Calendar No. 283

111TH CONGRESS 2D SESSION

S. 782

[Report No. 111-133]

To provide for the establishment of the National Volcano Early Warning and Monitoring System.

IN THE SENATE OF THE UNITED STATES

APRIL 2, 2009

Ms. Murkowski (for herself and Mr. Begich) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

March 2, 2010

Reported by Mr. BINGAMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To provide for the establishment of the National Volcano Early Warning and Monitoring System.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Volcano Early
- 5 Warning and Monitoring System Act".

1 SEC. 2. FINDINGS.

2	Congress finds that—
3	(1) the United States and the territories of the
4	United States contain 169 hazardous volcanoes;
5	(2) since 1980, eruptions have claimed many
6	lives and cost billions of dollars in property damage
7	in the United States;
8	(3) ash eruptions pose a hazard to high-flying
9	jet aircraft, including the more than 20,000 pas-
10	sengers who travel on jets over Alaska every day;
11	(4) in 1989, an eruption of Redoubt Volcano,
12	Alaska, caused in-flight failure of all 4 engines of a
13	passenger Boeing 747 aircraft;
14	(5) international flights over the Commonwealth
15	of the Northern Mariana Islands and the intense do-
16	mestic air traffic of the Pacific Northwest also face
17	potential engine failure in the event of an eruption;
18	(6) mudflows from ice-clad Cascade volcanoes
19	of the States of Washington, Oregon, and California
20	pose a serious hazard to cities and transportation
21	arteries in the Pacific Northwest;
22	(7) lava flows, toxic gas emissions, and explo-
23	sions impact residents and visitors to Hawaii and
24	have the potential to cause catastrophic property
25	damage;

1	(8) frequent seismic unrest requires careful
2	monitoring in the Mammoth Lakes area of Cali-
3	fornia and Yellowstone National Park in the States
4	of Wyoming, Montana, and Idaho;
5	(9) modern technology, in the form of geo-
6	physical monitoring networks on the ground and the
7	use of near-real time satellite data, makes possible
8	warnings before eruptions, giving emergency re-
9	sponse agencies and the public time to prepare,
10	which minimizes potential damage to property and
11	loss of life;
12	(10) the efficacy of monitoring is being dem-
13	onstrated by the forecast and subsequent tracking of
14	explosive eruptions of Redoubt Volcano by the Alas-
15	ka Volcano Observatory, a partnership of the United
16	States Geological Survey, the University of Alaska
17	Fairbanks, and the Alaska Division of Geological
18	and Geophysical Surveys;
19	(11) the United States Geological Survey and
20	the university and State partners of the United
21	States Geological Survey operate—
22	(A) the Alaska Volcano Observatory lo-
23	eated in Anchorage and Fairbanks, Alaska;
24	(B) the Cascades Volcano Observatory lo-
25	cated in Vancouver, Washington;

1	(C) the Hawaiian Volcano Observatory lo-
2	cated in Hawaiian Volcanoes National Park,
3	Hawaii;
4	(D) the Yellowstone Volcano Observatory
5	located in Yellowstone National Park in the
6	State of Wyoming, Montana, and Idaho; and
7	(E) the Long Valley Observatory, located
8	in Mammoth Lakes and Menlo Park, California;
9	and
10	(12) a detailed survey of the volcanoes in the
11	United States and the monitoring status of those
12	volcanoes has revealed a serious monitoring gap,
13	leaving the United States exposed to preventable
14	damage from large volcanie eruptions.
15	SEC. 3. DEFINITIONS.
16	In this Act:
17	(1) Secretary.—The term "Secretary" means
18	the Secretary of the Interior, acting through the Di-
19	rector of the United States Geological Survey.
20	(2) System.—The term "System" means the
21	National Volcano Early Warning and Monitoring
22	System established under section $4(a)(1)$.
23	SEC. 4. NATIONAL VOLCANO EARLY WARNING AND MONI-
24	TORING SYSTEM.
25	(a) Establishment.—

1	(1) In General.—The Secretary shall establish
2	within the United States Geological Survey a pro-
3	gram, to be known as the "National Volcano Early
4	Warning and Monitoring System", to monitor, warn
5	and protect citizens of the United States from unduc
6	and avoidable harm from volcanic activity.
7	(2) Purposes.—The purposes of the System
8	are -
9	(A) to organize, modernize, standardize
10	and stabilize the monitoring systems of the vol-
11	eano observatories in the United States; and
12	(B) to unify the monitoring systems of vol-
13	cano observatories in the United States into ϵ
14	single interoperative system.
15	(3) Objective.—The objective of the System is
16	to monitor all the volcanoes in the United States at
17	a level commensurate with the threat posed by the
18	volcanoes by—
19	(A) upgrading existing networks on mon-
20	itored volcanoes; and
21	(B) installing new networks on unmoni-
22	tored volcanoes.
23	(b) System Components.—
24	(1) IN GENERAL. The System shall include

1	(A) a national volcano watch office that is
2	operational 24 hours a day and 7 days a week
3	(B) a national volcano data center; and
4	(C) an external grants program to support
5	research in volcano monitoring science and
6	technology.
7	(2) Modernization activities.—Moderniza-
8	tion activities under the System shall include the
9	comprehensive application of emerging technologies
10	including digital broadband seismometers, real-time
11	continuous global positioning systems, radar satellite
12	interferometry, and spectrometry to measure gas
13	emission.
14	(c) Management.
15	(1) Management plan.—
16	(A) In General.—Not later than 90 days
17	after the date of enactment of this Act, the Sec-
18	retary shall submit to Congress a 5-year man-
19	agement plan for establishing and operating the
20	System.
21	(B) INCLUSIONS.—The management plan
22	submitted under subparagraph (A) shall in-
23	elude—

1	(i) annual cost estimates for mod-
2	ernization activities and operation of the
3	System;
4	(ii) annual milestones, standards, and
5	performance goals; and
6	(iii) recommendations for, and prog-
7	ress towards, establishing new, or enhanc-
8	ing existing, partnerships to leverage re-
9	sources.
10	(2) Advisory committee.—The Secretary
11	shall establish an advisory committee to assist the
12	Secretary in implementing the System, to be com-
13	prised of representatives of relevant agencies and
14	members of the scientific community appointed by
15	the Secretary.
16	(3) Partnerships.—The Secretary may enter
17	into cooperative agreements with universities and
18	State agencies designating the universities and agen-
19	cies as volcano observatory partners for the System.
20	(4) COORDINATION.—The Secretary shall co-
21	ordinate the activities under this Act with the heads
22	of relevant Federal agencies, including—
23	(A) the Secretary of Transportation;
24	(B) the Administrator of the Federal Avia-
25	tion Administration:

1	(C) the Administrator of the National Oce-
2	anic and Atmospheric Administration; and
3	(D) the Director of the Federal Emergency
4	Management Administration.
5	(d) Annual Report.—Annually, the Secretary shall
6	submit to Congress a report that describes the activities
7	carried out under this Act.
8	SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
9	There is authorized to be appropriated to the Sec-
10	retary to earry out this Act \$15,000,000 for fiscal year
11	2009 and each fiscal year thereafter.
12	SECTION 1. SHORT TITLE.
13	This Act may be cited as the "National Volcano Early
14	Warning and Monitoring Program Act".
15	SEC. 2. DEFINITIONS.
16	In this Act:
17	(1) Program.—The term "program" means the
18	National Volcano Early Warning and Monitoring
19	$Program\ established\ under\ section\ 3(a).$
20	(2) Secretary.—The term "Secretary" means
21	the Secretary of the Interior.
22	SEC. 3. NATIONAL VOLCANO EARLY WARNING AND MONI-
23	TORING PROGRAM.
24	(a) Establishment.—The Secretary shall establish
25	within the United States Geological Survey a program to

1	be known as the "National Volcano Early Warning and
2	Monitoring Program".
3	(b) Components.—The program shall consist of a na-
4	tional volcano watch office and data center, which shall
5	oversee and coordinate the activities of United States Geo-
6	logical Survey regional volcano watch and data centers.
7	(c) Purposes.—The purposes of the program are—
8	(1) to monitor and study volcanoes and volcanic
9	activity throughout the United States at a level com-
10	mensurate with the threat posed by each volcano; and
11	(2) to warn and protect people and property
12	from undue and avoidable harm from volcanic activ-
13	ity.
14	SEC. 4. MANAGEMENT.
15	(a) Management Plan.—
16	(1) In general.—Not later than 1 year after
17	the date of enactment of this Act, the Secretary shall
18	prepare a management plan for establishing and op-
19	erating the program.
20	(2) Inclusions.—The management plan shall
21	include—
22	(A) annual cost estimates of—
23	(i) operating the program; and
24	(ii) updating the data collection, moni-
25	toring, and analysis systems;

1	(B) annual standards and performance
2	goals; and
3	(C) recommendations for establishing new,
4	or enhancing existing, partnerships with State
5	agencies or universities.
6	(b) Partnerships.—The Secretary may enter into co-
7	operative agreements or partnerships with State agencies
8	and universities, under which the Secretary may designate
9	the agency or university as volcano observatory partners
10	for the program.
11	(c) Coordination With Other Federal Agen-
12	CIES.—The Secretary shall coordinate activities authorized
13	under this Act with the heads of relevant Federal agencies
14	including—
15	(1) the Secretary of Transportation;
16	(2) the Secretary of Commerce;
17	(3) the Administrator of the Federal Aviation
18	Administration; and
19	(4) the Director of the Federal Emergency Man-
20	$agement\ Administration.$
21	(d) Grant Program.—
22	(1) In general.—The Secretary may establish a
23	competitive grant program to support research and
24	monitoring of volcanic activities in furtherance of this
25	Act.

1	(2) Cost-sharing requirement.—The non-
2	Federal share of the total cost of an activity provided
3	assistance under this subsection shall be 25 percent.
4	(e) Annual Report.—The Secretary shall annually
5	submit to Congress a report that describes the activities un-
6	dertaken during the previous year to carry out this Act.
7	SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
8	There are authorized to be appropriated to carry out
9	this Act \$15,000,000 for each of fiscal years 2009 through
10	2019.

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