) the legislation of the other
12	House shall not be referred to a com-
13	mittee and shall immediately displace
14	the legislation that was introduced in
15	the House in receipt of the legislation
16	of the other House; and
17	"(II) the legislation of the other
18	House shall immediately be considered
19	by the receiving House under the
20	same procedures applicable to legisla-
21	tion reported by or discharged from a
22	committee under this paragraph.
23	Upon disposition of legislation that is re-
24	ceived by one House from the other House
25	it shall no longer be in order to consider

1 consider the legislation that was introduced 2 in the receiving House.

> "(iii) Senate vote requirement.— Legislation under this paragraph shall only be approved in the Senate if affirmed by the votes of 3/5 of the Senators duly chosen and sworn. If legislation in the Senate has not reached final passage within 10 days after the motion to proceed is agreed to (excluding periods in which the Senate is in recess) it shall be in order for the majority leader to file a cloture petition on the legislation or amendments thereto, in accordance with rule XXII of the Standing Rules of the Senate. If such a cloture motion on the legislation fails, it shall be in order for the majority leader to proceed to other business and the legislation shall be returned to or placed on the Senate calendar.

> "(iv) Consideration in conference.—Immediately upon a final passage of the legislation that results in a disagreement between the two Houses of Congress with respect to the legislation, con-

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ferees shall be appointed and a conference 1 2 convened. Not later than 15 days after the 3 date on which conferees are appointed (excluding periods in which one or both Houses are in recess), the conferees shall 6 file a report with the House of Representa-7 tives and the Senate resolving the dif-8 ferences between the Houses on the legisla-9 tion. Notwithstanding any other rule of the 10 House of Representatives or the Senate, it 11 shall be in order to immediately consider a 12 report of a committee of conference on the 13 legislation filed in accordance with this 14 subclause. Debate in the House of Rep-15 resentatives and the Senate on the con-16 ference report shall be limited to 10 hours, 17 equally divided and controlled by the 18 Speaker of the House of Representatives 19 and the minority leader of the House of 20 Representatives or their designees and the 21 majority and minority leaders of the Sen-22 ate or their designees. A vote on final pas-23 sage of the conference report shall occur 24 immediately at the conclusion or yielding 25 back of all time for debate on the con-

1	ference report. The conference report shall
2	be approved in the Senate only if affirmed
3	by the votes of 3/5 of the Senators duly
4	chosen and sworn.
5	"(C) Rules of the senate and house
6	OF REPRESENTATIVES.—This paragraph is en-
7	acted by Congress—
8	"(i) as an exercise of the rulemaking
9	power of the Senate and House of Rep-
10	resentatives, respectively, and is deemed to
11	be part of the rules of each House, respec-
12	tively, but applicable only with respect to
13	the procedure to be followed in that House
14	in the case of legislation under this para-
15	graph, and it supersedes other rules only
16	to the extent that it is inconsistent with
17	such rules; and
18	"(ii) with full recognition of the con-
19	stitutional right of either House to change
20	the rules (so far as they relate to the pro-
21	cedure of that House) at any time, in the
22	same manner, and to the same extent as in
23	the case of any other rule of that House.

1	"(5) Fallback rating rules.—For purposes
2	of paragraph (3), the fallback rating rules are as fol-
3	lows:
4	"(A) Program.—
5	"(i) Rating rules.—A health insur-
6	ance issuer that enters into a contract
7	under the program under this title shall
8	determine the amount of premiums to as-
9	sess for coverage under a health benefits
10	plan based on a community rate that may
11	be annually adjusted only—
12	"(I) based on the age of covered
13	individuals (subject to clause (iii));
14	"(II) based on the geographic
15	area involved if the adjustment is
16	based on geographical divisions that
17	are not smaller than a metropolitan
18	statistical area and the issuer provides
19	evidence of geographic variation in
20	cost of services;
21	"(III) based on industry (subject
22	to clause (iv));
23	"(IV) based on tobacco use; and
24	"(V) based on whether such cov-
25	erage is for an individual, 2 adults in

1	a household, 1 adult and 1 or more
2	children, or a family.
3	"(ii) Limitation.—Premium rates
4	charged for coverage under the program
5	under this title shall not vary based on
6	health-status related factors, gender, class
7	of business, or claims experience or any
8	other factor not described in clause (i).
9	"(iii) AGE ADJUSTMENTS.—
10	"(I) In general.—With respect
11	to clause (i)(I), in making adjust-
12	ments based on age, the Adminis-
13	trator shall establish not more than 5
14	age brackets to be used by a health
15	insurance issuer in establishing rates
16	for individuals under the age of 65.
17	The rates for any age bracket shall
18	not exceed 300 percent of the rate for
19	the lowest age bracket. Age-related
20	premiums may not vary within age
21	brackets.
22	"(II) AGES 65 AND OLDER.—
23	With respect to clause (i)(I), a health
24	insurance issuer may develop separate
25	rates for covered individuals who are

1	65 years of age or older for whom the
2	primary payor for health benefits cov-
3	erage is the Medicare program under
4	title XVIII of the Social Security Act,
5	for the coverage of health benefits
6	that are not otherwise covered under
7	Medicare.
8	"(iv) Industry adjustment.—With
9	respect to clause (i)(III), in making adjust-
10	ments based on industry, the rates for any
11	industry shall not exceed 115 percent of
12	the rate for the lowest industry and shall
13	be based on evidence of industry variation
14	in cost of services.
15	"(B) State rating rules.—State rating
16	requirements shall apply to health insurance
17	coverage purchased in the small group market,
18	except that a State shall not permit premium
19	rates to vary based on health-status related fac-
20	tors.
21	"(6) State with less premium variation.—
22	Effective beginning in calendar year 2014, in the
23	case of a State that provides a rating variance with

respect to age that is less than the Federal limit es-

tablished under paragraph (2)(B) or (3) or that pro-

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vides for some form of community rating, or that provides a rating variance with respect to industry that is less than the Federal limit established under paragraph (2)(B) or (3), or that provides a rating variance with respect to the geographic area involved that is less than the Federal limit established in paragraph (2)(B) or (3), premium rates charged for health insurance coverage under this title in such State with respect to such factor shall reflect the rating requirements of such State.

"(7) Employee choice.—

"(A) CALENDAR YEARS 2012 AND 2013.—
With respect to calendar years 2012 and 2013
(open enrollment periods beginning October 1,
2011, and October 1, 2012), in the case of a
State that applies community rating or adjusted
community rating where any age bracket does
not exceed 300 percent of the lowest age bracket, employees of an employer located in that
State may elect to enroll in any health plan offered under this title.

"(B) Subsequent Years.—Beginning in calendar year 2014 (open enrollment periods beginning October 1, 2013, and thereafter), employees of an employer that participates in the

1	program under this title may elect to enroll in
2	any health plan offered under this title.
3	"(C) Exception.—In any State or year in
4	which an employee is not able to select a health
5	plan as provided for in subparagraph (A) or
6	(B), the employer shall select the health plan or
7	plans that shall be made available to the em-
8	ployees of such employer.
9	"(8) State approval of rates.—State laws
10	requiring the approval of rates with respect to health
11	insurance shall continue to apply to health insurance
12	coverage under this title in such State unless the
13	State fails to enforce the application of rates that
14	would otherwise apply to health insurance issuers
15	under the program under this title.
16	"(e) Benefits.—
17	"(1) STATEMENT OF BENEFITS.—Each con-
18	tract under this title shall contain a detailed state-
19	ment of benefits offered and shall include informa-
20	tion concerning such maximums, limitations, exclu-
21	sions, and other definitions of benefits as the Ad-
22	ministrator considers necessary or reasonable.
23	"(2) Nationwide plans.—
24	"(A) IN GENERAL.—In the case of con-

tracts with health insurance issuers that offer a

1	health benefit plan on a nationwide basis, the
2	benefit package shall include benefits estab-
3	lished by the Administrator.
4	"(B) Process for establishing bene-
5	FITS FOR NATIONWIDE PLANS.—The benefits
6	provided for under subparagraph (A) shall be
7	determined as follows:
8	"(i) Not later than 30 days after the
9	date of enactment of this title, the Sec-
10	retary shall enter into a contract with the
11	Institute of Medicine to develop a min-
12	imum set of benefits to be offered by na-
13	tionwide plans.
14	"(ii) In developing such minimum set
15	of benefits, the Institute of Medicine shall
16	convene public forums to allow input from
17	key stakeholders (including small busi-
18	nesses, self-employed individuals, employ-
19	ees of small businesses, health insurance
20	issuers, insurance regulators, healthcare
21	providers, and patient advocates) and shall
22	consult with the Small Business Health
23	Board.
24	"(iii) The Institute of Medicine shall
25	consider—

1	"(I) the clinical appropriateness
2	and effectiveness of the benefits cov-
3	$\operatorname{ered};$
4	"(II) the affordability of the ben-
5	efits covered;
6	"(III) the financial protection of
7	enrollees against high healthcare ex-
8	penses;
9	"(IV) access to necessary
10	healthcare services, including preven-
11	tive health services; and
12	"(V) benefits similar to those
13	available in the small group market
14	on the date of enactment of this title.
15	"(iv) The benefits package shall not
16	be discriminatory or be likely to promote
17	or induce adverse selection.
18	"(v) The Administrator shall publish
19	the benefits recommended by the Institute
20	of Medicine for public comment.
21	"(vi) Based on the comments received,
22	the Administrator may make changes only
23	to the extent that the recommendation
24	from the Institute of Medicine is not con-
25	sistent with the criteria contained in clause

1	(iii) or there is a compelling need for the
2	changes to ensure the effective functioning
3	of the program.
4	"(vii) The Administrator shall submit
5	a report to Congress on the benefits in-
6	cluded in the nationwide package.
7	"(C) Changes to benefits.—
8	"(i) In general.—By a vote of a
9	two-thirds majority, the Small Business
10	Health Board may recommend to the Ad-
11	ministrator changes to the benefit package
12	for nationwide plans under this paragraph
13	for years subsequent to the first year in
14	which such benefits are in effect.
15	"(ii) Reduction in Benefits.—The
16	Administrator may reduce benefits that
17	were previously covered under this para-
18	graph only if—
19	"(I) two-thirds of the Small
20	Business Health Board recommend
21	such change; or
22	"(II) there is a compelling need
23	for the change to prevent a substan-
24	tial reduction in participation in the
25	program under this title.

1 "(f) Additional Premium for Delayed Enroll-

2 MENT.—

"(1) IN GENERAL.—A self-employed individual who is eligible to participate in the program under this title, who does not reside in a State where a self-employed individual is eligible for coverage in the small group market, and who does not elect to enroll in coverage under such program in the first year in which the self-employed individual is eligible to so enroll, shall be subject to an additional premium for delayed enrollment.

- "(2) Amount.—The Administrator shall establish the amount of the additional premium under paragraph (1), which shall be the amount determined by the Administrator to be actuarially appropriate, to encourage enrollment, and to reduce adverse selection. The amount of the additional premium shall be calculated by the Administrator based on the number of years specified in paragraph (4).
- "(3) PAYMENT.—A self-employed individual shall pay the additional premium under this subsection, if any, for a period of time equal to the number of years specified in paragraph (4). After the expiration of such period the additional premium for delayed enrollment shall be terminated.

1 "(4) YEARS.—The number of years specified in 2 this paragraph is the number of years that the self-3 employed individual involved was eligible to partici-4 pate in the program under this title but did not en-5 roll in coverage under such program and did not 6 otherwise have creditable coverage (as defined for 7 purposes of section 2701(c)).

"(g) State Enforcement.—

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- "(1) STATE AUTHORITY.—With respect to the enforcement of provisions in this title that supersede State law (as described in paragraph (2)), a State may require that health insurance issuers that issue, sell, renew, or offer health insurance coverage in the State in the small group market or through the program under this title, comply with the requirements of this title with respect to such issuers.
- "(2) Provisions described in this paragraph shall include the following:
- 20 "(A) Prohibitions on varying premium 21 rates based on health-status related factors 22 (subsections (d)(1) (A) and (B) of section 23 3107).
- 24 "(B) The implementation of rating re-25 quirements that shall apply to the program

- under this title beginning in calendar year 2014
 (subsections (d)(2)(B) and (d)(3) of section
 3107).
- 4 "(C) Benefit requirements for nationwide 5 plans available in the program under this title 6 (subsection (e)).
- 7 "(3) Failure to implement or enforce 8 Provisions.—In the case of a determination by the 9 Secretary that a State has failed to substantially en-10 force a provision (or provisions) described in para-11 graph (2) with respect to health insurance issuers in 12 the State, the Secretary shall enforce such provision 13 (or provisions).
 - "(4) Secretarial enforcement authority.—The Secretary shall have the same authority in relation to the enforcement of the provisions of this title with respect to issuers of health insurance coverage in a State as the Secretary has under section 2722(b)(2) in relation to the enforcement of the provisions of part A of title XXVII with respect to issuers of health insurance coverage in the small group market in the State.
- "(h) STATE OPT OUT.—A State may prohibit smallemployers and self-employed individuals in the State from

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1	participating in the program under this title if the Admin-
2	istrator finds that the State—
3	"(1) defines its small group market to include
4	groups of 1 (so that self-employed individuals are el-
5	igible for coverage in such market);
6	"(2) prohibits the use of health-status related
7	factors and other factors described in subsection
8	(d)(5)(A);
9	"(3) has in effect rating rules that—
10	"(A) in calendar years 2012 and 2013,
11	comply with subsection (d)(5)(A); and
12	"(B) in calendar year 2014 and thereafter,
13	comply with subsection $(d)(2)(B)$ or $(d)(3)$,
14	whichever is in effect for such calendar year;
15	except that such rules may impose limits on rating
16	variation in addition to those provided for in such
17	subsection;
18	"(4) maintains a Statewide purchasing pool
19	that provides purchasers in the small group market
20	a choice of health benefits plans, with comparative
21	information provided concerning such plans and the
22	premiums charged for such plans made available
23	through the Internet; and
24	"(5) enacts a law to request an opt out under
25	this subsection.

1 "SEC. 3108. ENCOURAGING PARTICIPATION BY HEALTH IN-2 SURANCE ISSUERS THROUGH ADJUSTMENTS 3 FOR RISK. 4 "(a) Application of Risk Corridors.— 5 "(1) In General.—This section shall only 6 apply to health insurance issuers with respect to 7 health benefits plans offered under this Act during 8 any of calendar years 2012 through 2014. "(2) Notification of costs under the 9 10 PLAN.—In the case of a health insurance issuer that 11 offers a health benefits plan under this title in any 12 of calendar years 2012 through 2014, the issuer 13 shall notify the Administrator, before such date in 14 the succeeding year as the Administrator specifies, 15 of the total amount of costs incurred in providing 16 benefits under the health benefits plan for the year 17 involved and the portion of such costs that is attrib-18 utable to administrative expenses. 19 "(3) Allowable costs defined.—For pur-20 poses of this section, the term 'allowable costs' 21 means, with respect to a health benefits plan offered 22 by a health insurance issuer under this title, for a year, the total amount of costs described in para-23

graph (2) for the plan and year, reduced by the por-

tion of such costs attributable to administrative ex-

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penses incurred in providing the benefits described
in such paragraph.

"(b) Adjustment of Payment.—

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"(1) No adjustment if allowable costs within 3 percent of the health insurance issuer with respect to the health benefits plan involved for a calendar year are at least 97 percent, but do not exceed 103 percent, of the target amount for the plan and year involved, there shall be no payment adjustment under this section for the plan and year.

"(2) Increase in payment if allowable costs above 103 percent of target amount.—

"(A) Costs between 103 and 108 percent of target amount.—If the allowable costs for the health insurance issuer with respect to the health benefits plan involved for the year are greater than 103 percent, but not greater than 108 percent, of the target amount for the plan and year, the Administrator shall reimburse the issuer for such excess costs through payment to the issuer of an amount equal to 75 percent of the difference between such allowable costs and 103 percent of such target amount.

1	"(B) Costs above 108 percent of tar-
2	GET AMOUNT.—If the allowable costs for the
3	health insurance issuer with respect to the
4	health benefits plan involved for the year are
5	greater than 108 percent of the target amount
6	for the plan and year, the Administrator shall
7	reimburse the issuer for such excess costs
8	through payment to the issuer in an amount
9	equal to the sum of—
10	"(i) 3.75 percent of such target
11	amount; and
12	"(ii) 90 percent of the difference be-
13	tween such allowable costs and 108 percent
14	of such target amount.
15	"(3) Reduction in payment if allowable
16	COSTS BELOW 97 PERCENT OF TARGET AMOUNT.—
17	"(A) Costs between 92 and 97 percent
18	OF TARGET AMOUNT.—If the allowable costs for
19	the health insurance issuer with respect to the
20	health benefits plan involved for the year are
21	less than 97 percent, but greater than or equal
22	to 92 percent, of the target amount for the plan
23	and year, the issuer shall be required to pay
24	into a contingency reserve fund established and
25	maintained by the Administrator, an amount

1	equal to 75 percent of the difference between
2	97 percent of the target amount and such al-
3	lowable costs.
4	"(B) Costs below 92 percent of tar-
5	GET AMOUNT.—If the allowable costs for the
6	health insurance issuer with respect to the
7	health benefits plan involved for the year are
8	less than 92 percent of the target amount for
9	the plan and year, the issuer shall be required
10	to pay into the contingency fund established
11	under subparagraph (A), an amount equal to
12	the sum of—
13	"(i) 3.75 percent of such target
14	amount; and
15	"(ii) 90 percent of the difference be-
16	tween 92 percent of such target amount
17	and such allowable costs.
18	"(4) Target amount described.—
19	"(A) In general.—For purposes of this
20	subsection, the term 'target amount' means,
21	with respect to a health benefits plan offered by
22	an issuer under this title in any of calendar
23	years 2012 through 2014, an amount equal
24	to—

1	"(i) the total of the monthly pre-
2	miums estimated by the health insurance
3	issuer and accepted by the Administrator
4	to be paid for enrollees in the plan under
5	this title for the calendar year involved; re-
6	duced by
7	"(ii) the amount of administrative ex-
8	penses that the issuer estimates, and the
9	Administrator accepts, will be incurred by
10	the issuer with respect to the plan for such
11	calendar year.
12	"(B) Submission of target amount.—
13	Not later than December 31, 2011, and each
14	December 31 thereafter through calendar year
15	2013, an issuer shall submit to the Adminis-
16	trator a description of the target amount for
17	such issuer with respect to health benefits plans
18	provided by the issuer under this title.
19	"(c) Disclosure of Information.—
20	"(1) In general.—Each contract under this
21	title shall provide—
22	"(A) that a health insurance issuer offer-
23	ing a health benefits plan under this title shall
24	provide the Administrator with such informa-
25	tion as the Administrator determines is nec-

1	essary to carry out this subsection including the
2	notification of costs under subsection (a)(2) and
3	the target amount under subsection (b)(4)(B);
4	and
5	"(B) that the Administrator has the right
6	to inspect and audit any books and records of
7	the issuer that pertain to the information re-
8	garding costs provided to the Administrator
9	under such subsections.
10	"(2) Restriction on use of information.—
11	Information disclosed or obtained pursuant to the
12	provisions of this subsection may be used by the of-
13	fice designated under section 3102(a) and its em-
14	ployees and contractors only for the purposes of, and
15	to the extent necessary in, carrying out this section.
16	"SEC. 3109. ADMINISTRATION THROUGH REGIONAL OR
17	OTHER ADMINISTRATIVE ENTITIES.
18	"(a) In General.—In order to provide for the ad-
19	ministration of the benefits under this title with maximum
20	efficiency and convenience for participating employers and
21	healthcare providers and other individuals and entities
22	providing services to such employers, the Administrator—
23	"(1) shall enter into contracts with eligible enti-
24	ties, to the extent appropriate, to perform, on a re-
25	gional or other basis, activities to receive, disburse,

1	and account for payments of premiums to partici-
2	pating employers by individuals, and for payments
3	by participating employers and employees to health
4	insurance issuers; and
5	"(2) may enter into contracts with eligible enti-
6	ties, to the extent appropriate, to perform, on a re-
7	gional or other basis, 1 or more of the following:
8	"(A) Collect and maintain all information
9	relating to individuals, families, and employers
10	participating in the program under this title.
11	"(B) Serve as a channel of communication
12	between health insurance issuers, participating
13	employers, and individuals relating to the ad-
14	ministration of this title.
15	"(C) Otherwise carry out such activities
16	for the administration of this title, in such
17	manner, as may be provided for in the contract
18	entered into under this section.
19	"(b) APPLICATION.—To be eligible to receive a con-
20	tract under subsection (a), an entity shall prepare and
21	submit to the Administrator an application at such time,
22	in such manner, and containing such information as the
23	Administration may require.
24	"(c) Process.—

- "(1) Competitive bidding process on a biennial basis.—All contracts under this section shall be awarded through a competitive bidding process on a biennial basis.
 - "(2) REQUIREMENT.—No contract shall be entered into with any entity under this section unless the Administrator finds that such entity will perform its obligations under the contract efficiently and effectively and will meet such requirements as to financial responsibility, legal authority, and other matters as the Administrator finds pertinent.
 - "(3) Publication of standards and criteria for under subsection (a), the Administrator shall publish in the Federal Register standards and criteria for the efficient and effective performance of contract obligations under this section, and opportunity shall be provided for public comment prior to implementation. In establishing such standards and criteria, the Administrator shall provide for a system to measure an entity's performance of responsibilities.
 - "(4) TERM.—Each contract under this section shall be for a term of at least 2 years, and may be made automatically renewable from term to term in the absence of notice by either party of intention to terminate at the end of the current term, except that

- 1 the Administrator may terminate any such contract 2 at any time (after such reasonable notice and oppor-3 tunity for hearing to the entity involved as the Ad-4 ministrator may provide in regulations) if the Ad-5 ministrator finds that the entity has failed substan-6 tially to carry out the contract or is carrying out the 7 contract in a manner inconsistent with the efficient 8 and effective administration of the program estab-9 lished by this title. 10 "(d) Terms of Contract.—A contract entered into under this section shall include— "(1) a description of the duties of the con-12 13 tracting entity; 14 "(2) an assurance that the entity will furnish to 15 the Administrator such timely information and re-16 ports as the Administrator determines appropriate; "(3) an assurance that the entity will maintain 17 18
 - such records and afford such access thereto as the Administrator finds necessary to assure the correctness and verification of the information and reports under paragraph (2) and otherwise to carry out the purposes of this title;
 - "(4) an assurance that the entity shall comply with such confidentiality and privacy protection

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- guidelines and procedures as the Administrator may
 require;
- 3 "(5) an assurance that the entity does not have, 4 and will continue to avoid, any conflicts of interest
- 5 relative to any functions it will perform; and
- 6 "(6) such other terms and conditions not incon-7 sistent with this section as the Administrator may 8 find necessary or appropriate.

9 "SEC. 3110. PUBLIC EDUCATION CAMPAIGN AND REPORT.

- 10 "(a) In General.—In carrying out this title, the Ad-
- 11 ministrator shall develop and implement an educational
- 12 campaign with interagency participation (including at a
- 13 minimum the Small Business Administration, the Depart-
- 14 ment of Labor, and employees of the office established
- 15 under section 3102 who oversee the provision of informa-
- 16 tion through navigators) to provide information to employ-
- 17 ers and the general public concerning the health insurance
- 18 program developed under this title, including the contact
- 19 information relating to an individual or individuals who
- 20 will be available to resolve various types of problems with
- 21 health insurance coverage provided under this title.
- 22 "(b) Public Education Campaign.—There is au-
- 23 thorized to be appropriated to carry out this section, such
- 24 sums as may be necessary for each of fiscal years 2009
- 25 through 2011.

- 1 "(c) Reports to Congress.—Not later than 1 year
- 2 and 2 years after the implementation of the campaign
- 3 under subsection (a), the Administrator shall submit to
- 4 the appropriate committees of Congress a report that de-
- 5 scribes the activities of the Administrator under sub-
- 6 section (a), including a determination by the Adminis-
- 7 trator of the percentage of employers with knowledge of
- 8 the health benefits program under this title.

9 "SEC. 3111. APPROPRIATIONS.

- 10 "There are authorized to be appropriated to the Ad-
- 11 ministrator such sums as may be necessary in each fiscal
- 12 year for the development and administration of the pro-
- 13 gram under this title.
- 14 "SEC. 3112. EFFECTIVE DATE.
- 15 "This title shall take effect on the date of enactment
- 16 of this title.".

17 SEC. 3. AMENDMENT TO ERISA.

- Section 514(b)(2) of the Employee Retirement In-
- 19 come Security Act of 1974 (29 U.S.C. 1144(b)(2)) is
- 20 amended by adding at the end the following:
- 21 "(C) Notwithstanding subparagraph (A), the provi-
- 22 sions of subsections (d)(1)(B) and (g)(2)(A) of section
- 23 3107 of the Public Health Service Act (relating to the pro-
- 24 hibition on health-status related rating and the Federal

1	enforcement of such provisions) shall supercede any State
2	law that conflicts with such provisions.".
3	SEC. 4. CREDIT FOR SMALL BUSINESS EMPLOYEE HEALTH
4	INSURANCE EXPENSES.
5	(a) In General.—Subpart D of part IV of sub-
6	chapter A of chapter 1 of the Internal Revenue Code of
7	1986 (relating to credits) is amended by inserting after
8	section 45N the following new section:
9	"SEC. 450. SMALL BUSINESS EMPLOYEE HEALTH INSUR-
10	ANCE CREDIT.
11	"(a) Determination of Credit.—In the case of a
12	qualified small employer, there shall be allowed as a credit
13	against the tax imposed by this chapter for the taxable
14	year an amount equal to the credit amount described in
15	subsection (b).
16	"(b) General Credit Amount.—For purposes of
17	this section—
18	"(1) In General.—The credit amount de-
19	scribed in this subsection is the product of—
20	"(A) the amount specified in paragraph
21	(2),
22	"(B) the employer size factor specified in
23	paragraph (3), and
24	"(C) the percentage of year factor specified
25	in paragraph (4).

1	"(2) APPLICABLE AMOUNT.—For purposes of
2	paragraph (1)—
3	"(A) In GENERAL.—The applicable
4	amount is equal to—
5	"(i) \$1,000 for each employee of the
6	employer who receives self-only health in-
7	surance coverage through the employer,
8	"(ii) \$2,000 for each employee of the
9	employer who receives family health insur-
10	ance coverage through the employer, and
11	"(iii) \$1,500 for each employee of the
12	employer who receives health insurance
13	coverage for 2 adults or 1 adult and 1 or
14	more children through the employer.
15	"(B) Bonus for payment of greater
16	PERCENTAGE OF PREMIUMS.—The applicable
17	amount otherwise specified in subparagraph (A)
18	shall be increased by \$200 in the case of sub-
19	paragraph (A)(i), \$400 in the case of subpara-
20	graph (A)(ii), and \$300 in the case of subpara-
21	graph (A)(iii), for each additional 10 percent of
22	the qualified employee health insurance ex-
23	penses exceeding 60 percent which are paid by
24	the qualified small employer.

1 "(3) EMPLOYER SIZE FACTOR.—For purposes 2 of paragraph (1), the employer size factor is the per-3 centage determined in accordance with the following 4 table:

"If the employer size is:	The percentage is:
10 or fewer full-time employees More than 10 but not more than 20 full-time employees More than 20 but not more than 30 full-time employees More than 30 but not more than 40 full-time employees More than 40 but not more than 50 full-time employees	100% 80% 60% 40% 20%
More than 50 full-time employees	0%.

"(4) PERCENTAGE OF YEAR FACTOR.—For pur-5 6 poses of paragraph (1), the percentage of year factor 7 is equal to the ratio of— "(A) the number of months during the tax-8 9 able year for which the employer paid or incurred qualified employee health insurance ex-10 11 penses, and 12 "(B) 12. "(c) Definitions and Special Rules.—For pur-13 14 poses of this section— "(1) QUALIFIED SMALL EMPLOYER.— 15 "(A) IN GENERAL.—The term 'qualified 16 17 small employer' means any employer (as defined 18 in section 3101(a)(4) of the Public Health 19 Service Act) which— 20 "(i) either—

1	"(I) purchases health insurance
2	coverage for its employees in a small
3	group market in a State which meets
4	the requirements under subparagraph
5	(B), or
6	"(II) with respect to any taxable
7	year beginning after 2011, is a par-
8	ticipating employer (as defined in sec-
9	tion 3101(a)(8) of such Act) in the
10	program under title XXX of such Act,
11	"(ii) pays or incurs at least 60 per-
12	cent of the qualified employee health insur-
13	ance expenses of such employer or is self-
14	employed, and
15	"(iii) employed an average of 50 or
16	fewer full-time employees during the pre-
17	ceding taxable year or was a self-employed
18	individual with either not less than \$5,000
19	in net earnings or not less than \$15,000 in
20	gross earnings from self-employment in the
21	preceding taxable year.
22	"(B) State small group market re-
23	QUIREMENTS.—A State meets the requirements
24	of this subparagraph if—

1	"(i) during calendar years 2010 and
2	2011, the State—
3	"(I) defines its small group mar-
4	ket to include groups of one (so that
5	self-employed individuals are eligible
6	for coverage in such market),
7	" (Π) prohibits the use of health-
8	status related factors and other fac-
9	tors described in section
10	3107(d)(5)(A) of such Act, and
11	"(III) has in effect rating rules
12	that comply with section
13	3107(d)(5)(A) of such Act (except
14	that such rules may impose limits on
15	rating variation in addition to those
16	provided for in such section),
17	"(ii) during calendar years 2012 and
18	2013, the State—
19	"(I) meets the requirements
20	under clause (i), and
21	"(II) maintains a Statewide pur-
22	chasing pool that provides purchasers
23	in the small group market a choice of
24	health benefit plans, with comparative
25	information provided concerning such

1	plans and the premiums charged for
2	such plans made available through the
3	Internet, and
4	"(iii) for calendar years after 2013,
5	the State—
6	"(I) meets the requirements
7	under clauses $(i)(I)$, $(i)(II)$, and
8	(ii)(II), and
9	"(II) has in effect rating rules
10	that comply with paragraph (2)(B) or
11	(3) of section 3107(d) of such Act,
12	whichever is in effect for such cal-
13	endar year (except that such rules
14	may impose limits on rating variation
15	in addition to those provided for in
16	such section).
17	"(2) Qualified employee health insur-
18	ANCE EXPENSES.—
19	"(A) In general.—The term 'qualified
20	employee health insurance expenses' means any
21	amount paid by an employer or an employee of
22	such employer for health insurance coverage
23	under such Act to the extent such amount is at-
24	tributable to coverage—

1	"(i) provided to any employee (as de-
2	fined in subsection 3101(a)(3) of such
3	Act), or
4	"(ii) for the employer, in the case of
5	a self-employed individual.
6	"(B) EXCEPTION FOR AMOUNTS PAID
7	UNDER SALARY REDUCTION ARRANGEMENTS.—
8	No amount paid or incurred for health insur-
9	ance coverage pursuant to a salary reduction
10	arrangement shall be taken into account under
11	subparagraph (A).
12	"(3) Full-time employee.—The term 'full-
13	time employee' means, with respect to any period, an
14	employee (as defined in section 3101(a)(3) of such
15	Act) of an employer if the average number of hours
16	worked by such employee in the preceding taxable
17	year for such employer was at least 35 hours per
18	week.
19	"(d) Inflation Adjustment.—
20	"(1) IN GENERAL.—For each taxable year after
21	2010, the dollar amounts specified in subsections
22	(b)(2)(A), (b)(2)(B), and (c)(1)(A)(iii) (after the ap-
23	plication of this paragraph) shall be the amounts in
24	effect in the preceding taxable year or, if greater,
25	the product of—

1	"(A) the corresponding dollar amount
2	specified in such subsection, and
3	"(B) the ratio of the index of wage infla-
4	tion (as determined by the Bureau of Labor
5	Statistics) for August of the preceding calendar
6	year to such index of wage inflation for August
7	of 2009.
8	"(2) ROUNDING.—If any amount determined
9	under paragraph (1) is not a multiple of \$100, such
10	amount shall be rounded to the next lowest multiple
11	of \$100.
12	"(e) Application of Certain Rules in Deter-
13	MINATION OF EMPLOYER SIZE.—For purposes of this sec-
14	tion—
15	"(1) Application of aggregation rule for
16	EMPLOYERS.—All persons treated as a single em-
17	ployer under subsection (b), (c), (m), or (o) of sec-
18	tion 414 shall be treated as 1 employer.
19	"(2) Employers not in existence in pre-
20	CEDING YEAR.—In the case of an employer which
21	was not in existence for the full preceding taxable
22	year, the determination of whether such employer
23	meets the requirements of this section shall be based

is reasonably expected such employer will employ on

- 1 business days in the employer's first full taxable
- 2 year.
- 3 "(3) Predecessors.—Any reference in this
- 4 subsection to an employer shall include a reference
- 5 to any predecessor of such employer.
- 6 "(f) Coordination With Advance Payments of
- 7 CREDIT.—With respect to any taxable year, the amount
- 8 which would (but for this subsection) be allowed as a cred-
- 9 it to the taxpayer under subsection (a) shall be reduced
- 10 by the aggregate amount paid on behalf of such taxpayer
- 11 under section 7527A for months beginning in such taxable
- 12 year. If the amount determined under this subsection is
- 13 less than zero, the taxpayer shall owe additional tax in
- 14 such amount under this chapter.
- 15 "(g) Credits for Nonprofit Organizations.—
- 16 Any credit which would be allowable under subsection (a)
- 17 with respect to a qualified small business if such qualified
- 18 small business were not exempt from tax under this chap-
- 19 ter shall be treated as a credit allowable under this sub-
- 20 part to such qualified small business.".
- 21 (b) Advance Payments of Credit.—Chapter 77
- 22 of the Internal Revenue Code of 1986 is amended by in-
- 23 serting after section 7527 the following new section:

1	"SEC. 7527A. ADVANCE PAYMENT OF CREDIT FOR HEALTH
2	INSURANCE COSTS FOR QUALIFIED SMALL
3	EMPLOYERS.
4	"(a) General Rule.—Not later than December 31,
5	2009, the Secretary shall establish a program for making
6	monthly payments on behalf of qualified small employers
7	to the program established under title XXX of the Public
8	Health Service Act. The amount of the monthly payment
9	for a qualified small employer shall be one-twelfth of the
10	amount of the credit for the tax year to which the qualified
11	small employer is entitled under section 36. If a monthly
12	payment is made by the Secretary for which the employer
13	is not entitled to a corresponding credit, the employer shall
14	owe additional tax in such amount under this chapter.
15	"(b) Qualified Small Employer.—For purposes
16	of this section, the term 'qualified small employer' has the
17	meaning given such term in section 36(c)(1).".
18	(c) Conforming Amendments.—
19	(1) The table of sections for subpart D of part
20	IV of subchapter A of chapter 1 of the Internal Rev-
21	enue Code of 1986 is amended by adding at the end
22	the following new items:
	"Sec. 45O. Small business employee health insurance credit.".
23	(2) The table of sections for chapter 77 of such
24	Code is amended by inserting after the item relating
25	to section 7527 the following new item:

"Sec. 7527A. Advance payment of credit for health insurance costs for qualified small employers.".

- 1 (d) DEDUCTIBILITY.—The payment of premiums by
- 2 a participating employer under this Act shall be consid-
- 3 ered to be an ordinary and necessary expense in carrying
- 4 on a trade or business for purposes of the Internal Rev-
- 5 enue Code of 1986 and shall be deductible.
- 6 (e) Effective Date.—The amendments made by
- 7 this section shall apply to amounts paid or incurred in tax-
- 8 able years beginning after December 31, 2009.

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